THE GENERAL ASSEMBLY OF PENNSYLVANIA

SENATE BILL

 N_0 711

Session of 2009

INTRODUCED BY EARLL, MELLOW, FONTANA, WOZNIAK, M. WHITE, KITCHEN, VANCE, WARD, TOMLINSON, TARTAGLIONE, ERICKSON, MUSTO, WASHINGTON, PIPPY, YAW, DINNIMAN, KASUNIC, LEACH AND FARNESE, JUNE 22, 2009

REFERRED TO COMMUNITY, ECONOMIC AND RECREATIONAL DEVELOPMENT, JUNE 22, 2009

AN ACT

Amending Title 4 (Amusements) of the Pennsylvania Consolidated Statutes, further providing for legislative intent and for 2 3 the definitions of "conviction," "licensed entity" and "slot machine licensee"; providing for the definitions of "executive-level public employee," "licensed entity 5 representative" and "trustee"; further providing for the 7 Pennsylvania Gaming Control Board, for powers of the board 8 and for code of conduct; providing for expenses of Pennsylvania Gaming Control Board; further providing for 9 license or permit application hearing process and public 10 hearings, for board minutes and records, for regulatory 11 authority of board, for collection of fees and fines, for 12 slot machine license fee, for reports of board, for license 13 or permit prohibition, for slot machine license application 14 character requirements, for applications for license or 15 permit, for supplier licenses, for manufacturer licenses, for 16 additional licenses and permits and approval of agreements, 17 for license renewals, for change in ownership or control of 18 slot machine licensees and for nonportability of slot machine 19 license; providing for appointment of trustee; further 20 21 providing for Pennsylvania Gaming Economic Development and Tourism Fund, for transfers from State Gaming Fund and for 22 financial and employment interests; providing for 23 prosecutorial and adjudicative functions; and further 24 providing for investigations and enforcement and for conduct 25 26 of public officials and employees.

- The General Assembly of the Commonwealth of Pennsylvania
- 28 hereby enacts as follows:

- 1 Section 1. Section 1102(11) of Title 4 of the Pennsylvania
- 2 Consolidated Statutes is amended and the section is amended by
- 3 adding paragraphs to read:
- 4 § 1102. Legislative intent.
- 5 The General Assembly recognizes the following public policy
- 6 purposes and declares that the following objectives of the
- 7 Commonwealth are to be served by this part:
- 8 * * *
- 9 <u>(10.1) The General Assembly has a compelling interest in</u>
- 10 protecting the integrity of both the electoral process and
- the legislative process by preventing corruption and the
- 12 <u>appearance of corruption which may arise through permitting</u>
- campaign contributions by the gaming industry.
- 14 (11) It is necessary to maintain the integrity of the
- regulatory control and legislative oversight over the
- operation of slot machines in this Commonwealth; to prevent
- 17 the actual or appearance of corruption that may result from
- 18 [large] campaign contributions; ensure the bipartisan
- administration of this part; and avoid actions that may erode
- 20 public confidence in the system of representative government.
- 21 (11.1) Completely banning political contributions by
- 22 certain individuals and entities subject to this act is
- 23 <u>necessary to prevent corruption</u>, or the appearance of
- corruption, that may arise when politics and gaming are
- 25 interminaled.
- 26 Section 2. The definitions of "conviction," licensed entity"
- 27 and "slot machine licensee" in section 1103 of Title 4 are
- 28 amended and the section is amended by adding definitions to
- 29 read:
- 30 § 1103. Definitions.

- 1 The following words and phrases when used in this part shall
- 2 have the meanings given to them in this section unless the
- 3 context clearly indicates otherwise:
- 4 * * *
- 5 "Conviction." A finding of guilt or a plea of guilty or nolo
- 6 contendere, whether or not a judgment of sentence has been
- 7 imposed as determined by the law of the jurisdiction in which
- 8 the prosecution was held. The term does not include a conviction
- 9 that has been expunded or overturned or for which an individual
- 10 has been pardoned or an order of Accelerated Rehabilitative
- 11 Disposition which has been issued.
- 12 * * *
- "Executive-level public employee." The term shall include
- 14 the following:
- 15 (1) Deputy Secretaries of the Commonwealth and the
- 16 Governor's Office executive staff.
- 17 (2) An employee of the executive branch with
- discretionary power which may affect or influence the outcome
- of a State agency's action or decision and who is involved in
- the development of regulations or policies relating to a
- 21 licensed entity or who is involved in other matters under
- 22 this part. The term shall include an employee with law
- enforcement authority.
- 24 (3) An employee of a county or municipality with
- 25 discretionary powers which may affect or influence the
- outcome of the county's or municipality's action or decision
- 27 <u>and who is involved in the development of law, regulation or</u>
- 28 policy relating to a licensed entity or who is involved in
- other matters under this part. The term shall include an
- 30 employee with law enforcement authority.

- 1 (4) An employee of a department, agency, board,
- 2 <u>commission</u>, <u>authority or other governmental body not included</u>
- 3 in paragraph (1), (2) or (3) with discretionary power which
- 4 <u>may affect or influence the outcome of the governmental</u>
- 5 body's action or decision and who is involved in the
- 6 <u>development of regulation or policy relating to a licensed</u>
- 7 <u>entity or who is involved in other matters under this part.</u>
- 8 The term shall include an employee with law enforcement
- 9 <u>authority</u>.
- 10 * * *
- "Licensed entity[.]" or "licensee." Any slot machine
- 12 licensee, manufacturer licensee, supplier licensee or other
- 13 person licensed by the Pennsylvania Gaming Control Board under
- 14 this part.
- 15 "Licensed entity representative." A person acting on behalf
- 16 of or representing the interest of any applicant, licensee,
- 17 permittee or registrant, including an attorney, agent or
- 18 lobbyist, regarding any matter which may reasonably be expected
- 19 to come before the board.
- 20 * * *
- 21 ["Slot machine licensee." A person that holds a slot machine
- 22 license.]
- 23 * * *
- 24 "Trustee." A fiduciary appointed by the Pennsylvania Gaming
- 25 Control Board to preserve the viability of a licensed facility
- 26 and the integrity of gaming in this Commonwealth.
- 27 * * *
- 28 Section 3. Section 1201(b), (b.1), (f)(3), (h)(5), (7.1),
- 29 (10), (11), (13), (14) and (15) and (k) of Title 4 are amended,
- 30 subsection (h) is amended by adding paragraphs and the section

- 1 is amended by adding a subsection to read:
- 2 § 1201. Pennsylvania Gaming Control Board established.
- 3 * * *
- 4 (b) Membership.--
- 5 <u>(1)</u> The board shall consist of the following members:
- 6 [(1)] <u>(i)</u> Three members appointed by the Governor.
- 7 [(2)] <u>(ii)</u> One member appointed by each of the
- 8 following:
- 9 [(i)] The President pro tempore of the
- 10 Senate.
- 11 [(ii)] (B) The Minority Leader of the Senate.
- [(iii)] (C) The Speaker of the House of
- 13 Representatives.
- [(iv)] (D) The Minority Leader of the House of
- 15 Representatives.
- 16 (2) The chairman of the Community, Economic and
- 17 <u>Recreational Development Committee of the Senate may hold a</u>
- 18 public hearing on an appointee under paragraph (1).
- 19 (b.1) Removal. -- A member of the board shall serve at the
- 20 pleasure of the appointing authority and shall be removed from
- 21 office by the appointing authority:
- 22 (1) for misconduct in office, willful neglect of duty or
- conduct evidencing unfitness for office or incompetence; or
- 24 (2) upon conviction of an offense graded as a felony, an
- infamous crime, an offense under this part or an equivalent
- offense under Federal law or the law of another jurisdiction.
- 27 * * *
- 28 (f) Qualified majority vote.--
- 29 * * *
- 30 (3) Notwithstanding any other provision of this part or

- 1 65 Pa.C.S. § 1103(j) (relating to restricted activities), a
- 2 member shall disclose the nature of his disqualifying
- 3 interest, disqualify himself and abstain from voting in a
- 4 proceeding under this part in which his objectivity,
- 5 impartiality, integrity or independence of judgment may be
- 6 reasonably questioned, as provided in subsection (h)(6) or
- 7 <u>section 1202.1(c)(3) (relating to code of conduct)</u>. If a
- 8 legislative appointee has disqualified himself, the qualified
- 9 majority shall consist of all of the remaining legislative
- 10 appointees and at least two gubernatorial appointees.
- 11 * * *
- 12 (h) Qualifications and restrictions.--
- 13 * * *
- 14 (4.1) No member appointed after the effective date of

 15 this paragraph shall engage in any business, employment or
- 16 <u>vocation for which the member shall receive any remuneration</u>
- 17 <u>except for an individual who is reappointed and who is a</u>
- 18 member of the board on the effective date of this paragraph.
- 19 (5) No member shall be paid or receive any fee or other
- 20 compensation other than salary and expenses provided by law
- 21 for any activity related to the duties or authority of the
- board. [Nothing in this part shall prohibit a member from
- 23 engaging in any employment or receiving any compensation for
- such employment that is not connected to or incompatible with
- 25 his service as a member of the board.
- 26 * * *
- (7.1) Prior to being sworn as a member, an appointee and
- his immediate family shall divest any financial interest in
- any applicant, licensed facility or licensed entity and in an
- 30 affiliate, intermediary, subsidiary or holding company

1 thereof owned or held by the appointee or known to be held by 2 the appointee's immediate family. For the duration of the 3 member's term and for [one year] two years thereafter, the member and the member's immediate family may not acquire a 4 5 financial interest in any applicant, licensed facility or 6 licensed entity or in an affiliate, intermediary, subsidiary 7 or holding company thereof. For purposes of this paragraph, 8 the term "immediate family" shall mean spouse and any minor 9 or unemancipated child.

