THE GENERAL ASSEMBLY OF PENNSYLVANIA

HOUSE BILL

No. 25

Session of 2021

INTRODUCED BY PUSKARIC, ROAE, KAUFFMAN, KNOWLES, MILLARD, COOK, GROVE, KEEFER, JAMES, WARNER, GAYDOS AND MOUL, JANUARY 11, 2021

REFERRED TO COMMITTEE ON STATE GOVERNMENT, JANUARY 11, 2021

AN ACT

Amending the act of June 3, 1937 (P.L.1333, No.320), entitled "An act concerning elections, including general, municipal, 1 2 special and primary elections, the nomination of candidates, 3 primary and election expenses and election contests; creating and defining membership of county boards of elections; 5 imposing duties upon the Secretary of the Commonwealth, courts, county boards of elections, county commissioners; 6 7 imposing penalties for violation of the act, and codifying, 8 9 revising and consolidating the laws relating thereto; and repealing certain acts and parts of acts relating to 10 elections," repealing provisions relating to voting by 11 qualified mail-in electors; and making conforming and 12 editorial changes. 13 14 The General Assembly of the Commonwealth of Pennsylvania 15 hereby enacts as follows: Section 1. Section 102(q.1), (z.5)(3) and (z.6) of the act 16 of June 3, 1937 (P.L.1333, No.320), known as the Pennsylvania 17 Election Code, amended or added October 31, 2019 (P.L.552, 18 19 No.77) and March 27, 2020 (P.L.41, No.12), are amended to read: 20 Section 102. Definitions. -- The following words, when used in 21 this act, shall have the following meanings, unless otherwise 22 clearly apparent from the context: * * * 23

- 1 (q.1) The word "pre-canvass" shall mean the inspection and
- 2 opening of all envelopes containing official absentee ballots
- 3 [or mail-in ballots], the removal of such ballots from the
- 4 envelopes and the counting, computing and tallying of the votes
- 5 reflected on the ballots. The term does not include the
- 6 recording or publishing of the votes reflected on the ballots.
- 7 * * *
- 8 (z.5) The words "proof of identification" shall mean:
- 9 * * *
- 10 (3) For a qualified absentee elector under section 1301 [or
- a qualified mail-in elector under section 1301-D]:
- 12 (i) in the case of an elector who has been issued a current
- 13 and valid driver's license, the elector's driver's license
- 14 number;
- 15 (ii) in the case of an elector who has not been issued a
- 16 current and valid driver's license, the last four digits of the
- 17 elector's Social Security number;
- 18 (iii) in the case of an elector who has a religious
- 19 objection to being photographed, a copy of a document that
- 20 satisfies paragraph (1); or
- 21 (iv) in the case of an elector who has not been issued a
- 22 current and valid driver's license or Social Security number, a
- 23 copy of a document that satisfies paragraph (2).
- 24 [(z.6) The words "qualified mail-in elector" shall mean a
- 25 qualified elector. The term does not include a person
- 26 specifically prohibited from being a qualified absentee elector
- 27 under section 1301.]
- Section 2. Section 302(p) of the act, amended March 27, 2020
- 29 (P.L.41, No.12), is amended to read:
- 30 Section 302. Powers and Duties of County Boards. -- The county

- 1 boards of elections, within their respective counties, shall
- 2 exercise, in the manner provided by this act, all powers granted
- 3 to them by this act, and shall perform all the duties imposed
- 4 upon them by this act, which shall include the following:
- 5 * * *
- 6 (p) A county board of elections shall not pay compensation
- 7 to a judge of elections who wilfully fails to deliver by two
- 8 o'clock A. M. on the day following the election envelopes;
- 9 supplies, including all uncast provisional ballots; and returns,
- 10 including all provisional ballots cast in the election district
- 11 and statements signed under [sections] section 1306 [and 1302-
- 12 D].
- 13 Section 3. Section 1007(b) of the act, amended November 27,
- 14 2019 (P.L.673, No.94), is amended to read:
- 15 Section 1007. Number of Ballots to Be Printed; Specimen
- 16 Ballots.--* * *
- 17 (b) The county board of each county shall also, in addition
- 18 to the number of ballots required to be printed for general
- 19 distribution, maintain a sufficient supply of such ballots at
- 20 the office of the county board for the use of absentee electors
- 21 [or mail-in electors] and for the use of any district, the
- 22 ballots for which may be lost, destroyed or stolen. They shall
- 23 also cause to be printed on tinted paper, and without the
- 24 facsimile endorsements or permanent binding, copies of the form
- 25 of ballots provided for each polling place at each primary or
- 26 election therein, which shall be called specimen ballots, and
- 27 which shall be of the same size and form as the official
- 28 ballots, and at each election they shall deliver to the election
- 29 officers, in addition to the official ballots to be used at such
- 30 election, a suitable supply of specimen ballots for the use of

