THE GENERAL ASSEMBLY OF PENNSYLVANIA

HOUSE BILL

No. 1906 Session of 2009

INTRODUCED BY COHEN, JOSEPHS, DENLINGER, STABACK, CALTAGIRONE, GEORGE, McGEEHAN, MELIO, BRIGGS, FRANKEL, GRUCELA, LONGIETTI, MANDERINO, MYERS, M. O'BRIEN, PALLONE, READSHAW, SIPTROTH, YOUNGBLOOD AND GIBBONS, AUGUST 6, 2009

REFERRED TO COMMITTEE ON STATE GOVERNMENT, AUGUST 6, 2009

AN ACT

Amending the act of October 27, 1955 (P.L.744, No.222), 1 entitled, as amended, "An act prohibiting certain practices 2 of discrimination because of race, color, religious creed, ancestry, age or national origin by employers, employment agencies, labor organizations and others as herein defined; 5 creating the Pennsylvania Human Relations Commission in the 6 Governor's Office; defining its functions, powers and duties; 7 providing for procedure and enforcement; providing for 9 formulation of an educational program to prevent prejudice; providing for judicial review and enforcement and imposing 10 penalties," further providing for title of act, for findings 11 and declaration of policy, for right to freedom from 12 discrimination, housing and public accommodation; defining 13 "genetic information"; and further providing for unlawful 14 discriminatory practices, for powers and duties of 15 commission, for educational program and for construction and 16 exclusiveness of remedy. 17 18 The General Assembly of the Commonwealth of Pennsylvania 19 hereby enacts as follows: 20 Section 1. The title and sections 2 and 3 of the act of 21 October 27, 1955 (P.L.744, No.222), known as the Pennsylvania 22 Human Relations Act, amended December 20, 1991 (P.L.414, No.51), 23 are amended to read:

AN ACT

2.4

- 1 Prohibiting certain practices of discrimination because of race,
- 2 color, religious creed, ancestry, age [or], sex, national
- 3 origin or genetic information, by employers, employment
- 4 agencies, labor organizations and others as herein defined;
- 5 creating the Pennsylvania Human Relations Commission in the
- 6 Governor's Office; defining its functions, powers and duties;
- 7 providing for procedure and enforcement; providing for
- 8 formulation of an educational program to prevent prejudice;
- 9 providing for judicial review and enforcement and imposing
- 10 penalties.
- 11 Section 2. Findings and Declaration of Policy.--
- 12 (a) The practice or policy of discrimination against
- 13 individuals or groups by reason of their race, color, familial
- 14 status, religious creed, ancestry, age, sex, national origin,
- 15 genetic information, handicap or disability, use of guide or
- 16 support animals because of the blindness, deafness or physical
- 17 handicap of the user or because the user is a handler or trainer
- 18 of support or quide animals is a matter of concern of the
- 19 Commonwealth. Such discrimination foments domestic strife and
- 20 unrest, threatens the rights and privileges of the inhabitants
- 21 of the Commonwealth, and undermines the foundations of a free
- 22 democratic state. The denial of equal employment, housing and
- 23 public accommodation opportunities because of such
- 24 discrimination, and the consequent failure to utilize the
- 25 productive capacities of individuals to their fullest extent,
- 26 deprives large segments of the population of the Commonwealth of
- 27 earnings necessary to maintain decent standards of living,
- 28 necessitates their resort to public relief and intensifies group
- 29 conflicts, thereby resulting in grave injury to the public
- 30 health and welfare, compels many individuals to live in