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- (10) No <u>former</u> member may appear before the board <u>in any</u> hearing or proceeding or participate in any other activity on behalf of any applicant, licensed entity, or an affiliate, intermediary, subsidiary or holding company thereof, or any other licensee or permittee for a period of two years from the termination of term of office.
- 17 No member, employee or independent contractor of 18 the board shall accept a complimentary service, wager or be 19 paid any prize from any wager at any licensed facility within 20 this Commonwealth or at any other facility outside this 21 Commonwealth which is owned or operated by a licensed gaming 22 entity or any of its affiliates, intermediaries, subsidiaries 23 or holding companies thereof for the duration of their term 24 of office, employment or contract with the board and for a 25 period of [one year] two years from the termination of term 26 of office, employment or contract with the board. The 27 provisions of this paragraph prohibiting wagering during the 28 term of employment shall not apply to employees [who] when 29 the employees utilize slot machines for testing purposes or to verify the performance of a machine as part of an 30

enforcement investigation.

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(13) No employee of the board [or individual employed by an independent contractor of the board] whose duties substantially involve licensing[,] or enforcement [or], the development or adoption of laws, regulations or policy or who has other discretionary authority which may affect the outcome of an action or decision under this part, including the executive director, bureau directors and attorneys, shall do any of the following:

- (i) [accept] Accept employment with or be retained by an applicant or licensed entity, or an affiliate, intermediary, subsidiary or holding company thereof, for a period of [one year] two years after the termination of the employment relating to the conduct of gaming [or contract with the board; or].
- (ii) [appear] Appear before the board in any hearing or proceeding or participate in any other activity on behalf of any applicant, licensee, permittee or licensed entity, or an affiliate, intermediary, subsidiary or holding company thereof, for a period of two years after termination of the employment [or contract with the board].
- (iii) As a condition of employment, an employee under this paragraph shall sign an affidavit that the employee will not accept employment with or be retained by any applicant, licensed entity or an affiliate, intermediary, subsidiary or holding company thereof for a period of two years from the termination of employment.

 An applicant or licensed entity or an affiliate,

1	<u>intermediary, subsidiary or holding company thereof shall</u>
2	not employ or retain an individual who signed an
3	affidavit signed under this subparagraph. An applicant or
4	licensed entity or an affiliate, intermediary, subsidiary
5	or holding company that knowingly employs or retains an
6	individual in violation of this subparagraph shall be
7	subject to a penalty under section 1518(c) (relating to
8	<pre>prohibited acts; penalties).</pre>
9	(13.1) No independent contractor or individual employed
10	by an independent contractor of the board whose duties
11	substantially involve consultation relating to licensing,
12	enforcement or the development or adoption of regulations or
13	<pre>policy under this part shall:</pre>
14	(i) Accept employment with or be retained by an
15	applicant or a licensed entity or an affiliate,
16	intermediary, subsidiary or holding company thereof for a
17	period of one year after the termination of the contract
18	with the board.
19	(ii) Appear before the board in any hearing or
20	proceeding or participate in any other activity on behalf
21	of an applicant, licensee, permittee or licensed entity
22	or an affiliate, intermediary, subsidiary or holding
23	company of an applicant, licensee, permittee or licensed
24	entity for a period of two years after termination of the
25	contract with the board.
26	(iii) As a condition of a contract, an independent
27	contractor or individual employed by an independent
28	contractor of the board under this paragraph shall sign
29	an affidavit to not accept employment with or be retained

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by any applicant, licensed entity or an affiliate,

intermediary, subsidiary or holding company of an applicant, licensed entity or affiliate for a period of one year from the termination of employment. A licensed entity or an affiliate, intermediary, subsidiary or holding company of an applicant, licensed entity or affiliate shall not employ or retain an individual who signed an affidavit signed under this subparagraph. A licensed entity or an affiliate, intermediary, subsidiary or holding company thereof that knowingly employs or retains an individual in violation of this subparagraph shall be subject to a penalty under section 1518(c).

- (14) Upon the written request of an employee of the board, the executive branch of the Commonwealth or a political subdivision or of the agency or political subdivision employing an employee, the State Ethics Commission shall determine whether the individual's duties substantially involve the development or adoption of Laws, regulations or policy, licensing or enforcement under this part or other discretionary authority which may affect the outcome of an action or decision under this part and shall provide a written determination to the employee to include any prohibition under this paragraph. An individual who relies in good faith on a determination under this paragraph shall not be subject to any penalty for an action taken, provided that all material facts set forth in the request for a determination are correct.
- (15) If a member[, employee or independent contractor] of the board violates any provision of this section, the appointing authority [or the board may, upon notice and hearing,] may remove the person from the board[, withdraw the

- 1 appointment or]. A member removed under this paragraph shall
- be prohibited from future appointment to the board and shall
- 3 be prohibited from applying for a license or permit, from
- 4 <u>becoming an independent contractor of the board, or</u>
- 5 <u>registering as a licensed entity representative for a period</u>
- 6 of five years from the date of removal from the board. If an
- 7 employee or independent contractor of the board violates any
- 8 provision of this section, the board may, upon notice and
- 9 <u>hearing</u>, terminate the employment or contract, and the person
- shall be ineligible for future [appointment,] employment or
- 11 contract with the board and [for approval of a license or
- permit under this part for a period of two years thereafter]
- shall be prohibited from applying for a license or permit,
- 14 <u>becoming an independent contractor or registering as a</u>
- licensed entity representative for a period of five years
- from the date of termination of the employment or contract.
- 17 * * *
- 18 (k) Appointments.--[The appointing authorities] Following
- 19 the initial appointment of members under subsection (b), the
- 20 <u>appointing authority</u> shall make [their initial] appointments
- 21 within 60 days of [the effective date of this part] a vacancy in
- 22 <u>an office</u>. No appointment shall be final until receipt by the
- 23 appointing authority of the required background investigation of
- 24 the appointee by the Pennsylvania State Police which shall be
- 25 completed within 30 days. No person who has been convicted in
- 26 any domestic or foreign jurisdiction of a felony, infamous crime
- 27 or gaming offense shall be appointed to the board.
- 28 * * *
- 29 (m.1) Budgetary impasse. -- If, in the event of a budgetary or
- 30 other fiscal crisis, the Governor implements a system in order

- 1 to furlough employees or close any Commonwealth agency, the
- 2 board and its employees and all employees of the Department of
- 3 Revenue, the Pennsylvania State Police and the Office of
- 4 Attorney General whose duties involve the regulation and
- 5 oversight of gaming under this part shall not be subject to
- 6 furlough but shall continue to perform their duties.
- 7 * * *
- 8 Section 4. Section 1202(a)(4) and (b)(7), (23) and (30) of
- 9 Title 4 are amended and subsections (a) and (b) are amended by
- 10 adding paragraphs to read:
- 11 § 1202. General and specific powers.
- 12 (a) General powers.--
- 13 * * *
- [(4) The board shall establish a system of
- 15 classification and compensation of its employees and shall
- not be subject to the provisions of the act of April 9, 1929
- 17 (P.L.177, No.175), known as The Administrative Code of 1929,
- 18 as to classification and compensation for its employees and
- 19 conduct its activities consistent with the practices and
- 20 procedures of Commonwealth agencies.]
- 21 (4.1) Within 90 days of the effective date of this
- paragraph, the board shall establish a system of
- 23 classification and compensation of its employees and shall be
- subject to the provisions of the act of April 9, 1929
- 25 (P.L.177, No.175), known as The Administrative Code of 1929,
- as to classification and compensation for its employees and
- 27 <u>conduct its activities consistent with the practices and</u>
- 28 procedures of Commonwealth agencies. The provisions of this
- 29 paragraph shall apply to employees hired after the effective
- date of this paragraph. Nothing in this paragraph shall

1 prevent the board from altering a system, or establishing a

2 new system, of classification or compensation for employees

3 hired prior to the effective date of this section.

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5 (b) Specific powers.--The board shall have the specific 6 power and duty:

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- (7) To administer oaths, examine witnesses and issue subpoenas compelling the attendance of witnesses or the production of documents and records or other evidence[. The provisions of this paragraph shall apply to designated officers and employees.], or to designate officers or employees to perform these duties.
- evidence of any kind. If, in the course of an investigation or hearing conducted under this part, a person refuses to answer a question or to produce evidence on the grounds that the answer or evidence will expose the person to criminal prosecution, the board may adopt a resolution recommending a grant of immunity that includes the specific question to be posed or information or evidence being sought from the person as follows:
- 23 (i) The resolution shall be submitted to the
 24 Attorney General for approval or disapproval within 20
 25 days of receipt of the resolution. Upon the written
 26 approval of the Attorney General, the board may issue an
 27 order to compel the person to answer or produce evidence
 28 with immunity.
- 29 <u>(ii) If the person who is the subject of the</u>
 30 immunity order provides the answer or evidence, the

person shall be immune from criminal prosecution based on

the answer or evidence that was the subject of the

immunity order.

