## THE GENERAL ASSEMBLY OF PENNSYLVANIA

## SENATE BILL

No. 1324 Session of 2015

INTRODUCED BY WILLIAMS AND RESCHENTHALER, JUNE 17, 2016

REFERRED TO COMMUNITY, ECONOMIC AND RECREATIONAL DEVELOPMENT, JUNE 17, 2016

## AN ACT

- Providing for fantasy contests; imposing duties upon the
  Department of Revenue, the Department of Drug and Alcohol
  Programs and the Pennsylvania Gaming Control Board; and
- 4 making appropriations.
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- 15 The General Assembly of the Commonwealth of Pennsylvania
- 16 hereby enacts as follows:
- 17 CHAPTER 1
- 18 GENERAL PROVISIONS
- 19 Section 101. Short title.
- This act shall be known and may be cited as the Fantasy
- 21 Sports Consumer Protection Act.
- 22 Section 102. Definitions.
- The following words and phrases when used in this act shall
- 24 have the meanings given to them in this section unless the
- 25 context clearly indicates otherwise:
- 26 "Board." The Pennsylvania Gaming Control Board.
- 27 "Conduct of gaming." The licensed placement, operation and
- 28 play of slot machines and table games under 4 Pa.C.S. (relating
- 29 to amusements) as authorized and approved by the board.
- 30 "Controlling interest." Either of the following:

- 1 (1) For a publicly traded domestic or foreign
- 2 corporation, a controlling interest is an interest in an
- 3 applicant for a fantasy contest license or a licensed
- 4 operator if a person's sole voting rights under State law or
- 5 corporate articles or bylaws entitle the person to elect or
- 6 appoint one or more of the members of the board of directors
- 7 or other governing board or the ownership or beneficial
- 8 holding of 5% or more of the securities of the publicly
- 9 traded corporation, partnership, limited liability company or
- 10 other form of publicly traded legal entity, unless this
- 11 presumption of control or ability to elect is rebutted by
- 12 clear and convincing evidence.
- 13 (2) For a privately held domestic or foreign
- 14 corporation, partnership, limited liability company or other
- form of privately held legal entity, a controlling interest
- is the holding of securities of 15% or more in the legal
- 17 entity, unless this presumption of control is rebutted by
- 18 clear and convincing evidence.
- 19 "Department." The Department of Revenue of the Commonwealth.
- 20 "Entry fee." The cash or cash equivalent paid by a
- 21 participant to a licensed operator in order to participate in a
- 22 fantasy contest.
- 23 "Fantasy contest." An online fantasy or simulated game or
- 24 contest with an entry fee and a prize or award in which:
- 25 (1) The value of all prizes or awards offered to winning
- 26 participants is established and made known to participants in
- 27 advance of the contest.
- 28 (2) All winning outcomes reflect the relative knowledge
- and skill of participants and are determined by accumulated
- 30 statistical results of the performance of individuals,

- including athletes in the case of sports events.
- 2 (3) No winning outcome is based on the score, point
- 3 spread or performance of a single actual team or combination
- 4 of teams or solely on a single performance of an individual
- 5 athlete or player in a single actual event.
- 6 "Fantasy contest account." The formal electronic system
- 7 implemented by a licensed operator to record a participant's
- 8 entry fees, prizes or awards and other activities related to
- 9 participation in the licensed operator's fantasy contests.
- 10 "Fantasy contest adjusted revenues." For each fantasy
- 11 contest, the amount equal to the total amount of all entry fees
- 12 collected from all participants entering the fantasy contest
- 13 minus prizes or awards paid to participants in the fantasy
- 14 contest, multiplied by the in-State percentage.
- 15 "Fantasy contest license." A license issued by the board
- 16 authorizing a person to offer fantasy contests in this
- 17 Commonwealth in accordance with this act.
- 18 "Fantasy contest terminal." A physical, land-based
- 19 computerized or electronic terminal or similar device that
- 20 allows participants to:
- 21 (1) register for a fantasy contest account;
- 22 (2) pay an entry fee;
- 23 (3) select an imaginary team;
- 24 (4) receive winnings; or
- 25 (5) otherwise participate in a fantasy contest.
- 26 "Gaming floor." Any portion of a licensed facility where
- 27 slot machines or table games have been installed for use or
- 28 play.
- "Gaming service provider." As defined in 4 Pa.C.S. § 1103
- 30 (relating to definitions).

- 1 "In-State participant." An individual who participates in a
- 2 fantasy contest conducted by a licensed operator and pays a fee
- 3 to a licensed operator from a location within this Commonwealth.
- 4 The term includes an individual who pays an entry fee through a
- 5 fantasy contest terminal within a licensed facility.
- 6 "In-State percentage." For each fantasy contest, the
- 7 percentage, rounded to the nearest tenth of a percent, equal to
- 8 the total entry fees collected from all in-State participants
- 9 divided by the total entry fees collected from all participants
- 10 in the fantasy contest.
- "Key employee." An individual who is employed by an
- 12 applicant for a fantasy contest license or a licensed operator
- 13 in a director or department head capacity and who is empowered
- 14 to make discretionary decisions that regulate fantasy contest
- 15 operations as determined by the board.
- "Licensed entity representative." A person, including an
- 17 attorney, agent or lobbyist, acting on behalf of or authorized
- 18 to represent the interest of an applicant, licensee or other
- 19 person authorized by the board to engage in an act or activity
- 20 which is regulated under this act regarding a matter before, or
- 21 which may be reasonably be expected to come before, the board.
- "Licensed facility." As defined in 4 Pa.C.S. § 1103
- 23 (relating to definitions).
- "Licensed gaming entity." As defined in 4 Pa.C.S. § 1103
- 25 (relating to definitions).
- 26 "Licensed operator." A person who holds a fantasy contest
- 27 license.
- 28 "Participant." An individual who participates in a fantasy
- 29 contest, whether the individual is located in this Commonwealth
- 30 or another jurisdiction.

