THE GENERAL ASSEMBLY OF PENNSYLVANIA

HOUSE BILL

No. 1968 Session of 2017

INTRODUCED BY MICCARELLI, BOYLE, BAKER, BERNSTINE, DRISCOLL, DAY, SCHLOSSBERG, MILLARD, HELM, BARBIN, WHEELAND AND WATSON, DECEMBER 13, 2017

REFERRED TO COMMITTEE ON STATE GOVERNMENT, DECEMBER 13, 2017

AN ACT

- Amending the act of July 2, 2010 (P.L.266, No.44), entitled "An act providing for divestiture by the State Treasurer, the 1 2 State Employees' Retirement System and the Public School 3 Employees' Retirement System of investments in companies doing business in Iran and Sudan," providing for divestiture 5 of investments in companies boycotting Israel. 6 7 The General Assembly of the Commonwealth of Pennsylvania hereby enacts as follows: 8 Section 1. The title of the act of July 2, 2010 (P.L.266, 10 No.44), known as the Protecting Pennsylvania's Investments Act, 11 is amended to read: 12 AN ACT 13 Providing for divestiture by the State Treasurer, the State 14 Employees' Retirement System and the Public School Employees' 15 Retirement System of investments in companies boycotting 16 Israel and doing business in Iran and Sudan. 17 Section 2. Section 2 of the act is amended to read: 18 Section 2. Definitions.
- 19 The following words and phrases when used in this act shall

- 1 have the meanings given to them in this section unless the
- 2 context clearly indicates otherwise:
- 3 "Alternative investments." An investment in a private equity
- 4 fund, private debt fund, venture fund, real estate fund, hedge
- 5 fund or absolute return fund.
- 6 "Board." As defined in section 102 of the act of February 1,
- 7 1974 (P.L.34, No.15), known as the Pennsylvania Municipal
- 8 Retirement Law, 24 Pa.C.S. § 8102 (relating to definitions) or
- 9 71 Pa.C.S. § 5102 (relating to definitions).
- 10 "Boycott Israel." Engaging in actions that are
- 11 politically motivated and are intended to penalize, inflict
- 12 <u>economic harm on or otherwise limit commercial relations with</u>
- 13 the State of Israel or companies based in the State of Israel or
- 14 <u>in territories controlled by the State of Israel.</u>
- 15 "Business activities." Owning or controlling property or
- 16 assets located in, having employees or facilities located in,
- 17 providing goods or services to, having distribution agreements
- 18 with, issuing credit or loans to, purchasing bonds or commercial
- 19 paper issued by, investing in or having equity ties to or with
- 20 Iran, Sudan or any company domiciled in Iran or Sudan.
- 21 "Company." Any sole proprietorship, organization,
- 22 association, corporation, partnership, joint venture, limited
- 23 partnership, limited liability partnership, limited liability
- 24 company or other entity or business association that exists for
- 25 the purpose of making a profit.
- 26 "Direct holdings." All securities of a company that are held
- 27 directly by the public fund.
- 28 "Foreign company." Any entity which is not organized under
- 29 the laws of the United States.
- "Government of Iran." The government of Iran and its

- 1 instrumentalities and companies owned or controlled by the
- 2 government of Iran.
- 3 "Government of Sudan." The government in Khartoum, Sudan,
- 4 which is led by the National Congress Party, formerly known as
- 5 the National Islamic Front, or any successor government formed
- 6 on or after October 13, 2006, including the coalition the
- 7 National Unity Government agreed upon in the Comprehensive Peace
- 8 Agreement for Sudan. The term does not include the regional
- 9 government of southern Sudan.
- "Inactive business activities." The continued holding or
- 11 renewal of rights to property previously operated for the
- 12 purpose of generating revenues but not presently deployed for
- 13 that purpose.
- "Indemnitee." Each current or former board member, duly
- 15 appointed designee of a board member, officer, employee,
- 16 including, without limitation, the attorneys in the Office of
- 17 Chief Counsel that serve a public fund, agent, research firm or
- 18 investment manager of a public fund who was or is a party to, or
- 19 is threatened to be made a party to or is otherwise involved in
- 20 any proceeding by reason of the fact that the person is or was a
- 21 board member, designee of a board member, officer, employee,
- 22 agent, research firm or investment manager of a public fund.
- "Indirect holdings." All securities held in an account or
- 24 fund such as a mutual fund managed by one or more persons not
- 25 employed by a public fund, in which the public fund owns shares
- 26 or interests together with other investors.
- 27 "Iran." The Islamic Republic of Iran.
- 28 "List of State Sponsors of Terrorism." The list of countries
- 29 designated by the United States Secretary of State as having
- 30 repeatedly provided support for acts of international terrorism

