## THE GENERAL ASSEMBLY OF PENNSYLVANIA

# SENATE BILL No. 1104 Session of 1977

### INTRODUCED BY MELLOW, KURY, MCKINNEY, SWEENEY, EARLY, ROSS AND HOLL, SEPTEMBER 27, 1977

AS AMENDED ON THIRD CONSIDERATION, NOVEMBER 1, 1977

#### AN ACT

1 2 3	Amending Title 35 (Health and Safety) of the Pennsylvania Consolidated Statutes, adding provisions relating to disaster emergency services and making repeals.
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- 29 § 7705. Accidental injury or death benefits.
- 30 § 7706. Special powers of local agencies.

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1	The	General Assembly of the Commonwealth of Pennsylvania	
2	hereby	enacts as follows:	
3	Sect	tion 1. Title 35, act of November 25, 1970 (P.L.707,	
4	No.230	), known as the Pennsylvania Consolidated Statutes, is	
5	amendeo	d by adding a part to read:	
6		TITLE 35	
7		HEALTH AND SAFETY	
8	Part		
9	ν.	Disaster Emergency Services	
10		PART V	
11		DISASTER EMERGENCY SERVICES	
12	Chapter		
13	71.	General Provisions	
14	73.	Commonwealth Services	
15	75.	Local Organizations and Services	
16	77.	Miscellaneous Provisions	
17		CHAPTER 71	
18		GENERAL PROVISIONS	
19	Subchar	pter	
20	A.	Preliminary Provisions	
21	В.	Interstate Civil Defense and Disaster Compact	
22		SUBCHAPTER A	
23		PRELIMINARY PROVISIONS	
24	Sec.		
25	7101.	Short title of part.	
26	7102.	Definitions.	
27	7103.	Purposes of part.	
28	7104.	Limitations.	
29	§ 7101.	. Short title of part.	
30	This	s part shall be known and may be cited as the "Disaster	
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1 Emergency Services Code."

2 § 7102. Definitions.

3 The following words and phrases when used in this part shall 4 have, unless the context clearly indicates otherwise, the 5 meanings given to them in this section:

6 "Disaster." A man-made disaster, natural disaster or war-7 caused disaster.

8 "Emergency services." The preparation for and the carrying out of functions, other than functions for which military forces 9 10 are primarily responsible, to prevent, minimize and PROVIDE 11 EMERGENCY repair OF injury and damage resulting from disasters, together with all other activities necessary or incidental to 12 the preparation for and carrying out of those functions. The 13 14 functions include, without limitation, firefighting services, 15 police services, medical and health services, rescue, 16 engineering, disaster warning services, communications, 17 radiological, shelter, chemical and other special defense 18 weapons WEAPONS DEFENSE, evacuation of persons from stricken 19 areas, emergency welfare services, emergency transportation, 20 emergency resources management, existing or properly assigned 21 functions of plant protection, temporary restoration of public 22 utility services and other functions related to civilian 23 protection.

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24 "Local organization." A local emergency preparedness 25 organization.

26 "Man-made disaster." Any industrial, nuclear or 27 transportation accident, explosion, conflagration, power 28 failure, natural resource shortage or other condition, except 29 enemy action, resulting from man-made causes, such as oil spills 30 and other injurious environmental contamination, which threatens 19770S1104B1434 - 4 - or causes SUBSTANTIAL damage to property, human suffering,
 hardship or loss of life.

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3 "Natural disaster." Any hurricane, tornado, storm, flood, 4 high water, wind-driven water, tidal wave, earthquake, 5 landslide, mudslide, snowstorm, drought, fire, explosion or 6 other catastrophe which results in SUBSTANTIAL damage to 7 property, hardship, suffering or possible loss of life. 8 "Office" or "State office." The Office of Emergency 9 Preparedness.

10 "Political subdivision." Any county, city, borough,11 incorporated town or township.

12 "War-caused disaster." Any condition following an attack 13 upon the United States resulting in substantial damage to 14 property or injury to persons in the United States caused by use 15 of bombs, missiles, shellfire, nuclear, radiological, chemical 16 or biological means, or other weapons or overt paramilitary 17 actions, or other conditions such as sabotage.

18 § 7103. Purposes of part.

19 The purposes of this part are to:

20 (1) Reduce vulnerability of people and communities of
21 this Commonwealth to damage, injury and loss of life and
22 property resulting from disasters.

(2) Prepare for prompt and efficient rescue, care and
 treatment of persons victimized or threatened by disaster.

25 (3) Provide a setting conducive to the rapid and orderly
26 start of restoration and rehabilitation of persons and
27 property affected by disasters.

(4) Clarify and strengthen the roles of the Governor,
 Commonwealth agencies and local government in prevention of,
 preparation for, response to and recovery from disasters.
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(5) Authorize and provide for cooperation in disaster
 prevention, preparedness, response and recovery.

3 (6) Authorize and provide for coordination of activities 4 relating to disaster prevention, preparedness, response and 5 recovery by agencies and officers of this Commonwealth, and 6 similar State-local and Federal-State activities in which the 7 Commonwealth and its political subdivisions may participate.

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8 (7) Provide a disaster management system embodying all 9 aspects of predisaster preparedness and postdisaster 10 response.

(8) Assist in prevention of disaster caused or
 aggravated by inadequate planning for and regulation of
 public and private facilities and land use.

14 (9) Supplement, without in any way limiting, authority 15 conferred by previous statutes of this Commonwealth and 16 increase the capability of the Commonwealth and local 17 agencies having responsibilities for civil defense to perform 18 both civil defense and disaster services.

19 § 7104. Limitations.

20 This part is not intended to:

(1) Interfere with the course or conduct of a labor dispute, except that actions otherwise authorized by this part or other laws may be taken when necessary to forestall or mitigate imminent or existing danger to public health or safety.

(2) Interfere with dissemination of news or comment on
 public affairs, except that any communications facility or
 organization (including but not limited to radio and
 television stations, wire services and newspapers) may be
 required to transmit or print public service messages
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furnishing information or instructions in connection with a
 disaster emergency.

3 (3) Affect the jurisdiction or responsibilities of
4 police forces, firefighting forces, units of the armed forces
5 of the United States or of any personnel thereof when on
6 active duty except that Commonwealth and local disaster
7 emergency plans shall place reliance upon the forces
8 available for performance of functions related to disaster
9 emergencies.

10 (4) Limit, modify or abridge the authority of the 11 Governor to proclaim martial law or exercise any other powers 12 vested in him under the Constitution, statutes or common law 13 of this Commonwealth independent of, or in conjunction with, 14 any provisions of this part.

15

SUBCHAPTER B

16 INTERSTATE CIVIL DEFENSE AND DISASTER COMPACT

17 Sec.

18 7111. Interstate civil defense and disaster compact enacted. 19 § 7111. Interstate civil defense and disaster compact enacted. 20 The Interstate Civil Defense and Disaster Compact is hereby 21 enacted into law and entered into with all jurisdictions legally 22 joining therein in the form substantially as follows: 23 Article 1. The purpose of this compact is to provide mutual 24 aid among the States in meeting any emergency or disaster from 25 enemy attack or other cause (natural or otherwise), including 26 sabotage and subversive acts and direct attacks by bombs, 27 shellfire and atomic, radiological, chemical, bacteriological 28 means and other weapons. The prompt, full and effective 29 utilization of the resources of the respective States, including 30 such resources as may be available from the United States 19770S1104B1434 - 7 -

Government or any other source are essential to the safety, care 1 and welfare of the people thereof in the event of enemy action 2 3 or other emergency, and any other resources, including 4 personnel, equipment or supplies, shall be incorporated into a 5 plan or plans of mutual aid to be developed among the civil defense agencies or similar bodies of the States that are 6 parties hereto. The directors of civil defense of all party 7 States shall constitute a committee to formulate plans and to 8 9 take all necessary steps for the implementation of this compact. 10 Article 2. It shall be the duty of each party State to 11 formulate civil defense plans and programs for application within such State. There shall be frequent consultation between 12 13 the representatives of the States and with the United States 14 Government and the free exchange of information and plans, 15 including inventories of any materials and equipment available 16 for civil defense. In carrying out such civil defense plans and programs, the party States shall, so far as possible, provide 17 18 and follow uniform standards, practices and rules and 19 regulations including:

(a) Insignia, arm bands and any other distinctive articles
to designate and distinguish the different civil defense
services.

