THE GENERAL ASSEMBLY OF PENNSYLVANIA

SENATE BILL No. 1105 Session of 1977

INTRODUCED BY COPPERSMITH AND DOUGHERTY, SEPTEMBER 27, 1977

REFERRED TO PUBLIC HEALTH AND WELFARE, SEPTEMBER 27, 1977

AN ACT

1 2 3 4 5 6 7 8 9 10 11 12	Amending the act of July 9, 1976 (P.L.817, No.143), entitled "An act relating to mental health procedures; providing for the treatment and rights of mentally disabled persons, for voluntary and involuntary examination and treatment and for determinations affecting those charged with crime or under sentence," further providing for Mental Health Review Officers, for the use of statistical data, for immunity and for involuntary treatment; excluding Sundays from the computation of time; and providing for a return to inpatient status, for a stay of proceedings of a person charged with a crime and for voluntary treatment of a person charged with a crime or serving a sentence.
13	The General Assembly of the Commonwealth of Pennsylvania
14	hereby enacts as follows:
15	Section 1. Sections 109, 110, 114 and 206, subsection (d) of
16	section 302, subsection (c) of section 303 and sections 304 and
17	305, act of July 9, 1976 (P.L.817, No.143), known as the "Mental
18	Health Procedures Act," are amended to read:
19	Section 109. Mental Health Review Officer <u>(a)</u> Legal
20	proceedings concerning extended involuntary emergency treatment
21	under section 303(c), [or] court-ordered involuntary treatment
22	under section 304 or 305 or transfer hearings under section 306,
23	may be conducted by a judge of the court of common pleas or by a

mental health review officer authorized by the court to conduct 1 the proceedings. Mental health review officers shall be members 2 3 of the bar of the Supreme Court of Pennsylvania, without 4 restriction as to the county of their residence and where 5 possible should be familiar with the field of mental health. 6 They shall be appointed by the respective courts of common pleas 7 for terms not to exceed one year, and may be reappointed to successive terms. Law-trained municipal court judges may be 8 appointed Mental Health Review Officers. 9

10 (b) In all cases in which the hearing is conducted by a 11 mental health review officer, a person made subject to treatment shall have the right to petition the court of common pleas for 12 13 review of the certification. A hearing shall be held within 72 14 hours after the petition is filed unless a continuance is 15 requested by the person's counsel. The hearing shall include a 16 review of the certification and such evidence as the court may receive or require. If the court determines that further 17 18 involuntary treatment is necessary and that the procedures prescribed by this act have been followed, it shall deny the 19 20 petition. Otherwise, the person shall be discharged. 21 Section 110. Written Applications, Petitions, Statements and 22 Certifications.--(a) All written statements pursuant to section 23 302(a)(2), and all applications, petitions, and certifications 24 required under the provisions of this act shall be made subject

25 to the penalties provided under 18 Pa.C.S. § 4904 (relating to 26 unsworn falsification to authorities) and shall contain a notice 27 to that effect.

(b) All such applications, petitions, statements and certifications shall be filed with the county administrator in the county where the person was made subject to examination and 19770S1105B1307 - 2 - treatment and such other county in the Commonwealth, if any, in
 which the person usually resides.

3 (c) Subsections (a) and (b) shall not apply to patients 4 admitted pursuant to Article II when no part of the patient's 5 care is provided with public funds provided that the department 6 may require facilities to report clinical and statistical 7 information so long as the data does not identify individual 8 patients.

9 (d) No public official acting in an official capacity shall 10 be required to pay the court of common pleas any filing fee 11 which in the absence of this provision would be required upon 12 the filing of a petition for involuntary treatment under this 13 act.

