THE GENERAL ASSEMBLY OF PENNSYLVANIA

SENATE BILL

No. 509

Session of 1979

INTRODUCED BY KURY (BY REQUEST), MARCH 20, 1979

REFERRED TO PUBLIC HEALTH AND WELFARE, MARCH 20, 1979

AN ACT

Establishing the Medicolegal Investigations Commission and the 1 Office of Medical Examiner, prescribing their powers and 2 duties and providing penalties. 3 TABLE OF CONTENTS 4 Section 1. 5 Short title. 6 Section 2. Commission established. 3. Office of the Medical Examiner. 7 Section 8 Section 4. Chief medical examiner. 9 Section 5. Deputy medical examiner and other staff. Powers and duties. 10 Section 6. 11 Section 7. Reports of deaths. 12 Section 8. Disposition of body after proceedings. 13 Section 9. Issuance of death certificate. 14 Section 10. Laboratories. 15 Section 11. Records. Section 12. Records as evidence. 16

The General Assembly of the Commonwealth of Pennsylvania

Section 13. Exhuming of bodies.

Section 14. Effective date.

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- 1 hereby enacts as follows:
- 2 Section 1. Short title.
- 3 This act shall be known and may be cited as the "Medicolegal
- 4 Investigations Act."
- 5 Section 2. Commission established.
- 6 (a) There is hereby established an independent
- 7 administrative commission to be known as the "Medicolegal
- 8 Investigations Commission."
- 9 (b) (1) The commission shall consist of the following nine
- 10 members:
- 11 (i) Two full professors of pathology.
- 12 (ii) Two full professors of law.
- 13 (iii) One member of the Pennsylvania Medical
- 14 Society.
- 15 (iv) One member of the Pennsylvania Bar Association.
- 16 (v) Two members representing the public at large.
- 17 (vi) The Secretary of Health, ex officio.
- 18 (2) The Governor shall appoint, with the advice and
- 19 consent of a majority of the Senate, the two full professors
- of pathology and the two full professors of law from a panel
- of not less than four such professors in the field of
- 22 medicine and four such professors in the field of law
- 23 recommended by a committee composed of the deans of the
- recognized schools and colleges of medicine and of law in the
- 25 Commonwealth; the member of the Pennsylvania Medical Society
- from a panel of not less than three members of that society
- 27 recommended by the society; the member of the Pennsylvania
- 28 Bar Association from a panel of not less than three members
- of that association recommended by the association.
- 30 (3) Of the members first appointed, one professor of

- 1 pathology, one professor of law, the member of the
- 2 Pennsylvania Medical Society, and one member of the public
- 3 shall serve for six years and until their successors are
- 4 appointed and qualified, and one professor of pathology, one
- 5 professor of law, the member of the Pennsylvania Bar
- 6 Association and one member of the public shall serve for
- 7 three years, and until their successors are appointed and
- 8 qualified. All appointments to full terms subsequent to the
- 9 initial appointments shall be for six years. Vacancies shall
- 10 be filled for the expiration of the term of the member being
- 11 replaced in the same manner as original appointments. Members
- 12 shall be eligible for reappointment under the same conditions
- as are applicable to initial appointments.
- 14 (c) The commission shall elect annually one of its members
- 15 as chairman and one as vice chairman. Members of the commission
- 16 shall receive no compensation but shall be reimbursed for their
- 17 actual expenses incurred in service on the commission. The
- 18 commission shall meet at least once each year and oftener as its
- 19 duties require, upon the request of any two members. The
- 20 commission shall adopt its own rules for the conduct of its
- 21 meetings. The commission may promulgate regulations necessary or
- 22 appropriate to carry out its duties under this act.
- 23 Section 3. Office of the Medical Examiner.
- 24 The Office of the Medical Examiner is established to be
- 25 operated under the control and supervision of the commission.
- 26 The expenses of the commission and of operation of said office
- 27 shall be paid by the commission out of funds appropriated for
- 28 the purpose. The office shall be directed by a chief medical
- 29 examiner who shall be appointed by the commission. His office
- 30 shall be located at a medical school in this Commonwealth.

