

THE GENERAL ASSEMBLY OF PENNSYLVANIA

HOUSE BILL

No. 1194 Session of 2019

INTRODUCED BY MENTZER, B. MILLER, GREINER, ZIMMERMAN, RYAN, KAUFER, JOZWIAK, TURZAI, BRIGGS, MEHAFFIE, BROWN, FEE, SANKEY, MIHALEK, CALTAGIRONE, IRVIN, ULLMAN, BARRAR, VITALI, KLUNK, GILLEN, ISAACSON, LONGIETTI, FARRY, ROTHMAN, GLEIM, LAWRENCE, DUNBAR, SCHLOSSBERG, KAUFFMAN, READSHAW, THOMAS, EMRICK, SCHROEDER, HOHENSTEIN, OTTEN, SCHLEGEL CULVER, SAYLOR, KINSEY, LEWIS, RAVENSTAHL, HAHN, GABLER, MARKOSEK, BOBACK, MULLINS, SAPPEY, COX, KNOWLES, GROVE, HARKINS, NESBIT, O'MARA, WHITE, D. MILLER AND JAMES, NOVEMBER 14, 2019

REFERRED TO COMMITTEE ON INSURANCE, NOVEMBER 14, 2019

AN ACT

1 Amending the act of May 17, 1921 (P.L.682, No.284), entitled "An
 2 act relating to insurance; amending, revising, and
 3 consolidating the law providing for the incorporation of
 4 insurance companies, and the regulation, supervision, and
 5 protection of home and foreign insurance companies, Lloyds
 6 associations, reciprocal and inter-insurance exchanges, and
 7 fire insurance rating bureaus, and the regulation and
 8 supervision of insurance carried by such companies,
 9 associations, and exchanges, including insurance carried by
 10 the State Workmen's Insurance Fund; providing penalties; and
 11 repealing existing laws," in quality healthcare
 12 accountability and protection, further providing for
 13 definitions, for responsibilities of managed care plans,
 14 providing for preauthorization standards and for
 15 preauthorization costs, further providing for continuity of
 16 care, providing for step therapy protocols, further providing
 17 for required disclosure, for operational standards and
 18 providing for preauthorization and adverse determinations,
 19 for appeals, for access requirements in service areas, for
 20 uniform preauthorization form, for preauthorization
 21 exemptions and for data collection and reporting; and making
 22 an editorial change.

23 The General Assembly of the Commonwealth of Pennsylvania

24 hereby enacts as follows:

1 Section 1. The General Assembly finds that:

2 (1) Preauthorization of medical treatment, testing and
3 procedures was initially designed to reduce unnecessary cost
4 placed on insurers, insureds and providers.

5 (2) The process of preauthorization and the process to
6 appeal a preauthorization decision has not been updated in 20
7 years.

8 (3) The current preauthorization process has become
9 overly expansive, to the point where it is interfering with
10 the patient-provider relationship by inserting a third party
11 into the treatment decision-making process.

12 (4) The basic minimum requirements of this act are
13 necessary to ensure that the patient-provider relationship
14 remains paramount in making any decision on the course of
15 treatment.

16 Section 2. It is the intent of the General Assembly to
17 create clear definitions, notice requirements and processes for
18 the determination of authorizing insurance coverage for medical
19 treatment, procedures and testing prior to the patient receiving
20 the treatment, procedure and testing.

21 Section 3. The definitions of "emergency service,"
22 "enrollee," "grievance," "health care service," "prospective
23 utilization review," "retrospective utilization review,"
24 "utilization review" and "utilization review entity" in section
25 2102 of the act of May 17, 1921 (P.L.682, No.284), known as The
26 Insurance Company Law of 1921, are amended and the section is
27 amended by adding definitions to read:

28 Section 2102. Definitions.--As used in this article, the
29 following words and phrases shall have the meanings given to
30 them in this section:

1 * * *

2 "Administrative defect." Any deficiency, error, mistake or
3 missing information other than medical necessity that serves as
4 the basis of an adverse determination issued by a utilization
5 review entity as justification to deny preauthorization.

6 "Adverse determination." A decision made by a utilization
7 review entity from a preauthorization request that:

8 (1) the health care services furnished or proposed to an
9 insured are not medically necessary, are experimental or
10 investigational or result from an administrative denial; or

11 (2) denies, reduces or terminates benefit coverage.

12 The term includes a decision to deny a step therapy exception
13 request under section 2118. The term does not include a decision
14 to deny, reduce or terminate services that are not covered for
15 reasons other than their medical necessity or experimental or
16 investigational nature.

17 * * *

18 "Appeal." A formal request, either orally or in writing, to
19 reconsider a determination not to authorize a health care
20 service prior to the service being provided. This does not
21 include a grievance filed under section 2161, relating to
22 reconsideration of a decision made after coverage has been
23 provided.

24 "Appeal procedure." A formal process that permits an
25 insured, attending physician or his designee, facility or health
26 care practitioner on an insured's behalf to appeal an adverse
27 determination rendered by the utilization review entity or its
28 designee utilization review entity or agent.

29 "Appropriate use criteria." Criteria that:

30 (1) Defines when and how often it is medically necessary and

1 appropriate to perform a specific test or procedure.

