## THE GENERAL ASSEMBLY OF PENNSYLVANIA

## SENATE BILL

No. 201

Session of 1983

INTRODUCED BY REIBMAN, FISHER, LLOYD, SINGEL, O'PAKE, ANDREZESKI, LINCOLN AND LEWIS, FEBRUARY 4, 1983

AS REPORTED FROM COMMITTEE ON CONSERVATION, HOUSE OF REPRESENTATIVES, AS AMENDED, MARCH 13, 1984

## AN ACT

- 1 Providing for safe drinking water; imposing powers and duties on
- 2 the Department of Environmental Resources in relation
- 3 thereto; and appropriating certain funds.
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- 1 Section 13. Penalties and remedies.
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- 3 Section 15. Continuation of existing rules and regulations.
- 4 Section 16. Appropriations of Federal money.
- 5 Section 17. Administration of grants.
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- 7 Section 19. Effective date.
- 8 The General Assembly of the Commonwealth of Pennsylvania
- 9 hereby enacts as follows:
- 10 Section 1. Short title.
- 11 This act shall be known and may be cited as the Pennsylvania
- 12 Safe Drinking Water Act.
- 13 Section 2. Legislative findings and declaration.
- 14 (a) Findings.--The General Assembly finds and declares that:
- 15 (1) An adequate supply of safe, pure drinking water is
- 16 essential to the public health, safety and welfare and that
- such a supply is an important natural resource in the
- 18 economic development of the Commonwealth.
- 19 (2) The Federal Safe Drinking Water Act provides a
- 20 comprehensive framework for regulating the collection,
- 21 treatment, storage and distribution of potable water.
- 22 (3) It is in the public interest for the Commonwealth to
- assume primary enforcement responsibility under the Federal
- 24 Safe Drinking Water Act.
- 25 (b) Declaration.--It is the purpose of this act to further
- 26 the intent of section 27, Article I of the Constitution of
- 27 Pennsylvania by:
- 28 (1) Establishing a State program to assure the provision
- of safe drinking water to the public by establishing drinking
- 30 water standards and developing a State program to implement

- 1 and enforce the standards.
- 2 (2) Developing a process for implementing plans for the
- 3 provision of safe drinking water in emergencies.
- 4 (3) Providing public notice of potentially hazardous
- 5 conditions that may exist in a water supply.
- 6 Section 3. Definitions.
- 7 The following words and phrases when used in this act shall
- 8 have the meanings given to them in this section unless the
- 9 context clearly indicates otherwise:
- 10 "Administrator." The Administrator of the United States
- 11 Environmental Protection Agency or his authorized
- 12 representative.
- "Community water system." A public water system which serves
- 14 at least 15 service connections used by year-round residents or
- 15 regularly serves at least 25 year-round residents.
- 16 "Contaminant." Any physical, chemical, biological or
- 17 radiological substance or matter in water.
- 18 "Department." The Department of Environmental Resources.
- 19 "Drinking water standards." Any requirements established by
- 20 the National Primary Drinking Water Regulations and National
- 21 Secondary Drinking Water Regulations or any State regulations
- 22 adopted pursuant to this act.
- 23 "Environmental Hearing Board." The board established
- 24 pursuant to section 1921-A of the act of April 9, 1929 (P.L.177,
- 25 No.175), known as The Administrative Code of 1929, for the
- 26 purposes set forth in that section.
- 27 "Environmental Quality Board." The board established
- 28 pursuant to section 1920-A of The Administrative Code of 1929,
- 29 for the purposes set forth in that section.
- 30 "Federal Act." The Federal Safe Drinking Water Act, as

- 1 amended, (Public Law 93-593, 42 U.S.C. § 300(f) et seq.).
- 2 "Maximum contaminant level." The maximum permissible level
- 3 of a contaminant in water which is delivered to any user of a
- 4 public water system.
- 5 "National primary drinking water regulations." Primary
- 6 drinking water regulations promulgated by the administrator
- 7 pursuant to the Federal act.
- 8 "National secondary drinking water regulations." Secondary
- 9 drinking water regulations promulgated by the administrator
- 10 pursuant to the Federal act.
- 11 "Noncommunity water system." A public water system that is
- 12 not a community water system.
- 13 "Person." Any individual, partnership, association, company,
- 14 corporation, municipality, municipal authority, political
- 15 subdivision or any agency of Federal or State government. When <-
- 16 used in any clause prescribing and imposing a penalty, or
- 17 imposing a fine or imprisonment, or both, the term "person"
- 18 shall not exclude the members of an association and the officers
- 19 or agents of a corporation. THE TERM SHALL INCLUDE THE OFFICERS,
- 20 DIRECTORS, EMPLOYEES AND AGENTS OF ANY PARTNERSHIP, ASSOCIATION,
- 21 COMPANY, CORPORATION, MUNICIPALITY, MUNICIPAL AUTHORITY,
- 22 POLITICAL SUBDIVISION OR ANY AGENCY OF FEDERAL OR STATE
- 23 GOVERNMENT.
- 24 "Public water system." A system for the provision to the
- 25 public of water for human consumption which has at least 15
- 26 service connections or regularly serves an average of at least
- 27 25 individuals daily at least 60 days out of the year. The term
- 28 includes:
- 29 (1) Any collection, treatment, storage and distribution
- 30 facilities under control of the operator of such system and

