THE GENERAL ASSEMBLY OF PENNSYLVANIA

SENATE BILL

No. 1257 Session of 2000

INTRODUCED BY MOWERY, WENGER, TARTAGLIONE, WOZNIAK, ROBBINS, WHITE, BELL, O'PAKE AND LEMMOND, JANUARY 6, 2000

REFERRED TO BANKING AND INSURANCE, JANUARY 6, 2000

AN ACT

- 1 Providing for viatical settlements and for powers and duties of the Insurance Department.
- 3 The General Assembly of the Commonwealth of Pennsylvania
- 4 hereby enacts as follows:
- 5 Section 1. Short title.
- 6 This act shall be known and may be cited as the Viatical
- 7 Settlements Act.
- 8 Section 2. Definitions.
- 9 The following words and phrases when used in this act shall
- 10 have the meanings given to them in this section unless the
- 11 context clearly indicates otherwise:
- 12 "Commissioner." The Insurance Commissioner of the
- 13 Commonwealth.
- 14 "Department." The Insurance Department of the Commonwealth.
- 15 "Financing entity." An underwriter, placement agent, lender,
- 16 purchaser of securities, purchaser of a policy or certificate
- 17 from a viatical settlement provider, credit enhancer or any

- 1 person that may be a party to a viatical settlement contract and
- 2 that has a direct ownership in a policy or certificate that is
- 3 the subject of a viatical settlement contract but whose sole
- 4 activity related to the transaction is providing funds to effect
- 5 the viatical settlement and who has an agreement in writing with
- 6 a licensed viatical settlement provider to act as a participant
- 7 in a financing transaction.
- 8 "Financing transaction." A transaction in which a licensed
- 9 viatical settlement provider or a financing entity obtains
- 10 financing for viatical settlement contracts, viaticated policies
- 11 or interest therein, including, without limitation, any secured
- 12 or unsecured financing, any securitization transaction or any
- 13 securities offering either registered or exempt from
- 14 registration under Federal and State securities law or any
- 15 direct purchase or interests in a policy or certificate if the
- 16 financing transaction complies with Federal and State securities
- 17 law.
- 18 "Person." A legal entity, including, but not limited to, an
- 19 individual, partnership, limited liability company, association,
- 20 trust, corporation or other legal entity.
- 21 "Viatical settlement broker." A person who on behalf of a
- 22 viator and for a fee, commission or other valuable consideration
- 23 offers or attempts to negotiate viatical settlements between a
- 24 viator and one or more viatical settlement providers.
- 25 Irrespective of the manner in which the viatical settlement
- 26 broker is compensated, a viatical settlement broker is deemed to
- 27 represent only the viator and owes a fiduciary duty to the
- 28 viator to act according to the viator's instructions and in the
- 29 best interest of the viator. The term does not include an
- 30 attorney, accountant or financial planner retained to represent

- 1 the viator whose compensation is paid directly by or at the
- 2 direction of the viator.
- 3 "Viatical settlement contract." A written agreement entered
- 4 into between a viatical settlement provider and a viator. The
- 5 agreement shall establish the terms under which the viatical
- 6 settlement provider will pay compensation or anything of value,
- 7 which compensation or value is less than the expected death
- 8 benefit of the insurance policy or certificate, in return for
- 9 the viator's assignment, transfer, sale, devise or bequest of
- 10 the death benefit or ownership of all or a portion of the
- 11 insurance policy or certificate of insurance to the viatical
- 12 settlement provider. The term also includes a contract for a
- 13 loan or other financial transaction secured primarily by an
- 14 individual or group life insurance policy, other than a loan by
- 15 a life insurance company pursuant to the terms of the life
- 16 insurance contract, or a loan secured by the cash value of a
- 17 policy.
- 18 "Viatical settlement provider." A person, other than a
- 19 viator, who enters into a viatical settlement contract. The term
- 20 shall include a person who obtains financing from a financing
- 21 entity for the purchase, acquisition, transfer or other
- 22 assignment of one or more viatical settlement contracts,
- 23 viaticated policies or interest therein or otherwise sells,
- 24 assigns, transfers, pledges, hypothecates or otherwise disposes
- 25 of one or more viatical settlement contracts, viaticated
- 26 policies or interests therein. The term shall not include:
- 27 (1) a bank, savings bank, savings and loan association,
- credit union or other licensed lending institution that takes
- an assignment of a life insurance policy as collateral for a
- 30 loan;

