THE GENERAL ASSEMBLY OF PENNSYLVANIA

SENATE BILL

No. 1111 Session of 2018

INTRODUCED BY HUGHES, BLAKE AND BREWSTER, JUNE 11, 2018

REFERRED TO EDUCATION, JUNE 11, 2018

AN ACT

- 1 Providing for the Pennsylvania Promise Program and the 2 Pennsylvania Promise Fund.
- 3 The General Assembly of the Commonwealth of Pennsylvania
- 4 hereby enacts as follows:
- 5 Section 1. Short title.
- 6 This act shall be known and may be cited as the Pennsylvania
- 7 Promise Act.
- 8 Section 2. Definitions.
- 9 The following words and phrases when used in this act shall
- 10 have the meanings given to them in this section unless the
- 11 context clearly indicates otherwise:
- 12 "Academic year." A 12-month period commencing on or after
- 13 August 1 of the calendar year.
- 14 "Agency." The Pennsylvania Higher Education Assistance
- 15 Agency.
- 16 "Community college." An institution created under Article
- 17 XIX-A of the act of March 10, 1949 (P.L.30, No.14), known as the
- 18 Public School Code of 1949, or the act of August 24, 1963

- 1 (P.L.1132, No.484), known as the Community College Act of 1963.
- 2 "Eligible adult learner." An individual who:
- 3 (1) Is a resident of this Commonwealth at the time of
- 4 the application.
- 5 (2) Has been a domiciled resident of this Commonwealth
- 6 as determined by the agency.
- 7 (3) Is 24 years of age or older at the time of the
- 8 application.
- 9 (4) Has graduated from high school or an equivalent
- 10 approved by the Department of Education.
- 11 (5) Has applied for and been accepted to an institution
- of higher education.
- 13 (6) Has completed a Free Application For Federal Student
- 14 Aid (FAFSA).
- 15 (7) Has applied for all available Federal Pell grants,
- 16 Pennsylvania State grants and institution grants.
- "Eligible student." An individual who:
- 18 (1) Is a resident of this Commonwealth at the time of
- 19 the application.
- 20 (2) Has been a domiciled resident of this Commonwealth
- as determined by the agency.
- 22 (3) Is less than 24 years of age or is an active member
- 23 of a branch of the armed services at the time of the
- 24 application.
- 25 (4) Has graduated from high school or an equivalent
- 26 approved by the Department of Education within the previous
- 27 five years.
- 28 (5) Has applied for and been accepted to an institution
- of higher education.
- 30 (6) Has completed a Free Application For Federal Student

- 1 Aid (FAFSA).
- 2 (7) Has applied for all available Federal Pell grants,
- 3 Pennsylvania State grants and institution grants.
- 4 "Fees." Fixed charges to recover costs of certain services,
- 5 materials or activities provided. Fees shall not exceed the
- 6 highest fixed charges set by the Pennsylvania State System of
- 7 Higher Education's Board of Governors.
- 8 "Full-time student." An individual enrolled in an
- 9 undergraduate degree program at an institution of higher
- 10 education and registered for a minimum of 12 credits per
- 11 semester or equivalent enrollment as set by the agency.
- 12 "Fund." The Pennsylvania Promise Fund established under
- 13 section 5.
- "Institution of higher education." Any of the following:
- 15 (1) A community college.
- 16 (2) A State-owned institution.
- 17 (3) A State-related institution.
- 18 (4) The Thaddeus Stevens College of Technology.
- 19 "Part-time student." An individual enrolled in an
- 20 institution of higher education and registered for less than 12
- 21 credits per semester or equivalent enrollment as set by the
- 22 agency.
- 23 "Program." The Pennsylvania Promise Program established
- 24 under this act.
- 25 "Room and board." The standard educational expense allowance
- 26 for the most recent year as determined by the agency.
- 27 "State-owned institution." An institution which is part of
- 28 the State System of Higher Education under Article XX-A of the
- 29 Public School Code of 1949 and all branches and campuses of the
- 30 institution.

