THE GENERAL ASSEMBLY OF PENNSYLVANIA

HOUSE BILL

No. 2076 Session of 2009

INTRODUCED BY KORTZ, BELFANTI, CALTAGIRONE, FRANKEL, HORNAMAN, JOSEPHS, KULA, MANN, MARSHALL, McGEEHAN, MELIO, PASHINSKI, SIPTROTH AND VULAKOVICH, NOVEMBER 12, 2009

REFERRED TO COMMITTEE ON CONSUMER AFFAIRS, NOVEMBER 12, 2009

AN ACT

- 1 Amending the act of February 24, 1984 (P.L.92, No.17), entitled
- "An act regulating the purchase and sale of precious metals,"
- adding a short title and definitions; providing for mail-in
- 4 secondhand precious metals dealers; and making editorial
- 5 changes.
- 6 The General Assembly of the Commonwealth of Pennsylvania
- 7 hereby enacts as follows:
- 8 Section 1. The title and table of contents of the act of
- 9 February 24, 1984 (P.L.92, No.17), referred to as the Precious
- 10 Metal Sale Regulation Law, are amended to read:
- 11 AN ACT
- 12 Regulating the purchase and sale of precious metals; and
- 13 providing for mail-in secondhand precious metals dealers.
- 14 TABLE OF CONTENTS
- 15 <u>Chapter 1. Preliminary Provisions</u>
- 16 <u>Section 101. Short title.</u>
- 17 Section [1] 102. Definitions.
- 18 Chapter 3. Precious Metals Dealers
- 19 Section [2] 301. License required.

- 1 Section [3] 302. Records of transactions.
- 2 Section [4] 303. Dealer's retention of precious metal and
- 3 availability for inspection.
- 4 Section [5] <u>304</u>. Purchases from minors.
- 5 Section [6] 305. Posting of prices.
- 6 Section [7] 306. Scales and weighing devices.
- 7 Section [8] 307. Local ordinances.
- 8 Section [9] 308. Inspection of licensee.
- 9 Section [10] <u>309</u>. Penalty.
- 10 Chapter 5. Mail-In Secondhand Precious Metals Dealers
- 11 <u>Section 501. General provisions.</u>
- 12 <u>Section 502. Tendering payment.</u>
- 13 <u>Section 503. Inspection of records and premises.</u>
- 14 <u>Section 504. Holding period.</u>
- 15 Section 505. Penalties.
- 16 <u>Chapter 13. Miscellaneous Provisions</u>
- 17 Section [11] 1301. Severability.
- 18 Section [12] <u>1302</u>. Application.
- 19 Section [13] 1303. Effective date.
- 20 Section 2. The act is amended by adding a chapter heading:
- 21 CHAPTER 1
- 22 PRELIMINARY PROVISIONS
- 23 Section 3. The act is amended by adding a section to read:
- 24 Section 101. Short title.
- This act shall be known and may be cited as the Precious
- 26 Metals Sale Regulation Law.
- 27 Section 4. Section 1 of the act is renumbered and amended to
- 28 read:
- 29 Section [1] 102. Definitions.
- The following words and phrases when used in this act shall

- 1 have the meanings given to them in this section unless the
- 2 context clearly indicates otherwise:
- 3 "Dealer in precious metals." An individual, partnership,
- 4 association, corporation or business entity, who or which
- 5 purchases precious metals from the general public for resale or
- 6 refining or any individual who acts as agent for such
- 7 individual, partnership, association, corporation or business
- 8 entity for such purchase or purchases. Excluded from this
- 9 definition are financial institutions licensed under Federal or
- 10 State banking laws, the purchaser of precious metals who
- 11 purchases from a seller seeking a trade-in or allowance, the
- 12 manufacturers of jewelry or of other items composed, in whole or
- 13 in part, of gold, silver or platinum and the purchaser of
- 14 precious metals for his, her or its own use or ownership and not
- 15 for resale or refining.
- "Gold." Any alloy of the element gold, ten karat or of
- 17 greater fineness. A karat is 1/24 part, by weight, of the alloy
- 18 of the metallic element gold.
- 19 "Jewelry." A personal ornament that contains precious metals
- 20 and may contain gemstones.
- 21 "Mail-in secondhand precious metals dealer" or "secondhand
- 22 <u>dealer." A person or entity that:</u>
- 23 (1) conducts business within this Commonwealth and that
- contracts with other persons or entities to buy precious
- 25 metals or jewelry through an Internet website, the United
- 26 States mail or telemarketing; or
- 27 (2) conducts business within this Commonwealth and
- 28 <u>regularly engages in the business of purchasing jewelry or</u>
- 29 precious metals through the United States mail or Internet-
- 30 based transactions.