14 Section 114. Immunity from Civil and Criminal Liability .--15 (a) In the absence of willful misconduct or gross negligence, a 16 county administrator, a director of a facility, a physician, a 17 peace officer or any other authorized person who participates in 18 a decision that a person be examined or treated under this act, 19 or that a person be discharged, or placed under partial 20 hospitalization, outpatient care or leave of absence, or that 21 the restraint upon such person be otherwise reduced, or a county 22 administrator or other authorized person who denies an application for involuntary emergency examination and treatment, 23 shall not be civilly or criminally liable for such decision or 24 25 for any of its consequences.

(b) A judge or a mental health review officer shall not be
civilly or criminally liable for any actions taken or decisions
made by him pursuant to the authority conferred by this act.
Section 206. Withdrawal from Voluntary Inpatient
Treatment.--(a) A person in voluntary inpatient treatment may
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withdraw at any time by giving written notice unless, as stated 1 2 in section 203, he has agreed in writing at the time of his 3 admission that his release can be delayed following such notice 4 for a period to be specified in the agreement, provided that 5 such period shall not exceed 72 hours, not including a Sunday. (b) If the person is under the age of 14, his parent, legal 6 7 guardian, or person standing in loco parentis may effect his release. If any responsible party believes that it would be in 8 the best interest of a person under 14 years of age in voluntary 9 10 treatment to be withdrawn therefrom or afforded treatment 11 constituting a less restrictive alternative, such party may file a petition in the Juvenile Division of the court of common pleas 12 13 for the county in which the person under 14 years of age 14 resides, requesting a withdrawal from or modification of 15 treatment. The court shall promptly appoint an attorney for such 16 minor person and schedule a hearing to determine what inpatient 17 treatment, if any, is in the minor's best interest. The hearing 18 shall be held within ten days of receipt of the petition, unless continued upon the request of the attorney for such minor. The 19 20 hearing shall be conducted in accordance with the rules 21 governing other Juvenile Court proceedings.

(c) Nothing in this act shall be construed to require a facility to continue inpatient treatment where the director of the facility determines such treatment is not medically indicated. Any dispute between a facility and a county administrator as to the medical necessity for voluntary inpatient treatment of a person shall be decided by the Commissioner of Mental Health or his designate.

29 Section 302. Involuntary Emergency Examination and Treatment 30 Authorized by a Physician - Not to Exceed Seventy-two Hours.--19770S1105B1307 - 4 - 1

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3 (d) Duration of Emergency Examination and Treatment.--A 4 person who is in treatment pursuant to this section shall be 5 discharged whenever it is determined that he no longer is in 6 need of treatment and in any event within 72 hours, <u>(not</u> 7 <u>including a Sunday)</u> unless within such period:

8 (1) he is admitted to voluntary treatment pursuant to9 section 202 of this act; or

10 (2) a certification for extended involuntary emergency 11 treatment is filed pursuant to section 303 of this act. 12 Section 303. Extended Involuntary Emergency Treatment 13 Certified by a Judge or Mental Health Review Officer - Not to 14 Exceed Twenty Days.--* * *

15 (c) Informal [Hearing] <u>Conference</u> on Extended Emergency Treatment Application.--(1) At the commencement of the informal 16 17 [hearing] <u>conference</u>, the judge or the mental health review 18 officer shall inform the person of the nature of the 19 proceedings. Information relevant to whether the person is 20 severely mentally disabled and in need of treatment shall be reviewed, including the reasons that continued involuntary 21 22 treatment is considered necessary. Such explanation shall be 23 made by a physician who examined the person and shall be in 24 terms understandable to a layman. Ordinary rules of evidence 25 shall not necessarily apply. The person or his representative 26 shall have the right to ask questions of the physician and of 27 any other witnesses and to present any relevant information. At 28 the conclusion of the review, if the judge or the review officer 29 finds that the person is severely mentally disabled and in need 30 of continued involuntary treatment, he shall so certify.

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Otherwise, he shall direct that the facility director or his
 designee discharge the person.

3 (2) A [stenographic or other sufficient] record of the 4 proceedings <u>which need not be a stenographic record</u> shall be 5 made. Such record shall be kept by the court or mental health 6 review officer for at least one year.

