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THE GENERAL ASSEMBLY OF PENNSYLVANIA

HOUSE BILL

No. 1683 Session of 2015

INTRODUCED BY WARNER, BARRAR, SAINATO, GREINER, BAKER, ROZZI, DUNBAR, REESE, CAUSER, DIAMOND, D. COSTA, MALONEY, MAHONEY, WATSON, READSHAW, JAMES, A. HARRIS, KAUFFMAN, PHILLIPS-HILL, SAYLOR, MILNE, FARRY, GILLEN, KORTZ AND VEREB, NOVEMBER 5, 2015

AS REPORTED FROM COMMITTEE ON VETERANS AFFAIRS AND EMERGENCY PREPAREDNESS, HOUSE OF REPRESENTATIVES, AS AMENDED, NOVEMBER 10, 2015

AN ACT

Amending Title 35 (Health and Safety) of the Pennsylvania Consolidated Statutes, providing for incentives for municipal <--2 volunteers of fire companies and emergency medical services 3 agencies. 4 5 The General Assembly of the Commonwealth of Pennsylvania hereby enacts as follows: 6 7 Section 1. Title 35 of the Pennsylvania Consolidated Statutes is amended by adding a chapter to read: 9 CHAPTER 79-A INCENTIVES FOR MUNICIPAL VOLUNTEERS OF FIRE COMPANIES 10 11 AND EMERGENCY MEDICAL SERVICES AGENCIES 12 Subchapter 13 A. Preliminary Provisions B. Tax Credits 14 C. Volunteer Service Credit 15

D. Miscellaneous Provisions

1	SUBCHAPTER A
2	PRELIMINARY PROVISIONS
3	Sec.
4	7901-A. Scope of chapter.
5	7902-A. Purpose.
6	7903-A. Definitions.
7	§ 7901-A. Scope of chapter.
8	This chapter relates to incentives for municipal volunteers
9	of fire companies and emergency medical services agencies.
10	§ 7902-A. Purpose.
11	The purpose of this chapter is to authorize municipalities <-
12	GOVERNING BODIES to enact a tax credit against an active <-
13	volunteer's earned income and property tax liability as a
14	financial incentive to:
15	(1) Indicate the municipality's GOVERNING BODY'S <-
16	acknowledgment of the value of and the absence of any public
17	cost for volunteer fire protection and emergency medical
18	services provided by active volunteers.
19	(2) Encourage other individuals to newly volunteer or
20	for former volunteers to consider rejoining as active
21	volunteers in a volunteer fire company or emergency medical
22	services agency.
23	§ 7903-A. Definitions.
24	The following words and phrases when used in this chapter
25	shall have the meanings given to them in this section unless the
26	<pre>context clearly indicates otherwise:</pre>
27	"Active volunteer." A volunteer for a volunteer fire company
28	or emergency medical services agency who has complied with the
29	requirements of the volunteer service credit program and who is
30	certified under section 7923-A (relating to certification).

- 1 <u>"Commissioner." The State Fire Commissioner of the</u>
- 2 Commonwealth.
- 3 "COUNTY." A COUNTY OF THE COMMONWEALTH.

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- 4 <u>"Earned income tax." A tax on earned income and net profits</u>
- 5 <u>levied under Chapter 3 of the act of December 31, 1965</u>
- 6 (P.L.1257, No.511), known as The Local Tax Enabling Act.
- 7 <u>"Emergency medical services agency." As defined in section</u> <--
- 8 8103 (relating to definitions). ANY FOR-PROFIT OR NONPROFIT
- 9 CORPORATION, ASSOCIATION OR ORGANIZATION LOCATED IN THIS
- 10 COMMONWEALTH, WHICH IS LICENSED BY THE DEPARTMENT OF HEALTH AND
- 11 <u>IS NOT ASSOCIATED OR AFFILIATED WITH ANY HOSPITAL AND WHICH IS</u>
- 12 REGULARLY ENGAGED IN THE PROVISION OF EMERGENCY MEDICAL
- 13 SERVICES, INCLUDING BASIC LIFE SUPPORT OR ADVANCED LIFE SUPPORT
- 14 SERVICES AND ADVANCED LIFE SUPPORT SQUAD VEHICLES AS DEFINED IN
- 15 <u>28 PA. CODE § 1021.2 (RELATING TO DEFINITIONS). THE TERM SHALL</u>
- 16 NOT INCLUDE ANY CORPORATION, ASSOCIATION OR ORGANIZATION THAT IS
- 17 PRIMARILY ENGAGED IN THE OPERATION OF INVALID COACHES WHICH ARE
- 18 INTENDED FOR THE ROUTINE TRANSPORT OF PERSONS WHO ARE
- 19 CONVALESCENT OR OTHERWISE NONAMBULATORY AND DO NOT ORDINARILY
- 20 REQUIRE EMERGENCY MEDICAL TREATMENT WHILE IN TRANSIT.
- 21 "Governing body." A county council, county board of
- 22 commissioners, city council, borough council, incorporated town
- 23 council, board of township commissioners, board of township
- 24 supervisors, governing council of a home rule municipality or
- 25 optional plan municipality, a school district board of directors
- 26 or a governing council of any similar purpose government which
- 27 <u>may be created by statute after the effective date of this</u>
- 28 section and which has adopted a tax credit under this chapter.
- 29 "Local Tax Enabling Act." The act of December 31, 1965
- 30 (P.L.1257, No.511), known as The Local Tax Enabling Act.

