## THE GENERAL ASSEMBLY OF PENNSYLVANIA

## SENATE BILL

No. 1389

Session of 1986

INTRODUCED BY HOLL, HANKINS, PECORA, LOEPER, SALVATORE, STAUFFER, LEWIS, SCANLON, O'PAKE AND HELFRICK, FEBRUARY 18, 1986

REFERRED TO BANKING AND INSURANCE, FEBRUARY 18, 1986

## AN ACT

Amending the act of November 30, 1965 (P.L.847, No.356), 2 entitled "An act relating to and regulating the business of banking and the exercise by corporations of fiduciary powers; 3 4 affecting persons engaged in the business of banking and corporations exercising fiduciary powers and affiliates of 6 such persons; affecting the shareholders of such persons and 7 the directors, trustees, officers, attorneys and employes of 8 such persons and of the affiliates of such persons; affecting 9 national banks located in the Commonwealth; affecting persons dealing with persons engaged in the business of banking, 10 corporations exercising fiduciary powers and national banks; 11 12 conferring powers and imposing duties on the Banking Board, 13 on certain departments and officers of the Commonwealth and on courts, prothonotaries, clerks and recorders of deeds; 14 15 providing penalties; and repealing certain acts and parts of 16 acts, providing for Statewide and nationwide branching by 17 savings banks and for regional, reciprocal interstate banking 18 for savings banks; and making repeals. The General Assembly makes the following findings as a basis 19 20 for this act: 21 The rapid development in recent years of interstate 22 operations of financial institutions can be expected to 23 continue and to have significant effects on the business of 24 savings banks in this Commonwealth by reason of the economic, 25 regulatory, financial and technological forces that affect

- 1 the business.
- 2 (2) It is in the best interests of the economy of this
- 3 Commonwealth and its public to enable savings banks in this
- 4 Commonwealth to remain sound, strong and competitive with
- 5 financial institutions located elsewhere.
- 6 (3) As an increasing number of states authorize
- 7 financial institutions in their states to conduct interstate
- 8 operations in some form, savings banks and their holding
- 9 companies in this Commonwealth would be disadvantaged if not
- 10 permitted to branch in any location and to combine on a
- 11 regional, reciprocal basis with thrift institutions in other
- 12 states.
- 13 The General Assembly of the Commonwealth of Pennsylvania
- 14 hereby enacts as follows:
- 15 Section 1. Section 105(a) of the act of November 30, 1965
- 16 (P.L.847, No.356), known as the Banking Code of 1965, amended
- 17 July 25, 1977 (P.L.101, No.37), is amended to read:
- 18 Section 105. Persons Authorized to Engage in Business of
- 19 Receiving Deposits and Money for Transmission
- 20 (a) Restriction of authorized persons--No person may
- 21 lawfully engage in this Commonwealth in the business of
- 22 receiving money for deposit or transmission, or lawfully
- 23 establish in this Commonwealth a place of business for such
- 24 purpose, except a bank, a bank and trust company, a savings
- 25 bank, a private bank, a savings association to the extent
- 26 provided in the Savings Association Code of 1967, a regional
- 27 thrift institution to the extent provided in section 117 of this
- 28 act or section 114 of the Savings Association Code of 1967 and a
- 29 person duly authorized by Federal law to engage in the business
- 30 of receiving money for deposit or transmission. A bank, a bank

- 1 and trust company and a savings bank that receives money for
- 2 deposit shall insure such deposits with the Federal Deposit
- 3 Insurance Corporation or any other Federal agency authorized by
- 4 law to insure deposits.
- 5 \* \* \*
- 6 Section 2. The act is amended by adding sections to read:
- 7 <u>Section 112.1. Prohibition Against Certain Acquisitions</u>
- 8 (a) Certain acquisitions unlawful--Except as provided in
- 9 section 117, it shall be unlawful for a commercial bank, a bank
- 10 holding company, a thrift institution, or a thrift institution
- 11 holding company to acquire a savings bank unless the acquiring
- 12 entity, and any savings and loan holding company or bank holding
- 13 company which directly or indirectly owns or controls the power
- 14 to vote five percent or more of its shares, is located in
- 15 Pennsylvania.
- 16 (b) Definitions--The terms in subsection (a) shall have the
- 17 same meaning as those terms have in section 117.
- 18 (c) Prior acquisitions--The prohibition in subsection (a)
- 19 shall not affect any acquisition effected prior to the effective
- 20 date of this act.
- 21 <u>Section 117</u>. <u>Authorization of Regional, Reciprocal Operations</u>
- of Savings Banks
- 23 (a) Definitions for purpose of section--The following words
- 24 and phrases when used in this section shall have, unless the
- 25 context clearly indicates otherwise, the following meanings:
- 26 <u>(i) "Acquire"--to acquire (as defined in section</u>
- 27 112(a)(i)) five percent or more of the voting stock of an
- 28 <u>entity and shall also mean a merger or consolidation or a</u>
- 29 <u>purchase of assets and an assumption of liabilities, other</u>
- than in the regular course of business.

