THE GENERAL ASSEMBLY OF PENNSYLVANIA

SENATE BILL

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Session of 2011

INTRODUCED BY GREENLEAF, TARTAGLIONE, STACK, FONTANA, BREWSTER, KASUNIC, ALLOWAY, FERLO AND GORDNER, JANUARY 28, 2011

REFERRED TO CONSUMER PROTECTION AND PROFESSIONAL LICENSURE, JANUARY 28, 2011

AN ACT

- Amending Title 3 (Agriculture) of the Pennsylvania Consolidated Statutes, establishing an Automotive Fuel Testing and Disclosure Program. 3 The General Assembly of the Commonwealth of Pennsylvania 4 5 hereby enacts as follows: 6 Section 1. Chapter 41 of Title 3 of the Pennsylvania 7 Consolidated Statutes is amended by adding a subchapter to read: 8 SUBCHAPTER F 9 AUTOMOTIVE FUEL TESTING 10 AND DISCLOSURE PROGRAM 11 Sec. 12 4187.1. Scope of subchapter. 13 4187.2. Definitions. 14 4187.3. Automotive Fuel Testing and Disclosure Program. 15 4187.4. Standards for automotive fuel. 16 4187.5. Automotive fuel rating, disclosure and labeling
- 17 <u>requirements.</u>
- 18 4187.6. Investigations.

- 1 4187.7. Violations and penalties.
- 2 <u>4187.8. Annual report.</u>
- 3 § 4187.1. Scope of subchapter.
- 4 This subchapter relates to automotive fuel testing and
- 5 disclosure.
- 6 § 4187.2. Definitions.
- 7 The following words and phrases when used in this subchapter
- 8 shall have the meanings given to them in this section unless the
- 9 context clearly indicates otherwise:
- 10 "American Society for Testing and Materials International" or
- 11 "ASTM." The international voluntary consensus standards
- 12 organization formed for the development of standards on
- 13 characteristics and performance of materials, products, systems,
- 14 <u>services and the promotion of related knowledge.</u>
- 15 <u>"Automotive fuel." Any liquid or gaseous matter used for the</u>
- 16 generation of power in an internal combustion engine.
- 17 "Automotive fuel rating." For automotive spark-ignition
- 18 engine fuel, the octane rating or, for alternative liquid
- 19 <u>automotive fuel</u>, the commonly used name of the fuel with a
- 20 disclosure of the amount, expressed as a minimum percent by
- 21 volume, of the principal components of the fuel.
- 22 "Consumer." A person who purchases automotive fuel for
- 23 purposes other than resale.
- 24 "Dispenser" or "dispensing system." A device designed to
- 25 measure and deliver automotive fuel into the fuel supply tank of
- 26 <u>a motor vehicle</u>.
- 27 "Distributor." A person who receives automotive fuel in this
- 28 Commonwealth for storage and subsequent distribution to another
- 29 person other than the consumer.
- 30 "EPA." The United States Environmental Protection Agency.

- 1 "FTC." The United States Federal Trade Commission.
- 2 "Fueling dispensers." Individual fueling points, recognized
- 3 by price and volume displays for a dispenser's points of sale.
- 4 <u>"Load rack terminals." A location where the commercial</u>
- 5 transfer of petroleum products at the wholesale level is
- 6 <u>conducted utilizing meters employed in the measurement of</u>
- 7 product delivered to a seller by a buyer.
- 8 "Octane rating" or "octane number." The rating of the
- 9 <u>antiknock characteristics of a grade or type of automotive fuel</u>
- 10 as determined by dividing by two the sum of the research octane
- 11 <u>number plus the motor octane number unless another procedure is</u>
- 12 <u>determined by the Department of Agriculture to be more</u>
- 13 appropriate for the purposes of this subchapter.
- 14 "Oxygenate." A substance which, when added to gasoline,
- 15 <u>increases the amount of oxygen in the gasoline blend.</u>
- 16 "Oxygenate blender." A person who owns, leases, operates,
- 17 controls or supervises an oxygenate blending facility.
- 18 "Oxygenate blending facility." A refinery, bulk terminal,
- 19 bulk plant, other facility or truck or another place at which
- 20 <u>oxygenated gasoline is produced.</u>
- 21 "Oxygenated gasoline." Gasoline which contains at least 2%
- 22 oxygen by weight.
- 23 "Producer." A person who purchases component elements and
- 24 blends them to produce automotive fuel.
- 25 "Program." The <u>Automotive Fuel Testing and Disclosure</u>
- 26 Program.
- 27 "Refiner." A person engaged in the manufacture, production
- 28 or importation of automotive fuel.
- 29 "Reformulated gasoline." Any gasoline which is certified by
- 30 the United States Environmental Protection Agency as complying

