
THE GENERAL ASSEMBLY OF PENNSYLVANIA

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SANCHEZ, RABB, SAMUELSON, HILL-EVANS, PARKER, FLEMING AND
NEILSON, MARCH 27, 2023

REFERRED TO COMMITTEE ON COMMERCE, MARCH 27, 2023

AN ACT

1 Providing for protection of certain personal data of consumers;
2 imposing duties on controllers and processors of personal
3 data of consumers; providing for enforcement; prescribing
4 penalties; and establishing the Consumer Privacy Fund.

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6 The General Assembly of the Commonwealth of Pennsylvania
7 hereby enacts as follows:

8 CHAPTER 1

9 PRELIMINARY PROVISIONS

10 Section 101. Short title.

11 This act shall be known and may be cited as the Consumer Data
12 Protection Act.

13 Section 102. Definitions.

14 The following words and phrases when used in this act shall
15 have the meanings given to them in this section unless the
16 context clearly indicates otherwise:

17 "Affiliate," "affiliate of" or "person affiliated with." A
18 person that directly or indirectly, through one or more
19 intermediaries, controls, is controlled by or is under common
20 control with a specified person. For the purposes of this
21 definition, "control" or "controlled" means:

22 (1) ownership of, or the power to vote, more than 50% of
23 the outstanding shares of any class of voting security of a
24 company;

25 (2) control in any manner over the election of a
26 majority of the directors or of individuals exercising
27 similar functions; or

28 (3) the power to exercise controlling influence over the
29 management of a company.

30 "Authenticate." Verifying through reasonable means that a

1 consumer, entitled to exercise the consumer rights under this
2 act, is the same consumer exercising the consumer rights with
3 respect to the personal data at issue.

4 "Automated means." A computer program or an electronic or
5 other automated means used independently to initiate an action
6 or respond to electronic records or performances, in whole or in
7 part, without review or action by an individual.

8 "Biometric data." Data generated by automatic measurements
9 of an individual's biological characteristics, such as a
10 fingerprint, voiceprint, eye retinas, irises or other unique
11 biological patterns or characteristics that are used to identify
12 a specific individual. The term does not include a physical or
13 digital photograph, a video or audio recording or data generated
14 therefrom or information collected, used or stored for health
15 care treatment, payment or operations under HIPAA.

16 "Breach of the security of the system" or "breach." The
17 unauthorized access and acquisition of unencrypted data, or
18 encrypted data with the confidential process or key required to
19 decrypt the data, that is likely to compromise the security or
20 confidentiality of personal information maintained by the entity
21 as part of a database of personal information regarding multiple
22 individuals that causes or the entity reasonably believes has
23 caused or will cause loss or injury to any resident of this
24 Commonwealth. Good faith acquisition of personal information by
25 an employee or agent of the entity for the purposes of the
26 entity is not a breach of the security of the system if the
27 personal information is not used for a purpose other than the
28 lawful purpose of the entity and is not subject to further
29 authorized disclosure.

30 "Business associate."

1 (1) Except as provided in paragraph (4), business
2 associate means, with respect to a covered entity, a person
3 who:

4 (i) on behalf of such covered entity or of an
5 organized health care arrangement in which the covered
6 entity participates, but other than in the capacity of a
7 member of the workforce of the covered entity or
8 arrangement, creates, receives, maintains or transmits
9 protected health information for a function or activity
10 regulated by this chapter, including claims processing or
11 administration, data analysis, processing or
12 administration, utilization review, quality assurance,
13 patient safety activities as defined in 42 CFR 3.20
14 (relating to definitions), billing, benefit management,
15 practice management and repricing; or

16 (ii) provides, other than in the capacity of a
17 member of the workforce of the covered entity, legal,
18 actuarial, accounting, consulting, data aggregation,
19 management, administrative, accreditation, or financial
20 services to or for such covered entity, or to or for an
21 organized health care arrangement in which the covered
22 entity participates, where the provision of the service
23 involves the disclosure of protected health information
24 from such covered entity or arrangement, or from another
25 business associate of such covered entity or arrangement,
26 to the person.

27 (2) A covered entity may be a business associate of
28 another covered entity.

29 (3) A person who is or does any of the following:

30 (i) A Health Information Organization, E-prescribing

1 Gateway or other person that provides data transmission
2 services with respect to protected health information to
3 a covered entity and that requires access on a routine
4 basis to such protected health information.

5 (ii) Offers a personal health record to one or more
6 individuals on behalf of a covered entity.

7 (iii) A subcontractor that creates, receives,
8 maintains or transmits protected health information on
9 behalf of the business associate.

10 (4) The term does not include:

11 (i) A health care provider, with respect to
12 disclosures by a covered entity to the health care
13 provider concerning the treatment of the individual.

14 (ii) A plan sponsor, with respect to disclosures by
15 a group health plan (or by a health insurance issuer or
16 HMO with respect to a group health plan) to the plan
17 sponsor.

18 (iii) A government agency, with respect to
19 determining eligibility for, or enrollment in, a
20 government health plan that provides public benefits and
21 is administered by another government agency, or
22 collecting protected health information for such
23 purposes, to the extent the activities are authorized by
24 law.

25 (iv) A covered entity participating in an organized
26 health care arrangement that performs a function or
27 activity as described by paragraph (1)(i) for or on
28 behalf of such organized health care arrangement, or that
29 provides a service as described in paragraph (1)(ii) to
30 or for the organized health care arrangement by virtue of

1 the activities or services.

2 "Child." An individual who is younger than 13 years of age.

