THE GENERAL ASSEMBLY OF PENNSYLVANIA

HOUSE BILL No. 2045

INTRODUCED BY DeMEDIO, RITTER, MEBUS AND WEIDNER, DECEMBER 10, 1975

REFERRED TO COMMITTEE ON LOCAL GOVERNMENT, DECEMBER 16, 1975

AN ACT

- 1 Relating to and regulating local government boundary changes in 2 Pennsylvania. 3 The General Assembly of the Commonwealth of Pennsylvania hereby enacts as follows: 4 5 ARTICLE I Short Title; Definitions; Applicability 6 7 Section 101. Short Title. -- This act shall be known and may be cited as the "Municipal Boundary Change Act." 8 Section 102. Definitions. -- The following words, terms and 9 10 phrases, when used in this act, shall have the meanings ascribed 11 to them in this section, except where the context clearly indicates otherwise: 12 13 "Annexation." Any change in municipal boundaries resulting
- 14 from the transfer of territory, comprising part of any
- 15 municipality, to any other municipality.
- 16 "Annexed municipality." Any municipality from which
- 17 territory shall be proposed to be annexed or attached to an
- 18 annexing municipality, under Article II of this act. The annexed

- 1 municipality may be, but need not necessarily be, located in the
- 2 same county as the annexing municipality.
- 3 "Annexing municipality." Any municipality to which territory
- 4 shall be or shall be proposed to be annexed or attached. The
- 5 annexing municipality may be, but need not necessarily be,
- 6 located in the same county as the annexed municipality.
- 7 "Boundary Change Commission." The Boundary Change Commission
- 8 of the Commonwealth of Pennsylvania.
- 9 "Consolidated or merged municipality." Any municipal entity
- 10 resulting from successful consolidation or merger proceedings
- 11 under Article III of this act.
- 12 "Consolidation or merger." The combination of two or more
- 13 municipalities into one municipality.
- 14 "Contiguous territory." Territory, any portion of which
- 15 abuts the boundary of another municipality, including territory
- 16 separated from the boundary of such other political subdivision
- 17 by a street, road, railroad, or highway, or by a river or other
- 18 natural or artificial stream of water.
- 19 "Detached municipality." A municipality which would decrease
- 20 in total territory as a result of annexation, incorporation or
- 21 any other means by which territory can be transferred.
- 22 "Detaching municipality." A municipality which would
- 23 increase in total territory as a result of annexation,
- 24 incorporation or any other means by which territory can be
- 25 transferred.
- 26 "Detachment." The transfer of territory by annexation,
- 27 incorporation or other means from one municipality to another
- 28 municipality.
- 29 "Election officials." The county boards of election, except
- 30 in Philadelphia where "election officials" means the city board

- 1 of elections.
- 2 "Existing municipality." A municipality from which territory
- 3 is proposed to be annexed.
- 4 "Incorporation." The creation of a new municipality from all
- 5 or part of the territory of an existing municipality or
- 6 municipalities.
- 7 "Municipality." Any county, city, borough, incorporated
- 8 town, township, home rule municipality or any general purpose
- 9 unit of government hereinafter created by the General Assembly.
- 10 Section 103. Interpretation. -- (a) Nothing in this act shall
- 11 preclude, restrict or limit successive changes in boundaries and
- 12 territorial limits of any municipality that would affect any
- 13 specific territory.
- 14 (b) When any boundary change shall be made under the
- 15 provisions of this act which shall result in a municipality
- 16 which lies partly in one county and partly in one or more other
- 17 counties, the territory within such municipality shall, for
- 18 county and institution district purposes, be and remain a part
- 19 of the county in which such territory is physically located.
- 20 However, the Boundary Change Commission shall advise the
- 21 counties and persons involved of the advisability of placing the
- 22 municipality totally within one of the counties by further
- 23 annexation.
- 24 (c) Nothing in this act, and no action taken pursuant to
- 25 this act, shall affect or apply to any school district or any
- 26 school district boundary, but nothing shall preclude further
- 27 action from being taken under the provisions of the act of March
- 28 10, 1949 (P.L.30, No.14), known as the "Public School Code of
- 29 1949," or other applicable provisions of the law to change
- 30 school district boundaries or locations.

- 1 Section 104. Applicability.--This act establishes the
- 2 procedure for and shall apply to the change of boundaries of all
- 3 municipalities.
- 4 ARTICLE II
- 5 The Boundary Change Commission
- 6 Section 201. Boundary Change Commission; Members.--The
- 7 Boundary Change Commission of the Commonwealth of Pennsylvania
- 8 is created and shall be composed of 15 members, five of whom are
- 9 to be appointed by the Governor, five of whom are to be
- 10 appointed by the President pro tempore of the Senate, and five
- 11 of whom are to be appointed by the Speaker of the House of
- 12 Representatives. The five members of the Boundary Change
- 13 Commission appointed by each of the three above appointing
- 14 powers shall not all be of the same political party. Boundary
- 15 Change Commission members need not be members of the General
- 16 Assembly. The chairman of the commission shall be elected by a
- 17 majority vote of the members.
- 18 The Boundary Change Commission members shall be appointed as
- 19 to provide for staggered terms to begin on January 1, 1977 and
- 20 each shall serve until his successor is qualified. Initially, of
- 21 the five members appointed by each appointing power mentioned in
- 22 this section, three shall be appointed for terms of four years
- 23 and two shall be appointed for terms of two years. Thereafter,
- 24 terms of each member of the Boundary Change Commission shall be
- 25 for a period of four years. Vacancies shall be filled by the
- 26 respective appointing power. The person appointed to fill such
- 27 vacancy shall serve only for the remainder of the vacated term.
- 28 Section 202. Conduct of Business.--The commission shall meet
- 29 in the city of Harrisburg, except as required for the conduct of
- 30 public hearings within territory proposed for boundary change

- 1 actions. The commission shall make rules and regulations and
- 2 prescribe procedures necessary or desirable in carrying out the
- 3 intent and purpose of this act, including forms of petitions for
- 4 municipal boundary changes, and the documents, maps and
- 5 supporting statements deemed to be necessary, establish rules
- 6 for public hearings, for the submission of supplementary
- 7 documents and statements. The commission shall keep a record of
- 8 all proceedings and shall annually make a written report by July
- 9 31 of its business and activities to the Governor, the General
- 10 Assembly, the State Planning Board, the Department of
- 11 Transportation, the Department of Community Affairs, the
- 12 Department of Education, the State Tax Equalization Board, the
- 13 Legislative Reapportionment Commission, the Pennsylvania State
- 14 Association of County Commissioners, the Pennsylvania League of
- 15 Cities, the Pennsylvania State Association of Boroughs, the
- 16 Pennsylvania State Association of Township Commissioners and the
- 17 Pennsylvania State Association of Township Supervisors.
- 18 Section 203. Powers and Duties of Boundary Change
- 19 Commission. -- The powers and duties of the Boundary Change
- 20 Commission shall be:
- 21 (1) To make studies of proposed local boundary changes that
- 22 are referred to it by the governing bodies of municipalities, or
- 23 by a petition signed by at least 5% of the registered electors
- 24 of a municipality directly affected by the proposed study and
- 25 advise the municipalities thereon, or on its own initiative. The
- 26 governing body of any municipality may at any time request the
- 27 Boundary Change Commission of the Commonwealth to make a study
- 28 of any proposal for boundary change affecting the municipality.
- 29 Such request may also be made jointly by the governing bodies of
- 30 all the municipalities directly affected by such a proposal.

- 1 (2) To undertake long-range studies of local boundary
- 2 problems in Pennsylvania.
- 3 (3) To set up a system of State and local reporting and
- 4 recording of local boundary changes, and of proposals relating
- 5 to local boundary changes. No boundary change shall be
- 6 considered final until official copies of all ordinances,
- 7 petitions and pertinent election returns and other official
- 8 documents relating to local boundary changes are deposited with
- 9 the Boundary Change Commission and the applicable court of
- 10 common pleas.
- 11 (4) To set standards such as population, areawide interests,
- 12 homogeneity, and services which may be used as the basis for
- 13 recommending local and State action relating to local boundary
- 14 changes.
- 15 (5) To make studies of boundary change proposals, other than
- 16 those effected through the process of initiative and referendum,
- 17 which involve detachment of territory from a municipality.
- 18 (6) To determine the precedence of simultaneous local
- 19 boundary change proceedings which affect the same territory.
- 20 Section 204. Criteria for Granting Approval of Detachments
- 21 of Territory.--(a) In determining whether a proposal detachment
- 22 of territory requiring its approval shall receive such approval,
- 23 the Boundary Change Commission shall consider, but shall not be
- 24 limited to, the following:
- 25 (1) The topography and other physical characteristics of the
- 26 geographical area affected by the proposed detachment.
- 27 (2) The comprehensive plans that pertain to any municipality
- 28 or territory affected by the proposed detachment.
- 29 (3) Service factors such as:
- 30 (i) The need for additional municipal services in the