7 * * *

8 Section 304. Court-ordered Involuntary Treatment Not to 9 Exceed Ninety Days.--(a) Persons for Whom Application May be 10 Made. -- (1) A person who is severely mentally disabled and in 11 need of treatment, as defined in section 301(a), may be made subject to court-ordered involuntary treatment upon a 12 13 determination of clear and present danger under section 14 301(b)(1) (serious bodily harm to others), or section 15 301(b)(2)(i) (inability to care for himself, creating a danger 16 of death or serious harm to himself), or 301(b)(2)(ii) 17 (attempted suicide), or 301(b)(2)(iii) (self-mutilation).

18 (2) Where a petition is filed for a person already subject to involuntary treatment, it shall be sufficient to represent, 19 20 and upon hearing to reestablish, that the conduct originally 21 required by section 301 in fact occurred, and that his condition 22 continues to evidence a clear and present danger to himself or others. In such event, it shall not be necessary to show the 23 24 reoccurrence of dangerous conduct, either harmful or 25 debilitating, within the past 30 days.

(b) Procedures for Initiating Court-ordered Involuntary
Treatment for Persons Already Subject to Involuntary
Treatment.--(1) Petition for court-ordered involuntary
treatment for persons already subject to treatment under
sections 303, <u>304</u> and 305 may be made by the county
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administrator <u>or the director of the facility</u> to the court of
 common pleas.

3 (2) The petition shall be in writing upon a form adopted by 4 the department and shall include a statement of the facts 5 constituting reasonable grounds to believe that the person is severely mentally disabled and in need of treatment. The 6 7 petition shall state the name of any examining physician and the substance of his opinion regarding the mental condition of the 8 9 person. It shall also state that the person has been given the 10 information required by subsection (b)(3). [and shall include 11 copies of all documents relating to examination and treatment of the person which are required under this act.] 12

(3) Upon the filing of the petition the county administrator
shall serve a copy on the person, his attorney, and those
designated to be kept informed, as provided in section 302(c),
including an explanation of the nature of the proceedings, the
person's right to an attorney and the services of an expert in
the field of mental health, as provided by subsection (d).

19 (4) A hearing on the petition shall be held in all cases,20 not more than five days after the filing of the petition.

(5) Treatment shall be permitted to be maintained pendingthe determination of the petition.

(c) Procedures for Initiating Court-ordered Involuntary
Treatment for Persons not in Involuntary Treatment.--(1) Any
responsible party may file a petition in the court of common
pleas requesting court-ordered involuntary treatment for any
person not already in involuntary treatment for whom application
could be made under subsection (a).

29 (2) The petition shall be in writing upon a form adopted by 30 the department and shall set forth facts constituting reasonable 19770S1105B1307 - 7 - 1 grounds to believe that the person is within the criteria for
2 court-ordered treatment set forth in subsection (a). The
3 petition shall state the name of any examining physician and the
4 substance of his opinion regarding the mental condition of the
5 person.

6 (3) Upon a determination that the petition sets forth such 7 reasonable cause, the court shall appoint an attorney to 8 represent the person and set a date for the hearing as soon as 9 practicable. The attorney shall represent the person unless it 10 shall appear that he can afford, and desires to have, private 11 representation.

12 (4) The court, by summons, shall direct the person to appear 13 for a hearing. The court may issue a warrant directing a person 14 authorized by the county administrator or a peace officer to 15 bring such person before the court at the time of the hearing if 16 there are reasonable grounds to believe that the person will not appear voluntarily. A copy of the petition shall be served on 17 18 such person at least three days before the hearing together with a notice advising him that an attorney has been appointed who 19 20 shall represent him unless he obtains an attorney himself, that 21 he has a right to be assisted in the proceedings by an expert in 22 the field of mental health, and that he may request or be made subject to psychiatric examination under subsection (c)(5). 23 24 (5) Upon motion of either the petitioner or the person, or 25 upon its own motion, the court may order the person to be

27 examination shall be conducted on an outpatient basis, and the 28 person shall have the right to have counsel present. A report of 29 the examination shall be given to the court and counsel at least 30 48 hours prior to the hearing.

examined by a psychiatrist appointed by the court. Such

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1 (6) Involuntary treatment shall not be authorized during the 2 pendency of a petition except in accordance with section 302 or 3 section 303.

