## THE GENERAL ASSEMBLY OF PENNSYLVANIA

## SENATE BILL

No. 5

Session of 2013

INTRODUCED BY ERICKSON, SCARNATI, PILEGGI, EICHELBERGER, YAW, GREENLEAF, STACK, FONTANA, KITCHEN, MENSCH, TOMLINSON, VULAKOVICH, HUGHES, WASHINGTON, GORDNER, HUTCHINSON, BROWNE, WHITE, WARD, RAFFERTY, FOLMER, VANCE, WAUGH, ALLOWAY, COSTA, BAKER, BREWSTER, SMUCKER, ROBBINS, ARGALL, DINNIMAN, WOZNIAK, WILEY, SCHWANK, MCILHINNEY AND VOGEL, JANUARY 18, 2013

SENATOR VANCE, PUBLIC HEALTH AND WELFARE, RE-REPORTED AS AMENDED, MARCH 12, 2013

## AN ACT

1 2 3 4	Establishing the Community-Based Health Care Subsidy (CHCS) Program in the Department of Health; AND providing for hospital health clinics and, for mobile prenatal and natal care demonstration project AND FOR LIMITATIONS.	< < <
5	TABLE OF CONTENTS	
6	Chapter 1. Health Care Assistance	
7	Subchapter A. Preliminary Provisions	
8	Section 101. Short title.	
9	Section 102. Definitions.	
10	Subchapter B. Community-Based Health Care Subsidy (CHCS)	<
11	Section 111. Community-Based Health Care <del>Subsidy (CHCS)</del>	<
12	Program.	
13	Section 112. Powers and duties of department.	
14	Section 113. Hospital health clinics.	
15	Subchapter C. Mobile Prenatal and Natal Care Demonstration	
16	Project	

- 1 Section 121. Establishment.
- 2 Section 122. Applications for planning grants.
- 3 Section 123. Review and approval of grant applications.
- 4 Section 124. Report.
- 5 Chapter 51. Miscellaneous Provisions
- 6 Section 5101. Limitation.
- 7 Section 5102. Effective date.
- 8 The General Assembly of the Commonwealth of Pennsylvania
- 9 hereby enacts as follows:
- 10 CHAPTER 1
- 11 HEALTH CARE ASSISTANCE
- 12 SUBCHAPTER A
- 13 PRELIMINARY PROVISIONS
- 14 Section 101. Short title.
- 15 This act shall be known and may be cited as the Community-
- 16 Based Health Care <del>Subsidy (CHCS)</del> Act.
- 17 Section 102. Definitions.
- 18 The following words and phrases when used in this chapter
- 19 shall have the meanings given to them in this section unless the
- 20 context clearly indicates otherwise:
- 21 "ADVANCED PRACTICE REGISTERED NURSE." A REGISTERED NURSE WHO <--

<--

- 22 HAS BEEN CERTIFIED IN THIS COMMONWEALTH TO PRACTICE AS:
- 23 (1) A CERTIFIED CLINICAL NURSE SPECIALIST;
- 24 (2) A CERTIFIED REGISTERED NURSE ANESTHETIST;
- 25 (3) A CERTIFIED REGISTERED NURSE PRACTITIONER; OR
- 26 (4) A CERTIFIED NURSE MIDWIFE.
- 27 "Chronic care and disease management." A model of care that
- 28 includes the following:
- 29 (1) The provision of effective health management through
- 30 support and information that also promotes patient self-care

1 for patients with chronic conditions.

4

5

6

18

19

20

- 2 (2) The use of evidence-based medicine to ensure
  3 appropriate treatment decisions by health care providers.
  - (3) The coordination of care and use of reasonably accessible and updated patient information that encourages follow-up care as a standard procedure.
- 7 (4) The tracking of clinical information for individual 8 and general patient populations to guide treatment and 9 effectively anticipate community health care problems.
- 10 "Community-based health care clinic." A nonprofit health
  11 care center located in this Commonwealth that provides
- 12 comprehensive health care services without regard for a
- 13 patient's ability to pay and that:
- 14 (1) meets either of the following criteria:
- (i) serves a federally designated medically underserved area, a medically underserved population or a health professional shortage area; or
  - (ii) serves a patient population with a majority of that population having an income less than 200% of the Federal poverty income guidelines; and
- 21 (2) includes any of the following:
- 22 (i) A federally qualified health center as defined
  23 in section 1905(1)(2)(B) of the Social Security Act (49
  24 Stat. 620, 42 U.S.C. § 1396d(1)(2)(B)) or a federally
  25 qualified health center look-alike and is a participating
  26 provider with the Department of Public Welfare under the <-27 act of June 13, 1967 (P.L.31, No.21), known as the Public
  28 Welfare Code. WITH:
- 29 (A) THE DEPARTMENT OF PUBLIC WELFARE UNDER THE
  30 ACT OF JUNE 13, 1967 (P.L.31, NO.21), KNOWN AS THE