- 1 territory proposed for detachment.
- 2 (ii) The ability and willingness of any detaching
- 3 municipality to provide municipal services to any affected
- 4 territory and the time period within which the residents of such
- 5 territory shall receive such services.
- 6 (iii) The extent to which any affected municipality or
- 7 territory is interdependent for municipal services with others
- 8 that are affected by the proposed detachment.
- 9 (4) The ability of any detaching municipality to assume a
- 10 share of the existing indebtedness and to purchase public
- 11 property, as provided in sections 312 and 507.
- 12 (5) The extent to which there are mutual community interests
- 13 in the territory proposed for annexation and in the annexing
- 14 municipality.
- 15 (b) If the only reason set forth in the annexation petition
- 16 is the demand or promise of extension of municipal services and
- 17 within a reasonable period of time as established by the
- 18 Boundary Change Commission the existing municipality provides
- 19 such services, then the Boundary Change Commission must deny the
- 20 petition for annexation.
- 21 Section 205. Findings of Effect of Detachment.--If the
- 22 Boundary Change Commission shall determine that a proposed
- 23 detachment shall seriously impair the ability of the remaining
- 24 portion of the municipality from which territory is proposed for
- 25 detachment to provide public services to its residents, the
- 26 commission shall take one of the following actions:
- 27 (1) Direct that there be no further action on the original
- 28 incorporation or annexation petition, and initiate a referendum
- 29 in the affected municipalities for incorporation or
- 30 consolidation of the entire area of the affected municipalities.

- 1 (2) Recommend approval of the original petition for
- 2 annexation or incorporation: Provided, That before passage of
- 3 the annexation ordinance or before submitting the question of
- 4 incorporation to the electors of the municipalities or parts of
- 5 municipalities affected, provisions shall be made for the
- 6 remaining portion of the municipality from which territory is
- 7 proposed to be detached to be either consolidated with or
- 8 annexed to another contiguous municipality.
- 9 (3) Disapprove the original petition for detachment.
- 10 Section 206. Boundary Change Commission Panels.--(a) All
- 11 proposed boundary changes shall be submitted to the Local
- 12 Government Commission. Notice of each proposal shall be
- 13 forwarded to the Chairman of the Boundary Change Commission, who
- 14 may then administratively assign the proposal to a panel
- 15 composed of not more than nine and not less than three members
- 16 of the Boundary Change Commission who are not residents of the
- 17 municipalities affected.
- 18 (b) The Boundary Change Commission panel so appointed or
- 19 commission as a whole will have the right to hold hearings,
- 20 conduct investigations, and solicit the advice of experts,
- 21 citizens, and officials involved. The panel will be entitled to
- 22 call such citizens as are available and to hear from those
- 23 persons within the panel's discretion.
- 24 (c) The members of the panel and commission shall be paid
- 25 \$50 per diem and other actual expenses incurred when actually
- 26 engaged in the performance of their duties.
- 27 (d) The Boundary Change Commission or panel may employ the
- 28 necessary administrative and clerical personnel or utilize
- 29 available existing personnel from the Department of Community
- 30 Affairs, the Local Government Commission, or staffs of the House

- 1 of Representatives, and Senate of Pennsylvania as they may be
- 2 available from those respective departments or agencies, for the
- 3 conduct of investigations, hearings, and determinations. The
- 4 salaried clerical persons who are loaned to the Boundary Change
- 5 Commission will not be paid additional compensation except for
- 6 actual expenses which are incurred while attending these
- 7 functions, in which case they will be reimbursed.
- 8 Section 207. Costs of Boundary Change Commission. -- The cost
- 9 of the functions of the Boundary Change Commission in each
- 10 individual matter referred to it shall be equitably assessed by
- 11 the Boundary Change Commission which in turn shall, as soon as
- 12 it is assigned, meet with the municipal officials involved and
- 13 such other persons who may have been involved in the initiation
- 14 of the question, after which the Boundary Change Commission
- 15 shall determine and advise them as to the assessment of costs
- 16 that the municipalities will be expected to pay.
- 17 ARTICLE III
- 18 Annexation
- 19 Section 301. Procedure for Annexation. -- Annexation of
- 20 contiguous territory may be accomplished by one of the following
- 21 methods as further provided in sections 302 through 310.
- 22 (1) petition to the Boundary Change Commission, approved by
- 23 the Boundary Change Commission and adoption of an ordinance by
- 24 the annexing municipality; or
- 25 (2) action of the governing bodies of the municipalities
- 26 affected; or
- 27 (3) initiative and referendum.
- 28 Section 302. Petition to the Boundary Change Commission. --
- 29 (a) An annexation may be initiated by presenting a petition to
- 30 the Boundary Change Commission, signed by electors comprising at

- 1 least 50% of the number of electors voting for the office of
- 2 Governor in the last gubernatorial general election within the
- 3 territory proposed for annexation, or the petition shall be
- 4 signed by the freeholders who represent at least 50% of the
- 5 assessed valuation of real property within the territory
- 6 proposed for annexation, as certified by the board or boards of
- 7 county commissioners. A majority in interest of owners of
- 8 undivided interests in any piece of property shall be deemed and
- 9 treated as one person for the purpose of ascertaining the number
- 10 of freeholders. The petition shall be accompanied by a
- 11 resolution of intent to annex the territory in question from the
- 12 governing body of the municipality to which the territory is
- 13 proposed to be annexed. Once the circulation of a petition has
- 14 begun, the petition shall be submitted to the Boundary Change
- 15 Commission within 21 days. Failure to do so within that
- 16 prescribed time limit will invalidate such petition.
- 17 Presentation of a receipt indicating that the petition was
- 18 mailed by registered or certified mail on or before the deadline
- 19 date shall be evidence of timely filing.
- 20 (b) The petition for annexation to be submitted to the
- 21 Boundary Change Commission shall be in such form and shall
- 22 contain such information as the commission may require.
- 23 (c) The resolution of intent to annex shall include the
- 24 following information:
- 25 (1) A statement that the municipality is willing to annex
- 26 the territory described in the petition.
- 27 (2) A statement setting forth the plans of the municipality
- 28 for extending to the territory proposed for annexation the
- 29 municipal services performed within the annexing municipality at
- 30 the time of annexation. Specifically, such plans shall: (i)

- 1 conform to the standards of service as determined by the
- 2 Boundary Change Commission, (ii) provide for extending or
- 3 improving such services to the territory proposed for annexation
- 4 on the effective date of annexation on substantially the same
- 5 basis and in the same manner as such services are provided
- 6 within the rest of the annexing municipality prior to
- 7 annexation, (iii) provide for extension or improvement of such
- 8 services into the territory proposed for annexation, so that
- 9 when such services are extended or improved, persons in the
- 10 territory proposed for annexation will be able to secure such
- 11 services, according to the policies in effect in the annexing
- 12 municipality for extending such services to individual persons,
- 13 lots, or subdivisions, (iv) set forth a proposed timetable which
- 14 provides for the extension or improvement of such services as
- 15 soon as possible following the effective date of annexation, and
- 16 (v) set forth a method under which the annexing municipality
- 17 plans to finance extension or improvement of such services into
- 18 the territory proposed for annexation.
- 19 (3) A statement specifying a place or places within any
- 20 annexing municipality affected by the proposed annexation where
- 21 copies of the petition and the resolution of intent can be
- 22 examined by interested individuals and public officials for a
- 23 period of at least 30 days following submission of the petition
- 24 to the Boundary Change Commission.
- 25 Section 303. Notice of Annexation Proposal. -- Within ten days
- 26 after receipt of the petition, the Boundary Change Commission
- 27 shall notify by certified mail the governing bodies of each
- 28 municipality affected, including the commissioners of each
- 29 county in which territory proposed for annexation is located.
- 30 Section 304. Study and Report of Petition for Annexation.--

- 1 The Boundary Change Commission shall make a study of the
- 2 petition for annexation and shall submit its recommendations,
- 3 within six months after receipt of the petition, to the
- 4 governing bodies of the municipalities affected, and the board
- 5 or boards of county commissioners of the territory affected by
- 6 the proposed annexation and by public notice in a newspaper of
- 7 general circulation in the affected area or areas that the
- 8 recommendations are available to any person on written request.
- 9 If the Boundary Change Commission approves the proposed
- 10 annexation, the annexing municipality may complete the
- 11 annexation by the passage of an ordinance.
- 12 Section 305. Annexation of Property of Annexing Municipality
- 13 or of Municipal Authority Created Solely Thereby. -- Any
- 14 municipality may annex by ordinance any land contiguous thereto
- 15 and owned by such annexing municipality or by a municipal
- 16 authority created solely by such annexing municipality, and no
- 17 petition, from freeholders or residents of such annexed area,
- 18 shall be necessary to initiate such annexation.
- 19 Section 306. Transfer or Exchange of Territory by Agreement
- 20 of Adjacent Municipalities. -- Whenever the governing bodies of
- 21 two adjacent municipalities shall agree that it is to the best
- 22 interest of each municipality and/or that the convenience of the
- 23 inhabitants thereof would best be served thereby, territory may
- 24 be transferred from one of such adjacent municipalities to the
- 25 other, or territory may be exchanged between such two adjacent
- 26 municipalities, upon enactment of an ordinance to that effect by
- 27 each of the two municipalities, and change in the boundaries and
- 28 territorial limits of the said municipalities shall be affected
- 29 thereby, and no petition from freeholders or residents shall be
- 30 necessary to initiate such transfer or exchange.