- 1 as reported annually in Country Reports on Terrorism under
- 2 section 140 of the Foreign Relations Authorization Act, Fiscal
- 3 Years 1988 and 1989 (Public Law 100-24, 26 U.S.C. § 2656(f)).
- 4 "Marginalized populations of Sudan." Include, but are not
- 5 limited to, the portion of the population in the Darfur region
- 6 that has been genocidally victimized; the portion of the
- 7 population of southern Sudan victimized by Sudan's North-South
- 8 civil war; the Beja, Rashidiya and other similarly underserved
- 9 groups of eastern Sudan; the Nubian and other similarly
- 10 underserved groups in Sudan's Abyei, Southern Blue Nile and Nuba
- 11 Mountain regions; and the Amri, Hamadab, Manasir and other
- 12 similarly underserved groups of northern Sudan.
- "Military equipment." Weapons, arms, military supplies and
- 14 equipment that may be used readily for military purposes,
- 15 including, but not limited to, radar systems or military-grade
- 16 transport vehicles. This term shall also include supplies or
- 17 services sold or provided directly or indirectly to any force
- 18 actively participating in armed conflict in Sudan.
- 19 "Mineral extraction activities." Include exploring,
- 20 extracting, processing, transporting or wholesale selling or
- 21 trading of elemental minerals or associated metal alloys or
- 22 oxides (ore), including gold, copper, chromium, chromite,
- 23 diamonds, iron, iron ore, silver, tungsten, uranium and zinc, as
- 24 well as facilitating such activities, including by providing
- 25 supplies or services in support of such activities.
- "Oil-related activities." The term includes all of the
- 27 following:
- 28 (1) Development of petroleum or natural gas resources of
- 29 Iran or Sudan. This paragraph does not include the mere sale
- of gasoline and related consumer products.

- 1 (2) Owning rights to oil or natural gas blocks.
- 2 (3) Exporting, extracting, producing, refining,
- 3 processing, exploring for, transporting, selling or trading
- 4 oil or natural gas.
- 5 (4) Constructing, maintaining or operating any pipeline,
- 6 refinery, liquefaction facility or other oil or natural gas
- 7 infrastructure.
- 8 (5) Facilitating activities referred to in paragraph
- 9 (1), (2), (3) or (4), including by supplying services in
- 10 support of the activities.
- 11 "Power production activities." Business activities that
- 12 involve a project commissioned by the National Electricity
- 13 Corporation (NEC) of Sudan or other similar government of Sudan
- 14 entity whose purpose is to facilitate power generation and
- 15 delivery, including, but not limited to, establishing power-
- 16 generating plants or hydroelectric dams, selling or installing
- 17 components for the project, providing service contracts related
- 18 to the installation or maintenance of the project, as well as
- 19 facilitating such activities, including by providing supplies or
- 20 services in support of such activities.
- 21 "Proceeding." Any threatened, pending or completed action,
- 22 suit or proceeding, including, without limitation, an action,
- 23 suit or proceeding by or in the right of a public fund, relating
- 24 to compliance with any investment limitations imposed by
- 25 statute, whether civil, criminal, administrative, investigative
- 26 or through arbitration.
- 27 "Public fund." Any of the following:
- 28 (1) The State Employees' Retirement Fund established
- 29 pursuant to 71 Pa.C.S. Pt. XXV (relating to retirement for
- 30 State employees and officers).