(iii) The person may be prosecuted for perjury committed in the answer or production of evidence or held in contempt for failing to give an answer or produce evidence in accordance with the order. The answer or evidence shall be admissible only against the person in a criminal investigation, or a trial or other proceeding for perjury or contempt.

(iv) Immunity under this paragraph shall not preclude the use of any other remedy or sanction authorized by law.

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permit unless it is satisfied that the applicant has demonstrated by clear and convincing evidence that the applicant is a person of good character, honesty and integrity and is a person whose prior activities, criminal record, if any, reputation, habits and associations do not pose a threat to the public interest or the effective regulation and control of slot machine operations or create or enhance the danger of unsuitable, unfair or illegal practices, methods and activities in the conduct of slot machine operations or the carrying on of the business and financial arrangements incidental thereto.

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(30) To promulgate rules and regulations necessary for the administration and enforcement of this part, including regulations in cooperation with the Pennsylvania Liquor

1	Control Board and regulations relating to the sale and
2	service of liquor and malt and brewed beverages by licensees.
3	[Except as provided in section 1203 (relating to temporary
4	regulations), regulations] Regulations shall be adopted
5	pursuant to the act of July 31, 1968 (P.L.769, No.240),
6	referred to as the Commonwealth Documents Law, and the act of
7	June 25, 1982 (P.L.633, No.181), known as the Regulatory
8	Review Act.
9	(31) To collect and post information on its Internet
10	website with sufficient detail to inform the public of the
11	controlling interest or ownership interest of an applicant or
12	a licensed gaming entity or affiliate, intermediary,
13	subsidiary or holding company thereof. The posting shall
14	<pre>include:</pre>
15	(i) The names of all persons with a controlling
16	interest in a publicly traded domestic or foreign
17	corporation, partnership, limited liability company or
18	other legal entity.
19	(ii) The names of all persons who own a financial
20	equity share or interest equal to or greater than 1% of a
21	privately held domestic or foreign corporation,
22	partnership, limited liability company or other legal
23	<pre>entity.</pre>
24	(iii) The name of a trustee entitled to cast the
25	vote of a person under subparagraph (i) or (ii).
26	(iv) The names of all officers, directors,
27	principals and key employees of a licensed gaming entity.
28	(32) To appoint a trustee as prescribed in section 1332
29	(relating to appointment of trustee) to act on behalf of the
30	Commonwealth and the board to operate a licensed facility and

- 1 <u>ensure compliance with this part.</u>
- 2 Section 5. Section 1202.1 of Title 4 is amended to read:
- 3 § 1202.1. Code of conduct.
- 4 (a) Scope. -- The board shall adopt a comprehensive code of
- 5 conduct prior to the consideration of any license, permit or
- 6 registration application. The code of conduct shall supplement
- 7 all other requirements under this part and 65 Pa.C.S. Pt. II
- 8 (relating to accountability) and shall provide guidelines
- 9 applicable to members, employees, independent contractors of the
- 10 board and the immediate families of the members, <u>as defined in</u>
- 11 <u>subsection (e)</u>, employees and independent contractors to enable
- 12 them to avoid any perceived or actual conflict of interest and
- 13 to promote public confidence in the integrity and impartiality
- 14 of the board. At a minimum, the code of conduct adopted under
- 15 this section shall include registration of licensed entity
- 16 <u>representatives</u> under subsection (b) and the restrictions under
- 17 [subsection (c)] subsections (c) and (c.1).
- 18 (b) Registration.--
- 19 (1) A licensed entity representative shall register with
- 20 the board in a manner prescribed by the board, which shall
- 21 include the name, employer or firm, address, telephone number
- 22 of both the licensed entity representative and the [licensed
- 23 entity] applicant, licensee, permittee or registrant or
- 24 <u>individual</u> being represented.
- 25 (2) A licensed entity representative shall have an
- 26 [ongoing] <u>affirmative</u> duty to update its registration
- information on an ongoing basis.
- 28 (3) The [registration list] board shall maintain a
- 29 registration list which shall contain the information
- 30 required under paragraph (1) and which shall be available for

- 1 public inspection at the offices of the board and on the
- board's Internet website.
- 3 (c) Restrictions.--A member of the board shall:
- 4 (1) Not engage in any ex parte communication with any 5 person.
- 6 (2) Not accept any discount, gift, gratuity,
 7 compensation, travel, lodging or other thing of value,
 8 directly or indirectly, from any applicant, [licensee,]
 9 licensed entity, including any affiliate, subsidiary,
 10 intermediary or holding company thereof, permittee,

registrant or licensed entity representative thereof.

- (3) Disclose and [disqualify] recuse himself from any hearing or other proceeding in which the member's objectivity, impartiality, integrity or independence of judgment may be reasonably questioned due to the member's relationship or association with a party connected to any hearing or proceeding or a person appearing before the board.
 - (4) Refrain from any financial or business dealing which would tend to reflect adversely on the member's objectivity, impartiality or independence of judgment.
 - (5) Not hold or campaign for public office, hold an office in any political party or political committee <u>as</u>

 defined in section 1513(d) (relating to political influence),
 contribute to or solicit contributions to a political
 campaign, [party,] <u>political party</u>, <u>political committee</u> or
 candidate, publicly endorse a candidate or actively
 participate in a political campaign.
- 28 (6) Not solicit funds for any charitable, educational, 29 religious, health, fraternal, civic or other nonprofit entity 30 from an applicant, licensed entity or affiliate, subsidiary,

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- 1 intermediary or holding company of a licensed entity,
- 2 interested party, permittee or licensed entity
- 3 representative. [A] <u>Unless prohibited under § 1201(h)(4.1)</u>
- 4 (relating to Pennsylvania Gaming Control Board established),
- \underline{a} board member may serve as an officer, employee or member of
- 6 the governing body of a nonprofit entity and may attend, make
- 7 personal contributions to and plan or preside over the
- 8 entity's fundraising events. A board member may permit his
- 9 name to appear on the letterhead used for fundraising events
- if the letterhead contains only the board member's name and
- 11 position with the nonprofit entity.
- 12 (7) Not meet or engage in discussions with any
- applicant, [person licensed under this part] <u>licensed entity</u>,
- 14 <u>permittee</u>, [or a] licensed entity representative <u>or person</u>
- who provides goods, property or services to a slot machine
- 16 <u>licensee</u> unless the meeting or discussion occurs on the
- 17 business premises of the board and is recorded in a log
- maintained for this purpose. The log shall be available for
- 19 public inspection during the regular business hours of the
- board and shall be posted on the board's Internet website.
- 21 The log shall include the date and time of the meeting or
- discussion, the names of the participants and the subject
- 23 matter discussed. The provisions of this paragraph shall not
- apply to meetings [of the board] to consider matters
- requiring the physical inspection of the equipment or
- 26 premises of an applicant or a licensed entity at [their] the
- location of the licensed facility.
- 28 (8) Avoid impropriety and the appearance of impropriety
- 29 at all times and observe standards and conduct that promote
- 30 public confidence in the oversight of gaming.

1 Comply with any other laws, rules or regulations 2 relating to the conduct of a member. (c.1) Prohibitions.--3 (1) No member or attorney of the Office of Chief Counsel 4 advising the board on a particular licensing issue or 5 proceeding or employee whose duties relate to licensing and 6 who is advising the board on a particular licensing issue or 7 proceeding shall engage in any ex parte communication with 8 9 any person. 10 (2) No attorney representing the bureau or the Office of Enforcement Counsel or an applicant, licensee or permittee in 11 12 any proceeding shall engage in an ex parte communication with a member, an attorney of the Office of Chief Counsel advising 13 14 the board on a proceeding or a hearing officer of the board. 15 (3) No employee of the bureau or the Office of Enforcement Counsel who is involved in a proceeding shall 16 17 engage in an ex parte communication with a member, an 18 attorney of the Office of Chief Counsel who is advising the 19 board on the proceeding or a hearing officer of the board. 20 (c.2) Procedures relating to ex parte communications. --21 (1) An ex parte communication received or engaged in by 22 a board member, employee or hearing officer shall be recorded in a log maintained for this purpose. The log shall be 23 24 available for public inspection during the regular business 25 hours of the board and shall be posted on the board's Internet website. The individual recording the ex parte 26 27 communication shall include: (i) The date and time of the ex parte communication. 28 29 (ii) The name of any other individual involved in 30 the ex parte communication.

