## THE GENERAL ASSEMBLY OF PENNSYLVANIA

## SENATE BILL No. 600 Session of 1981

INTRODUCED BY HAGER, ZEMPRELLI, JUBELIRER, FISHER, MANBECK, LEWIS, MESSINGER, GEKAS AND MOORE, MARCH 30, 1981

AS REPORTED FROM COMMITTEE ON PROFESSIONAL LICENSURE, HOUSE OF REPRESENTATIVES, AS AMENDED, APRIL 19, 1982

## AN ACT

| 1<br>2<br>3<br>4 | Regulating the practice and licensure of occupational therapy,<br>creating the State Board of Occupational Therapy Education<br>and Licensure with certain powers and duties and prescribing<br>penalties. |    |   |  |
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| 13 | The General 2             | Assembly of the Commonwealth of Pennsylvania      |  |
| 14 | hereby enacts as follows: |   |  |
| 15 | Section 1. Sho            | rt title.   |  |
| 16 | This act sha              | ll be known and may be cited as the "Occupational |  |
| 17 | Therapy Practice          | e Act."   |  |
| 18 | Section 2. Dec            | laration of purpose.                              |  |
| 19 | It is the pu              | rpose of this act to provide for the              |  |
| 20 | establishment o           | f standards of education, for the licensure and   |  |
| 21 | for the regulat:          | ion and control of persons engaged in offering    |  |
| 22 | occupational the          | erapy services to the general public to safeguard |  |
| 23 | the public heal           | th, safety and welfare, protect the public from   |  |
| 24 | being harmed by           | unqualified persons, assure the highest degree    |  |
| 25 | of professional           | care and conduct on the part of occupational      |  |
| 26 | therapists and o          | occupational therapy assistants, and assure the   |  |
| 27 | availability of           | occupational therapy services of the highest      |  |
| 28 | quality to perso          | ons in need of such services.                     |  |
| 29 | Section 3. Def:           | initions.   |  |
|    |                           |   |  |

30 The following words and phrases when used in this act shall 19810S0600B1836 - 2 -

have, unless the context clearly indicates otherwise, the 1 2 meanings given to them in this section:

3 "Board." The State Board of Occupational Therapy Education and Licensure established in accordance with the act of April 9, 4 5 1929 (P.L.177, No.175), known as "The Administrative Code of 1929." THIS ACT. 6 <-----

"Commissioner." The Commissioner of the Bureau of 7 Professional and Occupational Affairs in the Department of 8 9 State.

10 "Foreign applicant." Any person seeking licensure under this act whose professional training has taken place outside the 11 United States, its territories, the District of Columbia or 12 13 Canada.

14 "Healing arts." The science and skill of diagnosis and treatment of disease or any ailment of the human body. 15 16 "Occupational therapist." A person who is licensed to 17 practice occupational therapy pursuant to this act and who 18 offers such services to the public under any title incorporating the words "occupational therapy," "occupational therapist" or 19 20 any similar title or description of occupational therapy services. 21

22 "Occupational therapy." The evaluation of learning and performance skills and the analysis, selection and adaptation of 23 24 activities for an individual whose abilities to cope with the 25 activities of daily living, to perform tasks normally performed 26 at a given stage of development and to perform essential 27 vocational tasks which are threatened or impaired by that 28 person's developmental deficiencies, aging process, 29 environmental deprivation or physical, psychological, injury or 30 illness, through specific techniques which include: 19810S0600B1836

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(1) Planning and implementing activity programs to
 improve sensory and motor functioning at the level of
 performance normal for the individual's stage of development.

4 (2) Teaching skills, behaviors and attitudes crucial to
5 the individual's independent, productive and satisfying
6 social functioning.

7 (3) The design, fabrication and application of splints,
8 not to include prosthetic or orthotic devices, and the
9 adaptation of equipment necessary to assist patients in
10 adjusting to a potential or actual impairment and instructing
11 in the use of such devices and equipment.

12 (4) Analyzing, selecting and adapting activities to
13 maintain the individual's optimal performance of tasks to
14 prevent disability.

