THE GENERAL ASSEMBLY OF PENNSYLVANIA

HOUSE BILL No. 226 Session of 1983

INTRODUCED BY DAWIDA, POTT, PRESTON, MARMION, ITKIN, COWELL, DUFFY, GAMBLE, VAN HORNE, OLASZ, MICHLOVIC, MRKONIC, PETRONE, TRELLO AND PISTELLA, FEBRUARY 15, 1983

SENATOR TILGHMAN, APPROPRIATIONS, IN SENATE, RE-REPORTED AS AMENDED, MARCH 26, 1984

AN ACT

$1 \\ 2 \\ 3 \\ 4 \\ 5 \\ 6 \\ 7 \\ 8 \\ 9 \\ 10 \\ 11 \\ 2 \\ 13 \\ 14 \\ 15 \\ 16 \\ 17 \\ 18 \\ 19 \\ 19 \\ 10 \\ 10 \\ 10 \\ 10 \\ 10 \\ 10$	Amending the act of August 24, 1951 (P.L.1304, No.315), entitled, as amended, "An act to improve local health administration throughout the Commonwealth by authorizing the creation, establishment and administration of single-county or joint-county departments of health in all counties; exempting certain municipalities from the jurisdiction of single-county or joint-county departments of health; permitting the dissolution of departments or boards of health in certain municipalities; authorizing State grants to counties which establish departments of health and to certain municipalities if they meet prescribed requirements; conferring powers and duties upon the State Department of Health in connection with the creation, establishment and administration of single-county or joint-county departments of health and administration of the health laws in parts of certain municipalities not subject to the jurisdiction of single-county or joint-county departments of health, and the administration of State grants; and repealing an act which confers health powers upon counties of the first class,"
19 20 21	further providing for State grants to county departments of health and to certain municipalities.
22	- The General Assembly of the Commonwealth of Pennsylvania
23	hereby enacts as follows:

24 Section 1. Section 25 of the act of August 24, 1951 25 (P.L.1304, No.315), known as the Local Health Administration

Law, amended July 9, 1976 (P.L.533, No.129) and subsection (d) 1 added February 26, 1976 (P.L.26, No.12), is amended to read: 2 3 Section 25. State Grants to County Departments of Health and 4 to Certain Municipalities. -- County departments of health created 5 under this act and municipalities eligible for State grants under the provisions of section 15 of this act shall receive 6 7 State grants in accordance with the procedure outlined in subsections (a), (b) and (c) of this section \pm , if sufficient 8 9 funds have been appropriated to pay the full amount of the 10 grants to which county departments of health and certain 11 municipalities may be entitled under subsections (a), (b) and (c) of this section. 12

13 In the event that sufficient funds to pay the full amount of 14 the grants to which county departments of health and certain 15 municipalities may be entitled under subsections (a), (b) and 16 (c) of this section have not been appropriated, the State 17 Secretary of Health, with the advice of the Advisory Health 18 Board, shall distribute such funds as are available among county 19 departments of health and municipalities eligible for State 20 grants under section 15 of this act on an equitable basis, 21 without reference to the procedure outlined in subsections (a), 22 (b) and (c) of this section; except that no county department of health or municipality shall receive a grant which exceeds 23 24 [three dollars (\$3.00)] FOUR DOLLARS AND FIFTY CENTS (\$4.50) per <-----25 year for every person within the jurisdiction of the county 26 department of health or the department or board of health of the 27 municipality. <--

This section shall not be construed to preclude the State Department of Health from making special grants to county departments of health or to municipalities for emergencies or 19830H0226B2729 - 2 - 1 for other special purposes.