- 1 (2) the issuer of a life insurance policy providing
- 2 accelerated death benefits pursuant to the contract; or
- 3 (3) a natural person who enters into no more than one
- 4 agreement in a calendar year for the transfer of life
- 5 insurance policies for any value less than the expected death
- 6 benefit.
- 7 "Viatical settlement representative." A person who is an
- 8 authorized agent of a licensed viatical settlement provider or
- 9 viatical settlement broker, as applicable, who acts or aids in
- 10 any manner in the solicitation of a viatical settlement. The
- 11 term shall not include:
- 12 (1) an attorney, accountant or a person exercising a
- power of attorney granted by a viator; or
- 14 (2) a person who is retained to represent a viator and
- whose compensation is paid by or at the direction of the
- viator regardless of whether the viatical settlement is
- 17 consummated.
- 18 A viatical settlement representative is deemed to represent only
- 19 the viatical settlement provider or viatical settlement broker.
- 20 "Viaticated policy." A life insurance policy or certificate
- 21 that has been acquired by a viatical settlement provider
- 22 pursuant to a viatical settlement contract.
- 23 "Viator." The owner of a life insurance policy or a
- 24 certificate holder under a group policy insuring the life of an
- 25 individual with a catastrophic, life-threatening or chronic
- 26 illness or condition who enters or seeks to enter into a
- 27 viatical settlement contract.
- 28 Section 3. License requirements.
- 29 (a) General rule. -- No person may operate as a viatical
- 30 settlement provider, viatical settlement representative or

- 1 viatical settlement broker without first obtaining a license
- 2 from the department.
- 3 (b) Application. -- Application for a viatical settlement
- 4 provider, viatical settlement representative or viatical
- 5 settlement broker license shall be made to the commissioner by
- 6 the applicant on a form prescribed by the department and shall
- 7 be accompanied by an application fee as determined by the
- 8 department.
- 9 (c) Renewal.--A license issued under this section may be
- 10 renewed biennially upon payment of a renewal fee as determined
- 11 by the department. Failure to pay the fee or submit the renewal
- 12 form within the terms prescribed by the department shall be
- 13 deemed voluntary termination of the license.
- 14 (d) Full disclosure. -- The applicant shall provide
- 15 information on forms required by the commissioner. The
- 16 commissioner may, at any time, require the applicant to fully
- 17 disclose the identity of all stockholders, partners, officers,
- 18 members and employees, and the commissioner may, in the
- 19 commissioner's discretion, refuse to issue a license in the name
- 20 of a legal entity if not satisfied that any officer, employee,
- 21 stockholder, partner or member thereof who may materially
- 22 influence the applicant's conduct meets the standards set forth
- 23 in this act.
- 24 (e) Authorization. -- A license issued to a legal entity
- 25 authorizes all members, officers and designated employees of the
- 26 legal entity to act as viatical settlement providers, viatical
- 27 settlement brokers or viatical settlement representatives as
- 28 applicable under the license and those persons shall be named in
- 29 the application and any supplements to the application.
- 30 (f) Investigation.--Upon the filing of an application and