3 "Consent." A clear affirmative act signifying a consumer's
4 freely given, specific, informed and unambiguous agreement to
5 process personal data relating to the consumer. The act may
6 include a written statement, including a statement written by
7 electronic means, or any other unambiguous affirmative action.

8 "Consumer." A natural person who is a resident of this
9 Commonwealth acting only in a personal or household context. The
10 term does not include a natural person who acts in a commercial
11 or employment context.

12 "Controller." An entity that, alone or jointly with others,
13 collects, uses, processes or stores personal information or
14 directs others to collect, use, process or store personal
15 information on its behalf.

16 "Covered entity." A covered entity means:

17 (1) A health plan.

18 (2) A health care clearinghouse.

19 (3) A health care provider that transmits health
20 information in electronic form in connection with a
21 transaction covered by this chapter.

22 "Data protection assessment." A process to identify and
23 minimize the data protection risks of a project by:

24 (1) Describing the nature, scope, context and purpose of
25 processing.

26 (2) Assessing necessity, proportionality and compliance
27 measures.

28 (3) Identifying and assessing risk to individuals.

29 (4) Identifying additional measures to mitigate those
30 risks.

1 "Decision of the controller." A decision made by a
2 controller to provide or deny a consumer's request for
3 financial or lending services, housing, insurance, education
4 enrollment, criminal justice, an employment opportunity, health
5 care services or access to a basic necessity, such as food and
6 water.

7 "De-identified data." Data that cannot reasonably be linked
8 to an identified or identifiable individual or data on a device
9 linked to the individual.

10 "Entity." An individual or business conducting business or
11 other activities involving residents of this Commonwealth
12 whether or not physically located in this Commonwealth or a
13 Commonwealth agency or political subdivision of the
14 Commonwealth.

15 "Financial institution." Any regulated financial institution
16 insured by the Federal Deposit Insurance Corporation or its
17 successor or an affiliate of the financial institution.

18 "Fund." The Consumer Privacy Fund established under section
19 503.

20 "Health care practitioner." An individual who is authorized
21 to practice some component of the healing arts by a license,
22 permit, certificate or registration issued by a Commonwealth
23 licensing agency or board.

24 "Health care provider" or "provider." An individual, trust
25 or estate, partnership, corporation (including associations,
26 joint stock companies and insurance companies) or the
27 Commonwealth or a political subdivision or instrumentality,
28 including a municipal corporation or authority, thereof that
29 operates a health care facility.

30 "Health record." A written, printed or electronically

1 recorded material maintained by a health care entity in the
2 course of providing health services to an individual concerning
3 the individual and the services provided. The term includes the
4 substance of a communication made by an individual to a health
5 care entity in confidence during or in connection with the
6 provision of health services or information otherwise acquired
7 by the health care entity about an individual in confidence and
8 in connection with the provision of health services to the
9 individual.

10 "HIPAA." The Health Insurance Portability and Accountability
11 Act of 1996 (Public Law 104-191, 110 Stat. 1936).

12 "Identifiable private information." Any of the following:

13 (1) An individual's first name or first initial and last
14 name in combination with and linked to one or more of the
15 following data elements when the elements are not encrypted
16 or redacted:

17 (i) Social Security number;

18 (ii) driver's license number;

19 (iii) State identification card number issued in
20 lieu of a driver's license;

21 (iv) passport number;

22 (v) taxpayer identification number;

23 (vi) medical information;

24 (vii) health insurance information;

25 (viii) biometric data; or

26 (ix) a financial account number or a credit or debit
27 card number in combination with other information that
28 allows a financial, credit or debit account to be used or
29 accessed.

30 (2) A data element enumerated in paragraph (1) if the

1 information would reasonably permit the fraudulent assumption
2 of the identity of an individual.

3 (3) An individual's username or email address in
4 combination with a password or security question and answer,
5 biometric information or other information that would permit
6 access to an online account.

7 (4) The term does not include information that an
8 individual has made public himself or herself, information
9 that the individual has consented in writing to be made
10 public or information that was lawfully made public under
11 Federal or State law or court order.

12 "Identified or identifiable natural person." An individual
13 who can be readily identified, directly or indirectly.

14 "Institution of higher education." The term includes the
15 following:

16 (1) A community college operating under Article XIX-A of
17 the act of March 10, 1949 (P.L.30, No.14), known as the
18 Public School Code of 1949.

19 (2) A university within the State System of Higher
20 Education.

21 (3) The Pennsylvania State University.

22 (4) The University of Pittsburgh.

23 (5) Temple University.

24 (6) Lincoln University.

25 (7) Another institution that is designated as "State-
26 related" by the Commonwealth.

27 (8) An accredited private or independent college or
28 university.

29 (9) A private licensed school as defined in the act of
30 December 15, 1986 (P.L.1585, No.174), known as the Private

1 Licensed Schools Act.

2 "International Council for Harmonisation of Technical
3 Requirements for Pharmaceuticals for Human Use" or "(ICH)." An
4 initiative that brings together regulatory authorities and the
5 pharmaceutical industry to discuss scientific and technical
6 aspects of pharmaceutical product development and registration.

7 "Minor." An individual who is under 18 years of age.

8 "Nonprofit organization." An organization exempt from
9 taxation under 26 U.S.C. § 501(c)(3), (6) or (12) (relating to
10 exemption from tax on corporations, certain trusts, etc.).

11 "Person." An individual.