15 "Occupational therapy assistant." A person licensed to 16 assist in the practice of occupational therapy, under the 17 supervision of an occupational therapist.

18 "Person." An individual, partnership, unincorporated19 organization or corporate body.

20 Section 4. Creation of board, appointment and term of members,21 officers.

There is hereby created a departmental administrative 22 (a) 23 board to be known as the State Board of Occupational Therapy Education and Licensure which shall be in the Bureau of 24 25 Professional and Occupational Affairs of the Department of 26 State. It shall consist of seven members, all of whom shall be 27 residents of Pennsylvania and two of whom shall be chosen as 28 representatives of the public interest. The remaining five members shall be occupational therapists licensed to practice in 29 the Commonwealth, except that the first appointments shall be 30 19810S0600B1836 - 4 -

qualified to receive licensure under the terms of this act,
 provided they have had at least five years working experience in
 Pennsylvania as occupational therapists immediately preceding
 appointment. The occupational therapist members of the board
 should be chosen so they are geographically representative.

6 The Governor shall appoint the members to serve on the (b) board. The commissioner shall serve as an ex officio member of 7 the board. In appointing persons to fill vacancies in the five 8 9 board positions designated to be held by licensed occupational 10 therapists, the Governor should select occupational therapists 11 who reside in different regions of the Commonwealth in an effort to provide Statewide representation of occupational therapists. 12 The Pennsylvania Occupational Therapy Association shall submit a 13 14 list of names and addresses of qualified occupational therapists 15 willing to serve on the State Board of Occupational Therapy 16 Education and Licensure for the Governor's consideration prior 17 to the making of an appointment to fill such a vacancy. 18 The term of office of a member shall be three years, (C) except that of the occupational therapist members of the board 19 20 first appointed two shall serve terms of three years, two shall 21 serve terms of two years and one shall serve a term of one year. 22 A member appointed to fill a vacancy occurring otherwise than by

23 expiration of a term shall be appointed for the remainder of the 24 unexpired term.

(d) A member of the board shall be eligible for reappointment. A member shall not be appointed to serve more than two consecutive terms. A member shall receive reimbursement for reasonable expenses incurred while engaged in the discharge of official duties, as well as an initial per diem allowance of \$30 which may be increased or reduced from time to time by 19810S0600B1836 - 5 -

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action of the Executive Board of the Commonwealth AS A \$30 PER
 DIEM ALLOWANCE.

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3 (e) The board shall meet at least twice a year and may hold 4 additional meetings whenever necessary, subject to the approval 5 of the commissioner, to discharge its duties. The location of 6 the meetings shall be determined by the board, subject to the 7 approval of the commissioner, but shall be within the 8 Commonwealth.

9 Section 5. Powers and duties of board.

10 (A) The board shall elect annually from its membership a 11 chairman, a vice chairman and a secretary. It shall be the duty of the board to pass upon the qualifications of applicants for 12 13 licensure, to insure the conduct of examinations, to issue and 14 renew licenses to occupational therapists or occupational 15 therapy assistants who qualify under this act, and, in proper 16 cases, to suspend or revoke the license of an occupational 17 therapist or occupational therapy assistant. The board shall be 18 authorized and empowered to refuse, revoke or suspend a license 19 of an occupational therapist or occupational therapy assistant 20 pursuant to this act, to conduct investigations, including the power to issue subpoenas, and to hold hearings upon charges or 21 22 information indicating violation of the provisions of this act 23 or regulations promulgated pursuant thereto. The board shall 24 maintain a record listing the name of every living occupational 25 therapist licensed to practice in this State, the last known 26 place of business, the last known place of residence, and the date and number of the license of the licensee. 27

