## THE GENERAL ASSEMBLY OF PENNSYLVANIA

## HOUSE BILL No. 760 Session of 1973

INTRODUCED BY MESSRS. PIPER, WELLS, RIEGER, DORR, MRS. FAWCETT, MESSRS. BENNETT, FEE, MRS. KELLY, MRS. TOLL, MESSRS. POLITE, KLINGAMAN, MALADY, ZIMMERMAN, D. S. HAYES, ROWE, GRING, MRS. CRAWFORD AND MR. GEISLER, APRIL 9, 1973

AS AMENDED ON THIRD CONSIDERATION, IN SENATE, JUNE 17, 1974

## AN ACT

1 2 3 4 5 6 7 8 9 10	Relating to the right to practice medicine and surgery in the Commonwealth of Pennsylvania; and establishing means and methods whereby the right to practice medicine and surgery and any of its branches and limited right to practice medically related acts may be obtained, and exemptions therefrom; imposing powers and duties on the State Board of Medical Education and Licensure; providing for appropriation of board fees to carry out the provisions thereof, and for the granting, revocation and suspension of licenses; providing penalties for violations; and making repeals.
11	The General Assembly of the Commonwealth of Pennsylvania
12	hereby enacts as follows:
ТЧ	nereby enacts as rorrows.
13	Section 1. Short TitleThis act shall be known and may be
14	cited as "The Medical Practice Act of 1973."
15	Section 2. DefinitionsAs used in this act, the following
16	terms shall have the following meanings ascribed to them in this
17	section unless the context clearly determines otherwise:
18	(1) "Board." The State Board of Medical Education and
19	Licensure, established by section 412 of the act of April 9,
20	1929 (P.L.177, No.175), known as "The Administrative Code of

1 1929," and its amendments.

(2) "Medical college." An institution of higher learning
which has been fully accredited by the Association of American
Medical Colleges, its successors or assigns, or the American
Medical Association, either directly or through their respective
accrediting bodies, as an agency to provide courses in the arts
and sciences of medicine and related subjects and empowered by
the Commonwealth to grant Academic Degrees in Medicine.

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9 (3) "Medicine and surgery." The art and science having for 10 its object the cure of the diseases of and the preservation of 11 the health of man including all practice of the healing art with 12 or without drugs, except healing by spiritual means or prayer. 13 (4) "Physician." A person who has received formal and 14 recognized training in the art and science of medicine and is 15 qualified to seek or has acquired a license to practice medicine

16 and surgery.

17 (5) "Healing art." The science and skill of diagnosis and 18 treatment in any manner whatsoever of disease or any ailment of 19 the human body.

20 (6) "Intern" or "resident." A physician who is receiving
21 supervised graduate medical training at an approved hospital or
22 its legal affiliate.

23 (7) "Clinical clerk." An undergraduate student in a medical 24 college, who is assigned under the auspices of the school in 25 which he is currently enrolled to make notes upon patient 26 histories and physical examinations and to perform certain 27 procedures and laboratory tests for the sole purpose of instruction and experience or who may make notes which become 28 29 official only when edited and countersigned by a member of the 30 hospital staff WHO IS LICENSED PURSUANT TO THIS ACT. Nothing 19730H0760B3384 - 2 -

contained in this act shall be construed to entitle a clinical
 clerk to practice medicine and surgery or to prescribe drugs.
 (8) "Hospital." An institution fully accredited by the
 Joint Commission on Accreditation of Hospitals or <del>licensed</del>
 REGULATED by the Commonwealth of Pennsylvania to render health
 care.

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"Approved hospital." A hospital which has been approved 7 (9) 8 by the board for providing supervised graduate medical training. 9 (10)"Affiliate." A member of a group of two or more fully 10 accredited health care institutions legally united by an 11 agreement of affiliation, conceived to enhance the potential of all participants in the provision of health care and medical 12 13 education. This affiliation shall have the approval of the 14 board.

