## THE GENERAL ASSEMBLY OF PENNSYLVANIA

## HOUSE RESOLUTION

No. 224

Session of 1986

INTRODUCED BY IRVIS, MANDERINO, RYAN, O'DONNELL AND HAYES, JANUARY 22, 1986

ADOPTED, JANUARY 22, 1986

## A RESOLUTION

1 2 3 4	Amending House Rule 14 to provide for public inspection of all vouchers and requisitions relating to all expenditures, expenses, disbursements and other obligations out of all appropriated funds.
5	RESOLVED, That House Rule 14 be amended to read:
6	RULE 14
7	Members' and Employees' Expenses
8	A member who attends a duly called meeting of a standing or
9	special committee of which he is a member when the House is not
10	in session or who is summoned to the State Capitol or elsewhere
11	by the Speaker, or the Majority or Minority Leader of the House
12	to perform legislative services when the House is not in session
13	shall be reimbursed per day for each day of service, plus
14	mileage to and from his residence, at such rates as are
15	established from time to time by the Committee on Rules but not
16	in excess of the applicable maximum per diem and mileage rate
17	authorized by the Federal Government for travel. These expenses
18	shall be paid by the Chief Clerk from appropriation accounts

- 1 under his exclusive control and jurisdiction, upon a written
- 2 request approved by the Speaker of the House, or the Majority or
- 3 the Minority Leader of the House.
- 4 An employee of the House summoned by the Speaker or the
- 5 Majority or Minority Leader of the House to perform legislative
- 6 services outside of Harrisburg shall be reimbursed for actual
- 7 expenses and mileage to and from his residence. Such expenses
- 8 may be paid by the Speaker, Majority or Minority Leader, if they
- 9 agree to do so, or shall be paid by the Chief Clerk from
- 10 appropriation accounts under his exclusive control and
- 11 jurisdiction, upon a written request approved by the Speaker of
- 12 the House, or the Majority or the Minority Leader of the House.
- 13 Members and employees traveling outside the Commonwealth of
- 14 Pennsylvania who receive any reimbursement for expenses or
- 15 travel which reimbursement is from public funds shall file with
- 16 the Chief Clerk a statement containing his name and the name,
- 17 place, date and the purpose of the function.
- 18 Money appropriated specifically to and allocated under a
- 19 specific symbol number for allowable expenses of members of the
- 20 House of Representatives shall be reimbursed to each member upon
- 21 submission of vouchers and any required documentation by each
- 22 member on forms prepared by the Chief Clerk of the House. No
- 23 reimbursement shall be made from this account where a member is
- 24 directly reimbursed for the same purpose from any other
- 25 appropriation account.
- 26 Such allowable expenses of members may be used for any
- 27 legislative purpose or function, including but not limited to
- 28 the following:
- 29 (1) Travel expense on legislative business.
- 30 (a) Mileage on session or nonsession days at a rate as

- 1 may be approved from time to time by the Committee on Rules,
- 2 but not in excess of the maximum mileage rate authorized by
- 3 the Federal Government for travel; voucher only.
- 4 (b) Miscellaneous transportation on legislative business
- 5 (taxi, airport limousine parking, tolls), and expenses of a
- 6 similar nature; voucher only for any single expense not in
- 7 excess of \$10.
- 8 (c) Travel on legislative business by common carrier
- 9 other than taxi and airport limousine; voucher and receipt
- 10 from common carrier.
- 11 (d) Car rental; voucher and receipt from rental agency
- but reimbursement not to exceed in any month an amount as may
- be approved from time to time by the Committee on Rules. Any
- amount in excess of the said amount shall be paid by the
- person renting the car. In no event shall other than American
- 16 manufactured cars be rented.
- 17 (e) Lodging, restaurant charges and other miscellaneous
- and incidental expenses while away from home. Vouchers only
- 19 for per diem allowance approved from time to time by the
- 20 Committee on Rules, but not in excess of the applicable
- 21 maximum per diem rate authorized by the Federal Government or
- for actual expenses not in excess of such per diem rate.
- 23 (2) Administrative, clerical and professional services for
- 24 legislative business, except for employment of spouses or any
- 25 relatives, by blood or marriage.
- 26 (a) Administrative and clerical services; voucher and
- 27 receipt from person employed.
- 28 (b) Professional services; voucher and receipt and copy
- of agreement or contract of employment.
- 30 (3) Rent for legislative office space; purchase of office