- 1 "Person." A natural person, corporation, publicly traded
- 2 corporation, foundation, organization, business trust, estate,
- 3 limited liability company, licensed corporation, trust,
- 4 partnership, limited liability partnership, association or any
- 5 other form of legal business entity.
- 6 "Principal." An officer, director, person who directly holds
- 7 a beneficial interest in or ownership of the securities of an
- 8 applicant for a fantasy contest license or a licensed operator,
- 9 person who has a controlling interest in an applicant for a
- 10 fantasy contest license or a licensed operator or who has the
- 11 ability to elect a majority of the board of directors of a
- 12 licensed operator or to otherwise control a licensed operator,
- 13 lender or other licensed financial institution of an applicant
- 14 for a fantasy contest license or a licensed operator, other than
- 15 a bank or lending institution which makes a loan or holds a
- 16 mortgage or other lien acquired in the ordinary course of
- 17 business, underwriter of an applicant for a fantasy contest
- 18 license or a licensed operator or other person or employee of an
- 19 applicant for a fantasy contest license or a licensed operator
- 20 deemed to be a principal by the board.
- 21 "Prize or award." Anything of value worth \$100 or more or
- 22 any amount of cash or cash equivalents.
- "Publicly traded corporation." A person, other than an
- 24 individual, that:
- 25 (1) has a class or series of securities registered under
- the Securities Exchange Act of 1934 (48 Stat. 881, 15 U.S.C.
- 27 § 78a et seq.);
- 28 (2) is a registered management company under the
- Investment Company Act of 1940 (54 Stat. 789, 15 U.S.C. §
- 30 80a-1 et seq.); or

- 1 (3) is subject to the reporting obligations imposed by
- 2 section 15(d) of the Securities Exchange Act of 1934 by
- 3 reason of having filed a registration statement that has
- 4 become effective under the Securities Act of 1933 (48 Stat.
- 5 74, 15 U.S.C. § 77a et seq.).
- 6 "Script." A list of commands that a fantasy-contest-related
- 7 computer program can execute that is created by a participant or
- 8 third party not approved by the licensed operator to automate
- 9 processes on a licensed operator's fantasy contest platform.
- "Season-long fantasy sports contest." A fantasy contest
- 11 offered by a licensed operator or that is conducted over an
- 12 entire sports season where any entry fees are paid prior to the
- 13 start of the season.
- 14 CHAPTER 3
- 15 ADMINISTRATION
- 16 Section 301. General and specific powers of board.
- 17 (a) General powers.--
- 18 (1) The board shall have regulatory authority over
- 19 licensed operators, principals and key employees and shall
- 20 ensure the integrity of fantasy contests offered in this
- 21 Commonwealth in accordance with this act.
- 22 (2) The board may employ individuals as necessary to
- 23 carry out the requirements of this act, who shall serve at
- 24 the board's pleasure. An employee of the board shall be
- considered a State employee for purposes of 71 Pa.C.S. Pt.
- 26 XXV (relating to retirement for State employees and
- officers).
- 28 (b) Specific powers. -- The board shall have the following
- 29 powers:
- 30 (1) At the board's discretion, to issue, approve, renew,

- 1 revoke, suspend, condition or deny issuance of licenses.
- 2 (2) At the board's discretion, to suspend, condition or 3 deny the issuance or renewal of a license or levy fines for 4 any violation of this act.
  - (3) To publish each January on the board's publicly accessible Internet website a complete list of all persons who applied for or held a fantasy contest license at any time during the preceding calendar year and the status of the application or fantasy contest license.
  - (4) To prepare and, through the Governor, submit annually to the General Assembly an itemized budget consistent with Article VI of the act of April 9, 1929 (P.L.177, No.175), known as The Administrative Code of 1929, consisting of the amounts necessary to be appropriated by the General Assembly out of the accounts established under section 702 required to meet the obligations under this act accruing during the fiscal period beginning July 1 of the following year.
  - (5) In the event that, in any year, appropriations for the administration of this act are not enacted by June 30, any funds appropriated for the administration of this act which are unexpended, uncommitted and unencumbered at the end of a fiscal year shall remain available for expenditure by the board until the enactment of appropriation for the ensuing fiscal year.
  - (6) To promulgate rules and regulations necessary for the administration and enforcement of this act. Except as provided in section 302, regulations shall be adopted under the act of July 31, 1968 (P.L.769, No.240), referred to as the Commonwealth Documents Law, and the act of June 25, 1982

- 1 (P.L.633, No.181), known as the Regulatory Review Act.
  - (7) To administer oaths, examine witnesses and issue subpoenas compelling the attendance of witnesses or the production of documents and records or other evidence or to designate officers or employees to perform duties required by this act.
    - (8) At the board's discretion, to delegate any of the board's responsibilities under this act to the executive director of the board or other designated staff.
    - (9) To require licensed operators and applicants for a fantasy contest license to submit any information or documentation necessary to ensure the proper regulation of fantasy contests in accordance with this act.
    - (10) To require licensed operators, except for a licensed operator operating season-long contests, to:
      - (i) annually contract with a certified public accountant to conduct an independent audit in accordance with standards adopted by the American Institute of Certified Public Accountants to verify compliance with the provisions of this act and board regulations;
      - (ii) annually contract with a testing laboratory approved by the board to verify compliance with the provisions of this act and board regulations; and
      - (iii) annually submit to the board and department a copy of the audit report required by subparagraph (i) and submit to the board a copy of the report of the testing laboratory required by subparagraph (ii).
    - (11) In conjunction with the Department of Drug and Alcohol Programs, to develop a process by which licensed operators provide participants with a toll-free telephone

