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THE GENERAL ASSEMBLY OF PENNSYLVANIA

SENATE BILL

No. 912

Session of 2009

INTRODUCED BY ROBBINS, ERICKSON, EICHELBERGER, STOUT AND WOZNIAK, JUNE 5, 2009

AS AMENDED ON SECOND CONSIDERATION, HOUSE OF REPRESENTATIVES, SEPTEMBER 29, 2010

AN ACT

1	Amending the act of June 1, 1945 (P.L.1232, No.427), entitled
2	"An act providing for and regulating the appointment,
3	promotion and reduction in rank, suspension and removal of
4	paid operators of fire apparatus in boroughs, incorporated
5	towns and townships of the first class; creating a civil
6	service commission in each borough, incorporated town and
7	township of the first class; defining the duties of such
8	civil service commission; imposing certain duties and
9	expenses on boroughs, incorporated towns and townships of the
10	first class; imposing penalties; and repealing inconsistent
11	laws," further providing for general provisions relating to
12	examinations, for rejection of applicant and hearing, for
13	manner of filling appointments, for probationary period, FOR
14	PROMOTIONS and for physical examinations.
15	The General Assembly of the Commonwealth of Pennsylvania
16	hereby enacts as follows:
17	Section 1. Section 11 of the act of June 1, 1945 (P.L.1232,
18	No.427), entitled "An act providing for and regulating the
19	appointment, promotion and reduction in rank, suspension and
20	removal of paid operators of fire apparatus in boroughs,

incorporated towns and townships of the first class; creating a

township of the first class; defining the duties of such civil

22 civil service commission in each borough, incorporated town and

- 1 service commission; imposing certain duties and expenses on
- 2 boroughs, incorporated towns and townships of the first class;
- 3 imposing penalties; and repealing inconsistent laws," amended
- 4 October 17, 1980 (P.L.1078, No.180), is amended to read:
- 5 Section 11. General Provisions Relating to Examinations .--
- 6 (a) Each commission shall make rules and regulations to be
- 7 approved, as provided in section six hereof, providing for the
- 8 examinations of applicants for positions as fire apparatus
- 9 operators and for promotion thereof, which rules and regulations
- 10 shall prescribe the minimum qualifications of all applicants to
- 11 be examined and passing grades. All examinations for promotions,
- 12 or positions as fire apparatus operators of any municipality,
- 13 shall be practical in character and shall relate to such
- 14 matters, and include such inquiries as will test the merit and
- 15 fitness of the persons examined to discharge the duties of the
- 16 employment sought by them.
- 17 All examinations shall be open to all applicants who have the
- 18 minimum qualifications required by the rules and regulations.
- 19 Each applicant for examination shall:
- 20 (1) be subject to the regulations adopted by the commission
- 21 [and shall be required to submit to a physical examination
- 22 either before or after being admitted to the regular examination
- 23 held by the commission.];
- 24 (2) either before or after the written examination, be
- 25 required to submit to a physical fitness or agility examination
- 26 that is job-related and consistent with business necessity; and
- 27 (3) if made a conditional offer of employment, be given a
- 28 physical and psychological medical examination in accordance
- 29 with section nineteen of this act.
- 30 (b) Public notice of the time and place of every

- 1 examination, together with the information as to the kind of
- 2 position or place to be filled, shall be given by publication,
- 3 once in a newspaper of general circulation in the municipality,
- 4 or in a newspaper circulating generally in the municipality at
- 5 least two weeks prior to each examination, and a copy of the
- 6 notice shall be prominently posted in the office of the
- 7 commission or other public place.
- 8 (c) The commission shall post in its office the [eligible]
- 9 **ELIGIBILITY** list containing the names and grades of those who
- 10 have passed the examination for \underline{A} position.
- 11 [Under this act, soldiers as defined by the act, approved the
- 12 fifth day of August, one thousand nine hundred forty-one
- 13 (Pamphlet Laws, eight hundred seventy-two), who have
- 14 successfully passed the examination shall be given the
- 15 additional credits provided for by said act.]
- Section 2. Sections 13, 14 and 16, 16 AND 18 of the act are
- 17 amended to read:
- 18 Section 13. Rejection of Applicant; Hearing. -- (a) The
- 19 commission may refuse to examine any applicant, or if examined,
- 20 may refuse to certify, after examination, any person who is
- 21 found to lack any of the minimum qualifications for examination
- 22 prescribed in the rules and regulations adopted for the position
- 23 or employment for which he has applied, or who is physically
- 24 [disabled and] unfit for the performance of the duties of the
- 25 position to which he seeks employment, or who is [addicted to
- 26 the habitual use of intoxicating liquors or drugs,] illegally
- 27 <u>using a controlled substance, as defined in section 102 of the</u>
- 28 Controlled Substances Act (Public Law 91-513, 21 U.S.C. § 802),
- 29 or who has been guilty of any crime involving moral turpitude,
- 30 or of infamous or notoriously disgraceful conduct, or who has

