THE GENERAL ASSEMBLY OF PENNSYLVANIA

HOUSE BILL

No. 2731 Session of 2010

INTRODUCED BY CALTAGIRONE, BRENNAN, D. COSTA, KULA, BELFANTI, BRIGGS, CLYMER, GEIST, GINGRICH, GROVE, HARRIS, MAHONEY, McGEEHAN, MILNE, MOUL, MUNDY, REICHLEY, SANTONI, SIPTROTH, SOLOBAY, SWANGER AND BEYER, SEPTEMBER 15, 2010

REFERRED TO COMMITTEE ON JUDICIARY, SEPTEMBER 15, 2010

AN ACT

- Amending Titles 18 (Crimes and Offenses) and 44 (Law and 1 Justice) of the Pennsylvania Consolidated Statutes, further 2 providing for townships; providing for election of constables and for bonds; further providing for deputy constables; providing for political activity; further providing for certification definitions and for certification program 6 establishment content; providing for discipline; further 7 providing for powers and duties, for service of process, for 9 collection of taxes, for arrest for forest law violations, for executions, for returns and appearances, for arrests in 10 boroughs, for trespassing livestock, for returns, for certain 11 fees, for court returns and for taxes; and making a 12 13 conforming amendment. 14 The General Assembly of the Commonwealth of Pennsylvania 15 hereby enacts as follows: 16 Section 1. Section 6106(b)(1) of Title 18 of the Pennsylvania Consolidated Statutes is amended to read: 17 18 § 6106. Firearms not to be carried without a license. * * * 19 20 (b) Exceptions. -- The provisions of subsection (a) shall not 21 apply to:
- 22 (1) [Constables, sheriffs] <u>Sheriffs</u>, prison or jail

- 1 wardens, or their deputies, policemen of this Commonwealth or
- 2 its political subdivisions, or other law-enforcement
- 3 officers.
- 4 * * *
- 5 Section 2. Section 7114(c) of Title 44 is amended to read:
- 6 § 7114. Townships.
- 7 * * *
- 8 [(c) Bond.--The bond given by a constable in a township
- 9 shall be in a sum not less than \$500 nor more than \$3,000, as
- 10 the court shall direct, and shall be taken by the clerk of the
- 11 court in the name of the Commonwealth, with conditions for just
- 12 and faithful discharge by the constable of the duties of office.
- 13 The bond shall be held in trust for the use and benefit of
- 14 persons who may sustain injury by reason of neglect of duty, and
- 15 for the same purposes and uses as a sheriff's bond.]
- Section 3. Title 44 is amended by adding sections to read:
- 17 § 7115. Election of constables.
- 18 A candidate for the office must reside in the municipality in
- 19 which the candidate seeks office for at least one year prior to
- 20 filing a nomination petition or receiving an appointment under
- 21 section 7121 (relating to constables) and, during the term of
- 22 office, must remain a resident of the electoral district from
- 23 <u>which elected or appointed.</u>
- 24 § 7116. Bond.
- 25 The bond given by a constable in a township shall be in a sum
- 26 not less than \$1,000 nor more than \$8,000, as the court shall
- 27 <u>direct, and shall be taken by the clerk of the court in the name</u>
- 28 of the Commonwealth, with conditions for just and faithful
- 29 <u>discharge</u> by the constable of the duties of office. The bond
- 30 shall be held in trust for the use and benefit of persons who