Τ	PUBLIC WELFARE CODE; OR
2	(B) THE CHILDREN'S HEALTH INSURANCE PROGRAM
3	UNDER:
4	(I) TITLE XXI OF THE SOCIAL SECURITY ACT (49
5	STAT. 620, 42 U.S.C. § 1397AA ET SEQ.); AND
6	(II) ARTICLE XXIII OF THE ACT OF MAY 17,
7	1921 (P.L.682, NO.284), KNOWN AS THE INSURANCE
8	COMPANY LAW OF 1921, AND THE REGULATIONS
9	PROMULGATED THEREUNDER.
10	(ii) A rural health clinic as defined in section
11	1861(aa)(2) of the Social Security Act (49 Stat. 620, 42
12	U.S.C. § 1395x(aa)(2)), certified by Medicare and is a
13	participating provider with the Department of Public <
14	Welfare under the Public Welfare Code. WITH: <
15	(A) THE DEPARTMENT OF PUBLIC WELFARE UNDER THE
16	PUBLIC WELFARE CODE; OR
17	(B) THE CHILDREN'S HEALTH INSURANCE PROGRAM
18	UNDER:
19	(I) TITLE XXI OF THE SOCIAL SECURITY ACT;
20	AND
21	(II) ARTICLE XXIII OF THE INSURANCE COMPANY
22	LAW OF 1921 AND THE REGULATIONS PROMULGATED
23	THEREUNDER.
24	(iii) A hospital health clinic and is a
25	participating provider with the Department of Public <
26	Welfare under the Public Welfare Code. WITH: <
27	(A) THE DEPARTMENT OF PUBLIC WELFARE UNDER THE
28	PUBLIC WELFARE CODE; OR
29	(B) THE CHILDREN'S HEALTH INSURANCE PROGRAM
3.0	IINDER.

1	(I) TITLE XXI OF THE SOCIAL SECURITY ACT;	
2	AND	
3	(II) ARTICLE XXIII OF THE INSURANCE COMPANY	
4	LAW OF 1921 AND THE REGULATIONS PROMULGATED	
5	THEREUNDER.	
6	(iv) A free or partial-pay health clinic that	
7	provides services by volunteer and nonvolunteer health	
8	care providers.	
9	(v) A nurse-managed health care clinic that is	
10	managed by advanced practice REGISTERED nurses and is	<
11	associated with a nursing education program, a federally	
12	qualified health center or an independent nonprofit	
13	health or social services agency and is a participating	
14	provider with the Department of Public Welfare under the	<
15	Public Welfare Code. WITH:	<
16	(A) THE DEPARTMENT OF PUBLIC WELFARE UNDER THE	
17	PUBLIC WELFARE CODE; OR	
18	(B) THE CHILDREN'S HEALTH INSURANCE PROGRAM	
19	UNDER:	
20	(I) TITLE XXI OF THE SOCIAL SECURITY ACT;	
21	AND	
22	(II) ARTICLE XXIII OF THE INSURANCE COMPANY	
23	LAW OF 1921 AND THE REGULATIONS PROMULGATED	
24	THEREUNDER.	
25	"Department." Except as provided under section 113, the	
26	Department of Health of the Commonwealth.	
27	"Health care provider." A health care provider licensed to	
28	practice a component of the healing arts by a licensing board	
29	within the Department of State who provides health care services	
30	at a community-based health care clinic.	