4 (d) Professional Assistance. -- A person with respect to whom 5 a hearing has been ordered under this section shall have and be informed of a right to employ a physician, clinical psychologist 6 or other expert in mental health of his choice to assist him in 7 connection with the hearing and to testify on his behalf. If the 8 9 person cannot afford to engage such a professional, the court 10 shall, on application, allow a reasonable fee for such purpose. 11 The fee shall be a charge against the mental health and mental retardation program of the locality. 12

13 (e) Hearings on Petition for Court-ordered Involuntary 14 Treatment.--A hearing on a petition for court-ordered 15 involuntary treatment shall be conducted according to the 16 following:

17 (1) The person shall have the right to counsel and to the18 assistance of an expert in mental health.

19 (2) The person shall not be called as a witness without his20 consent.

(3) The person shall have the right to confront and crossexamine all witnesses and to present evidence in his own behalf.
(4) The hearing shall be public unless it is requested to be
private by the person or his counsel.

(5) A stenographic or other sufficient record shall be made, which shall be impounded by the court and may be obtained or examined only upon the request of the person or his counsel or by order of the court on good cause shown.

29 (6) The hearing shall be conducted by a judge or by a mental 30 health review officer and may be held at a location other than a 19770S1105B1307 - 9 - courthouse when doing so appears to be in the best interest of
 the person.

3 (7) A decision shall be rendered within 48 hours after the4 close of evidence.

5 (f) Determination and Order.--Upon a finding by clear and convincing evidence that the person is severely mentally 6 7 disabled and in need of treatment and subject to subsection (a), an order shall be entered directing treatment of the person in 8 9 an approved facility as an inpatient or an outpatient, or a 10 combination of such treatment as the director of the facility 11 shall from time to time determine. Inpatient treatment shall be deemed appropriate only after full consideration has been given 12 13 to less restrictive alternatives. Investigation of treatment alternatives shall include consideration of the person's 14 15 relationship to his community and family, his employment 16 possibilities, all available community resources, and guardianship services. An order for inpatient treatment shall 17 18 include findings on this issue.

(g) Duration of Court-ordered Involuntary Treatment.--(1) A person may be made subject to court-ordered involuntary treatment under this section for a period not to exceed 90 days, excepting only that: Persons may be made subject to courtordered involuntary treatment under this section for a period not to exceed one year if <u>the person meets the criteria</u> <u>established by clause (2).</u>

26 (2) A person may be subject to court-ordered involuntary
 27 treatment for a period not to exceed one year if:

(i) severe mental disability is based on acts giving rise to the following charges under the Pennsylvania Crimes Code: murder (§ 2502); voluntary manslaughter (§ 2503); aggravated assault (§ 19770S1105B1307 - 10 - 1 2702); kidnapping (§ 2901); rape (§ 3121(1) and (2));

2 involuntary deviate sexual intercourse (§ 3123(1) and (2));

3 <u>arson (§ 3301)</u>; and

4 (ii) a finding of incompetency to be tried or a verdict of 5 acquittal because of lack of criminal responsibility has been 6 entered.

7 [(2)] (3) If at any time the director of a facility 8 concludes that the person is not severely mentally disabled or 9 in need of treatment pursuant to subsection (a), he shall 10 discharge the person provided that no person subjected to 11 involuntary treatment pursuant to clause (2) may be discharged 12 without a hearing conducted pursuant to clause (4).

