THE GENERAL ASSEMBLY OF PENNSYLVANIA

HOUSE BILL

No. 516

Session of 2019

INTRODUCED BY ROAE, MILLARD, JAMES, BERNSTINE, MENTZER, KEEFER AND SAYLOR, FEBRUARY 19, 2019

REFERRED TO COMMITTEE ON STATE GOVERNMENT, FEBRUARY 19, 2019

AN ACT

1 2 3 4 5 6	Amending Title 71 (State Government) of the Pennsylvania Consolidated Statutes, adding provisions relating to certain legislative service agencies, merging the Legislative Budget and Finance Committee and Joint State Government Commission by establishing the Joint State Government Legislative Budget and Finance Committee; and making related repeals.
7	The General Assembly of the Commonwealth of Pennsylvania
8	hereby enacts as follows:
9	Section 1. Title 71 of the Pennsylvania Consolidated
10	Statutes is amended by adding a part to read:
11	PART IV
12	THE LEGISLATURE
13	Subpart
14	A. (Reserved)
15	B. (Reserved)
16	C. Legislative Service Agencies
17	SUBPART A
18	(Reserved)
19	SUBPART B
20	(Reserved)

1	SUBPART C
2	LEGISLATIVE SERVICE AGENCIES
3	<u>Chapter</u>
4	35. Joint State Government Legislative Budget and Finance
5	<u>Committee</u>
6	CHAPTER 35
7	JOINT STATE GOVERNMENT LEGISLATIVE
8	BUDGET AND FINANCE COMMITTEE
9	Sec.
10	3501. Scope of chapter.
11	3502. Definitions.
12	3503. Establishment of committee.
13	3504. Membership.
14	3505. Designees.
15	3506. Chairman.
16	3507. Executive director and staff.
17	3508. Organization and meetings.
18	3509. General powers and duties of committee.
19	3510. Duties relating to studies and investigations.
20	3511. Duties relating to budget and finance.
21	3512. Appropriation for committee.
22	3513. Compensation prohibited.
23	3514. Continuation of standing committees.
24	§ 3501. Scope of chapter.
25	This chapter relates to the Joint State Government
26	Legislative Budget and Finance Committee.
27	§ 3502. Definitions.
28	The following words and phrases as used in this chapter shall
29	have the meanings given to them in this section unless the
30	context clearly indicates otherwise:

- 1 "Committee." The Joint State Government Legislative Budget
- 2 and Finance Committee established under section 3503 (relating
- 3 to establishment of committee).
- 4 <u>"Executive director." The Executive Director of the Joint</u>
- 5 State Government Legislative Budget and Finance Committee
- 6 established under section 3507 (relating to executive director
- 7 and staff).
- 8 § 3503. Establishment of committee.
- 9 The entire membership of the House of Representatives and the
- 10 entire membership of the Senate shall constitute a continuing
- 11 joint legislative committee, to be known as the Joint State
- 12 <u>Government Legislative Budget and Finance Committee.</u>
- 13 § 3504. Membership.
- 14 The committee shall consist of an executive committee
- 15 <u>comprised of the following members:</u>
- 16 <u>(1) The President pro tempore of the Senate.</u>
- 17 (2) The Speaker of the House of Representatives.
- 18 (3) The majority and minority leaders of the Senate.
- 19 (4) The majority and minority leaders of the House of
- 20 Representatives.
- 21 (5) The majority and minority whips of the Senate.
- 22 (6) The majority and minority whips of the House of
- 23 Representatives.
- 24 (7) The chairman of the majority and minority caucuses
- of the Senate.
- 26 (8) The chairman of the majority and minority caucuses
- of the House of Representatives.
- 28 <u>§ 3505</u>. Designees.
- 29 The members identified under section 3504 (relating to
- 30 membership) may designate any member of the Senate or House of