- 1 may sustain injury by reason of neglect of duty and for the same
- 2 purposes and uses as a sheriff's bond.
- 3 Section 4. Section 7122(b)(1) and (c) of Title 44 are
- 4 amended to read:
- 5 § 7122. Deputy constables.
- 6 * * *
- 7 (b) Court approval and qualifications.--
- 8 (1) Except as set forth in paragraph (2), no deputy
- 9 shall be appointed, either by general or partial
- deputization, without approbation of the court of common
- 11 pleas of the county, except for special appointments in a
- civil suit or proceeding, at the request and risk of the
- plaintiff or his agent. To be appointed as a deputy, an
- individual must have resided for at least one year in the
- municipality where the individual will serve and remain a
- 16 resident of the electoral district from which the individual
- 17 was appointed during the term of appointment. If a deputy no
- 18 longer resides in, or ceases to be a qualified elector of,
- 19 the [ward] municipality in which he was appointed to serve,
- the court of common pleas may revoke the appointment of the
- 21 deputy upon petition of five duly qualified electors of the
- [ward] <u>municipality</u> and proof of facts requiring revocation.
- 23 * * *
- 24 [(c) Certain provisions relating to boroughs unaffected.--
- 25 This section does not affect the provisions of section 14 of the
- 26 act of June 28, 1923 (P.L.903, No.348), entitled "A supplement
- 27 to an act, approved the fourteenth day of May, one thousand nine
- 28 hundred and fifteen (Pamphlet Laws, three hundred and twelve),
- 29 entitled 'An act providing a system for government of boroughs,
- 30 and revising, amending, and consolidating the law relating to

- 1 boroughs'; so as to provide a system of government where a
- 2 borough now has annexed or hereafter shall annex land in an
- 3 adjoining county, including assessment of property, levying and
- 4 collection of taxes, making municipal improvements, and filing
- 5 and collecting of liens for the same; the jurisdiction of courts
- 6 for the enforcement of borough ordinances and State laws, and
- 7 primary, general, municipal, and special elections; and
- 8 repealing inconsistent laws."]
- 9 Section 5. Title 44 is amended by adding a section to read:
- 10 § 7133. Political activity.
- 11 (a) Prohibition. -- Except as set forth in subsection (b), a
- 12 <u>constable may not engage in political activity.</u>
- 13 (b) Exception. -- Subsection (a) does not apply to a constable
- 14 during the election year in which the constable is a candidate
- 15 for reelection as a constable or to any other elective office
- 16 the constable holds, provided that the activity comports with
- 17 current law.
- 18 Section 6. The heading of Subchapter E of Chapter 71 of
- 19 Title 44 is amended to read:
- 20 SUBCHAPTER E
- 21 [TRAINING] CERTIFICATION
- 22 Section 7. The definition of "judicial duties" in section
- 23 7141 of Title 44 is amended to read:
- 24 § 7141. Definitions.
- 25 The following words and phrases when used in this subchapter
- 26 shall have the meanings given to them in this section unless the
- 27 context clearly indicates otherwise:
- 28 * * *
- 29 "Judicial duties." Those services specified in [section]
- 30 <u>sections</u> 7161 (relating to fees), 7161.1 (relating to specific

1	fees) and 7165 (relating to seizure fees).
2	* * *
3	Section 8. Sections 7144(9), 7145, 7147 and 7151 of Title 44
4	are amended to read:
5	§ 7144. Program established.
6	The board, with the review and approval of the commission,
7	shall:
8	* * *
9	(9) Certify and issue appropriate certificates to
10	constables and deputy constables who [have] comply with all
11	of the following:
12	(i) Have no criminal record for an offense graded as
13	a felony or a misdemeanor of the first degree, as
14	<pre>determined by:</pre>
15	(A) a report under 18 Pa.C.S. Ch. 91 (relating
16	to criminal history record information); or
17	(B) a statement from the Pennsylvania State
18	Police that the State Police central repository
19	contains no criminal history of conviction of a
20	felony or misdemeanor of the first degree.
21	(ii) Undergo a psychological examination by a
22	Pennsylvania-licensed psychologist, for which the board
23	shall establish an acceptable range of scores on the
24	Minnesota Multiphasic Personality Inventory or other
25	accepted evaluative instrument, to determine whether the
26	constable is psychologically capable of exercising
27	appropriate judgment and restraint in performing the
28	duties of constable. The constable shall be responsible
29	for the costs of this evaluation.
30	(iii) Have satisfactorily completed the basic and

