THE GENERAL ASSEMBLY OF PENNSYLVANIA

SENATE BILL

No. 1330 Session of 2011

INTRODUCED BY WOZNIAK, ALLOWAY, SOLOBAY AND FERLO, NOVEMBER 10, 2011

REFERRED TO LOCAL GOVERNMENT, NOVEMBER 10, 2011

AN ACT

1 2 3 4 5	Amending the act of February 1, 1966 (1965 P.L.1656, No.581), entitled "An act concerning boroughs, and revising, amending and consolidating the law relating to boroughs," providing for the dissolution of nonviable boroughs; and making editorial changes.
6	The General Assembly of the Commonwealth of Pennsylvania
7	hereby enacts as follows:
8	Section 1. Article III heading of the act of February 1,
9	1966 (1965 P.L.1656, No.581), known as The Borough Code, is
10	amended and the article is amended by adding a subdivision
11	heading to read:
12	ARTICLE III
13	ANNULMENT OF CHARTERS [AND], CHANGE OF CORPORATE NAMES, AND
14	DISSOLUTION
15	(a) Annulment of Charter or Change of Corporate Names
16	Section 2. Article III of the act is amended by adding a
17	subdivision to read:
18	(b) Dissolution of Nonviable Boroughs
19	Section 311. Definitions.

- 1 The following words and phrases when used in this subdivision
- 2 shall have the meanings given to them in this section unless the
- 3 context clearly indicates otherwise:
- 4 "Coordinator." The coordinator designated for the borough in
- 5 accordance with the act of July 10, 1987 (P.L.246, No.47), known
- 6 <u>as the Municipalities Financial Recovery Act.</u>
- 7 "Department." The Department of Community and Economic
- 8 <u>Development of the Commonwealth.</u>
- 9 "Municipalities Financial Recovery Act." The act of July 10,
- 10 1987 (P.L.246, No.47), known as the Municipalities Financial
- 11 Recovery Act.
- 12 "Township." A township of the second class.
- 13 "Secretary." The Secretary of Community and Economic
- 14 <u>Development.</u>
- 15 <u>Section 312. Petition for dissolution.</u>
- 16 (a) Petition. -- Any ten registered electors of a borough that
- 17 satisfies the requirements of subsection (b) may present to the
- 18 court of common pleas a petition requesting the court to issue a
- 19 determination that the borough is no longer viable as an
- 20 independent municipal corporation and shall be dissolved, its
- 21 charter annulled and its territory to revert to and become a
- 22 part of the township from which it was taken, subject to the
- 23 township's government and control.
- 24 (b) Conditions. -- No borough shall be the subject of a
- 25 petition under subsection (a) unless:
- 26 (1) the borough is distressed in accordance with the
- 27 Municipalities Financial Recovery Act as of the date of the
- 28 petition and has remained distressed for ten years prior to
- 29 the date of the petition;
- 30 (2) the borough has lost 50% or more of its population

- 1 over the course of five consecutive decennial censuses
- 2 <u>immediately preceding the date of the petition; and</u>
- 3 (3) the territory comprising the borough was formerly
- 4 <u>contained within a township.</u>
- 5 <u>Section 313. Filing of petition, notice and exceptions.</u>
- 6 (a) Filing and notice. -- Upon presentation to the court, the
- 7 petition shall be filed with the clerk of courts and notice of
- 8 the filing shall immediately thereafter be given in a newspaper
- 9 of general circulation in the county, once a week for four
- 10 consecutive weeks, and once in the county legal journal, if any,
- 11 during the four-week period. The notice shall provide the date
- 12 the petition was filed and specify that exceptions to the
- 13 petition may be filed within 45 days of the date of the
- 14 petition. Notice shall also be provided by certified mail,
- 15 return receipt requested, to the following:
- 16 (1) The governing body of the borough.
- 17 (2) The governing body of the township into which the
- borough territory would be absorbed.
- 19 (3) The coordinator.
- 20 (4) The secretary.
- 21 (b) Responsibility of petitioners. -- Notice in accordance
- 22 with this section and all costs related thereto shall be
- 23 provided by the petitioners.
- 24 (c) Exceptions. -- Exceptions to the petition may be filed by
- 25 any of the following:
- 26 (1) A resident of the borough.
- 27 (2) The governing body of the township into which the
- territory of the borough would be absorbed.
- 29 (3) Any creditor or bondholder of the borough.
- 30 (4) Any collective bargaining unit or contractor of the

