THE GENERAL ASSEMBLY OF PENNSYLVANIA

SENATE BILL

No. 292

Session of 1985

INTRODUCED BY O'PAKE, HOPPER, GREENLEAF, SINGEL, SHAFFER, ANDREZESKI, HELFRICK, STOUT, LYNCH, STAPLETON, JONES, REIBMAN AND ROMANELLI, FEBRUARY 4, 1985

SENATOR GREENLEAF, JUDICIARY, AS AMENDED, FEBRUARY 11, 1985

AN ACT

- 1 Providing for the establishment of the Children's Trust Fund,
- for a governing board, and for the powers and duties of the
- 3 board; and prescribing the powers and duties of certain State
- 4 agencies.
- 5 The General Assembly of the Commonwealth of Pennsylvania
- 6 hereby enacts as follows:
- 7 Section 1. Short title.
- 8 This act shall be known and may be cited as the Children's
- 9 Trust Fund Act.
- 10 Section 2. Purpose.
- 11 This act is intended to create a funding source for
- 12 community-based child abuse and neglect prevention programs and
- 13 services.
- 14 Section 3. Definitions.
- 15 The following words and phrases when used in this act shall
- 16 have the meanings given to them in this section unless the
- 17 context clearly indicates otherwise:
- 18 "Board." The Children's Trust Fund Board.

- 1 "Child." Any person under 18 years of age.
- 2 "Child abuse." As defined in the act of November 26, 1975
- 3 (P.L.438, No.124), known as the Child Protective Services Law.
- 4 "Neglect." Harm to a child's health or welfare by a person
- 5 responsible for the child's health or welfare which occurs
- 6 through negligent treatment, including the failure, whether or
- 7 not intentional, to provide adequate food, clothing, shelter or
- 8 medical care.
- 9 "Prevention program." Any community-based program of direct
- 10 provision of child abuse and neglect prevention services,
- 11 including, but not limited to, educational services in
- 12 parenting, prenatal care, perinatal bonding, child development,
- 13 basic child care, care of children with special needs, coping
- 14 with family stress, personal safety and sexual abuse prevention
- 15 training for children, and self-care training for latch-key
- 16 children; and community-based programs relating to crisis care,
- 17 aid to parents, child-abuse counseling, peer support groups for
- 18 abusive or potentially abusive parents and their children, lay
- 19 health visitors, respite or crisis child care, and early
- 20 identification of families where the potential for child abuse
- 21 and neglect exists; except that funding for existing or ongoing
- 22 services or programs of local or State government agencies shall
- 23 not be replaced by funds available under this act.
- 24 "Public member." A person appointed to the board by the
- 25 Governor, who holds no Federal, State or local appointed or
- 26 elected government position. This does not include a person
- 27 holding a position on a State or local human services advisory
- 28 committee.
- 29 "Trust fund." The Children's Trust Fund established by this
- 30 act.

- 1 Section 4. Children's Trust Fund Board.
- 2 (a) Board created.--The Children's Trust Fund Board is
- 3 hereby created in the Office of Children, Youth and Families of
- 4 the Department of Public Welfare. The board shall function
- 5 autonomously within the department and shall exercise its powers
- 6 and duties related to administering and awarding grants
- 7 independently of the Secretary of Public Welfare, except that
- 8 budgetary, accounting, procurement and other support services
- 9 shall be performed by the department.
- 10 (b) Board composition.--The board shall consist of three
- 11 members of the Senate to be appointed by the President pro
- 12 tempore and three members of the House of Representatives to be
- 13 appointed by the Speaker. In no case shall more than two members
- 14 from either the Senate or the House of Representatives be from
- 15 the same political party. In addition, the Governor shall
- 16 appoint nine public members, to be confirmed by majority vote of
- 17 the Senate. No more than five public members shall be members of
- 18 the same political party. Public members appointed under this
- 19 section shall demonstrate knowledge in the area of children's
- 20 services, be representative of the demographic composition of
- 21 this Commonwealth and, to the extent possible, be representative
- 22 of parents, the educational community, the religious community,
- 23 organized labor, the business community, the legal community,
- 24 and professionals and volunteers in the field of children's or
- 25 victims' services.
- 26 (c) Term of office. -- The term of each public member shall be
- 27 three years, except that of the public members first appointed,
- 28 three shall serve for three years, three shall serve for two
- 29 years and three shall serve for one year. A public member shall
- 30 serve no more than two consecutive terms, whether partial or