- 1 number that provides individuals with information on how to
- 2 access appropriate treatment services for compulsive and
- 3 problem play.
- 4 (12) At the board's discretion, to permit the placement
- 5 and operation of fantasy contest terminals within licensed
- 6 facilities and to ensure the integrity of fantasy contest
- 7 terminals.
- 8 (b.1) Licensed entity representative. --
- 9 (1) A licensed entity representative shall register with
- 10 the board, in a manner prescribed by the board. The
- 11 registration shall include the name, employer or firm,
- 12 business address and business telephone number of both the
- 13 licensed entity representative and any licensed operator,
- 14 applicant for licensure or other person being represented.
- 15 (2) A licensed entity representative shall have an
- affirmative duty to update its registration information on an
- ongoing basis. Failure to update shall be punishable by the
- 18 board.
- 19 (3) The board shall maintain a list of licensed entity
- 20 representatives which shall contain the information required
- 21 under paragraph (1) and shall be available for public
- 22 inspection at the offices of the board and on the board's
- 23 publicly accessible Internet website.
- 24 (c) Exceptions. -- Except as provided under section 902,
- 25 nothing in this section shall be construed to authorize the
- 26 board:
- 27 (1) To require background investigations for employees,
- other than key employees and principals, of an applicant for
- a fantasy contest license or a licensed operator.
- 30 (2) To require any additional permits or licenses not

- 1 specifically enumerated in this act.
- 2 (3) To impose additional conditions of licensure on
- 3 licensed operators or prohibitions on the operation of
- 4 fantasy contests not specifically enumerated in this act.
- 5 Section 302. Temporary regulations.
- 6 (a) Promulgation. -- In order to facilitate the prompt
- 7 implementation of this act, regulations promulgated by the board
- 8 shall be deemed temporary regulations and shall expire no later
- 9 than two years following the effective date of this section. The
- 10 board may promulgate temporary regulations not subject to:
- 11 (1) Sections 201, 202 and 203 of the act of July 31,
- 12 1968 (P.L.769, No.240), referred to as the Commonwealth
- 13 Documents Law.
- 14 (2) The act of June 25, 1982 (P.L.633, No.181), known as
- 15 the Regulatory Review Act.
- 16 (b) Expiration. -- Except for temporary regulations concerning
- 17 network connectivity, security and testing and compulsive and
- 18 problem play, the authority provided to the board to adopt
- 19 temporary regulations in subsection (a) shall expire no later
- 20 than two years following the effective date of this section.
- 21 Regulations adopted after this period shall be promulgated as
- 22 provided by law.
- 23 Section 303. Fantasy contest license appeals.
- 24 An applicant may appeal any final order, determination or
- 25 decision of the board involving the approval, issuance, denial,
- 26 revocation or conditioning of a fantasy contest license in
- 27 accordance with 2 Pa.C.S. Chs. 5 Subch. A (relating to practice
- 28 and procedure of Commonwealth agencies) and 7 Subch. A (relating
- 29 to judicial review of Commonwealth agency action).
- 30 Section 304. Board minutes and records.

- 1 (a) Record of proceedings. -- The board shall maintain a
- 2 record of all proceedings held at public meetings of the board.
- 3 The verbatim transcript of the proceedings shall be the property
- 4 of the board and shall be prepared by the board upon the request
- 5 of any board member or upon the request of any other person and
- 6 the payment by that person of the costs of preparation.
- 7 (b) Applicant information.--
- 8 (1) The board shall maintain a list of all applicants
- 9 for a fantasy contest license. The list shall include a
- 10 record of all actions taken with respect to each applicant.
- 11 The list shall be open to public inspection during the normal
- 12 business hours of the board.
- 13 (2) Information under paragraph (1) regarding an
- 14 applicant whose fantasy contest license has been denied,
- 15 revoked or not renewed shall be removed from the list after
- seven years from the date of the action.
- 17 (c) Other files and records. -- The board shall maintain such
- 18 other files and records as it may deem appropriate.
- 19 (d) Confidentiality of information.--
- 20 (1) The following information submitted by an applicant
- 21 for a fantasy contest license under section 502 or otherwise
- obtained by the board as part of a background or other
- investigation from any source shall be confidential and
- 24 withheld from public disclosure:
- 25 (i) All information relating to character, honesty
- and integrity, including family, habits, reputation,
- 27 history of criminal activity, business activities,
- financial affairs and business, professional and personal
- associations.
- 30 (ii) Nonpublic personal information, including home

addresses, telephone numbers and other personal contact information, Social Security numbers, educational records, memberships, medical records, tax returns and declarations, actual or proposed compensation, financial account records, creditworthiness or financial condition relating to an applicant.

- (iii) Information relating to proprietary information, trade secrets, patents or exclusive licenses, architectural and engineering plans and information relating to competitive marketing materials and strategies that may include customer-identifying information or customer prospects for services subject to competition.
- (iv) Information with respect to which there is a reasonable possibility that public release or inspection of the information would constitute an unwarranted invasion into personal privacy of an individual as determined by the board.
- (v) Records of an applicant for a fantasy contest license or a licensed operator not required to be filed with the Securities and Exchange Commission by issuers that either have securities registered under section 12 of the Securities Exchange Act of 1934 (48 Stat. 881, 15 U.S.C. § 781) or are required to file reports under section 15(d) of the Securities Exchange Act of 1934 (48 Stat. 881, 15 U.S.C. § 780)
- (vi) Records considered nonpublic matters or information by the Securities and Exchange Commission as provided by 17 CFR 200.80 (relating to commission records and information).