15 Section 3. Practice of Medicine and Surgery without License 16 Prohibited; Penalties.--It shall be unlawful for any person in 17 the Commonwealth to engage in the practice of medicine and 18 surgery, or pretend to a knowledge of any branch or branches of medicine and surgery, or to hold himself or herself forth as a 19 20 practitioner in medicine and surgery, or to assume the title of 21 doctor of medicine and surgery or doctor of any specific 22 disease, or to diagnose diseases, or to treat diseases by the 23 use of medicines and surgery as defined in clause (3) of section 24 2 of this act or by any other means, or to sign any death 25 certificate, unless otherwise authorized by law or to hold 26 himself or herself forth as able to do so, excepting those 27 hereinafter exempted, unless he or she has first fulfilled the requirements of this act and has received a certificate of 28 29 licensure or permission from the board, which license shall be properly recorded in the office of the board. ACTS OF MEDICAL 30 19730H0760B3384 - 3 -

DIAGNOSIS OR PRESCRIPTION OF MEDICAL THERAPEUTIC OR CORRECTIVE 1 MEASURES MAY BE PERFORMED BY PERSONS LICENSED PURSUANT TO THE 2 3 ACT OF MAY 22, 1951 (P.L.317, NO.69), KNOWN AS "THE PROFESSIONAL 4 NURSING LAW, " IF AUTHORIZED BY RULES AND REGULATIONS JOINTLY PROMULGATED BY THE BOARD AND THE STATE BOARD OF NURSE EXAMINERS. 5 The aborting of a pregnancy shall be considered the practice of 6 7 surgery. On first offense any person wilfully violating the 8 provisions of this section of this act shall, upon conviction, 9 be guilty of a misdemeanor and shall be subject to a fine of not 10 more than one thousand dollars (\$1,000) or imprisonment for not 11 more than six months in the county prison, or both, at the discretion of the court; and on each additional offense shall be 12 13 subject to a fine of not less than two thousand dollars (\$2,000) 14 and imprisonment of not less than six months or more than one 15 year, at the discretion of the court. In the event the violation 16 is the aborting of a pregnant woman the person convicted thereof 17 shall be guilty of a misdemeanor and shall be subject to a fine 18 of not less than five thousand dollars (\$5,000) and TEN THOUSAND <-----19 DOLLARS (\$10,000) OR imprisonment for five years, or both. 20 Section 4. Acts and Services Performed by an Assistant to a <-21 Physician. The board shall have the power to adopt and revise 22 regulations governing allied medical personnel who assist 23 physicians if such allied medical personnel are not at the 24 effective date of this act otherwise controlled by law or 25 regulation. In the absence of standards established by the 26 board, nothing in this act shall be construed as to prohibit 27 services and acts rendered by a physician's technician, 28 assistant and/or other allied medical person if such services 29 and acts are rendered under the supervision, direction and/or 30 control of a licensed physician.

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Section 5. 4. The Board's Power to Grant License.--The board <-</li>
 may grant the following licenses:

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3 (1) License. License for the practice of medicine and4 surgery without restriction.

5 (2) Temporary License. A graduate of a medical school 6 COLLEGE who qualifies under section 7 6 of this act, may, on 7 receiving his medical degree, apply to the board for a temporary 8 license upon presenting a completed application form issued by 9 the board and paying a reasonable registration fee in an amount 10 as determined from time to time by the board.

11 A temporary license shall be valid for twelve consecutive months and shall be recognized only as conferring upon the 12 13 licensee the right to participate in approved graduate medical 14 training within the complex of the hospital to which he is 15 assigned. Temporary licenses will become null and void after 16 twelve months, at which time they shall be surrendered to the 17 board. The board may extend the validity of a temporary license 18 when such action is warranted.

19 (3) Limited License. A limited license may be granted by 20 the board to graduates of foreign medical schools who have 21 attained through professional growth and teaching experience the 22 true status of teacher, or its equivalent, for the purpose of teaching and/or practicing medicine and surgery in one of the 23 medical schools COLLEGES, its affiliates or community hospitals 24 25 within the Commonwealth. Persons granted limited licenses who 26 subsequently desire to obtain a license for the practice of 27 medicine and surgery without restriction shall be required to 28 meet all of the standard requirements for such license as set forth in this act. 29

30 (4) Midwifery, Physical Therapy and Drugless Therapy. 19730H0760B3384 - 5 - Nothing in this act shall be construed to preclude the board from continuing to license, register and regulate persons engaged in the practice of midwifery and/or physical therapy or to register or regulate persons engaged in the practice of drugless therapy in accordance with existing rules and regulations lawfully promulgated by said board prior to the effective date of this act.

