
THE GENERAL ASSEMBLY OF PENNSYLVANIA

HOUSE BILL

No. 636 Session of
2011

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STURLA, FEBRUARY 14, 2011

REFERRED TO COMMITTEE ON HUMAN SERVICES, FEBRUARY 14, 2011

AN ACT

1 Amending Title 35 (Health and Safety) of the Pennsylvania
2 Consolidated Statutes, providing for oversight of the
3 integrity of health care programs; and imposing penalties.

4 The General Assembly of the Commonwealth of Pennsylvania
5 hereby enacts as follows:

6 Section 1. Title 35 of the Pennsylvania Consolidated
7 Statutes is amended by adding a part to read:

8 PART IV

9 HEALTH CARE PROGRAMS

10 Chapter

11 61. Preliminary Provisions (Reserved)

12 63. Oversight of the Integrity of Health Care Programs

13 CHAPTER 61

14 PRELIMINARY PROVISIONS

15 (RESERVED)

16 CHAPTER 63

17 OVERSIGHT OF THE INTEGRITY OF HEALTH CARE PROGRAMS

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9 program recipient.
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11 6309. Medicaid fraud, disqualification for license, certificate
12 or registration.
13 6310. Executive agencies regulation of health care providers
14 activities.
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17 § 6301. Scope of chapter.
18 This chapter relates to oversight of the integrity of health
19 care programs.
20 § 6302. Definitions.
21 The following words and phrases when used in this chapter
22 shall have the meanings given to them in this section unless the
23 context clearly indicates otherwise:
24 "Abuse." All of the following:
25 (1) Provider practices that are inconsistent with
26 generally accepted business or medical practices and that
27 result in an unnecessary cost to the Medicaid program or in
28 reimbursement for goods or services that are not medically
29 necessary or that fail to meet professionally recognized
30 standards for health care.

1 (2) Recipient practices that result in an unnecessary
2 cost to the health care program.

3 "AdultBasic program." The program established pursuant to
4 chapter 13 of the act of June 26, 2001 (P.L.755, No.77), known
5 as the Tobacco Settlement Act.

6 "Children's Health Insurance Program." The Children's Health
7 Care Program established under Article XXIII of the act of May
8 17, 1921 (P.L.682, No.284), known as The Insurance Company Law
9 of 1921.

10 "Complaint." An allegation that fraud, abuse or an
11 overpayment has occurred.

12 "Department." All of the following:

13 (1) For health care programs under the administration of
14 the Insurance Department of the Commonwealth, the Insurance
15 Department of the Commonwealth.

16 (2) For health care programs not under the
17 administration of the Insurance Department of the
18 Commonwealth, the executive agency of the Commonwealth
19 charged with administering, managing or financing the health
20 care program.

21 "Fraud." An intentional deception or misrepresentation made
22 by a person with the knowledge that the deception results in
23 unauthorized benefit to the person or another person. The term
24 includes any act that constitutes fraud under applicable Federal
25 or State law.

26 "Health care program." A health care program administered,
27 managed or financed through an executive agency of the
28 Commonwealth, such as the Children's Health Insurance Program
29 and the adultBasic program. The term does not include the
30 Medicaid program.

1 "Health care provider" or "provider." All of the following:

2 (1) A primary health care center or a person, including
3 a corporation, university or other educational institution,
4 licensed or approved by the Commonwealth to provide health
5 care or professional medical services as a physician, a
6 certified nurse midwife, a dentist, a pharmacist, a
7 podiatrist, hospital, nursing home or birth center.

8 (2) A person receiving compensation or reimbursements
9 from a health care program.

10 "Home health care agency." An organization or part thereof
11 staffed and equipped to provide nursing and at least one
12 therapeutic service to persons who are disabled, aged, injured
13 or sick in their place of residence or other independent living
14 environment.

15 "Insurance Company Law of 1921." The act of May 17, 1921
16 (P.L.682, No.284), known as The Insurance Company Law of 1921.

17 "Managed care plans." A company or health insurance entity
18 licensed under the act of May 17, 1921 (P.L.682, No.284), known
19 as The Insurance Company Law of 1921, to issue any individual or
20 group health, sickness or accident policy or subscriber contract
21 or certificate or plan that provides medical or health care
22 coverage by a health care facility or licensed health care
23 provider that is offered or governed under this chapter or any
24 of the following:

25 (1) Article XXIV of The Insurance Company Law of 1921.

26 (2) The act of December 29, 1972 (P.L.1701, No.364),
27 known as the Health Maintenance Organization Act.

28 (3) The act of May 18, 1976 (P.L.123, No.54), known as
29 the Individual Accident and Sickness Insurance Minimum
30 Standards Act.

1 (4) 40 Pa.C.S. Ch. 61 (relating to hospital plan
2 corporations) or 63 (relating to professional health services
3 plan corporations).

4 "Medical assistance" or "Medicaid." The State program of
5 medical assistance established under the act of June 13, 1967
6 (P.L.31, No.21), known as the Public Welfare Code.

7 "Medical necessity" or "medically necessary." Any goods or
8 services necessary to palliate the effects of a terminal
9 condition or to prevent, diagnose, correct, cure, alleviate or
10 preclude deterioration of a condition that threatens life,
11 causes pain or suffering or results in illness or infirmity,
12 which goods or services are provided in accordance with
13 generally accepted standards of medical practice.

14 "Overpayment." Any amount that is not authorized to be paid
15 by Medicaid or a health care program whether paid as a result of
16 inaccurate or improper cost reporting, improper claiming,
17 unacceptable practices, fraud, abuse or mistakes.

18 "Person." Any natural person, corporation, partnership,
19 association, clinic, group or other entity, whether or not the
20 person is enrolled in the Medicaid or health care program or is
21 a provider of health care.

22 § 6303. Duties of executive agency and department.

23 (a) Reports.--

24 (1) The Department of Public Welfare and the department
25 shall operate their respective programs to oversee the
26 activities of the Commonwealth's health care programs for the
27 benefit of the programs' recipients, providers and their
28 representatives to ensure that fraudulent and abusive
29 behavior and neglect of recipients occur to the minimum
30 extent possible and to recover overpayments and impose

1 sanctions as appropriate. Beginning January 1, 2012, and each
2 year thereafter, the Department of Public Welfare shall
3 submit a report to the General Assembly documenting the
4 effectiveness of the Commonwealth's efforts to control
5 Medicaid and health care program costs and abuse and to
6 recover Medicaid and health care program overpayments during
7 the previous year.

8 (2) The report shall describe all of the following:

9 (i) The number of cases opened and investigated each
10 year.

11 (ii) The sources of the cases opened.

12 (iii) The disposition of the cases closed each year.

13 (iv) The amount of overpayments alleged in
14 preliminary and final audit letters.

15 (v) The number and amount of fines or penalties
16 imposed.

17 (vi) Any reductions in overpayment amounts
18 negotiated in settlement agreements or by other means.

19 (vii) The amount of final Department of Public
20 Welfare determinations of overpayments.

21 (viii) The amount deducted from Federal claiming as
22 a result of overpayments.

23 (ix) The amount of overpayments recovered each year.

24 (x) The amount of cost of investigation recovered
25 each year.

26 (xi) The average length of time to collect from the
27 time the case was opened until the overpayment is paid in
28 full.

29 (xii) The amount determined as uncollectible and the
30 portion of the uncollectible amount subsequently

1 reclaimed from the Federal Government.

2 (xiii) The number of providers, by type, that are
3 terminated from participation in the Medicaid and health
4 care programs as a result of fraud and abuse.

5 (xiv) All costs associated with discovering and
6 prosecuting cases of health care program overpayments and
7 making recoveries in the cases.