(b) Blackouts and practice blackouts, air raid drills,
mobilization of civil defense forces, and other tests and
exercises.

26 (c) Warnings and signals for drills or attacks and the27 mechanical devices to be used in connection therewith.

28 (d) The effective screening or extinguishing of all lights29 and lighting devices and appliances.

30 (e) Shutting off water mains, gas mains, electric power 19770S1104B1434 - 8 - 1 connections, and the suspension of all other utility services.
2 (f) All materials or equipment used or to be used for civil
3 defense purposes in order to assure that such materials and
4 equipment will be easily and freely interchangeable when used in
5 or by any other party State.

6 (g) The conduct of civilians and the movement and cessation 7 of movement of pedestrians and vehicular traffic prior, during 8 and subsequent to drills or attacks.

9 (h) The safety of public meetings or gatherings.

10 (i) Mobile support units.

11 Article 3. Any party State requested to render mutual aid shall take such action as is necessary to provide and make 12 13 available the resources covered by this compact in accordance 14 with the terms hereof: Provided, That it is understood that the 15 State rendering aid may withhold resources to the extent 16 necessary to provide reasonable protection for such State. Each 17 party State shall extend to the civil defense forces of any 18 other party State while operating within its State limits under 19 the terms and conditions of this compact, the same powers 20 (except that of arrest, unless specifically authorized by the 21 receiving State), duties, rights, privileges and immunities as 22 if they were performing their duties in the State in which normally employed or rendering services. Civil defense forces 23 will continue under the command and control of their regular 24 25 leaders but the organizational units will come under the 26 operational control of the civil defense authorities of the 27 State receiving assistance.

Article 4. Whenever any person holds a license, certificate or other permit issued by any State evidencing the meeting of qualifications for professional, mechanical or other skills, 19770S1104B1434 – 9 – such person may render aid involving such skill in any party
 State to meet an emergency or disaster and such State shall give
 due recognition to such license, certificate or other permit as
 if issued in the State in which aid is rendered.

5 Article 5. No party State or its officers or employees 6 rendering aid in another State pursuant to this compact shall be 7 liable on account of any act or omission in good faith on the 8 part of such forces while so engaged or on account of the 9 maintenance or use of any equipment or supplies in connection 10 therewith.

11 Article 6. Inasmuch as it is probable that the pattern and detail of the machinery for mutual aid among two or more States 12 13 may differ from that appropriate among other States party 14 hereto, this instrument contains elements of a broad base common 15 to all States and nothing herein contained shall preclude any 16 State from entering into supplementary agreements with another 17 State or States. Such supplementary agreements may comprehend 18 but shall not be limited to provisions for evacuation and reception of injured and other persons and the exchange of 19 20 medical, fire, police, public utility, reconnaissance, welfare, 21 transportation and communications personnel, equipment and 22 supplies.

Article 7. Each party State shall provide for the payment of compensation and death benefits to injured members of the civil defense forces of that State and the representatives of deceased members of such forces in case such members sustain injuries or are killed while rendering aid pursuant to this compact in the same manner and on the same terms as if the injury or death were sustained within such State.

30Article 8. Any party State rendering aid in another State19770S1104B1434- 10 -

pursuant to this compact shall be reimbursed by the party State 1 receiving such aid for any loss or damage to or expense incurred 2 3 in the operation of any equipment answering a request for aid 4 and for the cost incurred in connection with such requests: 5 Provided, That any aiding party State may assume in whole or in part such loss, damage, expense or other cost, or may loan such 6 7 equipment or donate such services to the receiving party State without charge or cost: and, Provided further, That any two or 8 9 more party States may enter into supplementary agreements 10 establishing a different allocation of costs as among those 11 States. The United States Government may relieve the party State receiving aid from any liability and reimburse the party State 12 13 supplying civil defense forces for the compensation paid to and 14 the transportation, subsistence and maintenance expenses of such 15 forces during the time of the rendition of such aid or 16 assistance outside the State and may also pay fair and reasonable compensation for the use or utilization of the 17 18 supplies, materials, equipment or facilities so utilized or consumed. 19

20 Article 9. Plans for the orderly evacuation and reception of 21 the civilian population as the result of an emergency or 22 disaster shall be worked out from time to time between representatives of the party States and the various local civil 23 24 defense areas thereof. Such plans shall include the manner of 25 transporting such evacuees, the number of evacuees to be 26 received in different areas, the manner in which food, clothing, 27 housing, and medical care will be provided, the registration of the evacuees, the providing of facilities for the notification 28 29 of relatives or friends and the forwarding of such evacuees to 30 other areas, or the bringing in of additional materials, - 11 -19770S1104B1434

supplies and all other relevant factors. Such plans shall 1 2 provide that the party State receiving evacuees shall be 3 reimbursed generally for the out-of-pocket expenses incurred in 4 receiving and caring for such evacuees, for expenditures for 5 transportation, food, clothing, medicines and medical care and like items. Such expenditures shall be reimbursed by the party 6 7 State of which the evacuees are residents or by the United States Government under plans approved by it. After the 8 termination of the emergency or disaster the party State of 9 10 which the evacuees are resident shall assume the responsibility 11 for the ultimate support or repatriation of such evacuees. 12 Article 10. This compact shall be available to any State, 13 territory or possession of the United States and the District of 14 Columbia. The term "State" may also include any neighboring 15 foreign country or province or state thereof.

Article 11. The committee established pursuant to Article 1 of this compact may request the Civil Defense Agency of the United States Government to act as an informational and coordinating body under this compact and representatives of such agency of the United States Government may attend meetings of such committee.

22 Article 12. This compact shall become operative immediately upon its ratification by any State as between it and any other 23 24 State or States so ratifying, and shall be subject to approval 25 by Congress unless prior Congressional approval has been given. 26 Duly authenticated copies of this compact and of such 27 supplementary agreements as may be entered into shall, at the time of their approval, be deposited with each of the party 28 29 States and with the Civil Defense Agency and other appropriate 30 agencies of the United States Government.

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1 Article 13. This compact shall continue in force and remain 2 binding on each party State until the Legislature or the 3 Governor of such party State takes action to withdraw therefrom. 4 Such action shall not be effective until 30 days after notice 5 thereof has been sent by the Governor of the party State desiring to withdraw to the Governors of all other party States. 6 7 Article 14. This compact shall be construed to effectuate 8 the purposes stated in Article 1. If any provision of this 9 compact is declared unconstitutional or the applicability 10 thereof to any person or circumstance is held invalid, the 11 constitutionality of the remainder of this compact and the applicability thereof to other persons and circumstances shall 12 13 not be affected thereby. 14 CHAPTER 73 15 COMMONWEALTH SERVICES 16 Subchapter 17 Α. The Governor and Disaster Emergencies 18 в. Office of Emergency Preparedness 19 SUBCHAPTER A 20 THE GOVERNOR AND DISASTER EMERGENCIES 21 Sec. 22 7301. General authority of Governor. 23 7302. Temporary housing. 24 7303. Debris and wreckage removal. 25 7304. Community disaster loans. 26 7305. Individual and family assistance. 27 7306. Appropriation of Federal funds. 28 7307. Use and appropriation of unused Commonwealth funds. § 7301. General authority of Governor. 29 30 (a) Responsibility to meet disasters. -- The Governor is

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responsible for meeting the dangers to this Commonwealth and
 people presented by disasters.