- 1 with the requirements of 42 U.S.C. § 7545 (relating to
- 2 regulation of fuels) and any regulations promulgated under the
- 3 Clean Air Act (69 Stat. 322, 42 U.S.C. § 7401 et seq.).
- 4 "Retailer." A person who sells automotive fuel to the
- 5 <u>consumer.</u>
- 6 § 4187.3. Automotive Fuel Testing and Disclosure Program.
- 7 (a) Establishment. -- The department shall establish and
- 8 <u>implement the Automotive Fuel Testing and Disclosure Program.</u>
- 9 (b) Program requirements. -- The program shall provide for the
- 10 annual testing of automotive fuel on a random, unannounced
- 11 basis.
- 12 (c) Duties of department. -- The department shall enforce the
- 13 provisions of this subchapter and shall:
- 14 (1) Take samples of automotive fuel wherever it is
- offered or exposed for sale or use or sold in this
- 16 Commonwealth. No more than 10% of the automotive fuel
- dispensers may be tested. Testing shall be coordinated with
- 18 the testing required for proper volumes of gasoline and shall
- 19 be conducted using a hand-held, battery-powered, near-
- 20 <u>infrared (NIR) analyzer.</u>
- 21 (2) Inspect and test on a random, unannounced basis. If
- 22 the octane level of the reading does not match the octane
- rating as displayed on the fueling dispenser, the automotive
- fuel sample shall be tested in accordance with the methods of
- 25 the ASTM or other test methods adopted by the FTC under the
- Petroleum Marketing Practices Act (Public Law 95-297, 15
- 27 U.S.C. § 2801 et seq.) to ensure that the motor fuel sample
- is in compliance with the motor fuel specifications of the
- 29 ASTM.
- 30 (3) Maintain records of all inspections.

1	(4) Inspect the labeling of automotive fuel dispensers
2	and storage tanks at retail businesses or locations where the
3	products are sold or offered or exposed for sale or use.
4	(5) Enter into contractual agreements with qualified
5	laboratories as a cost-saving measure for the purpose of
6	analyzing automotive fuel samples, if the octane level of the
7	automotive fuel is questioned.
8	(6) Promulgate regulations as necessary for the
9	enforcement and administration of this subchapter. All
10	regulations adopted by the FTC under the Petroleum Marketing
11	Practices Act to govern the certification, disclosure,
12	posting and labeling of automotive fuel before, on or after

enforcement and administration of this subchapter. All regulations adopted by the FTC under the Petroleum Marketing Practices Act to govern the certification, disclosure, posting and labeling of automotive fuel before, on or after the effective date of this section are adopted as regulations in this Commonwealth and shall remain in effect unless subsequently modified by regulations promulgated by the department.

(d) Sealers of weight and measures. --

- (1) The department may enter into agreements with any city or county for which a sealer has been appointed for the enforcement of provisions of this subchapter and of rules or regulations promulgated under this subchapter.
- (2) The sealer of a city or county shall have the same authority and shall perform the same duties within the city or county as are granted to and imposed upon the department with respect to the inspection, testing and taking of automotive fuel samples.
- (3) The agreement shall provide that any revenues generated pursuant to enforcement activities carried out by the sealer of the city or county shall be retained by the city or county.

