THE GENERAL ASSEMBLY OF PENNSYLVANIA

HOUSE BILL No. 778 Session of 2017

INTRODUCED BY McGINNIS, METCALFE, BLOOM, COX, CUTLER, DIAMOND, IRVIN, KAUFER, KAUFFMAN, KEEFER, F. KELLER, KNOWLES, MILLARD, MUSTIO, O'NEILL, ORTITAY, ROTHMAN, SANKEY, SCHEMEL, STAATS, TOPPER AND WARD, MARCH 9, 2017

REFERRED TO COMMITTEE ON STATE GOVERNMENT, MARCH 9, 2017

AN ACT

1 2 3 4 5	Amending Titles 24 (Education) and 71 (State Government) of the Pennsylvania Consolidated Statutes, in retirement for school employees, further providing for actuarial cost method; and, in retirement for State employees and officers, further providing for actuarial cost method.
6	The General Assembly of the Commonwealth of Pennsylvania
7	hereby enacts as follows:
8	Section 1. Section 8328(c)(4), (d)(2), (e) and (g)(2) of
9	Title 24 of the Pennsylvania Consolidated Statutes are amended
10	to read:
11	§ 8328. Actuarial cost method.
12	* * *
13	(c) Accrued liability contribution rate
14	* * *
15	(4) <u>(i)</u> For the fiscal year beginning July 1, 2011, the
16	accrued liability contribution rate shall be computed as
17	the rate of total compensation of all active members
18	which shall be certified by the actuary as sufficient to

1 fund as a level percentage of compensation over a period 2 of 24 years from July 1, 2011, the present value of the 3 liabilities for all prospective benefits calculated as of June 30, 2010, including the supplemental benefits as 4 5 provided in sections 8348, 8348.1, 8348.2, 8348.3, 8348.4, 8348.5, 8348.6 and 8348.7, in excess of the 6 7 actuarially calculated assets in the fund (calculated 8 recognizing all realized and unrealized investment gains 9 and losses each year in level annual installments over a 10 ten-year period).

11 (ii) The balance of any recognized accrued liability 12 net of market value of assets as of June 30, 2016, shall 13 be funded in annual graduated contributions from July 1, 14 2017, until the balance equals zero. The first annual payment shall be equal to 7.4% of the balance of the 15 16 recognized accrued liability net of market value of assets as of June 30, 2016. Each subsequent annual 17 18 payment shall be equal to the previous annual payment 19 plus an amount equal to 3.5% of the previous annual payment. In the event that the remaining balance is less 20 21 than the previous annual payment, the final payment shall 22 be equal to the remaining balance plus an amount equal to 23 7.25% of the balance.

24 (iii) In the event that the accrued liability is 25 increased by legislation enacted subsequent to June 30, 26 2010, and before July 1, 2016, such additional liability 27 shall be funded as a level percentage of compensation 28 over a period of ten years from the July 1 second 29 succeeding the date such legislation is enacted. 30 (iv) In the event that the accrued liability is

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1		changed by legislation enacted subsequent to June 30,
2		2016, such additional liability shall be funded in equal
3		dollar annual contributions over a period of 20 years
4		from the July 1 second succeeding the date such
5		legislation is enacted.
6	(d)	Supplemental annuity contribution rate
7		* * *
8		(2) <u>(i)</u> For fiscal years beginning July 1, 2011,
9		contributions from the Commonwealth and other employers
10		whose employees are members of the system required to
11		provide for the payment of supplemental annuities as
12		provided in sections 8348, 8348.1, 8348.2, 8348.3,
13		8348.4, 8348.5, 8348.6 and 8348.7 shall be paid as part
14		of the accrued liability contribution rate as provided
15		for in subsection (c)(4), and there shall not be a
16		separate supplemental annuity contribution rate
17		attributable to those supplemental annuities.
18		(ii) In the event that supplemental annuities are
19		increased by legislation enacted subsequent to June 30,
20		2010, and before July 1, 2016, the additional liability
21		for the increase in benefits shall be funded as a level
22		percentage of compensation over a period of ten years
23		from the July 1 second succeeding the date such
24		legislation is enacted.
25		(iii) In the event that supplemental annuities are
26		increased by legislation enacted subsequent to June 30,
27		2016, the additional liability for the increase in
28		benefits shall be funded in equal dollar annual
29		contributions over a period of 20 years from the July 1
30		second succeeding the date such legislation is enacted.