3 (b) Executive orders, proclamations and regulations.--Under 4 this part, the Governor may issue, amend and rescind executive 5 orders, proclamations and regulations which shall have the force 6 and effect of law.

7 (c) Declaration of disaster emergency. -- A disaster emergency shall be declared by executive order or proclamation of the 8 Governor upon finding that a disaster has occurred or that the 9 10 occurrence or the threat of a disaster is imminent. The state of 11 disaster emergency shall continue until the Governor finds that the threat or danger has passed or the disaster has been dealt 12 13 with to the extent that emergency conditions no longer exist and 14 terminates the state of disaster emergency by executive order or 15 proclamation, but no state of disaster emergency may continue 16 for longer than <del>30</del> 90 days unless renewed by the Governor. The 17 General Assembly by concurrent resolution may terminate a state 18 of disaster emergency at any time. Thereupon, the Governor shall 19 issue an executive order or proclamation ending the state of 20 disaster emergency. All executive orders or proclamations issued under this subsection shall indicate the nature of the disaster, 21 22 the area or areas threatened and the conditions which have brought the disaster about or which make possible termination of 23 24 the state of disaster emergency. An executive order or 25 proclamation shall be disseminated promptly by means calculated 26 to bring its contents to the attention of the general public 27 and, unless the circumstances attendant upon the disaster prevent or impede, shall be promptly filed with the Office of 28 29 Emergency Preparedness.

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30 (d) Activation of disaster response.--An executive order or 19770S1104B1434 - 14 -

proclamation of a state of disaster emergency shall activate the 1 disaster response and recovery aspects of the Commonwealth and 2 3 local disaster emergency plans applicable to the political 4 subdivision or area in question and shall be authority for the deployment and use of any forces to which the plan or plans 5 apply and for use or distribution of any supplies, equipment and 6 materials and facilities assembled, stockpiled or arranged to be 7 made available pursuant to this part or any other provision of 8 law relating to disaster emergencies. 9

(e) Commander in Chief of military forces.--During the 10 11 continuance of any state of disaster emergency, the Governor is commander in chief of the Pennsylvania military forces. To the 12 13 greatest extent practicable, the Governor shall delegate or 14 assign command authority by prior arrangement embodied in 15 appropriate executive orders or regulations, but this does not restrict the authority of the Governor to do so by orders issued 16 at the time of the disaster emergency. 17

18 (f) Additional powers.--In addition to any other powers19 conferred upon the Governor by law, the Governor may:

(1) Suspend the provisions of any regulatory statute
prescribing the procedures for conduct of Commonwealth
business, or the orders, rules or regulations of any
Commonwealth agency, if strict compliance with the provisions
of any statute, order, rule or regulation would in any way
prevent, hinder or delay necessary action in coping with the
emergency.

Utilize all available resources of the Commonwealth
Government and each political subdivision of this
Commonwealth as reasonably necessary to cope with the
disaster emergency.

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(3) Transfer the direction, personnel or functions of
 Commonwealth agencies or units thereof for the purpose of
 performing or facilitating emergency services.

4 (4) Subject to any applicable requirements for
5 compensation under section 7313(11) (relating to powers and
6 duties), commandeer or utilize any private property if
7 necessary to cope with the disaster emergency.

8 (5) Direct and compel the evacuation of all or part of 9 the population from any stricken or threatened area within 10 this Commonwealth if this action is necessary for the 11 preservation of life or other disaster mitigation, response 12 or recovery.

13 (6) Prescribe routes, modes of transportation and14 destinations in connection with evacuation.

15 (7) Control ingress and egress to and from a disaster
16 area, the movement of persons within the area and the
17 occupancy of premises therein.

18 (8) Suspend or limit the sale, dispensing or
19 transportation of alcoholic beverages, firearms, explosives
20 and combustibles.

21 § 7302. Temporary housing.

(a) Authority of Governor.--Whenever the Governor has proclaimed a disaster emergency under this part, or the President has declared an emergency or a major disaster to exist in this Commonwealth, the Governor is authorized:

(1) To enter into purchase, lease or other arrangements
with any Federal agency for temporary housing units to be
occupied by disaster victims and to make the units available
to any political subdivision of this Commonwealth.

30 (2) To assist any political subdivision of this 19770S1104B1434 - 16 - Commonwealth which is the locus of temporary housing for
 disaster victims to acquire sites necessary for such
 temporary housing and to do all things required to prepare
 such sites to receive and utilize temporary housing units by:

5 (i) advancing or lending funds available to the 6 Governor from any appropriation made by the General 7 Assembly or from any other source;

8 (ii) "passing through" funds made available by any
9 agency, public or private; or

10 (iii) becoming a copartner with the political 11 subdivision for the execution and performance of any 12 temporary housing for disaster victims project; 13 and for such purposes to pledge the credit of the 14 Commonwealth on such terms as the Governor deems appropriate 15 having due regard for current debt transactions of the 16 Commonwealth.

17 (3) Under such regulations as the Governor shall 18 prescribe, to temporarily suspend or modify for not to exceed 60 days any public health, safety, zoning, transportation 19 20 (within or across this Commonwealth) or other requirement of statute or regulation within this Commonwealth when by 21 22 proclamation the Governor deems the suspension or 23 modification essential to provide temporary housing for 24 disaster victims.

(b) Acquisition of sites by political subdivisions.--Any
political subdivision of this Commonwealth is expressly
authorized to acquire, temporarily or permanently, by purchase,
lease or otherwise, sites required for installation of temporary
housing units for disaster victims, and to enter into whatever
arrangements (including purchase of temporary housing units and
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payment of transportation charges) which are necessary to
 prepare or equip the sites to utilize the housing units.

3 (c) Construction of section.--This section does not limit 4 the authority of the Governor to apply for, administer and 5 expend any grants, gifts or payments in aid of disaster 6 prevention, preparedness, response or recovery.

7 (d) Definitions.--As used in this section "major disaster,"
8 "emergency" and "temporary housing" shall have the same meanings
9 as defined or used in the Federal Disaster Relief Act of 1974
10 (Public Law 93-288, 42 U.S.C. § 5121 et seq.).

11 § 7303. Debris and wreckage removal.

12 (a) Authority of Governor.--Whenever the Governor has 13 declared a disaster emergency to exist under this part, or the 14 President, at the request of the Governor, has declared a major 15 disaster or emergency to exist in this Commonwealth, the 16 Governor is authorized:

(1) Notwithstanding any other provision of law, through the use of Commonwealth agencies or instrumentalities, to clear or remove from publicly or privately owned land or water, debris and wreckage which may threaten public health or safety, or public or private property.

(2) To accept funds from the Federal Government and
utilize the funds to make grants to any political subdivision
for the purpose of removing debris or wreckage from publicly
or privately owned land or water.

26 (b) Authorization and indemnification by affected agencies

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27 and persons. Authority under this section shall not be

28 exercised unless the affected political subdivision,

29 corporation, organization or individual first presents an

30 unconditional authorization for removal of the debris or

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wreckage from public and private property and, in the case of
 removal of debris or wreckage from private property, first
 agrees to indemnify the Commonwealth against any claim arising
 from such removal.

5 (c) (B) Authority of Commonwealth personnel.--Whenever the 6 Governor provides for clearance of debris or wreckage pursuant 7 to subsection (a), employees of the designated Commonwealth 8 agencies or individuals appointed by the Commonwealth are 9 authorized to enter upon private land or waters and perform any 10 tasks necessary to the removal or clearance operation.