1	<u>(iii) The subject matter and substance of the ex</u>
2	parte communication.
3	(2) In addition to documenting an ex parte communication
4	under paragraph (1), notification and an opportunity to
5	respond shall be provided to the following:
6	(i) A board member or employee shall promptly notify
7	the board and all persons directly affected by the
8	anticipated vote or action of the board of the substance
9	of the communication.
10	(ii) A hearing officer shall promptly notify the
11	board and all parties to the proceeding before the
12	hearing officer of the substance of the communication.
13	(3) (i) A board member, employee or hearing officer who
14	received or engaged in an ex parte communication shall
15	recuse himself from any hearing or other proceeding
16	related to the ex parte communication if the context and
17	substance of the ex parte communication creates
18	substantial reasonable doubt as to the individual's
19	ability to act objectively, independently or impartially.
20	(ii) A board member, employee or hearing officer who
21	elects not to recuse himself based on an ex parte
22	communication shall state his reasons for doing so on the
23	record prior to the commencement of the hearing or
24	proceeding.
25	(iii) If a legislative appointee recuses himself
26	from any hearing or other proceeding under this section,
27	any qualified majority vote required under this part
28	shall consist of all of the remaining legislative
29	appointees and at least two gubernatorial appointees.
30	(iv) Failure of a hearing officer or employee to

- 1 recuse himself from a hearing or other proceeding due to
- 2 receipt of an ex parte communication under this section
- 3 <u>shall be grounds for appeal to the board of the failure</u>
- 4 <u>to recuse.</u>
- 5 <u>(v) Failure of a board member to recuse himself from</u>
- a hearing or other proceeding due to receipt of an ex
- 7 parte communication under this section shall be grounds
- 8 <u>for appeal of a decision to a court of competent</u>
- 9 jurisdiction if the board action being appealed would not
- 10 <u>have occurred without the participation of the board</u>
- 11 <u>member who received the ex parte communication.</u>
- 12 (d) Ex officio members.--The restrictions under subsection
- 13 (c)(5) shall not apply to ex officio members.
- 14 (e) Definitions.--As used in this section, the following
- 15 words and phrases shall have the meanings given to them in this
- 16 subsection:
- "Ex parte communication." An off-the-record communication
- 18 <u>engaged in or received</u> by a member [or], employee <u>or hearing</u>
- 19 officer of the board regarding the merits of or any fact in
- 20 issue relating to a pending matter before the board or which may
- 21 reasonably be expected to come before the board in a contested
- 22 on-the-record proceeding. The term shall not include off-the-
- 23 record communications by or between a member [or], employee or
- 24 hearing officer of the board, Department of Revenue,
- 25 Pennsylvania State Police, Attorney General or other law
- 26 enforcement official prior to the beginning of the proceeding
- 27 solely for the purpose of seeking clarification or correction to
- 28 evidentiary materials intended for use in the proceedings.
- 29 "Immediate family." The spouse, parents, children and
- 30 siblings and the spouses of any of those individuals.

- 1 ["Licensed entity representative." A person acting on behalf
- 2 of or representing the interest of any applicant, licensee,
- 3 permittee or registrant, including an attorney, agent or
- 4 lobbyist, regarding any matter which may reasonably be expected
- 5 to come before the board.]
- 6 Section 6. Title 4 is amended by adding a section to read:
- 7 § 1202.2. Expenses of the Pennsylvania Gaming Control Board.
- 8 Members and employees of the board shall only be reimbursed
- 9 for actual and reasonable expenses incurred during the
- 10 performance of their duties. In order to receive reimbursement
- 11 for an expense in excess of \$10, the member or employee shall
- 12 <u>submit a receipt validating the expense incurred.</u>
- 13 Reimbursements, allowances or other payments in an amount
- 14 greater than the expenses for which receipts are submitted are
- 15 prohibited. Receipts and requests for reimbursement shall be
- 16 financial records for purposes of the act of February 14, 2008
- 17 (P.L.6, No.3), known as the Right-to-Know Law.
- 18 Section 7. Section 1205(b)(1) and (2) of Title 4 are amended
- 19 and the subsection is amended by adding paragraphs to read:
- 20 § 1205. License or permit application hearing process; public
- 21 input hearings.
- 22 * * *
- 23 (b) Public input hearing requirement.--
- 24 (1) [Prior to licensing a facility under this part, the
- 25 board shall hold at least one public input hearing on the
- 26 matter.] The board shall hold at least one public input
- 27 hearing prior to:
- 28 <u>(i) Licensing a facility.</u>
- 29 <u>(ii) Approving the structural redesign of a licensed</u>
- facility located in a city of the first class.

1 (2) All public input hearings [relating to an

2 application for a slot machine license] <u>under paragraph (1)</u>

3 shall be held in the municipality where the facility will be,

4 <u>or is,</u> located and shall be organized in cooperation with the

5 municipality.

6 * * *

- 7 (4) In addition to any witnesses scheduled to testify
- 8 <u>under paragraph (3), the board shall establish a public</u>
- 9 <u>comment period during which time members of the public may</u>
- 10 address the board regarding the proposed license or
- 11 <u>structural redesign under paragraph (1). The board, in its</u>
- 12 <u>discretion, may place reasonable time limits on an</u>
- individual's comments.
- 14 Section 8. Sections 1206(f), 1207(4), 1208(1)(i) and (ii)
- 15 and 1209(b) of Title 4 are amended to read:
- 16 § 1206. Board minutes and records.
- 17 * * *
- 18 (f) Confidentiality of information.--[All]
- 19 (1) The following information submitted by an applicant
- 20 pursuant to section 1310(a) (relating to slot machine license
- 21 application character requirements) or 1308(a.1) (relating to
- 22 applications for license or permit) or obtained by the board
- or the bureau as part of a background or other investigation
- from any source shall be [considered] confidential[.] and
- 25 withheld from public disclosure:
- (i) All information relating to good character,
- 27 <u>honesty and integrity, including family, habits,</u>
- 28 reputation, history of criminal activity, business
- 29 <u>activities, financial affairs and business, professional</u>
- and personal associations submitted under section 1310(a)

Τ	or 1308(a.1) or otherwise obtained by the board or the
2	bureau.
3	(ii) Nonpublic personal information, including
4	telephone numbers, Social Security numbers, educational
5	records, memberships, medical records, tax returns and
6	declarations, actual or proposed compensation, financial
7	account records, creditworthiness or a financial
8	condition relating to an applicant, licensee or permittee
9	or the immediate family thereof.
10	(iii) Documents and information relating to
11	proprietary information, trade secrets, patents or
12	exclusive licenses, architectural and engineering plans
13	and information relating to competitive marketing
14	materials and strategies, which may include customer-
15	identifying information or customer prospects for
16	services subject to competition.
17	(iv) Security information, including risk prevention
18	plans, detection and countermeasures, emergency
19	management plans, security and surveillance plans,
20	equipment and usage protocols and theft and fraud
21	prevention plans and countermeasures.
22	(v) Information with respect to which there is a
23	reasonable possibility that public release or inspection
24	of the information would constitute an unwarranted
25	invasion into personal privacy of any individual as
26	determined by the board.
27	(vi) Records of an applicant or licensee not
28	required to be filed with the Securities and Exchange
29	Commission by issuers that either have securities
30	registered under section 12 of the Securities Exchange

1	Act of 1934 (48 Stat. 881, 15 U.S.C. § 78a et seq.) or
2	are required to file reports under section 15(d) of the
3	Securities Exchange Act of 1934.
4	(vii) Records considered nonpublic matters or
5	information by the Securities and Exchange Commission as
6	provided by 17 CFR 200.80 (relating to commission records
7	and information).
8	No claim of confidentiality shall be made regarding any
9	information from a criminal history record check under 18
10	Pa.C.S. Ch. 91 (relating to criminal history record
11	information) or that is otherwise publicly available in this
12	Commonwealth or another jurisdiction.
13	(2) Except as provided in section 1517(f) (relating to
14	[investigation] $\underline{\text{investigations}}$ and enforcement), the
15	<pre>confidential information shall be withheld from public</pre>
16	disclosure in whole or in part, except that any confidential
17	information shall be released upon the lawful order of a
18	court of competent jurisdiction or, with the approval of the
19	Attorney General, to a duly authorized law enforcement agency
20	or shall be released to the public, in whole or in part, to
21	the extent that such release is requested by an applicant and
22	does not otherwise contain confidential information about
23	another person.
24	(3) The board may seek a voluntary waiver of
25	confidentiality from an applicant or licensed entity but may
26	not require any applicant or licensed entity to waive any
27	confidentiality provided for in this subsection as a
28	condition for the approval of a license or any other action
29	of the board. Any [person who violates this subsection]
30	employee or contractor who publicly discloses confidential

- 1 <u>information in violation of this subsection commits a</u>
- 2 <u>misdemeanor and</u> shall be administratively disciplined by
- discharge, suspension, termination of contract or other
- 4 formal disciplinary action as the board deems appropriate.
- 5 * * *
- 6 § 1207. Regulatory authority of board.
- 7 The board shall have the power and its duties shall be to:
- 8 * * *
- 9 (4) Require that each licensed entity provide to the
- 10 board its audited annual financial statements, with such
- 11 additional detail as the board from time to time shall
- require, which information shall be submitted not later than
- 13 [60] 90 days after the end of the licensee's fiscal year.
- 14 * * *
- 15 § 1208. Collection of fees and fines.
- 16 The board has the following powers and duties:
- 17 (1) To levy and collect fees from the various
- 18 applicants, licensees and permittees to fund the operations
- of the board. The fees shall be deposited into the State
- 20 Gaming Fund as established in section 1403 (relating to
- 21 establishment of State Gaming Fund and net slot machine
- 22 revenue distribution) and distributed to the board upon
- appropriation by the General Assembly. In addition to the
- fees set forth in sections 1209 (relating to slot machine
- license fee) and 1305 (relating to Category 3 slot machine
- license), the board shall assess and collect fees as follows:
- 27 (i) Supplier licensees shall pay a fee of \$25,000
- upon the issuance of a license and \$10,000 for the annual
- renewal of a supplier license. When the renewal period
- 30 under section 1317(c)(1) (relating to supplier licenses)