2 (2) Is derived from documents from professional societies
3 that:

4 (i) are evidence-based or, when evidence is conflicting or
5 lacking, from expert consensus panels; and

6 (ii) include published clinical guidelines for appropriate
7 use for the specific clinical scenario under consideration.

8 "Authorization." A determination by a utilization review
9 entity that:

10 (1) A health care service has been reviewed and, based on
11 the information provided, satisfies the utilization review
12 entity's requirements for medical necessity.

13 (2) The health care service reviewed is a covered service.

14 (3) Payment will be made for the health care service.

15 * * *

16 "Clinical criteria." Policies, screening procedures,
17 determination rules, determination abstracts, clinical
18 protocols, practice guidelines and medical protocols that are
19 specified in a written document available for peer-to-peer
20 review by a peer within the same profession and specialty and
21 subject to challenge by an insured when used as a basis to
22 withhold preauthorization, deny or otherwise modify coverage and
23 that is used by a utilization review entity to determine the
24 medical necessity of health care services. The criteria shall:

25 (1) Be based on nationally recognized standards.

26 (2) Be developed in accordance with the current standards of
27 national accreditation entities.

28 (3) Reflect community standards of care.

29 (4) Ensure quality of care and access to needed health care
30 services.

1 (5) Be evidence-based or based on generally accepted expert
2 consensus standards.

3 (6) Be sufficiently flexible to allow deviations from norms
4 when justified on a case-by-case basis.

5 (7) Be evaluated and updated if necessary at least annually.

6 "Clinical practice guidelines." A systematically developed
7 statement to assist in decision-making by health care providers
8 and enrollees relating to appropriate health care for specific
9 clinical circumstances and conditions.

10 * * *

11 "Emergency service." Any health care service provided to an
12 enrollee, including prehospital transportation or treatment by
13 emergency medical services providers, after the sudden onset of
14 a medical condition that manifests itself by acute symptoms of
15 sufficient severity or severe pain such that a prudent layperson
16 who possesses an average knowledge of health and medicine could
17 reasonably expect the absence of immediate medical attention to
18 result in:

19 (1) placing the health of the enrollee or, with respect to a
20 pregnant woman, the health of the woman or her unborn child in
21 serious jeopardy;

22 (2) serious impairment to bodily functions; or

23 (3) serious dysfunction of any bodily organ or part.

24 Emergency transportation and related emergency service provided
25 by a licensed ambulance service shall constitute an emergency
26 service.

27 ["Enrollee." Any policyholder, subscriber, covered person or
28 other individual who is entitled to receive health care services
29 under a managed care plan.]

30 "Expedited appeal." A formal request, either orally or in

1 writing, to reconsider an adverse determination not to authorize
2 emergency health care services or urgent health care services.

3 "Final adverse determination." An adverse determination that
4 has been upheld by a utilization review entity at the completion
5 of the utilization review entity's internal appeals process.

6 "Grievance." As provided in subdivision (i), a request by an
7 [enrollee] insured or a health care provider, with the written
8 consent of the [enrollee] insured, to have a managed care plan
9 or utilization review entity reconsider a decision solely
10 concerning the medical necessity and appropriateness of a health
11 care service after the service has been provided to the insured.
12 If the managed care plan is unable to resolve the matter, a
13 grievance may be filed regarding the decision that:

14 (1) disapproves full or partial payment for a requested
15 health care service;

16 (2) approves the provision of a requested health care
17 service for a lesser scope or duration than requested; or

18 (3) disapproves payment for the provision of a requested
19 health care service but approves payment for the provision of an
20 alternative health care service.

21 The term [does] shall not include a complaint.

22 * * *

23 "Health care service." Any [covered] treatment, admission,
24 procedure, test used to aid in diagnosis or the provision of the
25 applicable treatment, pharmaceutical product, medical supplies
26 and equipment or other services, including behavioral health[,
27 prescribed] or otherwise provided or proposed to be provided by
28 a health care provider to an enrollee under a managed care plan
29 contract.

30 * * *

1 "Medically necessary health care services." Health care
2 services that a prudent health care provider would provide to a
3 patient for the purpose of preventing, diagnosing or treating an
4 illness, injury, disease or its symptoms in a manner that is:

5 (1) in accordance with generally accepted standards of
6 medical practice based on clinical criteria;

7 (2) appropriate in terms of type, frequency, extent, site
8 and duration pursuant to clinical criteria; and

9 (3) not primarily for the economic benefit of the health
10 plans and purchasers or for the convenience of the patient,
11 treating physician or other health care provider.

12 "Medication assisted treatment" or "MAT." The use of
13 medications approved by the United States Food and Drug
14 Administration, including methadone, buprenorphine, alone or in
15 combination with naloxone, or naltrexone, in combination with
16 counseling and behavioral therapies, to provide a comprehensive
17 approach to the treatment of substance use disorders.

18 "NCPDP SCRIPT Standard." The National Council for
19 Prescription Drug 10 Programs SCRIPT Standard Version 201310,
20 the most recent standard adopted by the Department of Health and
21 Human Services or a subsequently related version, provided that
22 the new version is backwards-compatible to the current version
23 adopted by the Department of Health and Human Services. The
24 NCPDP SCRIPT Standard applies to the provision of pharmaceutical
25 or pharmacological products.