- 1 § 4187.4. Standards for automotive fuel.
- 2 (a) Adoption of standards. -- The department shall adopt the
- 3 latest standards for automotive spark ignition engines based on
- 4 the latest standards of the ASTM as determined by the FTC. The
- 5 <u>standards shall be published as a notice in the Pennsylvania</u>
- 6 Bulletin.
- 7 <u>(b) Automotive fuel.--Gasoline sold, offered or exposed for</u>
- 8 sale or stored or held for distribution in this Commonwealth
- 9 shall comply with all of the following:
- 10 (1) ASTM specification D4814.
- 11 (2) Volatility requirements promulgated by the EPA under
- 12 40 CFR Pt. 80 (relating to regulation of fuels and fuel
- 13 <u>additives</u>).
- 14 (3) The Uniform Engine Fuels, Petroleum Products and
- 15 Automotive Lubricants Regulation as adopted by the National
- 16 Conference on Weights and Measures in the National Institute
- of Standards and Technology Handbook 130 and any supplements
- and revisions of the regulation.
- 19 (c) Records and compliance review.--Each distributor,
- 20 producer or retailer who distributes, produces, transports,
- 21 stores, sells or offers or exposes for sale automotive fuel in
- 22 this Commonwealth shall maintain for one year original copies of
- 23 all bills, manifests, delivery tickets and invoices for the
- 24 purpose of compliance review.
- 25 § 4187.5. Automotive fuel rating, disclosure and labeling
- requirements.
- 27 <u>(a) Disclosure requirements.--Each distributor, producer or</u>
- 28 refiner who sells or offers or exposes for sale or delivers,
- 29 distributes or produces automotive fuel in this Commonwealth
- 30 shall provide, at the time of delivery, a bill, shipping

- 1 manifest or other type of written invoice to the person who
- 2 receives the automotive fuel. The bill, shipping manifest or
- 3 other written invoice shall state the automotive fuel rating.
- 4 (b) Posting and labeling requirements.--
- 5 (1) Each retailer of automotive fuel in this
- 6 Commonwealth shall label in a clear and conspicuous manner
- 7 each automotive fuel dispenser which is used to sell or offer
- 8 or expose for sale automotive fuel, with the automotive fuel
- 9 rating of the fuel, which shall be consistent with the
- 10 <u>automotive fuel rating certified to the retailer by the</u>
- 11 <u>refiner or distributor, as the case may be.</u>
- 12 (2) In the case of gasoline which is blended with other
- gasoline by the retailer, the automotive fuel rating shall be
- the average, weighted by volume, of the octane rating
- certified to the retailer by the distributor or refiner for
- 16 <u>each gasoline in the blend or consistent with the lowest</u>
- 17 octane rating for any gasoline in the blend as certified to
- the retailer by a refiner or distributor.
- 19 (c) Oxygenated gasoline labeling requirements. -- A person who
- 20 sells or offers or exposes oxygenated gasoline for sale shall
- 21 clearly and conspicuously label the dispenser which is used to
- 22 sell oxygenated gasoline at retail or to dispense oxygenated
- 23 gasoline into the fuel supply tanks of motor vehicles with a
- 24 notice stating that the gasoline is oxygenated.
- 25 (d) Reformulated gasoline labeling requirements.--A person
- 26 who sells or offers or exposes the reformulated gasoline for
- 27 <u>sale shall clearly and conspicuously label the dispenser which</u>
- 28 is used to sell reformulated gasoline at retail or to dispense
- 29 <u>reformulated gasoline into the fuel supply tanks of motor</u>
- 30 vehicles with a notice stating that the gasoline is