- 1 "State-related institution." The Pennsylvania State
- 2 University, Pennsylvania College of Technology, University of
- 3 Pittsburgh, Temple University, Lincoln University and associated
- 4 branch campuses of the universities.
- 5 "Tuition." An amount not to exceed the maximum undergraduate
- 6 in-state tuition rate established by the Board of Governors for
- 7 rendering educational services, as enumerated in Article XX-A of
- 8 the Public School Code of 1949. The agency, at its discretion,
- 9 may increase the maximum amount.
- 10 Section 3. Pennsylvania Promise Program.
- 11 There is established within the agency a program to be known
- 12 as the Pennsylvania Promise Program.
- 13 Section 4. Procedure.
- 14 (a) Agency. -- The agency shall administer the program and be
- 15 responsible for carrying out the provisions of this act.
- 16 (b) Regulations. -- The agency may adopt rules and regulations
- 17 necessary to administer the provisions of this act.
- 18 Section 5. Pennsylvania Promise Fund.
- 19 (a) Fund. -- A restricted receipts account shall be
- 20 established in the State Treasury and shall be known as the
- 21 Pennsylvania Promise Fund.
- 22 (b) Administration of fund. -- Money in the fund shall be
- 23 appropriated to the agency on an ongoing basis to carry out the
- 24 provisions of this act.
- 25 (c) Contributions and investment. -- The following apply:
- 26 (1) The fund may accept gifts, donations, legacies or
- any other revenues.
- 28 (2) Interest earned by the fund shall remain in the
- 29 fund.
- 30 (d) Purpose. -- Money in the fund shall be used for the

1 purpose set forth in this act.

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- 2 (e) Allocation. -- The following shall apply:
- 3 (1) The agency shall distribute money from the fund to 4 eliqible students in accordance with sections 6 and 7.
- 5 (2) The agency shall allocate money in the fund for 6 eliqible adult learners:
 - (i) In accordance with section 8.
- 8 (ii) In the following amounts:
- 9 (A) For fiscal year 2018-2019, \$12,500,000.
- 10 (B) For fiscal year 2019-2020, \$25,000,000.
- 11 (C) For fiscal year 2020-2021, \$40,000,000.
- 12 (D) For fiscal year 2021-2022 and each fiscal year thereafter, \$50,000,000.
- 14 (3) Beginning no later than the first full fiscal year
 15 after the notice in section 10 is published and each fiscal
 16 year thereafter, \$50,000,000 shall be transferred by the
 17 agency from the fund to the Department of Labor and Industry
 18 to support and enhance apprenticeship programs across this
 19 Commonwealth.
- 20 (4) Beginning no later than the first full fiscal year
 21 after the notice in section 10 is published and each fiscal
 22 year thereafter, no more than \$50,000,000 shall be used by
 23 the agency for matching funds through the agency's work study
 24 program.
- 25 (5) Notwithstanding any provisions of law to the 26 contrary, uses of funds made available under this section 27 shall be determined by the agency.
- 28 (f) Nonlapsing.--Money in the fund shall not lapse and shall 29 be available in subsequent fiscal years to be used in accordance 30 with the provisions of this act.

- 1 (g) Administrative fees. -- No more than 2% of the money in
- 2 the fund may be used to cover administrative costs. For purposes
- 3 of this section, administrative costs shall include marketing of
- 4 the program throughout this Commonwealth.
- 5 (h) Insufficient funds. -- If during any year there are
- 6 insufficient funds available to provide scholarships or make the
- 7 transfers required under this section, the agency shall pro rate
- 8 the transfers and scholarships under sections 6 and 7.
- 9 Section 6. Scholarship for tuition and fees.
- 10 (a) Application. -- The agency shall accept applications, in a
- 11 form and manner as determined by the agency, from eligible
- 12 students for tuition and fees.
- 13 (b) Scholarship at State-owned or State-related
- 14 institution. -- An eligible student may receive a scholarship at a
- 15 State-owned institution or State-related institution for the
- 16 academic year in an amount not to exceed the outstanding tuition
- 17 and fees after Federal, State and institution grants have been
- 18 applied if the eligible student:
- 19 (1) has a total annual household income that does not
- 20 exceed \$110,000; and
- 21 (2) is enrolled full-time.
- 22 (c) Scholarship at community colleges. -- An eligible student
- 23 may receive a scholarship at a community college for the
- 24 academic year in an amount not to exceed the outstanding tuition
- 25 and fees after Federal, State and institution grants have been
- 26 applied if, at a minimum, the eligible student is enrolled full-
- 27 time.
- 28 (d) Review and approval.--
- 29 (1) The agency shall review all applications submitted
- 30 under this section.