(4) In cases involving involuntary treatment pursuant to 13 14 clause (2), whenever the period of court-ordered involuntary 15 treatment has expired and neither the director nor the county 16 administrator intends to apply for an additional period of 17 court-ordered involuntary treatment pursuant to section 305 or 18 at any time the director concludes that the person is not severely mentally disabled or in need of treatment, the director 19 20 shall petition the court which ordered the involuntary treatment for the unconditional or conditional release of the person. 21 22 Notice of such petition shall be given to the person, the county 23 administrator and the district attorney. Within 15 days after 24 the petition has been filed, the court shall hold a hearing to 25 determine if the person is severely mentally disabled and in 26 need of treatment. Petitions which must be filed simply because 27 the period of involuntary treatment will expire shall be filed 28 at least ten days prior to the expiration of the court-ordered period of involuntary treatment. If the court determines after 29 30 hearing that the person is severely mentally disabled and in 19770S1105B1307 - 11 -

1 <u>need of treatment, it may order additional involuntary treatment</u>
2 <u>not to exceed one year; if the court does not so determine, it</u>
3 shall order the discharge of the person.

4 Section 305. Additional Periods of Court-ordered Involuntary 5 Treatment.--At the expiration of a period of court-ordered involuntary treatment under section 304(g), or this section the 6 court may order treatment for an additional period upon the 7 8 application of the county administrator or the director of the 9 facility in which the person is receiving treatment. Such order 10 shall be entered upon hearing on findings as required by 11 sections 304(a) and (b), and the further finding of a need for continuing involuntary treatment as shown by conduct during the 12 13 person's most recent period of court-ordered treatment. The additional period of involuntary treatment shall not exceed 180 14 15 days; provided that persons meeting the criteria of section 304(q)(2) may be subject to an additional period of up to one 16 year of involuntary treatment. A person found dangerous to 17 18 himself under section 301(b)(2)(i),(ii) or (iii) shall be 19 subject to an additional period of involuntary full-time 20 inpatient treatment only if he has first been released to a less 21 restrictive alternative. This limitation shall not apply where, 22 upon application made by the county administrator or facility 23 director, it is determined by a judge or mental health review officer that such release would not be in the person's best 24 25 interest.

Section 2. The act is amended by adding a section to read: Section 307. Return to Inpatient Status.--Where any involuntary treatment is directed or authorized under this act but thereafter is determined by the director of the facility to have become inappropriate or ineffective, he may require the 19770S1105B1307 - 12 -

1	treatment to be changed or the person to be returned to
2	inpatient immediately. Such inpatient treatment shall continue
3	as long as the director of the facility shall deem it necessary,
4	not to exceed the term originally ordered by the court. If, in
5	these circumstances, the person shall refuse inpatient
6	treatment, the court or mental health review officer or county
7	administrator, upon application of the director of the facility,
8	may issue a warrant directing a person authorized by him, or any
9	peace officer, to take such person to the facility. The
10	application shall set forth the reason for requiring inpatient
11	treatment and the grounds for believing that such treatment has
12	been refused.
13	Section 3. Subsection (b) of section 402 and subsections (c)
14	and (f) of section 403 of the act are amended to read:
15	Section 402. Incompetence to Proceed on Criminal Charges and
16	Lack of Criminal Responsibility as Defense* * *
17	(b) Involuntary Treatment of Persons Found Incompetent to
18	Stand Trial Who are Not Mentally DisabledNotwithstanding the
19	provisions of Article III of this act, a court may order
20	
	involuntary treatment of a person found incompetent to stand
21	involuntary treatment of a person found incompetent to stand trial but who is not severely mentally disabled, such
21 22	
	trial but who is not severely mentally disabled, such
22	trial but who is not severely mentally disabled, such involuntary treatment not to exceed a specific period of [30] <u>60</u>
22 23	trial but who is not severely mentally disabled, such involuntary treatment not to exceed a specific period of [30] <u>60</u> days. Involuntary treatment pursuant to this subsection may be
22 23 24	trial but who is not severely mentally disabled, such involuntary treatment not to exceed a specific period of [30] <u>60</u> days. Involuntary treatment pursuant to this subsection may be ordered only if the court is reasonably certain that the
22 23 24 25	trial but who is not severely mentally disabled, such involuntary treatment not to exceed a specific period of [30] <u>60</u> days. Involuntary treatment pursuant to this subsection may be ordered only if the court is reasonably certain that the involuntary treatment will provide the defendant with the
22 23 24 25 26	trial but who is not severely mentally disabled, such involuntary treatment not to exceed a specific period of [30] <u>60</u> days. Involuntary treatment pursuant to this subsection may be ordered only if the court is reasonably certain that the involuntary treatment will provide the defendant with the capacity to stand trial. The court may order outpatient
22 23 24 25 26 27	trial but who is not severely mentally disabled, such involuntary treatment not to exceed a specific period of [30] <u>60</u> days. Involuntary treatment pursuant to this subsection may be ordered only if the court is reasonably certain that the involuntary treatment will provide the defendant with the capacity to stand trial. The court may order outpatient treatment, partial hospitalization or inpatient treatment.