- 1 the electors. At each primary, a suitable supply of specimen
- 2 ballots of each party shall be furnished.
- 3 Section 4. Section 1210(a.4)(5)(ii)(F) of the act, amended
- 4 October 31, 2019 (P.L.552, No.77), is amended to read:
- 5 Section 1210. Manner of Applying to Vote; Persons Entitled
- 6 to Vote; Voter's Certificates; Entries to Be Made in District
- 7 Register; Numbered Lists of Voters; Challenges. --* * *
- 8 (a.4) * * *
- 9 (5) * * *
- 10 (ii) A provisional ballot shall not be counted if:
- 11 * * *
- 12 (F) the elector's absentee ballot [or mail-in ballot] is
- 13 timely received by a county board of elections.
- 14 * * *
- Section 5. Section 1302.2(c) of the act, amended March 27,
- 16 2020 (P.L.41, No.12), is amended to read:
- 17 Section 1302.2. Approval of Application for Absentee
- 18 Ballot.--
- 19 * * *
- 20 (c) The county board of elections, upon receipt of any
- 21 application of a qualified elector required to be registered
- 22 under the provisions of preceding section 1301, shall determine
- 23 the qualifications of such applicant by verifying the proof of
- 24 identification and comparing the information set forth on such
- 25 application with the information contained on the applicant's
- 26 permanent registration card. If the board is satisfied that the
- 27 applicant is qualified to receive an official absentee ballot,
- 28 the application shall be marked "approved." Such approval
- 29 decision shall be final and binding, except that challenges may
- 30 be made only on the ground that the applicant was not a

- 1 qualified elector. Such challenges must be made to the county
- 2 board of elections prior to five o'clock p.m. on the Friday
- 3 prior to the election[: Provided, however, That a challenge to
- 4 an application for an absentee ballot shall not be permitted on
- 5 the grounds that the elector used an application for an absentee
- 6 ballot instead of an application for a mail-in ballot or on the
- 7 grounds that the elector used an application for a mail-in
- 8 ballot instead of an application for an absentee ballot].
- 9 * * *
- 10 Section 6. Sections 1302.3 heading and (c) and 1305(b) of
- 11 the act, amended October 31, 2019 (P.L.552, No.77), are amended
- 12 to read:
- 13 Section 1302.3. Absentee and [Mail-in Electors] Files and
- 14 Lists.--
- 15 * * *
- 16 (c) Not less than five days preceding the election, the
- 17 chief clerk shall prepare a list for each election district
- 18 showing the names and post office addresses of all voting
- 19 residents thereof to whom official absentee [or mail-in] ballots
- 20 shall have been issued. Each such list shall be prepared in
- 21 duplicate, shall be headed "Persons in (give identity of
- 22 election district) to whom absentee [or mail-in] ballots have
- 23 been issued for the election of (date of election)," and shall
- 24 be signed by him not less than four days preceding the election.
- 25 He shall post the original of each such list in a conspicuous
- 26 place in the office of the county election board and see that it
- 27 is kept so posted until the close of the polls on election day.
- 28 He shall cause the duplicate of each such list to be delivered
- 29 to the judge of election in the election district in the same
- 30 manner and at the same time as are provided in this act for the

- 1 delivery of other election supplies, and it shall be the duty of
- 2 such judge of election to post such duplicate list in a
- 3 conspicuous place within the polling place of his district and
- 4 see that it is kept so posted throughout the time that the polls
- 5 are open. Upon written request, he shall furnish a copy of such
- 6 list to any candidate or party county chairman.
- 7 Section 1305. Delivering or Mailing Ballots.--
- 8 * * *
- 9 (b) (1) The county board of elections upon receipt and
- 10 approval of an application filed by any elector qualified in
- 11 accordance with the provisions of section 1301, subsections (i)
- 12 to (1), inclusive, shall commence to deliver or mail official
- 13 absentee ballots as soon as a ballot is certified and the
- 14 ballots are available. While any proceeding is pending in a
- 15 Federal or State court which would affect the contents of any
- 16 ballot, the county board of elections may await a resolution of
- 17 that proceeding but in any event, shall commence to deliver or
- 18 mail official absentee ballots not later than the second Tuesday
- 19 prior to the primary or election. For those applicants whose
- 20 proof of identification was not provided with the application or
- 21 could not be verified by the board, the board shall send the
- 22 notice required under section 1302.2(d) with the absentee
- 23 ballot. As additional applications are received and approved
- 24 after the time that the county board of elections begins
- 25 delivering or mailing official absentee [and mail-in] ballots,
- 26 the board shall deliver or mail official absentee ballots to
- 27 such additional electors within forty-eight hours.
- 28 (2) Notwithstanding any other provisions of this act and
- 29 notwithstanding the inclusion of a mailing address on an
- 30 absentee [or mail-in] ballot application, a voter who presents