- 1 (2) The agency may approve an application if the
- 2 application meets the requirements under subsection (b) or
- 3 (c) and if the eligible student submitting the application
- 4 meets the requirements of this act.
- 5 (e) Distribution of scholarship. -- Once an eligible student
- 6 has been approved for a scholarship for tuition and fees under
- 7 this section, the agency shall, upon receipt of an outstanding
- 8 balance from an institution of higher education, pay the
- 9 outstanding tuition and fee balance owed by the eligible student
- 10 directly to the institution of higher education.
- 11 (f) Limitation on scholarship. -- Notwithstanding any
- 12 provision of this act to the contrary, the agency may not issue
- 13 any scholarship in excess of the outstanding balance for tuition
- 14 and fees received from an institution of higher education.
- 15 (g) Renewal.--
- 16 (1) A scholarship for tuition and fees awarded to an
- 17 eligible student shall not exceed one academic year.
- 18 (2) The agency shall create an application to allow
- 19 previously approved eligible students to recertify their
- 20 eligibility.
- 21 (3) An eligible student at a State-owned or State-
- 22 related institution who has not exceeded the limitation in
- subsection (i) may reapply for the scholarship for tuition
- 24 and fees if the eligible student:
- 25 (i) Is enrolled full-time.
- 26 (ii) Is making satisfactory academic progress as
- 27 determined by the institution of higher education, unless
- the eligible student is in the first year of college.
- 29 (iii) While attending a State-owned institution or
- 30 State-related institution, has a total annual household

- income that does not exceed \$110,000.
- 2 (4) An eligible student at a community college who has
- 3 not exceeded the limitation in subsection (i) may reapply for
- 4 the scholarship for tuition and fees if the eligible student:
- 5 (i) Is enrolled full-time or part-time.
- 6 (ii) Is making satisfactory academic progress,
- 7 unless the eligible student is in the first year of
- 8 college.
- 9 (h) Continued eligibility. -- An eligible student shall be
- 10 continuously enrolled in the institution of higher education for
- 11 the academic year which the eligible student received a
- 12 scholarship for tuition and fees. If the eligible student is not
- 13 continuously enrolled in the institution of higher education,
- 14 the agency, in its discretion, may deny renewal under subsection
- 15 (g).
- 16 (i) Limitation to scholarship.--
- 17 (1) An eligible student may not receive a scholarship
- for tuition and fees if the eligible student:
- (i) While attending a community college, the
- 20 eligible student has completed no more than four academic
- 21 years or has earned an associate's degree, except as
- 22 provided in paragraph (2).
- 23 (ii) While attending a State-owned institution or
- 24 State-related institution, the eligible student has
- completed four academic years or has earned a bachelor's
- degree.
- 27 (2) A student who is otherwise eligible for a
- 28 scholarship under this section may not be eligible for a
- 29 scholarship for tuition and fees if the local sponsor has not
- 30 made the payment required under section 1913-A(a)(2) of the

- act of March 10, 1949 (P.L.30, No.14), known as the Public
- 2 School Code of 1949.
- 3 (3) An eligible student may receive a scholarship for no
- 4 more than four academic years at an institution of higher
- 5 education.
- 6 Section 7. Scholarship for room and board.
- 7 (a) Application. -- The agency shall accept applications, in a
- 8 form and manner as determined by the agency, from eligible
- 9 students who qualify under subsections (b) and (c).
- 10 (b) Scholarship at State-owned or State-related
- 11 institution. -- An eligible student at a State-owned or State-
- 12 related institution may receive a need-based scholarship for
- 13 room and board for the academic year after Federal, State and
- 14 institution grants have been applied if the eligible student:
- 15 (1) has a total annual household income that does not
- 16 exceed \$48,000; and
- 17 (2) is enrolled full-time.
- 18 (c) Scholarship at community college. -- An eligible student
- 19 at a community college may receive a need-based scholarship for
- 20 room and board for the academic year after Federal, State and
- 21 institution grants have been applied if the eligible student:
- 22 (1) has a total annual household income that does not
- 23 exceed \$48,000; and
- 24 (2) is enrolled full-time or part-time.
- 25 (d) Review and approval.--
- 26 (1) The agency shall review all applications submitted
- 27 under this section.
- 28 (2) The agency may approve an application if the
- 29 application meets the requirements under subsection (b) or
- 30 (c) and if the eligible student meets the requirements of

