THE GENERAL ASSEMBLY OF PENNSYLVANIA

HOUSE BILL No. 1276 Session of 1987

INTRODUCED BY SWEET, FLICK, GAMBLE, LaGROTTA, TIGUE, HAYDEN, LLOYD, McHALE, KUKOVICH, SHOWERS, BELFANTI, BALDWIN, DALEY, PICCOLA, RYBAK, PISTELLA, DeLUCA, TRELLO, BUNT, LESCOVITZ, E. Z. TAYLOR, BATTISTO, LEVDANSKY, LIVENGOOD, VAN HORNE, CAPPABIANCA, MORRIS, JOSEPHS, RAYMOND, SEMMEL, MELIO, BARLEY, LUCYK, VEON, PETRARCA, MERRY, RITTER, JOHNSON, MICHLOVIC, BELARDI, FOX, BORTNER, OLASZ AND G. SNYDER, APRIL 29, 1987

AS REPORTED FROM COMMITTEE ON LOCAL GOVERNMENT, HOUSE OF REPRESENTATIVES, AS AMENDED, OCTOBER 5, 1987

AN ACT

- Amending the act of May 2, 1945 (P.L.382, No.164), entitled "An 2 act providing for the incorporation as bodies corporate and 3 politic of 'Authorities' for municipalities, counties and townships; prescribing the rights, powers and duties of such Authorities heretofore or hereafter incorporated; authorizing 5 such Authorities to acquire, construct, improve, maintain and 7 operate projects, and to borrow money and issue bonds 8 therefor; providing for the payment of such bonds, and prescribing the rights of the holders thereof; conferring the 9 right of eminent domain on such Authorities; authorizing such 10 11 Authorities to enter into contracts with and to accept grants 12 from the Federal Government or any agency thereof; and 13 conferring exclusive jurisdiction on certain courts over 14 rates, "further defining "local government unit" and "provide financing for insurance reserves"; and providing for 15 financing of insurance reserves. 16
- 17 The General Assembly of the Commonwealth of Pennsylvania
- 18 hereby enacts as follows:
- 19 Section 1. Section 2(j) of the act of May 2, 1945 (P.L.382,
- 20 No.164), known as the Municipality Authorities Act of 1945,
- 21 amended July 10, 1981 (P.L.221, No.70), is amended and the
- 22 section is amended by adding definitions to read:

- 1 Section 2. Definitions.--The following terms whenever used
- 2 or referred to in this act shall have the following meanings,
- 3 except in those instances where the context clearly indicates
- 4 otherwise:
- 5 * * *
- 6 (j) The term "project" shall mean equipment to be leased by
- 7 an Authority to the municipality or municipalities that
- 8 organized it or to any municipality or school district located
- 9 wholly or partially within the boundaries of the municipality or
- 10 municipalities that organized it, or any structure, facility or
- 11 undertaking which an Authority is authorized to acquire,
- 12 construct, improve, maintain or operate, or provide financing
- 13 for insurance reserves under the provisions of this act.
- 14 * * *
- 15 (n) The term "local government unit" shall have the same
- 16 meaning as that provided in section 102(c)(10) of the act of
- 17 July 12, 1972 (P.L.781, No.185), known as the "Local Government
- 18 Unit Debt Act."
- 19 (o) The term "provide financing for insurance reserves"
- 20 <u>shall mean the lending of funds to a local government unit or</u>
- 21 <u>any authority for the purpose of funding of FINANCING ON BEHALF</u> <---
- 22 OF ONE OR MORE LOCAL GOVERNMENT UNITS OR AUTHORITIES all, or any
- 23 portion of, a reserve, or a contribution toward a combined
- 24 reserve, pool or other arrangement, relating to self-insurance,
- 25 which has been established by one or more local government
- 26 <u>units</u>, <u>pursuant to 42 Pa.C.S. § 8564 (relating to liability</u>
- 27 insurance and self-insurance) up to, but not exceeding, the
- 28 amount provided in section 107 of the "Local Government Unit
- 29 Debt Act."
- 30 Section 2. The introductory paragraph OF SUBSECTION A, THE