- 1 the payment of the license fee, the commissioner shall make an
- 2 investigation of each applicant and issue a license if the
- 3 commissioner finds that the applicant:
- 4 (1) Has provided a detailed plan of operation.
- 5 (2) Is competent and trustworthy and intends to act in
- 6 good faith in the capacity involved by the license applied
- 7 for.
- 8 (3) Has a good business reputation and has had
- 9 experience, training or education so as to be qualified in
- the business for which the license is applied for.
- 11 (4) If a legal entity, provides a certificate of good
- 12 standing from the state of its domicile.
- 13 (g) Hearing.--An applicant who disputes the department's
- 14 determination concerning licensure may seek a formal
- 15 administrative hearing before the commissioner under 2 Pa.C.S.
- 16 Ch. 5 Subch. A (relating to practice and procedure of
- 17 Commonwealth agencies) and subject to review and appeal in
- 18 accordance with 2 Pa.C.S. Ch. 7 Subch. A (relating to judicial
- 19 review of Commonwealth agency action).
- 20 (h) Nonresident applicant.--The department may not issue a
- 21 license to a nonresident applicant unless a written designation
- 22 of an agent for service of process is filed with and maintained
- 23 by the department.
- 24 Section 4. License suspension, revocation and denial.
- 25 The department may suspend, revoke or refuse to renew the
- 26 license of a viatical settlement provider, viatical settlement
- 27 representative or viatical settlement broker if the department
- 28 finds that:
- 29 (1) there was any material misrepresentation in the
- 30 application for the license;

- 1 (2) the licensee or any officer, partner, member or key
- 2 management personnel of the licensee has been convicted of
- 3 fraudulent or dishonest practices, is subject to a final
- 4 administrative action or is otherwise shown to be
- 5 untrustworthy or incompetent;
- 6 (3) the viatical settlement provider demonstrates a
- 7 pattern of unreasonable payments to viators;
- 8 (4) the licensee has been found guilty of or has pleaded
- 9 guilty or nolo contendere to any felony or to a misdemeanor
- involving fraud or moral turpitude, regardless of whether a
- judgment of conviction has been entered by the court;
- 12 (5) the viatical settlement provider has entered into
- any viatical settlement contract that has not been approved
- 14 under this act;
- 15 (6) the viatical settlement provider has failed to honor
- 16 contractual obligations set out in a viatical settlement
- 17 contract;
- 18 (7) the licensee no longer meets the requirements for
- 19 initial licensure;
- 20 (8) the viatical settlement provider has assigned,
- 21 transferred or pledged a viaticated policy to a person other
- 22 than a viatical settlement provider licensed in this
- 23 Commonwealth or a financing entity; or
- 24 (9) The licensee has violated any provision of this act
- or any regulations promulgated by the department.
- 26 Section 5. Approval of viatical settlement contracts.
- 27 (a) General rule. -- Any viatical settlement contract proposed
- 28 to be used by viatical settlement providers in this Commonwealth
- 29 shall be filed for review with the department. Unless
- 30 disapproved within 45 days of receipt by the department, the

- 1 filing shall be effective for use.
- 2 (b) Disapproval after use. -- Any viatical settlement contract
- 3 approved or effective for use in accordance with subsection (a)
- 4 may be subsequently disapproved by the department. The
- 5 department shall notify the viatical settlement provider in
- 6 writing and provide the opportunity for a hearing as provided in
- 7 2 Pa.C.S. Ch. 5 Subch. A (relating to practice and procedure of
- 8 Commonwealth agencies) and Ch. 7 Subch. A (relating to judicial
- 9 review of Commonwealth agency action).
- 10 (c) Discontinuance of contract. -- If following a hearing the
- 11 commissioner finds that a viatical settlement contract should be
- 12 disapproved, the commissioner shall order the use of the
- 13 contract to be discontinued after a date specified in the order.
- 14 Section 6. Reporting requirements and confidentiality.
- 15 (a) General rule.--Each viatical settlement provider shall
- 16 file with the department on or before March 1 of each year an
- 17 annual statement containing such information as the commissioner
- 18 by rule may prescribe.
- 19 (b) Confidentiality.--Except as otherwise allowed or
- 20 required by law, a viatical settlement provider, viatical
- 21 settlement representative, viatical settlement broker, insurance
- 22 company, insurance agent, insurance broker, information bureau,
- 23 rating agency or company or any other person with actual
- 24 knowledge of a viator's identity may not disclose that identity
- 25 as a viator to any other person unless the disclosure:
- 26 (1) is necessary to effect a viatical settlement between
- 27 the viator and a viatical settlement provider and the viator
- has provided prior written consent to the disclosure;
- 29 (2) is provided in response to an investigation by the
- 30 commissioner or any other governmental officer or agency; or