- 1 reformulated.
- 2 (e) Labeling tolerance. -- Labeling shall be in accordance
- 3 with specifications of the ASTM entitled "Specifications for
- 4 <u>Automotive Spark-Ignition Engine Fuel," designated D4814.</u>
- 5 § 4187.6. Investigations.
- 6 (a) General rule. -- The department may conduct investigations
- 7 to determine compliance with this subchapter. Investigations
- 8 shall be conducted in accordance with sections 4116 (relating to
- 9 investigations) and 4120 (relating to police powers; right of
- 10 <u>entry and stoppage</u>). <u>Inspections may be performed during normal</u>
- 11 business hours and may include the collection and removal of
- 12 <u>samples for laboratory testing if the quality or reliability of</u>
- 13 <u>the automotive fuel is questioned.</u>
- 14 (b) Entry upon premises.--
- 15 <u>(1) The department may access the premises and records</u>
- of any establishment where automotive fuel is stored, held,
- 17 processed, distributed, offered or exposed for sale or sold
- in this Commonwealth to:
- (i) Inspect the automotive fuel in storage tanks and
- 20 <u>take samples from the tanks and the dispensing system</u>
- 21 connected to the storage tanks. The retailer or
- distributor may request a second sample to be taken by
- 23 <u>the inspector at the same time the initial sample is</u>
- 24 <u>drawn. All costs of the second sample shall be paid by</u>
- 25 the retailer or distributor, as the case may be, making
- the request. If the request for a second sample is made
- by the retailer in accordance with procedures established
- 28 through an agreement with the distributor, producer or
- 29 <u>refiner, all costs of drawing, handling and shipping the</u>
- 30 sample shall be borne by the distributor, producer or

1	refiner who supplied the automotive fuel to the retailer.
2	If the request for a second sample is made by the
3	distributor in accordance with procedures established
4	through an agreement with the producer or refiner, all
5	costs of drawing, handling and shipping the sample shall
6	be borne by the producer or refiner who supplied the
7	automotive fuel to the distributor.
8	(ii) Inspect automotive fuel dispensing systems and
9	related equipment, oxygenate labels, reformulated labels
10	and octane labels.
11	(iii) Make copies of automotive fuel shipping,
12	receiving and invoice documents and records to determine
13	compliance with sections 4187.4 (relating to standards
14	for automotive fuel) and 4187.5 (relating to automotive
15	fuel rating, disclosure and labeling requirements).
16	(2) The department shall limit inspections, compliance
17	reviews and copying under this subsection to information and
18	data relating to product quantity, quality, oxygen content,
19	octane, source and other information as may be reasonably
20	requested.
21	(c) Remedies If the department determines that an
22	automotive fuel sample does not conform with the standards set
23	forth in section 4187.4 or that a label displayed on a
24	dispensing system, storage tank or other dispensing device does
25	not conform with the requirements of section 4187.5, the
26	department may initiate any or all of the following actions to
27	prohibit sale of the nonconforming automotive fuel or to
28	prohibit the use of the nonconforming dispensing system, storage
29	tank or other dispensing device:
30	(1) Reject and mark as rejected the dispensing system,

1	storage tank or other dispensing device from which the sample
2	was obtained or on which the nonconforming label is attached.
3	(2) Seal and mark as sealed the storage tanks from which
4	the sample was drawn or the nonconforming label attached.
5	(3) Initiate criminal proceedings under section
6	4187.7(d) (relating to violations and penalties).
7	(4) Issue a citation.
8	(5) Issue a stop-sale notice under subsection (d).
9	(6) Advise the retailer or distributor that the
10	automotive fuel must be blended with another automotive fuel
11	to bring it into compliance, provided that the product does
12	not endanger public health or safety or adversely affect the
13	emissions characteristics of the motor vehicles in which it
14	is used.
15	(7) Issue a written warning directing the retailer or
16	distributor to correct the nonconforming label.
17	(d) Stop-sale notice
18	(1) The department may immediately seize and seal, in
19	order to prevent further sales, any dispensing system,
20	storage tank or other dispensing device from which automotive
21	fuel is sold or offered or exposed for sale in violation of
22	the provisions of this subchapter and to issue a stop-sale
23	notice to the retailer or distributor if the department has
24	reason to believe the retailer or distributor willfully or
25	intentionally violated this subchapter or the regulations
26	promulgated in accordance with this subchapter.
27	(2) No automotive fuel subject to a stop-sale notice may
28	be sold, exposed, offered for sale or transported unless the
29	retailer or distributor has received approval from the