- 1 Section 307. Content of Ordinances.--Every ordinance
- 2 providing for annexation pursuant to this act, shall set forth a
- 3 description of the territory to be annexed, and shall contain or
- 4 have attached thereto a plot, showing the courses and distances
- 5 of the boundaries of the annexing municipality before and after
- 6 the proposed change in the boundaries or territorial limits
- 7 thereof.
- 8 Section 308. Responsibilities of Annexing Municipality
- 9 Following Annexation. -- Within 30 days after final enactment of
- 10 any ordinance effecting an annexation, pursuant to this act, the
- 11 governing body of the annexing municipality shall perform all of
- 12 the following acts:
- 13 (1) Assign a distinctive designation to the annexed
- 14 territory, for use in referring thereto.
- 15 (2) File with the court of common pleas of the county a
- 16 certified copy of the ordinance by which such change was
- 17 effected, together with a plot, showing the courses and
- 18 distances of the boundaries of the annexing municipality before
- 19 and after such change, and clearly indicating the designation,
- 20 as mentioned in paragraph (1), by which the annexed area is to
- 21 be known. If the territory annexed and the annexing municipality
- 22 are located in different counties, such documents and
- 23 information shall be filed with the prothonotary of each of such
- 24 counties. Such change in boundaries shall take effect 30 days
- 25 after the date on which such documents are filed in the county
- 26 in which the annexing municipality or the larger portion of the
- 27 territory of the annexing municipality is located, unless (i)
- 28 such date is within 90 days prior to any general, municipal or
- 29 primary election, in which case such change shall take effect as
- 30 of the day following such election, and (ii) an appeal is taken

- 1 before the end of such 30 day period, in which case such appeal
- 2 shall act as a supersedeas, and such change shall take effect
- 3 immediately upon final determination and approval of such
- 4 ordinance by the court of common pleas.
- 5 (3) Give notice to the county board of elections of the
- 6 filing with the court of common pleas of the documents mentioned
- 7 in paragraph (2).
- 8 (4) File with the Department of Community Affairs, the
- 9 Department of Transportation, the State Planning Board, the
- 10 Local Government Commission, the Pennsylvania Department of
- 11 Education, the State Tax Equalization Board, the Legislative
- 12 Reapportionment Commission and the Boundary Change Commission a
- 13 final report of such annexation, such report to set forth the
- 14 name of the annexing municipality; the area of the annexed
- 15 territory in acres; the total assessed valuation of the annexed
- 16 territory; the approximate population of the annexed territory;
- 17 and the designation, as mentioned in paragraph (1), by which the
- 18 annexed area is to be known.
- 19 Section 309. Appeals.--Within 30 days after the date of
- 20 filing, in the court of common pleas of the county in which the
- 21 annexing municipality, or the greater portion of the territory
- 22 of the annexing municipality is located, of any ordinance
- 23 effecting an annexation pursuant to this act, any freeholder of
- 24 the annexing municipality or of the municipality within which
- 25 the proposed territory to be annexed is located may appeal from
- 26 such ordinance which shall be the exclusive method of appeal.
- 27 Such appeal shall be taken by petition to the court of common
- 28 pleas of the county in which the annexing municipality is
- 29 located, and, in the case of any annexing municipality located
- 30 in more than one county, to the court of common pleas of the

- 1 county in which the greater portion of the territory of the
- 2 annexing municipality is located. Such appeal shall act as a
- 3 supersedeas. When any such appeal is taken, the court shall fix
- 4 a day for the same and shall give notice of such hearing to all
- 5 parties interested, in such manner as the court shall direct.
- 6 After such hearing, the court shall determine whether the
- 7 proceedings are in conformity with this act, and shall make an
- 8 order or decree dismissing the appeal and approving the
- 9 annexation or sustaining the appeal and dismissing the
- 10 annexation. From any such final order or decree, any party in
- 11 interest, aggrieved by such order or decree, may have an appeal
- 12 to Commonwealth Court. Upon final determination and approval of
- 13 the ordinance by the court of common pleas, or by Commonwealth
- 14 Court, such annexation shall take effect immediately.
- 15 Section 310. Annexation by Initiative and Referendum. -- As an
- 16 alternative to annexation by the procedures set forth in the
- 17 preceding sections of this act, annexation by initiative and
- 18 referendum as governed by this section, may be effected in any
- 19 municipality, without the approval of any governing body and
- 20 without enactment of any ordinance therefor. Such referendum
- 21 shall be initiated by the filing with the county board of
- 22 elections of the county in which the territory proposed to be
- 23 annexed shall be located, on or before the 13th Tuesday before
- 24 the next primary, municipal or general election, of a petition
- 25 for referendum signed by electors comprising 5% of the number of
- 26 electors voting for the office of Governor in the last
- 27 gubernatorial general election in such municipality within which
- 28 the proposed territory to be annexed is located, or by the
- 29 filing with the county board of elections of the county in which
- 30 the annexing municipality, or the greater portion of the

- 1 territory thereof, is located, of a petition for referendum
- 2 signed by electors comprising 5% of the number of electors
- 3 voting for the office of Governor in the last gubernatorial
- 4 general election in such annexing municipality. Once the
- 5 circulation of a petition has begun, the petition shall be
- 6 submitted to the county board of elections within 21 days.
- 7 Failure to do so within that prescribed time limit will
- 8 invalidate such petition. When the applicable election officials
- 9 find that the petition as submitted is in proper order, they
- 10 shall send copies of the initiative petition without the
- 11 signatures thereon to the governing bodies of both the annexing
- 12 municipality and the municipality within which the proposed
- 13 territory to be annexed is located and to the Boundary Change
- 14 Commission. The applicable election official shall place the
- 15 proposal for such annexation on the ballot in both the annexing
- 16 municipality and the municipality within which the proposed
- 17 territory to be annexed is located in a manner fairly
- 18 representing the content of the petition for decision by
- 19 referendum at the next primary, municipal or general election,
- 20 occurring not less than the 13th Tuesday after the filing of
- 21 such petition. If there shall be a favorable vote in such
- 22 referendum in both the annexing municipality and the
- 23 municipality within which the proposed territory to be annexed
- 24 is located, such annexation shall become effective upon
- 25 certification by the county board of elections of the county or
- 26 counties involved in the vote. If the vote shall fail, the
- 27 question of annexation described in the annexation proposal
- 28 shall not be voted on again for a period of five years.
- 29 Section 311. Distribution of Annexed Territory Among Wards;
- 30 New Wards; Ward Officers. -- In the case of any annexing

- 1 municipality with a governing body not elected entirely at
- 2 large, the governing body of the annexing municipality, within
- 3 30 days after the effective date of the annexation, shall
- 4 petition the court of common pleas of the county in which the
- 5 annexed territory is located, praying for: the assignment of the
- 6 annexed territory to one or more designated wards of the
- 7 annexing municipality, or distribution of the annexed territory
- 8 among the wards of the annexing municipality, or the creation of
- 9 one or more new wards out of the annexed territory. The court
- 10 shall thereupon make the necessary decree which shall include
- 11 establishing or changing election districts to conform to new
- 12 ward lines and shall furnish a copy of it to each of the
- 13 following: the governing body of the annexing municipality; the
- 14 county board of elections of the county in which the annexing
- 15 municipality is located; and the county board of elections of
- 16 the county in which the annexed territory is located, the school
- 17 district in which the ward or wards are located, the Secretary
- 18 of the Commonwealth, the Secretary of Community Affairs and the
- 19 Legislative Reapportionment Commission.
- 20 In case one or more new wards is created in the annexing
- 21 municipality, the decree of the court shall state the number by
- 22 which each new ward is to be designated and shall contain a plan
- 23 and schedule for the appointment or election of the first
- 24 members of the governing body of the annexing municipality from
- 25 each of the new wards so that either immediately or after a
- 26 transitional period the election and tenure of the members of
- 27 the governing body from the new odd-numbered wards and the new
- 28 even-numbered wards as the case may be shall conform to those of
- 29 the existing odd-numbered wards and even-numbered wards in the
- 30 annexing municipality.