- 1 the voter's own application for an absentee [or mail-in] ballot
- 2 within the office of the county board of elections during
- 3 regular business hours may request to receive the voter's
- 4 absentee [or mail-in] ballot while the voter is at the office.
- 5 This request may be made orally or in writing. Upon presentation
- 6 of the application and the making of the request and upon
- 7 approval under [sections] section 1302.2 [and 1302.2-D], the
- 8 county board of elections shall promptly present the voter with
- 9 the voter's absentee [or mail-in] ballot. If a voter presents
- 10 the voter's application within the county board of elections'
- 11 office in accordance with this section, a county board of
- 12 elections may not deny the voter's request to have the ballot
- 13 presented to the voter while the voter is at the office unless
- 14 there is a bona fide objection to the absentee [or mail-in]
- 15 ballot application.
- 16 * * *
- Section 7. Section 1306(b)(3) of the act, amended March 27,
- 18 2020 (P.L.41, No.12), is amended to read:
- 19 Section 1306. Voting by Absentee Electors. --* * *
- 20 (b) * * *
- 21 (3) Notwithstanding paragraph (2), an elector who requests
- 22 an absentee ballot and who is not shown on the district register
- 23 as having voted the ballot may vote at the polling place if the
- 24 elector remits the ballot and the envelope containing the
- 25 declaration of the elector to the judge of elections to be
- 26 spoiled and the elector signs a statement subject to the
- 27 penalties under 18 Pa.C.S. § 4904 (relating to unsworn
- 28 falsification to authorities) in substantially the following
- 29 form:
- 30 I hereby declare that I am a qualified registered elector who

- 1 has obtained an absentee ballot [or mail-in ballot]. I
- 2 further declare that I have not cast my absentee ballot [or
- mail-in ballot], and that instead I remitted my absentee
- 4 ballot [or mail-in ballot] and the envelope containing the
- 5 declaration of the elector to the judge of elections at my
- 6 polling place to be spoiled and therefore request that my
- 7 absentee ballot [or mail-in ballot] be voided.
- 8 (Date)
- 9 (Signature of Elector).....(Address of Elector)
- 10 (Local Judge of Elections)
- 11 * * *
- 12 Section 8. Section 1308(a), (b), (d), (f), (g) and (h) of
- 13 the act, amended October 31, 2019 (P.L.552, No.77) and March 27,
- 14 2020 (P.L.41, No.12), are amended to read:
- 15 Section 1308. Canvassing of Official Absentee Ballots [and
- 16 Mail-in Ballots].--(a) The county boards of election, upon
- 17 receipt of official absentee ballots in sealed official absentee
- 18 ballot envelopes as provided under this article [and mail-in
- 19 ballots as in sealed official mail-in ballot envelopes as
- 20 provided under Article XIII-D], shall safely keep the ballots in
- 21 sealed or locked containers until they are to be canvassed by
- 22 the county board of elections. An absentee ballot, whether
- 23 issued to a civilian, military or other voter during the regular
- 24 or emergency application period, shall be canvassed in
- 25 accordance with subsection (q). [A mail-in ballot shall be
- 26 canvassed in accordance with subsection (q).]
- 27 (b) Watchers shall be permitted to be present when the
- 28 envelopes containing official absentee ballots [and mail-in
- 29 ballots] are opened and when such ballots are counted and
- 30 recorded.

- 1 * * *
- 2 (d) Whenever it shall appear by due proof that any absentee
- 3 elector [or mail-in elector] who has returned his ballot in
- 4 accordance with the provisions of this act has died prior to the
- 5 opening of the polls on the day of the primary or election, the
- 6 ballot of such deceased elector shall be rejected by the
- 7 canvassers but the counting of the ballot of an absentee elector
- 8 [or a mail-in elector] thus deceased shall not of itself
- 9 invalidate any nomination or election.
- 10 (f) Any person challenging an application for an absentee
- 11 ballot[,] or an absentee ballot[, an application for a mail-in
- 12 ballot or a mail-in ballot] for any of the reasons provided in
- 13 this act shall deposit the sum of ten dollars (\$10.00) in cash
- 14 with the county board, which sum shall only be refunded if the
- 15 challenge is sustained or if the challenge is withdrawn within
- 16 five (5) days after the primary or election. If the challenge is
- 17 dismissed by any lawful order then the deposit shall be
- 18 forfeited. The county board shall deposit all deposit money in
- 19 the general fund of the county.
- Notice of the requirements of subsection (b) of section 1306
- 21 shall be printed on the envelope for the absentee ballot [or
- 22 mail-in ballot].
- 23 (g) (1) (i) An absentee ballot cast by any absentee
- 24 elector as defined in section 1301(a), (b), (c), (d), (e), (f),
- 25 (q) and (h) shall be canvassed in accordance with this
- 26 subsection if the ballot is cast, submitted and received in
- 27 accordance with the provisions of 25 Pa.C.S. Ch. 35 (relating to
- 28 uniform military and overseas voters).
- 29 (ii) An absentee ballot cast by any absentee elector as
- 30 defined in section 1301(i), (j), (k), (l), (m) and (n)[,] or an