28 It (B) THE BOARD shall have the power to promulgate and 29 adopt rules and regulations not inconsistent with law as it 30 deems necessary for the performance of its duties and the proper 19810S0600B1836 - 6 -

administration of this law. A COPY OF EVERY RULE, REGULATION OR 1 2 AMENDMENT TO A RULE OR REGULATION PROPOSED BY THE BOARD SHALL 3 BEFORE ADOPTION BE FORWARDED TO THE SPEAKER OF THE HOUSE OF 4 REPRESENTATIVES AND TO THE PRESIDENT PRO TEMPORE OF THE SENATE FOR REFERRAL TO AND REVIEW BY THE APPROPRIATE STANDING COMMITTEE 5 OF THE HOUSE OF REPRESENTATIVES AND OF THE SENATE AS DETERMINED 6 BY THE RESPECTIVE PRESIDING OFFICER. THE STANDING COMMITTEE 7 SHALL, WITHIN 60 DAYS FROM THE RECEIPT OF SUCH PROPOSED RULE, 8 9 REGULATION OR AMENDMENT, APPROVE OR RECOMMEND DISAPPROVAL TO THE 10 HOUSE OF REPRESENTATIVES OR THE SENATE OF ANY SUCH PROPOSED 11 RULE, REGULATION OR AMENDMENT. FAILURE OF THE STANDING COMMITTEE TO RECOMMEND DISAPPROVAL AND OF THE HOUSE OF REPRESENTATIVES AND 12 13 SENATE TO DISAPPROVE ANY PROPOSED RULE, REGULATION OR AMENDMENT 14 WITHIN THE REVIEW TIME SHALL CONSTITUTE APPROVAL THEREOF. IF THE 15 RESPECTIVE STANDING COMMITTEE OF THE HOUSE OF REPRESENTATIVES OR 16 THE SENATE RECOMMENDS DISAPPROVAL AND THE HOUSE OF 17 REPRESENTATIVES OR THE SENATE DISAPPROVES ANY PROPOSED RULE, 18 REGULATION OR AMENDMENT, THE BOARD SHALL NOT ADOPT THE PROPOSED 19 RULE, REGULATION OR AMENDMENT AND IT SHALL NOT BE AGAIN OFFERED 20 FOR ONE YEAR. ONLY IN THE ABSENCE OF DISAPPROVAL SHALL THE BOARD 21 PROCEED WITH THE ADOPTION OF THE RULE, REGULATION OR AMENDMENT 22 IN ACCORDANCE WITH SECTION 202 OF THE ACT OF JULY 31, 1968 23 (P.L.769, NO.240), REFERRED TO AS THE COMMONWEALTH DOCUMENTS 24 LAW.

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25 Section 6. License required.

(a) It shall be unlawful one year after the effective date
of this act for any person to practice or to indicate an ability
to practice occupational therapy unless licensed under the
provisions of this act.

30 (b) The licensure of occupational therapists and 19810S0600B1836 - 7 -

occupational therapy assistants shall extend only to
 individuals. A license shall not be issued to a partnership,
 unincorporated association, corporation or similar business
 organization.

5 (c) A person shall not use the title occupational therapist or a title set forth in this act as it relates to the practice 6 7 of occupational therapy unless licensed and whose license is in good standing in accordance with the requirements set forth in 8 this act. A person or health care institution, health care 9 10 service, health plan or other institution holding itself out to 11 the public as providing occupational therapy services shall not use such a title or titles unless the occupational therapy 12 13 services provided by it are under the supervision of a person licensed under this act. 14

15 Section 7. Persons and practices not affected; exceptions.
16 This act shall not be construed as preventing or restricting
17 the practices, services or activities of:

(1) A person licensed in this State in accordance with
the provisions of another law of this Commonwealth from
engaging in the profession or occupation for which licensed.

21 (2) A person meeting the standards established in job 22 descriptions by the Commonwealth for its employees or a 23 person credentialed by the Commonwealth of Pennsylvania or by a national registration or certifying body which requires 24 25 specific education and training for the practice of its 26 profession, but whose occupation or job-related activities or 27 services based on such education, training or experience may 28 technically be encompassed, in part, by the definition of occupational therapy set forth in this act: Provided, 29 30 however, That nothing in this paragraph shall permit any - 8 -19810S0600B1836

person to use the title occupational therapist or occupational therapy assistant or to hold out to the public that they practice occupational therapy unless they meet the requirements of this act and are licensed.

5 (3) A person employed as an occupational therapist or an 6 occupational therapy assistant by the United States provided 7 that person provides occupational therapy solely under the 8 direction or control of the organization by which the person 9 is employed.