- 1 used in connection with such system.
- 2 (2) Any collection or pretreatment storage facilities
- 3 not under such control which are used in connection with such
- 4 a system.
- 5 (3) A system which provides water for bottling or bulk
- 6 hauling for human consumption.
- 7 "Secretary." The Secretary of the Department of
- 8 Environmental Resources.
- 9 "State agency." Any State department, board, commission or
- 10 agency other than the Department of Environmental Resources.
- "Supplier of water." Any person who owns or operates a
- 12 public water system.
- 13 "TREATMENT TECHNIQUE." A REQUIREMENT WHICH SPECIFIES FOR A
- 14 CONTAMINANT A SPECIFIC TREATMENT METHOD WHICH IS KNOWN TO CAUSE
- 15 A REDUCTION IN THE LEVEL OF THE CONTAMINANT. A TREATMENT
- 16 TECHNIQUE MAY BE REQUIRED FOR CONTAMINANTS WHICH CANNOT
- 17 PRACTICALLY BE REGULATED BY ESTABLISHING A MAXIMUM CONTAMINANT
- 18 LEVEL.
- 19 "WATER FACILITIES LOAN BOARD." THE BOARD ESTABLISHED
- 20 PURSUANT TO SECTION 7504 OF THE ACT OF JUNE 22, 1982 (P.L.577,
- 21 NO.167), KNOWN AS THE WATER FACILITIES RESTORATION ACT, FOR THE
- 22 PURPOSE SET FORTH IN THAT ACT.
- 23 Section 4. Powers and duties of Environmental Quality Board.
- 24 (a) Board to establish standards, rules and regulations.--
- 25 The Environmental Quality Board shall have the power and its
- 26 duty shall be to adopt such rules and regulations of the
- 27 department, as it deems necessary for the implementation of the <-
- 28 provisions of this act. The drinking water standards shall be no
- 29 less and no more stringent than the National Primary Drinking
- 30 Water Regulations and shall be no more stringent than the

- 1 National Secondary Drinking Water Regulations. GOVERNING THE
- 2 PROVISION OF DRINKING WATER TO THE PUBLIC, AS IT DEEMS NECESSARY
- 3 FOR THE IMPLEMENTATION OF THE PROVISIONS OF THIS ACT. THE BOARD
- 4 SHALL ADOPT MAXIMUM CONTAMINANT LEVELS AND TREATMENT TECHNIQUE
- 5 REQUIREMENTS NO LESS STRINGENT THAN THOSE PROMULGATED UNDER THE
- 6 FEDERAL ACT FOR ALL CONTAMINANTS REGULATED UNDER THE NATIONAL
- 7 PRIMARY AND SECONDARY DRINKING WATER REGULATIONS. THE BOARD MAY
- 8 ADOPT MAXIMUM CONTAMINANT LEVELS OR TREATMENT TECHNIQUE
- 9 REQUIREMENTS FOR ANY CONTAMINANT THAT A MAXIMUM CONTAMINANT
- 10 LEVEL OR TREATMENT TECHNIQUE REQUIREMENT HAS NOT BEEN
- 11 PROMULGATED UNDER THE NATIONAL PRIMARY AND SECONDARY DRINKING
- 12 WATER REGULATIONS.
- 13 (b) Applicability of rules and regulations.--Rules and
- 14 regulations shall apply to each public water system in the
- 15 Commonwealth except that such rules and regulations shall not
- 16 apply to a public water system which:
- 17 (1) consists only of distribution and storage facilities
- 18 and which does not have any collection and treatment
- 19 facilities;
- 20 (2) obtains all of its water from, but is not owned or
- operated by, a public water system to which such standards,
- 22 rules and regulations apply;
- 23 (3) does not sell water to any person; and
- 24 (4) does not provide water for potable purposes to any
- carrier which conveys passengers in interstate commerce.
- 26 (c) Fees to be established. -- The Environmental Quality Board
- 27 shall establish fees for permit applications, laboratory
- 28 certification and other services. Such fees shall bear a
- 29 reasonable relationship to the actual cost of providing a
- 30 service.

- 1 Section 5. Powers and duties of department.
- 2 (a) State to assume primary enforcement. -- The department
- 3 shall adopt and implement a public water supply program which
- 4 includes, but is not limited to, those program elements
- 5 necessary to assume State primary enforcement responsibility
- 6 under the Federal act. THE PUBLIC WATER SUPPLY PROGRAM SHALL
- 7 INCLUDE, BUT NOT BE LIMITED TO, MAXIMUM CONTAMINANT LEVELS OR
- 8 TREATMENT TECHNIQUE REQUIREMENTS ESTABLISHING DRINKING WATER
- 9 QUALITY STANDARDS, MONITORING, REPORTING, RECORDKEEPING AND
- 10 ANALYTICAL REQUIREMENTS, REQUIREMENTS FOR PUBLIC NOTIFICATION,
- 11 STANDARDS FOR CONSTRUCTION, OPERATION AND MODIFICATIONS TO
- 12 PUBLIC WATER SYSTEMS, EMERGENCY PROCEDURES, STANDARDS FOR
- 13 LABORATORY CERTIFICATION, AND COMPLIANCE AND ENFORCEMENT
- 14 PROCEDURES.
- 15 (b) Department to establish compliance procedures.--The
- 16 department shall develop and implement procedures as may be
- 17 necessary and appropriate in order to obtain compliance with
- 18 this act or the rules and regulations promulgated, or permits
- 19 issued hereunder. Such procedures shall include, but not be
- 20 limited to:
- 21 (1) Monitoring and inspection.
- 22 (2) Maintaining an inventory of public water systems in
- the Commonwealth.
- 24 (3) A systematic program for conducting sanitary surveys
- of public water systems throughout the Commonwealth.
- 26 (4) The establishment and maintenance of a program for
- 27 the certification of laboratories conducting analytical
- 28 measurements of drinking water contaminants specified in the
- 29 drinking water standards; and the assurance of the
- 30 availability to the department of laboratory facilities