- 1 (vii) Financial or security information deemed
  2 confidential by the board upon a showing of good cause by
  3 the applicant for a fantasy contest license or licensed
  4 operator.
  - (2) No claim of confidentiality may be made regarding any criminal history record information that is available to the public under 18 Pa.C.S. § 9121(b) (relating to general regulations).
  - (3) No claim of confidentiality shall be made regarding any record in possession of the board that is otherwise publicly available from a Commonwealth agency, local agency or another jurisdiction.
  - (4) The information made confidential under this section shall be withheld from public disclosure, in whole or in part, except that any confidential information shall be released upon the order of a court of competent jurisdiction or, with the approval of the Attorney General, to a duly authorized law enforcement agency or shall be released to the public, in whole or in part, to the extent that such release is requested by an applicant for a fantasy contest license or licensed operator and does not otherwise contain confidential information about another person.
  - (5) The board may seek a voluntary waiver of confidentiality from an applicant for a fantasy contest license or a licensed operator, but may not require an applicant or licensed operator to waive any confidentiality provided for in this subsection as a condition for the approval of an application, renewal of a fantasy contest license or any other action of the board.
- 30 (e) Notice. -- Notice of the contents of any information,

- 1 except to a duly authorized law enforcement agency under this
- 2 section, shall be given to an applicant or licensee in a manner
- 3 prescribed by the rules and regulations adopted by the board.
- 4 (f) Information held by department.--Files, records, reports
- 5 and other information in the possession of the department
- 6 pertaining to licensed operators shall be made available to the
- 7 board as may be necessary for the effective administration of
- 8 this act.
- 9 Section 305. Reports of board.
- 10 (a) General rule. -- The annual report submitted by the board
- 11 under 4 Pa.C.S. § 1211 (relating to reports of board) shall
- 12 include the following information on the conduct of fantasy
- 13 contests:
- 14 (1) Total fantasy contest adjusted revenues.
- 15 (2) All taxes, fees, fines and other revenue collected
- from licensed operators during the previous year. The
- department shall collaborate with the board to carry out the
- 18 requirements of this section.
- 19 (3) At the board's discretion, any other information
- 20 related to the conduct of fantasy contests or licensed
- 21 operators.
- 22 (b) Licensed operators. -- The board may require licensed
- 23 operators to provide information to the board to assist in the
- 24 preparation of the report.
- 25 CHAPTER 5
- 26 LICENSURE
- 27 Section 501. General prohibition.
- 28 (a) General rule. -- Except as provided for in subsection (b),
- 29 no person may offer or otherwise make available for play in this
- 30 Commonwealth a fantasy contest without a fantasy contest license

- 1 issued by the board.
- 2 (b) Existing activity. -- A person who applies for or renews a
- 3 fantasy contest license in accordance with this act may operate
- 4 during the application or renewal period unless:
- 5 (1) The board has reasonable cause to believe the person
- is or may be in violation of the provisions of this act.
- 7 (2) The board requires the person to suspend the
- 8 operation of any fantasy contest until the license is issued
- 9 or renewed.
- 10 Section 502. Application.
- 11 (a) Form and information. -- An application for a license
- 12 shall be submitted on a form and in manner as shall be required
- 13 by the board. An application for a fantasy contest license shall
- 14 contain the following information:
- 15 (1) The name, Federal employer identification number and
- principal address of the applicant; if a corporation, the
- state of its incorporation, the full name and address of each
- officer and director thereof, and, if a foreign corporation,
- 19 whether it is qualified to do business in this Commonwealth;
- if a partnership or joint venture, the name and address of
- 21 each officer thereof.
- 22 (2) The name and address of the person having custody of
- the applicant's financial records.
- 24 (3) The names and addresses of key employees.
- 25 (4) The names and addresses of each of the applicant's
- 26 principals.
- 27 (5) Information, documentation and assurances related to
- financial and criminal history as the board deems necessary
- 29 to establish by clear and convincing evidence the financial
- 30 stability, integrity and responsibility of the applicant and

- 1 the applicant's key employees and principals.
- 2 (6) Information and documentation necessary to establish
- 3 the applicant's ability to comply with section 505.
- 4 (7) Any other information required by the board.
- 5 (b) Nonrefundable application fee.--Each application
- 6 submitted under this act shall be accompanied by a nonrefundable
- 7 application fee, which shall be established by the board, and
- 8 which may not exceed the amount necessary to reimburse the board
- 9 for all costs incurred by the board for fulfilling the
- 10 requirements of this section and section 503.
- 11 (c) Additional information. -- A person applying for a fantasy
- 12 contest license shall have the continuing duty to provide
- 13 information required by the board and to cooperate in any
- 14 inquiry or investigation.
- 15 (d) Abbreviated application process. -- The board, at its
- 16 discretion, may establish an abbreviated application process for
- 17 a fantasy contest license for persons that are also licensed
- 18 gaming entities. The abbreviated application may only require
- 19 information not in possession of the board that is necessary to
- 20 fulfill the requirements of this act.
- 21 Section 503. Issuance and denial of license.
- 22 (a) Duty to review applications. -- The board shall review all
- 23 applications for a license and shall issue a license to any
- 24 applicant that:
- 25 (1) Has submitted a completed application and paid the
- 26 nonrefundable application fee as required by the board under
- 27 section 502.
- 28 (2) Has demonstrated that the applicant has the
- 29 financial stability, integrity and responsibility to comply
- 30 with the provisions of this act and regulations established

1 by the board.