- 1 "Platinum." Any alloy of the element platinum, 750/1000 or
- 2 more parts per thousand, by weight, of pure platinum.
- 3 "Precious metals." Items containing or being of gold, silver
- 4 or platinum, including, but not limited to, jewelry and silver
- 5 services, but excluding coins, ingots, bullion or photographic
- 6 film or any article containing less than 5% of gold, silver or
- 7 platinum by weight.
- 8 <u>"Seller." A person or entity offering precious metals or</u>
- 9 jewelry for purchase which belong solely to that person or
- 10 entity and having absolute authority to sell such goods.
- 11 "Silver." Any alloy of the element silver, 900/1000 or more
- 12 parts per thousand, by weight, of pure silver.
- 13 <u>"Transaction." An event relating to the purchase of</u>
- 14 secondhand precious metals or jewelry by a mail-in secondhand
- 15 precious metals dealer.
- 16 "Working days." Excludes Saturdays, Sundays and Federal or
- 17 State legal holidays.
- 18 Section 5. The act is amended by adding a chapter heading to
- 19 read:
- 20 CHAPTER 3
- 21 PRECIOUS METALS DEALERS
- Section 6. Sections 2, 3, 4, 5, 6 and 7 of the act are
- 23 renumbered to read:
- 24 Section [2] 301. License required.
- 25 (a) Dealer.--A dealer in precious metals shall obtain a
- 26 license from the sheriff of each and every county in which the
- 27 dealer purchases precious metals.
- 28 (b) Application form. -- The application for such license
- 29 shall be on a form as prescribed in regulations promulgated by
- 30 the Attorney General.

- 1 (c) License fee.--The license fee shall not exceed \$50 per
- 2 year as set by the Attorney General. Such fee shall be paid into
- 3 the treasury of the county where the license is issued for the
- 4 use of the county.
- 5 (d) Duration of license. -- The license shall be for one year.
- 6 (e) Application to be public record. -- Such license
- 7 application shall be a public record available to the general
- 8 public for inspection.
- 9 Section [3] 302. Records of transactions.
- 10 (a) Dealers to keep record. -- Every dealer in precious metals
- 11 shall keep a record of every transaction upon a form approved by
- 12 the Attorney General. The record shall include as a minimum:
- 13 (1) The name, age and address of the seller which must
- 14 be verified by said dealer, requiring proof of identity from
- the seller sufficient to insure the accuracy of the
- 16 represented name and address of the seller.
- 17 (2) An accurate description of the property purchased,
- including any serial number or other identifying marks or
- 19 symbols and the date and hour of the transaction.
- 20 (b) Record to be maintained. -- Said record shall be
- 21 maintained by the dealer in precious metals for a period of one
- 22 year from the date of the transaction and shall be available for
- 23 inspection by any law enforcement official of the Federal
- 24 Government, the Commonwealth or any of its municipalities.
- 25 (c) Copy of record to district attorney. -- A copy of every
- 26 record of transaction shall be delivered or mailed to the
- 27 district attorney of the county in which a purchase of precious
- 28 metals is made by the close of the next working day after the
- 29 day on which the metal was purchased.
- 30 (d) Copy of record to police department in lieu of district