- 1 Section 312. Adjustment of Indebtedness, Assets and
- 2 Liabilities, Following Annexation. -- Following any annexation of
- 3 territory, the governing body of the annexing municipality and
- 4 the governing body of the municipality from which the territory
- 5 was annexed shall make a proper adjustment and apportionment
- 6 between the annexing municipality and the municipality from
- 7 which the territory was annexed of all indebtedness, assets and
- 8 liabilities of the annexed municipality at the time of the
- 9 annexation. The adjustment and apportionment shall provide that
- 10 the annexing municipality and the municipality from which the
- 11 territory was annexed, respectively, shall be entitled to share
- 12 in a division of the assets, liabilities and indebtedness in the
- 13 proportion that the assessed valuation, as determined by the
- 14 county board for the assessment and revision of taxes, of the
- 15 annexed portion of the municipality from which the territory was
- 16 annexed bears to the assessed valuation, as so determined, of
- 17 the entire municipality from which the territory was annexed
- 18 immediately prior to the annexation.
- 19 However, where indebtedness was incurred by the municipality
- 20 from which the territory was annexed for an improvement located
- 21 wholly within the limits of the territory annexed to the
- 22 annexing municipality, that indebtedness shall be assumed by the
- 23 annexing municipality and where any part of an improvement is
- 24 located within the limits of the annexed territory the part of
- 25 the indebtedness representing that part of the improvement shall
- 26 be assumed by the annexing municipality and the adjustment and
- 27 apportionment of any remaining indebtedness of the municipality
- 28 from which the territory was annexed shall be made as provided
- 29 in the first paragraph of this section.
- 30 The adjustment and apportionment of assets, liabilities and

- 1 indebtedness shall be reduced to writing, shall be executed and
- 2 acknowledged by the clerk or secretary of the annexing
- 3 municipality and shall be filed with the prothonotary of the
- 4 county or counties in which any municipality affected is
- 5 located; and a copy shall be filed with the Department of
- 6 Community Affairs.
- 7 Section 313. Judicial Adjustment on Failure or Agreement. --
- 8 In case the governing bodies of the municipalities affected
- 9 cannot, within six months after the annexation becomes
- 10 effective, arrive at the adjustment and apportionment of
- 11 indebtedness, assets and liabilities, as required by section 312
- 12 of this act, the governing body, a citizen, or a property owner
- 13 of any of the municipalities affected may appeal to the court of
- 14 common pleas of the county in which the annexing municipality,
- 15 or the greater portion of its territory, is located. The court
- 16 shall thereupon appoint three disinterested commissioners, all
- 17 of whom shall be residents and taxpayers of the county, but none
- 18 of whom may be a resident or an owner of real estate in the
- 19 municipalities affected. Those commissioners, after hearing,
- 20 notice of which shall be given to the municipalities affected as
- 21 directed by the court, shall proceed to make the apportionment
- 22 and adjustment, and shall report to the court, stating the
- 23 amount, if any, that shall be due and payable from one
- 24 municipality affected to another, as well as the amount of
- 25 indebtedness, if any, that shall be assumed by the municipality
- 26 there affected or both.
- 27 Section 314. Proceedings on Judicial Adjustment. -- The
- 28 commissioners appointed under the terms of section 313 of this
- 29 act shall give the affected municipalities at least five days'
- 30 notice of the filing of their report. Unless exceptions to the

- 1 report are filed within 30 days after the date when it was
- 2 filed, the report shall be confirmed absolutely by the court.
- 3 Any sum awarded by the report to any municipality shall be a
- 4 legal and valid claim in its favor against the other
- 5 municipality. Any real or personal property awarded to any
- 6 municipality shall become its property. Any claim of
- 7 indebtedness charged against a municipality may be collected
- 8 from that municipality by its creditors.
- 9 Section 315. Exceptions to Report.--In case exceptions are
- 10 filed to the report of the commissioners appointed as provided
- 11 for in section 313, the court shall dispose of the same, taking
- 12 testimony thereon if deemed advisable. The court shall enter its
- 13 decree confirming the report of the commissioners, or modifying
- 14 the same as to it appears just and proper. The decision of the
- 15 court shall be final unless an appeal is taken to the
- 16 Commonwealth Court as in other cases.
- 17 Section 316. Compensation and Expenses of Commissioners;
- 18 Costs.--The commissioners provided for in section 313 shall be
- 19 allowed such compensation and expenses for their services as the
- 20 court shall fix. The costs of the proceedings, including the
- 21 compensation and expenses of the commissioners, shall be
- 22 apportioned among the municipalities involved as the court deems
- 23 proper and equitable.
- 24 Section 317. Where Annexing Municipality Located in Two or
- 25 More Counties. -- In case the territory of an annexing
- 26 municipality is located in two or more counties, the court of
- 27 common pleas of the county in which the greater portion of the
- 28 territory of the annexing municipality is located shall have
- 29 exclusive jurisdiction over the proceedings to determine the
- 30 cost of certain improvements in the annexed territory and to

- 1 adjust and apportion the indebtedness among the municipalities
- 2 affected.
- 3 Section 318. Liquidation of Indebtedness.--The court shall
- 4 make all necessary orders for the collection by any municipality
- 5 affected, as the case may be, and payment by it to any other
- 6 municipality affected of its share of any indebtedness
- 7 apportioned to it. The order may direct that the municipality
- 8 against which the indebtedness was apportioned levy and collect
- 9 special taxes for one year or pay by annual installments over a
- 10 stated period of time, the amount needed to liquidate the
- 11 indebtedness.
- 12 If acceptable to the municipality to which money is owed the
- 13 other municipality shall have the power to issue and deliver to
- 14 the first municipality interest-bearing notes in liquidation of
- 15 the indebtedness.
- 16 Section 319. Collection of Taxes Levied Prior to
- 17 Annexation. -- All taxes assessed and levied against property in
- 18 annexed territory prior to the effective date of the annexation
- 19 shall be paid to the municipality from which the territory has
- 20 been annexed, and the collection and enforcement thereof shall
- 21 be as though the annexation had not taken place.
- 22 Section 320. Authorized Expenditures.--Municipalities
- 23 initiating annexations under the provisions of this act are
- 24 authorized to make expenditures for surveys required to describe
- 25 the property under consideration, or for any other purpose
- 26 necessary to plan for the study and or annexation of territory
- 27 adjacent to the municipality.
- 28 Section 321. Crossing County Lines.--When the municipalities
- 29 affected are located in different counties, the county board of
- 30 elections and the court of common pleas in the county where the

- 1 annexing municipality is located shall furnish all information
- 2 relating to an annexation to their counterparts in the other
- 3 county or counties concerned.
- 4 Section 322. Election Districts and Officers.--All election
- 5 districts in the annexed territory shall remain as constituted
- 6 before the annexation except as provided in section 311 of this
- 7 act and shall become election districts of the annexing
- 8 municipality until changed in accordance with the act of June 3,
- 9 1937 (P.L.1333, No.320), known as the "Pennsylvania Election
- 10 Code." All election district officers shall continue in office
- 11 until the expiration of their terms, unless the office is
- 12 vacated.
- 13 ARTICLE IV
- 14 Consolidation or Merger
- 15 Section 401. Procedure for Consolidation or Merger.--Any two
- 16 or more municipalities, situated in the same county or in two or
- 17 more different counties, may be consolidated or merged as
- 18 provided in this article into a single municipality, if each of
- 19 such municipalities shall be contiguous to at least one other of
- 20 such municipalities, and if together such municipalities would
- 21 form a consolidated or merged municipality that is territorially
- 22 compact. Consolidation or merger may be commenced by one of the
- 23 following methods as further provided in sections 402 through
- 24 405.
- 25 (1) by joint agreement of the governing bodies of the
- 26 municipalities proposed for consolidation or merger as approved
- 27 by ordinance; or
- 28 (2) by initiative; or
- 29 (3) by the Boundary Change Commission.
- 30 Section 402. Initiative of Consolidation or Merger

- 1 Proceedings by Joint Agreement of Governing Bodies. -- The
- 2 governing bodies of all the municipalities proposed for
- 3 consolidation or merger shall enter into a joint agreement under
- 4 the official seal of each municipality for the consolidation or
- 5 merger thereof into one municipality. The joint agreement shall
- 6 set forth, (i) the names of the municipalities that are parties
- 7 to the agreement, (ii) the name and the territorial boundaries
- 8 of the municipality proposed for consolidation or merger, (iii)
- 9 the type and class of the new municipality, if the
- 10 municipalities entering into the agreement are of more than one
- 11 type or class, (iv) whether the municipality proposed to be
- 12 consolidated or merged is to be governed solely by the code and
- 13 other general laws applicable to the kind and class of the
- 14 consolidated municipality or whether it is to be governed by a
- 15 home rule charter or an optional plan of government previously
- 16 adopted by one of the consolidating or merging municipalities;
- 17 and (v) the number of wards, if any, into which the new
- 18 municipality is to be divided for the purpose of electing all or
- 19 some of the members of the municipal governing body.
- The joint agreement shall also set forth those terms agreed
- 21 upon for (i) the disposition of the assets of each of the
- 22 municipalities that are parties thereto, (ii) the liquidation of
- 23 the indebtedness, and (iii) the responsibility for the
- 24 liabilities of each, either jointly, separately or in certain
- 25 defined proportions, by separate rates of taxation on all
- 26 property subject to taxation within the boundaries of each of
- 27 the constituent municipalities.
- 28 The joint agreement shall also set forth the governmental
- 29 organization of the new municipality in so far as it concerns
- 30 elected officers and shall contain a transitional plan and