- 1 absentee ballot under section 1302(a.3) [or a mail-in ballot
- 2 cast by a mail-in elector] shall be canvassed in accordance with
- 3 this subsection if the absentee ballot [or mail-in ballot] is
- 4 received in the office of the county board of elections no later
- 5 than eight o'clock P.M. on the day of the primary or election.
- 6 (1.1) The county board of elections shall meet no earlier
- 7 than seven o'clock A.M. on election day to pre-canvass all
- 8 ballots received prior to the meeting. A county board of
- 9 elections shall provide at least forty-eight hours' notice of a
- 10 pre-canvass meeting by publicly posting a notice of a pre-
- 11 canvass meeting on its publicly accessible Internet website. One
- 12 authorized representative of each candidate in an election and
- 13 one representative from each political party shall be permitted
- 14 to remain in the room in which the absentee ballots [and mail-in
- 15 ballots] are pre-canvassed. No person observing, attending or
- 16 participating in a pre-canvass meeting may disclose the results
- 17 of any portion of any pre-canvass meeting prior to the close of
- 18 the polls.
- 19 (2) The county board of elections shall meet no earlier than
- 20 the close of polls on the day of the election and no later than
- 21 the third day following the election to begin canvassing
- 22 absentee ballots [and mail-in ballots] not included in the pre-
- 23 canvass meeting. The meeting under this paragraph shall continue
- 24 until all absentee ballots [and mail-in ballots] received prior
- 25 to the close of the polls have been canvassed. The county board
- 26 of elections shall not record or publish any votes reflected on
- 27 the ballots prior to the close of the polls. The canvass process
- 28 shall continue through the eighth day following the election for
- 29 valid military-overseas ballots timely received under 25 Pa.C.S.
- 30 § 3511 (relating to receipt of voted ballot). A county board of

- 1 elections shall provide at least forty-eight hours' notice of a
- 2 canvass meeting by publicly posting a notice on its publicly
- 3 accessible Internet website. One authorized representative of
- 4 each candidate in an election and one representative from each
- 5 political party shall be permitted to remain in the room in
- 6 which the absentee ballots [and mail-in ballots] are canvassed.
- 7 (3) When the county board meets to pre-canvass or canvass
- 8 absentee ballots [and mail-in ballots] under paragraphs (1),
- 9 (1.1) and (2), the board shall examine the declaration on the
- 10 envelope of each ballot not set aside under subsection (d) and
- 11 shall compare the information thereon with that contained in the
- 12 "Registered Absentee [and Mail-in] Voters File," the absentee
- 13 voters' list and/or the "Military Veterans and Emergency
- 14 Civilians Absentee Voters File," whichever is applicable. If the
- 15 county board has verified the proof of identification as
- 16 required under this act and is satisfied that the declaration is
- 17 sufficient and the information contained in the "Registered
- 18 Absentee [and Mail-in] Voters File, "the absentee voters' list
- 19 and/or the "Military Veterans and Emergency Civilians Absentee
- 20 Voters File" verifies his right to vote, the county board shall
- 21 provide a list of the names of electors whose absentee ballots
- 22 [or mail-in ballots] are to be pre-canvassed or canvassed.
- 23 (4) All absentee ballots which have not been challenged
- 24 under section 1302.2(c) [and all mail-in ballots which have not
- been challenged under section 1302.2-D(a)(2)] and that have been
- 26 verified under paragraph (3) shall be counted and included with
- 27 the returns of the applicable election district as follows:
- 28 (i) The county board shall open the envelope of every
- 29 unchallenged absentee elector [and mail-in elector] in such
- 30 manner as not to destroy the declaration executed thereon.

- 1 (ii) If any of the envelopes on which are printed, stamped
- 2 or endorsed the words "Official Election Ballot" contain any
- 3 text, mark or symbol which reveals the identity of the elector,
- 4 the elector's political affiliation or the elector's candidate
- 5 preference, the envelopes and the ballots contained therein
- 6 shall be set aside and declared void.
- 7 (iii) The county board shall then break the seals of such
- 8 envelopes, remove the ballots and count, compute and tally the
- 9 votes.
- 10 (iv) Following the close of the polls, the county board
- 11 shall record and publish the votes reflected on the ballots.
- 12 (5) Ballots received whose applications have been challenged
- 13 and ballots which have been challenged shall be placed unopened
- 14 in a secure, safe and sealed container in the custody of the
- 15 county board until it shall fix a time and place for a formal
- 16 hearing of all such challenges, and notice shall be given where
- 17 possible to all absentee electors [and mail-in electors] thus
- 18 challenged and to every individual who made a challenge. The
- 19 time for the hearing shall not be later than seven (7) days
- 20 after the deadline for all challenges to be filed. On the day
- 21 fixed for said hearing, the county board shall proceed without
- 22 delay to hear said challenges, and, in hearing the testimony,
- 23 the county board shall not be bound by the Pennsylvania Rules of
- 24 Evidence. The testimony presented shall be stenographically
- 25 recorded and made part of the record of the hearing.
- 26 (6) The decision of the county board in upholding or
- 27 dismissing any challenge may be reviewed by the court of common
- 28 pleas of the county upon a petition filed by any person
- 29 aggrieved by the decision of the county board. The appeal shall
- 30 be taken, within two (2) days after the decision was made,