8 (3) The report shall document actions taken to prevent
9 overpayments and the number of providers prevented from
10 enrolling in or reenrolling in each health care program and
11 Medicaid as a result of documented fraud and abuse and shall
12 include policy recommendations necessary to prevent or
13 recover overpayments and changes necessary to prevent and
14 detect fraud.

15 (4) All policy recommendations in the report shall
16 include a detailed fiscal analysis, including implementation
17 costs, estimated savings to Medicaid and each health care
18 program and the return on investment.

19 (5) The Department of Public Welfare and the department
20 shall submit the policy recommendations and fiscal analyses
21 in the report to the President pro tempore of the Senate, the
22 Speaker of the House of Representatives, the Banking and
23 Insurance Committee of the Senate and the Insurance Committee
24 of the House of Representatives by February 15 of each year.

25 (6) The Department of Public Welfare and the department
26 shall each include detailed unit-specific performance
27 standards, benchmarks and metrics in the report, including
28 projected cost savings to each health care program during the
29 following fiscal year.

30 (b) Reviews.--

1 (1) The Department of Public Welfare shall conduct
2 reviews, investigations, analyses, audits or any combination
3 thereof, to determine possible fraud, abuse, overpayment or
4 recipient neglect in the Medicaid program and shall report
5 the findings of any overpayments in audit reports. At least
6 5% of all audits shall be conducted on a random basis. As
7 part of its ongoing fraud detection activities, the
8 Department of Public Welfare shall identify and monitor
9 patterns of overutilization of health care services based on
10 State averages. The Department of Public Welfare shall track
11 health care provider prescription and billing patterns and
12 evaluate them against Medicaid medical necessity criteria and
13 coverage and limitation guidelines adopted by rule. The
14 Department of Public Welfare shall conduct reviews of
15 provider exceptions to peer group norms and shall, using
16 statistical methodologies, provider profiling and analysis of
17 billing patterns, detect and investigate abnormal or unusual
18 increases in billing or payment of claims for Medicaid
19 services and medically unnecessary provision of services. For
20 purposes of determining Medicaid reimbursement, the
21 Department of Public Welfare is the final arbiter of medical
22 necessity. Determinations of medical necessity must be made
23 by a licensed physician employed by or under contract with
24 the Department of Public Welfare and must be based upon
25 information available at the time the goods or services are
26 provided.

27 (2) The department shall conduct reviews,
28 investigations, analyses, audits or any combination thereof
29 to determine possible fraud, abuse or waste in health care
30 programs and shall report the findings in the report required

1 under this section.

2 (c) Prepayment review.--

3 (1) The Department of Public Welfare may conduct
4 prepayment review of provider claims to:

5 (i) Ensure cost-effective purchasing.

6 (ii) Ensure that billing by a provider to the
7 Department of Public Welfare is in accordance with
8 applicable provisions of rules, regulations, handbooks
9 and policies and in accordance with Federal and State
10 law.

11 (iii) Ensure that appropriate care is rendered to
12 Medicaid recipients.

13 (2) Prepayment reviews may be conducted as determined
14 appropriate by the Department of Public Welfare, without any
15 suspicion or allegation of fraud, abuse or neglect and may
16 last for up to one year. Unless the Department of Public
17 Welfare has reliable evidence of fraud, misrepresentation,
18 abuse or neglect, claims shall be adjudicated for denial or
19 payment within 90 days after receipt of complete
20 documentation by the Department of Public Welfare for review.
21 If there is reliable evidence of fraud, misrepresentation,
22 abuse or neglect, claims shall be adjudicated for denial of
23 payment within 180 days after receipt of complete
24 documentation by the Department of Public Welfare for review.

25 (d) Referrals to the Office of Attorney General.--Any
26 suspected criminal violation identified by the Department of
27 Public Welfare or by the department shall be referred to the
28 Office of Attorney General for investigation. The Department of
29 Public Welfare and the department shall periodically conduct
30 joint training and other joint activities with the Office of

1 Attorney General designed to increase communication and
2 coordination in recovering overpayments.

3 (e) Peer review.--A health care provider is subject to
4 having goods and services that are paid for by Medicaid or a
5 health care program reviewed by an appropriate peer-review
6 organization designated by the Department of Public Welfare or
7 the department. The written findings of the peer-review
8 organization shall be admissible in any court or administrative
9 proceeding as evidence of medical necessity or the lack of
10 medical necessity.

11 (f) Notice of peer review.--Any notice required to be given
12 to a provider under this section shall be presumed to be
13 sufficient notice if sent to the address last shown on the
14 provider enrollment file. It is the responsibility of the
15 provider to furnish and keep the Department of Public Welfare
16 informed of the provider's current address. United States Postal
17 Service proof of mailing or certified or registered mailing of
18 the notice to the provider at the address shown on the provider
19 enrollment file shall constitute sufficient proof of notice. Any
20 notice required to be given to the Department of Public Welfare
21 under this section must be sent to the Department of Public
22 Welfare at an address designated by rule.

23 (g) Payments.--When presenting a claim for payment under
24 Medicaid or a health care program, a provider shall have an
25 affirmative duty to supervise the provision of, and be
26 responsible for, goods and services claimed to have been
27 provided, to supervise and be responsible for preparation and
28 submission of the claim, and to present a claim that is true and
29 accurate and that is for goods and services that:

30 (1) Have actually been furnished to the recipient by the

1 provider prior to submitting the claim.

2 (2) Are covered goods or services under the health care
3 program and that are medically necessary.

4 (3) Are of a quality comparable to those furnished to
5 the general public by the provider's peers.

6 (4) Have not been billed in whole or in part to a
7 recipient or a recipient's responsible party, except for the
8 copayments, coinsurance or deductibles as are authorized by
9 the Department of Public Welfare.

10 (5) Are provided in accord with applicable provisions of
11 all health care program rules, regulations, handbooks and
12 policies and in accordance with Federal and State law.

13 (6) Are documented by records made at the time the goods
14 or services were provided, demonstrating the medical
15 necessity for the goods or services rendered. Medicaid and
16 health care program goods or services shall be considered
17 excessive or not medically necessary unless both the medical
18 basis and the specific need for them are fully and properly
19 documented in the recipient's medical record.

20 (7) Medicaid and the Department of Public Welfare shall
21 deny payment or require repayment for goods or services that
22 are not presented as required under this section.

23 (h) Denial of payments.--The Department of Public Welfare
24 shall not reimburse any person or entity for any prescription
25 for medications, medical supplies or medical services if the
26 prescription was written by a physician or other prescribing
27 practitioner who is not enrolled in the health care program.

28 This section shall not apply:

29 (1) In instances involving bona fide emergency medical
30 conditions as determined by the Department of Public Welfare.

1 (2) To a provider of medical services to a patient in a
2 hospital emergency department, hospital inpatient or
3 outpatient setting or nursing home.

4 (3) To bona fide pro bono services by preapproved non-
5 Medicaid providers as determined by the Department of Public
6 Welfare.

7 (4) To prescribing physicians who are board-certified
8 specialists treating Medicaid recipients referred for
9 treatment by a treating physician who is enrolled in the
10 health care program.

11 (5) To prescriptions written for duly eligible Medicare
12 beneficiaries by an authorized Medicare provider who is not
13 enrolled in the Medicaid program.

14 (6) To other physicians who are not enrolled in the
15 Medicaid program but who provide a medically necessary
16 service or prescription not otherwise reasonably available
17 from a Medicaid-enrolled physician.

18 (i) Retention.--

19 (1) A health care program provider shall retain medical,
20 professional, financial and business records pertaining to
21 services and goods furnished to Medicaid or a health care
22 program recipient and billed to Medicaid or the health care
23 program for a period of five years after the date of
24 furnishing the services or goods.