- certified by the administrator and capable of performing
  analytical measurements of all contaminants specified in the
  drinking water standards.
  - (5) The establishment and maintenance of a permit program concerning plans and specifications for the design and construction of new or substantially modified public water systems, which program:
    - (i) Requires all such plans and specifications, or either, to be first approved by the department before any work thereunder shall be commenced.
    - (ii) Requires that all such projects are designed to comply with any rules and regulations of the department concerning their construction and operation; and once completed will be capable of compliance with the drinking water standards; and will deliver water with sufficient volume and pressure to the users of such systems.
- 17 (c) Department to enforce drinking water standards.--The
  18 department shall have the power and its duties shall be to issue
  19 such orders and initiate such proceedings as may be necessary
  20 and appropriate for the enforcement of drinking water standards,
  21 any other provision of law notwithstanding. These actions shall
  22 include but are not limited to the following:
  - (1) To institute in a court of competent jurisdiction, proceedings against any person to compel compliance with the provisions of this act, or the rules and regulations promulgated DRINKING WATER STANDARDS or conditions of permit PERMITS issued hereunder.

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- 28 (2) To initiate criminal prosecutions, including 29 issuance of summary citations by agents of the department.
- 30 (3) To do any and all things and actions not

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- 1 inconsistent with any provision of this act for the effective
- 2 enforcement of this act, rules and regulations or permits
- 3 issued hereunder.
- 4 (d) Department to keep records. -- The department shall keep
- 5 such records and make such reports as may be required by
- 6 regulations established by the administrator pursuant to the
- 7 Federal act.
- 8 (e) Department may require information from public water
- 9 systems. -- The department may require any public water system to
- 10 install, use and maintain such monitoring equipment and methods
- 11 to perform such sampling, to maintain and retain such records of
- 12 information from monitoring and sampling activities, to submit
- 13 such reports of monitoring and sampling results and to provide
- 14 such other information as may be required to determine
- 15 compliance or noncompliance with this act or with regulations
- 16 promulgated pursuant to this act.
- 17 (f) Department has right to enter premises.--The department
- 18 and its agents shall have the right to enter any premise under
- 19 the control of the public water system upon presentation of
- 20 appropriate credentials at any reasonable time in order to
- 21 determine compliance with this act, and to that end may test,
- 22 inspect or sample any feature of a public water system and
- 23 inspect, copy or photograph any monitoring equipment or other
- 24 feature of a public water system, or records required to be kept
- 25 under provisions of this act.
- 26 (g) Search warrants.--An agent or employee of the department
- 27 may apply for a search warrant to any Commonwealth official
- 28 authorized to issue a search warrant for the purposes of
- 29 inspecting or examining any property, building, premise, place,
- 30 book, record or other physical evidence, of conducting tests or

- 1 taking samples. Such warrant shall be issued upon probable
- 2 cause. It shall be sufficient probable cause to show any of the
- 3 following:
- 4 (1) the inspection, examination, test or sampling is
- 5 pursuant to a general administrative plan to determine
- 6 compliance with this act;
- 7 (2) the agent or employee has reason to believe that a
- 8 violation of this act has occurred or may occur; or
- 9 (3) the agent or employee has been refused access to the
- 10 property, building, premise, place, book, record or physical
- 11 evidence, or has been prevented from conducting tests or
- 12 taking samples.
- 13 (h) Additional authority of the department.--The department
- 14 is authorized to:
- 15 (1) Enter into agreements, contracts, or cooperative
- arrangements under such terms and conditions as may be deemed
- 17 appropriate with other State agencies, Federal agencies,
- interstate compact agencies, political subdivisions or other
- 19 persons, including agreements with local health departments
- 20 to delegate one or more of its regulatory functions to
- inspect, monitor and enforce the act and drinking water
- 22 standards. The department shall monitor and supervise
- 23 activities of each local health department conducted pursuant
- to such an agreement, for consistency with the department's
- 25 rules, regulations and policies. A local health department
- 26 may request that the department initiate an agreement or
- 27 contract with that local health department for the delegation
- of one or more of the department's regulatory functions under
- 29 this act.
- 30 (2) Receive financial and technical assistance from the