26 "Nonurgent health care service." A health care service
27 provided to an enrollee that is not considered an emergency
28 service or an urgent health care service.

29 * * *

30 "Preauthorization." The process by which a utilization

1 review entity determines the medical necessity of otherwise
2 covered health care services prior to authorizing coverage and
3 the rendering of the health care services, including, but not
4 limited to, preadmission review, pretreatment review,
5 utilization and case management. The term includes a health
6 insurer's or utilization review entity's requirement that an
7 insured or health care practitioner notify the health insurer or
8 utilization review agent prior to providing a health care
9 service. This determination and any appeal therefrom shall be
10 conducted prior to the delivery or provision of a health care
11 service and result in a decision to approve or deny payment for
12 the health care service.

13 * * *

14 ["Prospective utilization review." A review by a utilization
15 review entity of all reasonably necessary supporting information
16 that occurs prior to the delivery or provision of a health care
17 service and results in a decision to approve or deny payment for
18 the health care service.]

19 * * *

20 "Retrospective utilization [review.] review" or
21 "retrospective review." A review by a utilization review entity
22 of all reasonably necessary supporting information which occurs
23 following delivery or provision of a health care service and
24 results in a decision to approve or deny payment for the health
25 care service[.], but may not be used to review a decision to
26 approve payment for health care services through
27 preauthorization.

28 * * *

29 "Step therapy exception." A step therapy protocol that is
30 overridden in favor of immediate coverage of the health care

1 provider's selected prescription drug.

2 "Step therapy protocol." A protocol, policy or program that
3 establishes the specific sequence in which medically appropriate
4 prescription drugs for a specified medical condition are used by
5 a particular patient and are covered by a managed care plan.

6 "Urgent health care service." A health care service deemed
7 by a provider to require expedited preauthorization review in
8 the event a delay may jeopardize life or health of the insured
9 or a delay in treatment could:

10 (1) negatively affect the ability of the insured to regain
11 maximum function; or

12 (2) subject the insured to severe pain that cannot be
13 adequately managed without receiving the care or treatment that
14 is the subject of the utilization review as quickly as possible.
15 The term shall not include an emergency service or nonurgent
16 health care service.

17 "Utilization review." A system of prospective, concurrent or
18 retrospective utilization review performed by a utilization
19 review entity of the medical necessity and appropriateness of
20 health care services prescribed, provided or proposed to be
21 provided to an enrollee. The term includes preauthorization, but
22 does not include any of the following:

23 (1) Requests for clarification of coverage, eligibility or
24 health care service verification.

25 (2) A health care provider's internal quality assurance or
26 utilization review process unless the review results in denial
27 of payment for a health care service.

28 "Utilization review entity." Any entity certified pursuant
29 to subdivision (h) that performs utilization review on behalf of
30 a managed care plan. The term includes:

1 (1) an employer with employees in this Commonwealth who are
2 covered under a health benefit plan or health insurance policy;

3 (2) an insurer that writes health insurance policies,
4 including preferred provider organizations defined in section
5 630;

6 (3) pharmacy benefits managers responsible for managing
7 access of insureds to available pharmaceutical or
8 pharmacological care;

9 (4) any other individual or entity that provides, offers to
10 provide or administers hospital, outpatient, medical or other
11 health benefits to an individual treated by a health care
12 provider in this Commonwealth under a policy, plan or contract;
13 or

14 (5) a health insurer if the health insurer performs
15 utilization review.

16 Section 4. Section 2111 of the act is amended by adding
17 paragraphs to read:

18 Section 2111. Responsibilities of Managed Care Plans.--A
19 managed care plan shall do all of the following:

20 * * *

21 (14) Make updates to its enrollment eligibility information
22 within thirty (30) days of receiving updated enrollment
23 information. Updates in enrollment eligibility may occur due to
24 new enrollments, coordination of benefits or termination of
25 benefits. If a managed care plan fails to update eligibility
26 information in a timely manner, the managed care plan may not
27 deny payment due to enrollment information being inaccurate for
28 a date of service if current eligibility information was
29 available. In the event of a retroactive termination or a
30 determination that an enrollee was ineligible for benefits, a

1 health plan may recover any payments made in error within thirty
2 (30) days of the date of service.

3 (15) When establishing rules pertaining to the timely filing
4 of health care provider claims, provide that a health care
5 provider's filing requirement will commence based on the
6 following, whichever occurs latest:

7 (i) the time of patient discharge;

8 (ii) the time when the patient presents complete and
9 accurate insurance information; or

10 (iii) when authorization or approval is confirmed by the
11 managed care plan.

12 Section 5. The act is amended by adding sections to read:

13 Section 2114. Preauthorization Standards.--(a) No later
14 than one hundred eighty (180) days after the effective date of
15 this section, prior authorization requests shall be accessible
16 to health care providers and accepted by insurers and
17 utilization review organizations electronically through a secure
18 electronic transmission platform. NCPDP SCRIPT Standard shall be
19 acceptable for pharmaceutical or pharmacological care.

20 (b) Facsimile, proprietary payer portals and electronic
21 forms shall not be considered electronic transmissions.