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- 2 (3) Has not been denied a license under subsection (b).
- 3 (b) Reasons to deny applications.--The board may deny an
- 4 application for a license if the applicant:
- 5 (1) has knowingly made a false statement of material 6 fact or has deliberately failed to disclose any information 7 requested;
- 8 (2) employs a principal or key employee who has been 9 convicted of a felony, a crime of moral turpitude or any 10 criminal offense involving dishonesty or breach of trust 11 within 10 years prior to the date of the application for 12 license:
  - (3) has at any time knowingly failed to comply with the provisions of this act or of any requirements of the board;
    - (4) has had a registration, permit or license to conduct fantasy contests denied or revoked in any other jurisdiction;
  - (5) has legally defaulted in the payment of any obligation or debt due to the Commonwealth or is not compliant with taxes due to the department; or
- 20 (6) is not qualified to do business in this Commonwealth 21 or is not subject to the jurisdiction of the courts of the 22 Commonwealth.
- (c) Time period for review.--The board shall conclude its review of an application for a fantasy contest license within 25 120 days of receipt of the completed application. If the license
- 26 is not issued, the board shall provide the applicant with the
- 27 justification for not issuing such license with specificity.
- 28 (d) License fee.--
- 29 (1) Within 30 days of the board issuing a fantasy 30 contest license, an applicant shall pay to the board a

- license fee of \$50,000 or an amount equivalent to 7.5% of the
- 2 applicant's fantasy contest adjusted revenues for the
- 3 previous calendar year, whichever is less, except that an
- 4 applicant who is also a licensed gaming entity shall pay to
- 5 the board a license fee of \$50,000.
- 6 (2) The license fee collected under this subsection
- 7 shall be deposited into the General Fund.
- 8 (3) If an applicant fails to pay the fee required by
- 9 this subsection, the board shall suspend or revoke the
- 10 applicant's fantasy contest license until payment of the
- 11 license fee is received.
- 12 (e) Abbreviated approval process.--The board, at its
- 13 discretion, may establish an abbreviated approval process for
- 14 the issuance of a fantasy contest license to a licensed gaming
- 15 entity whose slot machine license and table game certificate are
- 16 in good standing.
- 17 Section 504. License renewal.
- 18 (a) Renewal.--
- 19 (1) A license issued under this act shall be valid for a
- 20 period of five years.
- 21 (2) Nothing in this paragraph shall be construed to
- relieve a licensed operator of the affirmative duty to notify
- 23 the board of any changes relating to the status of its
- fantasy contest license or to any other information contained
- in the application materials on file with the board.
- 26 (3) The application for renewal of a fantasy contest
- license must be submitted at least 90 days prior to the
- expiration of the license and include an update of the
- information contained in the initial application for a
- 30 fantasy contest license. A fantasy contest license for which

- 1 a completed renewal application and fee as required under
- 2 subsection (c) has been received by the board shall continue
- 3 in effect unless and until the board sends written
- 4 notification to the licensed operator that the board has
- 5 denied the renewal of the license.

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- (b) Revocation or failure to renew.--
- 7 (1) In addition to any other sanction the board may
  8 impose under this act, the board may at its discretion
  9 suspend, revoke or deny renewal of a fantasy contest license
  10 issued under this act if it receives information that:
  - (i) the applicant or any of the applicant's key employees or principals are in violation of any provision of this act;
  - (ii) the applicant has furnished the board with false or misleading information;
  - (iii) the information contained in the applicant's initial application or any renewal application is no longer true and correct;
  - (iv) the applicant has failed to remit taxes or assessments required under section 701, 702 or 703; or
  - (v) the applicant has legally defaulted in the payment of any obligation or debt due to the Commonwealth.
- (2) In the event of a revocation or failure to renew,
  the applicant's authorization to conduct fantasy contests
  shall immediately cease and all fees paid in connection with
  the application shall be deemed to be forfeited.
- 28 (3) In the event of a suspension, the applicant's
  29 authorization to conduct fantasy contests shall immediately
  30 cease until the board has notified the applicant that the

- 1 suspension is no longer in effect.
- 2 (c) Renewal fee.--
- 3 (1) Within 30 days of the board renewing a fantasy
  4 contest license, the licensed operator shall pay to the board
  5 a renewal fee of \$5,000 or an amount equivalent to 7.5% of
  6 the applicant's fantasy contest adjusted revenues, whichever
  7 is less.
- 8 (2) The renewal fee collected by the board under this 9 subsection shall be deposited into the General Fund.
- 10 (3) If a licensed operator fails to pay the renewal fee 11 required under this subsection, the board shall suspend or 12 revoke the licensed operator's fantasy contest license until 13 payment of the renewal fee is received.
- 14 Section 505. Conditions of licensure.
- 15 As a condition of licensure, a licensed operator shall
- 16 establish and implement the following procedures related to
- 17 conduct of fantasy contests in this Commonwealth:
- 18 (1) Permit only participants who have established a
  19 fantasy contest account with the licensed operator to
  20 participate in a fantasy contest conducted by the licensed
- 21 operator.
- 22 (2) Verify the age, location and identity of any
  23 participant prior to making a deposit into a fantasy contest
  24 account for a participant located in this Commonwealth. No
  25 participant under 18 years of age may be permitted to
  26 establish a fantasy contest account with a licensed operator.
- 27 (3) Verify the identity of a participant by requiring
  28 the participant to provide the licensed operator a unique
  29 user name and password prior to accessing a fantasy contest
  30 account.

- 1 (4) Ensure rules and prizes and awards established by
  2 the licensed operator for a fantasy contest are made known to
  3 a participant prior to the acceptance of any entry fee.
  - (5) Ensure that a player who is the subject of a fantasy contest is restricted from entering as a participant in a fantasy contest that is determined, in whole or part, on the accumulated statistical results of a team of individuals in the league in which the player is a member.
  - (6) Allow a person to restrict himself from entering a fantasy contest or accessing a fantasy contest account for a specific period of time as determined by the participant and implement reasonable procedures to prevent the individual from participating in the licensed operator's fantasy contests.
  - (7) Allow a person to restrict the total amount of deposits that the participant may pay to the licensed operator for a specific time period established by the participant and implement reasonable procedures to prevent the participant from exceeding the limit.
  - (8) Conspicuously post compulsive and problem play notices at fantasy contest registration points and provide a toll-free telephone number to participants who have expressed to the licensed operator issues with compulsive and problem play of fantasy contests. The toll-free telephone number and the compulsive and problem play notice shall be approved by the board, in consultation with the Department of Drug and Alcohol Programs.
  - (9) Disclose the number of entries a single participant may submit to each fantasy contest and take commercially reasonable steps to prevent such participants from submitting

1 more than the allowable number.