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8 Section 6. 5. Standards for Medical Training and Facilities.--(a) The educational qualifications for acceptance 9 10 as a matriculant in a medical college incorporated within the 11 Commonwealth and the curricula and training to be offered by such medical colleges shall meet the requirements set by the 12 13 board with advice and consultation with the appropriate committees of the American Medical Association and the 14 15 Association of American Medical Colleges, or any other 16 accrediting body which from time to time may be recognized by 17 the board.

18 (b) It shall be the duty of the board, in its discretion, periodically to ascertain the character of the instruction and 19 20 the facilities possessed by each of the medical colleges and 21 hospitals offering or desiring to offer medical training in 22 accordance with the requirements of this act. It shall further be the duty of the board, by inspection and otherwise, to 23 ascertain the facilities and qualifications of medical 24 25 institutions, colleges, or hospitals, outside this Commonwealth, 26 whose graduates or trainees desire to obtain medical licensure 27 or graduate medical training in this Commonwealth.

28 (c) Any medical institutions empowered by the Commonwealth 29 to confer academic degrees in medicine which in the judgment of 30 the board fail to provide proper facilities, or to maintain the 19730H0760B3384 - 6 - minimum requirements for accreditation shall be duly notified of
 such failure. Until such deficiencies are corrected, graduates
 of such institutions shall be ineligible for licensure and/or
 graduate medical training.

5 Section 7. 6. Qualifications for License.--(a) A graduate of <----a United States or Canadian medical college who seeks licensure 6 by the board shall furnish the board with evidence, prior to any 7 examination, that he is of legal age, is of good moral 8 character, and is not addicted to the intemperate use of alcohol 9 10 or the habitual use of narcotics or other habit-forming drugs, 11 and that he has completed the educational requirements prescribed by the board. 12

(b) Foreign medical school graduates, except graduates of Canadian medical colleges, who seek licensure by the board, shall in addition to the foregoing requirements present evidence of certification by the Educational Council for Foreign Medical Graduates, its successors or assigns.

18 (c) Each application to the board shall have attached 19 thereto the affidavit or affirmation of the applicant as to its 20 verity. Any applicant who knowingly or wilfully makes a false 21 statement of fact in his application shall be subject to 22 prosecution.

23 Section 8. 7. Certification of Licenses.--The fact of 24 licensure to practice medicine and surgery in the Commonwealth 25 shall be certified to by the board to other jurisdictions upon 26 formal application and by payment by the licensee of a 27 reasonable fee in an amount as determined from time to time by 28 the board providing that the licensee at such time is in good 29 standing.

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30 Section <del>9.</del> 8. Meetings of the Board; Examinations.--(a) The <--19730H0760B3384 - 7 - board shall hold two stated meetings each year at a place within the Commonwealth as determined by the board for the transaction of its business, and may hold special meetings upon giving due notice thereof. The board shall hold at least two examinations for applicants for licensure under clause (1) of section 4 of this act each year.

7 (b) Such examinations conducted by the board shall be in the 8 English language. Special examinations can be designated by the 9 board. The examinations shall be held at such times and places 10 as designated by the board.

11 (c) In case of failure at any such examination the applicant 12 shall have, after the expiration of six months and within two 13 years, the privilege of a second examination by the board. In 14 case of failure in a second examination the applicant must enter 15 de novo and only after a year of graduate study approved by the 16 board, and qualify under the conditions obtaining at the time of 17 his application.

18 Applicants for a license to practice medicine and (d) 19 surgery who have been successfully examined by any agency 20 considered competent by the board and who can, in addition, 21 present to the board satisfactory evidence of having in every 22 way fulfilled all the scholastic and other requirements of this act and applicable regulations of the board, may, without 23 24 further examination, receive from the board, in its discretion, 25 a license conferring all the rights accorded by this act, 26 provided the applicant has paid a reasonable fee in an amount as 27 determined from time to time by the board, and further provided that such applicant has not previously failed a licensing 28 29 examination given by the board.