1 Federal Government and other public or private agencies WHERE 2 appropriate. 3 (3) Establish fiscal controls and accounting procedures. 4 Establish and collect fees for conducting 5 inspections, laboratory analyses and certifications as may be 6 necessary. 7 Section 6. Variances AND EXEMPTIONS. <----8 (a) Department may authorize variances FROM A MAXIMUM 9 CONTAMINANT LEVEL. -- The department may authorize variances from 10 the regulations issued to this act A MAXIMUM CONTAMINANT LEVEL <----11 under conditions and in such manner as are deemed necessary and desirable; provided, however, that such variances shall be 12 13 granted only upon finding that: (1) Because of characteristics of the raw water sources 14 15 which are reasonably available, the public water system is 16 unable to comply with such regulations despite application of 17 the best technology, treatment techniques or other means 18 which the department finds are generally available, taking costs into consideration. 19 20 The granting of the variance will not result in an 21 unreasonable risk to health. 22 Notwithstanding the foregoing, variances may be granted for no 23 longer than five TWO years, subject to one or more renewals of no longer than five TWO years each. Before a variance is 24 25 granted, the department shall provide public notice and an 26 opportunity for a public hearing. 27 (B) VARIANCES FROM TREATMENT TECHNIQUE REQUIREMENTS. -- THE 28 DEPARTMENT MAY AUTHORIZE VARIANCES FROM A TREATMENT TECHNIQUE 29 REQUIRED UNDER THE DRINKING WATER STANDARDS IF THE PUBLIC WATER SYSTEM APPLYING FOR THE VARIANCE DEMONSTRATES TO THE 30

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- 1 SATISFACTION OF THE DEPARTMENT THAT THE TREATMENT TECHNIQUE IS
- 2 NOT NECESSARY TO PROTECT THE HEALTH OF PERSONS BECAUSE OF THE
- 3 NATURE OF THE RAW WATER SOURCES OF THE SYSTEM.
- 4 (b) (C) Department may authorize exemptions.--The department <--
- 5 may exempt any public water system from any requirement of an
- 6 applicable drinking water standard upon finding that:
- 7 (1) due to compelling factors (which may include
- 8 economic factors), the public water system is unable to
- 9 comply with such requirements;
- 10 (2) the public water system was in operation on the
- 11 effective date of such requirement or, for a system that was
- not in operation by that date, only if no reasonable
- alternative source of drinking water is available to such a
- 14 new system; and
- 15 (3) the granting of the exemption will not result in an
- 16 unreasonable risk to health.
- 17 Before an exemption to be granted under this subsection may take <--
- 18 effect, the department shall provide notice and opportunity for
- 19 public hearing on the proposed exemption. All exemptions granted
- 20 with respect to a contaminant level or treatment technique
- 21 prescribed by the Federal regulation shall expire on NO LATER
- 22 THAN THE dates prescribed in the Federal act.
- 23 (D) PUBLIC NOTICE.--THE DEPARTMENT SHALL PROVIDE PUBLIC
- 24 NOTICE OF A REQUEST FOR A VARIANCE OR EXEMPTION PROVIDED FOR IN
- 25 SUBSECTIONS (A), (B) AND (C). THIS NOTICE SHALL PROVIDE FOR AT
- 26 LEAST A 30-DAY PUBLIC COMMENT PERIOD AND A PUBLIC HEARING BEFORE
- 27 A VARIANCE OR EXEMPTION IS GRANTED.
- 28 <del>(c)</del> (E) Board to adopt regulations governing variances and
- 29 exemptions. -- Before the department shall grant any variance or
- 30 exemption, the board shall first adopt regulations governing the

- 1 procedures and conditions under which variances or exemptions
- 2 may be granted.
- 3 Section 7. Permits.
- 4 (a) Community water systems permits required. -- It shall be
- 5 unlawful for any person to construct, operate or substantially
- 6 modify a community water system without first having received a
- 7 written permit from the department. A SUBSTANTIAL MODIFICATION
- 8 IS ONE WHICH MAY AFFECT QUALITY OR QUANTITY OF WATER SERVED TO
- 9 THE PUBLIC OR MAY BE PREJUDICIAL TO THE PUBLIC HEALTH OR SAFETY.
- 10 (b) Noncommunity water systems permits required.--It shall
- 11 be unlawful for any person to construct, operate or
- 12 substantially modify a noncommunity water system without first
- 13 having received a written permit from the department., unless
- 14 the construction, operation or modification is otherwise
- 15 authorized under regulations adopted pursuant to this act.
- 16 (c) No permit required for waterline extensions. -- Nothing in
- 17 this section shall be construed to mean that a permit shall be
- 18 required by the department for waterline extensions to a public
- 19 water system. However, the public water system must notify the
- 20 department in writing of such extensions. The public water
- 21 system shall maintain records of waterline extensions and shall
- 22 make such records available to the department upon request.
- 23 (D) SYSTEM DISTRIBUTION MAP.--THE PUBLIC WATER SUPPLIER
- 24 SHALL SUPPLY THE DEPARTMENT WITH A COPY OF ITS SYSTEM
- 25 DISTRIBUTION MAP. THE PUBLIC WATER SUPPLIER SHALL SUPPLY UPDATES
- 26 OF ITS DISTRIBUTION MAP TO THE DEPARTMENT ANNUALLY.
- 27 <del>(d)</del> (E) Applications.--Applications for permits shall be
- 28 submitted in writing to the department in such form and with
- 29 such accompanying data as shall be prescribed by the department,
- 30 and shall include maps, drawing specifications and designers'