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1 (c) Defendant's Right to Counsel; Reexamination.--A person 2 who is determined to be incompetent to proceed shall have a 3 continuing right to counsel so long as the criminal charges are 4 pending. Following such determination, the person charged shall 5 be reexamined not less than every [60] <u>90</u> days by a psychiatrist 6 appointed by the court and a report of reexamination shall be 7 submitted to the court and to counsel.

8 * * *

9 (f) Stay of Proceedings.--In no instance shall the 10 proceedings be stayed for a period in excess of the maximum 11 sentence that may be imposed for the crime or crimes charged, or 12 [five] <u>ten</u> years, whichever is less.

13 Section 4. The act is amended by adding a section to read: Section 407. Voluntary Treatment of A Person Charged With 14 15 Crime Or Serving Sentence. -- (a) Whenever a person in criminal 16 detention, whether in lieu of bail or serving a sentence, believes that he is in need of treatment and substantially 17 18 understands the nature of voluntary treatment he may submit 19 himself to examination and treatment under this act, provided 20 that at least one physician certifies the necessity of such 21 treatment and certifies further that such treatment cannot be 22 adequately provided at the prison or correctional facility where 23 the person then is detained. Such certificate shall set forth the specific grounds which make transfer to a mental health 24 25 facility necessary. 26 (b) Before any inmate of a prison or correctional facility 27 may be transferred to a mental health facility for the purpose 28 of examination and treatment the court shall review the certification of the physician that such transfer is necessary 29 30 and may request any other information concerning the necessity 19770S1105B1307 - 14 -

1 of such transfer. Upon such review the court shall either approve or disapprove the transfer. 2

3 (c) The court of common pleas for the judicial district in which the prison or correctional facility is located shall have 4 5 jurisdiction for the purpose set forth in this section. (d) Transfer to a mental health facility shall not affect 6 7 the condition of security required by the person's criminal 8 detention. However, the court shall not order maximum security 9 psychiatric care merely on the ground that the person has been detained in a prison or correctional facility. 10 11 (e) A report of the person's mental condition shall be made 12 by the mental health facility to the court within 30 days of the 13 person's transfer to such facility. Such report shall also set forth the specific grounds which require continued treatment at 14 a mental health facility. After the initial report the facility 15 shall thereafter report to the court every 180 days. 16 (f) If at any time the person gives notice of his intent to 17 18 withdraw from treatment at the mental health facility he shall be returned to the authority entitled to have him in custody, or 19 20 proceedings may be initiated under section 304 of this act. 21 (q) The period of voluntary treatment under this section 22 shall be credited as time served on account of any sentence to 23 be imposed on pending charges or any unexpired term of

imprisonment. 24

Section 5. This act shall take effect in 60 days. 25