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- 2 (10) Prevent the licensed operator's employees and 3 relatives living in the same household of an employee from 4 competing in a fantasy contest offered by any licensed 5 operator to the general public and in which fantasy contest 6 the licensed operator offers a prize or award.
  - (11) Prevent the sharing of confidential information that could affect fantasy contest play with third parties until the information is made publicly available.
- 10 (12) Take commercially reasonable steps to maintain the 11 confidentiality of a participant's personal and financial 12 information.
  - (13) Segregate participant funds from operational funds in separate accounts and maintain a reserve in the form of cash, cash equivalents, security deposits held by banks and processors, an irrevocable letter of credit, payment processor reserves and receivables, a bond or a combination thereof in an amount sufficient to pay all prizes and awards offered to winning participants.
    - (14) Provide winning in-State participants with information and documentation necessary to ensure the proper reporting of winnings by in-State participants to the department.
  - (15) Remit taxes or assessments to the department in accordance with sections 701, 702 and 703.
- 26 (16) Prohibit the use of scripts by participants and 27 implement technologies to prevent the use of scripts.
- 28 (17) Monitor fantasy contests for the use of scripts and 29 restrict players found to have used such scripts from 30 participation in future fantasy contests.

- 1 (18) Establish any other condition deemed appropriate by
- 2 the board.
- 3 Section 506. Prohibitions.
- 4 No licensed operator may:
- 5 (1) accept an entry fee from or permit a natural person
- 6 under 18 years of age to become a participant in a fantasy
- 7 contest;
- 8 (2) offer a fantasy contest based, in whole or in part,
- 9 on collegiate or high school athletic events or players;
- 10 (3) permit a participant to enter a fantasy contest
- prior to establishing a fantasy contest account;
- 12 (4) establish a fantasy contest account for a person who
- is not an individual;
- 14 (5) alter rules established for a fantasy contest after
- a participant has entered the fantasy contest;
- 16 (6) issue credit to a participant to establish or fund a
- 17 fantasy contest account;
- 18 (7) knowingly directly market to a participant during
- 19 the time period in which the participant has self-excluded
- from the licensed operators' fantasy contests;
- 21 (8) knowingly permit a participant to enter the licensed
- operator's fantasy contests during the time period in which
- the participant has self-excluded from the licensed
- 24 operators' fantasy contests;
- 25 (9) knowingly accept a deposit in excess of a limit
- 26 established by a participant for the specific time period
- established by the participant;
- 28 (10) share confidential information that could affect
- 29 fantasy contest play with third parties until the information
- 30 is made publicly available;

- 1 (11) knowingly permit an employee or relative living in 2 the same household of an employee to become a participant in 3 a fantasy contest offered by any licensed operator in which a 4 licensed operator offers a prize or award;
  - (12) offer a fantasy contest where:
  - (i) the value of all prizes or awards offered to winning participants is not established and made known to participants in advance of the fantasy contest;
  - (ii) winning outcomes do not reflect the relative knowledge and skill of participants;
  - (iii) the winning outcome is based on the score, point spread or performance of a single actual team or combination of teams or solely on a single performance of an individual athlete or player in a single actual event; or
  - (iv) the winning outcome is not based on statistical results accumulated from fully completed athletic sports contests or events, except that participants may be credited for statistical results accumulated in a suspended or shortened sports event which has been partially completed on account of weather or other natural or unforeseen event;
  - (13) except as permitted under section 902, offer or make available in this Commonwealth a fantasy contest terminal;
  - (14) fail to remit taxes or assessments to the department in accordance with sections 701, 702 and 703;
- 28 (15) knowingly allow a participant to use a script 29 during a fantasy contest; and
- 30 (16) perform any other action prohibited by the board.

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- 1 Section 507. Change in ownership or control of licensed
- 2 operators.

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- 3 (a) Notification and approval.--
- 4 (1) A licensed operator shall notify the board upon
  5 becoming aware of any proposed change of ownership of the
  6 licensed operator by a person or group of persons acting in
  7 concert which involves any of the following:
- 8 (i) More than 15% of a licensed operator's securities or other ownership interests.
- 10 (ii) The sale other than in the ordinary course of
  11 business of a licensed operator's assets.
  - (iii) Any other transaction or occurrence deemed by the board to be relevant to fantasy contest license qualifications.
- 15 Notwithstanding the provisions of paragraph (1), a 16 licensed operator shall not be required to notify the board 17 of any acquisition by an institutional investor under 18 paragraph (1)(i) or (ii) if the institutional investor holds 19 less than 10% of the securities or other ownership interests 20 referred to in paragraph (1)(i) or (ii), the securities or 21 interests are publicly traded securities and its holdings of 22 such securities were purchased for investment purposes only 23 and the institutional investor files with the board a 24 certified statement to the effect that the institutional 25 investor has no intention of influencing or affecting, 26 directly or indirectly, the affairs of the licensed operator, 27 provided, however, that the institutional investor may vote 28 on matters put to the vote of the outstanding security 29 holders. Notice to the board shall be required prior to completion of any proposed or contemplated change of 30

- 1 ownership of a licensed operator that meets the criteria of 2 this section.
- 3 (b) Qualification of purchaser and change of control .--
- A purchaser of the assets, other than in the 4 5 ordinary course of business, of a licensed operator shall 6 independently qualify for a fantasy contest license in 7 accordance with this act and shall pay the application fee 8 and license fee as required by sections 502 and 503, except 9 that if the purchaser of assets is another licensed operator, 10 the purchaser of assets shall not be required to requalify 11 for a fantasy contest license or pay another application fee 12 and license fee.
- 13 A change in control of any licensed operator shall 14 require that the licensed operator independently qualify for 15 a fantasy contest license in accordance with this act, and 16 the licensed operator shall pay a new application and license 17 fee as required by sections 502 and 503, except that if the 18 new controller is another licensed operator, the new 19 controller shall not be required to requalify for a fantasy 20 contest license or pay another application fee and license 21 fee.
- (c) Change in control defined. -- For purposes of this 22 section, a change in control of a licensed operator shall mean 23 24 the acquisition by a person or group of persons acting in 25 concert of more than 20% of a licensed operator's securities or 26 other ownership interests, with the exception of any ownership interest of the person that existed at the time of initial 27 28 licensing and payment of the initial fantasy contest license
- fee, or more than 20% of the securities or other ownership