- 1 Representatives, respectively, to act in the executive committee
- 2 member's stead and to serve at the executive committee member's
- 3 <u>discretion as a member of the executive committee.</u>
- 4 § 3506. Chairman.
- 5 The committee shall organize by the selection of a chairman
- 6 who shall be selected by the executive committee and who shall
- 7 be an ex officio member of the executive committee without a
- 8 vote.
- 9 § 3507. Executive director and staff.
- 10 (a) General rule. -- The committee shall employ an executive
- 11 <u>director and professional, technical, clerical and other</u>
- 12 <u>assistance as may be deemed necessary.</u>
- 13 (b) Powers and duties. -- The executive director shall have
- 14 the following powers and duties:
- 15 <u>(1) The continuous review of State expenditures,</u>
- revenues and analysis of budget to ascertain the facts,
- 17 compare cost, workload and other data, and make
- 18 recommendations concerning the State's budget and revenue of
- 19 the departments, boards, commissions and agencies of the
- 20 <u>Commonwealth</u>.
- 21 (2) Other duties assigned by the committee.
- 22 (c) Staff and limitation.--
- 23 (1) The executive director, in consultation with the
- committee, shall employ the staff necessary to perform the
- 25 <u>functions of the committee or required by the members of the</u>
- 26 committee.
- 27 (2) In no case may the number of individuals employed as
- staff to the committee exceed 75% of the number of
- 29 individuals employed by the Joint State Government Commission
- 30 and Legislative Budget and Finance Committee on the effective

- 1 date of this section.
- 2 § 3508. Organization and meetings.
- 3 (a) General rule. -- The committee shall organize within 30
- 4 days of the effective date of this section, and thereafter the
- 5 <u>executive committee shall hold the organization meeting within</u>
- 6 30 days after the convening of the regular session of the
- 7 General Assembly in odd-numbered years. Meetings of the
- 8 committee shall be scheduled by the executive committee.
- 9 (b) Manner of convening meetings. -- The executive committee
- 10 shall conduct the business of the committee and shall meet at
- 11 the call of the chairman or upon written request of six or more
- 12 members of the executive committee.
- 13 § 3509. General powers and duties of committee.
- 14 The committee shall have the following powers and duties:
- 15 <u>(1) To request a department or agency of the</u>
- 16 <u>Commonwealth for information the committee deems pertinent to</u>
- 17 the studies in which the committee is engaged.
- 18 (2) To designate persons, other than members of the
- 19 General Assembly, to act in advisory capacities.
- 20 (3) To make investigations and studies and to gather
- 21 information deemed useful to the General Assembly and to the
- 22 standing committees of the Senate and the House of
- 23 <u>Representatives.</u>
- 24 (4) To sit during the interim between regular
- 25 <u>legislative sessions convening in odd-numbered years.</u>
- 26 (5) To report to the General Assembly or to the various
- 27 standing committees of the Senate and the House of
- Representatives findings and recommendations, accompanied
- 29 with drafts of legislation, as the committee deems necessary
- for the information of and consideration by the General

- 1 Assembly.
- 2 (6) To furnish technical staff services requested by the
- 3 standing committees of the Senate and House of
- 4 Representatives during regular or special sessions of the
- 5 General Assembly.
- 6 (7) To study the revenues, expenditures and fiscal
- 7 problems of the Commonwealth, its officers, boards,
- 8 committees, commissions, institutions and other State
- 9 <u>agencies.</u>
- 10 § 3510. Duties relating to studies and investigations.
- 11 (a) General rule. -- The committee shall undertake, through
- 12 the standing committees of the Senate and House of
- 13 Representatives, studies and investigations as the General
- 14 Assembly by resolution directs.
- 15 (b) Designation of standing committees. -- If a study or
- 16 <u>investigation is made</u>, the President pro tempore of the Senate
- 17 shall designate the appropriate standing committee of the Senate
- 18 and the Speaker of the House of Representatives shall designate
- 19 the appropriate standing committee of the House of
- 20 Representatives to make the study or investigation. The two
- 21 standing committees, when so designated, shall constitute a
- 22 joint study committee of the committee for that purpose.
- 23 (c) Meetings in interim between regular sessions.--During
- 24 the interim between regular sessions of the General Assembly
- 25 which convene in odd-numbered years, each joint study committee
- 26 assigned to make a study shall meet at the call of the chairman
- 27 of the committee or at the joint call of the chairman of the
- 28 designated standing committees of the Senate and House of
- 29 Representatives.
- 30 § 3511. Duties relating to budget and finance.