- 1 (2) The Public School Employees' Retirement Fund
- 2 established pursuant to 24 Pa.C.S. Pt. IV (relating to
- 3 retirement for school employees).
- 4 (3) The Pennsylvania Municipal Retirement Fund.
- 5 (4) Any Commonwealth fund of which the State Treasurer
- 6 is the custodian.
- 7 "Scrutinized business activities." Business activities that
- 8 have resulted in a company becoming a scrutinized company.
- 9 "Scrutinized company." Any of the following:
- 10 (1) Any foreign company that has:
- 11 (i) invested at least \$20,000,000 in oil-related
- 12 activities in Iran in any 12-month period since August 5,
- 13 1996;
- 14 (ii) supplied military equipment to the government
- of Iran within the 12-month period prior to the effective
- date of this section; or
- 17 (iii) knowingly and intentionally violated the
- 18 United States export controls with respect to Iran during
- the 12-month period prior to the effective date of this
- 20 section.
- 21 (2) Any foreign company that meets the criteria set
- forth either in subparagraph (i) or (ii):
- 23 (i) The company has business activities that involve
- 24 contracts with or provision of supplies or services to
- the government of Sudan, companies in which the
- government of Sudan has any direct equity share,
- government of Sudan-commissioned consortiums or projects,
- or companies involved in government of Sudan-commissioned
- consortiums or projects; and
- 30 (A) more than 10% of the company's revenue or

assets linked to Sudan involve oil-related activities or mineral extraction activities; less than 75% of the company's revenues or assets linked to Sudan involve contracts with or provision of oil-related or mineral extracting products or services to the regional government of southern Sudan or a project or consortium created exclusively by that regional government; and the company has failed to take substantial action specific to Sudan; or

- (B) more than 10% of the company's revenues or assets linked to Sudan involve power production activities; less than 75% of the company's power production activities include projects whose intent is to provide power or electricity to the marginalized populations of Sudan; and the company has failed to take substantial action specific to Sudan.
- (ii) The company supplies military equipment within Sudan, unless it clearly shows that the military equipment cannot be used to facilitate offensive military actions in Sudan or the company implements rigorous and verifiable safeguards to prevent use of that equipment by forces actively participating in armed conflict, for example, through post-sale tracking of such equipment by the company, certification from a reputable and objective third party that such equipment is not being used by a party participating in armed conflict in Sudan or sale of such equipment solely to the regional government of southern Sudan or any internationally recognized peacekeeping force or humanitarian organization.

- 1 (3) Any foreign company that boycotts Israel.
- 2 The term does not include a foreign company that is a social
- 3 development company.
- 4 "Social development company." A company whose primary
- 5 purpose in <u>Israel</u>, Iran or Sudan is to provide humanitarian
- 6 goods or services, including medicine or medical equipment,
- 7 agricultural supplies or infrastructure; educational
- 8 opportunities; journalism-related activities; information or
- 9 information materials; spiritual-related activities; services of
- 10 a purely clerical or reporting nature; food, clothing or general
- 11 consumer goods.
- "Substantial action specific to Iran." Adopting, publicizing
- 13 and implementing a formal plan to cease scrutinized business
- 14 activities within one year and to refrain from any such new
- 15 business activities in Iran.
- 16 "Substantial action specific to Israel." Adopting,
- 17 publicizing and implementing a formal plan to cease boycotting
- 18 Israel within one year and to refrain from boycotting Israel
- 19 after that period.
- "Substantial action specific to Sudan." Adopting,
- 21 publicizing and implementing a formal plan to cease scrutinized
- 22 business activities within one year and to refrain from any such
- 23 new business activities; undertaking significant humanitarian
- 24 efforts in conjunction with an international organization, the
- 25 government of Sudan, the regional government of southern Sudan
- 26 or a nonprofit entity and evaluated and certified by an
- 27 independent third party to be substantial in relationship to the
- 28 company's Sudan business activities and of benefit to one or
- 29 more marginalized populations of Sudan; or through engagement
- 30 with the government of Sudan, materially improving conditions