- 1 Section 4. Chief medical examiner.
- 2 The chief medical examiner shall be a doctor of medicine
- 3 licensed to practice medicine in the Commonwealth and shall have
- 4 had a minimum of four years post graduate training in pathology
- 5 and such additional subsequent experience in forsenic pathology
- 6 as the commission may determine. However, any person otherwise
- 7 qualified who is not licensed to so practice may be appointed
- 8 chief medical examiner, if he shall obtain such a license within
- 9 one year of his appointment. His term of office and annual
- 10 salary shall be fixed by the commission and he may be removed by
- 11 the commission only for cause. Under the direction of the
- 12 commission, he shall prepare for transmission to the Budget
- 13 Secretary estimates of expenditure requirements. He may as part
- 14 of his duties teach medical and law school classes, conduct
- 15 special classes for police investigators and engage in other
- 16 activities related to the work of his office to such extent and
- 17 on such terms as may be authorized by the commission.
- 18 Section 5. Deputy medical examiner and other staff.
- 19 The chief medical examiner, with the approval of the
- 20 commission, shall appoint a deputy who shall perform all the
- 21 duties of the chief medical examiner in case of his sickness or
- 22 absence, and such assistant medical examiners, pathologists,
- 23 toxicologists, laboratory technicials and other professional
- 24 staff as the commission may specify. The commission in advance
- 25 of appointments shall specify the qualifications required for
- 26 each position, in terms of education, experience and other
- 27 relevant considerations, and shall submit recommendations
- 28 concerning salaries and compensation of such professional staff
- 29 to the personnel policy board. The chief medical examiner, the
- 30 deputy medical examiner and assistant medical examiner shall

- 1 take the oath provided by law for public officers. Other staff
- 2 members as determined by the commission shall be appointed by
- 3 the chief medical examiner, to the rules of the commission not
- 4 inconsistent therewith.
- 5 Section 6. Powers and duties.
- 6 (a) The chief medical examiner shall investigate all human
- 7 deaths in the following categories:
- 8 (1) Violent deaths, whether apparently homicidal,
- 9 suicidal or accidental, including but not limited to deaths
- due to thermal, chemical, electrical or radiational injury
- and deaths due to illegal abortion, whether apparently self-
- 12 induced or not.
- 13 (2) Sudden or unexpected deaths not caused by readily
- 14 recognizable disease.
- 15 (3) Deaths under suspicious circumstances.
- 16 (4) Deaths of persons whose bodies are to be cremated,
- buried at sea or otherwise disposed of so as to be thereafter
- 18 unavailable for examination.
- 19 (5) Deaths related to disease resulting from employment
- or to accident while employed.
- 21 (6) Deaths related to disease which might constitute a
- threat to public health.
- 23 (b) The chief medical examiner shall designate pathologists
- 24 who are certified by the Department of Health to perform
- 25 autopsies in connection with the investigation of any deaths in
- 26 the categories listed in subsection (a). The Attorney General,
- 27 any district attorney, coroner, deputy coroner, the chief
- 28 medical examiner or an authorized assistant medical examiner
- 29 shall have the right to require an autopsy by a pathologist so
- 30 designated in any case in which there is a suspicion that death

- 1 resulted from a criminal act. The official requiring said
- 2 autopsy shall make a reasonable effort to notify whichever one
- 3 of the following persons, 18 years of age or older, assumes
- 4 custody of the body for purposes of burial: father, mother,
- 5 husband, wife, child, guardian, next of kin, friend or any
- 6 person charged by law with the responsibility for burial, that
- 7 said autopsy has been required, however performance of said
- 8 autopsy need not be delayed pending such notice.
- 9 (c) If the investigation of the circumstances and
- 10 examination of the body enable the chief medical examiner, the
- 11 deputy medical examiner or an authorized assistant medical
- 12 examiner to conclude with reasonable certainty that death
- 13 occurred from natural causes or obvious traumatic injury, and
- 14 there are no other circumstances which would appear to require
- 15 an autopsy, the medical examiner in charge shall certify the
- 16 cause of death and file a report of his findings in the office
- 17 of the medical examiner. If, in the opinion of such medical
- 18 examiner, an autopsy is necessary, the same shall be performed
- 19 by the chief medical examiner, the deputy medical examiner or a
- 20 designated pathologist. Where indicated, the autopsy shall
- 21 include toxicologic, histologic, microbiologic and serologic
- 22 examinations. If a medical examiner has reason to suspect that a
- 23 homicide has been committed, the autopsy shall be performed by
- 24 the chief medical examiner, or the deputy medical examiner, or
- 25 by a designated pathologist in the presence of at least one
- 26 other designated pathologist, if such other pathologist is
- 27 immediately available. A detailed description of the findings of
- 28 all autopsies shall be written or dictated during their
- 29 progress. The findings of the investigation at the scene of
- 30 death, the autopsy and any toxicologic, histologic, serologic