Special grants may include sufficient amounts to county	
departments of health to insure the solvency of escrow accounts	
maintained and required pursuant to the act of January 24, 1966	
(1965 P.L.1534, No.536), referred to as the City Rent	
Withholding Act, for rent withheld for dwellings certified as	
unfit for human habitation. Whenever a county department of	<
health determines that a dwelling is uninhabitable and rent	
payments are ordered paid into an escrow account it shall be the	
<u>duty of the COUNTY department of health to monitor the account</u>	<
to determine whether or not payments are being deposited. If	
inadequate payments are being made the department shall notify	
the landlord of that event and the tenant shall complete the	
payments or be held in default and be subject to eviction. If	
the COUNTY department of health does not notify the landlord of	<
inadequate payment into the escrow account it shall be	
responsible to the landlord for rents due. WHEN AN AGENCY OR	<
DEPARTMENT CERTIFIES THAT A DWELLING IS UNINHABITABLE AND THE	
TENANT ELECTS TO PAY RENT INTO AN ESCROW ACCOUNT ESTABLISHED	
UNDER THE CITY RENT WITHHOLDING ACT, IT SHALL BE THE DUTY OF THE	
CERTIFYING AGENCY OR DEPARTMENT TO SUBMIT A MONTHLY STATEMENT OF	
ESCROWED FUNDS TO THE LANDLORD BY FIRST CLASS MAIL. IF FUNDS	
DEPOSITED IN ESCROW BY THE TENANT ARE INSUFFICIENT UNDER THE	
LANDLORD-TENANT ARRANGEMENT, THE TENANT SHALL BE SUBJECT TO	
EVICTION. IF THE COUNTY DEPARTMENT OF HEALTH DOES NOT PROVIDE	
THE LANDLORD WITH A MONTHLY STATEMENT OF ESCROWED FUNDS BY FIRST	
CLASS MAIL, IT SHALL BE RESPONSIBLE TO THE LANDLORD FOR RENTS	
DUE.	
(a) Initial Grants. Every county department of health	
created under this act shall receive an initial grant as	

19830H0226B2729

- 3 -

provided in this section +if sufficient funds have been
 appropriated to pay the full amount of such grant+.

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3 The county commissioners or, in the case of a joint-county 4 department of health the joint-county health commission, shall 5 submit to the State Secretary of Health, on forms prescribed by him, an initial estimate of expenditures to cover the operation 6 7 of the county department of health from the date of its establishment to the end of the calendar year in which it is 8 9 established. The initial estimate of expenditures shall state 10 the names of the exempt municipalities which have not decided to 11 become subject to the jurisdiction of the county department of health in accordance with section 15 of this act. The estimate 12 13 shall be submitted within thirty (30) days prior to the date of establishment. 14

15 The State Secretary of Health shall examine each initial 16 estimate of expenditures and shall deduct therefrom all items 17 which do not represent expenditures within the lawful scope of 18 the powers of the particular county department of health. Upon 19 the total amount of the remaining expenditures, the State 20 Secretary of Health shall compute the initial grant.

21 The initial grant shall equal fifty per cent (50%) of the 22 total of the remaining expenditures, but no initial grant shall exceed the product obtained by multiplying the population of the 23 24 area within the jurisdiction of the county department of health 25 times the number of months covered by the initial estimate of 26 expenditures times [twenty-five cents (25c)] thirty-seven and 27 one-half cents $(37 \ 1/2c)$. For the purpose of computation, any 28 fraction of a month shall be counted as one month.

29 Thirty (30) days after he has received the initial estimate 30 of expenditures, the State Secretary of Health shall draw a 19830H0226B2729 - 4 - requisition upon the State Auditor General in favor of the
 particular county department of health for the amount of the
 initial grant.

4 In the event that a municipality or part of a municipality 5 becomes subject to the jurisdiction of a county department of health in accordance with section 15 of this act after the date 6 7 of establishment but prior to the first day of October of the 8 same year, the county commissioners or, in the case of a joint-9 county department of health the joint-county health commission, 10 may submit to the State Secretary of Health, on forms prescribed 11 by him, an estimate of additional expenditures to cover the operation of the county department of health for the balance of 12 13 the calendar year. The estimate shall state the name of the 14 municipality and the date on which it became subject to the 15 jurisdiction of the county department of health. The State 16 Secretary of Health shall examine the estimate of additional 17 expenditures and shall deduct therefrom all items which do not 18 represent expenditures within the lawful scope of the powers of 19 the particular county department of health. Upon the total 20 amount of the remaining expenditures, the State Secretary of 21 Health shall compute the additional grant. The additional grant 22 shall equal fifty percent (50%) of the total of the remaining 23 expenditures, but no additional grant shall exceed the product 24 obtained by multiplying the population of the municipality or 25 the part of a municipality times the number of months remaining 26 in the calendar year from the date the municipality or the part 27 of a municipality became subject to the jurisdiction of the 28 county department of health times [twenty-five cents (25c)] thirty-seven and one-half cents (37 1/2c). For the purpose of 29 30 computation, any fraction of a month shall be counted as one - 5 -19830H0226B2729

1 month.