- 1 schedule applicable to elected officers. The plan shall provide
- 2 for the termination of the elected officers of the constituent
- 3 municipalities and for the election of the first officers of the
- 4 new municipality so that, either immediately or following a
- 5 transitional period, election and tenure shall conform to those
- 6 in other municipalities of the same kind and class in the
- 7 Commonwealth with properly staggered terms where those are
- 8 required or desired.
- 9 The joint agreement shall provide for common administration
- 10 and enforcement, during the two-year transitional period
- 11 referred to in section 409, by the officer or officers of the
- 12 consolidated municipality named in the agreement, of those
- 13 ordinances that are to be enforced separately within the former
- 14 constituent municipalities.
- 15 Section 403. Initiation of Consolidation or Merger
- 16 Proceedings by Petition of Electors. -- In order for consolidation
- 17 or merger proceedings to be initiated by petition of electors,
- 18 petitions containing signatures of at least 5% of the electors
- 19 in each municipality, respectively, voting for the office of
- 20 Governor in the last gubernatorial general election in each
- 21 municipality proposed to be involved in such consolidation or
- 22 merger shall be filed with the county board of elections of the
- 23 county in which such municipality, or the greater portion of the
- 24 territory thereof, is located. When the applicable election
- 25 officials find that the petition or petitions as submitted are
- 26 in proper order, they shall send copies of the initiative
- 27 petition or petitions without the signatures thereon to the
- 28 governing bodies of each of the municipalities affected by the
- 29 consolidation or merger and to the Boundary Change Commission.
- 30 Every such petition shall set forth (i) the name of the

- 1 municipality from which the signers of the petition were
- 2 obtained, (ii) the names of the municipalities proposed to be
- 3 involved in the consolidation or merger, (iii) the name of the
- 4 municipality proposed for consolidation or merger, (iv) the type
- 5 and class of the new municipality, if the municipalities to be
- 6 involved in the consolidation or merger are of more than one
- 7 type or class, (v) whether the municipality proposed for
- 8 consolidation or merger is to be governed solely by the code and
- 9 other general laws applicable to the kind and class of the
- 10 consolidated or merged municipality, or whether it is to be
- 11 governed by a home rule charter or an optional plan of
- 12 government previously adopted by one of the consolidated or
- 13 merged municipalities, and (vi) the number of wards, if any, the
- 14 new municipality is to be divided into for the purpose of
- 15 electing all or some of the members of the municipal governing
- 16 body.
- Once the circulation of a petition has begun, the petition
- 18 shall be submitted to the county board of elections within 21
- 19 days. Failure to do so within that prescribed time limit will
- 20 invalidate such petition.
- 21 Section 404. Initiation of Consolidation or Merger
- 22 Proceedings by Petition to the Boundary Change Commission .--
- 23 Petitions may be submitted to the Boundary Change Commission,
- 24 each petition containing signatures of at least 5% of the
- 25 electors in each municipality, respectively, voting for the
- 26 office of Governor in the last gubernatorial general election in
- 27 such municipality, requesting consolidation or merger of two or
- 28 more municipalities into one municipality. Every such petition
- 29 shall set forth (i) the name of the municipality from which the
- 30 signers of the petition were obtained, (ii) the names of the

- 1 municipalities proposed to be involved in the consolidation or
- 2 merger, (iii) the name of the municipality proposed for
- 3 consolidation or merger, (iv) the type and class of the new
- 4 municipality, if the municipalities to be involved in the
- 5 consolidation or merger are of more than one type or class, (v)
- 6 whether municipality proposed for consolidation or merger is to
- 7 be governed solely by the code and other general laws applicable
- 8 to the kind and class of the consolidated or merged
- 9 municipality, or whether it is to be governed by a home rule
- 10 charter or an optional plan of government previously adopted by
- 11 one of the consolidated or merged municipalities, and (vi) the
- 12 number of wards, if any, the new municipality is to be divided
- 13 into for the purpose of electing some or all of the members of
- 14 the municipal governing body.
- Once the circulation of a petition has begun, the petition
- 16 shall be submitted to the Boundary Change Commission within 21
- 17 days. Failure to do so within that prescribed time limit will
- 18 invalidate such petition. Presentation of a receipt indicating
- 19 that the petition was mailed by registered or certified mail on
- 20 or before the deadline date shall be evidence of timely filing.
- 21 Whenever such petitions shall have been received by the Boundary
- 22 Change Commission the Boundary Change Commission shall take all
- 23 necessary steps to place such referendum question before the
- 24 electors of all municipalities proposed to be so consolidated or
- 25 merged. Such steps may include: a study of the consolidation or
- 26 merger proposal; advising citizens and officials on any and all
- 27 matters pertaining thereto; and holding meetings or conferences
- 28 in any of the municipalities proposed to be consolidated or
- 29 merged: Provided, that all such studies, meetings and assistance
- 30 by the Boundary Change Commission shall be completed within six

- 1 months after receipt of the petitions received from
- 2 municipalities involved in a specific consolidation or merger
- 3 proposal, and such completion date shall be attested by the
- 4 Chairman of the Boundary Change Commission in a document to be
- 5 filed with the Secretary of the Commonwealth.
- 6 Section 405. Conduct of Referenda. -- Following initiation of
- 7 proceedings for consolidation or merger by either of the three
- 8 procedures set out in the three preceding section of this act,
- 9 the question of such consolidation or merger shall be placed
- 10 before the electors of each of the municipalities proposed to be
- 11 so consolidated or merged into a single municipality. Such
- 12 referendum shall be held at the first primary, municipal or
- 13 general election held not less than the 13th Tuesday after:
- 14 (1) the date of the general agreement entered into under the
- 15 provisions of section 402; or
- 16 (2) the date of filing of the petition filed under the
- 17 provisions of section 403; or
- 18 (3) the date of completion of the work of the Boundary
- 19 Change Commission under the provisions of section 404. Such
- 20 consolidation or merger shall not be effected unless the
- 21 referendum question thereon shall be approved by a majority of
- 22 all the electors voting hereon in each of the municipalities in
- 23 which such referendum is held. If in any one of the
- 24 municipalities in which any such referendum shall be held, a
- 25 majority in favor of such consolidation or merger shall not
- 26 result, such consolidation or merger shall fail and such
- 27 consolidation or merger shall not take place. The question of
- 28 merger or consolidation described in the merger or consolidation
- 29 proposal shall not be voted on again for a period of five years;
- 30 or

- 1 (4) if the electors of two or more contiguous municipalities
- 2 proposed for consolidation or merger shall approve the
- 3 consolidation or merger, but one or more of the municipalities
- 4 shall fail to approve, the Boundary Change Commission may make a
- 5 study of the feasibility of consolidation or merger of those
- 6 municipalities approving the proposal, and in its discretion may
- 7 initiate a local referendum for the consolidation or merger of
- 8 such municipalities at the next primary, municipal or general
- 9 election but not less than the 13th Tuesday after the Boundary
- 10 Change Commission has submitted its study to the local governing
- 11 bodies of the municipalities involved.
- 12 Section 406. Consolidation or Merger Agreement.--Upon
- 13 favorable action by the electorate on consolidation or merger,
- 14 in cases where consolidation or merger was initiated otherwise
- 15 than by joint agreement of municipal governing bodies under
- 16 section 402, the governing bodies of all municipalities to be
- 17 consolidated or merged into a single new municipality shall meet
- 18 within 60 days after the certification of the favorable vote and
- 19 shall thereupon make a consolidation or merger agreement, as
- 20 follows:
- 21 (1) In case the governing body, or part of the governing
- 22 body, of the consolidated or merged municipality is to be
- 23 elected on a ward basis, the agreement shall set forth the
- 24 boundaries and the ward designation, by number, of each ward,
- 25 and the number of members of the municipal governing body to be
- 26 elected from each ward.
- 27 (2) The agreement shall set forth those terms agreed upon
- 28 for: the disposition of the assets of each of the municipalities
- 29 that are parties to the agreement; and the liquidation of the
- 30 indebtedness and the responsibility for the liabilities of each,