22 (c) Any restriction that a utilization review entity places
23 on the preauthorization of health care services shall be:

24 (1) based on the medical necessity of those services and on
25 clinical criteria;

26 (2) applied consistently; and

27 (3) disclosed by the managed care plan or utilization review
28 entity pursuant to section 2136.

29 (d) Adverse determinations and final adverse determinations
30 made by a utilization review entity or agent thereof shall be

1 based on clinical criteria.

2 (e) A utilization review entity shall not deny coverage of a
3 health care service solely based on the grounds that the health
4 care service does not meet an evidence-based standard in the
5 event:

6 (1) no independently developed, evidence-based standards can
7 be derived from documents published by professional societies;

8 (2) evidence-based standards conflict;

9 (3) evidence-based standards from expert consensus panels do
10 not exist; or

11 (4) existing standards for a particular health care item,
12 service, pharmaceutical product, test or imaging procedure not
13 directly applicable to the health care service being applied.

14 (f) Preauthorization shall not be required:

15 (1) where a medication, including noncontrolled generic
16 medication or procedure prescribed for a patient is customary
17 and properly indicated or is a treatment for the clinical
18 indication as supported by peer-reviewed medical publications;

19 (2) for a patient currently managed with an established
20 treatment regimen; or

21 (3) for the provision of MAT for the treatment of an opioid-
22 use disorder.

23 (g) If a provider contacts a utilization review entity
24 seeking preauthorization, a medically necessary health care
25 service and the utilization review entity, through any agent,
26 contractor, employe or representative informs the provider that
27 preauthorization is not required for the particular service that
28 is sought, coverage for the service shall be deemed approved.

29 (h) No later than one hundred eighty (180) days after the
30 effective date of this section, the payer shall accept and

1 respond to preauthorization requests under the pharmacy benefit
2 through a secure electronic transmission using the NCPDP SCRIPT
3 Standard ePA transactions.

4 Section 2115. Preauthorization Costs.--(a) In the event
5 that an insured is covered by more than one health plan that
6 requires preauthorization:

7 (1) Only the primary health plan may require that the
8 insured comply with the primary health plan's preauthorization
9 requirements.

10 (2) A secondary insurer or defined benefits plan may not
11 refuse payment for health care services solely on the basis that
12 the procedures of the secondary insurer for preauthorization
13 were not followed. If the treatment is approved by the primary
14 insurer, the secondary insurer shall be bound by the
15 determination of medical necessity made by the primary insurer.

16 (b) An appeal of an adverse determination or external review
17 of a final adverse determination shall be provided without
18 charge to the insured or insured's health care provider.

19 Section 6. Section 2117 of the act is amended by adding
20 subsections to read:

21 Section 2117. Continuity of Care.--* * *

22 (g) If the appeal of an adverse determination of a
23 preauthorization request concerns ongoing health care services
24 that are being provided pursuant to an initially authorized
25 admission or course of treatment, the health care services shall
26 be continued to be paid and provided without liability to the
27 insured or insured's health care provider until the latest of:

28 (1) thirty (30) days following the insured or insured's
29 health care provider's receipt of a notice of final adverse
30 determination satisfying the requirements of this act, if the

1 decision on adverse determination has been appealed through an
2 external review proceeding;

3 (2) the duration of treatment; or

4 (3) sixty (60) days.

5 (h) The insured shall receive services for the longest
6 possible time calculated under this section.

7 (i) The insurer shall not be permitted to retroactively
8 review the decision to approve and provide health care services
9 through preauthorization, including preauthorizing for extending
10 the term or course of treatment.

11 (j) Notwithstanding any other provision of law, the insurer
12 shall not retroactively recover the cost of treatment either for
13 the initial period of treatment or the period of treatment
14 provided to the insured as part of the decision-making process
15 to authorize coverage of additional treatment periods.

16 Section 7. The act is amended by adding a section to read:

17 Section 2118. Step Therapy Protocols.--(a) Clinical
18 criteria used to establish a step therapy protocol shall be
19 based on clinical practice guidelines that:

20 (1) Recommend that the prescription drugs be taken in the
21 specific sequence required by the step therapy protocol.

22 (2) Are developed and endorsed by a multidisciplinary panel
23 of experts that manages conflicts of interest among the members
24 of the writing and review groups by:

25 (i) Requiring members to disclose any potential conflict of
26 interest with an entity, including a managed care plan and
27 pharmaceutical manufacturer and recuse themselves from voting if
28 they have a conflict of interest.

29 (ii) Using a methodologist to work with writing groups to
30 provide objectivity in data analysis and ranking of evidence

1 through the preparation of evidence tables and facilitating
2 consensus.

3 (iii) Offering opportunities for public review and comments.

4 (3) Are based on research and medical practice published in
5 peer-reviewed medical journals.

6 (4) Are created by an explicit and transparent process that:

7 (i) Minimizes biases and conflicts of interest.

8 (ii) Explains the relationship between treatment options and
9 outcomes.

10 (iii) Rates the quality of evidence supporting
11 recommendations.

12 (iv) Considers relevant patient subgroups and preferences.

13 (5) Are continually updated through a review of new
14 evidence, research and newly developed treatments.