12 "Personal data" or "consumer personal data." Information
13 that is linked or reasonably linkable to an identified or
14 identifiable natural person. The term does not include de-
15 identified data or publicly available information.

16 "Precise geolocation data." Information derived from
17 technology, including global positioning system level latitude
18 and longitude coordinates or other mechanisms, that directly
19 identifies the specific location of an individual with precision
20 and accuracy within a radius of 1,750 feet. The term does not
21 include the content of communications or data generated by or
22 connected to advanced utility metering infrastructure systems or
23 equipment for use by a public utility.

24 "Process" or "processing." An operation or set of operations
25 performed, whether by manual or automated means, on personal
26 data or on sets of personal data, such as the collection, use,
27 storage, disclosure, analysis, deletion or modification of
28 personal data.

29 "Processor." A person that processes personal data on behalf
30 of a controller.

1 "Profiling." A form of automated processing performed on
2 personal data to evaluate, analyze or predict personal aspects
3 related to an identified or identifiable natural person's
4 economic situation, health, personal preferences, interests,
5 reliability, behavior, location or movements.

6 "Protected health information." As defined in 45 CFR 160.103
7 (relating to definitions).

8 "Pseudonymous data." Personal data that cannot be attributed
9 to a specific natural person without the use of additional
10 information, provided that the additional information is kept
11 separately and is subject to appropriate technical and
12 organizational measures to ensure that the personal data is not
13 attributed to an identified or identifiable natural person.

14 "Publicly available information." Information that:

15 (1) an individual has made public himself or herself;

16 (2) an individual has consented in writing to be made
17 public;

18 (3) was lawfully made public under Federal or State law
19 or court order; or

20 (4) is from another publicly available source, including
21 news reports, periodicals, public social media posts or other
22 widely distributed media.

23 "Qualified service organization." An entity that provides
24 services such as data processing, bill collecting, dosage
25 preparation, laboratory analysis or legal, accounting,
26 population health management, medical staffing or other
27 professional services or services to prevent or treat child
28 abuse or neglect, including training on nutrition and child care
29 and individual and group therapy.

30 "Sale of personal data." The exchange of personal data for

1 monetary consideration by a controller to a third party. The
2 term does not include any of the following:

3 (1) The disclosure of personal data to a processor that
4 processes the personal data on behalf of a controller.

5 (2) The disclosure of personal data to a third party for
6 purposes of providing a product or service requested by a
7 consumer.

8 (3) The disclosure or transfer of personal data to an
9 affiliate of a controller.

10 (4) The disclosure of information that a consumer:

11 (i) intentionally made available to the general
12 public through publicly available sources, including news
13 reports, periodicals, public social media posts or other
14 widely distributed media; and

15 (ii) did not restrict disclosure to a specific
16 audience.

17 (5) The disclosure or transfer of personal data to a
18 third party as an asset that is part of a merger,
19 acquisition, bankruptcy or other transaction in which the
20 third party assumes control of all or part of the
21 controller's assets.

22 "Sensitive data." A category of personal data that includes
23 any of the following:

24 (1) personal data revealing racial or ethnic origin,
25 religious beliefs, mental behavioral or physical health
26 diagnosis, sexual orientation, gender or gender identity,
27 citizenship or immigration status;

28 (2) the processing of genetic or biometric data for the
29 purpose of uniquely identifying a natural person;

30 (3) the personal data collected from a minor; or

1 (4) precise geolocation data.

2 "Targeted advertising." Displaying advertisements to a
3 consumer where the advertisement is selected based on personal
4 data obtained from the consumer's online activities over time
5 and across nonaffiliated websites or online applications to
6 predict the consumer's preferences or interests. The term does
7 not include any of the following:

8 (1) Advertisements based on activities within a
9 controller's own websites or online applications.

10 (2) Advertisements based on the context of a consumer's
11 current search query, visit to a website or online
12 application.

13 (3) Advertisements directed to a consumer in response to
14 the consumer's request for information or feedback.

15 (4) Processing personal data processed solely for
16 measuring or reporting advertising performance, reach or
17 frequency.

18 "Third party." A person, other than a consumer, controller
19 or processor or an affiliate of a processor or controller. The
20 term shall include an agency of the Federal Government, a
21 Commonwealth agency or a local agency.

22 "Third party controller or processor." A person or entity
23 acting on behalf of a controller or processor.

24 Section 103. Applicability.

25 (a) General rule.--This act applies to persons that conduct
26 business in this Commonwealth or produce goods, products or
27 services that are sold or offered for sale to residents of this
28 Commonwealth and that:

29 (1) during a calendar year, control or process personal
30 data of at least 100,000 consumers; or

1 (2) control or process personal data of at least 25,000
2 consumers and derive over 50% of gross revenue from the sale
3 of personal data.

4 (b) Nonapplicability.--This act shall not apply to any of
5 the following:

6 (1) The Commonwealth or a political subdivision of the
7 Commonwealth or an agency, office, authority, board, bureau
8 or commission of the Commonwealth or a political subdivision.

9 (2) A financial institution or data subject to Title V
10 of the Gramm-Leach-Bliley Act (Public Law 106-102, 113 Stat.
11 1338).

12 (3) A covered entity or business associate of a covered
13 entity governed by the privacy, security and breach
14 notification rules issued by the Department of Health and
15 Human Services under 45 CFR Pts. 160 (relating to general
16 administrative requirements) and 164 (relating to security
17 and privacy) established under HIPAA, and Title XIII of the
18 American Recovery and Reinvestment Act of 2009 (Public Law
19 111-5, 123 Stat. 115).