- 1 (ii) "Bank holding company" -- the same meaning as that
- 2 term has under the Bank Holding Company Act of 1956, 12
- 3 <u>U.S.C.</u> § 1841(a).
- 4 (iii) "Branch"--an office which performs the functions
- 5 <u>described in section 102(h).</u>
- 6 (iv) "Control"--the power, directly or indirectly, to
- 7 direct the management or policies of an entity or to vote
- 8 <u>twenty-five percent or more of any class of voting securities</u>
- 9 <u>of an entity.</u>
- 10 (v) "Entity"--any corporation, partnership, association
- or similar organization, including banks and thrift
- 12 <u>institutions</u>.
- 13 <u>(vi) "Pennsylvania savings bank"--a savings bank as</u>
- 14 defined in section 102(x).
- 15 (vii) "Pennsylvania savings bank holding company" -- an
- 16 <u>entity which controls one or more Pennsylvania savings banks</u>
- 17 and is <u>located in Pennsylvania</u>.
- 18 (viii) "Region"--the States of Delaware, Kentucky,
- 19 Maryland, New Jersey, Ohio, Virginia and West Virginia, and
- 20 <u>the District of Columbia.</u>
- 21 <u>(ix) "Regional association"--a savings and loan</u>
- 22 association or building and loan association located in and
- 23 organized and operating under the laws of a state in the
- 24 region and a Federal association, as defined in 12 U.S.C. §
- 25 1462(d), that is located in the region.
- 26 (x) "Regional savings bank" -- a savings bank located in
- and organized and operating under the laws of a state in the
- 28 <u>region.</u>
- 29 (xi) "Regional thrift institution" -- a regional savings
- 30 <u>bank or a regional association.</u>

1	(xii) "Regional thrift institution holding company"an
2	entity which controls one or more regional thrift
3	institutions and is located in a state in the region.
4	(xiii) "Savings and loan holding company"as defined in
5	12 U.S.C. § 1730a(a)(1)(D).
6	(xiv) "State" includes the District of Columbia.
7	(xv) State in which an entity is "located"
8	(A) with regard to a thrift institution, the state
9	in which its deposits are largest; and
LO	(B) with regard to a thrift institution holding
L1	company, a savings bank holding company, a savings and
L2	loan holding company or a bank holding company, the state
L 3	in which the total deposits of its subsidiaries,
L4	including commercial banks, are largest.
L5	Provided, that an entity or its legal successor that is
L6	located in Pennsylvania on the effective date of this
L7	legislation shall be deemed thereafter to be located in
L8	Pennsylvania regardless of the location of its deposits or
L9	the deposits of its subsidiaries if said entity has not been
20	either acquired by an entity located outside of Pennsylvania
21	or a party to a merger or consolidation transaction in which
22	the holders of its voting shares immediately prior to the
23	transaction held less than fifty percent of the voting shares
24	of any class of stock in the entity surviving after, or
25	resulting from, the merger or consolidation.
26	(b) Acquisitions by regional thrift institutions and
27	regional thrift institution holding companies A regional thrift
28	institution or regional thrift institution holding company may
29	acquire a Pennsylvania savings bank or a Pennsylvania savings
3.0	hank holding company if:

1	(i) the law of the state where the acquiring thrift
2	institution or thrift institution holding company is located
3	and the law of the state where any savings and loan holding
4	company or bank holding company which directly or indirectly
5	owns or controls the power to vote five percent or more of
6	its shares is located satisfied, in each case, the
7	reciprocity requirement of subsection (d);
8	(ii) the acquiring thrift institution or thrift
9	institution holding company and any savings and loan holding
LO	company or bank holding company which directly or indirectly
L1	owns or controls the power to vote five percent or more of
L2	its shares is, in each case, located in a state in the region
L3	or in Pennsylvania; and
L4	(iii) approval has been received from the department.
L5	(c) Branching by regional savings banks
L6	(i) A regional savings bank may, with the prior written
L7	approval of the department, maintain as a branch any office
L8	acquired as part of an acquisition effected under this
L9	section or section 114 of the Savings Association Code of
20	<u>1967.</u>
21	(ii) A regional savings bank may establish and maintain
22	branches in this Commonwealth if:
23	(A) the state in which it is located, and the state
24	in which any savings and loan holding company or bank
25	holding company which directly or indirectly owns or has
26	the power to vote five percent or more of its shares is
27	located satisfies, in each case, the reciprocity
28	requirement of subsection (d);
29	(B) the savings bank and any savings and loan
3.0	holding company or bank holding company which directly or

indirectly owns or controls the power to vote five

percent or more of its shares is, in each case, located

in a state in the region or in Pennsylvania; and

(C) the branch is approved by the department in the same manner and subject to the same conditions as are applicable to de novo branches of Pennsylvania savings banks under sections 904 and 905.

