THE GENERAL ASSEMBLY OF PENNSYLVANIA

HOUSE BILL

No. 2365 Session of 2018

INTRODUCED BY DALEY, JUNE 7, 2018

REFERRED TO COMMITTEE ON RULES, JUNE 7, 2018

AN ACT

- 1 Providing for legislative reapportionment and for the powers and 2 duties of the Legislative Reapportionment Commission.
- 3 The General Assembly of the Commonwealth of Pennsylvania
- 4 hereby enacts as follows:
- 5 Section 1. Short title.
- 6 This act shall be known and may be cited as the Legislative
- 7 Reapportionment Openness and Fairness Act.
- 8 Section 2. Declaration of policy.
- 9 The General Assembly finds and declares as follows:
- 10 (1) In our representative democracy, the people elect
- 11 their elected officials and entrust to them the complex task
- of government.
- 13 (2) In order for this process to work ideally, openness
- and fairness in the legislative reapportionment process is
- 15 essential, as are efforts to educate, inform and engage the
- residents of this Commonwealth about the matter.
- 17 (3) Public participation must be encouraged to help
- ensure that reapportionment plans provide an equal

- 1 opportunity for incumbents and challengers alike to compete
- 2 absent political favor to either.
- 3 Section 3. Definitions.
- 4 The following words and phrases when used in this act shall
- 5 have the meanings given to them in this section unless the
- 6 context clearly indicates otherwise:
- 7 "Commission." The Legislative Reapportionment Commission.
- 8 "Secretary." The Secretary of State of the Commonwealth.
- 9 Section 4. Preliminary plan.
- 10 (a) Filing.--No later than 90 days after either the
- 11 commission has been duly certified or usable population data for
- 12 the Commonwealth is available, whichever is later in time, the
- 13 commission shall file a preliminary plan with the secretary.
- 14 (b) Public comment. -- A public comment period of 30 days
- 15 shall commence with the filing of the preliminary plan.
- 16 Section 5. Final plan.
- 17 The commission shall, no later than 30 days after the date of
- 18 the expiration of the public comment period, prepare and adopt a
- 19 revised reapportionment plan for both houses of the General
- 20 Assembly, which shall become the final plan. The final plan
- 21 shall be accompanied by an explanation of the revisions.
- 22 Section 6. Commission failure to file.
- 23 If a preliminary or final plan is not filed by the commission
- 24 within the time prescribed by section 4 or 5, unless the time be
- 25 extended by the Supreme Court for cause shown, the Supreme Court
- 26 shall immediately proceed on its own motion to reapportion this
- 27 Commonwealth.
- 28 Section 7. Appeals.
- 29 An aggrieved person may file an appeal from the final plan
- 30 directly to the Supreme Court within 30 days after the filing of

- 1 the final plan. If the appellant establishes that the final plan
- 2 is contrary to law, the Supreme Court shall issue an order
- 3 remanding the final plan to the commission and directing the
- 4 commission to reapportion this Commonwealth in a manner not
- 5 inconsistent with the order.
- 6 Section 8. Citizens plans.
- 7 (a) General rule. -- A resident of this Commonwealth may
- 8 submit a reapportionment plan or plans for any or all districts
- 9 of the General Assembly to the commission. These plans shall be
- 10 considered by the commission.
- 11 (b) Information to be made available. -- The commission shall
- 12 make software and demographic data available on its publicly
- 13 accessible Internet website for use by residents of this
- 14 Commonwealth to develop plans.
- 15 Section 9. Openness and solicitation of public input.
- 16 (a) Meetings.--The commission shall meet at the call of the
- 17 chairman as necessary.
- 18 (b) Public hearings. -- Prior to the development of the
- 19 preliminary plan and again prior to the development of the final
- 20 plan:
- 21 (1) The commission shall conduct five separate public
- 22 hearings.
- 23 (2) Each hearing shall be held in a different geographic
- 24 region of this Commonwealth.
- 25 (c) Open meetings.--The commission shall comply with 65
- 26 Pa.C.S. Ch. 7 (relating to open meetings) and the act of
- 27 February 14, 2008 (P.L.6, No.3), known as the Right-to-Know Law.
- 28 Communications between the commission or a member of the
- 29 commission and other persons concerning a reapportionment plan
- 30 shall be in writing and made part of the public record.

- 1 (d) Public testimony. -- The commission shall hear public
- 2 testimony at all public hearings. A good faith effort shall be
- 3 made by the commission to hear from as many Commonwealth
- 4 residents as possible.
- 5 (e) Written testimony. -- The commission shall develop a
- 6 method of receiving written testimony, including all electronic
- 7 mail formats, such as e-mail and text mail, from members of the
- 8 public who cannot or choose not to testify in person. The
- 9 testimony shall be reviewed by members of the commission and
- 10 given consideration equal to consideration given to the
- 11 testimony of those who have appeared before the commission.
- 12 Section 10. Dissemination of public information.
- 13 (a) Internet website. -- The commission shall establish a
- 14 publicly accessible Internet website for the purpose of the
- 15 dissemination of information. The information contained on the
- 16 website shall include:
- 17 (1) All statistical and geographic data utilized in
- drawing plans, including maps.
- 19 (2) All written communications between the commission
- and other persons concerning a plan.
- 21 (3) The preliminary and final plan.
- 22 (4) A detailed explanation of the differences between
- the preliminary and final plan.
- 24 (5) Citizen plans submitted to the commission.
- 25 (6) Notice of public hearings held by the commission.
- 26 (7) Notice of meetings of the commission.
- 27 (8) Transcripts of testimony presented at public
- hearings held by the commission.
- 29 (9) Official minutes of meetings of the commission.
- 30 (10) Contact information for the commission and its

- 1 members, including mailing addresses, telephone and facsimile
- 2 numbers and e-mail addresses, if available.
- 3 (b) Software. -- The publicly accessible Internet website
- 4 shall also be used by the commission to facilitate the use of
- 5 redistricting software that residents of this Commonwealth can
- 6 utilize to develop plans.
- 7 (c) Publication. -- A plan filed by the commission, or ordered
- 8 by the Supreme Court upon failure of the commission to act,
- 9 shall be published by the secretary once in at least one
- 10 newspaper of general circulation in each senatorial and
- 11 representative district. The publication shall contain a map of
- 12 this Commonwealth showing the complete reapportionment of the
- 13 General Assembly by districts and a map showing the
- 14 reapportionment districts in the area normally served by the
- 15 newspaper in which the publication is made. The publication
- 16 shall also state the population of the senatorial and
- 17 representative districts having the smallest and largest
- 18 population and the percentage variation of the districts from
- 19 the average population for senatorial and representative
- 20 districts.
- 21 Section 11. Funding.
- The compensation and expenses of members and staff appointed
- 23 by the commission and other necessary expenses shall be paid
- 24 from appropriations or money available to the commission.
- 25 Section 12. Reimbursement.
- The members of the commission who are not elected members of
- 27 the General Assembly shall be entitled to compensation for their
- 28 services as the General Assembly from time to time shall
- 29 determine, but no part thereof shall be paid until a preliminary
- 30 plan is filed. If a preliminary plan is filed but the commission

- 1 fails to file a revised or final plan within the time
- 2 prescribed, the commission members shall forfeit all right to
- 3 compensation not paid.
- 4 Section 13. Severability.
- 5 The provisions of this act are severable. If a provision of
- 6 this act or its application to a person or circumstance is held
- 7 invalid, the invalidity shall not affect other provisions or
- 8 applications of this act which can be given effect without the
- 9 invalid provision or application.
- 10 Section 14. Effective date.
- 11 This act shall take effect in 60 days.