- is three years, the fee shall be \$30,000 for the renewal.
- 2 (ii) Manufacturer licensees shall pay a fee of
- 3 \$50,000 upon the issuance of a license and \$25,000 for
- 4 the annual renewal of a manufacturer license. When the
- 5 renewal period under section 1317.1(c)(1) (relating to
- 6 manufacturer licenses) is three years, the fee shall be
- 7 \$75,000 for the renewal.
- 8 * * *
- 9 § 1209. Slot machine license fee.
- 10 * * *
- 11 (b) Term.--A slot machine license, after payment of the fee,
- 12 shall be in effect unless suspended, revoked or not renewed by
- 13 the board upon good cause consistent with the license
- 14 requirements as provided for in this part. Slot machine
- 15 licensees shall be required to update the information in their
- 16 initial applications annually, and the license of a licensee in
- 17 good standing shall be updated and renewed annually for two
- 18 subsequent years following the initial license issuance.
- 19 Thereafter, license renewals shall be every three years. As to
- 20 the renewal of a license, no additional license fee pursuant to
- 21 subsection (a) shall be required.
- 22 * * *
- 23 Section 9. Section 1211 of Title 4 is amended by adding a
- 24 subsection to read:
- 25 § 1211. Reports of board.
- 26 * * *
- 27 <u>(a.1) Expenses.--Beginning 30 days after the effective date</u>
- 28 of this subsection, the board shall post by the fifteenth of
- 29 each month on its Internet website a list of all its itemized
- 30 expenses of employees and members for the preceding month. The

- 1 <u>list shall identify the nature of the expense and the employee</u>
- 2 or board member to which an expense is attributable. The list
- 3 shall include each expense for which a receipt is submitted to
- 4 <u>obtain reimbursement. If the expense is directly attributable to</u>
- 5 or paid by a licensed facility, the list shall identify the
- 6 <u>facility</u>. By October 1 of each year, a final report of all
- 7 <u>expenses for the preceding fiscal year shall be posted on the</u>
- 8 <u>board's Internet website and shall be transmitted to the</u>
- 9 Appropriations Committee of the Senate, the Community, Economic
- 10 and Recreational Development Committee of the Senate, the
- 11 Appropriations Committee of the House of Representatives and the
- 12 <u>Gaming Oversight Committee of the House of Representatives.</u>
- 13 * * *
- 14 Section 10. Section 1213 of Title 4 is amended to read:
- 15 § 1213. License or permit prohibition.
- 16 (1) [No applicant for a license or permit under this
- part, including principals and key employees,] The board
- shall be prohibited from granting a principal license or key
- 19 employee license to a person who has been convicted of a
- felony [or gambling offense] in any jurisdiction [shall be
- 21 issued a license or permit unless 15 years has elapsed from
- 22 the date of expiration of the sentence for the offense].
- 23 (2) [When determining whether to issue a license or
- 24 permit to an permit applicant who has been convicted in any
- jurisdiction of a felony or gambling offense, In addition to
- the prohibition under paragraph (1), the board shall be
- 27 <u>prohibited from granting the following:</u>
- 28 (i) A principal license or key employee license to a
- 29 <u>person who has been convicted of a gambling offense in</u>
- any jurisdiction that is not classified as a felony

- 1 unless 15 years has elapsed from the date of the expiration of the sentence for the offense. 2 (ii) A gaming employee permit or license other than 3 a principal license or key employee license to a person 4 who has been convicted of a felony or gambling offense 5 unless 15 years has elapsed from the date of the 6 expiration of the sentence for the offense. 7 8 (3) In determining whether to issue a license or permit 9 under paragraph (2), the board shall consider the following 10 factors: [(1)] (i) The nature and duties of the applicant's 11 12 position with the licensed entity. 13 [(2)] (ii) The nature and seriousness of the offense 14 or conduct. 15 [(3)] (iii) The circumstances under which the offense or conduct occurred. 16 17 [(4)] <u>(iv)</u> The age of the applicant when the offense 18 or conduct was committed. 19 [(5)] (v) Whether the offense or conduct was an 20 isolated or a repeated incident. 21 [(6)] (vi) Any evidence of rehabilitation, including 22 good conduct in the community, counseling or psychiatric 23 treatment received and the recommendation of persons who 24 have substantial contact with the applicant. 25 Section 10.1. Section 1308 of Title 4 is amended by adding a 26 subsection to read: 27 § 1308. Applications for license or permit. 28 * * * 29 (a.1) Submission of information. -- Notwithstanding the provisions of 18 Pa.C.S. § 9124(b) (relating to use of records 30
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- 1 by licensing agencies), an application for a license or permit
- 2 <u>under this part shall include all arrests and convictions of the</u>
- 3 applicant, including summary offenses. The information shall
- 4 <u>include:</u>
- 5 (1) A brief description of the circumstances surrounding
- 6 <u>the arrest.</u>
- 7 (2) The specific offense charged.
- 8 (3) The ultimate disposition of the charges, including
- 9 the details of any dismissal, plea bargain, conviction or
- sentence, including any pardon, expungement or order of
- 11 Accelerated Rehabilitative Disposition.
- 12 * * *
- 13 Section 10.2. Sections 1310, 1317(c)(1), 1317.1(c)(1),
- 14 1321(a)(2), 1326(a), 1328(b) and 1329 of Title 4 are amended to
- 15 read:
- 16 § 1310. Slot machine license application character
- 17 requirements.
- 18 (a) Application. --
- 19 (1) Every application for a slot machine license shall
- include such information, documentation and assurances as may
- 21 be required to establish by clear and convincing evidence the
- 22 applicant's <u>suitability</u>, <u>including</u> good character, honesty
- and integrity. Information shall include, without limitation,
- information pertaining to family, habits, character,
- reputation, criminal history background, business activities,
- financial affairs and business, professional and personal
- associates, covering at least the ten-year period immediately
- 28 preceding the filing date of the application.
- 29 (2) Notwithstanding 18 Pa.C.S. § 9124(b) (relating to
- 30 use of records by licensing agencies), a conviction that has

- been expunded or overturned, or for which a person has been
- 2 pardoned or an order of Accelerated Rehabilitative
- 3 Disposition has been issued, shall be included with an
- 4 <u>application and shall be considered by the board as part of</u>
- 5 <u>the review of the applicant's suitability under paragraph</u>
- 6 <u>(1).</u>
- 7 (b) Civil judgments and law enforcement agency
- 8 information. -- Each applicant shall notify the board of any civil
- 9 judgments obtained against the applicant pertaining to antitrust
- 10 or security regulation laws of the Federal Government, this
- 11 Commonwealth or any other state, jurisdiction, province or
- 12 country. In addition, each applicant shall produce a letter of
- 13 reference from law enforcement agencies having jurisdiction in
- 14 the applicant's place of residence and principal place of
- 15 business, which letter of reference shall indicate that the law
- 16 enforcement agencies do not have any pertinent information
- 17 concerning the applicant or, if the law enforcement agency does
- 18 have information pertaining to the applicant, shall specify the
- 19 nature and content of that information. If no letters are
- 20 received within 30 days of the request, the applicant may submit
- 21 a statement under oath which is subject to the penalty for false
- 22 swearing under 18 Pa.C.S. § 4903 (relating to false swearing)
- 23 that the applicant is or was during the period the activities
- 24 were conducted in good standing with the gaming or casino
- 25 enforcement or control agency.
- 26 (c) Gaming or casino enforcement agency information. -- If the
- 27 applicant has held a gaming license in a jurisdiction where
- 28 gaming activities are permitted, the applicant shall produce a
- 29 letter of reference from the gaming or casino enforcement or
- 30 control agency which shall specify the experiences of that

- 1 agency with the applicant, the applicant's associates and the
- 2 applicant's gaming operation. If no letters are received within
- 3 30 days of the request, the applicant may submit a statement
- 4 under oath which is subject to the penalty for false swearing
- 5 under 18 Pa.C.S. § 4903 that the applicant is or was during the
- 6 period the activities were conducted in good standing with the
- 7 gaming or casino enforcement or control agency.
- 8 (d) Agency records. -- Each applicant for a slot machine
- 9 <u>license, principal license or key employee license shall be</u>
- 10 required to apply to the Federal Government regarding agency
- 11 records under the Freedom of Information Act (Public Law 89-554,
- 12 5 U.S.C. § 522) pertaining to the applicant and provide the
- 13 board with the complete record received from the Federal
- 14 Government. The board may issue a conditional license to the
- 15 applicant prior to the receipt of information under this
- 16 subsection.
- 17 § 1317. Supplier licenses.
- 18 * * *
- 19 (c) Review and approval. -- Upon being satisfied that the
- 20 requirements of subsection (b) have been met, the board may
- 21 approve the application and issue the applicant a supplier
- 22 license consistent with all of the following:
- 23 (1) [The license shall be for a period of one year. Upon
- 24 expiration, the license may be renewed in accordance with
- subsection (d)] The initial license shall be for a period of
- one year and shall be subject to renewal annually under
- 27 <u>subsection (d) for two consecutive one-year periods following</u>
- 28 <u>the initial issuance. Thereafter, a license shall be subject</u>
- 29 to renewal every three years. Nothing in this paragraph shall
- 30 relieve the licensee of the affirmative duty to notify the