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(d) (C) Nonliability of Commonwealth personnel.--Except in cases of willful misconduct, gross negligence or bad faith, any Commonwealth employee or agent complying with and performing duties pursuant to orders of the Governor under this section shall not be liable for death of or injury to persons or damage to property.

17 § 7304. Community disaster loans.

18 Whenever, at the request of the Governor, the President has 19 declared a major disaster to exist in this Commonwealth, the 20 Governor is authorized:

21 Upon determining that a political subdivision of (1) this Commonwealth will suffer a substantial loss of tax and 22 23 other revenues from a major disaster and has demonstrated a need for financial assistance to perform its governmental 24 25 functions, to apply to the Federal Government, on behalf of 26 the political subdivision, for a loan and to receive and 27 disburse the proceeds of any approved loan to any applicant 28 political subdivision.

29 (2) To determine the amount needed by any applicant 30 political subdivision to restore or resume its governmental 19770S1104B1434 - 19 - 1 functions and to certify the amount to the Federal 2 Government. No application amount shall exceed 25% of the 3 annual operating budget of the applicant for the fiscal year 4 in which the major disaster occurs.

5 (3) After review, recommend to the Federal Government 6 the cancellation of all or any part of repayment when, in the 7 first three full fiscal-year periods following the major 8 disaster, the revenues of the political subdivision are 9 insufficient to meet its operating expenses including 10 additional disaster-related expenses of a municipal operation 11 character.

12 § 7305. Individual and family assistance.

(a) Grants by Federal Government.--Whenever the President,
at the request of the Governor, has declared a major disaster to
exist in this Commonwealth, the Governor is authorized:

16 (1) Upon determining that assistance under the Federal 17 Disaster Relief Act of 1974 (Public Law 93-288, 42 U.S.C. § 18 5121 et seq.), and from other means is insufficient to meet 19 the disaster-related necessary expenses or serious needs of 20 individuals or families adversely affected by a major 21 disaster, to accept a grant from the Federal Government for 22 the purpose of meeting the expenses or needs of disaster 23 victims, subject to any terms and conditions imposed upon the 24 grant.

(2) To enter into an agreement with the Federal
Government or any Federal agency or officer pledging the
Commonwealth to participate in the funding of the assistance
authorized in paragraph (1) in an amount not to exceed 25%
thereof and, if Commonwealth funds are not otherwise
available to the Governor, to accept an advance of the
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1 Commonwealth share from the Federal Government to be repaid when the Commonwealth is able to do so. 2

3 (b) Grants by Governor. -- Notwithstanding any other provision 4 of statute or regulation, the Governor is authorized to make 5 grants to meet disaster-related necessary expenses or serious needs of individuals or families adversely affected by a major 6 7 disaster. Any grant shall not exceed \$5,000 in the aggregate to an individual or family in any single major disaster declared by 8 the President. 9

10 (c) Penalty for false application. -- Any person who 11 fraudulently or willfully makes a misstatement of fact in connection with an application for assistance under this section 12 13 shall be guilty of a misdemeanor of the third degree.

14 § 7306. Appropriation of Federal funds.

15 All moneys received from the Federal Government for the 16 purpose of disaster assistance or relief, including assistance as specified under sections 7302 (relating to temporary 17 18 housing), 7303 (relating to debris and wreckage removal) and 19 7304 (relating to community disaster loans), shall be paid into 20 the General Fund and are hereby appropriated out of the General 21 Fund to the departments, boards, commissions or agencies 22 designated by the Governor or to the extent specified in the 23 respective sections.

§ 7307. Use and appropriation of unused Commonwealth funds. 24 25 Whenever the Governor has declared a disaster emergency, he 26 may transfer any unused funds which may have been appropriated 27 for the ordinary expenses of the Commonwealth Government in the 28 General Fund to such Commonwealth agencies as the Governor may direct to be expended for relief of disaster in such manner as 29 30 the Governor shall approve, and the funds are hereby 19770S1104B1434

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1	appropriated to the Governor for such purposes. The total of
2	such transfers shall not exceed \$5,000,000 in any one year
3	except by action of the General Assembly.
4	SUBCHAPTER B
5	OFFICE OF EMERGENCY PREPAREDNESS
6	Sec.
7	7311. Establishment.
8	7312. Organization.
9	7313. Powers and duties.
10	7314. Utilization of existing services and facilities.
11	§ 7311. Establishment.
12	There is hereby established the Office of Emergency
13	Preparedness to assist in the direction, control and
14	coordination of disaster emergency services.
15	§ 7312. Organization.
16	(a) Composition, chairman and quorumThe authority of the
17	office shall be exercised by the Governor ex officio, Lieutenant
18	Governor, Adjutant General, Secretary of Health, <del>Auditor</del> <-
19	ATTORNEY General, Secretary of Community Affairs, Speaker of the <-
20	House of Representatives, President pro tempore of the Senate,
21	Minority Leader of the Senate, Minority Leader of the House of
22	Representatives, Commissioner of the Pennsylvania State Police,
23	Secretary of Environmental Resources, Secretary of
24	Transportation and Secretary of Public Welfare. The Speaker of
25	the House of Representatives, President pro tempore of the
26	Senate, Minority Leader of the Senate and Minority Leader of the
27	House of Representatives may authorize a member of their
28	respective Houses of the General Assembly to serve in their
29	stead. <del>They shall elect</del> THE GOVERNOR SHALL APPOINT a chairman <-
30	from the membership and five members shall constitute a quorum.
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(b) Compensation and expenses.--The members shall serve
 without compensation but may be reimbursed for their actual and
 necessary traveling and other expenses incurred in connection
 with attendance at meetings.

5 (C) Appointment of personnel and expenditure of funds. -- The members may employ a Director of Emergency Preparedness and such 6 technical, clerical, stenographic and other personnel, fix their 7 8 compensation and may make such expenditures within the appropriation therefor or other funds made available to the 9 10 office as are necessary to carry out the purposes of this part. 11 (d) Space, equipment and supplies. -- The office shall be provided with appropriate space, furniture, equipment, supplies, 12 13 stationery and printing in the same manner as other Commonwealth agencies are supplied. REQUIRED COMMUNICATIONS CAPABILITY SHALL 14 BE PROVIDED AND SPECIAL CONSIDERATION SHALL BE GIVEN TO BLAST 15 AND FALLOUT PROTECTION TO PERMIT EXTENDED OPERATIONS. 16

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17 § 7313. Powers and duties.

18 The office shall have the following powers and duties:

19 (1) To prepare, maintain and keep current a Commonwealth 20 Emergency Preparedness Plan for the prevention and 21 minimization of injury and damage caused by disaster, prompt 22 and effective response to disaster and disaster emergency 23 relief and recovery. The plan may include provisions for:

24 (i) Preparedness standards established by the
 25 Federal Civil Defense DEFENSE CIVIL Preparedness Agency.
 26 (ii) Commonwealth and local disaster emergency

27 preparedness responsibilities.

(iii) Assistance to Commonwealth and local
government officials in designing emergency preparedness
plans and training programs.

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- (iv) Organization of manpower, chains of command,
   continuity of government in emergency situations and
   emergency operational principles.
- 4 (v) Coordination of Federal, Commonwealth and local
  5 disaster emergency preparedness activities.

6 (vi) Coordination of the Commonwealth Emergency
7 Preparedness Plan with the disaster plans of the Federal
8 Government and those of other states.

9 (vii) Assistance to the Commonwealth and local 10 governments in obtaining, utilizing and managing Federal 11 and Commonwealth disaster assistance.

12 (viii) Supply to appropriate Commonwealth and local
13 officials State catalogs of Federal, Commonwealth and
14 private assistance programs.

15 (ix) Identification of areas particularly vulnerable16 to disasters.