10 (4) A person pursuing a course of study leading to the 11 degree or certificate in occupational therapy at an 12 accredited or approved educational program provided the 13 activities and services are part of a supervised course of 14 study and the person is designated by a title which clearly 15 indicates the status of student or trainee and not licensed 16 occupational therapist.

17 (5) A person fulfilling the supervised field work
18 experience requirements of this act provided such activities
19 and services constitute a part of the experience necessary to
20 meet the requirements of that program.

21 Section 8. Requirements for licensure.

22 An applicant applying for a license as an occupational 23 therapist or as an occupational therapy assistant shall submit a 24 written application on forms provided by the board evidencing 25 and showing to the satisfaction of the board that he or she:

- 26
- (1) Is of good moral character.

27 (2) Has completed the academic requirements of an 28 approved educational program in occupational therapy 29 recognized by the board with the advice and consultation of 30 recognized national accrediting agencies and professional 19810S0600B1836 - 9 - organizations including the American Occupational Therapy
 Association as follows:

3 (i) For an occupational therapist, a four-year
4 program, or its equivalent as established by the board.
5 (ii) For an occupational therapy assistant, a two6 year program, or its equivalent as established by the
7 board.

8 (3) Has successfully completed a period of supervised 9 fieldwork experience at a recognized educational institute or 10 a training program approved by the educational institution 11 where the academic requirements met were as follows:

12 (i) For an occupational therapist a minimum of six13 months of supervised fieldwork experience.

14 (ii) For an occupational therapy assistant, a
15 minimum of two months of supervised fieldwork.

16 (4) Has passed an examination approved by the board.17 Section 9. Temporary licenses.

18 (a) A temporary license may be granted by the board to a
19 person who has completed the education and experience
20 requirements of this act in the following categories:

(1) A person who has applied for a license under the
provisions of section 8 and who is, in the judgment of the
board, eligible to take the examination provided for in
section 11.

(2) A person who has applied for a license under the
provisions of section 8, has failed the required examination
provided for in section 11, but has applied for
reexamination, provided the temporary license shall expire
automatically upon receipt by that person of notice of
failure of the reexamination and that the person shall not be
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eligible for a temporary license for a period of one year
 from the date of such reexamination.

3 (3) The issuance by the board of a temporary license
4 shall authorize the practice of occupational therapy or
5 providing services only as an assistant under the direct
6 supervision of an occupational therapist licensed pursuant to
7 this act.

8 (b) A temporary license may be granted to a person engaged 9 in the performance of occupational therapy services who is a 10 nonresident of this Commonwealth and not licensed under this 11 act, provided the services of the licensee are performed for not 12 longer than a six consecutive month period in a calendar year 13 and are performed in association with an occupational therapist 14 licensed under this act and that one of the following exists:

(1) The person is licensed under the laws of a state,
District of Columbia, or territory of the United States which
has licensure requirements substantially equal to the
requirements of this act.

19 (2) The person has met the requirements for
20 certification, as an occupational therapist registered
21 (0.T.R.) or a certified occupational therapy assistant
22 (C.O.T.A.), established by the American Occupational Therapy
23 Association.

24 Section 10. Foreign applicants.

Foreign trained occupational therapists and occupational therapy assistants who apply to be licensed by the board shall, before examination, furnish proof of good moral character and shall present proof indicating the completion of educational requirements substantially equal to those contained in section 8. They may be required to have completed, at the board's 19810S0600B1836 - 11 - discretion, not more than one year of the supervised fieldwork
 experience prescribed by the board prior to taking the
 examination for licensure.

4 Section 11. Examination for licensure of occupational 5 therapists and occupational therapy assistants. 6 Individuals applying for licensure in accordance with (a) the requirements of sections 8 and 10 shall be required to pass 7 a written examination approved by the board which is designed to 8 test the knowledge and experience necessary to the safe, 9 10 effective and professional practice of occupational therapy in 11 Pennsylvania. The examination shall test the applicant's knowledge of the basic and clinical sciences relating to 12 13 occupational therapy and occupational therapy theory and 14 practice, including the applicant's professional skill and 15 judgment in the utilization of occupational therapy techniques and methods and such other subjects as the board deems useful to 16 17 determine the applicant's fitness to practice.