- 1 reports prepared by a professional engineer, registered to
- 2 practice in Pennsylvania. AT THE REQUEST OF THE DEPARTMENT OR
- 3 ANY PERSON INTENDING TO SUBMIT AN APPLICATION FOR A PERMIT, A
- 4 PREAPPLICATION CONFERENCE CAN BE CONDUCTED BETWEEN THE
- 5 DEPARTMENT AND THE APPLICANT, THE PURPOSE OF WHICH IS TO
- 6 FACILITATE THE FILING OF THE PROPOSED PERMIT APPLICATION IN
- 7 COMPLIANCE WITH THIS ACT. A CONFERENCE SHALL BE CONDUCTED
- 8 BETWEEN THE DEPARTMENT AND THE APPLICANT AT THE TIME THE
- 9 APPLICATION FOR A PERMIT IS SUBMITTED TO THE DEPARTMENT. IF THE
- 10 DEPARTMENT DETERMINES THE PERMIT APPLICATION IS INCOMPLETE, IT
- 11 SHALL REQUEST SUCH ADDITIONAL INFORMATION IN WRITING FROM THE
- 12 APPLICANT WITHIN 90 CALENDAR DAYS OF ITS RECEIPT OF A PERMIT
- 13 APPLICATION. THE DEPARTMENT SHALL GRANT OR DENY A PERMIT WITHIN
- 14 120 CALENDAR DAYS FROM ITS RECEIPT OF AN APPLICATION OR WITHIN
- 15 120 DAYS FROM ITS RECEIPT OF THE WRITTEN RESPONSE FOR ADDITIONAL
- 16 INFORMATION.
- 17 <del>(e)</del> (F) Permit fee.--Each application shall be accompanied
- 18 by a permit fee established by regulations under this act.
- 19 (f) (G) Permits issued under prior law.--Any permits issued <-

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- 20 prior to the effective date of this act, under the act of April
- 21 22, 1905 (P.L.260, No.182), entitled "An act to preserve the
- 22 purity of the waters of the State, for the protection of the
- 23 public health, and the act of April 9, 1929 (P.L.177, No.175),
- 24 known as The Administrative Code of 1929, shall be deemed a
- 25 permit issued pursuant to this act.
- 26  $\frac{(g)}{(g)}$  (H) Conditions may be included in permit.--The
- 27 department may include in each permit general and specific
- 28 conditions to insure the proper operation of the public water
- 29 system and the furnishing of an adequate, safe and potable
- 30 supply of water.

- 1 (h) (I) Permit not transferable. -- No permit may be
- 2 transferred without written approval by the department.
- 3 (i) Permit may be denied, etc. The department may deny,

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- 4 revoke, suspend, limit or modify a permit due to a finding that
- 5 the continued operation of a public water system is prejudicial
- 6 to the public health.
- 7 (J) PERMIT ISSUANCE AND CONDITIONS.--THE DEPARTMENT SHALL
- 8 HAVE THE POWER TO GRANT A PERMIT IF IT DETERMINES THAT THE
- 9 PROPOSED WATER SYSTEM IS NOT PREJUDICIAL TO THE PUBLIC HEALTH
- 10 AND COMPLIES WITH THE PROVISIONS OF THIS ACT, THE REGULATIONS
- 11 ADOPTED HEREUNDER, AND ALL OTHER APPLICABLE LAWS ADMINISTERED BY
- 12 THE DEPARTMENT. THE DEPARTMENT MAY IMPOSE SUCH PERMIT TERMS AND
- 13 CONDITIONS REGARDING CONSTRUCTION, OPERATION, MAINTENANCE,
- 14 INSPECTION AND MONITORING OF THE PROJECT AS ARE NECESSARY TO
- 15 ASSURE COMPLIANCE WITH THIS ACT AND OTHER LAWS ADMINISTERED BY
- 16 THE DEPARTMENT.
- 17 (K) PERMIT SUSPENSION, REVOCATION AND MODIFICATION. -- THE
- 18 DEPARTMENT MAY ISSUE SUCH ORDERS SUSPENDING, REVOKING OR
- 19 MODIFYING PERMITS THAT ARE NECESSARY TO CORRECT ANY VIOLATION OF
- 20 THIS ACT OR REGULATIONS ADOPTED UNDER THIS ACT, OR FOR
- 21 NONCOMPLIANCE WITH A CONDITION OF THE PERMIT, OR UPON A FINDING
- 22 OF A CONDITION PREJUDICIAL TO THE PUBLIC HEALTH.
- 23 Section 8. Inspections and recordkeeping requirements.
- 24 (a) Department authorized to inspect, test, etc.--The
- 25 department is authorized to make inspections and conduct tests
- 26 or sampling, including the examination and copying of books,
- 27 papers, records and data, pertinent to any matter under
- 28 investigation in order to determine compliance with this act and
- 29 for this purpose, the duly authorized agents and employees of
- 30 the department are authorized at all reasonable times to enter

- 1 and examine any property, facility, operation or activity.
- 2 (b) Department authorized to establish recordkeeping
- 3 requirements. -- The department and its agents are authorized to
- 4 require any supplier of water to establish and maintain such
- 5 records and make such reports and furnish such information as
- 6 the department may prescribe as being necessary to demonstrate
- 7 that the supplier is complying with the requirements of this act
- 8 and with the terms and conditions of its water supply permit.
- 9 Section 9. Laboratories.
- 10 (a) Department to establish standards of performance.--The
- 11 department shall establish standards of performance, by rule or
- 12 regulation, for laboratories and laboratory officers which
- 13 conduct analytical measurements for the purpose of ascertaining
- 14 compliance by public water systems, including bottled and bulk
- 15 water operations, with the requirements of this act.
- 16 (b) Items to be included in standards.--Such standards may
- 17 include, but are not limited to, equipment, laboratory
- 18 procedures, standards for analytical methods, quality control,
- 19 staffing, records, reports and any other matters that may affect
- 20 the quality and reliability of laboratory performance.
- 21 (c) Laboratories to be inspected. -- The department shall
- 22 periodically inspect and certify laboratories and laboratory
- 23 offices that meet the standards established under subsection
- 24 (a).
- 25 Section 10. Emergencies and imminent hazards.
- 26 (a) Plan to be promulgated for emergencies. -- The department,
- 27 in conjunction with the Pennsylvania Emergency Management
- 28 Agency, shall promulgate with the approval of the board, an
- 29 adequate plan for the provision of safe drinking water under
- 30 emergency circumstances. When in the judgment of the department