- 1 "Municipality." A city, borough, incorporated town or
- 2 township located in this Commonwealth.
- 3 "SCHOOL DISTRICT." A SCHOOL DISTRICT OF THE COMMONWEALTH. <-
- 4 "Tax credit." The tax credit granted under section 7911-A
- 5 (relating to program authorization) or 7912.1-A (relating to
- 6 <u>real property tax credit).</u>
- 7 <u>"Volunteer." A member of a volunteer fire company or an</u>
- 8 emergency medical services agency.
- 9 "Volunteer fire company." A nonprofit chartered corporation,
- 10 association or organization located in this Commonwealth that
- 11 provides fire protection services and may offer other voluntary
- 12 <u>emergency services within this Commonwealth.</u>
- 13 "Volunteer service credit program." The program established
- 14 under section 7921-A (relating to volunteer service credit
- 15 program) to determine the active status of a volunteer.
- 16 SUBCHAPTER B
- 17 TAX CREDITS
- 18 Sec.
- 19 7911-A. Program authorization.
- 20 <u>7912-A.</u> Claim.
- 21 7912.1-A. Real property tax credit.
- 22 <u>7913-A. Limitations.</u>
- 23 § 7911-A. Program authorization.
- 24 (a) Establishment.--A municipality BY ORDINANCE or school <--
- 25 <u>district BY RESOLUTION that levies an earned income tax may</u>
- 26 establish by ordinance or resolution a tax credit against an
- 27 <u>individual's liability imposed under Chapter 3 of the act of</u>
- 28 <u>December 31, 1965 (P.L.1257, No.511), known as The Local Tax</u>
- 29 Enabling Act, for active service as a volunteer.
- 30 (b) Amount.--A municipality or school district must

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- 1 GOVERNING BODY SHALL set forth in the ordinance or resolution
- 2 the amount of the tax credit. If the total earned income tax
- 3 liability is less than the amount established, the tax credit
- 4 <u>shall equal the remaining tax liability.</u>
- 5 (c) Public notice. -- At least 30 days prior to adoption of
- 6 the ordinance or resolution, the governing body shall give
- 7 <u>public notice of its intent to adopt an ordinance or resolution</u>
- 8 to establish a tax credit and conduct at least one public
- 9 <u>hearing on the issue.</u>
- 10 (d) Specific notice. -- A municipality or school district <--
- 11 GOVERNING BODY that establishes a tax credit under this chapter <--
- 12 shall notify the commissioner in the manner and pursuant to any
- 13 <u>schedule</u> prescribed by the commissioner.
- 14 § 7912-A. Claim.
- 15 (a) Eligibility. -- An individual who satisfies all of the
- 16 <u>following criteria may claim a tax credit established under</u>
- 17 section 7911-A (relating to program authorization):
- 18 (1) The individual is subject to an earned income tax OF <--
- 19 <u>A MUNICIPALITY OR SCHOOL DISTRICT that has established a tax</u>
- 20 credit under section 7911-A.
- 21 (2) The individual is certified under section 7923-A
- 22 (relating to certification).
- 23 (b) Return.--An active volunteer may claim a tax credit
- 24 provided for under this subchapter when filing a joint return.
- 25 The tax return form shall provide a mechanism for separating the
- 26 liability of an individual for any earned income tax imposed by
- 27 the school district of residence from the liability of an
- 28 individual for any earned income tax imposed by the
- 29 municipality.
- 30 § 7912.1-A. Real property tax credit.

- 1 (a) School district. -- The governing body of a school
- 2 <u>district may provide</u>, by resolution, for a tax credit against
- 3 real property tax to be granted to an active volunteer. The tax
- 4 <u>credit shall apply to tax levied on residential real property</u>
- 5 owned and occupied by an active volunteer who is certified under
- 6 <u>section 7923-A</u> (relating to certification). The amount of the
- 7 tax credit shall be equivalent to no more than AUTHORIZED BY A <--
- 8 RESOLUTION SHALL NOT EXCEED 20% of the tax liability of the
- 9 <u>active volunteer.</u>
- 10 (b) County. -- The governing body of a county may provide, by
- 11 resolution, for a tax credit against real property taxes to be
- 12 granted to active volunteer firefighters. The tax credit shall
- 13 apply to taxes levied on residential real property owned and
- 14 occupied by an active volunteer firefighter who is certified
- 15 under section 7923-A. The amount of the tax credit shall be <--
- 16 equivalent to no more than AUTHORIZED BY RESOLUTION SHALL NOT <--
- 17 EXCEED 20% of the tax liability of the active volunteer
- 18 <u>firefighter</u>.
- 19 § 7913-A. Limitations.
- 20 A tax credit established under this subchapter may be used
- 21 against the active volunteer's earned income tax or property tax