- 1 supplies; postage; telephone and answering services; printing
- 2 services and rental only of office equipment; voucher and
- 3 vendor's receipt, except for postage expense. No reimbursement
- 4 or expenditure shall be made out of any appropriation account
- 5 for any mass mailing including a bulk rate mailing made at the
- 6 direction or on behalf of any member which is mailed or
- 7 delivered to a postal facility within 60 days immediately
- 8 preceding any primary or election at which said member is a
- 9 candidate for public office.
- 10 Mass mailing shall mean a newsletter or similar mailing of
- 11 more than 50 pieces in which the content of the matter is
- 12 substantially identical. Nothing in this rule shall apply to any
- 13 mailing which is in direct response to inquiries or requests
- 14 from persons to whom matter is mailed, which is addressed to
- 15 colleagues in the General Assembly or other government officials
- 16 or which consists entirely of news releases to the
- 17 communications media.
- 18 (4) Official entertainment--restaurant and beverage charges;
- 19 voucher only for expenses. Receipts for entertainment expenses,
- 20 together with a statement of the reason for the expense, shall
- 21 be submitted with the request for reimbursement.
- 22 (5) Purchase of flags, plaques, publications, photographic
- 23 services, books, and other similar items in connection with
- 24 legislative activities; voucher and vendor's receipt.
- 25 (6) Communications and donations in extending
- 26 congratulations or sympathy of illness or death; voucher only on
- 27 expenses not in excess of \$35.
- No money appropriated for members' and employees' expenses
- 29 shall be used for contributions to political parties or their
- 30 affiliated organizations or to charitable organizations or for

- 1 charitable advertisements.
- 2 All disbursements made, debts incurred or advancements paid
- 3 from any appropriation account made to the House or to a member
- 4 or nonmember officer under a General Appropriation Act or any
- 5 other appropriation act shall be recorded in a monthly report
- 6 and filed with the Chief Clerk by the person authorized to make
- 7 such disbursement, incur any debt or receive any advancement on
- 8 a form prescribed by the Chief Clerk.
- 9 The Chief Clerk shall prescribe the form of all such reports
- 10 and make such forms available to those persons required to file
- 11 such reports. Such report form shall include:
- 12 (1) As to personnel:
- 13 (a) The name, home address, social security number, job
- title, brief description of duties and where they are
- performed, department or member or members to whom assigned,
- the name of immediate supervisor and minimum hours of
- 17 employment per week of each employee.
- 18 (b) The appropriation account from which such employee
- is compensated, the amount of compensation and whether such
- 20 person is on salary, per diem or contract.
- 21 (2) As to all other expenditures:
- 22 (a) To whom it was paid, the amount thereof, and the
- 23 nature of the goods, services or other purpose for which the
- 24 expenditure was made.
- 25 (b) The appropriation account from which the expenditure
- 26 was made and the name or names of the person or persons
- 27 requesting and/or authorizing the same.
- 28 A copy of each such report shall also be filed with the
- 29 Special Committee on Internal Affairs and House Administration
- 30 for use in the performance of its duties under Rule 47(a).