<u>department.</u>

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1 (3)	No	automotive	±ue⊥	which	nas	been	selzed	and	sealed

- 2 by the department for violation of section 4187.4 or 4187.5
- 3 <u>may be offered or exposed for sale until the department has</u>
- 4 <u>been fully satisfied that the automotive fuel has been</u>
- 5 <u>blended, refined or properly labeled to meet the requirements</u>
- 6 of this subchapter and the retailer or distributor has been
- 7 <u>notified of the department's decision to permit the sale or</u>
- 8 <u>relabeling of the fuel.</u>
- 9 (e) Posting of stop-sale notice. -- The department shall post,
- 10 in a conspicuous place on the premises where a dispensing
- 11 system, storage tank or other dispensing device has been sealed,
- 12 <u>a notice stating that sealing has taken place and warning that</u>
- 13 <u>it shall be unlawful to break, mutilate or destroy the seal or</u>
- 14 to remove the contents of the dispensing system, storage tank or
- 15 other dispensing device without the approval of the department.
- 16 <u>(f) Notice required to remove seal.--</u>
- 17 (1) A retailer, distributor or producer who owns an
- 18 automotive fuel dispensing system, storage tank or other
- 19 dispensing device which has been sealed by the department
- shall obtain the approval of the department before the fuel
- is removed or a proper label attached.
- 22 (2) A written notice of any corrective action taken
- 23 <u>shall be submitted to the department within three working</u>
- 24 days.
- 25 (3) The department may reinspect the automotive fuel
- dispensing system, storage tank or other dispensing device to
- determine compliance. The retailer, distributor, producer or
- refiner that owns the system or device which has been sealed
- shall provide documentation of the corrective action taken,
- including any applicable shipping papers or bills of lading

- 1 <u>showing the disposal or final disposition of the automotive</u>
- 2 <u>fuel and any other information necessary to permit the</u>
- 3 department to audit and confirm that the corrective action
- 4 was as previously approved by the department.
- 5 <u>(4) No retailer, distributor, producer or refiner may</u>
- 6 remove a seal, except when given specific approval by the
- 7 <u>department</u>.
- 8 § 4187.7. Violations and penalties.
- 9 (a) Retail violations. -- The department may assess a civil
- 10 penalty of not more than \$5,000 upon a retailer who sells or
- 11 offers or exposes for sale automotive fuel from any dispensing
- 12 system, storage tank or other dispensing device which has not
- 13 been labeled in accordance with the provisions of this
- 14 <u>subchapter</u>, or who sells or offers or exposes for sale any
- 15 <u>automotive fuel which does not meet or exceed the required</u>
- 16 standards for the automotive fuel rating displayed on the label_
- 17 attached to the dispensing system, storage tank or other
- 18 dispensing device, or who sells or offers or exposes for sale
- 19 automotive fuel which has been contaminated.
- 20 (b) Distributor, producer or refiner violations. -- The
- 21 department may assess a civil penalty of not more than \$5,000
- 22 upon a distributor, producer or refiner who sells or offers or
- 23 exposes for sale automotive fuel which does not meet the
- 24 automotive fuel rating certified by the distributor, producer or
- 25 refiner or who sells or offers or exposes for sale automotive
- 26 fuel which does not meet the requirements of section 4187.4
- 27 <u>(relating to standards for automotive fuel).</u>
- 28 (c) Knowledge of deceptive practice. -- In addition to any
- 29 civil penalty imposed for violations of subsection (a) or (b),
- 30 the department may assess a distributor, producer, refiner or