25 (2) The Department of Public Welfare or department may
26 investigate, review or analyze the records, which must be
27 made available during normal business hours, except that 24-
28 hour notice must be provided if patient treatment would be
29 disrupted. The provider shall be responsible for furnishing
30 to the Department of Public Welfare or the department, and

1 keeping the Department of Public Welfare or the department
2 informed of the location of, the provider's Medicaid and
3 health care program-related records.

4 (3) The authority of the Department of Public Welfare to
5 obtain Medicaid or health care program-related records from a
6 provider shall not be curtailed nor limited during a period
7 of litigation between the Department of Public Welfare and
8 the provider or the department and the provider.

9 (j) Billing payments.--Payments for the services of billing
10 agents or persons participating in the preparation of a Medicaid
11 or health care program claim shall not be based on amounts for
12 which they bill nor based on the amount a provider receives from
13 Medicaid or the health care program.

14 (k) Denial of payments.--The Department of Public Welfare or
15 the department shall deny payment or require repayment for
16 inappropriate, medically unnecessary or excessive goods or
17 services from the person furnishing them, the person under whose
18 supervision they were furnished or the person causing them to be
19 furnished.

20 (l) Confidentiality.--The complaint and all information
21 obtained pursuant to an investigation of a health care provider,
22 or the authorized representative or agent of a provider,
23 relating to an allegation of fraud, abuse or neglect are
24 confidential and shall be exempt from the act of February 14,
25 2008 (P.L.6, No.3), known as the Right-to-Know Law, under the
26 following circumstances:

27 (1) Until the Department of Public Welfare or the
28 department takes final Department of Public Welfare action
29 with respect to the provider and requires repayment of any
30 overpayment or imposes an administrative sanction.

1 (2) Until the Attorney General refers the case for
2 criminal prosecution.

3 (3) Until ten days after the complaint is determined
4 without merit.

5 (4) At any time if the complaint or information is
6 otherwise protected by law.

7 § 6304. Termination and sanctions.

8 (a) Termination of participation.--The Department of Public
9 Welfare or the department shall immediately terminate
10 participation of a health care program provider in the Medicaid
11 or health care program and may seek civil remedies or impose
12 other administrative sanctions against a provider if the
13 provider or any principal, officer, director, agent, managing
14 employee or affiliated person of the provider, or any partner or
15 shareholder having an ownership interest in the provider equal
16 to at least 5%, has been:

17 (1) Convicted of a criminal offense related to the
18 delivery of any health care goods or services, including the
19 performance of management or administrative functions
20 relating to the delivery of health care goods or services.

21 (2) Convicted of a criminal offense under Federal law or
22 the law of any state relating to the practice of the
23 provider's profession.

24 (3) Found by a court of competent jurisdiction to have
25 neglected or physically abused a patient in connection with
26 the delivery of health care goods or services.

27 (b) Termination for foreign suspension.--If the provider has
28 been suspended or terminated from participation in the Medicaid
29 program or the Medicare program by the Federal Government or any
30 state, the Department of Public Welfare shall immediately

1 suspend or terminate the provider's participation in the
2 Commonwealth's Medicaid program for a period no less than that
3 imposed by the Federal Government or any other state, and may
4 not enroll the provider in the Commonwealth's Medicaid program
5 while the foreign suspension or termination remains in effect.
6 The Department of Public Welfare shall immediately suspend or
7 terminate, as appropriate, a provider's participation in the
8 Commonwealth's Medicaid program if the provider participated or
9 acquiesced in any action for which any principal, officer,
10 director, agent, managing employee or affiliated person of the
11 provider, or any partner or shareholder having an ownership
12 interest in the provider equal to at least 5%, was suspended or
13 terminated from participating in the Medicaid program or the
14 Medicare program by the Federal Government or any state. The
15 sanction under this subsection shall be in addition to any other
16 remedies provided by law.

17 (c) Remedies.--The Department of Public Welfare shall seek
18 any remedy provided by law, including any remedy provided under
19 this chapter if any of the following apply:

20 (1) The provider's license has not been renewed or has
21 been revoked, suspended or terminated, for cause, by the
22 licensing agency of any state.

23 (2) The provider has failed to make available or has
24 refused access to Medicaid or health care program-related
25 records to an auditor, investigator or other authorized
26 employee or agent of the Department of Public Welfare, the
27 Attorney General or the Federal Government.

28 (3) The provider has not furnished or has failed to make
29 available Medicaid or health care program-related records as
30 the Department of Public Welfare or the department has found

1 necessary to determine whether Medicaid or health care
2 program payments are or were due and the amounts of the
3 payments.

4 (4) The provider has failed to maintain medical records
5 made at the time of service, or prior to service if prior
6 authorization is required, demonstrating the necessity and
7 appropriateness of the goods or services rendered.

8 (5) The provider is not in compliance with the
9 provisions applicable to the health care program of any of
10 the following:

11 (i) Provisions of Medicaid provider publications.

12 (ii) Federal or State laws, rules or regulations.

13 (iii) Provisions of the provider agreement between
14 the Department of Public Welfare and the provider.

15 (iv) Certifications found on claim forms or on
16 transmittal forms for electronically submitted claims
17 that are submitted by the provider or authorized
18 representative.

19 (6) The provider or person who ordered or prescribed the
20 care, services or supplies has furnished, or ordered the
21 furnishing of, goods or services to a recipient which are
22 inappropriate, unnecessary, excessive or harmful to the
23 recipient or are of inferior quality.

24 (7) The provider has demonstrated a pattern of failure
25 to provide goods or services that are medically necessary.

26 (8) The provider, an authorized representative of the
27 provider or a person who ordered or prescribed the goods or
28 services has submitted or caused to be submitted false or a
29 pattern of erroneous Medicaid or health care program claims.

30 (9) The provider, an authorized representative of the

1 provider or a person who has ordered or prescribed the goods
2 or services has submitted or caused to be submitted a health
3 care provider enrollment application, a request for prior
4 authorization for Medicaid services, a drug exception request
5 or a health care program or Medicaid cost report that
6 contains materially false or incorrect information.

7 (10) The provider or an authorized representative of the
8 provider has collected from or billed a recipient or a
9 recipient's responsible party improperly for amounts that
10 should not have been collected or billed by reason of the
11 provider's billing of the Medicaid or health care program for
12 the same service.

13 (11) The provider is charged by information or
14 indictment with fraudulent billing practices. The sanction
15 under this paragraph shall be limited to suspension of the
16 provider's participation in the Medicaid or health care
17 program for the duration of the indictment unless the
18 provider is found guilty pursuant to the information or
19 indictment.

20 (12) The provider or a person who has ordered or
21 prescribed the goods or services is found liable for
22 negligent practice resulting in death or injury to the
23 provider's patient.

24 (13) The provider fails to demonstrate that the provider
25 had available during a specific audit or review period
26 sufficient quantities of goods, or sufficient time in the
27 case of services, to support the provider's billings to the
28 Medicaid or health care program.

29 (14) The Department of Public Welfare has received
30 reliable information of patient abuse or neglect or of any

1 act prohibited by 18 Pa.C.S. (relating to crimes and
2 offenses).

3 (15) The provider has failed to comply with an agreed-
4 upon repayment schedule.

5 (d) Sanctions.--A provider is subject to sanctions for
6 violations of subsections (a) and (b) as the result of actions
7 or inactions of the provider, or actions or inactions of any
8 principal, officer, director, agent, managing employee,
9 affiliated person of the provider or any partner or shareholder
10 having an ownership interest in the provider equal to at least
11 5% or greater, in which the provider participated or acquiesced.

12 (e) Imposition of sanctions.--The Department of Public
13 Welfare or the department shall impose any of the following
14 sanctions or disincentives on a provider or a person for any of
15 the acts described under subsection (a) or (b):

16 (1) Suspension for a specific period of time of not more
17 than one year. Suspension shall preclude participation in the
18 Medicaid or health care program, which shall include any
19 action that results in a claim for payment to the health care
20 program as a result of furnishing, supervising a person who
21 is furnishing or causing a person to furnish goods or
22 services.