- 1 this act.
- 2 (e) Distribution of scholarship at State-owned or State-
- 3 related institution. -- If an eligible student has been approved
- 4 for a scholarship for room and board under subsection (b), the
- 5 agency shall, upon receipt of an outstanding balance from the
- 6 State-owned or State-related institution of higher education,
- 7 pay the outstanding balance for room and board owed by the
- 8 eligible student directly to the institution.
- 9 (f) Distribution of scholarship at community colleges.--If
- 10 an eligible student has been approved for a scholarship for room
- 11 and board under subsection (c), the agency shall pay a
- 12 scholarship for room and board in a manner decided by the
- 13 agency.
- 14 (g) Limitation on scholarship.--
- 15 (1) Except as provided in paragraph (2) and
- notwithstanding any provision of this act to the contrary,
- the agency may not issue a scholarship for room and board in
- 18 excess of the outstanding balance received from a State-owned
- 19 institution or State-related institution.
- 20 (2) The agency may issue a scholarship for room and
- 21 board in excess of the outstanding balance received from a
- 22 community college.
- 23 (3) A student who is otherwise eligible for a
- scholarship under this section may not be eligible for a
- 25 scholarship for tuition and fees if the local sponsor has not
- 26 made the payment required under section 1913-A(a)(2) of the
- 27 act of March 10, 1949 (P.L.30, No.14), known as the Public
- 28 School Code of 1949.
- 29 (h) Renewal.--
- 30 (1) A scholarship for tuition and fees awarded to an

- 1 eligible student shall not exceed one academic year.
- 2 (2) The agency shall create an application to allow
- 3 previously approved eligible students to recertify their
- 4 eligibility.
- 5 (3) An eligible student who has not exceeded the
- 6 limitation in subsection (j) may reapply for the scholarship
- 7 for room and board if the student is enrolled full-time at a
- 8 State-owned or State-related institution or is enrolled full-
- 9 time or part-time at a community college and:
- 10 (i) is making satisfactory academic progress, unless
- the eliqible student is in the first year of college; and
- 12 (ii) has a total annual household income that does
- 13 not exceed \$48,000.
- 14 (i) Continued eligibility. -- An eligible student shall be
- 15 continuously enrolled in the institution of higher education for
- 16 the academic year for which the eligible student received a
- 17 scholarship for room and board. If an eligible student is not
- 18 continuously enrolled in the institution of higher education,
- 19 the agency, in its discretion, may deny renewal under subsection
- 20 (h).
- 21 (j) Limitation to eligibility.--
- 22 (1) An eligible student may not receive a scholarship
- for room and board if the eligible student:
- 24 (i) While attending a community college, has
- completed four academic years or has earned an
- associate's degree except as provided in paragraph (2).
- 27 (ii) While attending a State-owned institution or
- 28 State-related institution, has completed four academic
- years or has earned a bachelor's degree.
- 30 (2) An eligible student may receive a scholarship for