- 1 owns directly or indirectly at least 20% of the voting or other
- 2 securities or other ownership interests of the licensed
- 3 operator.
- 4 (d) License revocation. -- Failure to comply with this section
- 5 may cause the fantasy contest license issued under this act to
- 6 be revoked or suspended by the board unless the purchase of the
- 7 assets or the change in control that meets the criteria of this
- 8 section has been independently qualified in advance by the board
- 9 and any required application or license fee has been paid.
- 10 Section 508. Penalties.
- 11 (a) Suspension or revocation of license.--
- 12 (1) After a public hearing with at least 15 days'
- notice, the board may suspend or revoke a licensed operator's
- 14 fantasy contest license in any case where a violation of this
- act has been shown by a preponderance of the evidence.
- 16 (2) The board may revoke a fantasy contest license if
- 17 the board finds that facts not known by the board at the time
- 18 the board considered the application indicate that such
- 19 license should not have been issued.
- 20 (b) Administrative penalties.--
- 21 (1) In addition to suspension or revocation of a fantasy
- contest license, the board may impose administrative
- 23 penalties on a licensed operator for violations of this act
- not to exceed \$5,000 for each violation.
- 25 (2) A violation of this act that is determined to be an
- 26 offense of a continuing nature shall be deemed to be a
- separate offense on each event or day during which the
- 28 violation occurs, except that the total administrative
- 29 penalty for an offense of a continuing nature may not exceed
- 30 \$25,000.

- 1 (3) The licensed operator shall have the right to appeal
- 2 administrative penalties in accordance with 2 Pa.C.S. Chs. 5
- 3 Subch. A (relating to practice and procedure of Commonwealth
- 4 agencies) and 7 Subch. A (relating to judicial review of
- 5 Commonwealth agency action).
- 6 (4) Penalties imposed under this subsection shall be
- 7 deposited into the General Fund.
- 8 (c) Civil penalties.--
- 9 (1) In addition to the provisions of this section, a
- 10 person who knowingly violates a provision of this act shall
- 11 be liable for a civil penalty of not more than \$1,000 for
- 12 each such violation.
- 13 (2) The civil penalty shall be recovered in a civil
- action brought by the board and shall be paid into the
- 15 General Fund.
- 16 CHAPTER 7
- 17 FISCAL PROVISIONS
- 18 Section 701. Fantasy contest tax.
- 19 (a) Imposition. -- Each licensed operator shall report to the
- 20 department and pay from its quarterly fantasy contest adjusted
- 21 revenues, on a form and in the manner prescribed by the
- 22 department, a tax of 5% of its quarterly fantasy contest
- 23 adjusted revenues.
- 24 (b) Deposits and distributions.--
- 25 (1) The tax imposed under subsection (a) shall be
- 26 payable to the department on a quarterly basis and shall be
- 27 based upon quarterly fantasy contest adjusted revenue derived
- during the previous quarter.
- 29 (2) All funds owed to the Commonwealth under this
- 30 section shall be held in trust for the Commonwealth by the

- licensed operator until the funds are paid to the department.
- 2 (3) The tax imposed under subsection (a) shall be deposited into the General Fund.
- 4 (c) Penalty.--
- 5 (1) A licensed operator who fails to timely remit to the
- 6 department amounts required under this section shall be
- 7 liable, in addition to any liability imposed elsewhere in
- 8 this act, to a penalty of 5% per month up to a maximum of 25%
- 9 of the amounts ultimately found to be due, to be recovered by
- 10 the department.
- 11 (2) Penalties imposed under this subsection shall be
- 12 deposited in the General Fund.
- 13 Section 702. Licensed operator deposits.
- 14 (a) Accounts established. -- The State Treasurer shall
- 15 establish within the State Treasury an account for each licensed
- 16 operator for the deposit of sums required under subsection (b)
- 17 to:
- 18 (1) recover costs or expenses incurred by the board and
- 19 the department in carrying out their powers and duties under
- 20 this act based upon a budget submitted by the board and the
- 21 department under subsection (c); and
- 22 (2) repay any loans made by the General Fund to the
- 23 board or the department in connection with carrying out its
- 24 powers and duties under this act.
- 25 (b) Deposits.--
- 26 (1) The department shall determine the appropriate
- assessment amount for each licensed operator, which shall be
- a percentage assessed on the licensed operator's fantasy
- 29 contest adjusted revenues. Each licensed operator shall
- deposit funds into its account on a quarterly basis.