- 1 an emergency exists which poses a danger to the public health,
- 2 the department shall notify the Pennsylvania Emergency
- 3 Management Agency. The Pennsylvania Emergency Management Agency
- 4 and the department may take such actions and issue such orders
- 5 as may be necessary to implement the plan and to assure that
- 6 safe drinking water is available.
- 7 (b) Department may order temporary emergency actions.--The
- 8 department, upon receipt of information that a contaminant which
- 9 is present in or is likely to enter a public water system may
- 10 present an imminent and substantial risk to the health of
- 11 persons, may take or order a public water system to take such
- 12 temporary emergency actions as it deems necessary in order to
- 13 protect the health of such persons. THE DEPARTMENT MAY ASSESS
- 14 THE RESPONSIBLE WATER SUPPLIER WITH COSTS OF TEMPORARY ACTIONS
- 15 TAKEN BY THE DEPARTMENT, EXCEPT WHERE SUCH ACTION IS IN THE
- 16 NORMAL COURSE OF ITS DUTIES.
- 17 (c) Department may implement emergency measures.--The
- 18 department shall be authorized to implement whatever measures
- 19 may be necessary and appropriate to notify the public of an
- 20 emergency or imminent hazard and to assess costs of notification
- 21 on the responsible water supplier.
- 22 (D) PRIORITY STATUS FOR EMERGENCY WATER FACILITIES LOANS.--
- 23 WHEN THE PENNSYLVANIA EMERGENCY MANAGEMENT AGENCY DETERMINES AN
- 24 EMERGENCY EXISTS IN A PUBLIC WATER SYSTEM WHICH DESIRES A LOAN
- 25 FROM THE WATER FACILITIES LOAN BOARD, THE PENNSYLVANIA EMERGENCY
- 26 MANAGEMENT AGENCY SHALL ADVISE THE WATER FACILITIES LOAN BOARD
- 27 OF THE EMERGENCY. THE WATER FACILITIES LOAN BOARD SHALL ACCORD
- 28 LOAN APPLICATIONS FROM PUBLIC WATER SYSTEMS WITH EMERGENCIES
- 29 DESIGNATED BY THE PENNSYLVANIA EMERGENCY MANAGEMENT AGENCY WITH
- 30 PRIORITY ABOVE ALL NONEMERGENCY APPLICATIONS. THE EMERGENCY

- 1 PRIORITY STATUS AFFECTS ONLY THE ORDER IN WHICH LOAN
- 2 APPLICATIONS WILL BE CONSIDERED BY THE WATER FACILITIES LOAN
- 3 BOARD AND DOES NOT MODIFY THE APPLICATION REQUIREMENTS OR
- 4 STANDARDS BY WHICH THE BOARD DETERMINES WHETHER A LOAN WILL BE
- 5 OFFERED.
- 6 Section 11. Public notification.
- 7 (a) General rule. -- The permittee of a public water supply
- 8 system shall, as soon as practicable, give public notification
- 9 whenever the public water supply system:
- 10 (1) is not in compliance with the regulations adopted to
- 11 comply with National Primary Drinking Water Regulations;
- 12 (2) fails to perform monitoring as required by the
- drinking water standards;
- 14 (3) is subject to a variance granted for an inability to
- meet a maximum contaminant level requirement;
- 16 (4) is subject to an exemption; or
- 17 (5) fails to comply with the requirements prescribed by
- 18 a variance or exemption.
- 19 (b) Newspaper notice. -- Such notice shall be given by the
- 20 permittee by publication in a newspaper of general circulation
- 21 within the area served by such water system at least once every
- 22 three months so long as the violation, variance or exemption
- 23 continues.
- 24 (c) Direct notice. -- Such notice shall also be given with the
- 25 water bills or in writing to the customer at least once every
- 26 three months so long as the violation, variance or exemption
- 27 continues.
- 28 (D) NONCOMMUNITY WATER SYSTEMS.--IF THE PUBLIC WATER SYSTEM
- 29 IS A NONCOMMUNITY WATER SYSTEM, THE NOTICE SHALL BE GIVEN BY
- 30 CONSPICUOUS POSTING, IN A LOCATION WHERE IT CAN BE SEEN BY

- 1 CONSUMERS, RATHER THAN IN THE MANNER SPECIFIED IN SUBSECTIONS
- 2 (B) AND (C).
- 3 (d) (E) Alternate notice.--The department may prescribe