- 1 attorney. -- The district attorney may authorize such records to
- 2 be delivered or mailed to the police department of the
- 3 municipality in which the precious metal was purchased in lieu
- 4 of delivery or mailing to the district attorney.
- 5 (e) Time and manner of keeping records. -- The Attorney
- 6 General shall, by regulation, prescribe the time and manner in
- 7 which such records shall be maintained, the form of
- 8 identification which a dealer must require from the seller to
- 9 verify the seller's name and address and the person or persons
- 10 to whom such records shall be available.
- 11 Section [4] 303. Dealer's retention of precious metal and
- 12 availability for inspection.
- 13 (a) Precious metal to be retained for five days.--Each item
- 14 of precious metal purchased by a dealer in precious metals shall
- 15 be retained in unaltered condition for five full working days
- 16 after report of its purchase has been filed with the proper
- 17 district attorney or his designee.
- 18 (b) Precious metal to be available for inspection. -- Such
- 19 item of precious metal shall be available for inspection, during
- 20 the five working days, by law enforcement officials of the
- 21 Federal Government, the Commonwealth or any of its
- 22 municipalities in the course of their law enforcement duties. A
- 23 search warrant shall not be required unless the inspection is
- 24 made during hours other than those when the dealer in precious
- 25 metals is open for business.
- 26 (c) Law enforcement officials to give notice when they
- 27 believe item was stolen.--If a law enforcement official has
- 28 probable cause to believe an item of precious metal has been
- 29 stolen, he may give written notice to the dealer in precious
- 30 metals. Upon receipt of such written notice, such dealer in

- 1 precious metals shall retain the item in unaltered condition for
- 2 an additional seven days, unless the law enforcement officer in
- 3 writing recalls such notice.
- 4 (d) Court may order dealer to retain items.--Upon
- 5 application of the district attorney, any court of proper
- 6 jurisdiction, under its powers presently prescribed by law, may
- 7 order the dealer in precious metals to retain such item or items
- 8 of precious metal at such place and under such conditions as the
- 9 court may decree.
- 10 (e) Where items to be retained. -- Each item of precious metal
- 11 to be retained, pursuant to this section, shall be retained
- 12 within the county of purchase at the location where purchased by
- 13 the dealer in precious metals, unless authorized in writing by
- 14 the district attorney or his designee to be retained elsewhere.
- 15 Section [5] 304. Purchases from minors.
- 16 The dealer in precious metals shall require any minor seeking
- 17 to sell precious metals to produce written authority of a
- 18 parent, guardian or person in loco parentis authorizing the sale
- 19 of such precious metals. Such authorization shall give the name
- 20 and address of authorizing person. The dealer in precious metals
- 21 shall verify that such sale is authorized by inquiry of such
- 22 parent, guardian or person in loco parentis. Minors shall be
- 23 required to wait three full working days before receiving
- 24 payment from the sale of precious metals.
- 25 Section [6] 305. Posting of prices.
- 26 Prices for the purchase of precious metals shall be posted by
- 27 the dealer in precious metals in compliance with rules and
- 28 regulations promulgated or to be promulgated by the Department
- 29 of Agriculture.
- 30 Section [7] <u>306</u>. Scales and weighing devices.

- 1 (a) Rules and regulations of Department of Agriculture. --
- 2 Scales and other weighing or measuring devices used by dealers
- 3 in precious metals shall be in accordance with rules and
- 4 regulations promulgated or to be promulgated by the Department
- 5 of Agriculture.
- 6 (b) Supervision and inspection of scales. -- Supervision and
- 7 inspection of such scales and weighing or measuring devices
- 8 shall be made by the appropriate State or municipal officers as
- 9 authorized by law or by the Department of Agriculture.
- 10 Section 7. Section 8 of the act is renumbered and amended to
- 11 read:
- 12 Section [8] 307. Local ordinances.
- 13 This [act] <u>chapter</u> shall not supersede or preclude the
- 14 adoption of any municipal ordinance applicable to dealers in
- 15 precious metals provided that such municipal ordinance meets the
- 16 minimum requirements of this act.
- 17 Section 8. Section 9 of the act is renumbered to read:
- 18 Section [9] 308. Inspection of licensee.
- 19 The acceptance of a license by a dealer in precious metals
- 20 implies consent to inspections of his, her or its premises by
- 21 law enforcement officials and officials authorized to enforce
- 22 laws and regulations pertaining to weights and measures. Such
- 23 inspections shall pertain to items of precious metals and to
- 24 scales and weighing or measuring devices.
- 25 Section 9. Section 10 of the act is renumbered and amended
- 26 to read:
- 27 Section [10] <u>309</u>. Penalty.
- 28 (a) Unlicensed dealers. -- The purchase of an item of precious
- 29 metal by an unlicensed dealer in precious metals shall
- 30 constitute a violation of this act and the dealer shall be