17 (x) Recommendations for zoning, building and other
18 land-use controls; safety measures pertaining to
19 nonpermanent or semipermanent structures; resource
20 conservation and allocation; and other preventive and
21 preparedness measures designed to eliminate or reduce
22 disasters or their impact.

(xi) Authorization and procedures for the erection
 or other construction of temporary works designed to
 protect against or mitigate danger, damage or loss from
 flood, conflagration or other disaster.

27 (2) To establish, equip and staff Commonwealth and area 28 emergency operations centers and provide a system of disaster 29 communications integrated with those of Federal, Commonwealth 30 and local agencies involved in disaster emergency operations. 19770S1104B1434 - 24 - (3) To promulgate, adopt and enforce such rules,
 regulations and orders as may be deemed necessary to carry
 out the provisions of this part.

4 (4) To provide technical advice and assistance to
5 Commonwealth agencies and political subdivisions in the
6 preparation of disaster emergency preparedness plans or
7 components thereof and to periodically review such plans and
8 suggest or require revisions.

9 (5) To establish and operate or assist political 10 subdivisions in establishing and operating training programs 11 and programs of public information.

12 (6) To supply appropriate Commonwealth and local 13 agencies and officials and the general public with 14 precautionary notices, watches and warnings relating to 15 actual and potential disasters and to provide a flow of 16 official information and instructions to the general public 17 through all means available before, during and after an 18 emergency.

19 (7) To provide emergency direction and control of20 Commonwealth and local emergency operations.

(8) To determine the need for, maintain information
regarding and procure materials, supplies, equipment,
facilities and services necessary for disaster emergency
readiness, response and recovery.

25

(9) To provide for mobile support units.

(10) To make or request of Commonwealth or local
agencies and officials, studies, surveys and reports as are
necessary to carry out the purposes of this part.

29 (11) To plan and make arrangements for the availability 30 and use of any private facilities, services and property and, 19770S1104B1434 - 25 - if necessary and if in fact used, provide for payment for use
 under terms and conditions agreed upon.

3 (12) To prepare, for issuance by the Governor, executive
4 orders, proclamations and regulations as necessary or
5 appropriate in coping with disasters.

6 (13) To cooperate with the Federal Government and any 7 public or private agency or entity in achieving any purpose 8 of this part and in implementing programs for disaster 9 prevention, preparation, response and recovery.

10 (14) TO ADMINISTER GRANT PROGRAMS TO POLITICAL
 11 SUBDIVISIONS FOR DISASTER PREPAREDNESS.

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12 (14) (15) To accept and coordinate assistance provided <-</p>
13 by Federal agencies in major disasters in accordance with the
14 provisions of the Federal Disaster Relief Act of 1974 (Public
15 Law 93-288, 42 U.S.C. § 5121 et seq.), or any amendment or
16 reenactment thereof.

17 (15) (16) To respond to disaster relating to atomic 18 energy operations or radioactive objects or materials. Any 19 such action taken and any regulations adopted by the office 20 shall be inapplicable to any objects or materials possessing 21 a radiation-producing capacity less than that set forth as 22 the maximum safety limit by the standards endorsed and as may 23 be subsequently endorsed by the United States Nuclear 24 Regulatory Commission for the protection of life and property and the maintenance of health and safety. 25

26 (16) (17) To take other action necessary, incidental or
27 appropriate for the implementation of this part.
28 § 7314. Utilization of existing services and facilities.
29 In order to avoid duplication of services and facilities, the
30 office shall utilize the services and facilities of existing
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1	officers, offices, departments, commissions, boards, bureaus,
2	institutions and other agencies of the Commonwealth and of the
3	political subdivisions thereof. These officers and agencies
4	shall cooperate with and extend their services and facilities to
5	the office as requested.
6	CHAPTER 75
7	LOCAL ORGANIZATIONS AND SERVICES
8	Subchapter
9	A. General Provisions
10	B. Payment of Expenses
11	SUBCHAPTER A
12	GENERAL PROVISIONS
13	Sec.
14	7501. General authority of political subdivisions.
15	7502. Local director of emergency preparedness.
16	7503. Powers and duties of political subdivisions.
17	7504. Coordination, assistance and mutual aid.
18	§ 7501. General authority of political subdivisions.
19	(a) Establishing disaster emergency preparedness
20	organizationEach political subdivision of this Commonwealth
21	is directed and authorized to establish a local emergency
22	preparedness organization in accordance with the plan and
23	program of the State Office of Emergency Preparedness. Each
24	local organization shall have responsibility for disaster
25	emergency preparedness, response and recovery within the
26	territorial limits of the political subdivision within which it
27	is organized and, in addition, shall conduct such services
28	outside of its jurisdictional limits as may be required under
29	this part.
30	(b) Declaration of disaster emergencyA local disaster

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emergency may be declared by the governing body of a political 1 subdivision upon finding a disaster has occurred or is imminent. 2 3 The governing body of a political subdivision may authorize the 4 mayor or other chief executive officer to declare a local 5 disaster emergency subject to ratification by the governing body. The declaration shall not be continued or renewed for a 6 7 period in excess of seven days except by or with the consent of the governing body of the political subdivision. Any order or 8 proclamation declaring, continuing or terminating a local 9 10 disaster emergency shall be given prompt and general publicity 11 and shall be filed promptly with the State office. The effect of a declaration of a local disaster emergency is to activate the 12 13 response and recovery aspects of any and all applicable local 14 emergency preparedness plans and to authorize the furnishing of 15 aid and assistance thereunder.

16 (c) Contracts and obligations.--In carrying out the 17 provisions of this part, each political subdivision shall have 18 the power to enter into contracts and incur obligations 19 necessary to disaster emergency preparedness, response and 20 recovery.

21 Temporary suspension of formal requirements.--Each (d) 22 political subdivision included in a declaration of disaster 23 emergency is authorized pursuant to section 7301(c) (relating to 24 general authority of Governor) to exercise the powers vested 25 under this section in the light of the exigencies of the 26 emergency situation without regard to time-consuming procedures 27 and formalities prescribed by law (excepting mandatory 28 constitutional requirements) pertaining to the performance of 29 public work, entering into contracts, the incurring of 30 obligations, the employment of temporary workers, the rental of 19770S1104B1434 - 28 -

equipment, the purchase of supplies and materials, the levying 1 2 of taxes and the appropriation and expenditure of public funds. 3 EMPLOYMENT OF PERSONNEL. -- IN ORDER TO MEET PRESCRIBED (E) 4 REQUIREMENTS FOR ELIGIBILITY TO RECEIVE FEDERAL CONTRIBUTIONS 5 AUTHORIZED UNDER THE PROVISIONS OF THE FEDERAL CIVIL DEFENSE ACT OF 1950 (64 STAT. 1245, 50 U.S.C. APP. §2251 ET SEQ.) OR ANY 6 AMENDMENT OR REENACTMENT THEREOF, POLITICAL SUBDIVISIONS ARE 7 AUTHORIZED TO AVAIL THEMSELVES OF SERVICES OFFERED BY THE STATE 8 9 CIVIL SERVICE COMMISSION UNDER THE PROVISIONS OF THE ACT OF 10 AUGUST 5, 1941 (P.L.752, NO.286), KNOWN AS THE "CIVIL SERVICE 11 ACT," IN CONNECTION WITH THE EMPLOYMENT OF PERSONNEL IN LOCAL ORGANIZATIONS ESTABLISHED PURSUANT TO THE PROVISIONS OF THIS 12 13 PART.

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14 § 7502. Local director of emergency preparedness.

(a) General rule.--Each local organization for disaster emergency preparedness shall have a director who shall be responsible for the planning, administration and operation of the local organization subject to the direction and control of the executive officer or governing body.