- 1 (3) is a term of or condition to the transfer of a
- 2 viaticated policy by one viatical settlement provider to
- 3 another viatical settlement provider or financing entity.
- 4 (4) Is made by an insurance company in the course of its
- 5 business, including, without being limited to, activities
- 6 such as reinsurance transactions, sales or mergers of the
- 7 insurance company or one or more of its books of business,
- 8 handling and investigation of claims and conduct of all legal
- 9 proceedings connected with them, underwriting, litigation and
- 10 market conduct investigations.
- 11 Section 7. Examination.
- 12 (a) General rule.--The department may, when the department
- 13 deems it reasonably necessary to protect the interests of the
- 14 public, examine the business and affairs of any licensee or
- 15 applicant for a license. The department may order any licensee
- 16 or applicant to produce any records, books, files or other
- 17 information reasonably necessary to ascertain whether or not the
- 18 licensee or applicant is acting or has acted in violation of the
- 19 law or otherwise contrary to the interests of the public. The
- 20 expenses incurred in conducting any examination shall be paid by
- 21 the licensee or applicant.
- 22 (b) Confidentiality.--The names and individual
- 23 identification data for all viators shall be considered private
- 24 and confidential information and may not be disclosed by the
- 25 department unless required by law.
- 26 (c) Records.--Records of all transactions of viatical
- 27 settlement contracts shall be maintained by the viatical
- 28 settlement provider and shall be available to the department for
- 29 inspection and duplication during reasonable business hours. A
- 30 viatical settlement provider shall maintain records of each

- 1 viatical settlement until five years after the death of the
- 2 insured.
- 3 Section 8. Disclosure.
- 4 (a) General rule. -- A viatical settlement provider, viatical
- 5 settlement representative or viatical settlement broker shall
- 6 disclose the following information to the viator no later than
- 7 the time of application:
- 8 (1) Possible alternatives to viatical settlement
- 9 contracts for individuals with catastrophic, life-threatening
- or chronic illnesses, including any accelerated death
- 11 benefits offered under the viator's life insurance policy.
- 12 (2) Some or all of the proceeds of the viatical
- 13 settlement may be free from Federal income tax and from State
- 14 franchise and income taxes, and that assistance should be
- sought from a professional tax advisor.
- 16 (3) Proceeds of the viatical settlement may be subject
- 17 to the claims of creditors.
- 18 (4) Receipt of the proceeds of a viatical settlement may
- 19 adversely affect the viator's eligibility for Medicaid or
- 20 other government benefits or entitlements, and that advice
- should be obtained from the appropriate government agencies.
- 22 (5) The viator's right to rescind a viatical settlement
- 23 contract 15 days after the receipt of the viatical settlement
- 24 proceeds by the viator, as provided in section 9(c).
- 25 (6) Funds will be sent to the viator within two business
- 26 days after the viatical settlement provider has received the
- 27 insurer or group administrator's acknowledgment that
- ownership of the policy or interest in the certificate has
- been transferred and the beneficiary has been designated
- 30 pursuant to the viatical settlement contract.

- 1 (7) Entering into a viatical settlement contract may
- 2 cause other rights or benefits, including conversion rights
- and waiver of premium benefits that may exist under the
- 4 policy or certificate, to be forfeited by the viator and that
- 5 assistance should be sought from a financial advisor.
- 6 (b) Disclosure by viatical settlement provider. -- A viatical
- 7 settlement provider shall disclose the following information to
- 8 the viator prior to the date the viatical settlement contract is
- 9 signed by all parties:
- 10 (1) The affiliation, if any, between the viatical
- 11 settlement provider and the issuer of an insurance policy to
- 12 be viaticated.
- 13 (2) If an insurance policy to be viaticated has been
- issued as a joint policy or involves family riders or any
- 15 coverage of a life other than the insured under the policy to
- be viaticated, the viator shall be informed of the possible
- loss of coverage on the other lives and be advised to consult
- 18 with his or her insurance producer or the company issuing the
- 19 policy for advice on the proposed viatication.
- 20 (3) The dollar amount of the current death benefit
- 21 payable to the viatical settlement provider under the policy
- 22 or certificate.
- 23 (4) The availability of any additional guaranteed
- insurance benefits, the dollar amount of any accidental death
- and dismemberment benefits under the policy or certificate
- 26 and the viatical settlement provider's interest in those
- 27 benefits.
- 28 Section 9. Guidelines.
- 29 (a) General rule.--A viatical settlement provider entering
- 30 into a viatical settlement contract shall first obtain:

1 (1) If the viator is the insured, a written statement

2 from a licensed attending physician that the viator is of

3 sound mind and under no constraint or undue influence to

4 enter into a viatical settlement contract.

- (2) A witnessed document:
- 6 (i) in which the viator consents to the viatical
 7 settlement contract;
- 8 (ii) acknowledges that the insured has a
 9 catastrophic, life-threatening or chronic illness or
 10 condition;
- (iii) represents that the viator has a full and
 complete understanding of the viatical settlement
 contract, that he has a full and complete understanding
 of the benefits of the life insurance policy; and
- (iv) acknowledges that the viator has entered into the viatical settlement contract freely and voluntarily.
- 17 (3) A document in which the insured consents to the 18 release of his medical records to a viatical settlement 19 provider or viatical settlement broker.
- 20 (b) Medical records.--All medical information solicited or
- 21 obtained by a licensee shall be subject to the applicable
- 22 provision of State law relating to confidentiality of medical
- 23 information.

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- 24 (c) Rescission.--Each viatical settlement contract entered
- 25 into in this Commonwealth shall provide the viator with an
- 26 unconditional right to rescind the contract for at least 15
- 27 calendar days from the receipt of the viatical settlement
- 28 proceeds. If the insured dies during the rescission period, the
- 29 viatical settlement contract shall be deemed to have been
- 30 rescinded subject to repayment to the viatical settlement

- 1 provider of all viatical settlement proceeds.
- 2 (d) Transfer of proceeds. -- Immediately upon the viatical
- 3 settlement provider's receipt of documents to effect the
- 4 transfer of the insurance policy, the viatical settlement
- 5 provider shall pay the proceeds of the viatical settlement to an
- 6 escrow or trust account in a federally chartered or State-
- 7 chartered financial institution whose deposits are insured by
- 8 the Federal Deposit Insurance Corporation (FDIC). The account
- 9 shall be managed by a trustee or escrow agent independent of the
- 10 parties to the contract. The trustee or escrow agent shall
- 11 transfer the proceeds to the viator immediately upon the
- 12 viatical settlement provider's receipt of acknowledgment of the
- 13 transfer of the insurance policy.
- 14 (e) Deadline.--Failure to tender consideration to the viator
- 15 for the viatical settlement contract within the time disclosed
- 16 pursuant to section 8(a)(6) renders the viatical settlement
- 17 contract voidable by the viator for lack of consideration until
- 18 the time consideration is tendered to and accepted by the
- 19 viator.
- 20 (f) Commissions.--No viatical settlement broker or viatical
- 21 settlement representative shall receive from a viatical
- 22 settlement provider a fee, commission or other valuable
- 23 consideration for services rendered to or in connection with
- 24 viators resident in this Commonwealth unless the viatical
- 25 settlement provider is licensed in this Commonwealth.
- 26 (q) Health status.--
- 27 (1) Contacts with an insured for the purpose of
- 28 determining the health status of the insured by the viatical
- 29 settlement provider, viatical settlement broker or viatical
- 30 settlement representative after the viatical settlement has