## (d) Reciprocity requirement --

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(i) The law of another state is reciprocal under this section to the extent the department determines it to be so.

The department's determination under this subsection shall include, but it not limited to:

(A) with regard to acquisitions, whether the law of that other state authorizes Pennsylvania savings banks and Pennsylvania savings bank holding companies to acquire regional thrift institutions and regional thrift institution holding companies located in that state on terms and conditions reasonably equivalent to those applicable to acquisitions by regional thrift institutions and regional thrift institution holding companies of Pennsylvania savings banks or Pennsylvania savings bank holding companies and whether the law of that other state imposes conditions on the acquisition by Pennsylvania savings banks or Pennsylvania savings bank holding companies of regional thrift institutions or regional thrift institution holding companies located in that state that are substantially more onerous than those imposed on the same acquisitions by thrift institutions or thrift institution holding companies located in that

state; and

1 (B) with regard to branching, whether the law of 2 that other state authorizes Pennsylvania savings banks to establish or maintain branches in that state on terms and 3 4 conditions reasonably equivalent to those applicable to 5 the establishment or maintenance of branches in Pennsylvania by savings banks located in that state, and 6 reasonably equivalent to those applicable to the 7 8 establishment and maintenance of branches in that state 9 by a savings bank located in that state. 10 (ii) The department need not determine that the law of 11 another state fails to meet the reciprocity requirement of 12 this subsection solely by reason of the fact that that law 13 does not allow Pennsylvania savings banks or Pennsylvania 14 savings bank holding companies to engage in a particular type of branching or acquisition, or imposes conditions on such 15 branching or acquisition that are substantially more onerous 16 17 than those imposed on the same activities of savings banks or 18 savings banks holding companies located in that state. However, in such circumstances, the department shall find 19 20 reciprocity only after imposing on the savings banks and savings bank holding companies located in that state 21 22 conditions and limitations on branching and acquisitions in 23 Pennsylvania substantially similar to those imposed on 2.4 branching and acquisitions in that state by Pennsylvania 25 savings banks and savings bank holding companies. 26 (iii) The department may determine that the law of 27 another state is not reciprocal regarding a particular type 28 of branching or acquisition if the law of that other state does not allow all Pennsylvania savings banks or, 29

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alternatively, all Pennsylvania savings bank holding

- 1 <u>companies to engage on equal terms with each other in the</u>
- 2 <u>particular type of branching or acquisition.</u>
- 3 (e) Authority of the department--In addition to the powers
- 4 granted elsewhere in this section and in other provisions of
- 5 Pennsylvania law, the department is authorized to impose any
- 6 conditions or requirements it deems appropriate, in light of the
- 7 purposes of this act, on thrift institutions and thrift
- 8 institution holding companies acquired or operating directly or
- 9 <u>indirectly in Pennsylvania under this section. Such conditions</u>
- 10 or requirements include, but are not limited to, provisions for
- 11 <u>examinations</u>, reports and the payment of fees. The department is
- 12 <u>encouraged</u>, whenever appropriate, to rely on the reports, if
- 13 available, of other state or federal regulators of the
- 14 institutions in question.
- 15 (f) Change in circumstances--If a regional thrift
- 16 <u>institution or regional thrift institution holding company</u>
- 17 <u>located in another state which has acquired a Pennsylvania</u>
- 18 savings bank or Pennsylvania savings bank holding company or has
- 19 <u>established a branch in Pennsylvania under this section shall</u>
- 20 <u>have a change of circumstances so that it no longer satisfies</u>
- 21 the conditions of subsections (b) and (c) (either by reason of a
- 22 change in the place in which it is located or by reason of
- 23 acquisition by a savings and loan holding company or a bank
- 24 holding company located in a state which does not satisfy the
- 25 <u>conditions of subsections (b) and (c) of five percent or more of</u>
- 26 its voting shares, or the power to vote those shares) said
- 27 regional thrift institution or regional thrift institution
- 28 holding company shall divest each Pennsylvania savings bank,
- 29 savings bank holding company, and branch it has acquired or
- 30 <u>established prior to entering into a voluntary combination which</u>