- 1 dwellings which are substandard, unhealthful and overcrowded,
- 2 resulting in racial segregation in public schools and other
- 3 community facilities, juvenile delinquency and other evils,
- 4 thereby threatening the peace, health, safety and general
- 5 welfare of the Commonwealth and its inhabitants.
- 6 (b) It is hereby declared to be the public policy of this
- 7 Commonwealth to foster the employment of all individuals in
- 8 accordance with their fullest capacities regardless of their
- 9 race, color, religious creed, ancestry, age, sex, national
- 10 origin, genetic information, handicap or disability, use of
- 11 quide or support animals because of the blindness, deafness or
- 12 physical handicap of the user or because the user is a handler
- 13 or trainer of support or guide animals, and to safeguard their
- 14 right to obtain and hold employment without such discrimination,
- 15 to assure equal opportunities to all individuals and to
- 16 safeguard their rights to public accommodation and to secure
- 17 housing accommodation and commercial property regardless of
- 18 race, color, familial status, religious creed, ancestry, age,
- 19 sex, national origin, genetic information, handicap or
- 20 disability, use of guide or support animals because of blindness
- 21 or deafness of the user or because the user is a handler or
- 22 trainer of guide or support animals.
- 23 (c) This act shall be deemed an exercise of the police power
- 24 of the Commonwealth for the protection of the public welfare,
- 25 prosperity, health and peace of the people of the Commonwealth
- 26 of Pennsylvania.
- 27 Section 3. Right to Freedom from Discrimination in
- 28 Employment, Housing and Public Accommodation. -- The opportunity
- 29 for an individual to obtain employment for which he is
- 30 qualified, and to obtain all the accommodations, advantages,

- 1 facilities and privileges of any public accommodation and of any
- 2 housing accommodation and commercial property without
- 3 discrimination because of race, color, familial status,
- 4 religious creed, ancestry, handicap or disability, age, sex,
- 5 national origin, genetic information, the use of a guide or
- 6 support animal because of the blindness, deafness or physical
- 7 handicap of the user or because the user is a handler or trainer
- 8 of support or guide animals is hereby recognized as and declared
- 9 to be a civil right which shall be enforceable as set forth in
- 10 this act.
- 11 Section 2. Section 4(b) of the act, amended December 20,
- 12 1991 (P.L.414, No.51), is amended and the section is amended by
- 13 adding a clause to read:
- 14 Section 4. Definitions.--As used in this act unless a
- 15 different meaning clearly appears from the context:
- 16 * * *
- 17 (b) The term "employer" includes the Commonwealth or any
- 18 political subdivision or board, department, commission or school
- 19 district thereof and any person employing four or more persons
- 20 within the Commonwealth, but except as hereinafter provided,
- 21 does not include religious, fraternal, charitable or sectarian
- 22 corporations or associations, except such corporations or
- 23 associations supported, in whole or in part, by governmental
- 24 appropriations. The term "employer" with respect to
- 25 discriminatory practices based on race, color, age, sex,
- 26 national origin, genetic information or non-job related handicap
- 27 or disability, includes religious, fraternal, charitable and
- 28 sectarian corporations and associations employing four or more
- 29 persons within the Commonwealth.
- 30 * * *

- 1 (bb) The term "genetic information" means any information_
- 2 <u>relating to genes, gene products and inherited characteristics</u>
- 3 that may derive from an individual or a family member. This term
- 4 includes, but is not limited to:
- 5 (1) Information regarding carrier status and increased
- 6 <u>likelihood of future disease or increased sensitivity to any</u>
- 7 substance.
- 8 (2) Information derived from:
- 9 <u>(i) laboratory tests that identify mutations in specific</u>
- 10 genes or chromosomes;
- 11 <u>(ii) physical medical examinations;</u>
- 12 <u>(iii) family histories;</u>
- 13 <u>(iv) inquiries;</u>
- 14 (v) tests of gene products; and
- 15 <u>(vi) direct analysis of genes or chromosomes.</u>
- Section 3. Sections 5(a), (b), (c), (f) and (g) and 7(i),
- 17 (j) and (k) of the act, amended December 20, 1991 (P.L.414,
- 18 No.51), are amended to read:
- 19 Section 5. Unlawful Discriminatory Practices. -- It shall be
- 20 an unlawful discriminatory practice, unless based upon a bona
- 21 fide occupational qualification, or in the case of a fraternal
- 22 corporation or association, unless based upon membership in such
- 23 association or corporation, or except where based upon
- 24 applicable security regulations established by the United States
- 25 or the Commonwealth of Pennsylvania:
- 26 (a) For any employer because of the race, color, religious
- 27 creed, ancestry, age, sex, national origin, genetic information
- 28 or non-job related handicap or disability or the use of a guide
- 29 or support animal because of the blindness, deafness or physical
- 30 handicap of any individual or independent contractor, to refuse