(b) Applicants for licensure shall be examined at a time and
place as so approved by the commissioner and under such
supervision as the board may determine DETERMINED BY THE BOARD.
Examinations shall be given at least twice a year. It shall
notify applicants by mail of the time and place of scheduled
examinations.

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(c) Individuals applying for licensure shall remit an 24 25 examination fee, in accordance with section 17, prior to 26 admission to take the written examination using forms provided by the board. A person who fails an examination may apply for 27 28 reexamination to the board accompanied by the prescribed fee. Applicants may obtain their examination scores and may 29 (d) 30 review their papers in accordance with the rules and regulations 19810S0600B1836 - 12 -

established by the board. The board may adopt rules and
 regulations governing the eligibility of applicants who have
 failed to pass two examinations concerning their admittance to
 subsequent examinations.

5 Section 12. Waiver of certain requirements for licensure.
6 On the payment to the board of fees required by this act and
7 on submission of a written application on forms provided by the
8 board, the board shall issue a license without examination to:

9 (1) A person paying the fee and filing an application within one year from the effective date of this act who 10 presents evidence satisfactory to the board that, prior to 11 12 the effective date of this act, the applicant was an 13 occupational therapist registered (O.T.R.) or a certified 14 occupational therapy assistant (C.O.T.A.) through the 15 certification of the American Occupational Therapy 16 Association who resided and practiced in the Commonwealth of 17 Pennsylvania on the effective date of this act.

18 A person paying the fee and filing an application (2) 19 who presents evidence satisfactory to the board of being 20 licensed or registered as an occupational therapist or 21 occupational therapy assistant by another state, territory of 22 the United States or the District of Columbia, or of being a 23 registered occupational therapist or certified occupational 24 therapy assistant through the American Occupational Therapy 25 Association and of residing in or practicing in another state 26 or territory of the United States or the District of Columbia 27 where the requirements for licensure, registration or 28 certification were at the date of his or her licensure, 29 registration or certification substantially equal to the 30 requirements set forth in this act.

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1 Section 13. Issuance of license; use of title.

2 (a) The board shall issue a license to an individual who has
3 met the requirements of this act upon the payment of the
4 applicable license fee.

5 (b) An individual who is issued a license as an occupational therapist under the provisions of this act may use the title 6 "occupational therapist" or "licensed occupational therapist," 7 or use the letters "O.T.R./L." or "L./O.T.R." in connection with 8 the title or place of business to denote his or her licensure. 9 10 (c) A person who is issued a license as an occupational 11 therapy assistant may use the words "occupational therapy assistant" or "licensed occupational therapy assistant" or he or 12 13 she may use the letters "C.O.T.A./L." or L./C.O.T.A." in 14 connection with his or her name or place of business to denote his or her licensure. 15

16 Section 14. Practice and referral.

An occupational therapist may enter a case for the purposes 17 18 of providing indirect services, consultation, evaluating an 19 individual as to the need for services and other occupational 20 therapy services for conditions such as perceptual, cognitive, sensory integration and similar conditions. Implementation of 21 22 direct occupational therapy to an individual for a specific 23 medical condition shall be based on a referral from a licensed physician or a licensed podiatrist. This act shall not be 24 25 construed as authorization for an occupational therapist or 26 occupational therapy assistant to practice a branch of the 27 healing arts except as described in this act.

28 Section 15. Renewal of license; effect of license suspension or 29 revocation.

30 (a) A license issued under this act shall be renewed 19810S0600B1836 - 14 -

biennially upon payment of the renewal fee prescribed in section 1 2 17. It shall expire unless renewed in the manner prescribed by 3 the regulations of the board. The board may provide for the late 4 renewal of a license upon the payment of a late fee. A late 5 renewal of a license shall not be granted more than four years after its expiration. A license shall be renewed after the four-6 7 year period only by complying with section 11. The board may establish additional requirements for license renewal designed 8 to assure continued competency of the applying occupational 9 10 therapist.