- 1 whether the decision was reduced to writing or not, to the court
- 2 of common pleas setting forth the objections to the county
- 3 board's decision and praying for an order reversing the
- 4 decision.
- 5 (7) Pending the final determination of all appeals, the
- 6 county board shall suspend any action in canvassing and
- 7 computing all challenged ballots received under this subsection
- 8 irrespective of whether or not appeal was taken from the county
- 9 board's decision. Upon completion of the computation of the
- 10 returns of the county, the votes cast upon the challenged
- 11 official absentee ballots that have been finally determined to
- 12 be valid shall be added to the other votes cast within the
- 13 county.
- 14 (h) For those absentee ballots [or mail-in ballots] for
- 15 which proof of identification has not been received or could not
- 16 be verified:
- 17 (2) If the proof of identification is received and verified
- 18 prior to the sixth calendar day following the election, then the
- 19 county board of elections shall canvass the absentee ballots
- 20 [and mail-in ballots] under this subsection in accordance with
- 21 subsection (q)(2).
- 22 (3) If an elector fails to provide proof of identification
- 23 that can be verified by the county board of elections by the
- 24 sixth calendar day following the election, then the absentee
- 25 ballot [or mail-in ballot] shall not be counted.
- 26 Section 9. Article XIII-D of the act is repealed:
- 27 [ARTICLE XIII-D
- VOTING BY QUALIFIED MAIL-IN ELECTORS
- 29 Section 1301-D. Qualified mail-in electors.
- 30 (a) General rule. -- A qualified mail-in elector shall be

- 1 entitled to vote by an official mail-in ballot in any primary or
- 2 election held in this Commonwealth in the manner provided under
- 3 this article.
- 4 (b) Construction. -- The term "qualified mail-in elector"
- 5 shall not be construed to include a person not otherwise
- 6 qualified as a qualified elector in accordance with the
- 7 definition in section 102(t).
- 8 Section 1302-D. Applications for official mail-in ballots.
- 9 (a) General rule. -- A qualified elector under section 1301-D
- 10 may apply at any time before any primary or election for an
- 11 official mail-in ballot in person or on any official county
- 12 board of election form addressed to the Secretary of the
- 13 Commonwealth or the county board of election of the county in
- 14 which the qualified elector's voting residence is located.
- (b) Content. -- The following shall apply:
- 16 (1) The qualified elector's application shall contain
- the following information:
- (i) Date of birth.
- (ii) Length of time a resident of voting district.
- 20 (iii) Voting district, if known.
- 21 (iv) Party choice in case of primary.
- (v) Name.
- (2) A qualified elector shall, in addition, specify the
- address to which the ballot is to be sent, the relationship
- where necessary and other information as may be determined by
- the Secretary of the Commonwealth.
- 27 (3) When an application is received by the Secretary of
- the Commonwealth it shall be forwarded to the proper county
- board of election.
- 30 (c) Signature required.--Except as provided in subsection

- 1 (d), the application of a qualified elector under section 1301-D
- 2 for an official mail-in ballot in any primary or election shall
- 3 be signed by the applicant.
- 4 (d) Signature not required. -- If any elector entitled to a
- 5 mail-in ballot under this section is unable to sign the
- 6 application because of illness or physical disability, the
- 7 elector shall be excused from signing upon making a statement
- 8 which shall be witnessed by one adult person in substantially
- 9 the following form:
- I hereby state that I am unable to sign my application
- for a mail-in ballot without assistance because I am
- unable to write by reason of my illness or physical
- disability. I have made or have received assistance in
- making my mark in lieu of my signature.
- 15 (Mark)
- 16 (Date)
- 17 (Complete Address of Witness)
- 18 (Signature of Witness)
- (e) Numbering. -- The county board of elections shall number,
- 20 in chronological order, the applications for an official mail-in
- 21 ballot, which number shall likewise appear on the official mail-
- 22 in ballot for the qualified elector. The numbers shall appear
- 23 legibly and in a conspicuous place but, before the ballots are
- 24 distributed, the number on the ballot shall be torn off by the
- 25 county board of election. The number information shall be
- 26 appropriately inserted and become a part of the Registered
- 27 Absentee and Mail-in Voters File provided under section 1302.3.
- (f) Form. -- Application for an official mail-in ballot shall
- 29 be on physical and electronic forms prescribed by the Secretary
- 30 of the Commonwealth. The application shall state that a voter