- 1 continuing education and training requirements of this
- 2 subchapter [and issue appropriate certificates to them].
- 3 * * *
- 4 § 7145. Program [contents] content.
- 5 The Constables' Education and Training Program shall include
- 6 training for a total of <u>no less than</u> 80 hours, the content of
- 7 which shall be determined by regulation. The training shall
- 8 include instruction in the interpretation and application of the
- 9 fees provided for in section 7161 (relating to fees).
- 10 § 7147. [(Reserved)] <u>Discipline</u>.
- 11 (a) Standards.--
- 12 <u>(1) The Supreme Court may establish by rule standards</u>
- for the performance within the judicial districts of a
- 14 constable's judicial duties and related topics, including:
- 15 (i) A dress code and uniform and badge standards.
- 16 (ii) Billing forms and standards.
- 17 <u>(iii) Vehicle standards as set forth in Title 75</u>
- 18 <u>(relating to vehicles).</u>
- 19 <u>(iv) Standards for the transport of prisoners, which</u>
- 20 shall include at a minimum maintaining a vehicle in full
- 21 compliance with all general requirements of 75 Pa.C.S.
- 22 (relating to vehicles) for road worthiness which contains
- a separate secure area of the vehicle for prisoner
- transport, including driver controlled door and window
- 25 <u>locks. No more than three prisoners may be transported in</u>
- a passenger vehicle. No more than six prisoners may be
- 27 transported in a van. At least two armed and certified
- 28 <u>constables shall be present during any transport.</u>
- 29 (v) A code of conduct.

- 1 (2) Standards under this subsection shall not contravene
- 2 <u>or supersede this chapter.</u>
- 3 (b) Sanctions. -- A court of common pleas may, upon petition
- 4 of a person, suspend or revoke the certification under this
- 5 <u>subchapter of a constable or deputy constable holding office</u>
- 6 within the judicial district of the court or remove them from
- 7 office, if, after notice and hearing, the court finds by clear
- 8 and convincing evidence that the constable or deputy constable
- 9 has:
- 10 (1) engaged in misfeasance or malfeasance in office;
- 11 (2) been convicted while in office of a felony or an
- offense, other than a felony, having falsification as an
- element, or been convicted in another jurisdiction of an
- offense which would constitute a felony or an offense, other
- than a felony, having falsification as an element under the
- laws of this Commonwealth;
- 17 <u>(3) failed to comply with the standards established</u>
- 18 under subsection (a); or
- 19 (4) during the term of office, engaged in:
- 20 (i) dishonest or immoral conduct; or
- 21 (ii) conduct tending to bring disrepute to the
- office of constable, including any abuse of the authority
- of the office or constable.
- 24 § 7151. General imposition of duties and grant of powers.
- 25 (a) Authorization.--Constables shall perform all duties
- 26 authorized or imposed on them by statute or by court order.
- 27 (b) Limitation.--Constables have the power to arrest only in
- 28 accordance with an arrest warrant. When a judicial officer
- 29 issues an arrest warrant to a constable, the judicial officer
- 30 may provide the constable with a photograph and criminal

- 1 history, from any source to which the judicial officer has
- 2 <u>authorized access</u>, of the individual specified in the arrest
- 3 warrant. This information may be supplied in connection with the
- 4 <u>service of other documents as needed or required for constable</u>
- 5 <u>safety</u>.
- 6 (c) Official capacity.--
- 7 (1) If a constable is certified under section 7142(a)
- 8 <u>(relating to conduct and insurance), the constable may do any</u>
- 9 of the following:
- 10 <u>(i) Represent himself as a constable or act in the</u>
- official capacity as a constable if engaged in the
- 12 <u>performance of judicial duties. As used in this</u>
- 13 <u>subparagraph, the term "judicial duties" has the meaning</u>
- given in section 7141 (relating to definitions).
- 15 (ii) Carry a firearm under section 7148 (relating to
- 16 <u>use of firearms.</u>
- 17 (iii) Providing security, crowd control, educational
- or similar services on behalf of and under contract to a
- 19 political subdivision.
- 20 (2) Regardless of certification under section 7142(a), a
- 21 constable may represent himself as a constable or act in the
- 22 official capacity as a constable if engaged in any of the
- 23 following activities:
- (i) Performance of duties under section 7152
- 25 (relating to elections).
- 26 (ii) Service of judicial process on behalf of and
- 27 under contract to a party to a judicial proceeding.
- 28 (iii) Attendance at a meeting of an organization
- 29 <u>constituting an association of constables.</u>
- 30 (iv) Attendance at a meeting, hearing or function of