- 1 two academic years at a State-owned institution or State-
- 2 related institution if they have exhausted their eligibility
- 3 under paragraph (1)(i).
- 4 Section 8. Eligibility for adult reeducation.
- 5 (a) Application. -- The agency shall accept applications, in a
- 6 form and manner as determined by the agency, from an eligible
- 7 adult learner for aid to assist with education expenses.
- 8 (b) Eligibility.--An eligible adult learner may receive
- 9 assistance for aid for adult reeducation programs for the
- 10 academic year the eligible adult learner:
- 11 (1) has a total annual household income that does not
- 12 exceed \$110,000; and
- 13 (2) has applied for and has been accepted into an adult
- 14 reeducation program or adult reeducation certificate program,
- or is enrolled part time or full time in an institution of
- 16 higher education.
- 17 (c) Pennsylvania Targeted Industry Program. -- Notwithstanding
- 18 any provisions of law to the contrary, the agency may use money
- 19 allocated for adult reeducation for the Pennsylvania Targeted
- 20 Industry Program.
- 21 (d) Review and approval. --
- 22 (1) The agency shall review all applications submitted
- 23 under this section.
- 24 (2) The agency may approve an application if the
- application meets the requirements under subsection (b) and
- if the eligible adult learner meets the requirements of this
- 27 act.
- 28 (e) Priority. -- When reviewing an application for aid under
- 29 this section, the agency shall prioritize aid for programs that
- 30 lead to an industry-recognized credential that is articulated

- 1 with college credit. The agency shall annually determine and
- 2 post on its publicly accessible Internet website industry-
- 3 recognized credentialed programs that qualify for aid priority
- 4 under this section.
- 5 (f) Distribution of aid.--If an eligible adult learner has
- 6 been approved for aid under this section, the agency shall, upon
- 7 receipt of an outstanding balance from an institution of higher
- 8 education, pay the outstanding balance owed by an adult learner
- 9 directly to the institution of higher education.
- 10 (g) Limitation on aid. -- Notwithstanding any provision of
- 11 this act to the contrary, the agency may not issue any aid in
- 12 excess of the outstanding balance received from an institution
- 13 of higher education.
- 14 (h) Renewal.--
- 15 (1) Aid awarded to an eligible adult learner shall not
- 16 exceed one academic year.
- 17 (2) The agency shall create an application to allow
- 18 previously approved eligible students to recertify their
- 19 eligibility.
- 20 (3) An eligible adult learner who has not exceeded the
- 21 limitation in subsection (i) may reapply for aid if:
- 22 (i) Enrolled as a full-time student or part-time
- 23 student at an institution of higher education or a
- 24 certificate program approved by the agency.
- 25 (ii) Total annual household income does not exceed
- 26 \$110,000.
- 27 (i) Limitation to eligibility. -- An eligible adult learner
- 28 may not receive aid if the eligible adult learner:
- 29 (1) While attending a community college, has completed
- 30 no more than four academic years or has earned an associate's

- degree or an industry-recognized credential for which the
- 2 eligible adult learner was enrolled in order to qualify for
- 3 aid.
- 4 (2) While attending a State-owned institution or State-
- 5 related institution, has completed four academic years or has
- 6 earned a bachelor's degree or industry-recognized credential
- 7 for which the eligible adult learner was enrolled in order to
- 8 qualify for aid.
- 9 Section 9. Annual report.
- 10 Beginning one year after the first scholarship is awarded
- 11 under this act, the agency shall provide the Governor and the
- 12 chairperson and minority chairperson of the Appropriations
- 13 Committee and the Education Committee of the Senate and the
- 14 chairperson and minority chairperson of the Appropriations
- 15 Committee and the Education Committee of the House of
- 16 Representatives with a report which includes the following:
- 17 (1) The total number of students served by the program.
- 18 (2) A breakdown by race, gender, ethnicity and
- 19 socioeconomic demographic for all students served by the
- 20 program, if known.
- 21 (3) The total number of scholarships awarded and the
- 22 average amount awarded.
- 23 (4) A year-over-year comparison of the net total costs
- 24 at all institutions of higher education in this Commonwealth
- 25 which shall be used to evaluate the adequacy and success of
- the program in lowering college costs.
- 27 (5) Recommendations, if any, for improving access and
- 28 affordability of higher education.
- 29 (6) Any other information.
- 30 Section 10. Notice.

- 1 The Secretary of the Commonwealth shall submit notice for
- 2 publication in the Pennsylvania Bulletin when the General
- 3 Assembly appropriates money necessary to effectuate this act.
- 4 Section 11. Effective date.
- 5 This act shall take effect as follows:
- 6 (1) The following provisions shall take effect
- 7 immediately:
- 8 (i) This section.
- 9 (ii) Section 10.
- 10 (2) The remainder of this act shall take effect upon
- 11 publication of the notice under section 10.