- 1 either jointly, separately or in certain defined proportions, by
- 2 separate rates of taxation on all property subject to taxation
- 3 within the boundaries of each of the municipalities involved.
- 4 (3) The agreement shall also set forth the governmental
- 5 organization of the new municipality, in so far as it concerns
- 6 elected officers, and shall contain a transitional plan and
- 7 schedule applicable to elected officers. The agreement shall
- 8 provide for the termination of the elected officers of the
- 9 municipalities being merged or consolidated, and the election of
- 10 the first officers of the new municipality so that, either
- 11 immediately or following a transitional period, election and
- 12 tenure shall conform to those in other municipalities of the
- 13 same kind and class in the Commonwealth, with properly staggered
- 14 terms, where those are required or desired.
- 15 (4) The agreement shall provide for common administration
- 16 and enforcement, during the two year transitional period
- 17 referred to in section 409, by the officer or officers of the
- 18 consolidated municipality named in the agreement, of those
- 19 ordinances that are to be enforced separately within the former
- 20 constituent municipalities.
- 21 A copy of the consolidation or merger agreement shall be
- 22 filed with the Boundary Change Commission, the Department of
- 23 Community Affairs, the Department of Transportation, the State
- 24 Planning Board, the Local Government Commission, the Department
- 25 of Education, State Tax Equalization Board, the Legislative
- 26 Reapportionment Commission, the court of common pleas and the
- 27 board of county commissioners of the county or counties in which
- 28 municipalities affected are located.
- 29 Section 407. Effectuation of Consolidation or Merger.--The
- 30 municipalities so consolidated or merged shall continue to be

- 1 governed as before consolidation or merger until the first
- 2 Monday of January following the municipal election next
- 3 succeeding the election at which consolidation or merger
- 4 referenda were held. At that municipal election, the necessary
- 5 officers of the consolidated municipality shall be elected in
- 6 accordance with the terms of the general law affecting
- 7 municipalities of the kind or class of the consolidated or
- 8 merged municipality, or, in case of a consolidated or merged
- 9 municipality operating under a home rule charter or optional
- 10 plan of government, in accordance with the charter or optional
- 11 plan or with general law affecting home rule or optional plan
- 12 municipalities, as applicable. The officers elected at that
- 13 municipal election shall be elected for terms of office under
- 14 the plan and schedule set out in the consolidation or merger
- 15 agreement authorized by section 402 or 406, as the case may be.
- 16 They shall take office as officers of the merged municipality on
- 17 the first Monday of January following the municipal election at
- 18 which they were elected, and, thereupon, the consolidated or
- 19 merged municipality shall begin to function and the former
- 20 municipalities so consolidated or merged shall be abolished.
- 21 Section 408. Effect of Transition on Employees of the
- 22 Consolidated or Merged Municipality. -- As of the date when a
- 23 consolidated or merged municipality shall begin to function, all
- 24 appointive offices and positions then existing in all former
- 25 municipalities involved in such consolidation or merger shall be
- 26 disposed of in accordance with the terms of the consolidation or
- 27 merger agreement, except for officers and employees at such time
- 28 protected by any tenure of office or civil service provision.
- 29 Provisions shall be made for instances in which there is
- 30 duplication of positions, included but not limited to chief of

- 1 police or manager and to such other matters as varying length of
- 2 employee contracts, different civil service regulations in the
- 3 constituent municipalities, and differing ranks and position
- 4 classifications for similar positions.
- 5 Section 409. Effect of Consolidation or Merger. -- (a) Except
- 6 for ordinances of which the provisions by their very nature
- 7 could not be carried out after consolidation or merger, the
- 8 ordinances in force in each of the constituent municipalities at
- 9 the time of the consolidation or merger shall continue in force
- 10 throughout the territory for which they were originally enacted
- 11 until replaced or repealed by the governing body of the
- 12 consolidated or merged municipality but subject to any common
- 13 administrative and enforcement arrangements contained in the
- 14 consolidation agreement. After consolidation or merger becomes
- 15 effective, a new ordinance book shall be used by the
- 16 municipality and the first document to be recorded in it shall
- 17 be the consolidation agreement. No later than two years after
- 18 consolidation or merger goes into effect, codification of all
- 19 the ordinances of the constituent municipalities shall be
- 20 completed. This shall include: new provisions uniform throughout
- 21 the new municipality when needed; repeal of obsolete material;
- 22 and tabulation or indexing of those ordinances of the
- 23 constituent municipalities that are of permanent effect.
- 24 (b) All rights, privileges and franchises of each of the
- 25 constituent municipalities and all property, real, personal and
- 26 mixed belonging to each of those municipalities shall be vested
- 27 in the consolidated or merged municipality. The title to real
- 28 estate vested in any of those municipalities shall not revert or
- 29 be in any way impaired by reason of the consolidation or merger.
- 30 All rights of creditors and liens shall be preserved; all

- 1 agreements and contracts shall remain in force; and all debts,
- 2 liabilities and duties of each of the municipalities shall be
- 3 attached to the consolidated or merged municipality and may be
- 4 enforced against it.
- 5 ARTICLE V
- 6 Incorporation
- 7 Section 501. Procedure for Incorporation. -- A new
- 8 municipality may be incorporated by initiative and referendum
- 9 from contiguous territory of all or part of an existing
- 10 municipality or municipalities. Incorporation proposals which
- 11 include a part of a municipality shall receive the approval of
- 12 the Boundary Change Commission before they are submitted for
- 13 referendum.
- 14 Section 502. Petition for Incorporation. -- The petition for
- 15 incorporation of a municipality shall be submitted to the
- 16 Boundary Change Commission and shall be signed by electors
- 17 comprising at least 5% of the elections in each municipality,
- 18 respectively, voting for the office of Governor in the last
- 19 gubernatorial general election within each municipality proposed
- 20 for incorporation, or the petition or petitions shall be signed
- 21 by the freeholders in each municipality or part thereof who
- 22 represent at least 50% of the assessed valuation of real
- 23 property within each municipality or part thereof proposed for
- 24 incorporation, as certified by the board or boards of county
- 25 commissioners. A majority in interest of owners of undivided
- 26 interests in any piece of property shall be deemed and treated
- 27 as one person for the purpose of ascertaining the number of
- 28 freeholders. Once the circulation of a petition has begun, the
- 29 petition shall be submitted to the Boundary Change Commission
- 30 within 21 days. Failure to do so within that prescribed time

- 1 limit will invalidate such petition. Presentation of a receipt
- 2 indicating that the petition was mailed by registered or
- 3 certified mail on or before the deadline date shall be evidence
- 4 of timely filing.
- 5 Section 503. Incorporation Petition. -- The petition for
- 6 incorporation to the Boundary Change Commission shall be in such
- 7 form and shall contain such information as the commission may
- 8 require.
- 9 Section 504. Study and Report of Petition for
- 10 Incorporation. -- The Boundary Change Commission shall make a
- 11 study of the petition for incorporation and shall submit its
- 12 recommendations, within six months after receipt of the
- 13 petition, to the person in each municipality who submitted the
- 14 petition, to the governing bodies of the municipalities
- 15 affected, and to the board or boards of county commissioners of
- 16 the territory affected by the proposed incorporation.
- 17 Section 505. Incorporation Election. -- The Boundary Change
- 18 Commission shall cause a question relating to the proposed
- 19 incorporation to be submitted to the electorate of the territory
- 20 proposed for incorporation; however, the Boundary Change
- 21 Commission shall not cause to be submitted for referendum any
- 22 incorporation proposal affecting less than an entire
- 23 municipality unless the proposal has been approved by the
- 24 commission. Such election shall be held at the next primary,
- 25 municipal or general election not less than the 13th Tuesday
- 26 after the Boundary Change Commission has requested the
- 27 appropriate county board or boards of election to place the
- 28 question on the ballot. The election shall be conducted under
- 29 the provisions of the act of June 3, 1937 (P.L.1333, No.320),
- 30 known as the "Pennsylvania Election Code." In case a referendum

- 1 on incorporation of territory not constituting an entire
- 2 existing municipality or one or more entire existing wards, the
- 3 county board of elections shall prescribe the procedure to be
- 4 followed. If a majority of the electors voting on such question
- 5 in each of the municipalities affected shall vote in favor of
- 6 such incorporation or, in any case where a proposal affecting
- 7 less than an entire municipality has been approved by the
- 8 Boundary Change Commission, if a majority of the electors voting
- 9 upon such question in the territory proposed for incorporation
- 10 shall vote in favor of such incorporation, it shall be deemed
- 11 final.
- 12 Certification of the vote favorable to incorporate shall be
- 13 made by the county board of elections to the governing bodies of
- 14 the municipalities affected, to the appropriate board or boards
- 15 of county commissioners and to the Boundary Change Commission.
- 16 If the incorporation proposal includes either all or part of
- 17 two or more municipalities and if a majority of the persons
- 18 voting on such question in any one of the municipalities
- 19 affected shall vote against such incorporation, then the
- 20 incorporation proceedings shall fail. If the referendum on
- 21 incorporation proceedings shall fail, the question of
- 22 incorporation of territory described in the incorporation
- 23 proposal shall not be voted on again for a period of five years.
- 24 Section 506. Effectuation of Incorporation.--(a)
- 25 Incorporation shall become effective on the 1st Tuesday after
- 26 the 1st Monday in January following the next succeeding
- 27 municipal election or special election held in conjunction with
- 28 any primary, general or municipal election at which local
- 29 officials of the new municipality shall be elected. At the
- 30 request of the petitioners, the special election may be called