30 (e) For the purpose of conducting all examinations the board 19730H0760B3384 - 8 - shall have the privilege of calling to its aid medical
 consultants, who shall be compensated for their services at a
 reasonable rate in an amount as determined from time to time by
 the board in addition to all incurred expenses.

Section 10. 9. Reciprocity or Endorsement. -- Reciprocity or

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endorsement may be established at the discretion of the board. 6 7 Section 11. 10. Licenses; Exemptions, Non-resident Practitioners; Graduate Students; Biennial Registration.--(a) 8 9 All physicians who have complied with the requirements of the 10 board, and who shall have passed a final examination, and who 11 have otherwise complied with the provisions of this act, shall receive from the Commissioner of Professional and Occupational 12 13 Affairs in the Department of State, OR WHOEVER EXERCISES 14 EQUIVALENT AUTHORITY acting for the board, a license entitling 15 them to the right to practice medicine and surgery without 16 restriction in this Commonwealth. Each such license shall be 17 duly recorded in the office of the board, in a record to be 18 properly kept for that purpose which shall be open to public 19 inspection; and a certified copy of said record shall be received as evidence in all courts in this Commonwealth in the 20 21 trial of any case: Provided, That this section relating to 22 licenses to practice medicine and surgery shall not apply to 23 medical officers in the medical service of the Armed Forces of 24 the United States, or the United States Public Health Service, 25 or Veterans Administration, or physicians employed within 26 Federal services, while in discharge of their official duties; 27 or to any one who may be a duly licensed practitioner of 28 medicine in any state or commonwealth who may be called upon by 29 a licensed physician of this Commonwealth to consult with him in 30 a case under treatment; or to physicians of other jurisdictions

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who are training for certification in special departments of 1 medicine and surgery under subsection (b) of this section; or 2 3 anyone while actually serving as a clinical clerk under the 4 supervision of the medical or surgical staff in any hospital. 5 Nothing contained in this section shall be construed to entitle a clinical clerk to practice medicine and surgery or to 6 7 prescribe drugs: And provided further, That any duly licensed physician residing in or maintaining his office of practice in 8 any state near the boundary line between said state and this 9 10 Commonwealth whose practice extends into this Commonwealth shall 11 have the right to practice in this Commonwealth, at the discretion of the board, provided he files with the secretary of 12 13 the board a certified copy of his license in the state where he 14 resides, and provided that the board of examiners of the 15 adjoining state reciprocates by extending the same privilege to 16 physicians in this Commonwealth when he shall receive from the 17 secretary of the board a license which shall be automatically 18 revoked if he changes his said residence or office of practice. 19 A record of all persons so licensed shall be kept in the office 20 of the board and shall have the standing before the law of any 21 other license issued by the board.

22 Physicians who are legally authorized to practice (b) 23 medicine and surgery in other states or territories of the United States and the Dominion of Canada, and who apply for 24 25 training and certification in special departments of medicine 26 and surgery in institutions in this Commonwealth recognized by the board with advice and consultation with the various 27 28 examining boards in medical specialties approved by the Council on Medical Education of the American Medical Association as 29 proper for such training, shall receive a graduate certificate 30 19730H0760B3384 - 10 -

that is limited to said training within the complex of the 1 hospital and/or its affiliates or community hospitals where he 2 3 is engaged in such training. This training experience shall not 4 be converted into a staff service. It shall be valid for one 5 year but may be renewed from year to year. Any person who has been certified in a specialty discipline recognized by the 6 board, and who makes an application for licensure to practice 7 medicine and surgery without restriction in the Commonwealth, 8 upon the payment of a reasonable fee as determined from time to 9 10 time by the board and at the discretion of the board may be 11 given a qualifying examination. Such examination shall emphasize the subject matter of the specialty discipline for which the 12 applicant has been trained but may also include material from 13 the general field of medical science. 14

15 (c) It shall be the duty of all persons now or hereafter 16 licensed to practice medicine and surgery without restriction to 17 be registered with the board; and, thereafter, to register in 18 like manner at such intervals and by such methods as the board 19 shall determine by regulations; but in no case shall such 20 renewal period be longer than two years. The form and method of 21 such registration shall be determined by the board.