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- 22 <u>liability for the current taxable year. AND EACH YEAR</u>
- 23 THEREAFTER. THE TAX CREDIT ESTABLISHED UNDER THIS SUBCHAPTER
- 24 SHALL REMAIN IN EFFECT UNTIL THE GOVERNING BODY REPEALS THE TAX
- 25 CREDIT.
- 26 SUBCHAPTER C
- 27 <u>VOLUNTEER SERVICE CREDIT</u>
- 28 Sec.
- 29 <u>7921-A. Volunteer service credit program.</u>
- 30 <u>7922-A. Service record.</u>

- 7923-A. Certification. 1
- 2 7924-A. Rejection and appeal.
- § 7921-A. Volunteer service credit program. 3
- (a) Establishment. -- Within 90 days of the effective date of 4
- this section, the commissioner shall establish THROUGH 5
 - <--
- REGULATION a volunteer service credit program that establishes 6
- 7 the annual requirements for the certification of a volunteer in
- 8 active service at a volunteer fire company or an emergency
- 9 medical services agency.
- 10 (b) Activities. -- The volunteer service credit program shall
- consider the following activities in determining credit toward a 11
- 12 certification of active service:
- 13 (1) The number of emergency calls to which a volunteer
- 14 responds.
- (2) The level of training and participation in formal 15
- 16 training and drills for a volunteer.
- (3) The total amount of time expended by a volunteer on 17
- 18 administrative and other support services, including
- 19 fundraising and facility or equipment maintenance.
- 20 (4) The involvement in other events or projects that aid
- 21 the financial viability, emergency response or operational
- readiness of a volunteer fire company or an emergency medical 22
- 23 services agency.
- 24 (c) Guidelines. -- The commissioner shall adopt guidelines,
- including forms and applications, necessary to implement this 25
- 26 section.
- § 7922-A. Service record. 27
- (a) Log. -- The chief of a volunteer fire company or the 28
- 29 supervisor or chief of an emergency medical services agency or
- their designees shall establish and maintain a service log that 30

- 1 documents the activities of each volunteer that qualifies for
- 2 credit toward active service under the volunteer service credit
- 3 program and the calculation of the total credits earned for each
- 4 <u>volunteer in the volunteer fire company or emergency medical</u>
- 5 <u>services agency.</u>
- 6 (b) Review. -- Service logs established and maintained by
- 7 <u>volunteer fire companies or emergency medical services agencies</u>
- 8 shall be subject to periodic review by the COMMISSIONER, THE
- 9 Auditor General, the governing body where the volunteer fire
- 10 company or emergency medical services agency is located, THE <--
- 11 GOVERNING BODY OF THE MUNICIPALITY, SCHOOL DISTRICT AND COUNTY
- 12 THAT HAS ADOPTED A TAX CREDIT FOR VOLUNTEERS OF A VOLUNTEER FIRE
- 13 COMPANY OR EMERGENCY MEDICAL SERVICES AGENCY and the governing
- 14 body where the volunteer fire company or emergency medical
- 15 services agency provides services.
- 16 § 7923-A. Certification.
- 17 (a) Self-certification. -- The active volunteer shall sign and
- 18 submit an application to the chief of the volunteer fire company
- 19 or the supervisor or chief of the emergency medical services
- 20 agency where the volunteer serves.
- 21 (b) Local sign-off.--The chief and another officer of the
- 22 volunteer fire company or the supervisor or chief and another
- 23 officer of the emergency medical services agency shall sign the
- 24 application attesting to the individual's status as an active
- 25 <u>volunteer. The application shall then be forwarded to the</u>
- 26 county, municipality or school district GOVERNING BODY, as <--
- 27 <u>appropriate</u>, for final review and processing.
- 28 § 7924-A. Rejection and appeal.
- 29 <u>(a) General rule.--A governing body that establishes a tax</u>
- 30 credit under this chapter shall adopt, by ordinance or

- 1 resolution, a process for rejecting a claim by an active
- 2 <u>volunteer who does not satisfy all of the criteria established</u>
- 3 <u>under this chapter for each type of tax credit provided under</u>
- 4 <u>this chapter.</u>
- 5 (b) Appeal. -- An active volunteer shall have the right to
- 6 appeal a claim that has been rejected by a governing body. The
- 7 governing body shall establish, by ordinance or resolution, the
- 8 procedure by which a rejected claim can be appealed.
- 9 <u>SUBCHAPTER D</u>
- 10 MISCELLANEOUS PROVISIONS
- 11 <u>Sec.</u>
- 12 <u>7931-A. Penalties for false reporting.</u>
- 13 § 7931-A. Penalties for false reporting.
- 14 The following shall apply:
- 15 (1) Any person who knowingly makes or conspires to make
- 16 <u>a false service record report under this chapter to the</u>
- 17 commissioner commits a misdemeanor of the first degree
- punishable by a fine of \$2,500.
- 19 (2) Any person who knowingly provides or conspires to
- 20 provide false information that is used to compile a service
- record report under this chapter commits a misdemeanor of the
- first degree punishable by a fine of \$2,500.
- 23 Section 2. This act shall take effect in 60 days.