- 1 INTRODUCTORY PARAGRAPH of clause (a) and clause (b) of
- 2 subsection A of section 4 of the act, amended December 21, 1984
- 3 (P.L.1246, No.236), are amended to read:
- 4 Section 4. Purposes and Powers; General.--A. Every
- 5 Authority incorporated under this act shall be a body corporate
- 6 and politic, and shall be for the purpose of acquiring, holding,
- 7 constructing, improving, maintaining, and operating, owning,
- 8 leasing, either in the capacity of lessor or lessee, projects of
- 9 the following kind and character and providing financing for
- 10 <u>insurance reserves</u>.
- 11 (a) The Authority shall be for the purpose of acquiring,
- 12 holding, constructing, improving, maintaining and operating,
- 13 owning, leasing, either in the capacity of lessor or lessee,
- 14 projects of the [following] kind and character <u>and DESCRIBED IN</u> <-
- 15 THE FOLLOWING SUBCLAUSES AND FOR THE PURPOSE OF providing
- 16 financing for insurance reserves:
- 17 * * *
- 18 (b) This section is subject to the following limitations:
- 19 (1) An Authority created by a school district or school
- 20 districts shall have the power only to acquire, hold, construct,
- 21 improve, maintain, operate and lease public school buildings and
- 22 other school projects acquired, constructed or improved for
- 23 public school purposes.
- 24 (2) The purpose and intent of this act being to benefit the
- 25 people of the Commonwealth by, among other things, increasing
- 26 their commerce, health, safety and prosperity, and not to
- 27 unnecessarily burden or interfere with existing business by the
- 28 establishment of competitive enterprises, none of the powers
- 29 granted by this act shall be exercised in the construction,
- 30 improvement, maintenance, extension or operation of any project

- 1 or projects or providing financing for insurance reserves which
- 2 in whole or in part shall duplicate or compete with existing
- 3 enterprises serving substantially the same purposes. This
- 4 limitation shall not apply to the exercise of the powers granted
- 5 hereunder:
- 6 (i) for facilities and equipment for the collection, removal
- 7 or disposal of ashes, garbage, rubbish and other refuse
- 8 materials by incineration, land fill or other methods, if each
- 9 municipality organizing or intending to use the facilities of an
- 10 Authority having such powers shall declare by resolution or
- 11 ordinance that it is desirable for the health and safety of the
- 12 people of such municipality that it use the facilities of the
- 13 Authority, and if any contract between such municipality and any
- 14 other person, firm or corporation for the collection, removal or
- 15 disposal of ashes, garbage, rubbish and other refuse material
- 16 has by its terms expired or is terminable at the option of the
- 17 municipality or will expire within six months from the date such
- 18 ordinance becomes effective; nor
- 19 (ii) for industrial development projects if the Authority
- 20 does not develop industrial projects which will compete with
- 21 existing industries; nor
- 22 (iii) for Authorities created for the purpose of providing
- 23 business improvements and administrative services if each
- 24 municipality organizing an Authority for such a project shall
- 25 declare by resolution or ordinance that it is desirable for the
- 26 entire [municipality] <u>LOCAL GOVERNMENT UNIT</u> to improve the
- 27 business district; nor
- 28 (iv) to hospital projects to be leased to public hospitals
- 29 or nonprofit hospital corporations serving the public or to
- 30 school building projects and facilities to be leased to private,

