## THE GENERAL ASSEMBLY OF PENNSYLVANIA

## SENATE BILL

1401 Session of 2012

INTRODUCED BY HUGHES, YUDICHAK, FONTANA, ERICKSON, FARNESE, SOLOBAY, SCHWANK, WASHINGTON AND FERLO, FEBRUARY 3, 2012

REFERRED TO ENVIRONMENTAL RESOURCES AND ENERGY, FEBRUARY 3, 2012

## AN ACT

- Amending the act of July 9, 2008 (P.L.908, No.63), entitled "An act providing for the allocation of money in the Pennsylvania 2 Gaming Economic Development and Tourism Fund and for funding 3 of water or sewer projects, storm water projects, flood 4 control projects and high hazard unsafe dam projects," 5 further providing for fund distribution and for Commonwealth 6 Financing Authority; establishing a flood control and 7 prevention loan program; providing for prohibited activities; 8 further providing for annual reports; and making related 9 10 repeals. 11 The General Assembly of the Commonwealth of Pennsylvania 12 hereby enacts as follows:
- Section 1. Sections 301, 501(a), (b), (c) and (d) and 502 of 13
- 14 the act of July 9, 2008 (P.L.908, No.63), known as the H2O PA
- 15 Act, are amended to read:
- 16 Section 301. Fund distribution.
- 17 Notwithstanding the provisions of 4 Pa.C.S. § 1407(b)
- 18 (relating to Pennsylvania Gaming Economic Development and
- 19 Tourism Fund), all money in the Pennsylvania Gaming Economic
- 20 Development and Tourism Fund not previously allocated to
- 21 projects under the act of July 25, 2007 (P.L.342, No.53), known
- 22 as the Pennsylvania Gaming Economic Development and Tourism Fund

- 1 Capital Budget Itemization Act of 2007, and the Commonwealth's
- 2 right, title and interest in Pennsylvania Gaming Economic
- 3 Development and Tourism Fund receipts not encumbered by the
- 4 Pennsylvania Gaming Economic Development and Tourism Fund
- 5 Capital Budget Itemization Act of 2007 are hereby transferred
- 6 <u>annually</u> to the authority. The State Treasurer is authorized and
- 7 directed to enter into any agreements with the authority and
- 8 establish accounts and funds, that shall not be in the State
- 9 Treasury, as the authority may direct as being necessary or
- 10 appropriate to effect the transfer of Pennsylvania Gaming
- 11 Economic Development and Tourism Fund receipts to the authority.
- 12 For a ten-year period beginning with the initial deposits under
- 13 4 Pa.C.S. § 1407(c), no grants shall be distributed for any
- 14 project located in a city or county of the first or second
- 15 class, except for flood control and prevention projects under
- 16 <u>section 502.1</u>. Following the allocation of all proceeds from
- 17 obligations issued under section 501(a), all money other than
- 18 money required for debt service shall be available for
- 19 distribution under this act. No money shall be authorized or
- 20 distributed for any project within a city or county of the first
- 21 or second class, other than those projects described in the
- 22 Pennsylvania Gaming Economic Development and Tourism Fund
- 23 Capital Budget Itemization Act of 2007, until such time as an
- 24 amount equal to \$750,000,000 has been authorized and distributed
- 25 from the fund for projects outside of a city or county of the
- 26 first or second class, except for flood control and prevention
- 27 projects under section 502.1.
- 28 Section 501. Commonwealth Financing Authority.
- 29 (a) General rule.--
- 30 (1) The authority shall incur indebtedness in an amount