- 1 for by the court of common pleas who shall then fix the time,
- 2 place, and manner of holding the special election which shall be
- 3 in conjunction with any primary, general or municipal election.
- 4 (b) Municipal officers chosen at a special election shall
- 5 serve until the 1st Tuesday after the 1st Monday in January
- 6 following the next succeeding municipal election at which time
- 7 their successors shall be elected in accordance with the laws
- 8 covering the election of municipal officials of the type and
- 9 class of municipality to which the new incorporated municipality
- 10 belongs.
- 11 (c) The municipal election at which said officials are to be
- 12 elected shall be held in accordance with the laws governing
- 13 municipal officials of the type and class of municipality to
- 14 which the new municipality belongs. The election of municipal
- 15 officials shall be such as to provide for staggering terms of
- 16 office as closely in compliance as possible with the governing
- 17 municipal code.
- 18 (d) Said election shall not be held before the 13th Tuesday
- 19 after certification of the favorable vote to incorporate. The
- 20 court of common pleas having jurisdiction shall appoint from
- 21 among the electors of the newly incorporated municipality a
- 22 judge and inspector to hold the election.
- 23 (e) When the newly incorporated municipality shall go into
- 24 effect, the former municipality or municipalities shall cease to
- 25 exist in every case in which the entire territory of a
- 26 municipality or municipalities has been included in the newly
- 27 incorporated municipality.
- 28 Section 507. Assets, Liabilities and Indebtedness Where
- 29 Entire Municipality Incorporated as New Municipality. -- Where an
- 30 entire municipality shall be incorporated as a new municipality,

- 1 all assets of the former municipality shall become assets of and
- 2 property of the new municipality, all indebtedness of the old
- 3 municipality shall be assumed by the new municipality, and all
- 4 liabilities of the old municipality shall become liabilities of
- 5 the new municipality.
- 6 Section 508. Adjustment of Assets, Liabilities and
- 7 Indebtedness Where Part of Municipality is Incorporated as New
- 8 Municipality. -- Following any incorporation of part of the
- 9 territory of a municipality as a new municipality, the governing
- 10 body of the newly incorporated municipality and the governing
- 11 body of the municipality from which territory was incorporated
- 12 shall make a proper adjustment and apportionment between the two
- 13 municipalities of all indebtedness, assets and liabilities of
- 14 the municipality from which territory was incorporated, as of
- 15 the time of incorporation. The adjustment and apportionment
- 16 shall provide that both the new municipality and the original
- 17 municipality shall be entitled to share in a division of the
- 18 assets, liabilities and indebtedness in the proportion that the
- 19 assessed valuation of the new municipality, as determined by the
- 20 county board for the assessment and revision of taxes, bears to
- 21 the assessed valuation, as so determined, of the original
- 22 municipality immediately prior to the annexation.
- 23 However, where indebtedness was incurred by the municipality
- 24 from which the new municipality was incorporated for an
- 25 improvement located wholly within the newly incorporated
- 26 municipality, that indebtedness shall be assumed by the newly
- 27 incorporated municipality, and where any part of an improvement
- 28 is located within the limits of the newly incorporated
- 29 municipality, the part of the indebtedness representing that
- 30 part of the improvement shall be assumed by the newly

- 1 incorporated municipality, and apportionment of any remaining
- 2 indebtedness of the original municipality shall be made as
- 3 provided in the first paragraph of this section.
- 4 The adjustment and apportionment of the assets, liabilities
- 5 and indebtedness shall be reduced to writing, shall be executed
- 6 and acknowledged by the clerk or secretary of the newly
- 7 incorporated municipality and shall be filed with the
- 8 prothonotary of the county or counties in which the two
- 9 municipalities are located; and copies shall be filed with the
- 10 Department of Community Affairs, the Department of
- 11 Transportation, the Local Government Commission, the Boundary
- 12 Change Commission, the Pennsylvania Department of Education, the
- 13 State Tax Equalization Board, the Pennsylvania Legislative
- 14 Reapportionment Commission, and the boards of county
- 15 commissioners of the counties in which the two municipalities
- 16 are located.
- 17 Section 509. Judicial Adjustment on Failure of Agreement.--
- 18 In case the governing bodies of the newly incorporated
- 19 municipality and the municipality from which territory was
- 20 incorporated cannot, within six months after the incorporation
- 21 becomes effective, arrive at the adjustment and apportionment of
- 22 the indebtedness, assets and liabilities, as required by section
- 23 507, the governing body, a citizen, or a property owner of any
- 24 of the municipalities affected may appeal to the court of common
- 25 pleas of the county in which the municipality from which
- 26 territory was incorporated, or the greater portion of the area
- 27 of that municipality, is located. The court shall thereupon
- 28 appoint three disinterested commissioners, all of whom shall be
- 29 residents and taxpayers of the county, but none of whom may be a
- 30 resident or an owner of real estate in either the newly

- 1 incorporated municipality or the municipality from the territory
- 2 of which that municipality was incorporated. Those
- 3 commissioners, after hearing, notice of which shall be given to
- 4 both interested municipalities as directed by the court, shall
- 5 proceed to make the apportionment and adjustment, and shall
- 6 report to the court stating the amount, if any, that shall be
- 7 due and payable from the newly incorporated municipality to the
- 8 municipality from which it was incorporated or from the
- 9 municipality from which the new municipality was incorporated,
- 10 as well as the amount of indebtedness, if any, that shall be
- 11 assumed by the newly incorporated municipality, or the
- 12 municipality from which it was incorporated, or both of them.
- 13 Section 510. Proceedings on Judicial Adjustment.--(a) The
- 14 commissioners shall give the incorporating municipality and the
- 15 municipality from which territory was incorporated at least 15
- 16 days' notice of the filing of their report. Unless exceptions to
- 17 the report are filed, the report shall be confirmed absolutely
- 18 by the court. Any sum awarded by the court to the incorporating
- 19 municipality or to the municipality from which territory has
- 20 been incorporated shall be a legal and valid claim in its favor
- 21 against the municipality charged therewith. Any property, real
- 22 or personal, given to the incorporating municipality or to the
- 23 municipality from which territory has been incorporated shall
- 24 become its property. Any claim or indebtedness charged against
- 25 the incorporating municipality or the municipality from which
- 26 territory has been incorporated shall be paid within one year
- 27 from the date of confirmation absolute.
- 28 (b) If the exceptions are filed to the report of the
- 29 commissioners, the court shall dispose of same and enter its
- 30 decree or modify the same as to it appears just and proper.

- 1 Section 511. Compensation and Expenses of Commissioners;
- 2 Costs.--The commissioners provided for in section 509 shall be
- 3 allowed such compensation and expenses for their services as the
- 4 court shall fix. Such compensation and expenses shall be paid to
- 5 the commissioners for days on which they are actually engaged in
- 6 the performance of their duties. The costs of the proceedings,
- 7 including the compensation and expenses of the commissioners,
- 8 shall be apportioned between the newly incorporated municipality
- 9 and the municipality from which territory has been incorporated
- 10 as it deems proper and equitable.
- 11 Section 512. Where Incorporating Municipality is Located in
- 12 Two or More Counties. -- If the territory of the new incorporated
- 13 municipality is located in two or more counties, the court of
- 14 common pleas of the county in which the greater portion of the
- 15 territory of the new incorporated municipality is located shall
- 16 have exclusive jurisdiction over the proceedings to determine
- 17 the cost of certain improvements in the territory incorporated
- 18 and to adjust and apportion the indebtedness between the
- 19 incorporating municipality and the municipality from which
- 20 territory has been incorporated.
- 21 Section 513. Liquidation of Indebtedness.--The court may
- 22 make all necessary orders for the collection by the newly
- 23 incorporated municipality or by the municipality from which
- 24 territory was incorporated, as the case may be, and payment by
- 25 it to the other municipality, of its share of any indebtedness
- 26 apportioned to it. The order may direct that the municipality
- 27 against which the indebtedness was apportioned levy and collect
- 28 special taxes for one year, or pay by annual installments over a
- 29 stated period of time, the amount needed to liquidate the
- 30 indebtedness.

