THE GENERAL ASSEMBLY OF PENNSYLVANIA

HOUSE BILL

No. 24

Session of 1989

INTRODUCED BY LLOYD, BATTISTO, D. R. WRIGHT, HALUSKA, GIGLIOTTI, VEON, HASAY, E. Z. TAYLOR, KUKOVICH, VROON, CIVERA, BELFANTI, TIGUE, S. H. SMITH, MERRY, DORR, SERAFINI, CAWLEY, STUBAN, DISTLER, ITKIN, COLAIZZO, BORTNER, PETRARCA, PRESTON, CAPPABIANCA AND FARGO, JANUARY 18, 1989

SENATOR BELL, CONSUMER PROTECTION AND PROFESSIONAL LICENSURE, IN SENATE, AS AMENDED, FEBRUARY 13, 1990

AN ACT

- 1 Amending Title 66 (Public Utilities) of the Pennsylvania
- 2 Consolidated Statutes, further providing for rates.
- 3 The General Assembly of the Commonwealth of Pennsylvania
- 4 hereby enacts as follows:
- 5 Section 1. Title 66 of the Pennsylvania Consolidated
- 6 Statutes is amended by adding a section to read:
- 7 <u>§ 1327. Acquisition of water and sewer utilities.</u>
- 8 (a) Acquisition cost greater than depreciated original
- 9 <u>cost.--If a public utility acquires property from another public</u>
- 10 utility, a municipal corporation or a person at a cost which is
- 11 in excess of the original cost of the property when first
- 12 devoted to the public service less the applicable accrued
- 13 depreciation, that excess, or any portion thereof found by the
- 14 commission to be reasonable, may be included in the rate base of
- 15 the acquiring public utility, provided that the acquiring public

_	defile proves that.	
2	(1) the property is used and useful in providing water	
3	or sewer service;	
4	(2) the public utility acquired the property from	
5	another public utility, a municipal corporation or a person	
6	which had 1,000 1,200 or fewer customer connections;	<-
7	(3) the public utility, municipal corporation or person	
8	from which the property was acquired was not, at the time of	
9	acquisition, furnishing and maintaining adequate, efficient,	
10	safe and reasonable service and facilities, evidence of which	
11	shall include, but not be limited to, the following:	
12	(i) violation of statutory or regulatory	
13	requirements of the Department of Environmental Resources	
14	or the commission concerning the safety, adequacy,	
15	efficiency or reasonableness of service and facilities;	
16	(ii) a finding by the commission of inadequate	
17	financial, managerial or technical ability of the small	
18	water or sewer utility;	
19	(iii) a finding by the commission that there is a	
20	present deficiency concerning the availability of water,	
21	the palatability of water or the provision of water at	
22	adequate volume and pressure; or	
23	(iv) a finding by the commission that the small	
24	water or sewer utility, because of necessary improvements	
25	to its plant or distribution system, cannot reasonably be	
26	expected to furnish and maintain adequate service to its	
27	customers in the future at rates equal to or less than	
28	those of the acquiring public utility;	
29	(4) reasonable and prudent investments will be made to	
3 N	aggure that the gustomers served by the property will receive	

- 1 <u>adequate</u>, <u>efficient</u>, <u>safe</u> and <u>reasonable</u> <u>service</u>;
- 2 (5) the public utility, municipal corporation or person
- 3 whose property is being acquired is in agreement with the
- 4 <u>acquisition and the negotiations which led to the acquisition</u>
- 5 were conducted at arm's length;
- 6 (6) the actual purchase price is reasonable;
- 7 (7) neither the acquiring nor the selling public
- 8 <u>utility, municipal corporation or person is an affiliated</u>
- 9 interest of the other;
- 10 (8) the rates charged by the acquiring public utility to
- its preacquisition customers will not increase unreasonably
- because of the acquisition; and
- 13 (9) the excess of the acquisition cost over the
- depreciated original cost will be added to the rate base to
- be amortized as an addition to expense over a reasonable
- 16 period of time with corresponding reductions in the rate
- 17 base.
- 18 (b) Procedure.--The commission, upon application by a public
- 19 utility, person or corporation which has agreed to acquire
- 20 property from another public utility, municipal corporation or
- 21 person, may approve an inclusion in rate base in accordance with
- 22 subsection (a) prior to the acquisition and prior to a
- 23 proceeding under this chapter to determine just and reasonable
- 24 rates if:
- 25 (1) the applicant has provided notice of the proposed
- 26 acquisition and any proposed increase in rates to the
- 27 <u>customers served by the property to be acquired, in such form</u>
- and manner as the commission, by regulation, shall require;
- 29 (2) the applicant has provided notice to its customers,
- in such form and manner as the commission, by regulation,

- 1 <u>shall require</u>, if the proposed acquisition would increase
- 2 rates to the acquiring public utility's customers;
- 3 (3) the applicant has provided notice of the application
- 4 to the Director of Trial Staff and the Consumer Advocate; and
- 5 (4) in addition to any other information required by the
- 6 commission, the application includes a full description of
- 7 the proposed acquisition and a plan for reasonable and
- 8 prudent investments to assure that the customers served by
- 9 <u>the property to be acquired will receive adequate, efficient,</u>
- 10 <u>safe and reasonable service.</u>
- 11 (c) Hearings.--The commission may hold such hearings on the
- 12 <u>application as it deems necessary.</u>
- 13 (d) Forfeiture. -- Notwithstanding section 1309 (relating to
- 14 rates fixed on complaint; investigation of costs of production),
- 15 the commission, by regulation, shall provide for a utility to
- 16 remove the costs of acquisition from its rates and to refund any
- 17 revenues collected as a result of this section, plus interest,
- 18 which shall be the average rate of interest specified for
- 19 residential mortgage lending by the Secretary of Banking in
- 20 accordance with the act of January 30, 1974 (P.L.13, No.6),
- 21 referred to as the Loan Interest and Protection Law, during the
- 22 period or periods for which the commission orders refunds, if
- 23 the commission, after notice and hearings, determines that the
- 24 reasonable and prudent investments to be made in accordance with
- 25 this section have not been completed within a reasonable time.
- 26 (e) Acquisition cost lower than depreciated original cost.--
- 27 If a public utility acquires property from another public
- 28 utility, a municipal corporation or a person at a cost which is
- 29 lower than the original cost of the property when first devoted
- 30 to the public service less the applicable accrued depreciation

- 1 and the property is used and useful in providing water or sewer
- 2 <u>service</u>, that difference shall, absent matters of a substantial
- 3 public interest, be amortized as an addition to income over a
- 4 <u>reasonable period of time or be passed through to the ratepayers</u>
- 5 by such other methodology as the commission may direct. Notice
- 6 of the proposed treatment of an acquisition cost lower than
- 7 <u>depreciated original cost shall be given to the Director of</u>
- 8 Trial Staff and the Consumer Advocate.
- 9 <u>(f) Reports.--The commission shall annually transmit to the</u>
- 10 Governor and to the General Assembly and shall make available to
- 11 the public a report on the acquisition activity under this
- 12 <u>title</u>. Such report shall include, but not be limited to, the
- 13 <u>number of small water or sewer public utilities, municipal</u>
- 14 corporations or persons acquired by public utilities, and the
- 15 amounts of any rate increases or decreases sought and granted
- 16 <u>due to the acquisition</u>.
- 17 (q) Expiration.--This section shall expire in five years
- 18 unless extended by statute.
- 19 Section 2. This act shall take effect in 60 days.