- of up to \$800,000,000 in accordance with 64 Pa.C.S. Ch. 15
- 2 (relating to Commonwealth Financing Authority). The term of
- 3 indebtedness shall not exceed 30 years. Net proceeds from the
- 4 sale of obligations incurred under this section shall be
- 5 allocated by the board for [projects] the purposes set forth
- 6 under section 502 and for the payment of all reasonable costs
- 7 and expenses related to the issuance.
- 8 (2) Bonds issued under this chapter shall not be a debt,
- 9 liability or obligation of the Commonwealth. The provisions
- 10 limiting liability imposed under 64 Pa.C.S. § 1521(d)
- 11 (relating to bonds issuance) shall apply to the indebtedness
- 12 under this act.
- 13 (b) Payments.--Beginning in fiscal year 2009-2010, money
- 14 allocated to the authority annually under section 301 shall be
- 15 used by the authority for payment of the debt service related to
- 16 the issuance of obligations under subsection (a).
- 17 (c) Grants <u>and loans</u>.--Proceeds from obligations issued
- 18 under subsection (a) and money [remaining in the fund following]
- 19 transferred to the authority from the Pennsylvania Gaming
- 20 Economic Development and Tourism Fund under section 301 and not
- 21 <u>used for the</u> payment of debt service shall be used for [single-
- 22 year]<u>:</u>
- 23 <u>(1) Single-year</u> or multiyear grants to eligible
- 24 applicants for projects under this chapter following review
- under section 502. Grants shall be awarded to eligible
- applicants for projects of \$500,000 or more. A grant under
- 27 this act shall not exceed a total of \$20,000,000 for any
- project. Grants from proceeds from debt and from money
- remaining in the fund shall be awarded over a period not to
- 30 exceed six years.

- 1 (2) Loans to individuals in accordance with section
- 2 502.1.
- 3 (d) Making of grants and loans. -- Grants and loans shall be
- 4 made as follows:
- 5 (1) [A minimum of \$100,000,000] The amount of
- 6 \$75,000,000 shall be awarded in the form of grants to flood
- 7 control projects.
- 8 (2) [A minimum of \$35,000,000] The amount of \$50,000,000
- 9 shall be awarded in the form of grants to high hazard unsafe
- dam projects. No more than \$20,000,000 may go to an eligible
- applicant that is the Commonwealth or an independent agency.
- 12 (3) The amount of \$10,000,000 shall be awarded in the
- form of grants or loans under section 502.1.
- 14 \* \* \*
- 15 Section 502. Distribution of funds.
- 16 (a) General rule.--[The] <u>Except as provided under subsection</u>
- 17 (a.1), the board shall distribute funds available under section
- 18 501(c) by awarding grants to eligible applicants for the
- 19 following projects:
- 20 (1) Water or sewer projects owned by an eligible
- 21 applicant.
- 22 (2) Flood control projects owned by an eligible
- 23 applicant.
- 24 (3) High hazard unsafe dam repair or rehabilitation
- 25 projects for dams owned by an eligible applicant.
- 26 (a.1) Allocation. -- In accordance with section 501(d)(3), the
- 27 board shall allocate \$10,000,000 of the funds available under
- 28 section 501(c)(3) to the flood control and prevention loan
- 29 program established under section 502.1.
- 30 (b) Review.--The authority shall consult with the

- 1 appropriate agency under section 503 and award grants <u>authorized</u>
- 2 <u>under subsection (a)</u> in accordance with priorities under section
- 3 503 and guidelines adopted under section 501(h).
- 4 Section 2. The act is amended by adding sections to read:
- 5 <u>Section 502.1. Flood control and prevention loan program.</u>
- 6 (a) Establishment. -- There is established a flood control and
- 7 prevention loan program which shall be administered by the
- 8 <u>authority</u>. The program shall act as a revolving loan program and
- 9 provide low-interest loans to persons for flood control and
- 10 prevention projects.
- 11 (b) Applications. -- An eligible property owner may submit an
- 12 application to the authority requesting a loan. Applications
- 13 <u>shall be available electronically. The application shall be on</u>
- 14 the form required by the authority and shall include or
- 15 <u>demonstrate all of the following:</u>
- 16 <u>(1) The applicant's name and address.</u>
- 17 (2) A description of the flood control and prevention
- 18 project and an estimate of the cost of the project, including
- 19 an itemized list of project costs.
- 20 (3) The amount of the loan sought.
- 21 (4) A statement authorizing the authority to conduct a
- 22 <u>credit history check.</u>
- 23 (5) Any other information required by the authority.
- 24 (c) Review of project financing applications. -- The authority
- 25 shall review the application to determine if:
- 26 (1) The project is eligible for financing under this
- 27 program.
- 28 (2) The applicant is eligible to receive a loan under
- this program.
- 30 (3) The value of the proposed collateral and the