20 (4) A nonprofit organization.

21 (5) An institution of higher education.

22 (c) Exempt information and data.--The following information
23 and data is exempt from this act:

24 (1) Protected health information under HIPAA.

25 (2) Health records as defined by and for lawful purposes
26 under State law.

27 (3) Patient identifying information for purposes of 42
28 U.S.C. § 290dd-2 (relating to confidentiality of records).

29 (4) Identifiable private information for purposes of the
30 Federal policy for the protection of human subjects under 45

1 CFR Pt. 46 (relating to protection of human subjects),
2 identifiable private information that is otherwise
3 information collected as part of human subjects research
4 pursuant to the good clinical practice guidelines issued by
5 The International Council for Harmonisation of Technical
6 Requirements for Pharmaceuticals for Human Use or the
7 protection of human subjects under 21 CFR Pts. 50 (relating
8 to protection of human subjects) and 56 (relating to
9 institutional review boards) or personal data used or shared
10 in research conducted in accordance with the requirements
11 specified in this act or other research conducted in
12 accordance with applicable law.

13 (5) Information and documents created for purposes of 42
14 U.S.C. Ch. 117 (relating to encouraging good faith
15 professional review activities).

16 (6) Patient safety work product for purposes of 42
17 U.S.C. Ch. 6A Subch. VII (relating to agency for healthcare
18 research and quality).

19 (7) Information derived from any of the health care-
20 related information that is de-identified in accordance with
21 the requirements for de-identification under HIPAA.

22 (8) Information originating from, and intermingled to be
23 indistinguishable with, or information treated in the same
24 manner as information exempt under this subsection that is
25 maintained by a covered entity or business associate of a
26 covered entity as defined by HIPAA or a program or a
27 qualified service organization as defined by 42 U.S.C. §
28 290dd-2.

29 (9) Information used only for public health activities
30 and purposes as authorized by HIPAA.

1 (10) The collection, maintenance, disclosure, sale,
2 communication or use of personal information bearing on a
3 consumer's credit worthiness, credit standing, credit
4 capacity, character, general reputation, personal
5 characteristics or mode of living by a consumer reporting
6 agency, business or public utility that provides information
7 for use in a consumer report, and by a user of a consumer
8 report, but only to the extent that the activity is regulated
9 by and authorized under 15 U.S.C. Ch. 41 Subch. III (relating
10 to credit reporting agencies).

11 (11) Data collected, processed, sold or disclosed in
12 compliance with 18 U.S.C. § 2721 (relating to prohibition on
13 release and use of certain personal information from State
14 motor vehicle records).

15 (12) Personal data regulated by 20 U.S.C. § 1232g
16 (relating to family educational and privacy rights).

17 (13) Personal data collected, processed, sold or
18 disclosed in compliance with 12 U.S.C. Ch. 23 (relating to
19 Farm Credit System).

20 (14) Data processed or maintained:

21 (i) to the extent that data is collected and used in
22 the course of employment with, or the performance of, a
23 contract for a controller, processor or third party;

24 (ii) as the emergency contact information of an
25 individual under this act used for emergency contact
26 purposes; or

27 (iii) as necessary to retain or administer benefits
28 for another individual relating to the individual under
29 subparagraph (i) and used for the purposes of
30 administering those benefits.

1 (d) Compliance under other Federal law.--A controller or
2 processor that complies with the verifiable parental consent
3 requirements of 15 U.S.C. Ch. 91 (relating to children's online
4 privacy protection) shall be deemed compliant with any
5 obligation to obtain parental consent under this act.

6 CHAPTER 3

7 ENUMERATION OF RIGHTS AND RESPONSIBILITIES

8 Section 301. Rights of consumers and controllers.

9 (a) Consumer rights.--A consumer may invoke the consumer
10 rights authorized under this subsection at any time by
11 submitting a request to a controller specifying the consumer
12 rights the consumer wishes to invoke. A known child's parent or
13 legal guardian may invoke the consumer rights on behalf of the
14 child regarding processing personal data belonging to the known
15 child. The consumer may invoke the right:

16 (1) To confirm whether or not the controller is
17 processing the consumer's personal data and to access the
18 personal data.

19 (2) To correct inaccuracies in the consumer's personal
20 data.

21 (3) To delete personal data provided by the consumer or
22 obtained by the controller about the consumer.

23 (4) To obtain a copy of the consumer's personal data
24 that the consumer previously provided to the controller in a
25 portable and, to the extent technically feasible, readily
26 usable format that allows the consumer to transmit the data
27 to another controller without hindrance, where the processing
28 is carried out by automated means.

29 (5) To opt out of the processing of the personal data
30 for purposes of:

1 (i) targeted advertising;
2 (ii) the sale of personal data; or
3 (iii) profiling in furtherance of decisions that
4 produce legal or similarly significant effects concerning
5 the consumer.

6 (b) Controller duties.--Except as otherwise provided in this
7 act, a controller shall comply with a request by a consumer to
8 exercise the consumer rights authorized under subsection (a) as
9 follows:

10 (1) The controller shall respond to the consumer within
11 45 days of receipt of a request submitted under subsection
12 (a). The response period may be extended once by 45
13 additional days when reasonably necessary, taking into
14 account the complexity and number of the consumer's requests,
15 so long as the controller informs the consumer of the
16 extension within the initial 45-day response period, together
17 with the reason for the extension.

18 (2) If the controller declines to take action regarding
19 a consumer's request, the controller shall:

20 (i) inform the consumer within 45 days of receipt of
21 the request of the justification for declining to take
22 action; and

23 (ii) provide the consumer with instructions on how
24 to appeal the decision under subsection (c).