- 1 been dismissed from public service for delinquency or misconduct
- 2 in office, or who is affiliated with any group whose policies or
- 3 activities are subversive to the form of government set forth in
- 4 the Constitutions and laws of the United States and
- 5 Pennsylvania.
- 6 (b) If any applicant or person [feels himself] IS aggrieved
- 7 by [the action] <u>REFUSAL</u> of the commission [in refusing] to
- 8 examine [him] OR CERTIFY THE APPLICANT, or to certify him as

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- 9 eligible after examination, the commission shall, at the request
- 10 of [such person] THE APPLICANT, within ten days, appoint a time
- 11 and place [where he may appear personally and by council,
- 12 whereupon] FOR A PUBLIC HEARING, WITH OR WITHOUT COUNSEL, AT
- 13 <u>WHICH TIME</u> the commission shall [then] <u>TAKE TESTIMONY AND</u> review
- 14 its refusal to [make such] PROVIDE examination [of] OR
- 15 certification [and take such testimony as may be offered]. The
- 16 decision of the commission shall be final.
- 17 Section 14. Eligibility List and Manner of Filling
- 18 Appointments. -- (a) At the completion of the testing process,
- 19 <u>including any background, physical agility or other</u>
- 20 examinations, with the exception of physical and psychological
- 21 medical examinations pursuant to section nineteen of this act,
- 22 the commission shall rank the candidates who have satisfied the
- 23 minimum requirements for appointment on an eliquibility list. The
- 24 eliqibility list shall contain the names of individuals eliqible
- 25 for appointment listed from highest to lowest based on their
- 26 scores on the examinations administered by the commission and
- 27 any points for which the applicant was entitled by virtue of 51
- 28 Pa.C.S. Ch. 71 (relating to veterans' preference). The
- 29 eligibility list shall be valid for one year from the date the
- 30 commission ranks all passing applicants, assigns veterans'

- 1 preference points and formally adopts the eligibility list. The
- 2 <u>commission may, at its sole discretion before the original</u>
- 3 expiration date, by a vote of the majority of the commission at
- 4 <u>a duly authorized commission meeting, extend the PRIOR TO</u>
- 5 EXPIRATION OF THE ONE-YEAR PERIOD, THE COMMISSION MAY EXTEND THE
- 6 VALIDITY OF THE ELIGIBILITY list for up to an additional twelve
- 7 months BY A MAJORITY VOTE OF THE COMMISSION AT A DULY AUTHORIZED
- 8 COMMISSION MEETING. In the absence of a lawful extension by the
- 9 commission, the list shall expire AT THE END OF THE ORIGINAL
- 10 ONE-YEAR PERIOD.
- 11 (b) Every position or employment, unless filled by
- 12 promotion, reinstatement or reduction, shall be filled only in
- 13 the following manner:
- 14 The appointing officer or body of the municipality shall
- 15 notify the commission of any vacancy as a fire apparatus
- 16 operator which is to be filled and shall request the
- 17 certification of [a list of eliqibles] AN ELIGIBILITY LIST. The
- 18 commission shall certify [for each existing vacancy from the
- 19 eligible list,] the names of <u>THE</u> three persons [therefrom] <u>ON</u>
- 20 THE ELIGIBILITY LIST who have received the highest average in
- 21 the last preceding examination[, held within a period of one
- 22 year next preceding the date of the request for such eligibles]
- 23 FOR EACH VACANCY. The appointing officer or body shall
- 24 [thereupon, with sole reference to the merits and fitness of the

- 25 candidates, make [an] a conditional appointment from the three
- 26 names certified, BASED SOLELY ON THE MERITS AND FITNESS OF THE
- 27 <u>CANDIDATES</u>, unless [he or they make objections] <u>THE APPOINTING</u>
- 28 OFFICER OR BODY MAKES AN OBJECTION to the commission [as to]
- 29 REGARDING one or more of the persons [so certified] ON THE
- 30 ELIGIBILITY LIST for any reason [stated in] PROVIDED UNDER_