Fifteen (15) days after he has received the estimate of additional expenditures, the State Secretary of Health shall draw a requisition upon the State Auditor General in favor of the particular county department of health for the amount of the additional grant.

7 Annual Grants. Every county department of health created (b) under this act and every municipality eligible for State grants 8 under section 15 of this act shall receive annual grants from 9 10 the State as provided in this section *f*, if sufficient funds have <----been appropriated to pay the full amount of such grants. No 11 <----county department of health shall begin to receive annual grants 12 13 until the calendar year following the one in which it was 14 established. No municipality shall begin to receive annual 15 grants until the calendar year following the one in which this 16 act takes effect.

17 After the beginning of each calendar year, the county 18 commissioners or, in the case of a joint-county department of health the joint-county health commission, or the executive or 19 20 executive body of any municipality eligible for State grants under section 15 of this act, shall submit to the State 21 22 Secretary of Health, at such time as he shall require and on 23 forms prescribed by him, an annual estimate of expenditures of 24 the county department of health or the department or board of 25 health of the municipality. In the case of a county department 26 of health, the annual estimate of expenditures shall state the 27 names of the exempt municipalities which have not decided to become subject to its jurisdiction in accordance with section 15 28 of this act. 29

30The State Secretary of Health shall examine each annual19830H0226B2729- 6 -

estimate of expenditures and shall deduct therefrom all items 1 2 which do not represent expenditures within the lawful scope of 3 the powers of the particular county department of health or the 4 department or board of health of the municipality. Upon the 5 total amount of the remaining expenditures, the State Secretary of Health shall compute the annual grant. The annual grant shall 6 7 equal fifty per cent (50%) of the total of the remaining expenditures, but no annual grant shall exceed the product 8 9 obtained by multiplying the population of the area within the 10 jurisdiction of the county department of health or within the 11 jurisdiction of the department or board of health of the municipality times [three dollars (\$3.00)] four dollars and 12 13 fifty cents (\$4.50).

14 The annual grant shall be paid in four quarterly 15 installments, but the moneys received in any quarter may be used 16 any time during the year.

17 The first installment shall be for the quarter beginning 18 January first and ending March thirty-first; the second 19 installment shall be for the quarter beginning April first and 20 ending June thirtieth; the third installment shall be for the 21 quarter beginning July first and ending September thirtieth; and 22 the fourth installment shall be for the quarter beginning 23 October first and ending December thirty-first. Each installment 24 shall be paid only if it is approved by the State Secretary of 25 Health. The State Secretary of Health shall approve the payment 26 of any quarterly installment of an annual grant to a county 27 department of health or to a municipality eligible under section 28 15 of this act only if he finds:

29 (1) that such county department of health or municipality is 30 complying with any and all regulations of the State Department 19830H0226B2729 - 7 - of Health prescribing minimum public health activities, minimum
 standards of performance of health services, and standards of
 personnel administration on a merit basis; and

4 (2) that such county department of health or municipality is 5 accomplishing the purposes described in section 2 of this act. 6 If the State Secretary of Health approves the payment of the 7 first quarterly installment of an annual grant to a county department of health or to a municipality eligible under section 8 15 of this act, he shall draw a requisition for such installment 9 10 upon the State Auditor General in favor of the county department 11 of health or municipality within fifteen (15) days after he has received the annual estimate of expenditures. If the State 12 13 Secretary of Health approves the payment of any subsequent 14 quarterly installment of an annual grant to a county department 15 of health or to a municipality eligible under section 15 of this 16 act, he shall draw a requisition for such installment upon the 17 State Auditor General in favor of the county department of 18 health or municipality at least fifteen (15) days before the 19 first day of the quarter for which the payment is to be made. 20 In the event that a municipality or part of a municipality 21 becomes subject to the jurisdiction of a county department of 22 health in accordance with section 15 of this act prior to the 23 first day of September, the county commissioners or, in the case of a joint-county department of health the joint-county health 24 25 commission, may submit to the State Secretary of Health, on 26 forms prescribed by him, an estimate of additional expenditures 27 to cover the operation of the county department of health for 28 the balance of the calendar year. The estimate shall state the 29 name of the municipality and the date on which it became subject 30 to the jurisdiction of the county department of health. The 19830H0226B2729 - 8 -