- 1 nonprofit, nonsectarian colleges and universities, State-related
- 2 universities and community colleges, or to facilities, limited
- 3 as described above, to produce steam or to generate electric
- 4 power, if each municipality organizing an Authority for such a
- 5 project shall declare by resolution or ordinance that it is
- 6 desirable for the health, safety and welfare of the people in
- 7 the area served by such facilities to have such facilities
- 8 provided by an Authority[.]; nor
- 9 (v) to provide financing for insurance reserves, if each
- 10 municipality or Authority intending to use any proceeds thereof
- 11 <u>shall declare by resolution or ordinance that it is desirable</u>
- 12 for the health, safety and welfare of the people in such
- 13 <u>municipality LOCAL GOVERNMENT UNIT or served by such Authority.</u>
- 14 * * *
- 15 Section 3. Subsection B of section 4 of the act is amended
- 16 by adding a clause to read:
- 17 Section 4. Purposes and Powers; General.--* * *
- 18 B. Every Authority is hereby granted, and shall have and may
- 19 exercise all powers necessary or convenient for the carrying out
- 20 of the aforesaid purposes, including but without limiting the
- 21 generality of the foregoing, the following rights and powers:
- 22 * * *
- 23 (y) To provide financing for insurance reserves by making
- 24 loans, which may be evidenced by, and secured as may be provided
- 25 <u>in, loan agreements, security agreements or any other</u>
- 26 <u>instruments or agreements, which instruments or agreements may</u>
- 27 contain such provisions as the Authority shall deem necessary or
- 28 <u>desirable for the security or protection of the Authority or its</u>
- 29 <u>bondholders</u>.
- 30 * * *

- 1 Section 4. Subsections B and C of section 5 of the act are
- 2 amended to read:
- 3 Section 5. Purposes and Powers; Bonds.--* * *
- 4 B. Any resolution or resolutions authorizing any bonds may
- 5 contain provisions which shall be part of the contract with the
- 6 holders thereof, as to (a) pledging the full faith and credit of
- 7 the Authority (but not of the Commonwealth of Pennsylvania or
- 8 any political subdivision thereof) for such obligations, or
- 9 restricting the same to all or any of the revenues of the
- 10 Authority from all or any projects or properties, (b) the
- 11 construction, improvement, operation, extension, enlargement,
- 12 maintenance and repair of the project, and providing financing
- 13 for insurance reserves and the duties of the Authority with
- 14 reference thereto, (c) the terms and provisions of the bonds,
- 15 (d) limitations on the purposes to which the proceeds of the
- 16 bonds then or thereafter to be issued, or of any loan or grant
- 17 by the United States may be applied, (e) the rate of tolls and
- 18 other charges for use of the facilities of or for the services
- 19 rendered by the Authority, (f) the setting aside of reserves or
- 20 sinking funds and the regulation and disposition thereof, (g)
- 21 limitations on the issuance of additional bonds, (h) the terms
- 22 and provisions of any deed of trust or indenture securing the
- 23 bonds, or under which the same may be issued, and (i) any other
- 24 or additional agreements with the holders of the bonds.
- 25 C. Any Authority may enter into any deeds of trust,
- 26 indentures or other agreements, with any bank or trust company,
- 27 or other person or persons in the United States having power to
- 28 enter into the same, including any Federal agency, as security
- 29 for such bonds, and may assign and pledge all or any of the
- 30 revenues or receipts of the Authority thereunder. Such deed of

- 1 trust, indenture or other agreement, may contain such provisions
- 2 as may be customary in such instruments, or as the Authority may
- 3 authorize, including (but without limitation) provisions as to
- 4 (1) the construction, improvement, operation, maintenance and
- 5 repair of any project, and providing financing for insurance
- 6 reserves and the duties of the Authority with reference thereto,
- 7 (2) the application of funds and the safeguarding of funds on
- 8 hand or on deposit, (3) the rights and remedies of said trustee
- 9 and the holders of the bonds, (which may include restrictions
- 10 upon the individual right of action of such bondholders) and (4)
- 11 the terms and provisions of the bonds or the resolutions
- 12 authorizing the issuance of the same.
- 13 Said bonds shall have all the qualities of negotiable
- 14 instruments under the law merchant and the negotiable
- 15 instruments law of the Commonwealth of Pennsylvania.
- 16 Section 5. This act shall take effect in 60 days.