THE GENERAL ASSEMBLY OF PENNSYLVANIA

HOUSE BILL

No. 374

Session of 1989

INTRODUCED BY RAYMOND, BORTNER, BUNT, TRELLO, J. TAYLOR, THOMAS, GEIST AND CIVERA, FEBRUARY 8, 1989

REFERRED TO COMMITTEE ON LABOR RELATIONS, FEBRUARY 8, 1989

AN ACT

- 1 Establishing administrative requirements for the Job Service in this Commonwealth.
- 3 The General Assembly of the Commonwealth of Pennsylvania
- 4 hereby enacts as follows:
- 5 Section 1. Short title.
- 6 This act shall be known and may be cited as the Job Service
- 7 Act.
- 8 Section 2. Definitions.
- 9 The following words and phrases when used in this act shall
- 10 have the meanings given to them in this section unless the
- 11 context clearly indicates otherwise:
- 12 "Department." The Department of Labor and Industry of the
- 13 Commonwealth.
- 14 "Economic development program." Any program administered by
- 15 a governmental agency to improve the economic environment of
- 16 this Commonwealth. The term includes, but is not limited to,
- 17 programs directed toward improving the competitive position and

- 1 comparative advantage of Commonwealth companies in national and
- 2 international markets, assisting in the development of new
- 3 commercial enterprises, strengthening and improving
- 4 Pennsylvania's work force, and improving the economic
- 5 infrastructure necessary to support long-term economic growth.
- 6 "Governmental agency." Any department, board, commission or
- 7 any other agency of the Commonwealth or instrumentality thereof
- 8 or any political subdivision or instrumentality thereof.
- 9 "Job center." A facility at a single location that offers a
- 10 range of employment, training, rehabilitation, education,
- 11 welfare and other citizen services.
- 12 "Job Service." The State public employment service and
- 13 related programs administered by the Department of Labor and
- 14 Industry to maintain public employment offices that provide
- 15 basic labor exchange services to the general public and
- 16 employers, as provided for under the Wagner-Peyser Act (48 Stat.
- 17 113, 29 U.S.C. § 49 et seq.).
- 18 "Public employment offices." A public employment office
- 19 operated by the Department of Labor and Industry.
- 20 "Secretary." The Secretary of Labor and Industry of the
- 21 Commonwealth.
- 22 Section 3. National employment system.
- 23 The Commonwealth accepts the provisions of the Wagner-Peyser
- 24 Act (48 Stat. 113, 29 U.S.C. § 49 et seq.).
- 25 Section 4. Duties of department.
- 26 (a) Designated agency. -- The department is designated as the
- 27 Commonwealth agency to cooperate with the United States
- 28 Employment Service under the act of Congress, and the department
- 29 shall have full authority to do all things necessary to effect
- 30 such cooperation.

- 1 (b) Employment offices established. -- The department shall
- 2 establish and maintain free public employment offices in such
- 3 number and in such places as are necessary for the proper
- 4 administration for the purposes of performing the functions
- 5 established by the Wagner-Peyser Act (48 Stat. 113, 29 U.S.C. §
- 6 49 et seq.).
- 7 (c) Annual report.--By January 15 of each year, the
- 8 department shall provide a written report of the status of the
- 9 Job Service to the Governor, the Chief Clerk of the House of
- 10 Representatives, the Secretary of the Senate and other
- 11 interested persons. The report shall contain, at a minimum, the
- 12 following:
- 13 (1) The total number of individuals registered with the
- Job Service, the number of individuals placed in employment
- positions, the percentage of those registered who are placed
- in employment positions, the wage rate listed for the
- 17 positions filled and, when available, the actual placement
- wage.
- 19 (2) The number of employment positions listed with the
- Job Service by occupational category.
- 21 (3) A comparison between the figures stated in
- 22 paragraphs (1) and (2) and those same figures for the
- 23 previous program year.
- 24 (4) Information including, but not limited to, budget
- 25 projections regarding department initiatives directed towards
- the administration of this act.
- 27 (5) The testing and counseling activity for the report
- year, including, but not limited to, an explanation of each
- 29 testing activity being conducted and its relationship to the
- 30 types of employment positions for which the tests were

- 1 utilized, the number of tests given and the total number of
- 2 applicants tested. This shall include an explanation of
- 3 counseling services provided, particularly as they relate to
- 4 the testing of applicants, and the total number of applicants
- 5 counseled. Additionally, this shall include activities in
- these areas planned for the current program year.
- 7 (6) A reporting of all moneys received and expended by
- 8 the Job Service.
- 9 (d) Other functions. -- The department shall perform and
- 10 coordinate functions as provided in the act of December 5, 1936
- 11 (2nd Sp.Sess., 1937 P.L.2897, No.1), known as the Unemployment
- 12 Compensation Law.
- 13 (e) Regulations.--The department shall promulgate
- 14 regulations to carry out the provisions of this act.
- 15 Section 5. Budget process.
- 16 All moneys or other property received by the department from
- 17 the Federal Government, for the purposes specified in section
- 18 7(a) of the Wagner-Peyser Act (48 Stat. 113, 29 U.S.C. § 49 et
- 19 seq.), shall be deposited in the administration fund established
- 20 by the act of December 5, 1936 (2nd Sp.Sess., 1937 P.L.2897,
- 21 No.1), known as the Unemployment Compensation Law, and shall be
- 22 subject to the provisions of section 214 of Article II and the
- 23 provisions of Article VI of the act of April 9, 1929 (P.L.177,
- 24 No.175), known as The Administrative Code of 1929. After annual
- 25 appropriation by the General Assembly, the department shall use
- 26 these moneys to pay costs required for the administration and
- 27 operation of this act. These moneys may be used solely for the
- 28 administration of this act and as allowed by the Wagner-Peyser
- 29 Act.
- 30 Section 6. Advisory council.