- 1 (a) General rule. -- The committee shall have the following
- 2 powers and duties:
- 3 (1) To request, receive, review, examine, study,
- 4 <u>ascertain and compare fiscal information concerning the</u>
- 5 <u>budget</u>, the revenues and expenditures of the Commonwealth and
- 6 <u>to make recommendations to the General Assembly, when found</u>
- 7 <u>advisable, directed to the elimination of unnecessary</u>
- 8 <u>expenditures and to the promotion of economy in the</u>
- 9 government of the Commonwealth.
- 10 (2) To make current examination and, when pertinent,
- 11 reports concerning the current condition of all State money,
- 12 <u>appropriations and other money, whether or not appropriations</u>
- are being currently expended for the purposes and within the
- 14 <u>statutory restrictions provided by the General Assembly, and</u>
- 15 <u>concerning the current availability of revenue to meet</u>
- 16 <u>expenditures under appropriations.</u>
- 17 (b) Reports of certain appropriations. -- The committee shall
- 18 report to the General Assembly when they are in session, the
- 19 Governor and the Auditor General, when it appears that any
- 20 appropriation is being expended for purposes other than the
- 21 purposes for which the appropriation was intended, or if it
- 22 appears that any statutory restrictions or provisions are being
- 23 violated.
- 24 (c) Reports of fiscal nature. -- The committee shall make
- 25 reports to the members of the General Assembly and, upon
- 26 request, to the standing committees of the Senate and House of
- 27 Representatives with respect to any of the committee's findings
- 28 or recommendations of a fiscal nature. The committee shall keep
- 29 complete minutes of committee meetings. The committee shall make
- 30 and distribute the final report to the members of the ensuing

- 1 General Assembly not later than 10 days after the convening of
- 2 the regular session of the General Assembly.
- 3 <u>(d) Subpoenas.--</u>
- 4 (1) The committee may issue subpoenas, under the hand
- 5 and seal of the chairman, to compel the attendance of
- 6 witnesses and the production of any papers, books, accounts,
- 7 <u>documents and testimony touching matters of a fiscal nature</u>
- 8 properly being inquired into by the committee, to administer
- 9 <u>oaths, and to cause the deposition of witnesses, either</u>
- 10 residing within or without this Commonwealth, to be taken in
- the manner prescribed by laws for taking depositions in civil
- 12 actions.
- 13 (2) Any person who wilfully neglects or refuses to
- 14 <u>comply with a subpoena issued on behalf of the committee</u>
- 15 <u>under this section, or refuses to testify to any matter the</u>
- person may be lawfully interrogated under this section, shall
- 17 be subject to the penalties provided by the laws of the
- 18 <u>Commonwealth in such cases.</u>
- 19 (e) Reimbursements to witnesses. -- Each witness who appears
- 20 before the committee by its order, other than an officer or
- 21 employee of the Commonwealth, shall receive for the witness's
- 22 attendance the fees and mileage provided for witnesses in civil
- 23 cases in courts of record, which shall be audited and paid out
- 24 of the money of the committee upon the presentation of proper
- 25 vouchers signed by the witness and approved by the chairman or
- 26 vice-chairman of the committee.
- 27 (f) Opportunity to comment. -- Before a written report is made
- 28 by the committee under this section, the department, officer or
- 29 agency of the government involved in the report shall be
- 30 afforded an opportunity to comment, and the comments shall be

- 1 <u>attached to the report.</u>
- 2 § 3512. Appropriation for committee.
- 3 An item of appropriation shall be included in the General
- 4 Appropriation Act to pay the expenses of the members of the
- 5 committee, and for the salary of the executive director,
- 6 <u>clerical and other hire and incidental expenses.</u>
- 7 § 3513. Compensation prohibited.
- 8 No member of the committee shall receive any remuneration,
- 9 <u>salary or expenses as a member of the committee other than</u>
- 10 remuneration, salary and expenses as a member of the General
- 11 Assembly and traveling expenses incurred upon the business of
- 12 the committee or its study committees.
- 13 § 3514. Continuation of standing committees.
- 14 For the purposes of this chapter, the standing committees of
- 15 the Senate and House of Representatives shall continue during
- 16 the interim between sessions convening in odd-numbered years.
- 17 Section 2. Any reference in any other law to the Joint State
- 18 Government Commission or Legislative Budget and Finance
- 19 Committee shall be deemed to be a reference to the Joint State
- 20 Government Legislative Budget and Finance Committee.
- 21 Section 3. Repeals are as follows:
- 22 (1) The General Assembly finds that the repeals under
- paragraph (2) are necessary to implement this act.
- 24 (2) The following acts are repealed:
- 25 (i) The act of July 1, 1937 (P.L.2460, No.459).
- 26 (ii) The act of August 4, 1959 (P.L.587, No.195).
- 27 Section 4. This act shall take effect in 60 days.