THE GENERAL ASSEMBLY OF PENNSYLVANIA

HOUSE BILL No. 477 Session of 2015

INTRODUCED BY HICKERNELL, TOOHIL, BISHOP, COHEN, DUSH, FEE, HARHART, HEFFLEY, MENTZER, MILLARD, MURT, PICKETT, ROEBUCK, ROZZI, YOUNGBLOOD AND ZIMMERMAN, FEBRUARY 17, 2015

REFERRED TO COMMITTEE ON CHILDREN AND YOUTH, FEBRUARY 17, 2015

AN ACT

1 2	Providing for activities and experiences for children in out-of- home placements.
3	The General Assembly of the Commonwealth of Pennsylvania
4	hereby enacts as follows:
5	Section 1. Short title.
6	This act shall be known and may be cited as the Activities
7	and Experiences for Children in Out-of-Home Placements Act.
8	Section 2. Legislative intent.
9	The General Assembly finds and declares as follows:
10	(1) Parents and guardians make important decisions every
11	day regarding the participation of their children in
12	activities. Caregivers of children in out-of-home placements
13	are faced with making the same decisions for children in
14	their care.
15	(2) When a caregiver of a child in an out-of-home
16	placement makes a decision regarding the child's
17	participation in an activity, the caregiver must consider

applicable laws and policies designed to safeguard the child's health and safety. However, these laws and policies are sometimes interpreted to prohibit a child from participating in age-appropriate and developmentally appropriate extracurricular and community activities that are important to healthy child and adolescent development.

7 Participation in activities in school and the (3) 8 community is important to a child's well-being, both 9 emotionally and in terms of developing valuable life skills and building healthy supportive relationships with peers and 10 caring adults. Providing children with age-appropriate and 11 12 developmentally appropriate opportunities to experience 13 freedom and responsibility are central to making a successful 14 transition to adulthood.

15 (4) It is the intent of the General Assembly to 16 recognize the importance of normalizing the lives of children 17 in out-of-home placements and to empower their caregivers to 18 approve or disapprove a child's participation in activities 19 without prior approval of the department, the child's 20 caseworker or the court.

21 Section 3. Definitions.

The following words and phrases when used in this act shall have the meanings given to them in this section unless the context clearly indicates otherwise:

25 "Age-appropriate and developmentally appropriate." The 26 following:

(1) activities or items that are generally accepted as
suitable for children of the same chronological age or level
of maturity or that are determined to be developmentally
appropriate for a child, based on the development of

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cognitive, emotional, physical and behavioral capacities that
 are typical for an age or age group; or

3 (2)in the case of a specific child, activities or items that are suitable for the child based on the developmental 4 stages attained by the child with respect to the cognitive, 5 6 emotional, physical and behavioral capacities of the child. 7 "Caregiver." A person with whom the child is placed in an 8 out-of-home placement, including a resource family or an individual designated by a facility licensed under 55 Pa. Code 9 10 Ch. 3800 (relating to child residential and day treatment facilities) or any other setting in which a dependent child is 11 placed by a court under 42 Pa.C.S. § 6351 (relating to 12 13 disposition of dependent child).

"County agency." The county children and youth social service agency established in accordance with section 405 of the act of June 24, 1937 (P.L.2017, No.396), known as the County Institution District Law, or its successor, and supervised by the department under Article IX of the act of June 13, 1967 (P.L.31, No.21), known as the Public Welfare Code.

20 "Department." The Department of Human Services of the 21 Commonwealth.

22 "Out-of-home placement." An out-of-home placement under 4223 Pa.C.S. 6351.

24 "Private agency." A children and youth social service agency 25 subject to the requirements of 55 Pa. Code Ch. 3680 (relating to 26 administration and operation of a children and youth social 27 service agency).

28 "Reasonable and prudent parent standard." The standard 29 characterized by careful and sensible parental decisions that 30 maintain the health, safety and best interests of a child while

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encouraging the emotional and developmental growth of the child.
 Section 4. Access and standard.

3 (a) Access to activities and experiences. -- Subject to subsection (b), a child in an out-of-home placement is entitled 4 to engage in, to the greatest extent possible, age-appropriate 5 and developmentally appropriate activities and experiences. A 6 7 child with a disability or special needs in an out-of-home 8 placement shall have the same access to age-appropriate and developmentally appropriate activities and experiences as the 9 10 child's nondisabled peers, even if reasonable accommodations are 11 required.

(b) Caregiver authority.--Caregivers have the authority to provide or withhold permission for children in their care to participate in and experience age-appropriate and developmentally appropriate activities and experiences in accordance with this section. The authority of a caregiver:

17 (1) Must be exercised using the reasonable and prudent 18 parent standard and in accordance with any applicable court 19 order, individual service plan and family service plan.

20 (2) May be exercised without the prior approval of a21 county agency or private agency.