- 1 for the genocidally victimized population in Darfur.
- 2 "Sudan." The Democratic Republic of Sudan.
- 3 Section 3. The act is amended by adding a section to read:
- 4 <u>Section 3.1. Identification of companies boycotting Israel.</u>
- 5 (a) Best effort. -- Within 90 days after the effective date of
- 6 this section, a public fund shall make its best effort to
- 7 <u>identify all companies boycotting Israel in which the public</u>
- 8 <u>fund has direct holdings. A public fund shall review, as</u>
- 9 appropriate in the public fund's judgment, publicly available
- 10 <u>information regarding companies boycotting Israel</u>, including
- 11 <u>information provided by nonprofit organizations, research firms,</u>
- 12 <u>international organizations and government entities.</u>
- 13 (b) Assembly. -- By the first meeting of a public fund
- 14 <u>following the time period under subsection (a), the public fund</u>
- 15 <u>shall assemble all companies boycotting Israel into a</u>
- 16 <u>Scrutinized Companies Boycotting Israel List.</u>
- 17 Section 4. Sections 4, 5 and 6 of the act are amended to
- 18 read:
- 19 Section 4. Required actions.
- 20 (a) Procedure. -- A public fund shall adhere to the procedures
- 21 under this section for determining companies on its <u>Scrutinized</u>
- 22 <u>Companies Boycotting Israel List</u>, Scrutinized Companies with
- 23 Activities in Iran List and Scrutinized Companies with
- 24 Activities in Sudan List that qualify for divestment.
- 25 (b) Engagement.--
- 26 (1) For each company on a public fund's <u>Scrutinized</u>
- 27 <u>Companies Boycotting Israel List</u>, Scrutinized Companies with
- 28 Activities in Iran List or Scrutinized Companies with
- 29 Activities in Sudan List in which the public fund has direct
- 30 holdings, the public fund shall send a written notice

- 1 informing the company of its scrutinized company status and
- 2 specify the business activities which have resulted in this
- determination and that it may become subject to divestment by
- 4 the public fund. The notice must inform the company of the
- 5 opportunity to clarify its scrutinized business activities
- and encourage the company, within 180 days of the date of
- 7 receipt of the notice, to cease <u>boycotting Israel or</u> its
- 8 scrutinized business activities in Iran, Sudan or both or
- 9 convert the activities to inactive business activities in
- order to avoid qualifying for divestment by the public fund.
- 11 The notice shall be sent no later than 120 days after the
- 12 effective date of this section.
- 13 (2) If, within 180 days of the date of receipt of a
- 14 notice under paragraph (1), a company announces by public
- disclosure <u>substantial action specific to Israel</u>, substantial
- action specific to Iran or substantial action specific to
- 17 Sudan, the public fund may maintain its holdings, but the
- 18 company shall remain on the Scrutinized Companies Boycotting
- 19 <u>Israel List</u>, Scrutinized Companies with Activities in Iran
- 20 List or Scrutinized Companies with Activities in Sudan List
- 21 pending completion of the companies' cessation of scrutinized
- 22 business activities. Following completion of a company's
- 23 cessation of scrutinized business activities, the public fund
- shall remove the company from its <u>Scrutinized Companies</u>
- 25 Boycotting Israel List, Scrutinized Companies with Activities
- 26 in Iran List or Scrutinized Companies with Activities in
- 27 Sudan List.
- 28 (c) Divestment.--
- 29 (1) If, after 180 days following the effective date of
- 30 receipt of the notice under subsection (b)(1), a company has

1 not announced by public disclosure <u>substantial action</u>

2 <u>specific to Israel</u>, substantial action specific to Iran,

3 substantial action specific to Sudan or both as specified in

4 the notice, or the public fund determines or becomes aware

5 that the company continues to <u>boycott Israel or</u> have

6 scrutinized business activities, the public fund, within 26

months after the 180-day period, shall sell, redeem, divest

or withdraw from its direct holdings all securities of the

9 company.

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- (2) If a public fund determines or becomes aware that a company that ceased <u>boycotting Israel</u> scrutinized business activities following engagement under subsection (b) has resumed the activities, the public fund shall send a written notice to the company under subsection (b), and the company shall be immediately placed onto the public fund's <u>Scrutinized Companies Boycotting Israel List</u>, Scrutinized Companies with Activities in Iran List or Scrutinized Companies with Activities in Sudan List.
- that has announced by public disclosure <u>substantial action</u> <u>specific to Israel</u>, substantial action specific to Iran, substantial action specific to Sudan or both. If, after one year the public fund determines or becomes aware that the company has not implemented the plan, within 26 months after the expiration of the one-year period, the public fund shall sell, redeem, divest or withdraw from its direct holdings all securities of the company.
- 28 (d) Prohibition.--A public fund may not acquire securities
- 29 of a company on its <u>Scrutinized Companies Boycotting Israel</u>
- 30 List, Scrutinized Companies with Activities in Iran List or