- 1 section thirteen of this act. Should [such objections] AN
- 2 OBJECTION be sustained by the commission, as provided in [said]
- 3 section THIRTEEN OF THIS ACT, or if the conditional appointee is +

- 4 <u>determined to be unqualified in accordance with the procedures</u>
- 5 <u>set forth in section nineteen of this act,</u> the [commissioner]
- 6 <u>COMMISSION</u> shall [thereupon] strike the name of [such] <u>THE</u>
- 7 person from the [eligible] <u>ELIGIBILITY</u> list and certify the next
- 8 highest name for each name stricken [off-] FROM THE ELIGIBILITY
- 9 LIST. As each subsequent vacancy occurs in the same or another
- 10 position precisely the same procedure shall be followed.
- 11 Section 16. Probationary Period. -- All original appointments
- 12 to positions as fire apparatus operators shall be for a
- 13 probationary period of six months, but during the probationary
- 14 period an appointee may be dismissed only for a cause specified
- 15 in section thirteen of this act or because of incapacity for
- 16 duty due to the use of alcohol or drugs. If at the close of the
- 17 probationary period the conduct or fitness of the probationer
- 18 has not been satisfactory to the appointing body or officer, the
- 19 probationer shall be notified in writing that he will not
- 20 receive a permanent appointment[. Thereupon his], AND THE
- 21 appointment shall cease[, otherwise,]. IF THE PROBATIONER IS NOT
- 22 NOTIFIED OR DISMISSED IN ACCORDANCE WITH THIS SECTION his
- 23 retention shall be equivalent to a permanent appointment.
- 24 SECTION 18. PROMOTIONS.--PROMOTIONS SHALL BE BASED ON MERITS
- 25 TO BE ASCERTAINED BY EXAMINATION TO BE PRESCRIBED BY THE
- 26 COMMISSION. ALL QUESTIONS RELATIVE TO PROMOTIONS SHALL BE
- 27 PRACTICAL IN CHARACTER AND SUCH AS WILL FAIRLY TEST THE MERIT
- 28 AND FITNESS OF PERSONS SEEKING PROMOTION. THE APPOINTING OFFICER
- 29 OR BODY SHALL NOTIFY THE COMMISSION OF A VACANCY IN THE POLICE
- 30 FORCE WHICH IS TO BE FILLED BY PROMOTION AND SHALL REQUEST THE

- 1 CERTIFICATION OF A LIST OF ELIGIBLES AN ELIGIBILITY LIST. THE
- 2 COMMISSION SHALL CERTIFY FOR EACH EXISTING VACANCY, FROM THE
- 3 ELIGIBLE LIST, THE NAMES OF THE THREE PERSONS ON THE ELIGIBILITY
- 4 LIST WHO HAVE RECEIVED THE HIGHEST AVERAGE SCORE IN THE LAST
- 5 PRECEDING PROMOTIONAL PROMOTION EXAMINATION HELD WITHIN A PERIOD -
- 6 OF TWO YEARS NEXT PRECEDING THE DATE OF THE REQUEST FOR
- 7 <u>ELIGIBLES</u> THE ELIGIBILITY LIST. IF THREE NAMES ARE NOT
- 8 AVAILABLE, THE COMMISSION SHALL CERTIFY THE NAMES REMAINING ON
- 9 THE ELIGIBILITY LIST. THE APPOINTING OFFICER OR BODY SHALL THEN,
- 10 WITH SOLE REFERENCE TO THE MERITS AND FITNESS OF THE CANDIDATES,
- 11 MAKE AN APPOINTMENT FROM THE NAMES CERTIFIED BASED SOLELY ON THE
- 12 MERITS AND FITNESS OF THE CANDIDATE UNLESS THE APPOINTING
- 13 OFFICER OR BODY MAKES OBJECTIONS TO THE COMMISSION AS TO ONE OR
- 14 MORE OF THE PERSONS SO CERTIFIED REGARDING ANY OF THE PERSONS ON_
- 15 THE ELIGIBILITY LIST FOR ANY REASON PROVIDED UNDER SECTION
- 16 THIRTEEN OF THIS ACT.
- 17 THE APPOINTING BODY OR OFFICER SHALL HAVE POWER TO DETERMINE
- 18 WHETHER AN INCREASE IN SALARY SHALL CONSTITUTE A PROMOTION.
- 19 Section 3. Section 19 the of the act, amended October 17,
- 20 1980 (P.L.1078, No.180), is amended to read:
- 21 Section 19. Physical and Psychological Medical
- 22 Examinations. -- [All applicants for examination shall undergo a
- 23 physical examination as provided in section 11 which shall be
- 24 conducted under the supervision of a doctor of medicine
- 25 appointed by the civil service commission. No person shall be
- 26 eligible for appointment until said doctor certifies that the
- 27 applicant is free from any bodily or mental defects, deformity,
- 28 or disease that might incapacitate him from the discharge of the
- 29 duties of the position desired.](a) An applicant selected from
- 30 the eligibility list shall receive a conditional offer of