15 (6) Use peer-reviewed publications in the absence of
16 clinical guidelines that meet the requirements of this act.

17 (7) Consider the needs of atypical patient populations and
18 diagnoses when establishing clinical criteria.

19 (b) When coverage of a prescription drug for the treatment
20 of a medical condition using a step therapy protocol is
21 restricted for use by a managed care plan or utilization review
22 entity, the enrollee and health care provider shall have the
23 right to request a step therapy exception. A managed care plan
24 or utilization review entity may use its existing medical
25 exceptions process to satisfy this requirement. The process
26 shall be made available on the managed care plan and utilization
27 review entity's publicly accessible Internet website.

28 (c) A step therapy exception shall be granted if:

29 (1) The required prescription drug is contraindicated or
30 likely will cause an adverse reaction by, or physical or mental

1 harm to, the patient.

2 (2) The required prescription drug is expected to be
3 ineffective based on the known clinical characteristics of the
4 patient and the known characteristics of the prescription drug
5 regimen.

6 (3) The patient has tried the required prescription drug
7 while under the current or a previous managed care plan or
8 another prescription drug in the same pharmacologic class or
9 with the same mechanism of action and the prescription drug was
10 discontinued by the United States Food and Drug Administration
11 due to lack of efficacy or effectiveness, diminished effect or
12 an adverse event.

13 (4) The required prescription drug is not in the best
14 interests of the patient based on medical necessity.

15 (5) The patient is stable on a prescription drug selected by
16 the patient's health care provider for the medical condition
17 under consideration while on a current or previous managed care
18 plan.

19 (d) Decisions rendered pursuant to a step therapy request
20 shall be transmitted in writing to the insured and the insured's
21 health care provider.

22 (e) Upon the granting of a step therapy exception, the
23 managed care plan or utilization review entity shall authorize
24 coverage for the prescription drug prescribed by the patient's
25 treating health care provider.

26 (f) The managed care plan or utilization review entity shall
27 grant or deny a step therapy exception request within seventy-
28 two (72) hours of receipt. In situations where exigent
29 circumstances exist, the managed care plan or utilization review
30 entity shall grant or deny a step therapy request within twenty-

1 four (24) hours of receipt. An insured or an insured's health
2 care provider may appeal an adverse determination of a step
3 therapy exception request via telephone, facsimile, electronic
4 mail or other expeditious method. The managed care plan or
5 utilization review entity shall grant or deny the appeal within
6 the same time frames as provided in this subsection. Failure of
7 the managed care plan or utilization review entity to comply
8 with the deadlines and other requirements specified in this
9 subsection shall result in the step therapy exception request be
10 deemed granted and paid by the managed care plan.

11 (g) Nothing in this section shall be construed to:

12 (1) Require a managed care plan or other entity to establish
13 a new entity to develop clinical criteria used for step therapy
14 protocols.

15 (2) Prevent a managed care plan or utilization review entity
16 from requiring a pharmacist to affect substitutions of
17 prescription drugs consistent with State law.

18 (3) Prevent a health care provider from prescribing a
19 prescription drug that is determined to be medically necessary.

20 Section 8. Article XXI, Subdivision (f) subheading of the
21 act is amended to read:

22 (f) Information for Enrollees and Health Care Providers.

23 Section 9. Section 2136 of the act is amended by adding a
24 subsection to read:

25 Section 2136. Required Disclosure.--* * *

26 (c) If a utilization review entity intends to implement a
27 new preauthorization requirement or restriction or amend an
28 existing requirement or restriction, the utilization review
29 entity shall provide contracted health care providers and
30 insureds with written notice of the new or amended requirement

1 or amendment not less than sixty (60) days before the
2 requirement or restriction is implemented. The notice shall be
3 in writing, and if served upon health care providers, be sent by
4 certified mail, return receipt requested. The requirement of
5 certified mail return receipt requested may be satisfied if the
6 utilization review entity provides notice to a specified
7 individual named in the contract with the health care provider
8 for service of notices, under which circumstances the specified
9 person may receive notice by electronic mail, return receipt
10 requested.

11 Section 10. Section 2152(a)(4) and (6) of the act are
12 amended and the section is amended by adding subsections to
13 read:

14 Section 2152. Operational Standards.--(a) A utilization
15 review entity shall do all of the following:

16 * * *

17 (4) Conduct utilization reviews based on the medical
18 necessity and appropriateness of the health care service being
19 reviewed and provide notification within the following time
20 frames:

21 (i) A prospective utilization review decision shall be
22 communicated within two (2) business days of the receipt of all
23 supporting information reasonably necessary to complete the
24 review.

25 (ii) A concurrent utilization review decision shall be
26 communicated within one (1) business day of the receipt of all
27 supporting information reasonably necessary to complete the
28 review.

29 (iii) A retrospective utilization review decision shall be
30 communicated within thirty (30) days of the receipt of all

1 supporting information reasonably necessary to complete the
2 review.

3 (iv) A utilization review entity shall allow an insured and
4 the insured's health care provider a minimum of one (1) business
5 day following an inpatient admission pursuant to an emergency
6 health care service or urgent health care service to notify the
7 utilization review entity of the admission and any health care
8 services performed.