23 (2) Termination for a specific period of time of from
24 more than one year to 20 years. Termination shall preclude
25 participation in the Medicaid and health care program, which
26 shall include any action that results in a claim for payment
27 to the Medicaid or health care program as a result of
28 furnishing, supervising a person who is furnishing or causing
29 a person to furnish goods or services.

30 (3) (i) Imposition of a fine of up to \$5,000 for each

1 violation. Each day that an ongoing violation continues,
2 such as refusing to furnish Medicaid related or health
3 care program-related records or refusing access to
4 records, is considered, for the purposes of this section,
5 to be a separate violation.

6 (ii) Each instance of improper billing of a Medicaid
7 or health care program recipient, each instance of
8 furnishing a Medicaid or health care program recipient
9 goods or professional services that are inappropriate or
10 of inferior quality as determined by competent peer
11 judgment, each instance of knowingly submitting a
12 materially false or erroneous Medicaid or health care
13 program provider enrollment application, request for
14 prior authorization for health care program services,
15 drug exception request or cost report, each instance of
16 the inappropriate prescribing of drugs for a Medicaid or
17 health care program recipient as determined by competent
18 peer judgment and each false or erroneous health care
19 provider claim leading to an overpayment to a provider is
20 considered, for the purposes of this section, to be a
21 separate violation.

22 (4) Immediate suspension, if the Department of Public
23 Welfare or the department has received information of patient
24 abuse or neglect or of any act prohibited by companion
25 criminal law. Upon suspension, the Department of Public
26 Welfare must issue an immediate final order appealable to a
27 court of competent jurisdiction.

28 (5) A fine, not to exceed \$10,000, for a violation of
29 paragraph (15) (i).

30 (6) Imposition of liens against provider assets,

1 including financial assets and real property, not to exceed
2 the amount of fines or recoveries sought, upon entry of an
3 order determining that the moneys are due or recoverable.

4 (7) Prepayment reviews of claims for a specified period
5 of time.

6 (8) Comprehensive follow-up reviews of providers every
7 six months to ensure that they are billing the Medicaid and
8 health care programs correctly.

9 (9) Corrective-action plans that would remain in effect
10 for providers for up to three years and that would be
11 monitored by the Department of Public Welfare or the
12 department every six months while in effect.

13 (10) Other remedies as permitted by law to effect the
14 recovery of a fine or overpayment.

15 (f) Discretion.--The Department of Public Welfare or
16 department head charged with responsibility for administering
17 Medicaid or each health care program may make a determination
18 that imposition of a sanction or disincentive is not in the best
19 interest of the Medicaid or health care program, in which case a
20 sanction or disincentive shall not be imposed.

21 (g) Factors affecting sanctions.--In determining the
22 appropriate administrative sanction to be applied, or the
23 duration of any suspension or termination, the Department of
24 Public Welfare or department head shall consider:

25 (1) The seriousness and extent of the violation or
26 violations.

27 (2) Any prior history of violations by the provider
28 relating to the delivery of health care programs which
29 resulted in either a criminal conviction or in administrative
30 sanction or penalty.

1 (3) Evidence of continued violation within the
2 provider's management control of the health care program's
3 statutes, rules, regulations or policies after written
4 notification to the provider of improper practice or instance
5 of violation.

6 (4) The effect, if any, on the quality of medical care
7 provided to Medicaid or health care program recipients as a
8 result of the acts of the provider.

9 (5) Any action by a licensing agency respecting the
10 provider in any state in which the provider operates or has
11 operated.

12 (6) The apparent impact on access by recipients to
13 health care program services if the provider is suspended or
14 terminated, in the best judgment of the Department of Public
15 Welfare or the department.

16 (h) Documentation.--The Department of Public Welfare and the
17 department shall document the basis for all sanctioning actions
18 and recommendations.

19 (i) Limiting participation.--The Department of Public
20 Welfare or the department may take action to sanction, suspend
21 or terminate a particular provider working for a group provider
22 and may suspend or terminate participation in the health care
23 program at a specific location, rather than or in addition to
24 taking action against an entire group.

25 (j) Follow-up review process.--The Department of Public
26 Welfare or the department shall establish a process for
27 conducting follow-up reviews of a sampling of providers who have
28 a history of overpayment under the Medicaid or health care
29 program. This process shall consider the magnitude of previous
30 fraud or abuse and the potential effect of continued fraud or

1 abuse on Medicaid or health care program costs.

2 (k) Overpayment determinations.--In making a determination
3 of overpayment to a provider, the Department of Public Welfare
4 or the department shall use accepted and valid auditing,
5 accounting, analytical, statistical or peer-review methods or
6 combinations thereof. Appropriate statistical methods may
7 include sampling and extension to the population, parametric and
8 nonparametric statistics, tests of hypotheses and other
9 generally accepted statistical methods. Appropriate analytical
10 methods may include reviews to determine variances between the
11 quantities of products that a provider had on hand and available
12 to be purveyed to health care program recipients during the
13 review period and the quantities of the same products paid for
14 by Medicaid or the health care program for the same period,
15 taking into appropriate consideration sales of the same products
16 to non-Medicaid or nonhealth care program customers during the
17 same period. In meeting its burden of proof in any
18 administrative or court proceeding, the Department of Public
19 Welfare or the department may introduce the results of the
20 statistical methods as evidence of overpayment.

21 (l) Audit reports.--When making a determination that an
22 overpayment has occurred, the Department of Public Welfare or
23 the department shall prepare and issue an audit report to the
24 provider showing the calculation of overpayments.

25 (m) Audit reports on overpayments.--The audit report,
26 supported by Department of Public Welfare or department work
27 papers, showing an overpayment to a provider constitutes
28 evidence of the overpayment. A provider may not present or
29 elicit testimony, either on direct examination or cross-
30 examination in any court or administrative proceeding, regarding

1 the purchase or acquisition by any means of drugs, goods or
2 supplies, sales or divestment by any means of drugs, goods or
3 supplies or inventory of drugs, goods or supplies, unless the
4 acquisition, sales, divestment or inventory is documented by
5 written invoices, written inventory records or other competent
6 written documentary evidence maintained in the normal course of
7 the provider's business. Notwithstanding the applicable rules of
8 discovery, all documentation that will be offered as evidence at
9 an administrative hearing on a Medicaid or health care program
10 overpayment must be exchanged by all parties at least 14 days
11 before the administrative hearing or must be excluded from
12 consideration.

13 (n) Audit expenses.--In an audit or investigation of a
14 violation committed by a provider which is conducted under this
15 section, the Department of Public Welfare or the department is
16 entitled to recover all investigative, legal and expert witness
17 costs if the Department of Public Welfare's or department's
18 findings were not contested by the provider or, if contested,
19 the Department of Public Welfare or the department ultimately
20 prevailed.

21 (o) Burden of proof for audit expenses.--The Department of
22 Public Welfare or the department shall have the burden of
23 documenting the costs, which include salaries and employee
24 benefits and out-of-pocket expenses. The amount of costs that
25 may be recovered must be reasonable in relation to the
26 seriousness of the violation and must be set taking into
27 consideration the financial resources, earning ability and needs
28 of the provider, who has the burden of demonstrating the
29 factors.

30 (p) Periodic payment of audit expenses.--The provider may

1 pay the costs over a period to be determined by the Department
2 of Public Welfare or the department if the Department of Public
3 Welfare or the department determines that an extreme hardship
4 would result to the provider from immediate full payment. Any
5 default in payment of costs may be collected by any means
6 authorized by law.