- 1 and microbiologic examinations, and the conclusions drawn
- 2 therefrom shall be filed in the office of the medical examiner.
- 3 Section 7. Reports of deaths.
- 4 (a) The Attorney General, all law enforcement officers,
- 5 district attorneys, coroners, deputy coroners, other officials,
- 6 physicians, funeral directors, embalmers and other persons shall
- 7 promptly notify the office of the medical examiner of any death
- 8 coming to their attention which, under this act, is subject to
- 9 investigation by the chief medical examiner and shall assist in
- 10 making dead bodies and related evidence available to that office
- 11 for investigations and postmortem examinations, including
- 12 autopsies, and shall cooperate fully with said office in making
- 13 the investigations and examinations herein provided for. In the
- 14 conduct of such investigations or examinations, the chief
- 15 medical examiner may issue subpoenas requiring the production of
- 16 medical reports, records or other documents concerning the death
- 17 under investigation and compelling the attendance and testimony
- 18 of any person having pertinent knowledge of such death.
- 19 (b) In cases of apparent homicide or suicide, or of
- 20 accidental death, the cause of which is obscure, the scene of
- 21 the event shall not be disturbed until authorized by the chief
- 22 medical examiner, or an authorized assistant medical examiner.
- 23 Upon receipt of notification of a death as provided herein, the
- 24 chief medical examiner or an authorized assistant medical
- 25 examiner, without delay, shall view and take charge of the body.
- 26 (c) In conducting his investigation, except as may be
- 27 otherwise directed by the Attorney General or district attorney,
- 28 the chief medical examiner or his authorized representative
- 29 shall take possession of any objects, writings or other articles
- 30 of property which in his opinion may be useful in establishing

- 1 the cause or manner of death and hold, analyze or deliver them
- 2 to the appropriate law enforcement officials. When such articles
- 3 are no longer required to be kept for the purposes of justice,
- 4 they shall be delivered to the person or persons entitled to
- 5 their custody or, if they are not claimed by such person or
- 6 persons entitled thereto within one year after the date of
- 7 death, such articles may be disposed of by the law enforcement
- 8 official in the same manner as other unclaimed property.
- 9 (d) Any person who willfully fails to comply with any
- 10 provision of this section shall be guilty of a misdemeanor of
- 11 the third degree.
- 12 Section 8. Disposition of body after proceedings.
- 13 After the termination of all proceedings for which the body
- 14 is required by the chief medical examiner or an authorized
- 15 assistant medical examiner, the body shall be delivered
- 16 forthwith to a person or persons entitled by law to receive the
- 17 same. If there are no such persons who will take charge of and
- 18 dispose of the body, then to the proper authorities of the
- 19 county in which the body is lying, whose duty it shall be to
- 20 dispose of it. Whenever the deceased person has not left
- 21 property sufficient to defray the expenses of disposition of the
- 22 body, the same shall be paid by such county.
- 23 Section 9. Issuance of death certificate.
- 24 The office of the medical examiner shall complete its
- 25 investigation where reasonably possible, within 30 days. Upon
- 26 completion of the investigation, the chief medical examiner or
- 27 an authorized assistant medical examiner shall file a death
- 28 certificate, or a certificate supplementing that already filed,
- 29 with the Bureau of Vital Statistics. If the deceased is
- 30 unidentified, fingerprints of both hands and a photograph of the