- 1 occurred may only be made by the viatical settlement provider
- 2 or broker licensed in this Commonwealth and shall be limited
- 3 to once every three months for insureds with a life
- 4 expectancy of more than one year, and to no more than one per
- 5 month for insureds with a life expectancy of one year or
- 6 less.
- 7 (2) The provider or broker shall explain the procedure
- 8 for these contacts at the time the viatical settlement
- 9 contract is entered into.
- 10 (3) The limitations set forth in this subsection shall
- 11 not apply to any contact with an insured under a viaticated
- 12 policy for reasons other than determining the insured's
- 13 health status.
- 14 (h) Prohibition.--No person who invests in a viaticated
- 15 policy, including, but not limited to, a participant in a
- 16 financing transaction, may influence the treatment of the
- 17 insured's illness.
- 18 Section 10. Responsibility of department.
- 19 The commissioner shall:
- 20 (1) Promulgate regulations implementing this act.
- 21 (2) Establish standards for evaluating reasonableness of
- 22 payments under viatical settlement contracts, including, but
- 23 not limited to, regulation of the amount paid in exchange for
- 24 assignment, transfer, sale, devise or bequest of a benefit
- 25 under a life insurance policy.
- 26 (3) Establish appropriate licensing requirements, fees
- 27 and standards for continued licensure for viatical settlement
- 28 providers, representatives and brokers.
- 29 (4) Require a bond or other mechanism for financial
- 30 accountability for viatical settlement providers.

- 1 (5) Adopt rules governing the relationship and
- 2 responsibilities of both insurers and viatical settlement
- 3 providers, brokers and representatives during the viatication
- 4 of a life insurance policy or certificate.
- 5 Section 11. Miscellaneous provisions.
- 6 (a) State aid.--A person may not be required as a condition
- 7 of eligibility for State aid to exercise a viatical settlement
- 8 or be denied or suffer a reduction in aid as a result of not
- 9 entering into a viatical settlement.
- 10 (b) Available resource. -- Aid agencies or programs may not
- 11 consider viatical benefits as an available resource in
- 12 determining eligibility for public assistance.
- 13 (c) Income. -- A viatical settlement shall not be included in
- 14 any of the class of taxable income enumerated in Article III of
- 15 the act of March 4, 1971 (P.L.6, No.2), known as the Tax Reform
- 16 Code of 1971, to determine the tax liability of the viator as
- 17 defined in this act.
- 18 Section 12. Unfair trade practices.
- 19 A violation of this act shall be considered an unfair trade
- 20 practice and shall be subject to all Commonwealth statutes which
- 21 address unfair trade practices, including the act of July 22,
- 22 1974 (P.L.589, No.205), known as the Unfair Insurance Practices
- 23 Act.
- 24 Section 13. Enforcement.
- 25 (a) General rule. -- Upon a determination by hearing that this
- 26 act or any regulations promulgated by the department pursuant to
- 27 this act have been violated, the commissioner may pursue one or
- 28 more of the following courses of action:
- 29 (1) Issue an order requiring the person to cease and
- desist from engaging in such violation.

- 1 (2) Suspend, revoke or refuse to renew the license of
- 2 the offending person or persons.
- 3 (3) Impose a civil penalty in the amount of \$5,000 for
- 4 each violation.
- 5 (b) Additional remedies. -- The enforcement remedies imposed
- 6 under this section are in addition to any other remedies or
- 7 penalties imposed by any other applicable statute.
- 8 (c) Hearing.--Before taking any action under this section,
- 9 the commissioner shall give notice to the person accused of
- 10 violating this act or regulations promulgated by the department
- 11 under this act, stating specifically the nature of each alleged
- 12 violation and fixing a time and place, at least ten days
- 13 thereafter, for a formal administrative hearing in accordance
- 14 with 2 Pa.C.S. Ch. 5 Subch. A (relating to practice and
- 15 procedure of Commonwealth agencies) and subject to review and
- 16 appeal in accordance with 2 Pa.C.S. Ch. 7 Subch. A (relating to
- 17 judicial review of Commonwealth agency action). After such
- 18 hearing or upon failure of the accused to appear at such
- 19 hearing, the commissioner shall impose any of the above
- 20 penalties which the commissioner deems appropriate.
- 21 Section 14. Effective date.
- This act shall take effect in 180 days.