- 1 guilty of a misdemeanor of the third degree.
- 2 (b) Licensed dealers. -- Any licensed dealer in precious
- 3 metals who violates any provisions of this [act] chapter shall
- 4 be guilty of a misdemeanor of the third degree.
- 5 (c) Revocation of license and ineligibility. -- Any
- 6 individual, partnership, association, corporation or business
- 7 entity violating any provisions of this [act] chapter shall,
- 8 upon conviction, in addition to the penalties set forth in
- 9 subsections (a) and (b) hereof, suffer immediately revocation of
- 10 any existing license issued pursuant to the provisions of this
- 11 act and shall be ineligible to apply for a dealer's license
- 12 under this [act] chapter for a period of five years thereafter.
- 13 Section 10. The act is amended by adding a chapter to read:
- 14 CHAPTER 5
- 15 <u>MAIL-IN SECONDHAND PRECIOUS METALS DEALERS</u>
- 16 <u>Section 501. General provisions.</u>
- 17 (a) Licensure.--A mail-in secondhand precious metals dealer
- 18 may not conduct business under this chapter without being
- 19 licensed by the Attorney General in accordance with the
- 20 licensure requirements set forth in section 301. License fees
- 21 shall be remitted to the Office of Attorney General. The Office
- 22 of Attorney General shall regularly transmit to each sheriff's
- 23 office a list of licensees.
- 24 (b) Payment. -- A secondhand dealer may not remit payment to a
- 25 seller unless the seller has provided the following information:
- 26 (1) The seller's name, address, telephone number and e-
- 27 mail address, if available.
- 28 (2) The seller's driver's license number and issuing
- 29 state or other government-issued identification number.
- 30 (3) A sworn statement made by the seller that the seller

- 1 <u>is of lawful age and that the driver's license number or</u>
- 2 other government-issued identification number and other
- 3 identifying information provided by the seller is true and
- 4 <u>correct and that the seller is the lawful owner of the goods</u>
- 5 with absolute authority to sell the goods. The statement must
- 6 <u>include the following language: "I declare under penalty of</u>
- 7 perjury that the foregoing is true and correct."
- 8 (c) Transaction record. -- For every transaction, the
- 9 <u>secondhand dealer must keep a record of the following:</u>
- 10 <u>(1) A complete and accurate description of the seller's</u>
- 11 goods, including:
- (i) Precious metal type or, if jewelry, the type of
- jewelry.
- 14 (ii) Any other unique identifying marks, numbers or
- 15 <u>letters. The description must be in an electronic format</u>
- established by the Office of Attorney General.
- 17 (2) The date that the seller's goods were received by
- 18 the secondhand dealer.
- 19 This information must be provided to the appropriate law
- 20 enforcement agency within 24 hours after entering into the
- 21 contract unless other arrangements are made between the
- 22 secondhand dealer and the law enforcement agency.
- 23 (d) Electronic files. -- For every transaction, pictures of
- 24 the secondhand goods which are the subject of the transaction
- 25 must be available online for electronic viewing, via an Internet
- 26 website accessible by user name and password only, by a law
- 27 <u>enforcement agency at no charge. In addition, the electronic</u>
- 28 files must be searchable by a law enforcement agency for gueries
- 29 concerning property descriptions, secondhand dealer transaction
- 30 information and the seller's personal identification, including