- 1 body, provided mortification has not proceeded so far or the
- 2 nature of the cause of death was not such as to make
- 3 identification impossible, shall be sent by said office to such
- 4 Bureau of Vital Statistics and copies shall be sent to the
- 5 Department of Health and to the Pennsylvania State Police.
- 6 Section 10. Laboratories.
- 7 The office of the medical examiner shall maintain a
- 8 laboratory or laboratories suitably equipped with medical,
- 9 scientific and other facilities for performance of the duties
- 10 imposed by this act. Laboratories may be maintained in
- 11 collaboration with any medical school or hospital and any other
- 12 agencies in the Commonwealth which have facilities that can be
- 13 utilized in performing the duties of the office. The manner of
- 14 compliance with this section shall be in the discretion of the
- 15 commission.
- 16 Section 11. Records.
- 17 The office of the medical examiner shall keep full and
- 18 complete records properly indexed, giving the name, if known, of
- 19 every person whose death is investigated, the place where the
- 20 body was found, the date, cause and manner of death, and all
- 21 other relevant information concerning the death, and a copy of
- 22 the death certificate. The full report and detailed findings of
- 23 the autopsy and toxicological and other scientific
- 24 investigation, if any, shall be a part of the record in each
- 25 case. The office shall promptly notify of such death and deliver
- 26 to the district attorney and the coroner having jurisdiction
- 27 over the case copies of all pertinent records relating to every
- 28 death as to which further investigation may be advisable. Any
- 29 district attorney, coroner, chief of police or other law
- 30 enforcement official may, upon request, secure copies of such

- 1 records or other information deemed necessary by him to the
- 2 performance of his official duties. The report of examinations
- 3 conducted by the chief medical examiner, deputy medical examiner
- 4 or an authorized assistant medical examiner, and of the autopsy
- 5 and other scientific findings may be made available to the
- 6 public only through the office of the medical examiner and in
- 7 accordance with the regulations of the commission. Any person
- 8 may obtain copies of such records upon such conditions and
- 9 payment of such fees as may be prescribed by the commission;
- 10 however no person with a legitimate interest therein shall be
- 11 denied access to such records. Upon application by the chief
- 12 medical examiner or district attorney to the court of common
- 13 pleas of the county in which the death occurred, or to any judge
- 14 of the said court may limit such disclosure to the extent that
- 15 there is a showing by the chief medical examiner or district
- 16 attorney of compelling public interest against disclosure of any
- 17 particular document or documents. In the discretion of the
- 18 commission, public authorities, professional, medical, legal or
- 19 scientific bodies or universities or similar research bodies may
- 20 have access to all records upon such conditions and payment of
- 21 such fees as may be prescribed by the commission. Where such
- 22 information is made available for scientific or research
- 23 purposes, such conditions shall include a requirement that the
- 24 identity of the deceased persons shall remain confidential and
- 25 shall not be published.
- 26 Section 12. Records as evidence.
- 27 The records of the office of the medical examiner, or
- 28 transcripts thereof certified by the chief medical examiner or
- 29 his authorized representative, shall be subject to subpoena and
- 30 shall be admissible in evidence in any court of the

- 1 Commonwealth. The findings or conclusions of the chief medical
- 2 examiner, his deputy or an assistant medical examiner as to the
- 3 cause or circumstances of death, other than those set forth in
- 4 the death certificate or the autopsy report, and statements by
- 5 witnesses or other persons and conclusions upon extraneous
- 6 matters shall not be admissible.
- 7 Section 13. Exhuming of bodies.
- 8 If death occurred under circumstances as enumerated in
- 9 subsection (a) of section 6 and if the body has been buried
- 10 without proper certification of death, the chief medical
- 11 examiner, or his deputy, upon ascertaining such facts, shall
- 12 notify the district attorney of the county in which the body was
- 13 buried and the district attorney shall thereupon present such
- 14 facts to the court of common pleas of such county, and the court
- 15 may by written order require the body to be exhumed and an
- 16 autopsy performed by the chief medical examiner or his
- 17 designated deputy. A copy of such order shall be filed with the
- 18 Bureau of Vital Statistics. A full and complete report of the
- 19 facts developed by such autopsy and the findings of the person
- 20 making the same shall be filed without unnecessary delay and a
- 21 copy given to the district attorney of the county within which
- 22 the death occurred or the body was buried.
- 23 Section 14. Effective date.
- 24 This act shall take effect in six months except that the
- 25 commission may be constituted and organized and a chief medical
- 26 examiner appointed immediately upon final enactment of this act.