- 1 retailer with an additional civil penalty equal to:
- 2 (1) the difference between the price per gallon charged
- 3 to the consumer for the automotive fuel in question and the
- 4 <u>price per gallon charged to the consumer for the lowest</u>
- 5 octane grade at the retail dispensing facility at the time of
- 6 the violation; and
- 7 (2) multiplied by the capacity of the storage tank from
- 8 which the product in question was dispensed;
- 9 if the distributor, producer, refiner or retailer violates any
- 10 provisions of this subchapter with actual knowledge that the act
- 11 or practice underlying the violation is unfair or deceptive.
- 12 (d) Repeat violations. -- In addition to any civil penalty
- 13 <u>assessed in accordance with the provisions of this section, the</u>
- 14 department may initiate criminal proceedings for a second or
- 15 subsequent violation of sections 4187.4 and 4187.5 (relating to
- 16 automotive fuel rating, disclosure and labeling requirements). A
- 17 second or subsequent violation shall constitute a misdemeanor of
- 18 the third degree.
- 19 (e) Removal of seals.--The department may assess a civil
- 20 penalty of not less than \$1,000 nor more than \$5,000 on any
- 21 person, other than a person designated by the department, who:
- 22 (1) breaks, mutilates or destroys any seal placed upon a
- 23 dispensing system, storage tank or other dispensing device
- 24 used to deliver or store automotive fuel;
- 25 (2) removes automotive fuel from a dispensing system,
- 26 storage tank or other dispensing device which has been
- 27 <u>sealed; or</u>
- 28 (3) defaces or removes a posted notice of sealing.
- 29 (f) Hearings. -- No civil penalty shall be assessed under this
- 30 section unless the person charged has been given notice and

- 1 opportunity for hearing in accordance with 2 Pa.C.S. (relating
- 2 to administrative law and procedure).
- 3 (g) Innocent sellers exemption. -- The department shall not
- 4 <u>impose a civil penalty for a violation of subsection (a)</u>
- 5 regarding labeling if the retailer labeled the dispensing
- 6 system, storage tank or other dispensing device in reasonable
- 7 <u>reliance on documentation provided by the distributor, producer</u>
- 8 or refiner certifying the standards for automotive fuel rating.
- 9 (h) Private action by retailer.--If a retailer unknowingly
- 10 and without deception sells or offers or exposes for sale
- 11 automotive fuel which does not conform with the provisions of
- 12 this subchapter, the distributor, producer, oxygenate blender or
- 13 refiner, as the case may be, of the nonconforming automotive
- 14 fuel shall be liable in damages to the retailer for any
- 15 <u>ascertainable loss of money or property.</u>
- 16 (i) Acts or practices constituting unfair trade. -- It shall
- 17 be an unfair method of competition and an unfair or deceptive
- 18 act or practice in or affecting trade and commerce in this
- 19 Commonwealth within the meaning of section 3 of the act of
- 20 December 17, 1968 (P.L.1224, No.387), known as the Unfair Trade
- 21 Practices and Consumer Protection Law, for any retailer,
- 22 producer, distributor, oxygenate blender or refiner to violate
- 23 the provisions of this subchapter or any regulations promulgated
- 24 under this subchapter.
- 25 <u>§ 4187.8. Annual report.</u>
- The department shall file an annual report with the
- 27 <u>Transportation Committee of the Senate and the Transportation</u>
- 28 <u>Committee of the House of Representatives. The report shall</u>
- 29 summarize the details and impact of the program for the year
- 30 being reported. The department shall file the report no later

- 1 than May 1 of the following year.
- 2 Section 2. The heading of Subchapter F of Chapter 41 of
- 3 Title 3 is amended to read:
- 4 SUBCHAPTER [F] <u>G</u>
- 5 MISCELLANEOUS PROVISIONS
- 6 Section 3. The Automotive Fuel Testing and Disclosure
- 7 Program established in 3 Pa.C.S. Ch 41 Subch. F shall be subject
- 8 to available funds appropriated for that purpose.
- 9 Section 4. This act shall take effect July 1, 2011, or
- 10 immediately, whichever is later.