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1 (e) Experience adjustment factor.--

For each year after the establishment of the accrued 2 (1)3 liability contribution rate for the fiscal year beginning July 1, 2011, any increase or decrease in the unfunded 4 5 accrued liability, excluding the gains or losses on the 6 assets of the health insurance account, due to actual 7 experience differing from assumed experience, changes in 8 actuarial assumptions, changes in contributions caused by the 9 final contribution rate being different from the actuarially 10 required contribution rate, active members making shared-risk contributions or changes in the terms and conditions of the 11 12 benefits provided by the system by judicial, administrative 13 or other processes other than legislation, including, but not 14 limited to, reinterpretation of the provisions of this part, 15 shall be amortized as a level percentage of compensation over 16 a period of 24 years beginning with the July 1 second 17 succeeding the actuarial valuation determining said increases 18 or decreases[.] when the actuarial valuation occurs on or 19 before June 30, 2015, and in equal dollar annual 20 contributions over a period of 20 years beginning with the July 1 second succeeding the actuarial valuation determining 21 22 said increases or decreases when the actuarial valuation occurs after June 30, 2016. When the actuarial valuation 23 occurs after June 30, 2016, the actuarial value of system 24 25 assets used to determine the experience adjustment factor 26 shall be the market value of assets as of the date of the 27 actuarial valuation. 28 (2) (Reserved). * * * 29 30 Temporary application of collared contribution rate.--(a)

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2 (2) If, for any of the fiscal years beginning July 1, 3 2011, July 1, 2012, [and on or after] July 1, 2013, July 1, 2014, July 1, 2015, and July 1, 2016, the actuarially 4 5 required contribution rate, calculated without regard for the 6 costs added by legislation, is more than 3%, 3.5%, 4.5%, 7 4.5%, 4.5% and 4.5%, respectively, of the total compensation 8 of all active members greater than the prior year's final 9 contribution rate, then the collared contribution rate shall 10 be applied and be equal to the prior year's final 11 contribution rate increased by 3%, 3.5%, 4.5%, 4.5%, 4.5% and 12 4.5%, respectively, of total compensation of all active 13 members. Otherwise, and for all other fiscal years, the 14 collared contribution rate shall not be applicable. In no case shall the collared contribution rate be less than 4% of 15 16 the total compensation of all active members. * * * 17 Section 2. Section 5508(c)(3), (e)(2), (f)(1) and (h) of 18 19 Title 71 are amended to read: 20 § 5508. Actuarial cost method. * * * 21 (c) Accrued liability contribution rate.--22 * * * 23 24 (i) For the fiscal year beginning July 1, 2010, the (3) 25 accrued liability contribution rate shall be computed as 26 the rate of total compensation of all active members 27 which shall be certified by the actuary as sufficient to 28 fund in equal dollar installments over a period of 30 29 years from July 1, 2010, the present value of the 30 liabilities for all prospective benefits calculated as of

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1 the immediately prior valuation date, including the 2 supplemental benefits as provided in sections 5708, 5708.1, 5708.2, 5708.3, 5708.4, 5708.5, 5708.6, 5708.7 3 and 5708.8, but excluding the benefits payable from the 4 5 retirement benefit plan established pursuant to section 5941 (relating to benefits completion plan), in excess of 6 7 the actuarially calculated assets in the fund (calculated 8 recognizing all realized and unrealized investment gains and losses each year in level annual installments over 9 five years), including the balance in the supplemental 10 11 annuity account, and the present value of employer normal 12 contributions and of member contributions payable with 13 respect to all active members, inactive members on leave 14 without pay, vestees and special vestees on December 31, 2009. 15

16 (ii) The balance of any recognized accrued liability net of market value of assets as of December 31, 2016, 17 18 shall be funded in annual graduated contributions from 19 July 1, 2017, until the balance equals zero. The first 20 annual payment shall be equal to 8.15% of the balance of 21 the recognized accrued liability net of market value of 22 assets as of December 31, 2016. Each subsequent annual 23 payment shall be equal to the previous annual payment 24 plus an amount equal to 2.50% of the previous annual 25 payment. In the event that the remaining balance is less 26 than the previous annual payment, the final payment shall 27 be equal to the remaining balance plus an amount equal to 28 7.5% of the balance.

29 (iii) If the accrued liability is changed by
30 legislation enacted subsequent to December 31, 2009, <u>and</u>

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1 before January 1, 2017, such change in liability shall be 2 funded in equal dollar installments over a period of ten 3 years from the first day of July following the valuation date coincident with or next following the date such 4 5 legislation is enacted. 6 (iv) If the accrued liability is changed by 7 legislation enacted subsequent to December 31, 2016, such 8 change in liability shall be funded in equal dollar annual contributions over a period of 20 years from the 9 10 first day of July following the valuation date coincident 11 with or next following the date such legislation is 12 enacted. 13 * 14 Supplemental annuity contribution rate. --(e) 15 * * * 16 (i) For fiscal years beginning on or after July 1, (2) 17 2010, contributions from the Commonwealth and other 18 employers whose employees are members of the system 19 required to provide for the payment of supplemental 20 annuities as provided in sections 5708, 5708.1, 5708.2, 5708.3, 5708.4, 5708.5, 5708.6, 5708.7 and 5708.8 shall 21 22 be paid as part of the accrued liability contribution 23 rate as provided for in subsection (c)(3), and there 24 shall not be a separate supplemental annuity contribution 25 rate attributable to those supplemental annuities. 26 (ii) In the event that supplemental annuities are 27 increased by legislation enacted subsequent to December 28 31, 2009, and before January 1, 2017, the additional 29 liability for the increase in benefits shall be funded in 30 equal dollar installments over a period of ten years from

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the first day of July following the valuation date coincident with or next following the date such legislation is enacted.