25 (3) (i) Information provided in response to a
26 consumer's request to invoke consumer rights shall,
27 except as provided in subparagraph (ii), be provided by
28 the controller free of charge and up to twice annually
29 per consumer.

30 (ii) If a request from a consumer is determined by

1 the comptroller to be unfounded, excessive or repetitive,
2 the controller may charge the consumer a reasonable fee
3 to cover the administrative costs of complying with the
4 request or decline to act on the request. The controller
5 shall bear the burden of demonstrating that a consumer's
6 request under subsection (a) is unfounded, excessive or
7 repetitive.

8 (4) If the controller is unable to authenticate the
9 request using reasonable efforts, the controller may not be
10 required to comply with a request to initiate an action under
11 subsection (a). The controller may request that the consumer
12 provide additional information reasonably necessary to
13 authenticate the consumer and the consumer's request.

14 (c) Appeal process.--

15 (1) A controller shall establish a process for a
16 consumer to appeal the controller's refusal to take action on
17 a request within a reasonable period of time after the
18 consumer's receipt of the decision.

19 (2) The appeal process shall be stated in plain
20 language. The controller shall respond to the consumer within
21 45 days of receipt of the appeal, notifying the consumer that
22 the appeal has been received.

23 (3) Within 60 days of receipt of an appeal, the
24 controller shall inform the consumer in writing of any action
25 taken or not taken in response to the appeal, including a
26 written explanation of the reasons for the decisions.

27 (4) If the appeal is denied, the controller shall
28 provide the consumer with an online form that the consumer
29 may use to contact the Attorney General to submit a
30 complaint. Information about the form shall be published on a

1 publicly accessible Internet website.

2 Section 302. Controller responsibilities.

3 (a) General rule.--A controller shall:

4 (1) Limit the collection of personal data to what is
5 necessary in relation to the purposes for which the data is
6 collected, processed and maintained by the controller, as
7 disclosed to the consumer.

8 (2) Except as otherwise provided in this act, not
9 collect and process personal data for purposes that are
10 neither reasonably necessary to nor compatible with the
11 disclosed purposes for which the personal data is collected,
12 processed and maintained, as disclosed to the consumer,
13 unless the controller obtains the consumer's prior consent.

14 (3) Establish, implement and maintain reasonable
15 administrative, technical data security practices to protect
16 the confidentiality, integrity and accessibility of personal
17 data. The data security practices shall be appropriate to the
18 volume and nature of all consumer personal data collected,
19 processed and maintained by the controller.

20 (4) (i) Not process personal data in violation of
21 Federal and State laws that prohibit unlawful
22 discrimination against consumers, including the act of
23 December 17, 1968 (P.L.1224, No.387), known as the Unfair
24 Trade Practices and Consumer Protection Law. A controller
25 shall not discriminate against a consumer by:

26 (A) exercising a consumer right under section
27 301(a);

28 (B) denying goods, products or services;

29 (C) charging different prices or rates for
30 goods, products or services; or

1 (D) providing a different level of quality of
2 goods and services to the consumer.

3 (ii) Nothing in this paragraph shall be construed to
4 require a controller to:

5 (A) provide a good, product or service that
6 requires the personal data of a consumer that the
7 controller does not collect or maintain in the normal
8 course of business or otherwise; or

9 (B) prohibit a controller from offering a
10 different price, rate, level, quality or selection of
11 goods, products or services to a consumer, including
12 offering goods, products or services for no fee, if
13 the consumer has exercised the right to opt out under
14 this act or the offer is related to a consumer's
15 voluntary participation in a bona fide loyalty,
16 promotional, rewards, premium features, discounts or
17 club card program or any other similar program.

18 (5) Not process sensitive data concerning a consumer
19 without obtaining the consumer's written consent or, in the
20 case of the processing of sensitive data concerning a known
21 child, without processing the data in accordance with 15
22 U.S.C. Ch. 91 (relating to children's online privacy
23 protection).

24 (b) Void contract provisions.--A provision of a contract or
25 agreement that purports to waive or limit a consumer right under
26 this act shall be deemed contrary to the intent and policy
27 purposes of this act and shall be void and unenforceable.

28 (c) Consumer notice from controller.--

29 (1) A controller shall provide a consumer with an
30 accessible, clear and meaningful privacy notice that

1 includes:

2 (i) The categories of personal data collected,
3 processed and maintained by the controller.

4 (ii) The purpose for processing the consumer's
5 personal data.

6 (iii) How the consumer may exercise the consumer's
7 rights under section 301, including how the consumer may
8 appeal the controller's decision with regard to a
9 consumer's request under section 301(a).

10 (iv) The categories of personal data that the
11 controller shares with third parties, if any.

12 (v) The categories of third parties, if any, with
13 whom the controller shares personal data.

14 (2) The privacy notice shall be provided to the consumer
15 by United States Postal Service mail, annually, and shall be
16 accessible, electronically on the controller's publicly
17 accessible Internet website.

18 (d) Disclosure of sale and advertising processes.--If a
19 controller sells consumer personal data to third parties or
20 processes consumer personal data for targeted advertising, the
21 controller shall clearly and conspicuously disclose the sale or
22 processing, to the affected consumers, as well as the manner in
23 which a consumer may opt out of the sale and processing of the
24 consumer's personal data under this subsection.