(c) Reasonable and prudent parent standard.--When using the reasonable and prudent parent standard, a caregiver must consider all of the following:

(1) The child's age, maturity and developmental level tomaintain the overall health and safety of the child.

27 (2) The potential risk factors and the appropriateness
28 of the extracurricular, enrichment or social activity or
29 experience.

30 (3) The best interest of the child, based on information 20150HB0477PN0535 - 4 - 1 known by the caregiver.

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(4) The child's wishes.

3 (5) The importance of encouraging the child's emotional4 and developmental growth.

5 (6) The importance of supporting the child in developing
6 skills to successfully transition to adulthood.

7 (7) The importance of providing the child with the most8 family-like living experience possible.

9 (8) Any special needs or accommodations that the child 10 may need to safely participate in the activity or experience. 11 (d) Limitation of liability.--A caregiver shall not be 12 liable for harm caused to a child while engaged in an activity 13 or experience approved by the caregiver if:

14 the caregiver has used the reasonable and prudent (1)15 parent standard in approving the activity or experience; and 16 the approval is in accordance with any applicable (2) court order, individual service plan and family service plan. 17 18 (e) Other liability protection. -- This section shall not 19 remove or limit any existing liability protection afforded by 20 any other law.

21 Section 5. Obligations of department.

The Office of Children, Youth and Families of the department shall do all of the following:

(1) Require, as a condition of licensure for foster
family care agencies and child-care facilities, the
development of standards and training relating to the
reasonable and prudent parent standard. The standards and
training shall include, but are not limited to, the
following:

30 (i) knowledge and skills relating to the

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developmental stages of the cognitive, emotional,
 physical and behavioral capacities of a child; and

3 (ii) knowledge and skills relating to applying the
 4 reasonable and prudent parent standard to:

5 (A) decisions such as whether to allow a child 6 to engage in extracurricular, enrichment, cultural 7 and social activities, including sports, field trips 8 and overnight activities lasting one or more days; 9 and

(B) decisions involving the signing of
permission slips and arranging transportation for the
child to and from extracurricular, enrichment,
cultural and social activities.

14 (2) Verify, at yearly licensure reviews, that county and 15 private agencies providing out-of-home placement do all of 16 the following:

17 (i) Promote and protect the ability of a child to
18 participate in age-appropriate and developmentally
19 appropriate activities and experiences.

(ii) Implement policies consistent with this act.
(3) Develop standards and a process by which individuals
employed by child-care facilities are designated to make
decisions for children based on the reasonable and prudent
parent standard.

25 Section 6. County obligations.

26 A county agency shall do all of the following:

(1) Ensure that all out-of-home placement facilities
designate an individual to provide decision-making authority
under the reasonable and prudent parent standard for children
residing in their care. The individual designated should

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1 consult with social workers or treatment staff members who 2 are most familiar with the child at the applicable facility 3 in applying and using the reasonable and prudent parent 4 standard.

5 Consistent with its case and placement planning (2) responsibilities under Federal and State law, ensure that the 6 7 child's individual service plan provides the opportunity to 8 participate in age-appropriate and developmentally 9 appropriate activities and experiences to the greatest extent 10 possible to promote healthy child and adolescent development consistent with Federal law and this act. A child's 11 12 individual service plan shall include goals and objectives, 13 and the child's progress toward meeting the goals and 14 objectives, for the following:

15 (i) Participation in extracurricular, enrichment,16 cultural and social activities.

17 (ii) For a child who is 16 years of age or older, 18 providing opportunities to gain experience in mastering 19 independent living skills and managing freedom and 20 responsibility.

21 Section 7. Dispositional review and permanency hearings. 22 At a dispositional review hearing under 42 Pa.C.S. § 6351 23 (relating to disposition of dependent child), the court shall 24 make findings that the child be provided with the opportunity to 25 participate in age-appropriate and developmentally appropriate 26 activities and experiences, to the greatest extent possible, to promote healthy child and adolescent development, consistent 27 with Federal law and this act. 28

29 Section 8. Notifications.

30 (a) Caregiver.--The appropriate county agency shall provide

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a caregiver with written notification of the caregiver's
 responsibilities and rights under this act. The notification
 shall be provided at the time of the caregiver's licensure or
 court approval and annually thereafter.

5 (b) Child.--The Office of Children, Youth and Families of 6 the department shall:

Explain the rights of children under this act at 7 (1)8 least annually as part of the family service and permanency 9 planning process and provide a child in an out-of-home 10 placement with a written explanation of the requirements of this act. Consistent with the act of November 23, 2010 11 12 (P.L.1264, No.119), known as the Children in Foster Care Act, 13 the requirements of this paragraph shall be included in the 14 list of requirements under section 3 of the Children in 15 Foster Care Act, along with the explanation of the grievance policy. A notation that these notifications have been 16 17 completed must be made in the child's record.

18 (2) Work with interested parties, including children, to
19 develop age-appropriate written materials that explain
20 children's rights under this act.
21 Section 9. This act shall take effect in 60 days.

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