- the Commonwealth or a political subdivision.
- 2 <u>(v) Activity as authorized by law.</u>
- 3 (3) Unless authorized under paragraph (1) or (2), a
- 4 <u>constable may not represent himself as a constable or act in</u>
- 5 <u>the official capacity as a constable. This paragraph includes</u>
- 6 <u>wearing a uniform or badge.</u>
- 7 Section 9. Sections 7153, 7154, 7155, 7156, 7157, 7158,
- 8 7159, 7159.1, 7162, 7164, 7166 and 7173 of Title 44 are
- 9 repealed:
- 10 [§ 7153. Service of process.
- If no coroner is in commission to serve process in a suit
- 12 instituted in a court of this Commonwealth in which the sheriff
- 13 of a county may be a party, a constable in the county where the
- 14 process has been issued may serve as the coroner and perform the
- 15 authorized duties of the coroner.
- 16 § 7154. Collection of taxes.
- 17 (a) Bond.--It shall be unlawful for a tax collector to do
- 18 any of the following:
- 19 (1) Give a warrant against delinquent tax payers to a
- 20 constable unless the constable has given security by bond and
- 21 warrant, with two sufficient sureties and to the satisfaction
- of the court of common pleas, in the sum of \$5,000.
- 23 (2) Give a constable, at any one time, warrants for a
- 24 greater amount of taxes than the amount of the bond required
- 25 under paragraph (1).
- 26 (b) Report and payment. -- A constable shall make a report and
- 27 payment of all collections on warrants under subsection (a) at
- 28 least once in every week after the warrants have been issued.
- 29 (c) Interest. -- In addition to any commissions that may be
- 30 imposed for the collection of taxes, all taxes remaining unpaid

- 1 on the first day of January after the year for which they were
- 2 assessed shall accrue interest until they are paid.
- 3 § 7155. Arrest of offenders against forest laws.
- 4 If a person is detected by a constable in the act of
- 5 trespassing upon any forest or timber land within this
- 6 Commonwealth, under circumstances as to warrant reasonable
- 7 suspicion that the person has, is or may commit an offense
- 8 against any law for the protection of forests and timber land,
- 9 the constable may, without first procuring a warrant, arrest the
- 10 person.
- 11 § 7156. Executions.
- 12 (a) Debt, interests and costs. -- The debt, interest and costs
- 13 of a writ of execution delivered to a constable shall be entered
- 14 into the docket of a magisterial district court and on the back
- 15 of the writ of execution. A constable may not be discharged from
- 16 the writ of execution unless he provides to the magisterial
- 17 district judge on or before the return day of the writ of
- 18 execution the receipt of the plaintiff or any other legally
- 19 sufficient return.
- 20 (b) Invalid returns. -- If a constable makes a false return,
- 21 does not produce the plaintiff's receipt on the return day or
- 22 makes a return deemed insufficient by the magisterial district
- 23 judge, the magisterial district judge shall issue a summons to
- 24 the constable to appear on the designated day, which may not be
- 25 more than eight days from the date of issuance, to show cause
- 26 why a writ of execution should not be issued against the
- 27 constable for the amount of the writ of execution under
- 28 subsection (a). If the constable does not appear or does not
- 29 show sufficient cause why the writ of execution should not be
- 30 issued against him, the magisterial district judge shall enter

- 1 judgment against the constable for the amount of the writ of
- 2 execution under subsection (a) with costs. No stay may be
- 3 entered upon the writ of execution, and, upon application of the
- 4 plaintiff or his agent, the magisterial district judge shall
- 5 issue an execution against the constable for the amount of the
- 6 judgment, which may be directed to an authorized person. The
- 7 summons under this subsection shall be issued to an authorized
- 8 person to serve. If the summons is not served, that person shall
- 9 pay a fine of \$20. If an authorized person cannot be
- 10 conveniently found to serve the summons, the magisterial
- 11 district judge shall direct it to the supervisor of the highways
- 12 of the township, ward or district where the constable resides,
- 13 who shall serve the summons or pay a penalty of \$20.
- 14 (c) Insolvent debtors. -- Nothing in this section shall affect
- 15 proceedings regarding insolvent debtors and their discharge on a
- 16 full surrender of their property.
- 17 § 7157. Returns and appearance.
- 18 (a) Returns. -- In a county of the sixth, seventh or eighth
- 19 class, a constable is not required to make a return, if required
- 20 by law, to the court of common pleas if the constable has no
- 21 information to impart in the return.
- 22 (b) Appearance. -- A court may summon a constable to appear
- 23 before it and direct the constable to investigate a complaint of
- 24 a violation of law or of a condition which a constable is
- 25 required to report to the court and to make a report of his
- 26 investigation.
- 27 § 7158. Arrest in boroughs.
- In addition to any other powers granted under law, a
- 29 constable of a borough shall, without warrant and upon view,
- 30 arrest and commit for hearing any person who:

- 1 (1) Is guilty of a breach of the peace, vagrancy,
- 2 riotous or disorderly conduct or drunkenness.
- 3 (2) May be engaged in the commission of any unlawful act
- 4 tending to imperil the personal security or endanger the
- 5 property of the citizens.
- 6 (3) Violates any ordinance of the borough for which a
- 7 fine or penalty is imposed.
- 8 § 7159. Trespassing livestock.
- 9 (a) In general. -- An owner or tenant of an enclosed or
- 10 unenclosed, improved land in this Commonwealth who discovers
- 11 trespassing livestock shall notify the constable of the
- 12 township, borough or ward in which the improved land lies. If
- 13 the constable of the township, borough or ward is unavailable or
- 14 unable to assist, the owner or tenant shall notify the constable
- 15 of the county. The following shall apply:
- 16 (1) The constable shall impound the livestock either
- 17 with the owner or tenant of the land if the owner, and the
- 18 tenant if one exists, agrees or with another individual or
- 19 entity that the constable may deem best situated to care for
- 20 the livestock.
- 21 (2) All reasonable costs of keeping the livestock shall
- 22 be part of the costs of care.
- 23 (b) Notification.--The owner of the livestock shall be
- 24 notified in the following manner:
- 25 (1) If the owner is known and resides within the county
- 26 where the trespass has been committed, the constable shall
- give written notice to the owner that the livestock has been
- impounded, the location of the livestock and the name of the
- 29 owner of the land where the livestock trespassed. Notice
- 30 shall be given within 24 hours of impounding in accordance

- 1 with the Pennsylvania Rules of Civil Procedure.
- 2 (2) If the owner is known but does not reside in the
- 3 county where the trespass has been committed, the constable
- 4 shall give written notice to the owner that the livestock has
- 5 been impounded, the location of the livestock and the name of
- 6 the owner of the land where the livestock trespassed. Notice
- 7 shall be served within 24 hours of impounding by registered
- 8 mail.
- 9 (c) Payment.--If, within four days of receiving notice, the
- 10 owner of the trespassing livestock pays for the cost of the
- 11 damage to the land, the costs of care and the fee for the
- 12 constable, the livestock shall be returned to the owner within
- 13 three days after receiving payment.
- 14 (d) Refusal.--If the owner fails to pay the costs and fees
- 15 within four days, the constable shall notify the magisterial
- 16 district judge of the county where the trespass was committed.
- 17 The magisterial district judge shall then direct three
- 18 disinterested owners of land in the locale where the damage
- 19 occurred to inspect the trespass, value and appraise the damage.
- 20 The three shall then consider the appraisal, value and costs of
- 21 care and make a report to the magisterial district judge within
- 22 five days.
- 23 § 7159.1. Sale of trespassing livestock.
- 24 (a) Process.--If the owner of the livestock fails to pay for
- 25 the costs, damages and fees within one day of the filing of the
- 26 report of the appraisers, the livestock shall be sold at a
- 27 public sale. The following shall apply:
- 28 (1) The livestock must be described with particularity
- 29 in a printed or written advertisement. The following shall
- apply:

- 1 (i) The advertisement must be posted at six of the 2 most public places in the locale of the damaged property.
 - (ii) The advertisement must set forth a place and time of public sale of the livestock.
 - (2) At the named time and place, the livestock shall be sold to the highest bidder unless at any time prior to the sale the owner of the livestock shall pay all costs, damages and fees or has begun an action for replevin against the owner of the land.
 - (3) The constable shall remit a written report of the sale and all money realized from the sale of the livestock to the magisterial district judge. The following shall apply:
 - (i) The magisterial district judge shall pay the costs and damages to the land owner.
 - (ii) Not less than three, nor more than four, months after the sale, the magisterial district judge shall remit any surplus to the county treasurer in the county where the damage occurred.
 - (iii) The owner of the livestock shall have the right to submit proof of ownership to the magisterial district judge or the county treasurer at any time within two years of the sale to claim any surplus of the sale.
 - (4) If the sale results in a deficit, the payment shall be made as follows:
 - (i) First, the costs shall be paid in full or divided pro rata among the constable, magisterial district judge, the appraisers and the cost of care.
- (ii) After the costs are paid in full, the remaining
 amount shall be paid to the owner of the land for any
 damage sustained.

- 1 (b) Redemption. -- The owner of livestock impounded under this
- 2 section shall have the right, at any time before the livestock
- 3 are sold, to pay all the costs accrued and the amount of damages
- 4 awarded in the appraisement in section 7159 (relating to
- 5 trespassing livestock) and to recover the livestock.
- 6 (c) Replevin. -- The owner may also recover the impounded
- 7 livestock, at any time before the livestock are sold, through a
- 8 successful action of replevin. The following shall apply:
- 9 (1) The action for replevin must be on the condition
- 10 that the owner of the livestock pay all damages and fees,
- 11 including:
- 12 (i) Amount of damages sustained by the land owner.
- 13 (ii) Costs of care.
- 14 (iii) Fees to the constable, magisterial district
- judge and the three disinterested appraisers.
- 16 (2) The damages and fees shall be itemized by costs,
- damages and fees.
- 18 (3) If a jury or the appraisers determine that the harm
- 19 to the owner of the livestock was greater than the harm to
- the owner of the land, the owner of the livestock must still
- 21 pay the costs and fees, but not to the attorney for the owner
- of the land.
- 23 (4) If a jury or the appraisers determine that the harm
- 24 to the owner of the land is greater than the harm to the
- owner of the livestock, the court shall require the owner of
- the livestock to pay a reasonable fee to the attorney for the
- 27 owner of the land.
- 28 § 7162. Returns.
- 29 The returns required by law to be made by constables to the
- 30 court of common pleas may, at the discretion of the court, be

- 1 abolished, or be made at times and relating to subjects as the
- 2 court may require. No constable shall be entitled to fees or
- 3 mileage for making a return, except as required by the court.
- 4 § 7164. Impounding, selling and viewing fees.
- 5 (a) Impounding and selling. -- The fees collected by the
- 6 constable for impounding an animal shall be \$1 and \$2 for each
- 7 animal sold, provided that the fees of the constable for
- 8 impounding and selling amount to not more than \$4. The fees of
- 9 the magisterial district judge shall be \$1 for each case,
- 10 without regard to the number of animals impounded, for all cases
- 11 where no sale is made and \$3 for all cases where a sale is made.
- 12 (b) Viewing.--The fees for each viewer appointed to assess
- 13 the damages shall be \$1 for the first hour and \$.50 per hour for
- 14 each hour necessarily engaged after the first hour.
- 15 § 7166. Returns to court.
- 16 (a) Scope of section. -- This section shall apply to counties
- 17 of the sixth, seventh and eighth class.
- 18 (b) Requirements.--No compensation for making a return to
- 19 court shall be paid to a constable unless he has appeared in
- 20 court and presented his return containing information required
- 21 by the court, at the regular time fixed by law for making the
- 22 return.
- 23 § 7173. Taxes.
- 24 If a constable defaults on remittance of collected tax
- 25 pursuant to law, all of the following apply:
- 26 (1) The constable is no longer authorized to receive
- 27 tax.
- 28 (2) The person that was entitled to the remittance shall
- 29 publish, three times in three daily newspapers, notice of the
- 30 loss of authority under paragraph (1).

- 1 (3) The constable may not draw compensation until the
- 2 default is cured.]
- 3 Section 10. This act shall take effect in 60 days.