estimate shall be submitted at least thirty (30) days before the
 first day of any quarter following the one in which the
 municipality or the part of a municipality became subject to the
 jurisdiction of the county department of health.

5 The State Secretary of Health shall examine the estimate of additional expenditures and shall deduct therefrom all items 6 7 which do not represent expenditures within the lawful scope of the powers of the particular county department of health. Upon 8 9 the total amount of the remaining expenditures, the State 10 Secretary of Health shall compute the additional grant. The 11 additional grant shall equal fifty percent (50%) of the remaining expenditures, but no additional grant shall exceed the 12 13 product obtained by multiplying the population of the 14 municipality or the part of a municipality times the number of 15 months remaining in the calendar year from the date the 16 municipality or the part of a municipality became subject to the 17 jurisdiction of the county department of health times [twenty-18 five cents (25c)] thirty-seven and one-half cents (37 1/2c). For 19 the purpose of computation, any fraction of a month shall be 20 counted as one month. The additional grant shall be added to and 21 become part of the balance of the annual grant remaining to be 22 paid.

23 Adjustment of Initial and Annual Grants. After the end (C) 24 of every calendar year in which a county department of health or 25 a municipality received an initial grant or all or part of an 26 annual grant, there shall be an adjustment of such initial or 27 annual grant on the basis of the actual expenditures of the county department of health or the department or board of health 28 29 of the municipality during the year. Any additional grants to 30 which a county department of health or a municipality may be - 9 -19830H0226B2729

entitled under the provisions of this subsection shall be paid $\frac{1}{2}$, 1 2 if sufficient funds have been appropriated to pay the full 3 amount of such grants]. Within fifteen (15) days after the end 4 of the calendar year, the county commissioners or, in the case 5 of a joint-county department of health the joint-county health 6 commission, or the executive or executive body of the 7 municipality, shall submit to the State Secretary of Health, on 8 forms prescribed by him, a sworn, itemized statement of all the 9 expenditures made by the county department of health or the 10 department or board of health of the municipality during the 11 previous year. The statement shall show the dates on which the expenditures were made and shall indicate which of the 12 13 expenditures were made out of any special grants received from 14 the State or out of any grants received directly from the 15 Federal Government. In the case of a county department of 16 health, the statement shall indicate the name of any municipality which became subject to its jurisdiction in 17 18 accordance with section 15 of this act and the date on which the 19 municipality became subject to its jurisdiction.

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20 The State Secretary of Health shall examine each statement 21 and shall deduct therefrom all the expenditures made during any 22 quarter or quarters of the calendar year for which no 23 installments of an annual grant were paid to the county 24 department of health or municipality because of its failure to 25 comply with the requirements of subsection (b) of this section. 26 He shall then deduct from the remaining expenditures: (1) those 27 items paid for out of any special grants received from the 28 State; (2) those items paid for out of any grants received 29 directly from the Federal Government; and (3) those items which do not represent expenditures made within the lawful scope of 30 19830H0226B2729 - 10 -

1 the powers of the county department of health or the department 2 or board of health of the municipality. Upon the total amount of 3 the remaining expenditures, the State Secretary of Health shall 4 compute the adjusted initial or annual grant.

5 The adjusted initial grant shall equal either (1) fifty per cent (50%) of the total of the remaining expenditures, or (2) 6 7 the product obtained by multiplying the population of the area within the jurisdiction of the county department of health at 8 the time of its establishment times the number of months for 9 10 which the initial grant was paid as determined in subsection (a) 11 of this section times [twenty-five cents (25c)] thirty-seven and <u>one-half cents $(37 \ 1/2c)$ </u>, whichever figure is the lower. In the 12 13 event that a municipality or part of a municipality became 14 subject to the jurisdiction of the county department of health 15 during the year in accordance with section 15 of this act, there 16 shall be added to the amount arrived at by applying the formula set out in clause (2) of this paragraph the product obtained by 17 18 multiplying the population of the municipality or the part of a municipality times the number of months it was subject to the 19 20 jurisdiction of the county department of health times [twenty-21 five cents (25c)] thirty-seven and one-half cents (37 1/2c). For 22 the purpose of computation, any fraction of a month shall be 23 counted as one month.