- 1 "Hospital." An entity located in this Commonwealth that is
- 2 licensed as a hospital under the act of July 19, 1979 (P.L.130,
- 3 No.48), known as the Health Care Facilities Act.
- 4 "Low-income patient." A patient whose household income is
- 5 below 200% of the Federal poverty income guidelines.
- 6 "Medical assistance." A State program of medical assistance
- 7 established under Article IV(f) of the act of June 13, 1967
- 8 (P.L.31, No.21), known as the Public Welfare Code.
- 9 "Patient." A natural person receiving health care from a
- 10 health care provider at a community-based health care clinic.
- 11 "Program." The Community-Based Health Care Subsidy (CHCS) <
- 12 Program.
- 13 SUBCHAPTER B
- COMMUNITY-BASED HEALTH CARE SUBSIDY (CHCS)
- 15 Section 111. Community-Based Health Care Subsidy (CHCS) <--
- Program.
- 17 (a) Establishment.--The Community-Based Health Care Subsidy <--
- 18 (CHCS) Program is established within the department to provide
- 19 grants to community-based health care clinics to:
- 20 (1) Expand and improve health care access and services,
- 21 such as preventive care, chronic care and disease management,
- 22 prenatal, obstetric, postpartum and newborn care, dental
- treatment, behavioral health and pharmacy services.
- 24 (2) Reduce unnecessary utilization of hospital emergency
- 25 services by providing an effective alternative health care
- delivery system.
- 27 (3) Encourage collaborative relationships among
- community-based health care clinics, hospitals and other
- 29 health care providers.
- 30 (b) Grant award methodology. -- A methodology for the

- 1 allocation of grant awards shall be developed by the department
- 2 based on the following distribution:
- 3 (1) Not more than 50% for the expansion of an existing 4 or the development of a new community-based health care
- 5 clinic using criteria that include:
- 6 (i) The actual and projected number of total
  7 patients, new patients and patient visits for all
  8 patients served or to be served, specifically delineating
  9 the number of low-income and uninsured patients, who fall
  10 below 200% of the Federal poverty income guidelines.
  - (ii) The addition or expansion of ancillary health care services, such as dental, behavioral health and pharmacy.
  - (iii) The development or enhancement of preventive and chronic care and disease management techniques.
- 16 (2) Not more than 25% for improvements in prenatal,
  17 obstetric, postpartum and newborn care.
- 18 (3) Not more than 20% for improved access and services,
  19 including patient transportation, intended to reduce
  20 unnecessary emergency room utilization.
  - (4) Not more than 5% for the establishment of collaborative relationships among community-based health care clinics, hospitals and other health care providers.
- (5) Not more than 15% of the funds made available for the program authorized by this section may be awarded to applicants within any one city, town, borough or township of this Commonwealth.
- 28 (B.1) LIMITATION.--NO MORE THAN 25% OF THE GRANTS AWARDED
- 29 UNDER SUBSECTION (B) MAY GO TO FEDERALLY QUALIFIED HEALTH
- 30 CENTERS AS DEFINED IN SECTION 1905(L)(2)(B) OF THE SOCIAL

11

12

13

14

15

21

22

23

- 1 SECURITY ACT (49 STAT. 620, 42 U.S.C. § 1396D(L)(2)(B)) OR
- 2 FEDERALLY QUALIFIED HEALTH CENTER LOOK-ALIKES.
- 3 (c) Distribution. -- Funds shall be distributed in a manner
- 4 that improves access and expands services in all geographic
- 5 areas of this Commonwealth.
- 6 (d) Reallocation. -- The department shall reallocate funds
- 7 among the categories described in subsection (b) if sufficient
- 8 grant requests are not received to use all the funds available
- 9 in a specific category.
- 10 (e) Amount of grants. -- A grant under this subsection shall
- 11 require a matching commitment of 25% of the grant, which can be
- 12 in the form of cash or equivalent in-kind services.
- 13 (f) Federal funds. -- The department shall seek any available
- 14 Federal funds, as well as any available grants and funding from
- 15 other sources, to supplement amounts made available under this
- 16 subchapter to the extent permitted by law.
- 17 Section 112. Powers and duties of department.
- 18 The department shall have the following powers and duties:
- 19 (1) To administer the program.
- 20 (2) To develop an allocation methodology pursuant to
- 21 section 111(b).
- 22 (3) Within 90 days of the effective date of this
- 23 section, to develop and provide a grant application form
- consistent with this act. The department shall provide
- 25 applications for grants under this section to all known
- 26 community-based health care clinics. A grant under this
- section may be extended over two State fiscal years at the
- request of the community-based health care clinic.
- 29 (4) To calculate and make grants to qualified community-
- 30 based health care clinics.