11 (b) A suspended license shall expire at the end of its term and may be renewed as provided in this section. The renewal 12 13 shall not authorize the licensee, while the license remains 14 suspended, to engage in the licensed activity or in any other 15 activity in violation of the order or judgment by which the 16 license was suspended. Whenever a license revoked on 17 disciplinary grounds is reinstated the licensee, as a condition 18 of reinstatement, shall pay a renewal fee and any late fee that 19 may be applicable.

Section 16. Refusal, suspension or revocation of license; 20 21 refusal to renew; penalties; injunctive relief. 22 The board shall refuse to issue a license to a person (a) and, after notice and hearing in accordance with law, may 23 24 suspend or revoke a license or refuse to renew a license, or may 25 impose probationary conditions, where the licensee or applicant 26 for license is guilty of unprofessional conduct which has 27 endangered or is likely to endanger the health, welfare or 28 safety of the public. Unprofessional conduct shall include the 29 following:

30 (1) Obtaining a license by means of fraud, 19810S0600B1836 - 15 - 1 misrepresentation or concealment of material facts.

2 (2) Being guilty of unprofessional conduct as defined by
3 a rule established by the board or violating a code of ethics
4 adopted by the board.

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5 (3) Being convicted of OR PLEADING GUILTY OR NOLO 6 CONTENDERE TO a crime, other than misdemeanors of the third 7 degree, which is found by the board to have a direct bearing 8 on whether the person should be entrusted to serve the public 9 as an occupational therapist or occupational therapy 10 assistant.

(b) Actions of the board shall be taken subject to the right of notice, hearing and adjudication and the right of appeal therefrom in accordance with the provisions of Title 2 of the Pennsylvania Consolidated Statutes (relating to administrative law and procedure).

16 (c) A person who violates a provision of this act is quilty 17 of a misdemeanor and, upon conviction thereof, shall be punished 18 by a fine of not less than \$100 nor more than \$500 or by 19 imprisonment for not less than 30 days nor more than 90 days, or by both such fine and imprisonment and for each additional 20 21 offense that person shall be subject to either a fine of not 22 less than \$500 or imprisonment of not less than six months, at 23 the discretion of the court. Fines collected under the provisions of this act shall be paid into the State Treasury for 24 25 the use of the Commonwealth.

(d) The Attorney General may, on behalf of the board, apply for injunctive relief in any court of competent jurisdiction to enjoin a person from committing an act in violation of this act. The injunction proceedings shall be in addition to, and not in lieu of, all penalties and other remedies in this act. 19810S0600B1836 - 16 - 1 (e) Any person who is licensed by the board or who is an 2 applicant for examination for licensure by the board, against 3 whom are preferred any of the charges for causing the revocation 4 or suspension of the license shall be cited by the board and 5 shall have a hearing before the board or by a hearing examiner 6 as determined by the board.

7 Section 17. Fees.

8 (a) The board shall determine all <del>necessary fees subject to</del> <---9 <del>the approval of the commissioner</del> FEES NECESSARY TO THE <-----10 ADMINISTRATION OF THIS ACT.

(b) Fees shall be collected by the board through the Bureau of Professional and Occupational Affairs and shall be paid into the Professional Licensure Augmentation Account established pursuant to and for use in accordance with the act of July 1, 1978 (P.L.700, No.124), known as the "Bureau of Professional and Occupational Affairs Fee Act."

17 Section 18. Appropriation.

The sum of \$75,000, or as much thereof as may be necessary, is hereby appropriated from the Professional Licensure Augmentation Account within the General Fund to the Bureau of Professional and Occupational Affairs, in the Department of State for the establishment and operation of the State Board of Occupational Therapy Education and Licensure.

24 Section 19. Applicability of act.

The provisions of this act shall not be construed to limit, include or affect the practice of physical therapy, professional nursing, OPTOMETRY, psychology, podiatry, chiropractic, prosthetics, orthotics or any practice currently licensed in Pennsylvania pertaining to the healing arts. Section 20. Effective date.

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1 This act shall take effect in 90 days.