- 1 who applies for a mail-in ballot under section 1301-D shall not
- 2 be eligible to vote at a polling place on election day unless
- 3 the elector brings the elector's mail-in ballot to the elector's
- 4 polling place, remits the ballot and the envelope containing the
- 5 declaration of the elector to the judge of elections to be
- 6 spoiled and signs a statement subject to the penalties under 18
- 7 Pa.C.S. § 4904 (relating to unsworn falsification to
- 8 authorities) to the same effect. The physical application forms
- 9 shall be made freely available to the public at county board of
- 10 elections, municipal buildings and at other locations designated
- 11 by the Secretary of the Commonwealth. The electronic application
- 12 forms shall be made freely available to the public through
- 13 publicly accessible means. No written application or personal
- 14 request shall be necessary to receive or access the application
- 15 forms. Copies and records of all completed physical and
- 16 electronic applications for official mail-in ballots shall be
- 17 retained by the county board of elections.
- 18 (g) Permanent mail-in voting list.--
- (1) Any qualified registered elector may request to be
- 20 placed on a permanent mail-in ballot list file at any time
- 21 during the calendar year. A mail-in ballot application shall
- be mailed to every person otherwise eligible to receive a
- mail-in ballot application by the first Monday in February
- 24 each year or within 48 hours of receipt of the request,
- whichever is later, so long as the person does not lose the
- 26 person's voting rights by failure to vote as otherwise
- required by this act. A mail-in ballot application mailed to
- an elector under this section, which is completed and timely
- 29 returned by the elector, shall serve as an application for
- any and all primary, general or special elections to be held

- in the remainder of that calendar year and for all special
- elections to be held before the third Monday in February of
- 3 the succeeding year.
- 4 (2) The Secretary of the Commonwealth may develop an
- 5 electronic system through which all qualified electors may
- apply for a mail-in ballot and request permanent mail-in
- 7 voter status under this section, provided the system is able
- 8 to capture a digitized or electronic signature of the
- 9 applicant. A county board of elections shall treat an
- application or request received through the electronic system
- as if the application or request had been submitted on a
- paper form or any other format used by the county.
- 13 (3) The transfer of a qualified registered elector on a
- 14 permanent mail-in voting list from one county to another
- county shall only be permitted upon the request of the
- qualified registered elector.
- 17 Section 1302.1-D. Date of application for mail-in ballot.
- (a) General rule. -- Applications for mail-in ballots shall be
- 19 received in the office of the county board of elections not
- 20 earlier than 50 days before the primary or election, except that
- 21 if a county board of elections determines that it would be
- 22 appropriate to the county board of elections' operational needs,
- 23 any applications for mail-in ballots received more than 50 days
- 24 before the primary or election may be processed before that
- 25 time. Applications for mail-in ballots shall be processed if
- 26 received not later than five o'clock P.M. of the first Tuesday
- 27 prior to the day of any primary or election.
- (b) Early applications. -- In the case of an elector whose
- 29 application for a mail-in ballot is received by the office of
- 30 the county board of elections earlier than 50 days before the

- 1 primary or election, the application shall be held and processed
- 2 upon commencement of the 50-day period or at such earlier time
- 3 as the county board of elections determines may be appropriate.
- 4 Section 1302.2-D. Approval of application for mail-in ballot.
- 5 (a) Approval process. -- The county board of elections, upon
- 6 receipt of any application of a qualified elector under section
- 7 1301-D, shall determine the qualifications of the applicant by
- 8 verifying the proof of identification and comparing the
- 9 information provided on the application with the information
- 10 contained on the applicant's permanent registration card. The
- 11 following shall apply:
- 12 (1) If the board is satisfied that the applicant is
- qualified to receive an official mail-in ballot, the
- application shall be marked "approved."
- 15 (2) The approval decision shall be final and binding,
- 16 except that challenges may be made only on the grounds that
- the applicant was not a qualified elector.
- 18 (3) Challenges must be made to the county board of
- elections prior to five o'clock p.m. on the Friday prior to
- the election: Provided, however, That a challenge to an
- 21 application for a mail-in ballot shall not be permitted on
- the grounds that the elector used an application for a mail-
- in ballot instead of an application for an absentee ballot or
- on the grounds that the elector used an application for an
- absentee ballot instead of an application for a mail-in
- 26 ballot.
- 27 (4) When approved, the registration commission shall
- cause a mail-in voter's record to be inserted in the district
- register as prescribed by the Secretary of the Commonwealth.
- 30 (b) Duties of county boards of elections and registration