24 In the case of a county department of health, the adjusted 25 annual grant shall equal either (1) fifty per cent (50%) of the 26 total of the remaining expenditures, or (2) the product obtained by multiplying the population of the area within the 27 28 jurisdiction of the county department of health at the beginning 29 of the calendar year times the number of quarters for which 30 installments of the annual grant were paid times [seventy-five 19830H0226B2729 - 11 -

cents (75c)] one dollar and twelve and one-half cents (\$1.12 1 1/2, whichever figure is the lower. In the event that a 2 3 municipality or part of a municipality became subject to the 4 jurisdiction of the county department of health during the year in accordance with section 15 of this act, there shall be added 5 to the amount arrived at by applying the formula set out in 6 clause (2) of this paragraph the product obtained by multiplying 7 the population of the municipality or the part of a municipality 8 times the number of months during which it was subject to the 9 10 jurisdiction of the county department of health times [twenty-11 five cents (25c)] thirty-seven and one-half cents (37 1/2c); except that any month which fell in a quarter for which no 12 13 installment of the annual grant was paid to the county 14 department of health shall not be counted. For the purpose of 15 computation any fraction of a month shall be counted as one 16 month.

In the case of a municipality, the adjusted annual grant 17 18 shall equal either (1) fifty percent (50%) of the total of the 19 remaining expenditures, or (2) the product obtained by 20 multiplying the population of the area within the jurisdiction 21 of the department or board of health of the municipality times 22 the number of months during which it was not subject to the jurisdiction of a county department of health times [twenty-five 23 24 cents (25c)] thirty-seven and one-half cents (37 1/2c), 25 whichever figure is the lower. In applying the formula set out 26 in clause (2) of this paragraph, any month which fell in a 27 quarter for which no installment of the annual grant was paid to 28 the municipality shall not be counted. For the purpose of 29 computation any fraction of a month shall be counted as one 30 month.

19830H0226B2729

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1 If the adjusted initial or annual grant exceeds the initial 2 or annual grant actually received by a county department of 3 health or a municipality, the State Secretary of Health shall, 4 within fifteen (15) days after receipt of the statement of 5 expenditures, draw a requisition upon the State Auditor General in favor of such county department of health or municipality for 6 7 the amount by which the adjusted initial or annual grant exceeds the initial or annual grant actually received. 8

9 If the adjusted initial or annual grant is less than the 10 initial or annual grant actually received by a county department 11 of health or a municipality, the State Secretary of Health shall charge the amount by which the initial or annual grant actually 12 13 received exceeds the adjusted initial or annual grant against 14 one or more installments of the next annual grant. If any 15 subsequent installment of the annual grant is not paid to the 16 particular county department of health or municipality because 17 of the failure of the county department of health or 18 municipality to comply with the requirements of subsection (b) 19 of this section, or because the municipality has decided to 20 become subject to the jurisdiction of a county department of 21 health in accordance with section 15 of this act, the State 22 Secretary of Health may require a refund of such amount to the 23 State.

(d) Environmental Health Services.--The Commonwealth shall
pay an additional annual grant of [not more than] seventy-five
cents (75ç) per capita resident to each county department of
health or department or board of health of a municipality
eligible for grants under this act for environmental health
services provided by the county or municipality.

30 As used in this subsection "environmental health services"
19830H0226B2729 - 13 -

1 means services such as but not limited to air and noise

2 pollution control, restaurant and wholesale food inspection,

3 rodent and vector control, water and sewage inspection, housing 4 code enforcement and other similar services in addition to other 5 local health grants for public health services.

6 Section 2. The provisions of this act shall be retroactive 7 to July 1, 1983.

8 Section 3. This act shall take effect immediately.