- 1 full. Each member shall serve until his successor is appointed.
- 2 A vacancy shall be filled for the balance of the unexpired term
- 3 in the same manner as the original appointment.
- 4 (d) Votes.--No member of the board, public or legislative,
- 5 shall be empowered to delegate his vote.
- 6 (e) Officers and rules. -- The board shall elect a chairperson
- 7 every two years from among the public members, and may elect
- 8 such other officers and establish such committees as it deems
- 9 necessary and has provided for in the rules and regulations it
- 10 shall promulgate. All business transacted by the board shall be
- 11 conducted in accordance with the act of July 19, 1974 (P.L.486,
- 12 No.175), referred to as the Public Agency Open Meeting Law.
- 13 (f) Meetings.--The board shall meet not less than three
- 14 times annually at the call of the chairperson.
- 15 (g) Compensation.--Board members shall serve without
- 16 compensation but shall be reimbursed for all actual and
- 17 reasonable expenses incurred in the performance of their
- 18 official duties. All such reimbursements shall be allocated from
- 19 funds available from the trust fund, under the terms of this
- 20 act.
- 21 Section 5. Powers and duties of board.
- 22 The board shall have the power and its duties shall be to:
- 23 (1) Develop, within one year of its establishment and
- 24 biennially thereafter, a State plan for the availability and
- 25 coordination of child abuse and neglect prevention services
- and programs, and for the distribution of funds from the
- 27 trust fund. In developing the plan, the board shall review
- 28 already existing prevention programs, and shall assure that
- an equal opportunity exists for the establishment of
- 30 prevention programs and the receipt of trust fund money among

- 1 all geographic areas in this Commonwealth, and shall
- encourage the development of new and innovative programs and 2
- 3 services. The board shall notify the Governor and the General
- 4 Assembly that the plan is available.

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- Provide for the coordination and exchange of information on the establishment and maintenance of 7 prevention programs.
 - Develop and publicize criteria for the granting of trust fund money to eligible prevention programs.
 - Administer and award trust fund money and monitor the expenditure of trust fund money by eligible prevention programs. Funds shall be awarded to any community-based child abuse and neglect prevention program deemed eligible by the board, if the organization or agency sponsoring the program meets the following criteria:
 - (i) The organization or agency demonstrates the ability to match, through money or in-kind services, any trust fund money received. In-kind services may not exceed 50% of the required match. In the first year the organization receives trust fund money, it must be able to match at least 25%; in the second year and every year thereafter, it must be able to match 50%. The money match may be derived from either private or local government sources.
 - (ii) The organization or agency demonstrates the willingness and ability to provide program models and consultation to other organizations and the community regarding program development and maintenance.
- 29 Prepare an annual report for the Governor and the 30 General Assembly, including recommendations for legislative

- 1 action and regulatory change when needed and appropriate.
- 2 (6) Accept Federal funds granted by Congress, except
- 3 that such funds shall not be used to provide a match for
- 4 other Federal funds, and to accept State funds granted by the
- 5 General Assembly for the purposes of this act, as well as
- 6 gifts and donations from individuals, private organizations
- 7 or foundations. All funds received shall be transmitted to
- 8 the State Treasury for deposit in the trust fund.
- 9 Section 6. Powers and duties of Department of Public Welfare.
- 10 The Deputy Secretary of the Office of Children, Youth and
- 11 Families of the Department of Public Welfare shall serve as
- 12 executive director to the board and shall carry out the duties
- 13 and responsibilities assigned by the board through staff
- 14 employed by the office. The executive director shall receive no
- 15 compensation for carrying out the duties and responsibilities
- 16 assigned by the board. There shall be employed by the office
- 17 sufficient staff to carry out the activities of the board.
- 18 Section 7. Powers and duties of State Treasury.
- 19 On an annual basis, the State Treasury shall make available
- 20 to the board for its use, consistent with the provisions of
- 21 section 5, an amount equal to only one-half of all funds
- 22 received by the trust in the previous fiscal year until the
- 23 principal of the trust equals \$20,000,000, at which time the
- 24 State Treasury shall make available to the board only the total
- 25 interest earned on the assets of the trust fund during the prior
- 26 12-month period. The actual and necessary expenses incurred by
- 27 the board in performing its duties shall be paid out of the
- 28 trust fund allocation made available by the State Treasury. In
- 29 no case shall the annual allocation from the trust fund to the
- 30 board be charged an amount greater than 5% of its most recent

- 1 annual allocation for administrative costs of the board.
- 2 Section 8. Children's Trust Fund created; powers and duties of
- 3 the Department of Health.
- 4 Notwithstanding any other statute to the contrary, at least
- 5 \$2 of any fee imposed for issuance of each certified copy of a
- 6 birth record by the Department of Health shall be paid into a
- 7 special nonlapsing Children's Trust Fund, which is hereby
- 8 established for the purposes described in this act.
- 9 Section 9. Effective date.
- 10 This act shall take effect in 90 days.