- financial resources of the applicant are sufficient to repay
- 2 the loan.
- 3 (4) The statement of the estimated project cost is
- 4 <u>accurate and reasonable.</u>
- 5 (5) The applicant complied with all other criteria
- 6 <u>established by the authority.</u>
- 7 (d) Approval of loan applications. -- Once the application is
- 8 <u>deemed complete</u>, the board may approve the application. The
- 9 board shall have complete discretion in determining whether a
- 10 proposed flood control and prevention project is eligible for a
- 11 <u>loan.</u>
- (e) Security. -- All loans awarded under the program shall be
- 13 secured by a lien on the property for which the loan was
- 14 approved and other sufficient collateral as determined by the
- 15 authority.
- 16 (f) Limitations.--Limitations shall be as follows:
- 17 (1) An applicant may not apply for a loan in an amount
- 18 less than \$500 nor more than \$10,000.
- 19 (2) Terms of the loan shall be set by the board, except
- that the board may not require a loan to be repaid in full
- 21 within six months of the loan closing date.
- 22 (3) The interest rate shall be a below-market, fixed
- interest rate, as determined by the authority which may not
- exceed 3%.
- 25 <u>(4) The loan repayment period may not exceed ten years</u>
- with no prepayment penalty.
- 27 (5) Any money received by the authority as loan
- 28 repayments, or money otherwise made available for the
- 29 program, shall be deposited in the account and made available
- 30 for additional loans.

- 1 (g) Grants for low-income applicants. -- The authority may, in
- 2 <u>its discretion</u>, award a grant to a low-income applicant in lieu
- 3 of a loan. The provisions of subsections (c)(1), (2), (4) and
- 4 (5) and (f) (1) shall apply to any grant application considered
- 5 under this subsection. The total amount of grants awarded under
- 6 this subsection may not exceed \$1,000,000.
- 7 (h) Guidelines. -- The authority shall establish guidelines
- 8 governing the program and publish the guidelines on the
- 9 Department of Community and Economic Development's Internet
- 10 website.
- 11 (i) Notification. -- Notification shall be as follows:
- 12 <u>(1) Within 60 days of the effective date of this</u>
- 13 <u>section</u>, the authority shall submit for publication
- 14 <u>notification of the establishment of the program under this</u>
- 15 <u>section and a brief description of the program in the</u>
- 16 <u>Pennsylvania Bulletin and on the Internet website of the</u>
- 17 Department of Community and Economic Development. The
- 18 authority shall provide written notification of the
- 19 establishment of the program to all of the following:
- 20 <u>(i) The County Commissioners Association of</u>
- 21 Pennsylvania.
- 22 (ii) The Pennsylvania State Association of Township
- 23 Commissioners.
- 24 (iii) The Pennsylvania State Association of Township
- 25 Supervisors.
- 26 (iv) The Pennsylvania State Association of Boroughs.
- (v) The Pennsylvania League of Cities and
- Municipalities.
- 29 (2) The notification under paragraph (1) shall include
- 30 the name of a contact person and the anticipated time that

- 1 <u>applications and other information will become available.</u>
- 2 (j) Definitions.--As used in this section, the following
- 3 words and phrases shall have the meanings given to them in this
- 4 <u>subsection unless the context clearly indicates otherwise:</u>
- 5 "Applicant." A person that submits an application for a
- 6 <u>flood control and prevention project loan under this section.</u>
- 7 "Eligible property." Owner-occupied dwelling units,
- 8 <u>residential rental units and small business properties located</u>
- 9 <u>in an area designated as a flood zone by the governing body of</u>
- 10 the municipality where the property is located or in an area
- 11 that has previously experienced episodes of flooding that
- 12 <u>resulted in water and other damage to the property.</u>
- 13 <u>"Flood control and prevention project." The purchase or</u>
- 14 installation of any of the following to alleviate or mitigate
- 15 the impacts of flooding of an eligible property:
- 16 (1) Water resistant or pressure doors and windows.
- 17 (2) Water resistant materials for interior walls and
- 18 <u>floors</u>.
- 19 <u>(3) Floodskirts and barriers for attachment to doors and</u>
- windows.
- 21 (4) Any materials used to construct barriers to prevent
- floodwaters from entering the property, including retaining
- walls, terracing, rain gardens and enhanced drainage systems.
- 24 (5) Any materials used in wet flood proofing or dry
- flood proofing techniques.
- 26 (6) Any other similar product or material approved by
- 27 <u>the authority.</u>
- 28 "Flood prevention project loan." A low-interest rate loan
- 29 <u>awarded under this section</u>.
- 30 "Low-income applicant." An owner of an owner-occupied