20 (b) Appointment.--The director shall be appointed by the 21 Governor upon the recommendation of the executive officer or 22 governing body of the political subdivision. A full-time 23 director shall be employed in each county. and in each other 24 political subdivision or joint arrangement serving a population 25 of 25,000 or more. Upon the failure of the executive officer or 26 governing body of a political subdivision to make a 27 recommendation to the Governor of a candidate for director 28 within the time fixed by the Governor, the Governor is 29 authorized to appoint a director without any recommendation. A 30 candidate for director for two or more political subdivisions 19770S1104B1434 - 29 -

may be recommended to the Governor for appointment upon
 agreement by resolution of the governing bodies of such
 political subdivisions. ANY OTHER LAW NOTWITHSTANDING, A LOCAL
 GOVERNMENT OFFICIAL MAY BE RECOMMENDED FOR APPOINTMENT.

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5 (c) Qualifications.--A director shall be professionally 6 competent and capable of planning, effecting coordination among 7 operating agencies of government and controlling coordinated 8 operations by local emergency preparedness forces. He shall be 9 assigned no duties in conflict with the primary duty of

10 director.

11

(d) In-service training.--

12

(1) Each appointed director shall:

(i) Attend and successfully complete a basic
emergency preparedness seminar as prescribed by the State
office within one year after appointment.

16 (ii) Attend and successfully complete an advanced
17 emergency preparedness seminar as prescribed by the State
18 office within three years after appointment.

19 (iii) Attend and successfully complete training
20 conferences called by the official having responsibility
21 for providing the director with in-service training.

(iv) Failure to attend the basic and advanced
seminars or failure to attend a prescribed training
conference for a period of two consecutive years shall be
cause for replacement.

26 (2) Responsibility for the professional in-service
27 training of each director rests with each successive higher
28 political subdivision than the one in which the director is
29 functioning.

30 (e) Expenses.--Each appointed director shall be reimbursed 19770S1104B1434 - 30 - for actual expenses incurred in the performance of his duties
 and attendance at scheduled meetings.

3 § 7503. Powers and duties of political subdivisions.4 Each political subdivision shall:

5 (1) Prepare, maintain and keep current a disaster 6 emergency preparedness plan for the prevention and 7 minimization of injury and damage caused by disaster, prompt 8 and effective response to disaster and disaster emergency 9 relief and recovery in consonance with the Commonwealth 10 Emergency Preparedness Plan.

11 (2) Establish, equip and staff an emergency operations 12 center, provide communications to support government 13 operations in emergencies and provide other essential 14 facilities and equipment for agencies and activities assigned 15 emergency functions.

16 (3) Provide individual and organizational training
 17 programs to insure prompt, efficient and effective disaster
 18 emergency services.

19 (4) Organize, prepare and coordinate all locally
20 available manpower, materials, supplies, equipment,
21 facilities and services necessary for disaster emergency
22 readiness, response and recovery.

23 (5) Adopt and implement precautionary measures to
24 mitigate the anticipated effects of disaster.

25 (6) Execute and enforce such rules and orders as the
26 State office shall adopt and promulgate under the authority
27 of this part.

28 (7) Cooperate and coordinate with any public and private29 agency or entity in achieving any purpose of this part.

30 (8) Have available for inspection at its emergency
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operations center all disaster emergency plans, rules and
 orders of the Governor and the State office.

3 (9) Provide prompt and accurate information regarding
4 local disaster emergencies to appropriate Commonwealth and
5 local officials and agencies and the general public.
6 § 7504. Coordination, assistance and mutual aid.

(a) Responsibility for direction and coordination .--7 Direction of disaster emergency services is the responsibility 8 of the lowest level of government affected. When two or more 9 10 political subdivisions within a county are affected, the county 11 organization shall exercise responsibility for coordination and support to the area of operations. When two or more counties are 12 13 involved, coordination shall be provided by the State office or 14 by area organizations established by the State office.

(b) Assistance from higher government unit.--When all appropriate locally available forces and resources are fully committed by the affected political subdivision, assistance from a higher level of government shall be provided.

19 (c) Municipal mutual aid agreements. -- County and local 20 directors of emergency preparedness shall develop mutual aid 21 agreements with adjacent political subdivisions for reciprocal 22 emergency assistance. The agreements shall be consistent with 23 the plans and programs of the State office. In disaster 24 emergencies, requests for mutual aid assistance shall be 25 referred to the organization having responsibility for 26 coordination as specified in subsection (a) and in time of 27 emergency it shall be the duty of each local organization to 28 render assistance in accordance with the provisions of the mutual aid agreements. 29

30 (d) Interstate mutual aid arrangements.--The director of 19770S1104B1434 - 32 -

1	each local organization may, subject to approval of the
2	Governor, enter into mutual aid arrangements with similar
3	agencies or organizations in other states for reciprocal
4	disaster emergency services.
5	(e) Control of outside support forcesSupport forces
б	furnished political subdivisions from outside its jurisdiction
7	shall be under the operational control of the department, agency
8	or office furnishing the force.
9	SUBCHAPTER B
10	PAYMENT OF EXPENSES
11	Sec.
12	7511. Appropriations by political subdivisions.
13	7512. Law applicable to local organizations.
14	7513. Agreements among political subdivisions.
15	7514. Payments involving one political subdivision.
16	7515. Payments involving two or more political subdivisions.
17	§ 7511. Appropriations by political subdivisions.
18	(a) General ruleEvery political subdivision shall have
19	the power to make appropriations for the payment of expenses of
20	the local organization in the manner provided by law for making
21	appropriations for the ordinary expenses of the political
22	subdivision. In making appropriations, the political subdivision
23	shall specify the amounts and purposes for which the moneys
24	appropriated may be used by the organization to or for which
25	such appropriation may be made.
26	(b) Two or more local organizationsNothing in this
27	subchapter or any other provision of this part shall be deemed
28	to limit the power of any political subdivision to appropriate
29	money for the purpose of paying the expenses of a local

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30 organization having jurisdiction both within and without the

political subdivision even though an appropriation has been or 1 is to be made to another local organization coterminous with or 2 3 having jurisdiction within the political subdivision. Payments 4 on account of an appropriation under this subsection shall be 5 made pursuant to an agreement under section 7513 (relating to agreements among political subdivisions) or in the form of a 6 7 gift or grant to the political subdivision responsible in the first instance for the payment of bills and claims against the 8 local organization for the payment of the expenses for which the 9 10 appropriation was made.

11 § 7512. Law applicable to local organizations.

12 (a) General rule.--Where the jurisdiction of the local 13 organization is coterminous with the political subdivision 14 making an appropriation for the payment of the expenses, the 15 local organization shall be deemed an agency, board or 16 commission of the political subdivision, subject to all of the 17 laws governing the making of contracts or purchases, the 18 employment of persons or otherwise incurring financial 19 obligations which apply to the political subdivision.

20 (b) Second class townships. -- No purchase or purchases shall 21 be made, no contract entered into and no expenses incurred by 22 any local organization which involves the payment of more than 23 \$25 out of the treasury of any second class township unless the 24 proposed expenditure has been approved in writing by the 25 township supervisors. If any purchase or contract is made or other expenses incurred contrary to the provisions of this 26 27 subsection, the township shall not be responsible for the 28 payment thereof but the person acting for the local organization 29 in the transaction shall be personally liable for the payment. 30 § 7513. Agreements among political subdivisions. 19770S1104B1434

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1 (a) General rule.--Where a local organization has jurisdiction in an area including all or parts of more than one 2 political subdivision which does not include the whole area of 3 4 any county, the political subdivisions, all or part of which lie 5 within the jurisdiction of the organization, shall, before paying any expenses of the organization, enter into an agreement 6 designating one of the political subdivisions as the agent of 7 each of them for the purpose of paying the expenses of the local 8 organization. The agreement shall also set forth the 9 10 proportionate share of the expenses of the organization to be 11 paid by each political subdivision party to the agreement and an estimate of the amount required to be appropriated by each of 12 13 them for the purpose of paying the expenses. The agreement shall 14 be effective when approved by the corporate authorities of each 15 of the political subdivisions by a majority vote and each of the 16 subdivisions shall thereupon make an appropriation pursuant to 17 section 7511 (relating to appropriations by political 18 subdivisions) sufficient to pay its share of the expenses of the 19 organization.