- 1 causes such change of circumstances or within one year (or such
- 2 <u>longer period of not more than an additional year as the</u>
- 3 <u>department may allow in writing</u>) <u>after the occurrence of an</u>
- 4 event, other than a voluntary combination, which causes the
- 5 change in circumstances.
- 6 (g) Effect of invalidity--The purpose of this section is
- 7 solely to authorize reciprocal, regional operations by savings
- 8 banks and associations and this section shall not be construed
- 9 to authorize any acquisition or the establishment of any branch
- 10 by any entity located in another state except as expressly
- 11 provided in this section. In the event that any limitation on
- 12 the geographical location of entities granted acquisition or
- 13 branching powers by this section is held to be invalid by a
- 14 final order of a court which is not subject to further review or
- 15 <u>appeal</u>, the authorization of this section shall terminate
- 16 <u>immediately</u>. Any acquisition or branch establishment consummated
- 17 pursuant to this section prior to such termination shall not be
- 18 affected thereby.
- 19 Section 3. Section 904(c) of the act, amended March 4, 1982
- 20 (P.L.135, No.44), is amended and the section is amended by
- 21 adding a subsection to read:
- 22 Section 904. Authorization of New Branches
- 23 \* \* \*
- 24 (c) Eight years immediately following the effective date of
- 25 this act, an institution other than a savings bank may locate
- 26 branches within any county in the Commonwealth, subject to the
- 27 same approval of the department as is required under subsection
- 28 (b)(v).
- 29 (d) A savings bank may, from and after the effective date of
- 30 this act, establish and maintain branches within any county in

- 1 the Commonwealth, or within any state of the United States or
- 2 the District of Columbia, subject to the same approval of the
- 3 <u>department as is required under subsection (b)(v).</u>
- 4 Section 4. Section 1609(a) of the act, amended July 6, 1984
- 5 (P.L.606, No.125) and July 6, 1984 (P.L.621, No.128), is amended
- 6 to read:
- 7 Section 1609. Mergers, Consolidations and Conversions of
- 8 Savings Banks
- 9 (a) Authority to merge, consolidate or convert--
- 10 (i) upon compliance with the requirements of sections
- 11 1602, 1603, 1604, 1605 and 1606, a savings bank may enter
- into a merger or consolidation with one or more other savings
- 13 banks. In the event the book value of the total assets of the
- 14 acquired savings bank is less than one percent in excess of
- the book value of the total liabilities, the resulting
- institution may maintain as a branch, any office operated by
- 17 the acquired institution.
- 18 (ii) upon compliance with the requirements of this
- 19 section and other applicable law, one or more savings banks
- and one or more associations may merge into a savings bank or
- into an association or consolidate into a new savings bank or
- 22 a new association. The word "association" in this chapter
- 23 shall mean an association subject to the Savings Association
- 24 Code of 1967.
- 25 (iii) upon compliance with the requirements of this
- section and other applicable law,
- 27 (A) one or more savings banks, one or more Federal
- 28 savings banks and one or more Federal savings and loan
- associations may merge into a savings bank, Federal
- 30 savings bank or a Federal savings and loan association or

consolidate into a new savings bank, a new Federal savings bank or a new Federal savings and loan association, and

- (B) one or more savings banks may merge or consolidate with a regional thrift institution as defined in and subject to any applicable limits of section 117.
- (iv) the authority of a savings bank to merge or consolidate into a Federal savings bank or Federal savings and loan association shall be subject to the condition that at the time of the transaction the laws of the United States shall authorize a Federal savings bank or Federal savings and loan association to merge or consolidate into a savings bank.
  - (v) upon compliance with the requirements of this section and other applicable law,
  - (A) a savings bank may be converted into an association, or
    - (B) a savings bank may be converted into a Federal savings bank or a Federal savings and loan association, subject to the condition that at the time of the transaction the laws of the United States shall authorize a Federal savings bank or a Federal savings and loan association to convert into a savings bank.
    - (vi) upon compliance with the requirements of this section and other applicable law and subject to the laws of the United States, a Federal savings bank or a Federal savings and loan association may be converted into a savings bank or an association.
- (vii) upon compliance with the requirements of this section, a mutual savings bank may be converted into a stock savings bank. A stock savings bank shall have authority, upon

- 1 compliance with the requirements of this section, to enter
- 2 into a merger or consolidation with one or more other stock
- 3 savings banks, banks, bank and trust companies, trust
- 4 companies or stock savings and loan associations.
- 5 (viii) all mergers, consolidations and conversions in
- 6 which the resulting corporation is a savings bank or an
- 7 association shall be subject to the approval of the
- 8 department.
- 9 \* \* \*
- 10 Section 5. All acts and parts of acts are repealed insofar
- 11 as they are inconsistent with this act.
- 12 Section 6. This act shall take effect in 30 days.