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- 4 alternative notice requirements for violations of other
- 5 regulations adopted pursuant to this act.
- 6 Section 12. Public nuisances.
- 7 (a) Violation constitutes a public nuisance. -- Any violation
- 8 of any provision of this act, any rule or regulation of the
- 9 department, any order of the department, or any term or
- 10 condition of any permit, shall constitute a public nuisance. Any
- 11 person or municipality committing such a violation shall be
- 12 liable for the costs of abatement of any pollution and any
- 13 public nuisance caused by such violation. The Environmental
- 14 Hearing Board and any court of competent jurisdiction is hereby
- 15 given jurisdiction over actions to recover the costs of such
- 16 abatement.
- 17 (b) Abatement of violation. -- Any activity or condition
- 18 declared by this act to be a nuisance or which is otherwise in
- 19 violation of this act, shall be abatable in the manner provided
- 20 by law or equity for the abatement of public nuisances. In
- 21 addition, the department may proceed in equity to abate such
- 22 nuisances or to restrain or prevent any violation of this act.
- 23 Section 13. Penalties and remedies.
- 24 (a) Duty to comply with orders of the department.--It shall
- 25 be the duty of any person to proceed diligently to comply with
- 26 any order issued pursuant to section 5. If such person fails to
- 27 proceed diligently or fails to comply with the order within such
- 28 time, if any, as may be specified, the person shall be guilty of
- 29 contempt and shall be punished by the court in an appropriate
- 30 manner and for this purpose, application may be made by the

- 1 department to the Commonwealth Court, which court is hereby
- 2 granted jurisdiction.
- 3 (b) Civil action to compel compliance. -- Any person having an
- 4 interest which is or may be adversely affected may commence a
- 5 civil action on his own behalf to compel compliance with this
- 6 act or any rule, regulation, order or permit issued pursuant to
- 7 this act:
- 8 (1) against the department where there is alleged a
- 9 failure of the department to perform any act which is not
- 10 discretionary with the department. Jurisdiction for such
- 11 actions is in Commonwealth Court; or
- 12 (2) against any other person alleged to be in violation
- of any provision of this act or any rule, regulation, order
- or permit issued pursuant to this act. Any other provision of
- law to the contrary notwithstanding, the courts of common
- 16 pleas shall have jurisdiction of such actions and venue in
- 17 such actions shall be as set forth in the Rules of Civil
- 18 Procedure concerning actions in assumpsit.
- 19 (c) Summary offense. -- Any person who violates any provision
- 20 of this act, or any rule or regulation of the department, any
- 21 order of the department, or any condition of any permit of the
- 22 department issued pursuant to this act, is guilty of a summary
- 23 offense and, upon conviction, shall be subject to a fine of not
- 24 less than \$50 nor more than \$5,000, and costs, for each separate
- 25 offense and, in default of the payment of such fine or costs, a
- 26 person shall be imprisoned SUBJECT TO IMPRISONMENT for not less
- 27 than 30 days nor more than 90 days.
- 28 (d) Misdemeanor of the third degree. -- Any person who
- 29 willfully or negligently violates any provision of this act, any
- 30 rule or regulation of the department, any order of the

- 1 department, or any condition of any permit issued pursuant to
- 2 the act is guilty of a misdemeanor of the third degree and, upon
- 3 conviction, shall be subject to a fine of not less than \$1,250
- 4 nor more than \$12,500 for each separate offense or to
- 5 imprisonment for a period of not more than one year, or both.
- 6 (e) Misdemeanor of the second degree. -- Any person who, after
- 7 a conviction of a misdemeanor for any violation within two years
- 8 as above provided, willfully or negligently violates any
- 9 provision of this act, any rule or regulation of the department,
- 10 any order of the department, or any condition of any permit
- 11 issued pursuant to this act is guilty of a misdemeanor of the
- 12 second degree and, upon conviction, shall be subject to a fine
- 13 of not less than \$1,250 nor more than \$25,000 for each offense
- 14 or to imprisonment for a period of not more than two years, or
- 15 both.
- 16 (f) Civil penalties. -- In addition to proceeding under any
- 17 other remedy available at law or in equity for a violation of
- 18 any provision of this act, any rule or regulation of the
- 19 department or order of the department or any term or condition
- 20 of any permit issued by the department, the department may
- 21 assess a civil penalty upon a person for such violation. Such a
- 22 penalty may be assessed whether or not the violation was willful
- 23 or negligent. When the department assesses a civil penalty, it
- 24 shall inform the person of the amount of the penalty. The person
- 25 charged with the penalty shall then have 30 days to pay the
- 26 penalty in full or, if the person wishes to contest either the
- 27 amount of the penalty or the fact of the violation, the person
- 28 shall within the 30-day period, file an appeal of the action
- 29 with the Environmental Hearing Board. Failure to appeal within
- 30 30 days shall result in a waiver of all legal rights to contest