- 1 commissions. -- The duties of the county boards of elections and
- 2 the registration commissions with respect to the insertion of
- 3 the mail-in voter's record shall include only the applications
- 4 as are received on or before the first Tuesday prior to the
- 5 primary or election.
- 6 (c) Notice. -- In the event that an application for an
- 7 official mail-in ballot is not approved by the county board of
- 8 elections, the elector shall be notified immediately with a
- 9 statement by the county board of the reasons for the
- 10 disapproval. For applicants whose proof of identification was
- 11 not provided with the application or could not be verified by
- 12 the board, the board shall send notice to the elector with the
- 13 mail-in ballot requiring the elector to provide proof of
- 14 identification with the mail-in ballot or the ballot will not be
- 15 counted.
- 16 Section 1304-D. Envelopes for official mail-in ballots.
- 17 (a) Additional envelopes. -- The county boards of election
- 18 shall provide two additional envelopes for each official mail-in
- 19 ballot of a size and shape as shall be prescribed by the
- 20 Secretary of the Commonwealth, in order to permit the placing of
- 21 one within the other and both within the mailing envelope. On
- 22 the smaller of the two envelopes to be enclosed in the mailing
- 23 envelope shall be printed, stamped or endorsed the words
- 24 "Official Election Ballot," and nothing else. On the larger of
- 25 the two envelopes, to be enclosed within the mailing envelope,
- 26 shall be printed the form of the declaration of the elector and
- 27 the name and address of the county board of election of the
- 28 proper county. The larger envelope shall also contain
- 29 information indicating the local election district of the mail-
- 30 in voter.

- 1 (b) Form of declaration and envelope. -- The form of
- 2 declaration and envelope shall be as prescribed by the Secretary
- 3 of the Commonwealth and shall contain, among other things, a
- 4 statement of the elector's qualifications, together with a
- 5 statement that the elector has not already voted in the primary
- 6 or election.
- 7 (c) Mailing envelope. -- The mailing envelope addressed to the
- 8 elector shall contain the two envelopes, the official mail-in
- 9 ballot, lists of candidates, when authorized by section 1303-
- 10 D(b), the uniform instructions in form and substance as
- 11 prescribed by the Secretary of the Commonwealth and nothing
- 12 else.
- 13 (d) Notice. -- Notice of the requirements under section 1306-D
- 14 shall be printed on the envelope for the mail-in ballot.
- 15 Section 1305-D. Delivering or mailing ballots.
- The county board of elections, upon receipt and approval of
- 17 an application filed by a qualified elector under section 1301-
- 18 D, shall commence to deliver or mail official mail-in ballots
- 19 as soon as a ballot is certified and the ballots are available.
- 20 While any proceeding is pending in a Federal or State court
- 21 which would affect the contents of any ballot, the county board
- 22 of elections may await a resolution of that proceeding but in
- 23 any event, shall commence to deliver or mail official mail-in
- 24 ballots not later than the second Tuesday prior to the primary
- 25 or election. For applicants whose proof of identification was
- 26 not provided with the application or could not be verified by
- 27 the board, the board shall send the notice required under
- 28 section 1302.2-D(c) with the mail-in ballot. As additional
- 29 applications are received and approved, the board shall deliver
- 30 or mail official mail-in ballots to the additional electors

- 1 within 48 hours.
- 2 Section 1306-D. Voting by mail-in electors.
- 3 (a) General rule. -- At any time after receiving an official
- 4 mail-in ballot, but on or before eight o'clock P.M. the day of
- 5 the primary or election, the mail-in elector shall, in secret,
- 6 proceed to mark the ballot only in black lead pencil, indelible
- 7 pencil or blue, black or blue-black ink, in fountain pen or ball
- 8 point pen, and then fold the ballot, enclose and securely seal
- 9 the same in the envelope on which is printed, stamped or
- 10 endorsed "Official Election Ballot." This envelope shall then be
- 11 placed in the second one, on which is printed the form of
- 12 declaration of the elector, and the address of the elector's
- 13 county board of election and the local election district of the
- 14 elector. The elector shall then fill out, date and sign the
- 15 declaration printed on such envelope. Such envelope shall then
- 16 be securely sealed and the elector shall send same by mail,
- 17 postage prepaid, except where franked, or deliver it in person
- 18 to said county board of election.
- (a.1) Signature. -- Any elector who is unable to sign the
- 20 declaration because of illness or physical disability, shall be
- 21 excused from signing upon making a declaration which shall be
- 22 witnessed by one adult person in substantially the following
- 23 form:
- I hereby declare that I am unable to sign my declaration
- for voting my mail-in ballot without assistance because I
- am unable to write by reason of my illness or physical
- disability. I have made or received assistance in making
- my mark in lieu of my signature.
- 29 (Mark)
- 30 (Date)

(Complete Address of Witness)
(Signature of Witness)