25 (e) Privacy notice.--

26 (1) A controller shall establish and describe in a
27 privacy notice the reliable procedures a consumer may use to
28 submit a request to exercise the consumer rights under this
29 act. The procedures shall take into account:

30 (i) the ways in which a consumer normally

1 communicates or interacts with the controller;
2 (ii) the need for secure and reliable communication
3 of the request; and
4 (iii) the method the controller will use to
5 authenticate the identity of the consumer making a
6 request.

7 (2) The controller shall not require a consumer with an
8 existing account to create a new account in order to exercise
9 a consumer right under this act.

10 Section 303. Responsibility of processors.

11 (a) Processors.--A processor shall adhere to the
12 instructions of a controller and shall assist the controller in
13 meeting its obligations under this act. The assistance shall
14 include:

15 (1) Technical and organizational measures that take into
16 account the nature of processing consumer personal data and
17 the information available to the processor, as reasonably
18 practicable, to fulfill the controller's obligation to
19 respond to consumer rights requests under section 301.

20 (2) Security measures that take into account the nature
21 of processing consumer personal data and the information
22 available to the processor, in order to assist the controller
23 in meeting the controller's obligations in relation to the
24 security of processing consumer personal data and in relation
25 to the notification of a breach of the security of the system
26 of the processor.

27 (3) Providing necessary information to enable the
28 controller to conduct and document data protection
29 assessments.

30 (b) Contract between controllers and processors.--

1 (1) A contract between a controller and a processor
2 shall include provisions to govern the processor's data
3 processing procedures with respect to the processing of
4 consumer personal data performed by a processor on behalf of
5 a controller.

6 (2) A contract under this subsection shall:

7 (i) be binding;

8 (ii) clearly state instructions for processing data,
9 including the nature and purpose of processing, and the
10 type of data subject to processing;

11 (iii) indicate the duration of processing; and

12 (iv) specify the rights and obligations of both the
13 controller and the processor.

14 (3) The contract shall also include requirements that
15 the processor shall:

16 (i) Ensure that a person processing consumer
17 personal data is informed of and subject to
18 confidentiality requirements under Federal laws and
19 regulations and the laws and regulations of this
20 Commonwealth with respect to the data.

21 (ii) At the controller's direction, delete and
22 return all consumer personal data to the controller as
23 requested at the end of the contract, unless retention of
24 the personal data is required by law.

25 (iii) Upon the request of the controller, make
26 available to the controller all information in the
27 processor's possession necessary to demonstrate the
28 processor's compliance with the processor's obligations
29 under this act.

30 (iv) Allow, and cooperate with, audits by the

1 controller or the controller's designated assessor or,
2 alternatively, allow the processor to arrange for a
3 qualified and independent assessor to conduct an
4 assessment of the processor's policies and technical and
5 organizational measures in support of the obligations
6 under this act using an appropriate and accepted control
7 standard or framework and assessment procedure for the
8 assessment. The processor shall provide a report of the
9 assessment to the controller upon request.

10 (4) In order to meet a processor's obligations to a
11 controller, a processor may contract with a subcontractor to
12 process consumer personal data in accordance with the
13 requirements of this act. A contract entered into under this
14 paragraph shall include provisions informing the
15 subcontractor of the confidentiality requirements under
16 Federal laws and regulations and State laws and regulations
17 and making the subcontractor subject to the confidentiality
18 requirements.

19 (5) A subcontractor under paragraph (4) shall be subject
20 to all the requirements that relate to the obligations of a
21 processor under this act.

22 (c) Construction.--Nothing in this section shall be
23 construed to relieve a controller or a processor and a
24 contractor or subcontractor under subsection (b) from the
25 liabilities imposed on such controller, processor, contractor or
26 subcontractor by virtue of their roles in the processing of
27 consumer personal data under this act.

28 Section 304. Data protection assessments.

29 (a) Duty of controller.--A controller shall conduct and
30 document a data protection assessment of each of the following

1 processing activities involving personal data:

2 (1) The processing of personal data for purposes of
3 targeted advertising.

4 (2) The sale of personal data.

5 (3) The processing of personal data for purposes of
6 profiling, where the profiling presents a reasonably
7 foreseeable risk of:

8 (i) discriminatory, unfair or deceptive treatment
9 of, or unlawful disparate impact on, consumers;

10 (ii) financial, physical or reputational injury to
11 consumers;

12 (iii) a physical or other intrusion upon the
13 solitude or seclusion, or the private affairs or
14 concerns, of consumers, where the intrusion would be
15 offensive to a reasonable person; or

16 (iv) other substantial injury to consumers.

17 (4) The processing of sensitive data.

18 (5) Any processing activity involving personal data that
19 presents a heightened risk of harm to consumers.

20 (b) Identification and weighing of benefits.--

21 (1) Data protection assessments conducted under
22 subsection (a) shall identify and weigh the benefits that may
23 flow, directly and indirectly, from the processing to the
24 controller, the consumer, other persons and the public
25 against the potential risks to the rights of the consumer
26 associated with the processing, as mitigated by safeguards
27 that can be employed by the controller to reduce the risks.

28 (2) The use of de-identified data and the reasonable
29 expectations of consumers, as well as the context of the
30 processing and the relationship between the controller and

1 the consumer whose personal data will be processed, shall be
2 factored into the assessment by the controller.

3 (c) Authority of Attorney General.--

4 (1) The Attorney General may request by subpoena that a
5 controller disclose any data protection assessment that is
6 relevant to an investigation conducted by the Attorney
7 General, and the controller shall make the data protection
8 assessment available to the Attorney General.