- 1 address, state of residence and zip code.
- 2 (e) Record. -- A secondhand dealer must maintain, for a period
- 3 of not less than two years, all information provided under
- 4 <u>subsections (b) and (c) and all records of any transaction</u>
- 5 between the dealer and seller in a form that is easily
- 6 retrievable upon request by a law enforcement agency.
- 7 (f) Information to law enforcement. -- A secondhand dealer
- 8 <u>must provide the appropriate law enforcement agency with an</u>
- 9 <u>electronic copy of the name, address, telephone number, driver's</u>
- 10 license number or government-issued identification number and
- 11 <u>issuing state of the person from whom the dealer purchased or</u>
- 12 <u>acquired the precious metals or jewelry.</u>
- 13 <u>(g) Verification.--</u>
- 14 <u>(1) If a seller fails to provide the information</u>
- required under subsection (b) (1) and (2), the secondhand
- dealer may verify the identity and information of the seller
- 17 through a national provider of personal identification
- verification services. Evidence from the personal
- 19 identification verification service must be maintained by the
- 20 secondhand dealer and available for review by a law
- 21 enforcement agency upon request.
- 22 (2) Alternatively, a secondhand dealer must give written
- 23 notice to the seller, by United States mail or e-mail, if an
- e-mail address is provided by the seller, that information
- 25 otherwise required to be given by the seller under this
- 26 section has not been provided by the seller to the secondhand
- 27 <u>dealer. Notice of the deficient information must be sent by</u>
- the secondhand dealer no later than ten days after the
- 29 <u>transaction is received by the secondhand dealer. The</u>
- 30 secondhand dealer must specify in the notice that:

(i) The seller must provide the missing information

or must request the return of the property from the

secondhand dealer within 30 days after receiving notice

from the secondhand dealer.

(ii) The failure of the seller to provide the

(ii) The failure of the seller to provide the missing information or request return of the property within the applicable 30-day time period shall result in abandonment of the seller's property under Article XIII.1 of the act of April 9, 1929 (P.L.343, No.176), known as The Fiscal Code.

information or request return of the property within 30 days after receiving the notice, the seller's property is deemed abandoned and unclaimed property under the The Fiscal Code if the property's true market value is greater than \$50.

(4) Within 24 hours after the expiration of the 30-day hold period for the property, the secondhand dealer must notify the appropriate law enforcement agency of the abandonment of the property by electronic transmission or by sending a copy of the completed form authorized under this chapter to the Office of Attorney General.

(h) Duties of secondhand dealer. --

(1) If there is probable cause that goods held by a secondhand dealer are stolen, the law enforcement agency with jurisdiction over the secondhand dealer may place a 90-day written hold on the goods and may take possession of the goods from the dealer during the 90-day hold period. The 90-day hold period may be extended beyond 90 days by a court of competent jurisdiction upon a finding of probable cause that the property is stolen and further holding is necessary for

1 the purpose of trial or to safeguard the property.

(2) If the secondhand dealer maintains possession of the goods during any hold period, the secondhand dealer assumes all responsibility, civil and criminal, for the safekeeping of the property or evidence in question, including responsibility for the actions of any employee of the dealer.

- (3) While a hold order is in effect, the secondhand dealer must, if in possession of the goods, release the property subject to the hold order to the custody of a law enforcement agency for use in a criminal investigation.

 Release of the property to the law enforcement agency is not considered a waiver or release of the secondhand dealer's rights or interest in the property unless the secondhand dealer is not owed restitution for the property.
- (4) The property must be returned to the secondhand dealer upon completion of the criminal proceeding unless the court orders an alternative disposition or the secondhand dealer is not due restitution for the property. When another disposition is ordered, the court shall additionally order the person from whom the secondhand dealer acquired the property to pay restitution to the secondhand dealer in the amount that the secondhand dealer paid for the property together with reasonable attorney fees and costs.
- 24 <u>(i) Action for replevin.--</u>
- 25 (1) If the secondhand dealer contests the identification
 26 or ownership of the property, the person alleging ownership
 27 of the property may, if a timely report of the theft of the
 28 goods was made to the proper authorities, bring an action for
 29 replevin in a court of common pleas.
 - (2) The filing fees shall be waived by the clerk of the