(iii) In the event that supplemental annuities are 4 increased by legislation enacted subsequent to December 5 31, 2016, the additional liability for the increase in 6 benefits shall be funded in equal dollar annual 7 8 contributions over a period of 20 years from the first 9 day of July following the valuation date coincident with 10 or next following the date such legislation is enacted. 11 (f) Experience adjustment factor.--

12 (i) For each year after the establishment of (1)13 the accrued liability contribution rate and the 14 supplemental annuity contribution rate for the fiscal 15 year beginning July 1, 2010, any increase or decrease in 16 the unfunded accrued liability and any increase or 17 decrease in the liabilities and funding for supplemental 18 annuities, due to actual experience differing from 19 assumed experience (recognizing all realized and 20 unrealized investment gains and losses over a five-year 21 period), changes in contributions caused by the final 22 contribution rate being different from the actuarially 23 required contribution rate, State employees making 24 shared-risk member contributions, changes in actuarial 25 assumptions or changes in the terms and conditions of the 26 benefits provided by the system by judicial, 27 administrative or other processes other than legislation, 28 including, but not limited to, reinterpretation of the 29 provisions of this part, shall be amortized in equal 30 dollar annual contributions over a period of 30 years

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beginning with the July 1 succeeding the actuarial
valuation determining said increases or decreases[.] <u>when</u>
the actuarial valuation occurs on or before December 31,
2015.

5 (ii) For each year after the establishment of the accrued liability contribution rate and the supplemental 6 7 annuity contribution rate for the fiscal year beginning July 1, 2017, any increase or decrease in the unfunded 8 accrued liability and any increase or decrease in the 9 10 liabilities and funding for supplemental annuities, due to actual experience differing from assumed experience, 11 12 changes in contributions caused by the final contribution 13 rate being different from the actuarially required 14 contribution rate, State employees making shared-risk member contributions, changes in actuarial assumptions or 15 changes in the terms and conditions of the benefits 16 provided by the system by judicial, administrative or 17 18 other processes other than legislation, including, but 19 not limited to, reinterpretation of the provisions of 20 this part, shall be amortized in equal dollar annual 21 contributions over a period of 20 years beginning with 22 the July 1 succeeding the actuarial valuation determining 23 said increases or decreases when the actuarial valuation occurs after December 31, 2016, and the actuarial value 24 25 of system assets used to determine the experience 26 adjustment factor shall be the market value of assets as 27 of the date of the actuarial valuation. * * * 28 29 Temporary application of collared contribution rate.--(h)

30 The collared contribution rate for each year shall be determined

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by comparing the actuarially required contribution rate 1 2 calculated without regard for costs added by legislation to the 3 prior year's final contribution rate. If, for any of the fiscal years beginning July 1, 2011, July 1, 2012, [and on or after] 4 July 1, 2013, July 1, 2014, July 1, 2015, and July 1, 2016, the 5 actuarially required contribution rate calculated without regard 6 for costs added by legislation is more than 3%, 3.5%, 4.5%, 7 8 4.5%, 4.5% and 4.5%, respectively, of the total compensation of all active members greater than the prior year's final 9 10 contribution rate, then the collared contribution rate shall be applied and be equal to the prior year's final contribution rate 11 12 increased by the respective percentage above of total 13 compensation of all active members. Otherwise, and for all 14 subsequent fiscal years, the collared contribution rate shall 15 not be applicable. In no case shall the collared contribution 16 rate be less than 4% of total compensation of all active 17 members.

18 * * *

19 Section 3. The Public School Employees' Retirement Board 20 shall, notwithstanding any other provision of law, recertify to the Secretary of the Budget the contributions, rates, factors 21 22 and amounts under 24 Pa.C.S. § 8502(k). The board's recertification shall reflect all changes in the contributions, 23 24 rates, factors and amounts previously certified by the board for 25 the fiscal year beginning July 1, 2017, which are required to 26 comply with 24 Pa.C.S. § 8328. The recertification shall occur 27 within 15 days of the effective date of this section and shall supersede the prior certification. 28

29 Section 4. The State Employees' Retirement Board shall, 30 notwithstanding any other provision of law, recertify to the

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1 Secretary of the Budget the contributions, rates, factors and amounts under 71 Pa.C.S. § 5902(k). The board's recertification 2 shall reflect all changes in the contributions, rates, factors 3 and amounts previously certified by the board prior to the 4 effective date of this section for the fiscal year beginning 5 July 1, 2017, which are required to comply with 71 Pa.C.S. § 6 5508. The recertification shall occur within 15 days of the 7 effective date of this section and shall supersede the prior 8 certification. 9

10 Section 5. This act shall take effect immediately.