9 * * *

10 (6) Provide all decisions in writing to include the basis
11 and clinical rationale for the decision. For adverse
12 determinations of preauthorization decisions, a utilization
13 review entity shall provide all decisions to the insured and the
14 insured's health care provider, which decisions shall also
15 include instructions concerning how an appeal may be perfected.
16 Utilization review entities may not retroactively review the
17 medical necessity of a preauthorization that has been previously
18 approved or granted.

19 * * *

20 (9) Post to the utilization review entity's publicly
21 accessible Internet website:

22 (i) A current list of services and supplies requiring
23 preauthorization.

24 (ii) Written clinical criteria for preauthorization
25 decisions.

26 (10) Ensure that a preauthorization shall be valid for one
27 hundred eighty (180) days or the duration of treatment,
28 whichever is greater, from the date the health care provider
29 receives the preauthorization so long as the insured is a member
30 of the plan.

1 (11) When performing preauthorization, only request copies
2 of medical records if a difficulty develops in determining the
3 medical necessity of a health care service. In that case, the
4 utilization review agent may only request the necessary and
5 relevant sections of the medical record.

6 (12) Not deny preauthorization nor delay preauthorization
7 for administrative defects. In the event an administrative
8 defect is discovered, a managed care plan shall allow a health
9 care provider the opportunity to remedy the administrative
10 defect within thirty (30) days of receiving notice.

11 * * *

12 (e) Failure by a utilization review entity to comply with
13 deadlines and other requirements specified for preauthorization
14 shall result in the health care service subject to review to be
15 deemed preauthorized and paid by the managed care plan.

16 (f) A utilization review entity shall approve claims for
17 health care services for which a preauthorization was required
18 and received from the managed care plan prior to the rendering
19 of the health care services, unless one of the following occurs:

20 (1) The enrollee was not eligible for coverage at the time
21 the health care service was rendered. A managed care plan may
22 not deny payment for a claim on this basis if the enrollee's
23 coverage was retroactively terminated more than one hundred
24 twenty (120) days after the date of service, provided the claim
25 is submitted timely. If the claim is submitted after the timely
26 filing deadline, the managed care plan shall have no more than
27 thirty (30) days after the claim is received to deny the claim
28 on the basis the enrollee was not eligible for coverage on the
29 date of the health care service.

30 (2) The preauthorization was based on materially inaccurate

1 or incomplete information provided by the enrollee, the
2 enrollee's designee or the health care provider, such that if
3 the correct or complete information had been provided, the
4 preauthorization would not have been granted.

5 (3) There is a reasonable basis supported by material facts
6 available for review that the enrollee, the enrollee's designee
7 or the health care provider has engaged in fraud or abuse.

8 Section 11. The act is amended by adding sections to read:

9 Section 2161.1. Preauthorization and Adverse

10 Determinations.--(a) A utilization review entity shall ensure
11 that:

12 (1) Preauthorizations are made by a qualified licensed
13 health care provider who has knowledge of the items, services,
14 products, tests or procedures submitted for preauthorization.

15 (2) Adverse determinations are made by a physician. The
16 reviewing physician must possess a current and valid
17 nonrestricted license to practice medicine in this Commonwealth
18 and be board certified in the specialty subject to the adverse
19 determination. A utilization review entity may seek approval
20 from the Insurance Commissioner to use a reviewing physician
21 that is not board-certified due to unavailability or difficulty
22 in finding a board-certified reviewing physician in a given
23 specialty. The Insurance Commissioner shall develop a form and
24 parameters for the requests and shall transmit all requests as
25 notices to the Legislative Reference Bureau for publication in
26 the Pennsylvania Bulletin. The Insurance Commissioner shall
27 provide at least ten (10) days for comment before rendering a
28 decision, which decision shall be transmitted to the Legislative
29 Reference Bureau as a separate notice for publication in the
30 Pennsylvania Bulletin.

1 (b) Notification of a preauthorization shall be accompanied
2 by a unique preauthorization number and indicate:

3 (1) The specific health care services preauthorized.

4 (2) The next date for review.

5 (3) The total number of days approved.

6 (4) The date of admission or initiation of services, if
7 applicable.

8 (c) Neither the utilization review entity nor the payer or
9 health insurer that has retained the utilization review entity
10 may retroactively deny coverage for emergency or nonemergency
11 care that had been preauthorized when the care was provided, if
12 the information provided was accurate.

13 (d) In the event a health care provider obtains
14 preauthorization for one (1) service but the service provided is
15 not an exact match to the service that was preauthorized, but
16 the service does not materially depart from the service that was
17 preauthorized, a health plan shall not deny payment for the
18 service only if:

19 (1) the date of service differs by less than thirty (30)
20 days;

21 (2) the physician or health care provider rendering the
22 service differs from the physician or health care provider that
23 was indicated on the preauthorization, but is otherwise licensed
24 and qualified to provide the preauthorized service; or

25 (3) the service provided is different than what was
26 preauthorized but is commonly and appropriately a substitute
27 based on common procedural terminology.

28 (e) The health plan shall allow the health care provider to
29 resubmit the claim with corrected information for appropriate
30 reimbursement within thirty (30) days of receiving notice.