9 (2) The Attorney General may evaluate the data
10 protection assessment for compliance with the
11 responsibilities specified in this act.

12 (3) Data protection assessments shall be confidential
13 and exempt from public inspection and copying.

14 (4) The disclosure of a data protection assessment as a
15 result of a request from the Attorney General shall not
16 constitute a waiver of attorney-client privilege or work
17 product protection with respect to the assessment and any
18 information contained in the assessment.

19 (d) Comparable set of processing operations permitted.--A
20 single data protection assessment may address a comparable set
21 of processing operations that include similar activities.

22 (e) Compliance with other laws.--A data protection
23 assessment conducted by a controller for the purpose of
24 compliance with Federal or State laws or regulations may comply
25 under this section if the assessment has a reasonably comparable
26 scope and effect.

27 (f) Applicability.--Data protection assessment requirements
28 shall apply to processing activities created or generated after
29 January 1, 2024, and are not retroactive.

30 Section 305. Processing de-identified data and exemptions.

1 (a) Duties of controller.--The controller in possession of
2 de-identified data shall:

3 (1) Take reasonable measures to ensure that the data
4 cannot be associated with a natural person.

5 (2) Publicly commit to maintaining and using de-
6 identified data without attempting to re-identify the data.

7 (3) Contractually obligate a recipient of the de-
8 identified data to comply with all provisions of this act.

9 (b) Construction.--Nothing in this act shall be construed to
10 require a controller or processor to:

11 (1) Re-identify de-identified data or pseudonymous data;
12 or maintain data in identifiable form, or collect, obtain,
13 retain or access any data or technology in order to be
14 capable of associating an authenticated consumer request with
15 personal data.

16 (2) Require a controller or processor to comply with an
17 authenticated consumer rights request under this act if all
18 of the following are true:

19 (i) The controller is not reasonably capable of
20 associating the request with the personal data or it
21 would be unreasonably burdensome for the controller to
22 associate the request with the personal data.

23 (ii) The controller does not use the personal data
24 to recognize or respond to the specific consumer who is
25 the subject of the personal data, or associate the
26 personal data with other personal data about the same
27 consumer.

28 (iii) The controller does not sell the personal data
29 to a third party or otherwise voluntarily disclose the
30 personal data to a third party other than a processor,

1 except as otherwise permitted in this act.

2 (c) Pseudonymous data.--The consumer rights contained in
3 this act shall not apply to pseudonymous data in a case where
4 the controller is able to demonstrate that information necessary
5 to identify the consumer is maintained separately from the
6 original data and is secured in such a way that prevents the
7 controller from accessing the information.

8 (d) Duty to exercise reasonable oversight.--A controller
9 that discloses pseudonymous data or de-identified data shall
10 exercise reasonable oversight to monitor compliance with safety
11 standards, contracts with consumer, and Federal and State laws
12 to which the pseudonymous data or de-identified data is subject
13 and shall take appropriate steps to address a breach of the
14 contractual commitment.

15 Section 306. Limitations.

16 (a) General rule.--Nothing in this act shall be construed to
17 restrict a controller's or processor's ability to:

18 (1) Comply with Federal, State or local law, rule or
19 regulation.

20 (2) Comply with a civil, criminal or regulatory inquiry,
21 investigation, subpoena or summons by a Federal, State, local
22 or other governmental authority.

23 (3) Cooperate with a law enforcement agency concerning
24 conduct or activity that the controller or processor
25 reasonably and in good faith believes may violate Federal,
26 State or local law, rule or regulation.

27 (4) Investigate, establish, exercise, prepare for or
28 defend a legal claim.

29 (5) Provide a good, product or service specifically
30 requested by a consumer, perform a contract to which the

1 consumer is a party, including fulfilling the terms of a
2 written warranty, or take steps at the request of the
3 consumer prior to entering into a contract.

4 (6) Take immediate steps to protect an interest that is
5 essential for the life or physical safety of the consumer or
6 of another individual, and where the processing cannot be
7 manifestly based on another legal basis.

8 (7) Prevent, detect, protect against or respond to
9 security incidents, identity theft, fraud, harassment,
10 malicious or deceptive activities, or any illegal activity,
11 preserve the integrity or security of data systems or
12 investigate, report or prosecute a person responsible for
13 that action.

14 (8) Engage in public or peer-reviewed scientific or
15 statistical research in the public interest that adheres to
16 all other Federal, State or local ethics and privacy laws and
17 is approved, monitored and governed by an independent
18 oversight entity that determines:

19 (i) if the deletion of the information is likely to
20 provide substantial benefits to the consumer that do not
21 exclusively accrue to the controller;

22 (ii) the expected benefits of the research outweigh
23 the privacy risks; and

24 (iii) the controller has implemented reasonable
25 safeguards to mitigate privacy risks associated with
26 research, including risks associated with re-
27 identification.

28 (9) Assist another controller, processor or third party
29 with an obligation under this subsection.

30 (b) Other abilities preserved.--The obligations imposed on

1 controllers or processors under this act shall not be construed
2 to restrict a controller's or processor's ability to collect,
3 use or retain data to:

4 (1) Conduct internal research to develop, improve or
5 repair products, services or technology.

6 (2) Effectuate a product recall.

7 (3) Identify and repair technical errors that impair
8 existing or intended functionality of the data.

9 (4) Perform internal operations that are reasonably
10 aligned with the expectations of a consumer or reasonably
11 anticipated by a consumer based on a consumer's existing
12 relationship with the controller or are otherwise compatible
13 with processing data in furtherance of the provision of a
14 good, product or service specifically requested by a consumer
15 or the performance of a contract to which a consumer is a
16 party.