- 1 Scrutinized Companies with Activities in Sudan List.
- 2 (e) Excluded securities. -- Nothing in this act shall apply to
- 3 the public fund's holdings in alternative investments or
- 4 indirect holdings.
- 5 Section 5. Reporting.
- 6 (a) Report to United States Attorney General. -- Within 30
- 7 days of the passage of this act, administrators of the public
- 8 fund shall file a written report to the United States Attorney
- 9 General detailing the requirements contained in this act.
- 10 (b) Duty of public fund. -- A public fund shall, within one
- 11 year of assembly of its <u>Scrutinized Companies Boycotting Israel</u>
- 12 List, Scrutinized Companies with Activities in Iran List and
- 13 Scrutinized Companies with Activities in Sudan List, provide a
- 14 report to the Governor, the President pro tempore of the Senate,
- 15 the Speaker of the House of Representatives and each member of
- 16 the boards of the Pennsylvania Municipal Retirement System, the
- 17 State Employees' Retirement System and Public School Employees'
- 18 Retirement System. The report shall include the items required
- 19 under subsection (c). The report shall be made available to the
- 20 public.
- 21 (c) Contents. -- The report under subsection (b) shall include
- 22 the most recent <u>Scrutinized Companies Boycotting Israel List</u>,
- 23 Scrutinized Companies with Activities in Iran List and
- 24 Scrutinized Companies with Activities in Sudan List and all of
- 25 the following:
- 26 (1) A summary of correspondence with scrutinized
- companies engaged by the public fund under section 4.
- 28 (2) All investments sold, redeemed, divested or
- 29 withdrawn in compliance with section 4(c), the costs and
- 30 expenses of such transfers and a determination of net gain or

- loss on account of such transactions incurred in compliance
- 2 with the provisions of this act.
- 3 (3) All prohibited investments under section 4(d).
- 4 (4) A list of all publicly traded securities held by the
- 5 public fund.
- 6 (d) Update. -- A public fund shall do all of the following:
- 7 (1) Annually update, based on evolving information under
- 8 subsection (c), and make publicly available its <u>Scrutinized</u>
- 9 <u>Companies Boycotting Israel List</u>, Scrutinized Companies with
- 10 Activities in Iran List and Scrutinized Companies with
- 11 Activities in Sudan List.
- 12 (2) Provide a copy of the lists under paragraph (1),
- including updates, to all other public funds.
- 14 Section 6. Expiration.
- 15 (a) Recurrence of investment in Iran. -- A public fund shall
- 16 have no obligations under this act with respect to a company
- 17 engaged in business activities in Iran upon the occurrence of
- 18 any of the following:
- 19 (1) Iran does not appear on the List of State Sponsors
- of Terrorism.
- 21 (2) The President or Congress of the United States,
- 22 through legislation or executive order, declares that
- 23 mandatory divestment of the type provided for in this act
- interferes with the conduct of United States foreign policy.
- 25 (b) Recurrence of investment in Sudan. -- A public fund shall
- 26 have no obligations under this act with respect to a company
- 27 engaged in business activities in Sudan upon the occurrence of
- 28 any of the following:
- 29 (1) The President or Congress of the United States
- 30 declares Darfur genocide has been halted for at least 12

1 months.

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- 2 (2) Sudan does not appear on the list of State Sponsors of Terrorism.
- The President or Congress of the United States 4 5 declares that the government of Sudan has honored its 6 commitments to cease attacks on civilians, demobilize and 7 demilitarize the Janjaweed and associated militias, grant free and unfettered access for deliveries of humanitarian 8 9 assistance and allow for the safe and voluntary return of 10 refugees and internally displaced persons under the Sudan Accountability and Divestment Act of 2007 (P.L. 110-174, 121 11 12 Stat. 2516).
 - (4) The President or Congress of the United States, through legislation or executive order, declares that mandatory divestment of the type provided for in this act interferes with the conduct of United States foreign policy.
- 17 (c) Recurrence of investment in companies engaged in
- 18 boycotting Israel. -- A public fund shall have no obligations
- 19 under this act with respect to a company engaged in boycotting
- 20 Israel upon the occurrence of the President or Congress of the
- 21 United States, through legislation or executive order, declaring
- 22 that mandatory divestment of the type provided for in this act
- 23 interferes with the conduct of United States foreign policy.
- 24 Section 5. This act shall take effect in 60 days.