- 1 If acceptable to the municipality to which money is owned,
- 2 the other municipality shall have the power to issue and deliver
- 3 to the first municipality interest-bearing bonds in liquidation
- 4 of the indebtedness.
- 5 Section 514. Collection of Taxes Levied Prior to
- 6 Incorporation. -- All taxes levied against property in the
- 7 territory incorporated prior to the effective date of the
- 8 incorporation shall be paid to the municipality from which
- 9 territory has been incorporated and the collection and
- 10 enforcement thereof shall be as though the incorporation had not
- 11 taken place.
- 12 Section 515. Crossing County Lines. -- Where the newly
- 13 incorporated municipality is located in more than one county,
- 14 the county board of elections and the court of common pleas in
- 15 the county in which the greater part of the territory of the
- 16 newly incorporated municipality is located shall furnish
- 17 official information relating to the incorporation to their
- 18 counterparts in the other county or counties concerned.
- 19 Section 516. Election Districts and Officers.--Except for
- 20 any temporary arrangements for the purpose of a referendum under
- 21 section 505, all election districts in the new incorporated
- 22 territory shall remain as constituted before the incorporation,
- 23 and shall become election districts of the incorporating
- 24 municipality until changed in accordance with the act of June 3,
- 25 1937 (P.L.1333, No.320), known as the "Pennsylvania Election
- 26 Code." All election district officers shall continue in office
- 27 until the expiration of their terms, unless the office is
- 28 vacated.
- 29 ARTICLE VI
- 30 Repeals and Effective Date

- 1 Section 601. Repeals. -- (a) The following acts and parts of
- 2 acts are repealed:
- 3 (1) The act of April 22, 1903 (P.L.247, No.183), entitled
- 4 "An act enabling the burgess and council of any borough or
- 5 incorporated town, by ordinance, to annex to the borough or
- 6 incorporated town adjacent territory, upon petition of a
- 7 majority of the freehold owners thereof."
- 8 (2) The act of April 28, 1903 (P.L.332, No.260), entitled
- 9 "An act for the annexation of any city, borough, township, or
- 10 part of a township, to a contiguous city, and providing for the
- 11 indebtedness of the same."
- 12 (3) The act of February 7, 1906 (P.L.7, No.1), entitled "An
- 13 act to enable cities that are now, or may hereafter be,
- 14 contiguous or in close proximity, to be united, with any
- 15 intervening land other than boroughs, in one municipality;
- 16 providing for the consequences of such consolidation, the
- 17 temporary government of the consolidated city, payment of the
- 18 indebtedness of each of the united territories, and the
- 19 enforcement of debts and claims due to or from each."
- 20 (4) The act of May 28, 1907 (P.L.295, No.223), entitled "A
- 21 supplement to an act, entitled 'An act for the annexation of any
- 22 city, borough, township, or part of a township, to a contiguous
- 23 city, and providing for the indebtedness of the same, 'approved
- 24 the twenty-eighth day of April, Anno Domini one thousand nine
- 25 hundred and three; to enable territory now annexed, or which may
- 26 hereafter be annexed under the provisions of said act, to be
- 27 arranged and erected into a ward, or wards, of the city to which
- 28 it is annexed; and providing the procedure for that purpose, and
- 29 for the proper representation of the ward or wards erected."
- 30 (5) The act of June 1, 1907 (P.L.377, No.271), entitled "A

- 1 supplement to an act, approved April twenty-eighth, one thousand
- 2 nine hundred three, entitled 'An act for the annexation of any
- 3 city, borough, township, or part of a township, to a contiguous
- 4 city, and providing for the indebtedness of the same, 'providing
- 5 for the preservation of rights of creditors and of liens, and
- 6 for funding the debt of the municipality or school district
- 7 annexed."
- 8 (6) The act of May 6, 1915 (P.L.260, No.152), entitled "A
- 9 supplement to an act approved the seventh day of February, one
- 10 thousand nine hundred and six, entitled 'An act to enable cities
- 11 that are now or may hereafter be contiguous or in close
- 12 proximity, to be united with any intervening land, other than
- 13 boroughs, in one municipality; providing for the consequences of
- 14 such consolidation, the temporary government of the consolidated
- 15 city, payment of the indebtedness of each of the united
- 16 territories, and the enforcement of debts and claims due to or
- 17 from each,' by providing that the indebtedness of each city and
- 18 intervening land, heretofore or hereafter united or consolidated
- 19 under the provisions of said act, shall be paid by the
- 20 consolidated city, and for the levying of a uniform tax, upon
- 21 all the territory included within the consolidated city, for the
- 22 payment of the same."
- 23 (7) The act of May 6, 1915 (P.L.272, No.167), entitled "A
- 24 supplement to an act, approved the twenty-eighth day of April,
- 25 one thousand nine hundred and three, entitled 'An act for the
- 26 annexation of any city, borough, township, or part of a
- 27 township, to a contiguous city, and providing for the
- 28 indebtedness of the same, by providing that any city,
- 29 heretofore or hereafter enlarged by any annexation under the
- 30 terms of said act, shall be liable for and shall pay the

- 1 indebtedness of such city and the territory so annexed; and
- 2 providing for the levying of a uniform tax upon all the
- 3 territory included within such city as enlarged by such
- 4 annexation, for the payment of all such indebtedness."
- 5 (8) The act of May 31, 1923, (P.L.473, No.258), entitled "An
- 6 act authorizing the annexation to cities of the second class of
- 7 portions of townships not exceeding one hundred acres in area
- 8 and totally surrounded by said cities; and providing for the
- 9 division of the assets and liabilities of said townships."
- 10 (9) The act of May 12, 1925 (P.L.596, No.320), entitled "An
- 11 act providing for the alteration of the boundaries of counties
- 12 in certain cases for the adjustment of the indebtedness thereof;
- 13 providing the effect thereof."
- 14 (10) Sections 201, 202, 203, 204, 205, 206, 207, 208, 209,
- 15 210, 211, 250, 251, 252, 253, 254, 255, 501, 502, 503, 504, 505,
- 16 506, 515, 516, 517, 518, 525, 526, 535, 536, 540, 541, 542, 543,
- 17 544, 545, 550, 551, 560, 561, 562, 570 and 580, act of June 23,
- 18 1931 (P.L.932, No.317), known as "The Third Class City Code,"
- 19 reenacted and amended June 28, 1951 (P.L.662, No.164).
- 20 (11) Sections 210, 211, 212, 213, 214, 216, 217, 218 and
- 21 219, act of June 24, 1931 (P.L.1206, No.331), known as "The
- 22 First Class Township Code, " reenacted and amended May 27, 1949
- 23 (P.L.1955, No.569).
- 24 (12) Sections 205, 206, 207, 208, 209, 210, 211, 211.1, 212,
- 25 213, 214 and 215, act of May 1, 1933 (P.L.103, No.69), known as
- 26 "The Second Class Township Code," reenacted and amended July 10,
- 27 1947 (P.L.1481, No.567).
- 28 (13) Clause (c) of section 2 and all of section 3, act of
- 29 May 29, 1935 (P.L.244, No.102), entitled "An act creating a
- 30 Local Government Commission to study and report on functions of

- 1 local government; their allocation and elimination; the cost of
- 2 local government and means of reducing it; and the consolidation
- 3 of local government; and making an appropriation."
- 4 (14) The act of May 13, 1937 (P.L.620, No.161), entitled "An
- 5 act requiring the consent of the electors of a township of the
- 6 first class when such township, or any part thereof, is to be
- 7 annexed to a contiguous borough or city."
- 8 (15) The act of July 2, 1937 (P.L.2803, No.588), entitled
- 9 "An act providing a method of annexation of townships of the
- 10 first class, and parts thereof, to cities and boroughs, and
- 11 regulating the proceedings pertaining thereto," sections 1
- 12 through 9 reenacted and amended May 9, 1951 (P.L.225, No.34).
- 13 (16) The act of June 15, 1939 (P.L.372, No.217), entitled
- 14 "An act affecting cities of the second class A, authorizing the
- 15 annexation of boroughs and townships thereto under certain
- 16 conditions, and, in connection therewith, placing duties upon or
- 17 affecting courts of quarter sessions, county boards of
- 18 elections, and officers of boroughs, townships and cities of the
- 19 second class A, and providing for the payment of the
- 20 indebtedness of the various territorial units involved."
- 21 (17) The act of July 20, 1953 (P.L.550, No.145), entitled
- 22 "An act providing for and regulating the annexation of parts of
- 23 a second class township to boroughs, cities and townships."
- 24 (18) Articles II and IV, act of February 1, 1966 (1965
- 25 P.L.1656, No.581), known as "The Borough Code,"
- 26 (b) All other acts and parts of acts are repealed in so far
- 27 as they are inconsistent herewith.
- 28 Section 602. Application to Procedures Previously
- 29 Initialed. -- Where initiative and referendum proceedings under
- 30 the second paragraph of section 8 of Article IX of the

- 1 Constitution were commenced in any municipality before the
- 2 effective date of this act, those proceedings may continue just
- 3 as if this act had not been passed. In so far as this act sets
- 4 forth procedures, conditions and requirements applicable
- 5 following a referendum on the question of consolidation, merger
- 6 or boundary change, this act shall apply in any municipality
- 7 where those referendum proceedings had been commenced or where
- 8 the electors had voted in the affirmative or in the negative in
- 9 any such referendum before the effective date of this act.
- 10 Section 603. Effective Date. -- This act shall take effect
- 11 immediately.