7 (g) Notification.--If the Department of Public Welfare or
8 the department imposes an administrative sanction under
9 subsection (c), except paragraphs (5) and (15) or subsection
10 (m), upon any provider or any principal, officer, director,
11 agent, managing employee or affiliated person of the provider
12 who is regulated by another state entity, the Department of
13 Public Welfare or the department shall notify the other entity
14 of the imposition of the sanction within five business days. The
15 notification shall include the provider's or person's name and
16 license number and the specific reasons for sanction.

17 (r) Withholding payment.--

18 (1) The Department of Public Welfare or the department
19 shall withhold Medicaid or health care program payments, in
20 whole or in part, to a provider upon receipt of reliable
21 evidence that the circumstances giving rise to the need for a
22 withholding of payments involve fraud, willful
23 misrepresentation or abuse under the Medicaid or health care
24 program, or a crime committed while rendering goods or
25 services to Medicaid or the health care program recipients.

26 (2) The Department of Public Welfare or the department
27 shall deny payment or require repayment, if the goods or
28 services were furnished, supervised or caused to be
29 furnished, by a person who has been suspended or terminated
30 from the health care program or the Medicare program by the

1 Federal Government or any state.

2 (3) Overpayments owed to the Department of Public
3 Welfare shall bear interest at the rate calculated under
4 section 806 of act of April 9, 1929 (P.L.343, No.176), known
5 as The Fiscal Code, from the date of determination of the
6 overpayment by the Department of Public Welfare. Payment
7 arrangements shall be made at the conclusion of legal
8 proceedings. A provider who does not enter into or adhere to
9 an agreed-upon repayment schedule may be terminated by the
10 Department of Public Welfare for nonpayment or partial
11 payment.

12 (s) Collection on judgments.--The Department of Public
13 Welfare, upon entry of a final Department of Public Welfare
14 order, a judgment or order of a court of competent jurisdiction,
15 or a stipulation or settlement, may collect the money owed by
16 all means allowable by law, including notifying any fiscal
17 intermediary of health care program benefits that the State has
18 a superior right of payment. Upon receipt of the written
19 notification, the Medicare fiscal intermediary shall remit to
20 the State the sum claimed.

21 (t) Administrative sanctions.--The Department of Public
22 Welfare may impose administrative sanctions against a Medicaid
23 recipient or may seek any other remedy provided by law if the
24 Department of Public Welfare finds that a recipient has abused
25 the Medicaid program.

26 (u) Overpayments.--If the Department of Public Welfare has
27 made a probable cause determination and alleged that an
28 overpayment to a health care provider has occurred, the
29 Department of Public Welfare, after notice to the provider,
30 shall:

1 (1) Withhold, during the pendency of an administrative
2 hearing under 2 Pa.C.S. (relating to administrative law and
3 procedure), any medical assistance reimbursement payments
4 until the time as the overpayment is recovered, unless within
5 30 days after receiving notice of the overpayment, the
6 provider:

7 (i) makes repayment in full; or

8 (ii) establishes a repayment plan that is
9 satisfactory to the Department of Public Welfare.

10 (2) Withhold, during the pendency of an administrative
11 hearing under 2 Pa.C.S., medical assistance reimbursement
12 payments if the terms of a repayment plan are not adhered to
13 by the provider.

14 (v) Records review.--Notwithstanding any other provision of
15 law, the Department of Public Welfare may review a provider's
16 Medicaid, health care program-related and nonhealth care
17 program-related records in order to determine the total output
18 of a provider's practice to reconcile quantities of goods or
19 services billed to Medicaid with quantities of goods or services
20 used in the provider's total practice.

21 (w) Termination of participation in health care program.--
22 The Department of Public Welfare or the department shall
23 terminate a provider's participation in the Medicaid or health
24 care program if the provider fails to reimburse an overpayment
25 that has been determined by final order, not subject to further
26 appeal, within 35 days after the date of the final order, unless
27 the provider and the Department of Public Welfare have entered
28 into a repayment agreement.

29 (x) Administrative hearing.--If a provider requests an
30 administrative hearing, the hearing must be conducted within 90

1 days following assignment of an administrative law judge, absent
2 exceptionally good cause, shown as determined by the hearing
3 officer. Upon issuance of a final order, the outstanding balance
4 of the amount determined to constitute the overpayment shall
5 become due. If a provider fails to make payments in full, fails
6 to enter into a satisfactory repayment plan or fails to comply
7 with the terms of a repayment plan or settlement agreement, the
8 Department of Public Welfare shall withhold medical assistance
9 reimbursement payments until the amount due is paid in full.

10 (y) Inspections.--Duly authorized agents and employees of
11 the Department of Public Welfare shall have the power to
12 inspect, during normal business hours, the records of any
13 pharmacy, wholesale establishment or manufacturer, or any other
14 place in which drugs and medical supplies are manufactured,
15 packed, packaged, made, stored, sold or kept for sale, for the
16 purpose of verifying the amount of drugs and medical supplies
17 ordered, delivered or purchased by a provider. The Department of
18 Public Welfare shall provide at least two business days' prior
19 notice of any inspection. The notice shall identify the provider
20 whose records will be inspected and the inspection shall include
21 only records specifically related to that provider.

22 (z) Internet website posting.--The Department of Public
23 Welfare shall post on its Internet website a current list of
24 each health care provider, including any principal, officer,
25 director, agent, managing employee or affiliated person of the
26 provider, or any partner or shareholder having an ownership
27 interest in the provider equal to at least 5%, who has been
28 terminated for cause from the Medicaid or health care program or
29 sanctioned under this section. The list shall be searchable by a
30 variety of search parameters and provide for the creation of

1 formatted lists that may be printed or imported into other
2 applications, including spreadsheets. The Department of Public
3 Welfare shall update the list at least monthly.

4 (aa) Use of technology.--In order to improve the detection
5 of health care fraud, use technology to prevent and detect fraud
6 and maximize the electronic exchange of health care fraud
7 information, the Department of Public Welfare shall:

8 (1) Compile, maintain and publish on its Internet
9 website a detailed list of all Federal and state databases
10 that contain health care fraud information and update the
11 list at least biannually.

12 (2) Develop a strategic plan to connect all databases
13 that contain health care fraud information to facilitate the
14 electronic exchange of health information between the
15 Department of Public Welfare, the department, the Department
16 of Health and the Office of Attorney General. The plan must
17 include recommended standard data formats, fraud
18 identification strategies and specifications for the
19 technical interface between Federal and State health care
20 fraud databases.

21 (3) Monitor innovations in health information
22 technology, specifically as it pertains to Medicaid and
23 health care program fraud prevention and detection.

24 (4) Periodically publish policy briefs that highlight
25 available new technology to prevent or detect health care
26 fraud and projects implemented by other states, the private
27 sector or the Federal Government, which use technology to
28 prevent or detect health care fraud.

29 § 6305. Recipient and prescription refill fraud.

30 (a) Recipient fraud.--In accordance with Federal law,

1 Medicaid recipients convicted of a crime under section 1128B of
2 the Social Security Act (49 Stat. 620, 42 U.S.C. § 1320a-7b) may
3 be limited, restricted or suspended from other health care
4 program eligibility for a period not to exceed one year, as
5 determined by the Department of Public Welfare head or designee.

6 (b) Prescription refill fraud.--To deter fraud and abuse in
7 a health care program, the Department of Public Welfare may
8 limit the number of Schedule II and Schedule III refill
9 prescription claims submitted from a pharmacy provider. The
10 Department of Public Welfare shall limit the allowable amount of
11 reimbursement of prescription refill claims for Schedule II and
12 Schedule III pharmaceuticals if the Department of Public Welfare
13 determines that the specific prescription refill was not
14 requested by the Medicaid recipient or authorized representative
15 for whom the refill claim is submitted or was not prescribed by
16 the recipient's medical provider or physician. Any refill
17 request must be consistent with the original prescription.