- 1 <u>board of changes to any information contained in the original</u>
- 2 application.
- 3 * * *
- 4 § 1317.1. Manufacturer licenses.
- 5 * * *
- 6 (c) Review and approval. -- Upon being satisfied that the
- 7 requirements of subsection (b) have been met, the board may
- 8 approve the application and grant the applicant a manufacturer
- 9 license consistent with all of the following:
- 10 (1) [The license shall be for a period of one year. Upon
- 11 expiration, a license may be renewed in accordance with
- 12 subsection (d)] The initial license shall be for a period of
- one year and shall be subject to renewal annually under
- 14 subsection (d) for two consecutive one-year periods following
- the initial issuance. Thereafter, a license shall be subject
- to renewal every three years. Nothing in this paragraph shall
- 17 relieve the licensee of the affirmative duty to notify the
- 18 board of any changes relating to the status of its license or
- relieve the licensee of its responsibility to notify the
- 20 <u>board of changes to any information contained in the original</u>
- 21 application.
- 22 * * *
- 23 § 1321. Additional licenses and permits and approval of
- 24 agreements.
- 25 (a) Requirements. -- In addition to the requirements for a
- 26 license or permit specifically set forth in this part, the board
- 27 may require a license [or], permit or other authorization, and
- 28 set a fee for the same, for any key or gaming employee or any
- 29 person who satisfies any of the following criteria:
- 30 * * *

- 1 (2) The person is presently not [otherwise] required to
- 2 be licensed <u>or permitted</u> under this part and provides any
- goods, property or services, including, but not limited to,
- 4 management contracts for compensation to a slot machine
- 5 licensee at the licensed facility. The board may by
- 6 regulation establish a classification system for a person who
- 7 provides goods, property or services to a slot machine
- 8 <u>licensee. If the classification system requires the person</u>
- 9 providing goods, property or services to submit to a criminal
- 10 history record check under 18 Pa.C.S. Ch. 91 (relating to
- criminal history record information), the board shall notify
- 12 <u>the slot machine licensee if the person providing goods,</u>
- 13 <u>property or services has been convicted of a felony or</u>
- 14 gambling offense.
- 15 * * *
- 16 § 1326. License renewals.
- 17 (a) Renewal.--All permits and licenses issued under this
- 18 part unless otherwise provided shall be subject to renewal on an
- 19 annual basis [upon the application of the holder of the permit
- 20 or license submitted to the board at least 60 days prior to the
- 21 expiration of the permit or license] for the first two years
- 22 <u>following the initial issuance. Thereafter, all permits and</u>
- 23 licenses shall be subject to renewal every three years. The
- 24 application for renewal shall be submitted at least 60 days
- 25 prior to the expiration of the permit or license and shall
- 26 include an update of the information contained in the initial
- 27 and any prior renewal applications and the payment of any
- 28 renewal fee required by this part. A permit or license for which
- 29 a completed renewal application and fee, if required, has been
- 30 received by the board will continue in effect unless and until

- 1 the board sends written notification to the holder of the permit
- 2 or license that the board has denied the renewal of such permit
- 3 or license.
- 4 * * *
- 5 § 1328. Change in ownership or control of slot machine
- 6 licensee.
- 7 * * *
- 8 (b) Qualification of purchaser of slot machine licensee;
- 9 change of control. -- The purchaser of the assets, other than in
- 10 the ordinary course of business, of any slot machine licensee
- 11 shall independently qualify for a license in accordance with
- 12 this part and shall pay the license fee as required by section
- 13 1209 (relating to slot machine license fee). A change in control
- 14 of any slot machine licensee shall require that the slot machine
- 15 licensee independently qualify for a license in accordance with
- 16 this part, and the slot machine licensee shall pay a new license
- 17 fee as required by section 1209, except as otherwise required by
- 18 the board pursuant to this section. The new license fee under
- 19 this section shall be paid upon the assignment and actual change
- 20 of control or ownership of the slot machine license.
- 21 * * *
- 22 § 1329. [Nonportability] Portability and relocation of slot
- 23 machine license.
- 24 (a) General rule. -- Each slot machine license shall only be
- 25 valid for the specific physical location within the municipality
- 26 and county for which it was originally granted.
- 27 (b) Petition.--In evaluating a petition to relocate, the
- 28 board shall consider the following factors:
- 29 <u>(1) The reason for the relocation.</u>
- 30 (2) A comparative analysis, submitted by the petitioner,

- detailing estimated gross terminal revenues at the new
- 2 location with estimated gross terminal revenues at the
- 3 original location.
- 4 (3) A comparative analysis, submitted by the petitioner,
- 5 <u>detailing the economic impact of the licensed facility at the</u>
- 6 new location with the estimated economic impact at the
- 7 <u>original location. The comparative analysis shall include the</u>
- 8 total cost of the project and projected direct and indirect
- 9 <u>employment figures.</u>
- 10 (4) A comprehensive traffic study commissioned by the
- 11 <u>board.</u>
- 12 <u>(5) Community support or opposition.</u>
- 13 (6) Any other information requested by the board.
- 14 (c) Relocation. -- A [No] slot machine licensee [shall] may be
- 15 permitted to move or relocate the physical location of the
- 16 licensed facility [without] with board approval [for] upon good
- 17 cause shown if:
- 18 (1) the relocated licensed facility remains within the
- 19 same county as originally licensed;
- 20 (2) the relocation will facilitate the timely operation
- of slot machines;
- 22 (3) the relocated licensed facility complies with all
- 23 <u>other provisions of this part related to the siting and</u>
- 24 <u>location of a licensed facility; and</u>
- 25 (4) relocation of the licensed facility is in the best
- interests of the Commonwealth.
- 27 <u>(d) Public input hearing.--The board shall hold at least one</u>
- 28 public input hearing in the municipality where the licensed
- 29 <u>facility will be located prior to approval of the relocation.</u>
- 30 (e) No grant or loan from the Commonwealth may be awarded

- 1 for the purpose of relocating or developing the relocated
- 2 licensed facility to comply with any conditions of approval of
- 3 the relocation.
- 4 Section 11. Title 4 is amended by adding a section to read:
- 5 § 1332. Appointment of trustee.
- 6 (a) Appointment. -- Upon petition of the Office of Enforcement
- 7 Counsel, the board may order the appointment of a trustee from
- 8 the list required under subsection (j) to act on behalf of the
- 9 <u>interests of the Commonwealth and the board to assure compliance</u>
- 10 with this part and any conditions imposed upon the slot machine
- 11 <u>license in the following circumstances:</u>
- 12 <u>(1) Upon the revocation, suspension or nonrenewal of a</u>
- 13 <u>slot machine license or a principal license of an individual</u>
- 14 who the board has determined controls a slot machine license.
- 15 (2) Upon the failure to renew a slot machine license or
- 16 <u>a principal license of an individual who the board has</u>
- 17 determined controls a slot machine licensee until the slot
- 18 machine or principal license is renewed or until the
- 19 discontinuation of the trusteeship pursuant to subsection
- 20 <u>(i)</u>.
- 21 (3) If necessary to protect the best interests of the
- 22 Commonwealth.
- 23 (b) Qualifications. -- The following shall apply:
- 24 (1) A trustee shall be required to obtain a principal
- 25 license. The board may appoint a trustee and award the
- trustee a temporary principal license as prescribed in board
- 27 regulations.
- 28 (2) Before assuming duties, a trustee shall execute and
- 29 file a bond for the faithful performance of the trustee's
- duties. The bond shall be payable to the board with sureties

- 1 and in the amount and form required by board order. The cost
- of the bond shall be paid by the former or suspended
- 3 licensee.
- 4 (c) Powers. -- A trustee appointed under this section shall
- 5 have all of the power and duties granted to the trustee by the
- 6 board. The board's order appointing the trustee shall set forth
- 7 the powers, duties and responsibilities of the trustees which
- 8 may include:
- 9 (1) Maintaining and operating the licensed facility in a
- 10 <u>manner that complies with this part and any conditions</u>
- imposed by the board.
- 12 (2) Maintaining and operating the licensed facility
- 13 <u>consistent with the measures generally taken in the ordinary</u>
- course of business including:
- 15 <u>(i) Entering into contracts.</u>
- 16 <u>(ii) Borrowing money.</u>
- 17 (iii) Pledging, mortgaging or otherwise encumbering
- 18 the licensed facility or property thereof as security for
- 19 the repayment of the trustee's loans subject to any
- 20 provisions and restrictions in any existing credit
- documents.
- 22 (iv) Hiring, firing and disciplining employees.
- 23 (3) Exercising the rights and obligations of the former
- or suspended licensee.
- 25 (4) Taking possession of all of the property of the slot
- 26 machine licensee, including its books, records and papers.
- 27 (5) Establishing accounts with financial institutions.
- An account may not be established with a financial
- 29 institution in which an affiliate of the former or suspended
- licensee, or in which the trustee, has a financial interest.