- 1 borough.
- 2 Section 314. Hearing and notice.
- 3 (a) Hearing.--No later than 60 days after the date of the
- 4 filing of the petition, the court shall conduct a hearing on the
- 5 petition and exceptions. Notice of the hearing shall be provided
- 6 by the court to those receiving notice under section 313(a) and
- 7 to all other parties that have filed exceptions in accordance
- 8 with section 313(c).
- 9 (b) Proceedings.--The petitioners and those receiving notice
- 10 under this section, with the exception of the coordinator, shall
- 11 be parties to the proceedings, and shall be entitled to present
- 12 <u>testimony or other evidence relevant to the nonviability of the</u>
- 13 borough or relevant to exceptions timely filed, provided that
- 14 the court, in its discretion, may consolidate testimony related
- 15 to similar exceptions. The coordinator, or another designee of
- 16 the secretary, shall testify to the progress of the borough
- 17 under the recovery plan in accordance with the Municipalities
- 18 Financial Recovery Act and render an opinion regarding the
- 19 viability of the borough. The court may receive additional
- 20 evidence relevant to the matter, including, but not limited to,
- 21 evidence relating to:
- 22 (1) The effect of dissolution on the township into which
- 23 <u>the borough territory would be absorbed.</u>
- 24 (2) Additional plans, proceedings or strategies that
- could ensure that the borough remain viable.
- 26 (3) The effect of the dissolution on any bonds, other
- 27 <u>obligations or agreements of the borough.</u>
- 28 (c) Additional evidence. -- If the court determines that there
- 29 is a need for additional investigation, it may request the
- 30 parties or the coordinator to provide such additional evidence

- 1 as may be necessary for a decree in accordance with section 315.
- 2 (d) Costs and fees.--Court costs and filing fees associated
- 3 with proceedings under this subdivision shall be paid by the
- 4 petitioners subject to reimbursement in accordance with section
- 5 318.
- 6 Section 315. Decree.
- 7 (a) Issuance. -- The court shall issue a decree granting the
- 8 petition unless it shall find, by clear and convincing evidence,
- 9 that:
- 10 (1) the borough should continue to exist as a separate
- 11 <u>municipal corporation because of a reasonable expectation</u>
- 12 that the borough is or will become viable in accordance with
- the current recovery plan or a reasonable alternative; or
- 14 (2) the dissolution of the borough will seriously
- jeopardize the fiscal viability of the township into which
- the borough territory would be absorbed.
- 17 (b) Grant of petition. -- A decree granting the petition shall
- 18 be filed with the recorder of deeds, the department, the
- 19 Department of Transportation and the planning commission of the
- 20 county or counties within which the township lies. The decree
- 21 shall specify a date of transition no later than 90 days
- 22 following the date of the decree.
- 23 (c) Denial of petition. -- A decree denying the petition shall
- 24 be filed with the recorder of deeds. No petition requesting the
- 25 dissolution of the borough that is the subject of the decree may
- 26 be brought again within a period of two years of the date of the
- 27 decree.
- 28 (d) Termination of status and notice. -- Upon receipt of the
- 29 decree by the department, the secretary shall terminate the
- 30 status of the borough as distressed pursuant to section 253 of

- 1 the Municipalities Financial Recovery Act. The secretary shall
- 2 <u>notify all creditors of the borough that the borough has been</u>
- 3 <u>dissolved</u>, and the township will assume all liabilities of the
- 4 borough upon the date of transition.
- 5 <u>Section 316. Existing government preserved temporarily and</u>
- 6 <u>transition</u>.
- 7 (a) Transition. -- The borough shall continue to be governed
- 8 <u>as before the dissolution until the date of transition specified</u>
- 9 <u>in the decree</u>, at which time the government of the borough shall
- 10 cease and terminate, its charter shall be annulled and its
- 11 territory shall revert to and become a part of the township from
- 12 which it was taken, subject to the township's government and
- 13 control. The governing bodies of the borough and the township
- 14 shall cooperate in assuring transition by the date specified in
- 15 the decree. Between the filing of the decree and the date of
- 16 transition, the borough shall not enact any ordinance, enter
- 17 into any new contract or assume any new debt unless the action
- 18 is necessary for transition and approved by the governing body
- 19 of the township. Upon transition:
- 20 (1) The property and assets of the borough, including
- 21 all uncollected taxes and liens, may be converted into cash
- 22 by the township supervisors solely for the payment of the
- 23 outstanding indebtedness of the borough, but any moneys not
- 24 needed for this purpose shall revert to the township.
- 25 Township taxes on persons residing or employed in, and
- 26 property contained within, that portion of the township
- formerly included within the limits of the borough may be
- 28 reserved by the township to be used exclusively for the
- 29 payment of outstanding indebtedness of the borough not
- otherwise paid as provided in this paragraph.