18 (c) Recipient explanation of benefits.--At least three times
19 a year, the Department of Public Welfare shall provide to each
20 Medicaid recipient or the recipient's representative an
21 explanation of benefits in the form of a letter that is mailed
22 to the most recent address of the recipient on the record with
23 the Department of Public Welfare. The explanation of benefits
24 shall include the patient's name, the name of the health care
25 provider and the address of the location where the service was
26 provided, a description of all services billed to Medicaid in
27 terminology that should be understood by a reasonable person and
28 information on how to report inappropriate or incorrect billing
29 to the Department of Public Welfare or other law enforcement
30 entities for review or investigation. At least once a year, the

1 Department of Public Welfare and the department shall by letter
2 notify Medicaid and health care program recipients of
3 information on how to report criminal health care provider fraud
4 and the Department of Public Welfare's toll-free hotline
5 telephone number.

6 § 6306. Duties of the Office of Attorney General.

7 (a) Statewide Medicaid fraud prevention program.--The Office
8 of Attorney General shall conduct a Statewide program of
9 Medicaid and health care program fraud control. To accomplish
10 this purpose, the Attorney General shall:

11 (1) Investigate the possible criminal violation of any
12 State law pertaining to fraud in the administration of a
13 health care program or the Medicaid program, in the provision
14 of medical assistance or in the activities of providers of
15 health care under the Medicaid or health care program.

16 (2) Investigate the alleged abuse or neglect of patients
17 in health care facilities receiving payments under the
18 Medicaid program, in coordination with the Department of
19 Public Welfare.

20 (3) Investigate the alleged misappropriation of
21 patients' private funds in health care facilities receiving
22 payments under the Medicaid program.

23 (4) Refer to the Department of Public Welfare or the
24 department all suspected abusive activities not of a criminal
25 or fraudulent nature.

26 (5) Safeguard the privacy rights of all individuals and
27 provide safeguards to prevent the use of patient medical
28 records for any reason beyond the scope of a specific
29 investigation for fraud or abuse, or both, without the
30 patient's written consent.

1 (6) Publicize to State employees and the public the
2 ability of persons to bring suit under 18 Pa.C.S. (relating
3 to crimes and offenses) and the potential for the persons
4 bringing a civil action under 18 Pa.C.S. to obtain a monetary
5 award.

6 (b) Discretionary actions.--In carrying out the duties and
7 responsibilities under this section, the Office of Attorney
8 General may:

9 (1) Enter upon the premises of any health care provider,
10 excluding a physician, participating in the Medicaid program
11 or health care program to examine all accounts and records
12 that may be relevant in determining the existence of fraud in
13 the Medicaid or health care program, to investigate alleged
14 abuse or neglect of patients or to investigate alleged
15 misappropriation of patients' private funds. A participating
16 physician shall make available any accounts or records that
17 may be relevant in determining the existence of fraud in the
18 Medicaid or health care program, alleged abuse or neglect of
19 patients or alleged misappropriation of patients' private
20 funds. The accounts or records of a non-Medicaid or nonhealth
21 care program patient may not be reviewed by, or turned over
22 to, the Attorney General without the patient's written
23 consent.

24 (2) Subpoena witnesses or materials, including medical
25 records relating to Medicaid and health care program
26 recipients, within or outside of this Commonwealth and,
27 through any duly designated employee, administer oaths and
28 affirmations and collect evidence for possible use in either
29 civil or criminal judicial proceedings.

30 (3) Request and receive the assistance of any district

1 attorney or law enforcement agency in the investigation and
2 prosecution of any violation of this section.

3 (4) Take all actions necessary for the collection of
4 overpayments to a provider of health care under the Medicaid
5 program.

6 (5) Seek any other civil remedies permitted by law.

7 § 6307. Initial service provision to a Medicaid or health care
8 program recipient.

9 (a) Initial notice.--

10 (1) On or before the first day services are provided to
11 a client, a health care provider shall inform the client and
12 his immediate family or representative, if appropriate, of
13 the right to report:

14 (i) Complaints. The Statewide toll-free telephone
15 number for reporting complaints to the licensing agency
16 shall be provided to clients in a manner that is clearly
17 legible and shall include the following language:

18 To report a complaint regarding the services you
19 receive, please call toll-free (telephone number).

20 (ii) Abusive, neglectful or exploitative practices.
21 The Statewide toll-free telephone number for the central
22 abuse hotline shall be provided to clients in a manner
23 that is clearly legible and shall include the following
24 language:

25 To report abuse, neglect or exploitation, please call
26 toll-free (telephone number).

27 (iii) Medicaid or health care program fraud. Any
28 licensing agency description of Medicaid or health care
29 program fraud and the Statewide toll-free telephone
30 number for the central Medicaid fraud hotline shall be

1 provided to clients in a manner that is clearly legible
2 and shall include the following language:

3 To report suspected Medicaid or health care program
4 fraud, please call toll-free (telephone number).

5 (2) The licensing agency shall publish a minimum of a
6 90-day advance notice of a change in the toll-free telephone
7 numbers.

8 (b) Procedures and policies.--Each licensee shall establish
9 appropriate policies and procedures for providing notice to
10 clients.

11 (c) Proof of right to occupancy.--An applicant must provide
12 the Department of Public Welfare with proof of the applicant's
13 legal right to occupy the property before a license may be
14 issued. Proof may include copies of warranty deeds, lease or
15 rental agreements, contracts for deeds, quitclaim deeds or other
16 similar documentation.

17 (d) Initial application.--Upon application for initial
18 licensure or change of ownership licensure, the applicant shall
19 furnish satisfactory proof of the applicant's financial ability
20 to operate in accordance with the requirements of this chapter,
21 statute and applicable rules. The licensing agency shall
22 establish standards for this purpose, including information
23 concerning the applicant's controlling interests. The licensing
24 agency shall also establish documentation requirements, to be
25 completed by each applicant, that show anticipated provider
26 revenues and expenditures, the basis for financing the
27 anticipated cash-flow requirements of the provider and an
28 applicant's access to contingency financing. A current
29 certificate of authority, issued by a licensing agency, may be
30 provided as proof of financial ability to operate. The licensing

1 agency may require a licensee to provide proof of financial
2 ability to operate at any time if there is evidence of financial
3 instability, including unpaid expenses necessary for the basic
4 operations of the provider.

5 (e) Evidence of financial stability.--A controlling interest
6 may not withhold from the Department of Public Welfare any
7 evidence of financial instability, including checks returned due
8 to insufficient funds, delinquent accounts, nonpayment of
9 withholding taxes, unpaid utility expenses, nonpayment for
10 essential services or adverse court action concerning the
11 financial viability of the provider that is under the control of
12 the controlling interest. Any person who violates this
13 subsection commits a misdemeanor of the second degree. Each day
14 of continuing violation constitutes a separate offense.
15 § 6308. Home health care agencies.

16 (a) License suspension or revocation.--A licensing agency
17 may deny, revoke and suspend a license and impose an
18 administrative fine.

19 (b) Disciplinary action.--In addition to the grounds
20 provided under other statutes or regulations, any of the
21 following actions by a home health care agency or its employee
22 shall be grounds for disciplinary action by the Department of
23 Health:

24 (1) Violation of this chapter or any other act or
25 applicable rules or regulations promulgated under this
26 chapter or any other act.

27 (2) An intentional, reckless or negligent act that
28 materially affects the health or safety of a patient.

29 (3) Knowingly providing home health care services in an
30 unlicensed assisted living facility or unlicensed adult

1 family-care home, unless the home health care agency or
2 employee reports the unlicensed facility or home to the
3 Department of Public Welfare within 72 hours after providing
4 the services.