1	(6) Meeting with the former or suspended licensee.
2	(7) Meeting with principals and key employees at the
3	licensed facility.
4	(8) Meeting with the independent audit committee.
5	(9) Meeting with the board's executive director and
6	keeping the board's executive director apprised of actions
7	taken and the trustee's plans and goals for the future.
8	(10) Hiring legal counsel, accountants or other
9	consultants or assistants, with prior approval of the board,
10	as necessary to carry out the trustee's duties and
11	responsibilities.
12	(11) Settling or compromising with any debtor or
13	creditor of the former or suspended licensee, including any
14	taxing authority.
15	(12) Reviewing outstanding agreements to which the
16	former or suspended licensee is a party and advising the
17	board as to which, if any, of the agreements should be the
18	subject of scrutiny, examination or investigation by the
19	board.
20	(13) Obtaining board approval prior to any sale, change
21	of ownership, change of control, change of financial status,
22	restructuring, transfer of assets or execution of a contract
23	outside of the ordinary course of business.
24	(14) Obtaining board approval for any payments outside
25	of those made in the ordinary course of business.
26	(d) Compensation The board shall establish the
27	compensation of the trustee and shall review and approve
28	reasonable costs and expenses of the trustee, legal counsel,
29	accountants or other consultants or assistants hired by the
30	trustee and other persons the board may appoint in connection

- 1 with the trusteeship action. The compensation, costs and
- 2 <u>expenses shall be paid by the former or suspended licensee.</u>
- 3 Total compensation for the trustee and all individuals hired or
- 4 retained by the trustee under subsection (c) (10) shall not
- 5 exceed \$600 per hour in the aggregate.
- 6 (e) Reports. -- A trustee shall file reports with regard to
- 7 the administration of the trusteeship with the board in the form
- 8 and at intervals as the board orders. The board may direct that
- 9 copies or portions of the trustee's reports be mailed to
- 10 creditors or other parties in interest and make summaries of the
- 11 reports available to the public and shall post them on the
- 12 board's Internet website.
- 13 (f) Review of actions. -- A creditor or party in interest
- 14 aggrieved by any alleged breach of a delegated power or duty of
- 15 <u>a trustee in the discharge of the trustee's duties may request a</u>
- 16 review of the trustee's action or inaction by filing a petition
- 17 in accordance with board regulations. The petition must set
- 18 forth in detail the pertinent facts and the reasons why the
- 19 facts constitute the alleged breach. The board will review any
- 20 petition filed under this section and take whatever action, if
- 21 any, it deems appropriate.
- 22 (q) Effect of the trusteeship. -- After issuance of an order
- 23 to appoint a trustee, the former or suspended principal or slot
- 24 machine licensee may not exercise any of its privileges, collect
- 25 or receive any debts and pay out, sell, assign or transfer any
- 26 of its property to anyone without prior approval of the
- 27 <u>appointed trustee and the board.</u>
- 28 (h) Disposition of net earnings. -- During the period of
- 29 trusteeship, net earnings shall be deposited in an account
- 30 maintained for that purpose. Payment of net earnings during the

- 1 period of trusteeship may not be made by the trustee without the
- 2 prior approval of the board. A suspended or former principal or
- 3 slot machine licensee may request payment of all or a portion of
- 4 the net earnings during the period of trusteeship by filing a
- 5 petition in accordance with board regulation. The suspended or
- 6 former principal or slot machine licensee shall have the burden
- 7 of demonstrating good cause for the payment of the net earnings
- 8 <u>requested.</u>
- 9 (i) Discontinuation. -- The board may issue an order to
- 10 discontinue a trusteeship when:
- 11 (1) The board determines that the cause for which the
- 12 <u>trustee was appointed no longer exists.</u>
- 13 (2) The trustee has, with the prior approval of the
- 14 board, consummated the sale, assignment, conveyance or other
- disposition of all the property of the former principal or
- 16 slot machine licensee relating to the slot machine license.
- 17 Upon board approval of the discontinuation of the trusteeship,
- 18 the trustee shall, in an orderly manner, transfer the property
- 19 of the former or suspended principal or slot machine licensee.
- 20 (j) List of approved trustees. -- The board shall promulgate
- 21 regulations to establish a list of persons approved by the board
- 22 qualified to serve as a trustee. At a minimum, the regulations
- 23 shall provide for the following:
- 24 (1) The minimum qualifications an individual must
- 25 possess to be approved as a trustee, which shall include
- 26 <u>possession of a principal license.</u>
- 27 (2) The procedure for placement on or removal from the
- 28 list.
- 29 (3) Any other information the board deems necessary to
- 30 carry out the intent of this section.

- 1 Section 12. Section 1407 of Title 4 is amended by adding
- 2 subsections to read:
- 3 § 1407. Pennsylvania Gaming Economic Development and Tourism
- 4 Fund.
- 5 * * *
- 6 (e) Annual report. -- The Office of the Budget in cooperation
- 7 with the Department of Community and Economic Development shall
- 8 submit an annual report of all distribution of funds under this
- 9 <u>section to the chairman and minority chairman of the</u>
- 10 Appropriations Committee of the Senate, the chairman and
- 11 minority chairman of the Community, Economic and Recreational
- 12 <u>Development Committee of the Senate, the chairman and minority</u>
- 13 <u>chairman of the Appropriations Committee of the House of</u>
- 14 Representatives and the chairman and minority chairman of the
- 15 Gaming Oversight Committee of the House of Representatives. The
- 16 report shall include detailed information relating to transfers
- 17 made from the Pennsylvania Gaming Economic Development and
- 18 Tourism Fund and all reimbursements, distributions and payments
- 19 made under subsection (b). The report shall be submitted by
- 20 January 31, 2010, and by January 31 of each year thereafter.
- 21 (f) Local report. -- A city of the first class, city of the
- 22 <u>second class, county of the second class, convention center,</u>
- 23 professional hockey franchise, urban redevelopment authority,
- 24 airport authority or other entity that receives money from the
- 25 fund pursuant to an Economic Development Capital Budget under
- 26 this section shall submit an annual report to the Office of the
- 27 Budget, the chairman and minority chairman of the Appropriations
- 28 Committee of the Senate, the chairman and minority chairman of
- 29 the Community, Economic and Recreational Development Committee
- 30 of the Senate, the chairman and minority chairman of the

- 1 Appropriations Committee of the House of Representatives and the
- 2 chairman and the minority chairman of the Gaming Oversight
- 3 Committee of the House of Representatives. The report shall
- 4 include detailed information, including records of expenditures,
- 5 payments and other distributions made from money received under
- 6 <u>subsection</u> (b). The initial report shall include information on
- 7 <u>all funds received prior to January 31, 2010. The report shall</u>
- 8 be submitted by January 31, 2010, and by January 31 of each year
- 9 thereafter until all funds under this section are distributed or
- 10 received. An entity that receives funds after the effective date
- 11 of this section shall submit an initial report by January 31 of
- 12 the year following receipt of the funds.
- 13 (g) Distribution to international airport. -- Notwithstanding
- 14 the provisions of section 7(d) of the act of July 25, 2007
- 15 (P.L.342, No.53), known as the Pennsylvania Gaming Economic
- 16 Development and Tourism Fund Capital Budget Itemization Act of
- 17 2007, following the distribution of \$42.5 million of funds
- 18 allocated to the county for debt service and economic
- 19 development projects for an international airport in a county of
- 20 the second class under section 3(2)(i)(E) of said act, all
- 21 remaining funds shall be distributed directly to an authority
- 22 that operates an international airport in a county of the second
- 23 class.
- 24 Section 13. Sections 1408(c) and 1512(a.5) and (b) of Title
- 25 4 are amended to read:
- 26 § 1408. Transfers from State Gaming Fund.
- 27 * * *
- 28 (c) Local law enforcement grants.--Annually, the sum of
- 29 [\$5,000,000] \$3,000,000 shall be transferred to the board for
- 30 the purpose of issuing grants to local law enforcement agencies

- 1 to enforce and prevent [the unlawful operation of slot machines]
- 2 all forms of unlawful gambling in this Commonwealth. For
- 3 purposes of this subsection, the term "local law enforcement
- 4 <u>agency" shall include Pennsylvania State Police activities in a</u>
- 5 municipality which does not have a municipal police department
- 6 for activities in that municipality.
- 7 * * *
- 8 § 1512. Financial and employment interests.
- 9 * * *
- 10 (a.5) <u>State</u> Ethics Commission.—The <u>State</u> Ethics Commission
- 11 shall publish a list of all State, county, municipal and other
- 12 government positions that meet the definitions of "public
- 13 official" as defined under subsection (b) or "executive-level
- 14 public employee" [under subsection (b)]. The Office of
- 15 Administration shall assist the [Ethics Commission] commission
- 16 in the development of the list, which shall be published in the
- 17 Pennsylvania Bulletin biennially and on the board's website.
- 18 Upon request, each public official shall have a duty to provide
- 19 the [Ethics Commission] commission with adequate information to
- 20 accurately develop and maintain the list. The [Ethics
- 21 Commission] commission may impose a civil penalty under 65
- 22 Pa.C.S. § 1109(f) (relating to penalties) upon any public
- 23 official or executive-level public employee who fails to
- 24 cooperate with the [Ethics Commission] commission under this
- 25 subsection. An individual who relies in good faith on the list
- 26 published by the commission shall not be subject to any penalty
- 27 for a violation of this section.
- 28 (b) Definitions.--As used in this section, the following
- 29 words and phrases shall have the meanings given to them in this
- 30 subsection:

- 1 ["Executive-level public employee." The term shall include
- 3 (1) Deputy Secretaries of the Commonwealth and the Governor's Office executive staff.
- 5 (2) An employee of the Executive Branch with 6 discretionary power which may affect or influence the outcome 7 of a State agency's action or decision and who is involved in 8 the development of regulations or policies relating to a 9 licensed entity or who is involved in other matters under 10 this part. The term shall include an employee with law 11 enforcement authority.
 - (3) An employee of a county or municipality with discretionary powers which may affect or influence the outcome of the county's or municipality's action or decision and who is involved in the development of law, regulation or policy relating to a licensed entity or who is involved in other matters under this part. The term shall include an employee with law enforcement authority.
- 19 An employee of a department, agency, board, 20 commission, authority or other governmental body not included 21 in paragraph (1), (2) or (3) with discretionary power which 22 may affect or influence the outcome of the governmental 23 body's action or decision and who is involved in the 24 development of regulation or policy relating to a licensed 25 entity or who is involved in other matters under this part. 26 The term shall include an employee with law enforcement 27 authority.]
- "Financial interest." Owning or holding, or being deemed to hold, debt or equity securities or other ownership interest or profits interest. A financial interest shall not include any

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the following:

- 1 debt or equity security, or other ownership interest or profits
- 2 interest, which is held or deemed to be held in any of the
- 3 following:
- 4 (1) A blind trust over which the executive-level public
- 5 employee, public official, party officer or immediate family
- 6 member thereof may not exercise any managerial control or
- 7 receive income during the tenure of office and the period
- 8 under subsection (a). The provisions of this paragraph shall
- 9 apply only to blind trusts established prior to the effective
- 10 date of this paragraph.
- 11 (2) Securities that are held in a pension plan, profit-
- sharing plan, individual retirement account, tax-sheltered
- annuity, a plan established pursuant to section 457 of the
- 14 Internal Revenue Code of 1986 (Public Law 99-514, 26 U.S.C. §
- 15 1 et seq.) or any successor provision deferred compensation
- 16 plan whether qualified or not qualified under the Internal
- 17 Revenue Code of 1986 or any successor provision or other
- 18 retirement plan that:
- 19 (i) is not self-directed by the individual; and
- 20 (ii) is advised by an independent investment adviser
- 21 who has sole authority to make investment decisions with
- respect to contributions made by the individual to these
- plans.
- 24 (3) A tuition account plan organized and operated
- 25 pursuant to section 529 of the Internal Revenue Code of 1986
- 26 (Public Law 99-514, 26 U.S.C. § 529) that is not self-
- 27 directed by the individual.
- 28 (4) A mutual fund where the interest owned by the mutual
- fund in a licensed entity does not constitute a controlling
- 30 interest as defined in this part.

- 1 "Immediate family." A spouse, minor child or unemancipated
- 2 child.
- 3 "Law enforcement authority." The power to conduct
- 4 investigations of or to make arrests for criminal offenses.
- 5 "Party officer." A member of a national committee; a
- 6 chairman, vice chairman, secretary, treasurer or counsel of a
- 7 State committee or member of the executive committee of a State
- 8 committee; a county chairman, vice chairman, counsel, secretary
- 9 or treasurer of a county committee in which a licensed facility
- 10 is located; or a city chairman, vice chairman, counsel,
- 11 secretary or treasurer of a city committee of a city in which a
- 12 licensed facility is located.
- "Public official." The term shall include the following:
- 14 (1) The Governor, Lieutenant Governor, a member of the
- Governor's cabinet, Treasurer, Auditor General and Attorney
- 16 General of the Commonwealth.
- 17 (2) A member of the Senate or House of Representatives
- of the Commonwealth.
- 19 (3) An individual elected or appointed to any office of
- 20 a county or municipality that directly receives a
- 21 distribution of revenue under this part.
- 22 (4) An individual elected or appointed to a department,
- agency, board, commission, authority or other governmental
- body not included in paragraph (1), (2) or (3) that directly
- 25 receives a distribution of revenue under this part.
- 26 (5) An individual elected or appointed to a department,
- agency, board, commission, authority, county, municipality or
- other governmental body not included in paragraph (1), (2) or
- 29 (3) with discretionary power which may influence or affect
- 30 the outcome of an action or decision and who is involved in

- 1 the development of regulation or policy relating to a
- 2 licensed entity or who is involved in other matters under
- 3 this part.
- 4 The term does not include a member of a school board or an
- 5 individual who held an uncompensated office with a governmental
- 6 body prior to January 1, 2006, and who no longer holds the
- 7 office as of January 1, 2006. The term includes a member of an
- 8 advisory board or commission which makes recommendations
- 9 relating to a licensed facility.
- 10 Section 14. Title 4 is amended by adding a section to read:
- 11 § 1516.1. Prosecutorial and adjudicatory functions.
- 12 The board shall adopt regulations and procedures necessary to
- 13 <u>ensure that the Bureau of Investigations and Enforcement is a</u>
- 14 <u>distinct administrative entity and to prevent commingling of the</u>
- 15 investigatory and prosecutorial functions of the Bureau of
- 16 <u>Investigations and Enforcement under section 1517 (relating to</u>
- 17 <u>investigations and enforcement</u>) and the adjudicatory functions
- 18 of the board.
- 19 Section 15. Section 1517(a.1)(6) of Title 4 is amended,
- 20 subsection (a.2)(1) is amended by adding a subparagraph and
- 21 subsection (c) is amended by adding a paragraph to read:
- 22 § 1517. Investigations and enforcement.
- 23 * * *
- 24 (a.1) Powers and duties of bureau. -- The Bureau of
- 25 Investigations and Enforcement shall have the following powers
- 26 and duties:
- 27 * * *
- 28 (6) Conduct [audits] <u>reviews</u> of a licensed entity as
- necessary to ensure compliance with this part. [An audit] \underline{A}
- 30 <u>review</u> may include the review of accounting, administrative

- 1 and financial records, management control systems, procedures
- 2 and other records utilized by a licensed entity.
- 3 * * *
- 4 (a.2) Office of Enforcement Counsel.--
- 5 (1) There is established within the bureau an Office of
 6 Enforcement Counsel which shall act as the prosecutor in all
 7 noncriminal enforcement actions initiated by the bureau under
 8 this part and shall have the following powers and duties:

9 * * *

- 10 <u>(iv) Petition the board for the appointment of a</u>
- 11 <u>trustee under section 1332 (relating to appointment of</u>
- 12 <u>trustee</u>).
- 13 * * *
- 14 (c) Powers and duties of the Pennsylvania State Police. -- The
- 15 Pennsylvania State Police shall have the following powers and
- 16 duties:
- 17 * * *
- 18 (14) By March 1 of each year, the Commissioner of the
- 19 Pennsylvania State Police shall submit a report to the
- 20 Appropriations Committee of the Senate, the Community,
- 21 Economic and Recreational Development Committee of the
- 22 Senate, the Appropriations Committee of the House of
- 23 Representatives and the Gaming Oversight Committee of the
- House of Representatives. The report shall summarize law
- 25 <u>enforcement activities at each licensed facility during the</u>
- 26 previous calendar year and shall include all of the
- 27 following:
- 28 <u>(i) The number of arrests at each licensed facility.</u>
- 29 <u>(ii) A list of specific offenses charged for each</u>
- offense.

1	(iii) The number of criminal prosecutions resulting
2	<pre>from arrests.</pre>
3	(iv) The number of convictions resulting from
4	prosecutions.
5	(v) The number of Pennsylvania State Police troopers
6	assigned to each licensed facility and to the gaming unit
7	at the Pennsylvania State Police headquarters.
8	(vi) The number and nature of disciplinary actions
9	taken and complaints made against Pennsylvania State
10	Police troopers in a licensed facility.
11	(vii) The closest local police station, Pennsylvania
12	State Police station and regional Pennsylvania State
13	Police headquarters to each licensed facility.
14	* * *
15	Section 16. Section 1517.2 of Title 4 is amended to read:
16	§ 1517.2. Conduct of [public officials and] board employees.
17	(a) [Ex parte discussion prohibitedAn attorney
18	representing the bureau or the Office of Enforcement Counsel, or
19	an employee of the bureau or office involved in the hearing
20	process, shall not discuss the case ex parte with a hearing
21	officer, chief counsel or member] (Reserved).
22	(b) [Other prohibitionsA hearing officer, the chief
23	counsel or a member shall not discuss or exercise any
24	supervisory responsibility over any employee with respect to an
25	enforcement hearing with which the employee is involved]
26	(Reserved).
27	(c) Disqualification If it becomes necessary for the chief
28	counsel or member to become involved on behalf of the board in
29	any enforcement proceeding, the chief counsel or member shall be
30	prohibited from participating in the adjudication of that matter

- 1 and shall designate appropriate individuals to exercise
- 2 adjudicatory functions.
- 3 Section 17. The amendment of 4 Pa.C.S. § 1213 shall not
- 4 apply to any of the following:
- 5 (1) An application submitted before the effective date
- 6 of this section.
- 7 (2) Any license or permit issued prior to the effective
- 8 date of this section.
- 9 (3) The renewal of any license or permit issued prior to
- 10 the effective date of this section.
- 11 Section 18. This act shall take effect in 60 days.