(b) Eligibility.--

- (1) Any elector who receives and votes a mail-in ballot under section 1301-D shall not be eligible to vote at a polling place on election day. The district register at each polling place shall clearly identify electors who have received and voted mail-in ballots as ineligible to vote at the polling place, and district election officers shall not permit electors who voted a mail-in ballot to vote at the polling place.
- (2) An elector who requests a mail-in ballot and who is not shown on the district register as having voted may vote by provisional ballot under section 1210(a.4)(1).
- (3) Notwithstanding paragraph (2), an elector who requests a mail-in ballot and who is not shown on the district register as having voted the ballot may vote at the polling place if the elector remits the ballot and the envelope containing the declaration of the elector to the judge of elections to be spoiled and the elector signs a statement subject to the penalties of 18 Pa.C.S. § 4904 (relating to unsworn falsification to authorities) which shall be in substantially the following form:

I hereby declare that I am a qualified registered elector who has obtained an absentee ballot or mail-in ballot. I further declare that I have not cast my absentee ballot or mail-in ballot, and that instead I remitted my absentee ballot or mail-in ballot to the judge of elections at my polling place to be spoiled and therefore request that my absentee ballot or mail-in ballot be voided.

- 1 (Date)
- 2 (Signature of Elector).....(Address of Elector)
- 3 (Local Judge of Elections)
- 4 (c) Deadline.--Except as provided under 25 Pa.C.S. § 3511
- 5 (relating to receipt of voted ballot), a completed mail-in
- 6 ballot must be received in the office of the county board of
- 7 elections no later than eight o'clock P.M. on the day of the
- 8 primary or election.
- 9 Section 1307-D. Public records.
- 10 (a) General rule. -- All official mail-in ballots, files,
- 11 applications for ballots and envelopes on which the executed
- 12 declarations appear and all information and lists are designated
- 13 and declared to be public records and shall be safely kept for a
- 14 period of two years, except that no proof of identification
- 15 shall be made public, nor shall information concerning a
- 16 military elector be made public which is expressly forbidden by
- 17 the Department of Defense because of military security.
- (b) Record. -- For each election, the county board shall
- 19 maintain a record of the following information, if applicable,
- 20 for each elector who makes application for a mail-in ballot:
- 21 (1) The elector's name and voter registration address.
- 22 (2) The date on which the elector's application is
- received by the county board.
- 24 (3) The date on which the elector's application is
- approved or rejected by the county board.
- 26 (4) The date on which the county board mails or delivers
- the mail-in ballot to the elector.
- 28 (5) The date on which the elector's completed mail-in
- ballot is received by the county board.
- 30 (c) Compilation. -- The county board shall compile the records

- 1 listed under subsection (b) and make the records publicly
- 2 available upon request within 48 hours of the request.]
- 3 Section 10. Section 1853 of the act, amended March 27, 2020
- 4 (P.L.41, No.12), is amended to read:
- 5 Section 1853. Violations of Provisions Relating to Absentee
- 6 [and Mail-in Ballots].--If any person shall sign an application
- 7 for absentee ballot[, mail-in ballot] or declaration of elector
- 8 on the forms prescribed knowing any matter declared therein to
- 9 be false, or shall vote any ballot other than one properly
- 10 issued to the person, or vote or attempt to vote more than once
- 11 in any election for which an absentee ballot [or mail-in ballot]
- 12 shall have been issued to the person, or shall violate any other
- 13 provisions of Article XIII [or Article XIII-D] of this act, the
- 14 person shall be guilty of a misdemeanor of the third degree,
- 15 and, upon conviction, shall be sentenced to pay a fine not
- 16 exceeding two thousand five hundred dollars (\$2,500), or be
- 17 imprisoned for a term not exceeding two (2) years, or both, at
- 18 the discretion of the court.
- 19 If any chief clerk or member of a board of elections, member
- 20 of a return board or member of a board of registration
- 21 commissioners, shall neglect or refuse to perform any of the
- 22 duties prescribed by Article XIII [or Article XIII-D] of this
- 23 act, or shall reveal or divulge any of the details of any ballot
- 24 cast in accordance with the provisions of Article XIII [or
- 25 Article XIII-D] of this act, or shall count an absentee ballot
- 26 [or mail-in ballot] knowing the same to be contrary to Article
- 27 XIII [or Article XIII-D], or shall reject an absentee ballot [or
- 28 mail-in ballot] without reason to believe that the same is
- 29 contrary to Article XIII [or Article XIII-D], or shall permit an
- 30 elector to cast the elector's ballot at a polling place knowing

- 1 that there has been issued to the elector an absentee ballot,
- 2 the elector shall be guilty of a felony of the third degree,
- 3 and, upon conviction, shall be punished by a fine not exceeding
- 4 fifteen thousand dollars (\$15,000), or be imprisoned for a term
- 5 not exceeding seven (7) years, or both, at the discretion of the
- 6 court.
- 7 Section 11. This act shall take effect in 60 days.