(d) Each person so registering with the board shall pay, for each biennial registration, a reasonable fee as determined from time to time by the board which fee shall accompany the application for such registration.

(e) Upon receiving a proper application for such registration accompanied by the fee above provided for, the board shall issue its certificate of registration to the applicant. Said certificate together with its renewals shall be good and sufficient evidence of registration under the - 11 - 1 provisions of this act.

Section 12. 11. Violation of Act.--Any person, or the responsible officer or employe of any corporation or partnership, institution or association, violating any of the provisions other than section 3 of this act shall upon summary conviction be sentenced to pay a fine of not less than one hundred dollars (\$100) and not more than five hundred dollars (\$500).

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9 Section 13. 12. Examination Fees.--The board shall have the
10 power to charge a reasonable fee for all examinations, as
11 determined from time to time by the board.

12 Section 14. 13. Fees and Fines for Board.--All fees and 13 fines collected under the provisions of this act shall be paid 14 into the State Treasury for the use of the Commonwealth. 15 Section 15. 14. Automatic Suspension. -- A license issued 16 under this act shall automatically be suspended upon the legal commitment to an institution of a licensee because of mental 17 18 incompetency from any cause upon filing with the board a 19 certified copy of such commitment. Restoration of such license 20 shall be made as hereinafter provided as in the case of

21 revocation or suspension of such license.

Section 16. 15. Reasons for Refusal; Revocation or Suspension of License.--(a) The board shall have authority to refuse, revoke or suspend the license of a physician for any or all of the following reasons:

(1) Failing to demonstrate the qualifications or standards
for a license contained in this act or regulations of the board.
(2) Making misleading, deceptive, untrue or fraudulent
representations in the practice of medicine; practicing fraud or
deceit in obtaining a license to practice medicine and surgery;
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or making a false or deceptive biennial registration with the
 board.

3 (3) Being convicted of a felony in the courts of this
4 Commonwealth or any other state, territory or country.
5 Conviction as used in this paragraph shall include a finding or
6 verdict of guilt, an admission of guilt or a plea of nolo
7 contendere.

8 (4) Having his license to practice medicine and surgery 9 revoked or suspended or having other disciplinary action taken, 10 or his application for a license refused, revoked or suspended 11 by the proper licensing authority of another state, territory or 12 country.

13 (5) Being unable to practice medicine with reasonable skill 14 and safety to patients by reason of illness, drunkenness, 15 excessive use of drugs, narcotics, chemicals, or any other type of material, or as a result of any mental or physical condition. 16 17 In enforcing this clause (5), the board shall, upon probable cause, have authority to compel a physician to submit to a 18 mental or physical examination by physicians designated by it. 19 20 Failure of a physician to submit to such examination when 21 directed shall constitute an admission of the allegations 22 against him unless failure is due to circumstances beyond his control, consequent upon which a default and final order may be 23 24 entered without the taking of testimony or presentation of 25 evidence. A physician affected under this paragraph shall at 26 reasonable intervals be afforded an opportunity to demonstrate 27 that he can resume a competent practice of medicine with reasonable skill and safety to patients. 28

29 (6) Violating a lawful regulation promulgated by the board 30 or violating a lawful order of the board, previously entered by 19730H0760B3384 - 13 - 1 the board in a disciplinary proceeding.

2 (7) Knowingly maintaining a professional connection or
3 association with any person who is in violation of this act or
4 regulations of the board or knowingly aiding, assisting,
5 procuring or advising any unlicensed person to practice medicine
6 contrary to this act, or regulations of the board.

7 (8) Being guilty of immoral or unprofessional conduct.
8 Unprofessional conduct shall include any departure from, or the
9 failure to conform to, the minimal standards of acceptable and
10 prevailing medical practice, in which proceeding actual injury
11 to a patient need not be established.

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12 (b) When the board finds that the license of any person may 13 be refused, revoked or suspended under the terms of subsection 14 (a) above, the board may:

15 (1) Deny the application for a license.

16 (2) Administer a public or private reprimand.

17 (3) Revoke, suspend, limit, or otherwise restrict a license18 as determined by the board.