- 1 (5) To provide an annual report no later than November
- 2 30 to the chair and minority chair of the Public Health and
- 3 Welfare Committee of the Senate and the chair and minority
- 4 chair of the Health Committee of the House of
- 5 Representatives. The report shall include all of the
- following:
- 7 (i) The total dollar amount for each grant awarded,
- 8 listing the type of community-based health care clinic
- 9 and the name of the grantee.
- 10 (ii) The use of the grant by each grantee.
- 11 (iii) How each grant expanded access and services
- 12 in accordance with the criteria set forth in section
- 13 111(a) and (b), including specific documentation of low-
- income and uninsured patients served, and the total
- amount of funds allocated in each distribution category
- under section 111(b).
- 17 (iv) The impact of the grant on improving the
- 18 delivery and quality of health care in the community.
- 19 (v) The benefits of the assistance provided under
- this subchapter and any recommendations for changes to
- 21 the program.
- The report shall be made available for public inspection and
- posted on the department's publicly accessible Internet
- 24 website.
- 25 (6) To audit grants awarded under this subchapter to
- 26 ensure that funds have been used in accordance with this
- subchapter and the terms and standards adopted by the
- department.
- 29 (7) To establish and maintain an online database of
- 30 community-based health care clinics.

- 1 (8) To establish a toll-free telephone number for
- 2 individuals to obtain information about community-based
- 3 health care clinics.
- 4 Section 113. Hospital health clinics.
- 5 (a) Program. -- The Department of Public Welfare shall, in
- 6 cooperation with the department, be responsible for
- 7 administering the program as it relates to hospital health
- 8 clinics in accordance with the requirements of this act and
- 9 shall have the following additional duties:
- 10 (1) To develop an application and collect such data and
- information as may be necessary to determine the eligibility
- of hospital health clinics for payments under this section
- using the criteria set forth in section 111(a) and (b).
- 14 (2) To review an application and make a final
- determination regarding a hospital health clinic's
- eligibility for funding within 90 days of receipt.
- 17 (3) To make payments to hospital health clinics in
- accordance with the payment calculation set forth in
- 19 subsection (e).
- 20 (b) Submission of application. -- In order to qualify for
- 21 funding under this section, a hospital health clinic shall
- 22 submit the required application to the Department of Public
- 23 Welfare no later than 90 days after the effective date of this
- 24 act.
- 25 (c) Funding. --
- 26 (1) For each fiscal year, upon Federal approval of an
- amendment to the Medicaid State plan, the Department of
- Public Welfare shall annually distribute any available funds
- 29 obtained under this act for hospital health clinics through
- 30 disproportionate share payments to hospitals to provide

- financial assistance that will assure readily available and coordinated comprehensive health care to the citizens of this Commonwealth.
  - (2) The Secretary of Public Welfare shall determine the funds available and make appropriate adjustments based on the number of qualifying hospitals with hospital health clinics.
- 7 (d) Maximization.--The Department of Public Welfare shall 8 seek to maximize any Federal funds, including funds obtained 9 under Title XIX of the Social Security Act (49 Stat. 620, 42 10 U.S.C. § 1396 et seq.).
- 11 (e) Payment calculation.--

4

5

6

- 12 Thirty percent of the total amount available shall 13 be allocated to eligible hospital health clinics of hospitals 14 located in counties of the first and second class. The total amount available for each hospital health clinic at a 15 hospital in these counties shall be allocated on the basis of 16 17 each hospital's percentage of medical assistance and low-18 income hospital health clinic visits compared to the total 19 number of medical assistance and low-income hospital health 20 clinic visits for all hospitals in the first and second class 21 counties.
- 22 (2) Fifty percent of the total amount available shall be 23 allocated to eligible hospital health clinics of hospitals 24 located in counties of the third, fourth and fifth class. The 25 total amount available for each hospital health clinic at a 26 hospital in these counties shall be allocated on the basis of 27 each hospital's percentage of medical assistance and lowincome hospital health clinic visits compared to the total 28 29 number of medical assistance and low-income hospital health 30 clinic visits for all hospitals in the third, fourth and