1 (f) (1) If a utilization review entity questions the
2 medical necessity of a health care service, the utilization
3 review entity shall notify the insured's health care provider
4 that medical necessity is being questioned and provide the basis
5 of the challenge in sufficient detail to allow the provider to
6 meaningfully address the concern of the utilization review
7 entity prior to issuing an adverse determination.

8 (2) The insured's health care provider or the health care
9 provider's designee and the insured or insured's designee shall
10 have the right to discuss the medical necessity of the health
11 care service with the utilization review physician.

12 (3) A utilization review entity questioning medical
13 necessity of a health care service which may result in an
14 adverse determination shall make the reviewing physician or a
15 physician who is part of a team making the decision available
16 telephonically between the hours of seven (7) o'clock
17 antemeridian and seven (7) o'clock postmeridian.

18 (g) When making a determination based on medical necessity,
19 a utilization review entity shall base the determination on an
20 insured's presenting symptoms, diagnosis and information
21 available through the course of treatment or at the time of
22 admission or presentation at the emergency department.

23 (h) A utilization review entity may not deny
24 preauthorization based solely on its determination that
25 inpatient level of care is not appropriate. In the event a
26 utilization review entity determines an alternative level of
27 care is appropriate, the utilization review entity shall provide
28 and cite the specific criteria used as the basis for the level
29 of care determination to the health care provider. The health
30 care provider shall have the right to appeal the determination.

1 (i) A utilization review entity may not issue an adverse
2 determination for a procedure due to lack of preauthorization if
3 the procedure is medically necessary or clinically appropriate
4 for the patient's medical condition and rendered at the same
5 time as a related procedure for which preauthorization was
6 required and received.

7 (j) When making a medical necessity determination, a
8 utilization review entity shall deem a hospital stay of at least
9 forty-eight (48) hours as meeting inpatient level of care
10 criteria.

11 (k) A utilization review entity shall make a
12 preauthorization or adverse determination and notify the insured
13 and the insured's health care practitioner as follows:

14 (1) For nonurgent health care services, within seventy-two
15 (72) hours of obtaining all the necessary information to make
16 the preauthorization or adverse determination.

17 (2) For urgent health care services, within twenty-four (24)
18 hours of obtaining all the necessary information to make the
19 preauthorization or adverse determination.

20 (l) No utilization review entity may require
21 preauthorization for an emergency service, including
22 postevaluation and poststabilization services.

23 Section 2161.2. Appeals.--(a) An insured or the insured's
24 health care provider may request an expedited appeal of an
25 adverse determination via telephone, facsimile, electronic mail
26 or other expeditious method. Within one (1) day of receiving an
27 expedited appeal and all information necessary to decide the
28 appeal, the utilization review entity shall provide the insured
29 and the insured's health care provider written confirmation of
30 the expedited review determination.

1 (b) An appeal shall be reviewed only by a physician who
2 satisfies any of the following conditions:

3 (1) Is board certified in the same specialty as a health
4 care practitioner who typically manages the medical condition or
5 disease.

6 (2) Is currently in active practice in the same specialty as
7 the health care provider who typically manages the medical
8 condition or disease.

9 (3) Is knowledgeable of, and has experience in, providing
10 the health care services under appeal.

11 (4) Is under contract with a utilization review entity to
12 perform reviews of appeals and payment of fees due under the
13 contract, but the performance and payment is not subject to or
14 contingent upon the outcome of the appeal.

15 The physician may also be subject to a provider agreement
16 with the insurer as a provider, but may not receive any other
17 fee or compensation from the insurer. The physician's receipt of
18 compensation from the utilization review entity shall not be
19 considered by the physician in determining the conclusion
20 reached by the physician. The physician shall at all times
21 render independent and accurate medical judgment in reaching an
22 opinion or conclusion. Failure to comply with this provision
23 shall render the physician subject to licensure disciplinary
24 action by the appropriate State licensing board.

25 (5) Not involved in making the adverse determination.

26 (6) Familiar with all known clinical aspects of the health
27 care services under review, including, but not limited to, all
28 pertinent medical records provided to the utilization review
29 entity by the insured's health care provider and any relevant
30 record provided to the utilization review entity by a health

1 care facility.

2 (c) The utilization review entity shall ensure that appeal
3 procedures satisfy the following requirements:

4 (1) The insured and the insured's health care provider may
5 challenge the adverse determination and have the right to appear
6 in person before the physician who reviews the adverse
7 determination.

8 (2) The utilization review entity shall provide the insured
9 and the insured's health care provider with written notice of
10 the time and place concerning where the review meeting will take
11 place. Notice shall be given to the insured's health care
12 provider at least fifteen (15) days in advance of the review
13 meeting.

14 (3) If the insured or the insured's health care provider
15 appear in person, the utilization review entity shall offer the
16 insured or insured's health care provider the opportunity to
17 communicate with the reviewing physician, at the utilization
18 review entity's expense, by conference call, video conferencing
19 or other available technology.

20 (4) The physician performing the review of the appeal shall
21 consider all information, documentation or other material
22 submitted in connection with the appeal without regard to
23 whether the information was considered in making the adverse
24 determination.