- 1 (a) Establishment.--The secretary shall establish a Job
- 2 Service Advisory Council for the purpose of participating in the
- 3 formulation of policies and discussing problems related to
- 4 employment and employment issues as they relate to the
- 5 operations and services of the Job Service. The secretary may
- 6 use the council established in the Job Training Partnership Act
- 7 (Public Law 97-300, 96 Stat. 1322) to carry out the purposes of
- 8 this section, in which case, where there is a conflict with the
- 9 requirements, the requirements of the Job Training Partnership
- 10 Act will take precedence.
- 11 (b) Membership.--The council shall consist of 17 members as
- 12 follows:
- 13 (1) The secretary or his designee.
- 14 (2) The Secretary of the Department of Public Welfare or
- 15 his designee.
- 16 (3) The Secretary of Education or his designee.
- 17 (4) The Secretary of Commerce or his designee.
- 18 (5) Four members of the General Assembly or their
- designees, two to be appointed by the Speaker of the House of
- 20 Representatives, one from the majority party and one from the
- 21 minority party, and two to be appointed by the President pro
- tempore of the Senate, one from the majority party and one
- 23 from the minority party.
- 24 (6) One member representing the general public.
- 25 (7) Two members representing business and industry.
- 26 (8) Two members representing labor.
- 27 (9) One member representing private employment agencies.
- 28 (10) One member representing veterans who shall himself
- 29 be a veteran.
- 30 (11) One member representing vocational rehabilitation.

- 1 (12) One member representing job training.
- 2 (c) Terms.--Initially, the secretary shall designate four
- 3 members to serve one-year terms, four to serve two-year terms,
- 4 four to serve three-year terms and four to serve four-year
- 5 terms. Thereafter, all members shall serve for four years and
- 6 until their successors have been appointed and qualified, but in
- 7 no event more than 90 days beyond the expiration of their
- 8 appointed terms. The terms of members of the council who are
- 9 appointed by virtue of holding State offices or as members of
- 10 the General Assembly shall continue as long as they remain in
- 11 those offices. Any vacancy of the council shall be filled for
- 12 the remainder of the unexpired term, in the same manner as the
- 13 original appointments.
- 14 (d) Compensation.--Members of the council shall serve
- 15 without compensation but shall be entitled to receive reasonable
- 16 and necessary expenses which are actually incurred in the
- 17 performance of their official duties.
- 18 (e) Meetings.--The council shall meet at least quarterly and
- 19 at other times as necessary.
- 20 (f) Election of officers. -- The council shall elect annually,
- 21 from its own members, a chairman and such other officers as it
- 22 deems necessary. Nine members shall constitute a quorum for
- 23 purposes of conducting the business of the council.
- 24 (g) Location of meetings. -- The council shall meet in
- 25 locations designated by the chairman.
- 26 (h) Responsibilities for review of plans.--The secretary
- 27 shall provide, prior to their completion, the annual report
- 28 required by section 4(c) and the coordination plan required by
- 29 section 7(a) to the members of the council, who shall review the
- 30 plan and report and notify the secretary in writing of the

- 1 council's comments. These comments will be attached as an
- 2 appendix to the plan and report.
- 3 Section 7. Coordination.
- 4 (a) Coordination plan. -- The department shall biennially
- 5 develop a coordination plan pertaining to interaction with
- 6 existing public and private employment and training and economic
- 7 development programs. This plan shall include, but is not
- 8 limited to, specific coordination activities to be pursued
- 9 between the programs. This coordination plan shall be presented
- 10 to the Governor, the Chief Clerk of the House of Representatives
- 11 and the Secretary of the Senate, and shall be available to other
- 12 interested persons by May 15 of each year in which it is
- 13 developed.
- 14 (b) Job centers.--The department may establish a job center
- 15 network program to coordinate and/or collocate the resources of
- 16 the Job Service with other employment and training resources,
- 17 including, but not limited to, those of the Job Training
- 18 Partnership Act and the Office of Vocational Rehabilitation.
- 19 Wherever feasible, the resources of other Federal, State, local
- 20 and community employment, training and support service programs
- 21 may be coordinated through a local job center. Specific services
- 22 coordinated at each local job center may reflect that
- 23 community's specific employment and training needs. In the first
- 24 annual report developed after the establishment of a job center
- 25 network program, the department shall include the results of an
- 26 evaluation of the benefits derived from the initiation of such a
- 27 network. The annual activities of these centers, including, but
- 28 not limited to, the service provided and the costs incurred,
- 29 shall be included in the annual report as required by section
- 304(c).

- 1 Section 8. Economic development.
- 2 All governmental agencies administering economic development
- 3 programs or employment training programs in this Commonwealth
- 4 shall require participants who receive Commonwealth funds under
- 5 such programs to list their employment and their training
- 6 openings with the Job Service.
- 7 Section 9. Effective date.
- 8 This act shall take effect in 60 days.