- 1 the violation or the amount of the penalty. The maximum civil
- 2 penalty which may be assessed pursuant to this section is \$5,000
- 3 per day for each violation. Each violation for each separate day
- 4 and each violation of any provision of this act, any rule or
- 5 regulation under this act, any order to the department or any
- 6 term or condition of the permit shall constitute a separate and
- 7 distinct offense under this section.
- 8 (g) Penalties to be concurrent.--The penalties and remedies
- 9 prescribed by this act shall be deemed concurrent and the
- 10 existence of or exercise of any remedy shall not prevent the
- 11 department from exercising any other remedy hereunder, at law or
- 12 in equity.
- 13 (h) Separate offenses.--Violations on separate days shall
- 14 constitute separate offenses for purposes of this act.
- 15 (I) TAMPERING WITH PUBLIC WATER SYSTEMS.--
- 16 (1) ANY PERSON WHO ENDANGERS THE HEALTH OF PERSONS BY
- 17 KNOWINGLY INTRODUCING ANY CONTAMINANT INTO A PUBLIC WATER
- 18 SYSTEM OR TAMPERING WITH A PUBLIC WATER SYSTEM SHALL BE FINED
- 19 NOT MORE THAN \$50,000 OR IMPRISONED FOR NOT MORE THAN FIVE
- 20 YEARS, OR BOTH.
- 21 (2) ANY PERSON WHO ATTEMPTS TO ENDANGER OR MAKES A
- 22 THREAT TO ENDANGER THE HEALTH OF PERSONS BY KNOWINGLY
- 23 INTRODUCING ANY CONTAMINANT INTO A PUBLIC WATER SYSTEM OR
- 24 TAMPERING WITH A PUBLIC WATER SYSTEM SHALL BE FINED NOT MORE
- 25 THAN \$20,000 OR IMPRISONED FOR NOT MORE THAN THREE YEARS, OR
- 26 BOTH.
- 27 (3) THE DEPARTMENT MAY BRING A CIVIL ACTION IN THE
- 28 APPROPRIATE COURT OF COMMON PLEAS AGAINST ANY PERSON WHO
- 29 ENDANGERS, ATTEMPTS TO ENDANGER OR MAKES A THREAT TO ENDANGER
- 30 THE HEALTH OF PERSONS OR OTHERWISE RENDERS THE WATER UNFIT

- 1 FOR HUMAN CONSUMPTION BY THE INTRODUCTION OF ANY CONTAMINANT
- 2 INTO A PUBLIC WATER SYSTEM OR TAMPERING WITH A PUBLIC WATER
- 3 SYSTEM. THE COURT MAY IMPOSE ON SUCH PERSON A CIVIL PENALTY
- 4 OF NOT MORE THAN \$50,000 FOR EACH DAY THAT SUCH ENDANGERMENT
- OR INABILITY TO CONSUME THE WATER EXISTS.
- 6 Section 14. Safe Drinking Water Account.
- 7 All fines and penalties collected under the penalty
- 8 provisions of this act and all permit fees shall be paid into
- 9 the State Treasury into a special restricted receipt account in
- 10 the General Fund known as the Safe Drinking Water Account
- 11 administered by the department for use in protecting the public
- 12 from the hazards of unsafe drinking water and which funds are
- 13 hereby appropriated to the department for such purposes as are
- 14 authorized in this act.
- 15 Section 15. Continuation of existing rules and regulations.
- 16 All rules and regulations promulgated pursuant to any
- 17 statutes repealed by this act are continued in full force and
- 18 effect until superseded and repealed by rules and regulations
- 19 promulgated pursuant to this act.
- 20 Section 16. Appropriations of Federal money.
- 21 The following Federal augmentation amounts, or as much
- 22 thereof as may be necessary, are hereby specifically
- 23 appropriated to supplement the sum appropriated from
- 24 Commonwealth revenues for general government operations of the
- 25 Department of Environmental Resources:
- 26 (1) The sum of \$1,100,000 for the Safe Drinking Water
- 27 Act for implementation of the Safe Drinking Water Program.
- 28 (2) The sum of \$100,000 for the Safe Drinking Water Act
- 29 for administration in support of the Safe Drinking Water
- 30 Program.

- 1 Section 17. Administration of grants.
- 2 For purposes of the administration of grants to local health
- 3 departments for environmental services pursuant to the act of
- 4 August 24, 1951 (P.L.1304, No.315), known as the Local Health
- 5 Administration Law, this act shall be deemed to be the successor
- 6 to the act of April 22, 1905 (P.L.260, No.182), entitled "An act
- 7 to preserve the purity of the waters of the State, for the
- 8 protection of the public health." A local health department
- 9 shall be deemed to have satisfied the minimum program activities
- 10 for water supply programs if it undertakes those activities with
- 11 reference to this act and any regulations adopted hereunder. The
- 12 Department of Health shall amend the regulations relating to
- 13 standards for environmental health services to reflect the
- 14 provisions of this act, including the repeals made hereunder. To
- 15 the extent that public water supply program responsibilities
- 16 delegated by the department pursuant to an agreement with a
- 17 local health department exceed those activities required for
- 18 eligibility for the local health department grant programs, the
- 19 department is authorized to expend funds appropriated to this
- 20 program for the purpose of assisting local health departments to
- 21 carry out those additional activities.
- 22 Section 18. Repeals.
- 23 The following acts are repealed:
- 24 Act of April 22, 1905 (P.L.260, No.182), entitled "An act to
- 25 preserve the purity of the waters of the State, for the
- 26 protection of the public health."
- 27 Act of April 30, 1929 (P.L.897, No.396), entitled "An act
- 28 regulating the manufacturing, bottling, and selling of certain
- 29 waters, and requiring permits therefor; prescribing the
- 30 authority of the Department of Health and of local boards of

- 1 health and health officers with respect thereto; and providing
- 2 penalties."
- 3 Section 19. Effective date.
- 4 (a) The provisions in section 3, section 4, section 5(a) and
- 5 (b), SECTION 15 and section 16 shall take effect immediately.
- 6 (b) The remaining provisions of this act, including the
- 7 repealer provisions of section 18, shall be effective upon
- 8 publication in the Pennsylvania Bulletin of the notice of the
- 9 pertinent adopted regulations.