19 (4) Require a licensee to submit to the care, counseling, or 20 treatment of a physician or physicians designated by the board. 21 (5) Suspend enforcement of its finding thereof and place a 22 licensee on probation with the right to vacate the probationary 23 order for noncompliance.

(6) Restore or reissue, in its discretion, a license to 24 25 practice medicine and surgery, and may impose any disciplinary 26 or corrective measure which it might originally have imposed. 27 (c) All actions of the board shall be taken subject to the right of notice, hearing and adjudication and the right of 28 29 appeal therefrom in accordance with the provisions of the act of 30 June 4, 1945 (P.L.1388, No.442), known as the "Administrative 19730H0760B3384 - 14 -

1 Agency Law."

Section 17. 16. Regulatory Powers of the Board.--The board 2 <-----3 in the exercise of its duties under this act shall have the 4 power to adopt and revise such regulations as are reasonably 5 necessary to carry out the purposes of this act in conformity with the provisions of the act of July 31, 1968 (P.L.769, 6 7 No.240), known as the "Commonwealth Documents Law." 8 Section 18. 17. Applicability of Act.--(a) The provisions of <----this act shall not apply either directly or indirectly, by 9 10 intent or purpose, to affect the practice of: 11 (1) Pharmacy as authorized by the acts approved April 14, 1972 (P.L.233, No.64), known as "The Controlled Substance, Drug, 12 13 Device and Cosmetic Act, " and September 27, 1961 (P.L.1700, 14 No.699), known as the "Pharmacy Act." 15 (2) Dentistry as authorized by the act approved May 1, 1933 16 (P.L.216, No.76), known as "The Dental Law." 17 (3) Optometry, as authorized by the act approved March 30, 18 1917 (P.L.21, No.10), entitled, "An act defining optometry; and relating to the right to practice optometry in the Commonwealth 19 20 of Pennsylvania, and making certain exceptions; and providing a Board of Optometrical Education, Examination, and Licensure, and 21 22 means and methods whereby the right to practice optometry may be obtained; and providing for the means to carry out the 23 24 provisions of this act; and providing for revocation or 25 suspension of licenses given by said board, and providing 26 penalties for violations thereof; and repealing all acts or 27 parts of acts inconsistent therewith." 28 (4) Chiropractic, as authorized by the act of August 10,

29 1951 (P.L.1182, No.264), known as the "Chiropractic Registration 30 Act of 1951."

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(5) Podiatry, as authorized by the act of March 2, 1956
 (P.L.1206, No.375), known as the "Podiatry Act of 1956."

3 (6) Osteopathy, as authorized by the act of March 19, 1909 4 (P.L.46, No.29), entitled, as amended, "An act to regulate the 5 practice of osteopathy and surgery in the State of Pennsylvania; to provide for the establishment of a State Board of Osteopathic 6 Examiners; to define the powers and duties of said Board of 7 Osteopathic Examiners; to provide for the examining and 8 9 licensing of osteopathic physicians and surgeons in this State; 10 and to provide penalties for the violation of this act." 11 (7) Professional Nursing, as authorized by the act of May 22, 1951 (P.L.317, No.69), known as "The Professional Nursing 12 13 Law."

14 (8) PSYCHOLOGISTS, AS AUTHORIZED BY THE ACT OF MARCH 23,
15 1972 (P.L.136, NO.52), ENTITLED "AN ACT RELATING TO THE PRACTICE
16 OF PSYCHOLOGY, PROVIDING FOR LICENSING OF PSYCHOLOGISTS, MAKING
17 CERTAIN ACTS ILLEGAL AND PROVIDING PENALTIES."

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(b) This act shall not be construed so as to give the Board
of Medical Education and Licensure any jurisdiction over any of
the schools or colleges of the methods exempted in this section.
(C) THE PROVISIONS OF THIS ACT SHALL NOT APPLY EITHER
DIRECTLY OR INDIRECTLY BY INTENT OR PURPOSE TO THE PRACTICE OF
HYPNOSIS.

Section <del>19.</del> 18. Specific Repeals.--(a) The act of June 3, 1911 (P.L.639, No.246), known as the "Medical Practice Act," is repealed absolutely.

(b) All other acts and parts of acts inconsistent herewithare repealed to the extent of such inconsistency.