20 (b) Counties. -- Where the local organization has jurisdiction in an area including the whole area of one or more counties 21 22 which is not coterminous with any one county, before paying any expenses of the organization, the counties, all or part of which 23 lie within the jurisdiction of the organization, shall enter 24 25 into an agreement in the manner and form provided in subsection 26 (a) and with like effect, and no other political subdivision 27 lying within the jurisdiction of the organization shall be a party to the agreement. 28

29 § 7514. Payments involving one political subdivision.
30 (a) General rule.--All bills or claims to be paid from any
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appropriation made by a political subdivision conterminous with 1 the local organization, after first being approved by the local 2 3 organization or an appropriate officer thereof designated for 4 that purpose, shall be paid from the treasury of the political 5 subdivision only upon the warrant or order of the officer or officers of the political subdivision designated by law to 6 7 approve or countersign warrants or orders for the payment of the ordinary expenses of the political subdivision, and shall be 8 9 subject to audit in the same manner as other financial 10 transactions of the political subdivision. In each case, the 11 officer or officers shall have the same power to approve or 12 disapprove as they have in case of warrants for ordinary 13 expenses of the political subdivision, and no warrant or order 14 for the payment thereof shall be issued without the approval. (b) Gift or grant of money.--Any gift or grant of money made 15 16 to the local organization or to the political subdivision for 17 the payment of expenses incurred or to be incurred by or for the 18 organization shall be deposited in the treasury of the political 19 subdivision and shall be appropriated by the political 20 subdivision for the purpose for which the gift or grant was 21 made, and any bills or claims to be paid from the gift or grant 22 shall be paid in the manner provided in this subchapter for the 23 payment of other bills and claims against the political 24 subdivision.

25 § 7515. Payments involving two or more political subdivisions.
26 (a) General rule.--Where two or more political subdivisions
27 have entered into an agreement as provided by section 7513
28 (relating to agreements among political subdivisions), all bills
29 and claims for expenses incurred by or for the local
30 organization shall thereafter be paid in the first instance by
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the political subdivision named as agent in the agreement in the 1 manner provided in section 7514 (relating to payments involving 2 3 one political subdivision) as though the organization were 4 coterminous with the political subdivision, and the organization 5 shall be subject to all of the laws governing the making of contracts or purchases, the employment of persons or otherwise 6 7 incurring financial obligations which apply to the political 8 subdivision.

9 (b) Accounting by agent.--The political subdivision 10 designated as agent shall, not later than the fifteenth day of 11 each month, submit an itemized account of the expenses of the organization paid by it during the preceding calendar month to 12 13 each of the other political subdivisions party to the agreement, 14 together with a request for reimbursement of the proportionate 15 share of expenses agreed to be paid by each of the other 16 political subdivisions.

17 (c) Reimbursement of agent.--Each political subdivision 18 requested to make reimbursement shall do so within 30 days after 19 the request from the appropriation made for the payment of the 20 expenses of the organization and, in the event of failure to do 21 so, mandamus shall lie to compel the officers of the political 22 subdivision to pay the agreed-upon proportionate share of the proper expenses of the organization out of the first moneys 23 24 thereafter in the treasury of the political subdivision and not 25 previously pledged to any other purpose. No political 26 subdivision may be compelled to pay for any one year an amount 27 greater than the amount estimated in the agreement as its 28 proportionate share. Any payment made by any political 29 subdivision to the political subdivision named as agent in the 30 agreement for reimbursement for the payment of the expenses of 19770S1104B1434 - 37 -

1 the organization shall be credited by the agent political 2 subdivision to the appropriation made by it for the payment of 3 the expenses of the organization and shall be available for the 4 payment of future expenses of the organization without further 5 appropriation or action by the agent political subdivision.

6 (d) Gift or grant of money. -- Any gift or grant of money made 7 to or for the local organization, if made to a political subdivision, shall be deposited in its treasury and be 8 9 appropriated by it for the purpose for which the gift or grant 10 was made and the political subdivision shall notify the 11 political subdivision named as agent in the agreement of the appropriation and the purpose for which it is available. If the 12 13 gift or grant of money is made to the organization, it shall be 14 deposited in the treasury of the political subdivision named as 15 agent in the agreement and shall be appropriated by the 16 political subdivision for the purpose for which the gift or 17 grant was made. Any expenditure made by the agent political 18 subdivision from any gift or grant deposited in its treasury or 19 reimbursed from any gift or grant deposited in the treasury of 20 any other political subdivision shall not be included in 21 computing the reimbursement requested from any other political 22 subdivision under the agreement.

23

#### CHAPTER 77

24

### MISCELLANEOUS PROVISIONS

- 25 Sec.
- 26 7701. Duties concerning disaster prevention.
- 27 7702. Acceptance of services, gifts, grants and loans.
- 28 7703. Interstate arrangements.
- 29 7704. Immunity from civil liability.
- 30 7705. Accidental injury or death benefits.

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1 7706. Special powers of local agencies.

2 § 7701. Duties concerning disaster prevention.

3 (a) Governor.--In addition to disaster prevention measures 4 included in the Commonwealth and local plans, the Governor shall 5 consider on a continuing basis steps that could be taken to prevent or reduce the harmful consequences of disasters. The 6 Governor, from time to time, shall make recommendations to the 7 General Assembly, political subdivisions and other appropriate 8 9 public and private entities as may facilitate measures for 10 prevention or reduction of the harmful consequences of 11 disasters.

12 (b) Department of Environmental Resources.--The Department 13 of Environmental Resources, in conjunction with the State Office 14 of Emergency Preparedness, shall keep land uses and construction 15 of structures and other facilities under continuing study and 16 identify areas which are particularly susceptible to severe land 17 shifting, subsidence, flood or other catastrophic occurrence. 18 The studies under this subsection shall concentrate on means of 19 reducing or avoiding the dangers caused by this occurrence or 20 the consequences thereof.

21 (c) Other Commonwealth agencies. -- At the direction of the 22 Governor, and pursuant to any other authority and competence they have, Commonwealth agencies, including but not limited to 23 24 those charged with responsibilities in connection with 25 floodplain management, stream encroachment and flow regulation, 26 weather modification, fire prevention and control, air quality, 27 public works, land use and land-use planning, construction 28 standards, public utilities and energy, shall make studies of 29 disaster prevention-related matters.

30 § 7702. Acceptance of services, gifts, grants and loans. 19770S1104B1434 - 39 -

1 (a) General rule. -- Whenever any person or the Federal 2 Government or any Federal agency or officer offers to the 3 Commonwealth or, through the Commonwealth, to any political 4 subdivision, services, equipment, supplies, materials or funds 5 by way of gift, grant or loan for purposes of disaster emergency services, the Commonwealth, acting through the Governor, or the 6 political subdivision, acting with the consent of the Governor 7 and through its executive officer or governing body, may accept 8 9 the offer and upon acceptance the Governor or executive officer 10 or governing body of the political subdivision may authorize any 11 officer of the Commonwealth or of the political subdivision, as the case may be, to receive the services, equipment, supplies, 12 13 materials or funds on behalf of the Commonwealth or political 14 subdivision subject to the terms of the offer and the rules and 15 regulations, if any, of the agency or person making the offer. 16 (b) Property of Commonwealth. -- All equipment, supplies and materials referred to in subsection (a) shall, when accepted by 17 18 the Commonwealth, be treated as the property of the Commonwealth and shall be subject to the relevant provisions of the act of 19 April 9, 1929 (P.L.177, No.175), known as "The Administrative 20 21 Code of 1929," unless the General Assembly directs otherwise by 22 statute.