- 1 employment. The offer of employment shall be conditioned upon
- 2 the conditional appointee undergoing a physical and
- 3 psychological medical examination and a determination that the
- 4 <u>conditional appointee is capable of performing all the essential</u>
- 5 <u>functions of the position</u>. Physical medical examinations shall
- 6 be under the direction of a physician or other qualified medical
- 7 professional. Psychological medical examinations shall be under
- 8 the direction of a psychiatrist or psychologist.
- 9 (b) The physician or other qualified medical professional
- 10 and the psychiatrist or psychologist shall be appointed by
- 11 council and shall render an opinion as to whether the
- 12 conditional appointee has a physical or mental condition which
- 13 <u>calls into question his or her THE PERSON'S ability to perform</u>
- 14 all of the essential functions of the position for which he or

- 15 she THE PERSON was conditionally appointed.
- 16 (c) If the opinion rendered by the physician, other
- 17 qualified medical professional, psychiatrist or psychologist
- 18 calls into question the conditional appointee's ability to
- 19 perform all essential functions of a position, a person or
- 20 persons designated by the appointing officer or body shall meet
- 21 with the conditional appointee for the purpose of having one or
- 22 more interactive discussions focused on the issue of ON whether
- 23 the conditional appointee can, with or without reasonable
- 24 accommodation, perform all the essential functions of the
- 25 position.
- 26 (d) If, at the conclusion of the interactive discussion
- 27 process UNDER SUBSECTION (C), the appointing officer or body
- 28 determines that the conditional appointee is not qualified, the
- 29 appointing officer or body shall give written notice to the
- 30 conditional appointee and the commission.

- 1 (e) Nothing in this act shall be construed as authorizing TO
- 2 AUTHORIZE physical or psychological medical examinations prior
- 3 to conditional appointment.
- 4 (f) As used in this section, the following definitions shall
- 5 apply:
- 6 "Medical examination" shall mean an examination, procedure,
- 7 inquiry or test designed to obtain information about medical
- 8 <u>history or a physical or mental condition which might disqualify</u>
- 9 an applicant if it would prevent the applicant from performing,
- 10 with or without a reasonable accommodation, all of the essential
- 11 <u>functions of the position.</u>
- 12 "Physician" shall have the meaning given to it in 1 Pa.C.S. §
- 13 1991 (relating to definitions).
- 14 "Qualified medical professional" shall mean an individual, in
- 15 <u>collaboration with or under the supervision or direction of a</u>
- 16 physician, as may be required by law, who is licensed:
- 17 (1) as a physician assistant pursuant to the act of December
- 18 <u>20, 1985 (P.L.457, No.112), known as the "Medical Practice Act</u>
- 19 of 1985," or the act of October 5, 1978 (P.L.1109, No.261),
- 20 known as the "Osteopathic Medical Practice Act"; or
- 21 (2) as a certified registered nurse practitioner pursuant to
- 22 the act of May 22, 1951 (P.L.317, No.69), known as "The
- 23 <u>Professional Nursing Law."</u>
- 24 Section 4. Nothing contained in the amendment of section 11,
- 25 13, 14, 16, 18 or 19 of the act shall affect the validity of any
- 26 civil service appointments OR PROMOTIONS made prior to the
- 27 effective date of this section. NOTHING CONTAINED IN THE
- 28 AMENDMENT OF SECTION 18 OF THE ACT SHALL AFFECT THE VALIDITY OF
- 29 ANY CIVIL SERVICE PROMOTIONS MADE PRIOR TO THE EFFECTIVE DATE OF
- 30 THIS SECTION.

1 Section 5. This act shall take effect immediately.