- 1 (2) The township shall be the successor to the title to
- 2 all property, all obligations, liabilities, agreements,
- 3 grants and privileges of the borough existing or accruing
- 4 <u>immediately prior to the date of transition. The title to</u>
- 5 real estate vested in the township shall not revert or be in
- 6 any way impaired by reason of the dissolution of the borough.
- 7 <u>Nothing in this subdivision shall be construed as authorizing</u>
- 8 the impairment of any contractual rights existing prior to
- 9 the date of transition.
- 10 (3) The persons and property within that portion of the
- 11 township formerly included within the limits of the borough
- 12 <u>shall be subject to the ordinances, codes, regulations and</u>
- 13 <u>rules of the township, provided that any lot, structure or</u>
- 14 use of property that was lawful prior to transition shall be
- 15 <u>considered nonconforming for any township ordinance enacted</u>
- in accordance with the act of July 31, 1968 (P.L.805,
- 17 No.247), known as the Pennsylvania Municipalities Planning
- 18 <u>Code</u>.
- 19 (b) Employees.--Subsequent to the date of transition, the
- 20 township may, in accordance with existing contracts or
- 21 arbitration award provisions and consistent with applicable
- 22 laws, reduce the number of uniformed and nonuniformed employees
- 23 to avoid overstaffing and duplication of positions in the
- 24 township. If the township determines in its discretion that it
- 25 is necessary to increase the number of uniformed or nonuniformed
- 26 employees, employees shall be reinstated in the order of their
- 27 seniority if they had been previously furloughed.
- 28 (c) Collective bargaining provisions. -- Nothing in this
- 29 section shall prohibit a township from exercising its powers and
- 30 responsibilities pursuant to provisions of law related to

- 1 collective bargaining, including, but not limited to, the act of
- 2 June 24, 1968 (P.L.237, No.111), referred to as the Policemen
- 3 and Firemen Collective Bargaining Act, and the act of July 23,
- 4 1970 (P.L.563, No.195), known as the Public Employe Relations
- 5 Act.
- 6 Section 317. Priority in economic assistance and financial aid.
- 7 Any township that is the subject of a decree under this
- 8 <u>subdivision shall:</u>
- 9 (1) Be considered an eligible municipality for purposes
- 10 of economic assistance as that term is used in Subchapter E
- of Chapter 2 of the Municipalities Financial Recovery Act for
- a period not to exceed five years from the date of the
- decree. Upon receipt of the decree as provided in section
- 14 315, the secretary shall notify all Commonwealth agencies of
- the township's priority status.
- 16 (2) Be eligible for grants and loans pursuant to Chapter
- 17 3 of the Municipalities Financial Recovery Act without
- 18 establishing that an emergency exists. However, any funds
- 19 received shall be used exclusively for costs associated with
- the process of transition and shall be subject to the
- 21 limitations provided in section 303 of the Municipalities
- 22 Financial Recovery Act.
- 23 Section 318. Court costs and filing fees.
- 24 The granting of a petition shall entitle the petitioners to
- 25 reimbursement for filing fees and court costs paid in
- 26 proceedings pursuant to this subdivision. In no event shall
- 27 <u>attorney fees be eligible for reimbursement. Notwithstanding any</u>
- 28 provision of law to the contrary, the department shall provide
- 29 <u>reimbursement from the Municipalities Financial Recovery</u>
- 30 Revolving Aid Fund created under section 301(c) of the

- 1 <u>Municipalities Financial Recovery Act.</u>
- 2 Section 3. This act shall take effect immediately.