23 § 7703. Interstate arrangements.

(a) General rule.--Upon finding that a vulnerable area lies
only partly within this Commonwealth and includes territory in
another state or states or territory in a foreign jurisdiction
and that it would be desirable to establish an interstate
relationship, mutual aid or an area organization for disaster
emergency services, the Governor shall take steps to that end as
desirable.

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1 (b) Negotiation and status of agreements.--If this action is 2 taken with jurisdictions that have enacted the Interstate Civil 3 Defense and Disaster Compact, any resulting agreement or agreements may be considered supplemental agreements pursuant to 4 5 Article 6 of that compact. If the other jurisdiction or jurisdictions with which the Governor proposes to cooperate 6 7 pursuant to subsection (a) have not enacted that compact, the Governor may negotiate special agreements with the jurisdiction 8 or jurisdictions. 9

10 (c) Legislative approval of agreements.--Any agreement, if 11 sufficient authority for the making thereof does not otherwise 12 exist, becomes effective only after its text has been 13 communicated to the General Assembly and provided that neither 14 House of the General Assembly has disapproved it by adjournment 15 of the next ensuing session competent to consider it or within 16 30 days of its submission, whichever is longer.

17 § 7704. Immunity from civil liability.

18 (a) General rule.--Neither the Commonwealth nor any political subdivision thereof nor other agencies nor, except in 19 cases of willful misconduct, the agents, employees or 20 21 representatives of any of them engaged in any emergency services 22 activities, nor except in cases of willful misconduct or gross negligence any individual or other person under contract with 23 24 them to provide equipment or work on a cost basis to be used in 25 disaster relief, while complying with or attempting to comply 26 with this part or any rule or regulation promulgated pursuant to 27 the provisions of this part, shall be liable for the death of or 28 any injury to persons or loss or damage to property as a result 29 of that activity.

30 (b) Real estate owners.--Any person owning or controlling 19770S1104B1434 - 41 -

real estate or other premises, who voluntarily and without 1 compensation, grants a license or privilege or otherwise permits 2 3 the designation or use of the whole or any part or parts of the 4 real estate or premises for any emergency services purpose, 5 shall, together with his successors in interest, if any, not be civilly liable for negligently causing the death of or injury to 6 or loss or damage to the property of any person who is upon the 7 real estate or other premises for that purpose. 8

9 (c) Other benefits unaffected.--This section does not affect 10 the right of any person to receive benefits to which he would 11 otherwise be entitled under this part or under the workmen's 12 compensation laws or under any pension law, nor the right of any 13 person to receive any benefits or compensation under any Federal 14 law.

15 § 7705. Accidental injury or death benefits.

16 (a) General rule. -- All duly enrolled emergency services 17 volunteers who are not eligible to receive benefits under the 18 workmen's compensation laws shall be entitled, except during a 19 state of war or period of armed conflict within the continental 20 limits of the United States, to the following benefits relating 21 to injuries sustained while actually engaged in emergency 22 preparedness and emergency services activities or in or enroute 23 to and from civil defense or emergency services tests or 24 operations authorized by the State Office of Emergency 25 Preparedness and carried out in accordance with rules and orders 26 promulgated and adopted by the office:

27 (1) A sum of \$1,500 for accidental injury directly28 causing or leading to death.

29 (2) A sum not exceeding \$750 for reimbursement for 30 medical and hospital expenses associated with accidental 19770S1104B1434 - 42 - 1 injury.

2 (3) Weekly payments of \$25, beginning on the eighth day
3 of disability and continuing for not more than 26 weeks, for
4 disability directly arising from accidental injury rendering
5 the individual totally incapable of following his normal
6 gainful pursuits.

7 (b) Claims and payments.--All benefits hereby authorized 8 shall be paid out of funds appropriated to the office. Payments 9 shall be made on the basis of claims submitted to the office 10 through the Department of Labor and Industry in accordance with 11 rules and orders promulgated and adopted by the office. 12 § 7706. Special powers of local agencies.

13 (a) Roadway clearance. -- Whenever the Governor shall have 14 proclaimed a disaster emergency under section 7301(c) (relating 15 to declaration of disaster emergency), officials of any 16 political subdivision included in the disaster emergency shall 17 have the authority to clear such roadways as are necessary for 18 the health, safety and welfare of residents, even though such 19 roadways are not officially the responsibility of such political 20 subdivision. The political subdivision may be reimbursed for the 21 cost of such clearing as provided in subsection (c).

22 Water systems. -- Whenever the Governor shall have (b) proclaimed a disaster emergency under section 7301(c) and in the 23 24 event that a water system owned or operated by a political 25 subdivision or municipal authority is damaged, destroyed or made 26 inoperable as a direct result of such disaster emergency, the 27 political subdivision or municipal authority shall have the 28 authority to lease or hire such personnel and equipment as may be needed to effect restoration of such water system. The 29 30 political subdivision or municipal authority may be reimbursed 19770S1104B1434 - 43 -

for the cost of such restoration as provided in subsection (c). 1 (c) Reimbursement.--Whenever the Governor shall have 2 3 proclaimed a disaster emergency under section 7301(c), he shall 4 have power to transfer any unused funds which may have been 5 appropriated for the ordinary expenses of government in the General Fund to such State agencies as he may direct to be 6 7 expended for reimbursements as provided in subsections (a) and 8 (b). Such reimbursements shall be made in accordance with and to the extent permitted by regulations issued by such agency or 9 10 agencies as the Governor may designate to administer the 11 reimbursement programs established by subsections (a) and (b). 12 The total of such transfers shall never exceed \$1,000,000 in any 13 one year except by action of the General Assembly.

(d) Limitations.--Reimbursements pursuant to subsection (c) shall not be made to the extent that the Commonwealth, a political subdivision or a municipal authority may be eligible for assistance from the Federal Government.

18 Section 2. Repeals.

19 The following acts are repealed:

Act of March 19, 1951 (P.L.28, No.4), known as the "State 21 Council of Civil Defense Act of 1951."

22 Act of March 19, 1951 (P.L.42, No.6), entitled "An act 23 authorizing certain political subdivisions to make 24 appropriations for the payment of expenses of local or district 25 councils of civil defense within said political subdivisions and 26 for the protection or preparation for the protection of the 27 health, welfare and safety of the civilian population of said political subdivision during emergencies resulting from air 28 29 raids, blackouts or sabotage; regulating the manner of payment 30 of expenses of local and district councils of civil defense; 19770S1104B1434 - 44 -

1 authorizing such political subdivisions to borrow money under 2 certain conditions for such purposes; and providing for the 3 repayment thereof."

Act of March 19, 1951 (P.L.47, No.7), entitled "An act authorizing the Commonwealth of Pennsylvania to enter into a compact with any other state for mutual helpfulness in meeting any civil defense emergency or disaster."

8 Act of April 28, 1961 (P.L.129, No.60), entitled "An act 9 authorizing political subdivisions of the Commonwealth to avail 10 themselves of services offered by the State Civil Service 11 Commission in connection with the employment of personnel for 12 civil defense purposes."

Act of July 6, 1961 (P.L.515, No.265), entitled, as amended, "An act authorizing the Governor to provide for disaster and emergency relief under certain circumstances; authorizing him to transfer certain funds in the General Fund for these purposes, and making an appropriation."

18 Section 3. Effective date.

19 This act shall take effect immediately and shall be 20 retroactive to July 1, 1977.