17 (c) Evidentiary privileges.--

18 (1) The obligations imposed on controllers or processors
19 under this act shall not apply where compliance by the
20 controller or processor with this act would violate an
21 evidentiary privilege under the laws of this Commonwealth.

22 (2) Nothing in this act shall be construed to prevent a
23 controller or processor from providing personal data
24 concerning a consumer to a person covered by an evidentiary
25 privilege under the laws of this Commonwealth as part of a
26 privileged communication.

27 (d) Defenses.--

28 (1) A controller or processor that discloses personal
29 data to a third-party controller or processor in compliance
30 with the requirements of this act is not in violation of this

1 act if the third-party controller or processor that receives
2 and processes the personal data is in violation of this act,
3 provided that, at the time of disclosing the personal data,
4 the disclosing controller or processor did not have actual
5 knowledge that the recipient intended to commit a violation.

6 (2) A third-party controller or processor receiving
7 personal data from a controller or processor in compliance
8 with the requirements of this act is not in violation of this
9 act for the transgressions of the controller or processor
10 from which it receives the personal data.

11 (e) Construction.--Nothing in this act shall be construed as
12 imposing an obligation on a controller or processor that
13 adversely affects the right or freedom of a person, such as
14 exercising the right of free speech pursuant to the First
15 Amendment to the Constitution of the United States, or applies
16 to the processing of personal data by a person in the course of
17 a purely personal or household activity.

18 (f) Permissible processing.--

19 (1) Personal data processed by a controller or processor
20 under contract with a controller under this section shall not
21 be processed for any purpose other than those expressly
22 listed in this section unless otherwise allowed by this act.

23 Personal data processed by a controller or processor under
24 contract with a controller under this section may be
25 processed to the extent that such processing is:

26 (i) Reasonably necessary and proportionate to the
27 purposes listed in this section.

28 (ii) Limited to what is necessary in relation to the
29 specific purposes listed in this section.

30 (2) Personal data collected, used or retained under

1 subsection (b) shall, where applicable, take into account the
2 nature and purpose or purposes of the collection, use or
3 retention. The data shall be subject to reasonable
4 administrative, technical and physical measures to protect
5 the confidentiality, integrity and accessibility of the
6 personal data and to reduce reasonably foreseeable risks of
7 harm to consumers relating to such collection, use or
8 retention of personal data.

9 (g) Controller burden to demonstrate exemption.--If a
10 controller processes personal data by virtue of an exemption
11 under this section, the controller bears the burden of
12 demonstrating that the processing qualifies for the exemption
13 and complies with the requirements of subsection (f).

14 (h) Status as controller.--Processing personal data for the
15 purposes expressly identified in subsection (a) shall not solely
16 make an entity a controller with respect to the processing.

17 CHAPTER 5

18 ADMINISTRATION AND ENFORCEMENT

19 Section 501. Powers and duties of Attorney General.

20 (a) Administration.--The Attorney General shall administer
21 and enforce the provisions of this act and may adopt regulations
22 to carry out the requirements of this act.

23 (b) Investigative authority.--Whenever the Attorney General
24 has reasonable cause to believe that a person has engaged in, is
25 engaging in or is about to engage in a violation of this act,
26 the Attorney General may issue a civil investigative demand.

27 Section 502. Enforcement procedure.

28 (a) Notice of violation.--Prior to initiating an action
29 under this act, the Attorney General shall provide a controller
30 or processor 30 days' written notice identifying the specific

1 provisions of this act that the Attorney General alleges have
2 been or are being violated.

3 (b) Cure of violation.--If within the 30-day period
4 specified under subsection (b), the controller or processor
5 cures the noticed violation and provides the Attorney General an
6 express written statement that the alleged violations have been
7 cured and that no further violations shall occur, no action
8 shall be initiated against the controller or processor.

9 (c) Failure to cure.--If a controller or processor continues
10 to violate this act following the cure period in subsection (b)
11 or breaches an express written statement provided to the
12 Attorney General under this section, the Attorney General may
13 initiate an action in the name of the Commonwealth and may seek
14 an injunction to restrain the violation of this act and civil
15 penalties of up to \$7,500 for each violation under this act.

16 (d) Recovery of reasonable expenses.--The Attorney General
17 may recover reasonable expenses incurred in investigating and
18 preparing the case, including attorney fees, in an action
19 initiated under this act.

20 (e) Construction.--Nothing in this act shall be construed as
21 providing the basis for, or be subject to, a private right of
22 action for violations of this act or under any other law.

23 Section 503. Consumer Privacy Fund.

24 (a) Establishment.--The Consumer Privacy Fund is established
25 in the State Treasury.

26 (b) Contents of fund.--All civil penalties, expenses and
27 attorney fees collected under this act shall be paid into the
28 State Treasury and credited to the fund. Interest earned on
29 money in the fund shall remain in the fund and shall be credited
30 to the fund. Any money remaining in the fund, including

1 interest, at the end of each fiscal year shall not revert to the
2 General Fund but shall remain in the fund.

3 (c) Use of fund.--The money in the fund shall be used by the
4 Office of the Attorney General to enforce the provisions of this
5 act.

6 CHAPTER 7

7 MISCELLANEOUS PROVISIONS

8 Section 701. (Reserved).

9 Section 702. Effective date.

10 This act shall take effect January 1, 2024, or in 18 months,
11 whichever is later.