5 (4) Preparing or maintaining fraudulent patient records,
6 such as charting ahead, recording vital signs or symptoms
7 that were not personally obtained or observed by the home
8 health care agency's staff at the time indicated, borrowing
9 patients or patient records from other home health agencies
10 to pass a survey or inspection, or falsifying signatures.

11 (5) Failing to provide at least one service directly to
12 a patient for a period of 60 days.

13 (c) Fines.--

14 (1) The Department of Health shall impose a fine of
15 \$1,000 against a home health care agency that demonstrates a
16 pattern of falsifying:

17 (i) Documents of training for home health care aides
18 or certified nursing assistants.

19 (ii) Health statements for staff providing direct
20 care to patients.

21 (2) A pattern under paragraph (1) may be demonstrated by
22 a showing of at least three fraudulent entries or documents.
23 The fine shall be imposed for each fraudulent document or, if
24 multiple staff members are included on one document, for each
25 fraudulent entry on the document.

26 (d) Additional fine for pattern of false billing.--The
27 Department of Health shall impose a fine of \$5,000 against a
28 home health care agency that demonstrates a pattern of billing
29 any payor for services not provided. A pattern may be
30 demonstrated by a showing of at least three billings for

1 services not provided within a 12-month period. The fine shall
2 be imposed for each incident that is falsely billed. The
3 Department of Health may also:

- 4 (1) require payback of all funds;
- 5 (2) issue a temporary license suspension under section
6 6311 (relating to temporary suspension); and
- 7 (3) revoke the license.

8 (e) Additional fine for pattern of false billing of
9 services.--The Department of Health shall impose a fine of
10 \$5,000 against a home health care agency that demonstrates a
11 pattern of failing to provide a service specified in the home
12 health care agency's written agreement with a patient or the
13 patient's legal representative, or the plan of care for that
14 patient, unless a reduction in service is mandated by Medicare,
15 Medicaid or a State program. A pattern may be demonstrated by a
16 showing of at least three incidences, regardless of the patient
17 or service, where the home health care agency did not provide a
18 service specified in a written agreement or plan of care during
19 a three-month period. The Department of Health shall impose the
20 fine for each occurrence. The Department of Health may also
21 impose an additional administrative fine for the direct or
22 indirect harm to a patient, or deny, revoke or suspend the
23 license of the home health care agency for a pattern of failing
24 to provide a service specified in the home health care agency's
25 written agreement with a patient or the plan of care for that
26 patient.

27 (f) License action.--Notwithstanding any other law, the
28 Department of Health may deny, revoke or suspend the license of
29 a home health care agency and shall impose a fine of \$5,000
30 against a home health care agency that:

1 (1) Gives remuneration for staffing services to another
2 home health care agency with which it has formal or informal
3 patient-referral transactions or arrangements.

4 (2) Gives remuneration for staffing services to a health
5 services pool with which it has formal or informal patient-
6 referral transactions or arrangements.

7 (3) Provides services to residents in an assisted living
8 facility for which the home health care agency does not
9 receive fair market value remuneration.

10 (4) Provides staffing to an assisted living facility for
11 which the home health care agency does not receive fair
12 market value remuneration.

13 (5) Fails to provide the licensing agency, upon request,
14 with copies of all contracts with assisted living facilities
15 which were executed within five years before the request.

16 (6) Gives remuneration to a case manager, discharge
17 planner, facility-based staff member or third-party vendor
18 who is involved in the discharge planning process of a
19 facility from whom the home health care agency receives
20 referrals.

21 (7) Fails to submit to the licensing agency, within 15
22 days after the end of each calendar quarter, a written report
23 that includes the following data based on data as it existed
24 on the last day of the quarter:

25 (i) The number of insulin-dependent diabetic
26 patients receiving insulin-injection services from the
27 home health care agency.

28 (ii) The number of patients receiving both home
29 health care services from the home health care agency and
30 hospice services.

1 (iii) The number of patients receiving home health
2 care services from that home health care agency.

3 (iv) The names and license numbers of nurses whose
4 primary job responsibility is to provide home health care
5 services to patients and who received remuneration from
6 the home health care agency in excess of \$25,000 during
7 the calendar quarter.

8 (8) Gives cash, or its equivalent, to a Medicare or
9 Medicaid beneficiary.

10 (9) Has more than one medical director contract in
11 effect at one time or more than one medical director contract
12 and one contract with a physician-specialist whose services
13 are mandated for the home health care agency in order to
14 qualify to participate in a Federal or State health care
15 program at one time.

16 (10) Fails to provide to the Department of Public
17 Welfare, upon request, copies of all contracts with a medical
18 director which were executed within five years before the
19 request.

20 (11) Demonstrates a pattern of billing the Medicaid
21 program for services to Medicaid recipients which are
22 medically unnecessary as determined by a final order. A
23 pattern may be demonstrated by a showing of at least two
24 medically unnecessary services within one Medicaid program
25 integrity audit period.

26 (g) Interpretation.--Nothing in this chapter shall be
27 interpreted as applying to or precluding any discount,
28 compensation, waiver of payment or payment practice permitted
29 under section 1128B of the Social Security Act (49 Stat. 620, 42
30 U.S.C. § 1320a-7b).

1 (h) Additional criminal law violation.--In addition to any
2 requirements under the act of July 19, 1979 (P.L.130, No.48),
3 known as the Health Care Facilities Act, any person, partnership
4 or corporation that operates an unlicensed home and that
5 previously operated a licensed home health care agency or
6 concurrently operates both a licensed home health care agency
7 and an unlicensed home health care agency commits a felony of
8 the third degree.

9 (i) Fraud referral.--If any home health care agency is found
10 to be operating without a license and that home health care
11 agency has received any government reimbursement for services,
12 the Department of Public Welfare shall make a fraud referral to
13 the appropriate government reimbursement program.

14 § 6309. Medicaid fraud, disqualification for license,
15 certificate or registration.

16 (a) General.--Medicaid fraud in the practice of a health
17 care profession is prohibited.

18 (b) Disqualification.--In addition to the grounds provided
19 under other statutes or regulations, each licensing authority
20 shall refuse to admit a candidate to any examination and refuse
21 to issue or renew a license, certificate or registration to any
22 applicant if the candidate or applicant or any principal,
23 officer, agent, managing employee or affiliated person of the
24 applicant has been:

25 (1) Convicted of, or entered a plea of guilty or nolo
26 contendere to, regardless of adjudication, a felony under 18
27 Pa.C.S. (relating to crimes and offenses) or 21 U.S.C. §§
28 801-970, unless the sentence and any subsequent period of
29 probation for the conviction or pleas ended more than 15
30 years prior to the date of the application.

1 (2) Terminated for cause from the Medicaid program under
2 section 6304 (relating to termination and sanctions), unless
3 the applicant has been in good standing with the Medicaid
4 program for the most recent five years.

5 (3) Terminated for cause, pursuant to the appeals
6 procedures established by the Federal Government or the
7 Commonwealth, from any state Medicaid program, a health care
8 program or the Federal Medicare program, unless the applicant
9 has been in good standing with a state Medicaid program or
10 the Federal Medicare program for the most recent five years
11 and the termination occurred at least 20 years prior to the
12 date of the application.

13 (c) Report.--Licensed health care practitioners shall report
14 allegations of Medicaid fraud to the Department of Public
15 Welfare, regardless of the practice setting in which the alleged
16 Medicaid fraud occurred.

17 (d) Acceptance.--The acceptance by a licensing authority of
18 a candidate's relinquishment of a license which is offered in
19 response to or anticipation of the filing of administrative
20 charges alleging Medicaid or health care program fraud or
21 similar charges constitutes the permanent revocation of the
22 license.

23 § 6310. Executive agencies regulation of health care providers
24 activities.