- 1 fifth class counties.
- 2 (3) Twenty percent of the total amount available shall
- 3 be allocated to eligible hospital health clinics of hospitals
- 4 located in counties of the sixth, seventh and eighth class.
- 5 The total amount available for each hospital health clinic at
- a hospital in these counties shall be allocated on the basis
- 7 of each hospital's percentage of medical assistance and low-
- 8 income hospital health clinic visits compared to the total
- 9 number of medical assistance and low-income hospital health
- 10 clinic visits for all hospitals in the sixth, seventh and
- 11 eighth class counties.
- 12 (4) Any hospital that has reached its disproportionate
- share limit under Title XIX of the Social Security Act shall
- 14 receive its share of the State funds available under this
- 15 act.
- 16 SUBCHAPTER C
- 17 MOBILE PRENATAL AND
- 18 NATAL CARE DEMONSTRATION PROJECT
- 19 Section 121. Establishment.
- There is established within the department a program to be
- 21 known as the Mobile Prenatal and Natal Care Demonstration
- 22 Project. The program shall provide prenatal, obstetric,
- 23 postpartum and newborn care to individuals on a mobile basis.
- 24 Section 122. Applications for planning grants.
- 25 A hospital or health care provider may submit an application
- 26 to the department requesting a grant for costs associated with
- 27 establishing a mobile unit to provide prenatal, obstetric,
- 28 postpartum and newborn care. The application shall be on the
- 29 form required by the department and shall include all of the
- 30 following:

- 1 (1) The applicant's name and address.
- 2 (2) The geographic region where the unit will operate.
- 3 (3) A statement of the services to be provided.
- 4 (4) An estimate of the cost of the mobile unit.
- 5 (5) Proof of participation in the medical assistance
- 6 program.
- 7 (6) Any other information required by the department.
- 8 Section 123. Review and approval of grant applications.
- 9 (a) Review.--The department shall review the applications.
- 10 Preference shall be given to applicants in communities where
- 11 prenatal, obstetric, postpartum and newborn care is limited.
- 12 Upon being satisfied that all requirements have been met, the
- 13 department may approve four applications and award grants. The
- 14 following grants shall be awarded:
- 15 (1) One to an applicant which seeks to provide services
- in an urban setting.
- 17 (2) One to an applicant which seeks to provide services
- in a suburban setting.
- 19 (3) One to an applicant which seeks to provide services
- 20 in a rural setting.
- 21 (4) One to an underserved area which is most likely to
- 22 benefit from a mobile clinic.
- 23 (b) Limit.--Grants awarded may not be more than \$100,000.
- 24 Section 124. Report.
- 25 By May 1, 2016, the department shall file a report with the
- 26 chairman and minority chairman of the Public Health and Welfare
- 27 Committee of the Senate, the chairman and minority chairman of
- 28 the Health Committee of the House of Representatives and the
- 29 chairman and minority chairman of the Human Services Committee
- 30 of the House of Representatives. The report shall additionally

- 1 be posted on the department's publicly accessible Internet
- 2 website and shall include all of the following for each grant
- 3 made in the prior calendar year:
- 4 (1) The name of each grantee.
- 5 (2) The amount of each grant awarded.
- 6 (3) The use of each grant by each grantee.
- 7 (4) A summary of how each grant expanded access and
- 8 services and improved the delivery and quality of health care
- 9 in the community, including a comparison of the rate of
- 10 infant mortality and low birth weight in the community for
- 11 the year immediately prior to the award of the grant with
- those rates in the community for the year of the grant.
- 13 (5) The types of services and the amount spent on each
- 14 type of service provided by each grantee.
- 15 (6) Any recommendations for changes to the program.
- 16 CHAPTER 51
- 17 MISCELLANEOUS PROVISIONS
- 18 Section 5101. Limitations.
- 19 Payments to community-based health care clinics and the
- 20 Mobile Prenatal and Natal Care Demonstration Project for
- 21 assistance under this act shall not exceed the amount of funds
- 22 available for the program, and any THE PAYMENTS MADE UNDER THE <--
- 23 PROGRAM SHALL NOT EXCEED THE AMOUNT OF FUNDS APPROPRIATED FOR
- 24 THE PROGRAM, AND THE PAYMENTS MADE FOR THE MOBILE PRENATAL AND
- 25 NATAL CARE DEMONSTRATION PROJECT SHALL NOT EXCEED THE AMOUNT OF
- 26 FUNDS APPROPRIATED FOR THE MOBILE PRENATAL AND NATAL CARE
- 27 DEMONSTRATION PROJECT. A payment under this act shall not
- 28 constitute an entitlement from the Commonwealth or a claim on
- 29 any other funds of the Commonwealth.
- 30 Section 5102. Effective date.

1 This act shall take effect in 90 days.