- 1 (2) The percentage assessed shall not exceed an amount 2 necessary to:
- (i) recover costs or expenses incurred by the board and the department in carrying out their powers and duties under this act based on a budget submitted by the board and the department under subsection (c); and
  - (ii) repay any loans made from the General Fund to the board in connection with carrying out its powers and duties under this act.
- 10 (c) Itemized budget reporting.--

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- 11 (1) The board and the department shall prepare and
  12 annually submit to the chairman of the Appropriations
  13 Committee of the Senate and the chairman of the
  14 Appropriations Committee of the House of Representatives an
  15 itemized budget consisting of amounts to be appropriated out
  16 of the accounts established under this section necessary to
  17 administer this act.
- 18 (2) As soon as practicable after submitting copies of
  19 the itemized budget, the board and the department shall
  20 jointly prepare and submit to the chairmen of the committees
  21 analyses of and make recommendations regarding the itemized
  22 budget.
- 23 (d) Appropriation.--Costs and expenses from accounts
  24 established under subsection (a) shall only be disbursed upon
  25 appropriation by the General Assembly.
- 26 (e) Penalty.--
- 27 (1) A licensed operator who fails to timely remit to the 28 department amounts required under this section shall be 29 liable, in addition to any liability imposed elsewhere in 30 this act, to a penalty of 5% per month up to a maximum of 25%

- of the amounts ultimately found to be due, to be recovered by
- 2 the department.
- 3 (2) Penalties imposed under this subsection shall be
- 4 deposited into the General Fund.
- 5 Section 703. Responsibility and authority of department.
- 6 (a) General rule. -- The department may administer and collect
- 7 taxes imposed under section 701 and interest imposed under
- 8 section 806 of the act of April 9, 1929 (P.L.343, No.176), known
- 9 as The Fiscal Code, and promulgate and enforce rules and
- 10 regulations to carry out its prescribed duties in accordance
- 11 with sections 701 and 702, including the collection of taxes,
- 12 penalties, assessments and interest.
- 13 (b) Procedure. -- For purposes of implementing sections 701
- 14 and 702, the department may promulgate regulations in the same
- 15 manner in which the board is authorized as provided in section
- 16 302.
- 17 CHAPTER 9
- 18 MISCELLANEOUS PROVISIONS
- 19 Section 901. Applicability of other statutes.
- 20 (a) Unlawful gambling. -- The provisions of 18 Pa.C.S. § 5513
- 21 (relating to gambling devices, gambling, etc.) shall not apply
- 22 to a fantasy contest conducted in accordance with this act.
- 23 (b) Pool selling and bookmaking. -- The provisions of 18
- 24 Pa.C.S. § 5514 (relating to pool selling and bookmaking) shall
- 25 not apply to a fantasy contest conducted in accordance with this
- 26 act.
- 27 (c) Lotteries.--The provisions of 18 Pa.C.S. § 5512
- 28 (relating to lotteries, etc.) shall not apply to a fantasy
- 29 contest conducted in accordance with this act.
- 30 (d) State Lottery Law. -- This act shall not apply to a

- 1 fantasy contest or similar product authorized under the act of
- 2 August 26, 1971 (P.L.351, No.91), known as the State Lottery
- 3 Law, and authorized solely by the department and the Division of
- 4 the State Lottery.
- 5 Section 902. Licensed gaming entities.
- 6 (a) Scope. -- This section shall apply to a licensed gaming
- 7 entity that holds a fantasy contest license.
- 8 (b) Applicability.--
- 9 (1) Nothing in this act shall be construed to limit the
- 10 board's general and sole regulatory authority over the
- 11 conduct of gaming or related activities under 4 Pa.C.S.
- 12 (relating to amusements), including, but not limited to, the
- 13 certification, registration and regulation of gaming service
- 14 providers and individuals and entities associated with them.
- 15 (2) A fantasy contest terminal shall not be considered a
- "slot machine" or "table game" under 4 Pa.C.S. § 1103
- 17 (relating to definitions).
- 18 (c) Fantasy contest terminals.--
- 19 (1) Upon approval of a fantasy contest license
- application, a licensed gaming entity may place and operate
- 21 fantasy contest terminals within the licensed gaming entity's
- 22 licensed facility.
- 23 (2) At its discretion, the board may approve the
- 24 placement and operation of fantasy contest terminals at a
- location within the licensed facility, provided that fantasy
- 26 contest terminals shall not be placed on the gaming floor.
- 27 (d) Restricted contests. -- A licensed gaming entity may offer
- 28 fantasy contests that are exclusive to participants who are at
- 29 least 21 years of age.
- 30 (e) Promotional play. -- For a restricted contest under

- 1 subsection (d), a licensed gaming entity may offer slot machine
- 2 or table game promotional play to a participant who is at least
- 3 21 years of age as a prize or award or for participating in a
- 4 fantasy contest conducted by the licensed gaming entity.
- 5 (f) Gaming service providers.--A licensed operator who is
- 6 not a licensed gaming entity may, at the discretion of the
- 7 board, be certificated or registered as a gaming service
- 8 provider under 4 Pa.C.S. § 1317.2 (relating to gaming service
- 9 provider) in order to operate fantasy contests subject to the
- 10 restrictions of subsection (d) on behalf of a licensed gaming
- 11 entity.
- 12 Section 903. Funding.
- 13 (a) Appropriation. -- The following amounts are appropriated:
- 14 (1) The sum of \$1,250,000 is appropriated to the board
- for the fiscal period July 1, 2016, to June 30, 2017, for the
- 16 purpose of implementing and administering the provisions of
- 17 this act.
- 18 (2) The sum of \$500,000 is appropriated to the
- department for the fiscal period July 1, 2016, to June 30,
- 20 2017, for the purpose of implementing and administering the
- 21 provisions of this act.
- 22 (b) Repayment. -- The appropriations in this section shall be
- 23 considered loans from the General Fund and shall be repaid to
- 24 the General Fund quarterly through assessments on licensed
- 25 operators authorized under section 702 by the department. The
- 26 total amounts appropriated to the board and department under
- 27 this section shall be repaid to the General Fund no later than
- 28 10 years from the date the board issues the first fantasy
- 29 contest license.
- 30 (c) Unused amounts.--On July 1, 2017, any portion of amounts

- 1 appropriated under subsection (a) that is unexpended,
- 2 unencumbered or uncommitted as of June 30 of the prior fiscal
- 3 year shall automatically be transferred to the General Fund.
- 4 Section 904. Effective date.
- 5 This act shall take effect as follows:
- 6 (1) Section 903 shall take effect immediately.
- 7 (2) This section shall take effect immediately.
- 8 (3) The remainder of this act shall take effect in 180
- 9 days.