- 1 The reporting requirements as to personnel may be fulfilled
- 2 by the maintenance in the Office of the Chief Clerk of the House
- 3 of an alphabetized file containing the current information for
- 4 each employee as set forth above. In such event, however, the
- 5 Chief Clerk shall supply annually, on or before February 1, a
- 6 list of all employees appearing in said file together with the
- 7 required information as to each as of January 1 of such year to
- 8 the Special Committee on Internal Affairs and House
- 9 Administration. The committee shall also be supplied with copies
- 10 of all payroll changes as they occur.
- 11 All monthly reports filed on disbursements made or debts
- 12 incurred by any officer or member or employee from
- 13 appropriations made to the House under any General Appropriation
- 14 Act shall be public information and shall be available for
- 15 public inspection during regular business hours in the office of
- 16 the Chief Clerk. The Chief Clerk shall prescribe reasonable
- 17 rules and regulations for inspection of such reports but in no
- 18 case shall inspection be denied to any person for a period
- 19 exceeding 48 hours (excluding Saturdays and Sundays) from the
- 20 time a written request has been submitted to the Chief Clerk.
- 21 Photocopies of such reports shall be made available upon request
- 22 to a member at no charge or to the public for a duplication fee
- 23 as may be fixed by the Chief Clerk. Such reports shall be made
- 24 available to a member or to the public on or before the last day
- 25 of the month next succeeding the month in which the report was
- 26 filed.
- 27 All vouchers and requisitions relating to all expenditures,
- 28 expenses, disbursements and other obligations out of all
- 29 appropriated funds of the House shall be available for public
- 30 inspection during regular business hours in the office of the

- 1 Chief Clerk or at such other location within the Capitol as the
- 2 Chief Clerk shall prescribe.
- 3 All requests to review payroll and independent contractor
- 4 records of the House or any other vouchers or requisitions for
- 5 funds appropriated to the House shall be made to the Chief
- 6 Clerk, in writing, at least three working days prior to the date
- 7 on which the review is requested. The request shall be signed by
- 8 the party who will be making the review and it shall indicate
- 9 the name of the organization or entity employing such
- 10 <u>individual</u>. The Chief Clerk shall establish a time during normal
- 11 <u>business hours for the review to occur and he shall provide that</u>
- 12 the review shall not interfere with the necessary functioning of
- 13 the Chief Clerk's office.
- 14 All requests for reimbursement out of any appropriation shall
- 15 be accompanied by a voucher, or other documents where required,
- 16 evidencing payment or approval. The voucher form shall be
- 17 approved and supplied by the Chief Clerk. Receipts or
- 18 documentation of every expenditure or disbursement which is in
- 19 excess of the maximum amount as set forth herein shall be
- 20 attached to the voucher. Where a request for payment is made in
- 21 advance of an expense actually incurred, the Chief Clerk, before
- 22 making such advance payment shall require a description
- 23 satisfactory to the Chief Clerk of the item or service to be
- 24 purchased or the expense to be incurred, and a receipt or other
- 25 documentation shall be given to the Chief Clerk after the item
- 26 or service has been purchased or expense incurred as evidence
- 27 that such advancement was in fact expended for such purpose.
- 28 All reports, vouchers and receipts from which reports are
- 29 prepared and filed shall be retained by the Chief Clerk, officer
- 30 or member, as the case may be, for such period of time as may be

- 1 necessary to enable the Legislative Audit Advisory Commission
- 2 created pursuant to the act of June 30, 1970 (P.L.442, No.151)
- 3 to conduct, through certified public accountants appointed by
- 4 it, annual audits to assure that such disbursements made or
- 5 debts incurred were in accordance with Legislative Audit
- 6 Advisory Commission guidelines and standards as approved by the
- 7 Committee on Rules, or for a minimum of three years, whichever
- 8 is longer. All annual audit reports shall be available for
- 9 public inspection. Photocopies of such reports shall be
- 10 available for a fee established by the Chief Clerk not to exceed
- 11 the cost of duplication.
- 12 All expenditures of funds appropriated to the House or to a
- 13 member or nonmember officer shall be subject to the expenditure
- 14 guidelines established by the Rules Committee; and be it further
- 15 RESOLVED, That this amendment to Rule 14 take effect
- 16 immediately.