- 1 court and the service fees shall be waived by the sheriff.
- 2 The court shall award the prevailing party attorney fees and
- 3 costs. In addition, if the filing party prevails in the
- 4 <u>replevin action, the court shall order payment of filing fees</u>
- 5 <u>to the clerk and service fees to the sheriff.</u>
- 6 (3) Upon the filing of the petition, the court shall set
- 7 <u>a hearing to be held at the earliest possible time. Upon</u>
- 8 receipt of a petition for a writ by a secondhand dealer, the
- 9 <u>dealer shall hold the property at issue until the court</u>
- determines the respective interests of the party.
- 11 (4) In addition to the civil petition for return remedy,
- 12 <u>the Commonwealth may file a motion as part of a pending</u>
- criminal case related to the property. The court in a
- criminal action has jurisdiction to determine ownership, to
- order return or other disposition of the property, and to
- order any appropriate restitution to any person. The order
- 17 must be entered upon hearing after proper notice has been
- 18 given to the secondhand dealer, the victim and the defendant
- in the criminal case.
- 20 Section 502. Tendering payment.
- 21 Any payment by a mail-in secondhand precious metals dealer
- 22 resulting from the sale, purchase, consignment or trade of
- 23 precious metals or jewelry must be made to the person or entity
- 24 by check to a lawful bank account or via a money services
- 25 <u>business licensed under the laws of this Commonwealth.</u>
- 26 Section 503. Inspection of records and premises.
- 27 A mail-in secondhand precious metals dealer must allow a law
- 28 enforcement agency to inspect its business records, inventory
- 29 and premises during normal business hours to ensure compliance
- 30 with this chapter.

- 1 <u>Section 504. Holding period.</u>
- 2 (a) General rule. -- A mail-in secondhand precious metals
- 3 dealer may not sell, barter, exchange, alter, adulterate, use or
- 4 <u>in any way dispose of goods purchased from a seller within ten</u>
- 5 <u>calendar days after the date payment is issued for the</u>
- 6 acquisition of the goods.
- 7 (b) Records. -- Records of the sale, purchase, consignment or
- 8 trade of precious metals or jewelry must be maintained by the
- 9 <u>secondhand dealer for at least two years after the date of the</u>
- 10 <u>transaction</u>.
- 11 <u>Section 505. Penalties.</u>
- 12 (a) Registration requirement. -- Any mail-in secondhand
- 13 precious metals dealer not licensed by the Office of Attorney
- 14 General as a mail-in secondhand precious metals dealer, or who
- 15 fails to comply with this chapter, commits a misdemeanor of the
- 16 third degree for each completed transaction. If an officer or
- 17 corporation is convicted of or pleads nolo contendere to any
- 18 such offense, the officer or corporation may not operate
- 19 thereafter for one year as a mail-in secondhand precious metals
- 20 dealer within this Commonwealth.
- 21 (b) False statements. -- Any person who knowingly gives false
- 22 personal identifying information to a mail-in secondhand
- 23 precious metals dealer, who provides a driver's license number
- 24 or government-issued identification number that does not belong
- 25 to the person or who makes any false statement with respect to
- 26 being of lawful age or the person's ownership of goods, and who
- 27 receives payment from the dealer commits:
- 28 (1) If the value of the money received is less than
- 29 \$300, a felony of the third degree.
- 30 (2) If the value of the money received is \$300 or more,

- 1 <u>a felony of the second degree.</u>
- 2 Section 11. The act is amended by adding a chapter heading
- 3 to read:
- 4 CHAPTER 13
- 5 <u>MISCELLANEOUS PROVISIONS</u>
- 6 Section 12. Sections 11, 12 and 13 of the act are renumbered
- 7 to read:
- 8 Section [11] 1301. Severability.
- 9 If any provision of this act or the application thereof to
- 10 any person or circumstances is held invalid, such invalidity
- 11 shall not affect other provisions or applications of the act
- 12 which can be given effect without the invalid provision or
- 13 application and, to this end, the provisions of this act are
- 14 declared to be severable.
- 15 Section [12] 1302. Application.
- 16 This act shall not be enforced until appropriate regulations
- 17 are promulgated by the Attorney General and the Department of
- 18 Agriculture.
- 19 Section [13] 1303. Effective date.
- This act shall take effect immediately.
- 21 Section 13. This act shall take effect immediately.