25 (d) The following deadlines shall apply to the utilization
26 review entities:

27 (1) A utilization review entity shall decide an expedited
28 appeal and notify the insured and the insured's health care
29 provider of the determination within one (1) day after receiving
30 a notice of expedited appeal by the insured or the insured's

1 health care provider and all information necessary to decide the
2 appeal.

3 (2) A utilization review entity shall issue a written
4 determination concerning a nonexpedited appeal not later than
5 ten (10) days after receiving a notice of appeal from an insured
6 or insured's health care provider and all information necessary
7 to decide the appeal.

8 (e) Written notice of final adverse determinations shall be
9 provided to the insured and the insured's health care provider.

10 (f) If the insured or the insured's health care provider or
11 a designee on behalf of either the insured or the insured's
12 health care provider has satisfied all necessary requirements
13 for the appeal of an adverse determination through the
14 preauthorization process and the appeal has resulted in a
15 continued adverse determination either based on lack of medical
16 necessity or an administrative defect, the insured, the
17 insured's health care provider or a designee on behalf of either
18 the insured or the insured's health care provider or a designee
19 may file a consumer complaint with the Insurance Department. The
20 complaint shall be adjudicated without unnecessary delay and a
21 determination issued by the Insurance Department with
22 appropriate sanctions, if applicable, pursuant to the authority
23 given to the Insurance Department.

24 (g) To the extent that an insured, an insured's health care
25 provider or a designee on behalf of either the insured or the
26 insured's health care provider or a designee files a consumer
27 complaint with the department or the Office of Attorney General
28 pursuant to their authority to receive such complaints, a copy
29 of the complaint filed with either the department or the Office
30 of Attorney General shall be forwarded to the Insurance

1 Department and the copy shall serve as a new consumer complaint
2 to be adjudicated pursuant to the terms of this section and all
3 other applicable law.

4 (h) Nothing in this section shall be construed to preclude
5 an insured or an insured's designee the ability to file a
6 separate consumer complaint with the Insurance Department for
7 failure to comply with the requirements of this act as it
8 applies to preauthorization processes or denial of health
9 insurance coverage generally.

10 Section 2195. Access Requirements in Service Areas.--If a
11 patient's safe discharge is delayed for any reason, including
12 lack of available posthospitalization services, including, but
13 not limited to, skilled nursing facilities, home health services
14 and postacute rehabilitation, the managed care plan shall
15 reimburse the hospital for each subsequent date of service at
16 the greater of the contracted rate with the managed care plan
17 for the current level of care and service or the full diagnostic
18 related group payment divided by the mean length of stay for the
19 particular diagnostic related group.

20 Section 2196. Uniform Preauthorization Form.--(a) Within
21 three (3) months of the effective date of this section, the
22 Insurance Department shall convene a panel to develop a uniform
23 preauthorization form that all health care providers in this
24 Commonwealth shall use to request preauthorization and that all
25 health insurers shall accept as sufficient to request
26 preauthorization of health care services.

27 (b) The panel shall consist of not fewer than ten (10)
28 persons. Equal representation shall be afforded to the
29 physician, health care facility, employer, health insurer and
30 consumer protection communities within this Commonwealth.

1 (c) Within one (1) year of the effective date of this
2 section, the panel shall conclude development of the uniform
3 preauthorization form and the Insurance Department shall make
4 the uniform preauthorization form available to health care
5 providers in this Commonwealth and utilization review entities
6 and agents.

7 Section 2197. Preauthorization Exemptions.--(a) When
8 appropriate use criteria exist for a particular health care
9 service, the health care service shall be exempt from
10 preauthorization if the provision of the health care service
11 comports with applicable appropriate use criteria.

12 (b) A health care service that has been provided following
13 approval through the preauthorization procedures provided by the
14 insurer or which have been disclosed as not subject to
15 preauthorization procedures shall not be subject to
16 retrospective review based on medical necessity related to the
17 preauthorization.

18 Section 2198. Data Collection and Reporting.--(a) The
19 Insurance Department shall maintain and collect data on the
20 number of appeals filed by enrollees, enrollee designees and
21 health care providers with utilization review entities.

22 (b) The Insurance Department shall, on an annual basis,
23 publish a report made accessible on the department's publicly
24 accessible Internet website and serve a copy of the report on
25 the Banking and Insurance Committee of the Senate and the
26 Insurance Committee of the House of Representatives that
27 identifies the following data elements by place and type of
28 service:

29 (1) The total number of appeals filed against utilization
30 review entities.

1 (2) The number and percentage of appeals filed against each
2 utilization review entity.

3 (3) The total number of appeals found in favor of
4 utilization review entities.

5 (4) The number and percentage of appeals found in favor of
6 each managed care plan.

7 (5) The total number of appeals found in favor of the
8 enrollee, designee or health care provider.

9 (6) The number and percentage of appeals found in favor of
10 the enrollee, designee or health care provider against each
11 managed care plan.

12 (c) The Insurance Department shall evaluate, monitor and
13 track health plan statistics per the information gathered in
14 subsection (a) and investigate negative trends and outliers and
15 shall facilitate meetings between health care providers and
16 managed care plans to discuss and resolve disputes.

17 Section 12. Nothing in this act shall be construed to
18 preclude an insurer from developing a program exempting a health
19 care provider from preauthorization protocols.

20 Section 13. This act shall take effect in 60 days.