- 1 dwelling unit whose total household income, as determined by the
- 2 most current Federal tax returns of all adult household members,
- 3 that does not exceed 200% of the Federal poverty level.
- 4 "Small business." A person that is engaged in a for-profit
- 5 <u>enterprise and that employs 50 or fewer individuals.</u>
- 6 Section 505. Prohibited activities.
- 7 (a) Limitation on giving compensation. -- A person or its
- 8 <u>affiliated entity may not compensate or incur an obligation to</u>
- 9 <u>compensate a person to engage in lobbying for compensation</u>
- 10 contingent in whole or in part upon the approval, award, receipt
- 11 or denial of a grant or loan under this act.
- 12 (b) Limitation on receiving compensation. -- A person or its
- 13 <u>affiliated entity may not engage in or agree to engage in</u>
- 14 <u>lobbying for compensation contingent in whole or in part upon</u>
- 15 the approval, award, receipt or denial of a grant or loan under
- 16 this act.
- 17 (c) Inapplicability. -- This section shall not apply to an
- 18 eligible applicant that compensates a person to prepare or
- 19 assist in the preparation of a grant application and related
- 20 materials for submission to the authority under this act if the
- 21 following requirements are met:
- 22 (1) The person is not identified in the submitted
- 23 application.
- (2) The person has no direct contact with the authority,
- 25 <u>unless the person is responding to requests for additional</u>
- 26 <u>information or clarification.</u>
- 27 (3) The person is paid a fixed fee for the preparation
- or assistance or a percentage of the amount of any grant
- 29 <u>approved</u>, <u>awarded or received not to exceed five tenths</u>
- 30 percent.

- 1 (d) Violation. -- A violation of this section shall constitute
- 2 an intentional violation of 65 Pa.C.S. § 13A09 (relating to
- 3 penalties).
- 4 Section 3. Section 701 of the act is amended to read:
- 5 Section 701. Annual reports.
- 6 (a) Authority report. -- The authority shall provide an annual
- 7 report, which at a minimum shall include:
- 8 (1) A list of all grants <u>and loans</u> approved during the
- 9 previous fiscal year.
- 10 (2) The name and address of each recipient, including
- 11 the name of a contact person of the recipient.
- 12 (3) The amount of the grant <u>or loan</u> and a detailed
- description of the project or flood control and prevention
- 14 <u>project</u> for which the grant was awarded.
- 15 (b) Department report. -- The department, in collaboration
- 16 with PENNVEST, shall provide an annual report, which at a
- 17 minimum shall include:
- 18 (1) [An] Except for the flood control and prevention
- 19 <u>loan program established under section 502.1, an</u> analysis of
- 20 how each program authorized under this act is improving the
- 21 health and safety of the citizens of this Commonwealth.
- 22 (2) A summary and analysis of other Commonwealth
- programs dedicated to water or sewer projects, flood control
- 24 projects and high hazard unsafe dams and how those programs
- are improving the health and safety of the citizens of this
- 26 Commonwealth.
- 27 (c) Submission of reports. -- The reports required under
- 28 subsections (a) and (b) shall be submitted to the Majority
- 29 Leader of the Senate, the Minority Leader of the Senate, the
- 30 Majority Leader of the House of Representatives and the Minority

- 1 Leader of the House of Representatives by October 1, 2009, and
- 2 October 1 of each year thereafter. The reports shall also be
- 3 posted and maintained on the official Internet website of the
- 4 authority and the department.
- 5 Section 4. Repeals are as follows:
- 6 (1) The General Assembly declares that the repeal under
- 7 paragraph (2) is necessary to effectuate the amendment of
- 8 section 501(d) of the act.
- 9 (2) Section 1774-A of the act of April 9, 1929 (P.L.343,
- No.176), known as The Fiscal Code, is repealed.
- 11 (3) The General Assembly declares that the repeal under
- 12 paragraph (4) is necessary to effectuate the addition of
- 13 section 505 of the act.
- 14 (4) Section 1776-A of the act of April 9, 1929 (P.L.343,
- No.176), known as The Fiscal Code, is repealed.
- 16 Section 5. This act shall take effect in 60 days.