25 (a) Denial of license.--In addition to the grounds provided
26 under other statutes or regulations, grounds that may be used by
27 the licensing agency for denying and revoking a license or
28 change of ownership application include any of the following
29 actions by a controlling interest:

30 (1) False representation of a material fact in the

1 license application or omission of any material fact from the
2 application.

3 (2) An intentional or negligent act materially affecting
4 the health or safety of a client of the provider.

5 (3) A violation of this chapter, other statutes or
6 applicable rules.

7 (4) A demonstrated pattern of deficient performance.

8 (5) A current exclusion, suspension or termination of
9 the applicant, licensee or controlling interest from
10 participation in the State Medicaid program, the Medicaid
11 program of any other state, the Medicare program or a health
12 care program.

13 (b) Licensure pending litigation.--If a licensee lawfully
14 continues to operate while a denial or revocation is pending in
15 litigation, the licensee shall continue to meet all other
16 requirements of this chapter, other statutes and applicable
17 rules and shall file subsequent renewal applications for
18 licensure and pay all licensure fees. No other law applying to a
19 particular health care provider shall apply to renewal
20 applications filed during the time period in which the
21 litigation of the denial or revocation is pending until that
22 litigation is final.

23 (c) Grounds for denial.--An action under section 6311
24 (relating to temporary suspension) or a denial of the license of
25 the transferor may be grounds for denial of a change of
26 ownership application of the transferee.

27 (d) Additional grounds for denial.--The licensing agency
28 shall deny an application for a license or license renewal if
29 the applicant or a person having a controlling interest in an
30 applicant has been:

1 (1) Convicted of, or enters a plea of guilty or nolo
2 contendere to, regardless of adjudication, a felony under 18
3 Pa.C.S. (relating to crimes and offenses) or 21 U.S.C. §§
4 801-970, unless the sentence and any subsequent period of
5 probation for the convictions or plea ended more than 15
6 years prior to the date of the application.

7 (2) Terminated for cause from a health care program or
8 the State Medicaid program, unless the applicant has been in
9 good standing with the State Medicaid program for the most
10 recent five years.

11 (3) Terminated for cause, pursuant to the appeals
12 procedures established by the Federal Government or the
13 Commonwealth, from the Federal Medicare program, a health
14 care program or from any other state Medicaid program, unless
15 the applicant has been in good standing with a state Medicaid
16 program or the Federal Medicare program for the most recent
17 five years and the termination occurred at least 20 years
18 prior to the date of the application.

19 § 6311. Temporary suspension.

20 A license or certificate issued under any act may be
21 temporarily suspended for a violation of this chapter as the
22 General Assembly declares a violation of this chapter to be an
23 immediate and clear danger to the public health and safety. The
24 licensing agency shall issue an order to that effect without a
25 hearing, but upon due notice, to the licensee or certificate
26 holder concerned at his last known address, which shall include
27 a written statement of all allegations against the licensee or
28 certificate holder. The provisions of section 9 of the act of
29 December 20, 1985 (P.L.457, No.112), known as the Medical
30 Practice Act of 1985, or similar legislation shall not apply to

1 a temporary suspension. The licensing agency shall commence
2 formal action to suspend, revoke or restrict the license or
3 certificate of the person concerned as otherwise provided for
4 under this chapter. All actions shall be taken promptly and
5 without delay. Within 30 days following the issuance of an order
6 temporarily suspending a license, the licensing agency shall
7 conduct or cause to be conducted a preliminary hearing to
8 determine that there is a prima facie case supporting the
9 suspension. The licensee or certificate holder whose license or
10 certificate has been temporarily suspended may be present at the
11 preliminary hearing and may be represented by counsel, cross-
12 examine witnesses, inspect physical evidence, call witnesses,
13 offer evidence and testimony and make a record of the
14 proceedings. If it is determined that there is not a prima facie
15 case, the suspended license shall be immediately restored. The
16 temporary suspension shall remain in effect until vacated by the
17 licensing agency, but in no event longer than 180 days, unless
18 agreed to by the licensee or certificate holder.

19 § 6312. Antifraud plans.

20 (a) Purpose.--The purpose of this section is to require the
21 development of an antifraud plan by the Department of Public
22 Welfare, the department and their respective employees, and to
23 encourage the prevention, detection, investigation and reporting
24 of Medicaid and health care program insurance fraud.

25 (b) Antifraud plans.--

26 (1) The Department of Public Welfare shall develop,
27 implement, disseminate and maintain written procedures to
28 prevent, detect, investigate and report suspected Medicaid
29 and health care program fraud.

30 (2) The written antifraud procedures shall at a minimum

1 provide for the:

2 (i) Education of the Department of Public Welfare's
3 employees, contractors and business partners as to the
4 Commonwealth's antifraud effort and requirements.

5 (ii) Written policies, procedures and standards of
6 conduct to prevent and detect inappropriate behavior.

7 (iii) Detection of fraud or other criminal acts
8 occurring within or affecting the Department of Public
9 Welfare's policyholder services, vendor relations,
10 provider relations, claims or claim payment areas.

11 (iv) Designation of a chief compliance officer and
12 other appropriate bodies charged with the responsibility
13 of operating and monitoring the compliance program and
14 who report directly to high-level personnel and the
15 governing body.

16 (v) Reporting of claims information to appropriate
17 database systems permitting access to the information by
18 law enforcement.

19 (vi) Establishment of a fraud investigation unit,
20 employing or contracting with persons qualified by
21 education and experience to do the Department of Public
22 Welfare's investigation of Medicaid program fraud.

23 (vii) Use of reasonable efforts not to include any
24 individual in the substantial authority personnel whom
25 the organization knew or should have known has engaged in
26 illegal activities or other conduct inconsistent with an
27 effective compliance and ethics program.

28 (viii) Reporting of Medicaid fraud to Federal, State
29 or local criminal law enforcement authorities for
30 consideration of investigation and prosecution.

1 (ix) Department of Public Welfare's cooperation with
2 Federal, State or local criminal law enforcement agencies
3 in investigation and prosecution of Medicaid and health
4 care program fraud.

5 (x) Release to Federal, State or local criminal law
6 enforcement agencies upon their request of all
7 information relating to reported Medicaid or health care
8 program fraud.

9 (xi) Pursuit of civil recovery of fraud-related
10 costs and expenses.

11 (xii) Maintenance of a process, such as a toll-free
12 hotline or dedicated and secure e-mail account, to
13 receive complaints and the adoption of procedures to
14 protect the anonymity of complainants and to protect
15 whistleblowers from retaliation.

16 (xiii) Establishment of processes and procedures for
17 the suspension of Medicaid and health care program
18 payments to health care providers consistent with Federal
19 and State law requirements.

20 (3) Plans developed under this section are confidential
21 and exempt from the act of February 14, 2008 (P.L.6, No.3),
22 known as the Right-to-Know Law.

23 Section 2. The following shall apply:

24 (1) Rules and regulations in effect on the effective
25 date of this section applicable to health care facilities not
26 clearly inconsistent with the provisions of 35 Pa.C.S. Ch. 63
27 shall remain in effect until replaced, revised or amended.

28 (2) All health care providers and home health care
29 agencies licensed on the effective date of this section to
30 establish, maintain or operate a health care facility shall

1 be licensed for the period remaining on the license.

2 (3) Notwithstanding any other law, all departments under
3 the jurisdiction of the Governor, the Office of Attorney
4 General and the Auditor General shall cooperate with the
5 agencies in the implementation and ongoing administration of
6 35 Pa.C.S. Ch. 63.

7 Section 3. Agencies and departments charged with duties and
8 responsibilities under this chapter may promulgate all rules and
9 regulations necessary to implement 35 Pa.C.S. Ch. 63.

10 Section 4. This act shall take effect in 60 days.