- 1 to hire or employ or contract with, or to bar or to discharge
- 2 from employment such individual or independent contractor, or to
- 3 otherwise discriminate against such individual or independent
- 4 contractor with respect to compensation, hire, tenure, terms,
- 5 conditions or privileges of employment or contract, if the
- 6 individual or independent contractor is the best able and most
- 7 competent to perform the services required. The provision of
- 8 this paragraph shall not apply, to (1) operation of the terms or
- 9 conditions of any bona fide retirement or pension plan which
- 10 have the effect of a minimum service requirement, (2) operation
- 11 of the terms or conditions of any bona fide group or employe
- 12 insurance plan, (3) age limitations placed upon entry into bona
- 13 fide apprenticeship programs of two years or more approved by
- 14 the State Apprenticeship and Training Council of the Department
- 15 of Labor and Industry, established by the act of July 14, 1961
- 16 (P.L.604, No.304), known as "The Apprenticeship and Training
- 17 Act." Notwithstanding any provision of this clause, it shall not
- 18 be an unlawful employment practice for a religious corporation
- 19 or association to hire or employ on the basis of sex in those
- 20 certain instances where sex is a bona fide occupational
- 21 qualification because of the religious beliefs, practices, or
- 22 observances of the corporation, or association.
- 23 (b) For any employer, employment agency or labor
- 24 organization, prior to the employment, contracting with an
- 25 independent contractor or admission to membership, to:
- 26 (1) Elicit any information or make or keep a record of or
- 27 use any form of application or application blank containing
- 28 questions or entries concerning the race, color, religious
- 29 creed, ancestry, age, sex, national origin, genetic information,
- 30 past handicap or disability or the use of a guide or support

- 1 animal because of the blindness, deafness or physical handicap
- 2 of any applicant for employment or membership. Prior to an offer
- 3 of employment, an employer may not inquire as to whether an
- 4 individual has a handicap or disability or as to the severity of
- 5 such handicap or disability. An employer may inquire as to the
- 6 individual's ability to perform the essential functions of the
- 7 employment.
- 8 (2) Print or publish or cause to be printed or published any
- 9 notice or advertisement relating to employment or membership
- 10 indicating any preference, limitation, specification or
- 11 discrimination based upon race, color, religious creed,
- 12 ancestry, age, sex, national origin, genetic information, non-
- 13 job related handicap or disability or the use of a guide or
- 14 support animal because of the blindness, deafness or physical
- 15 handicap of the user.
- 16 (3) Deny or limit, through a quota system, employment or
- 17 membership because of race, color, religious creed, ancestry,
- 18 age, sex, national origin, genetic information, non-job related
- 19 handicap or disability, the use of a guide or support animal
- 20 because of the blindness, deafness or physical handicap of the
- 21 user or place of birth.
- 22 (4) Substantially confine or limit recruitment or hiring of
- 23 individuals, with intent to circumvent the spirit and purpose of
- 24 this act, to any employment agency, employment service, labor
- 25 organization, training school or training center or any other
- 26 employe-referring source which services individuals who are
- 27 predominantly of the same race, color, religious creed,
- 28 ancestry, age, sex, national origin, genetic information or non-
- 29 job related handicap or disability.
- 30 (5) Deny employment because of a prior handicap or

- 1 disability.
- 2 Nothing in clause (b) of this section shall bar any
- 3 institution or organization for handicapped or disabled persons
- 4 from limiting or giving preference in employment or membership
- 5 to handicapped or disabled persons.
- 6 (c) For any labor organization because of the race, color,
- 7 religious creed, ancestry, age, sex, national origin, genetic
- 8 <u>information</u>, non-job related handicap or disability or the use
- 9 of a quide or support animal because of the blindness, deafness
- 10 or physical handicap of any individual to deny full and equal
- 11 membership rights to any individual or otherwise to discriminate
- 12 against such individuals with respect to hire, tenure, terms,
- 13 conditions or privileges of employment or any other matter,
- 14 directly or indirectly, related to employment.
- 15 * * *
- 16 (f) For any employment agency to fail or refuse to classify
- 17 properly, refer for employment or otherwise to discriminate
- 18 against any individual because of his race, color, religious
- 19 creed, ancestry, age, sex, national origin, genetic information,
- 20 non-job related handicap or disability or the use of a quide or
- 21 support animal because of the blindness, deafness or physical
- 22 handicap of the user.
- 23 (g) For any individual seeking employment to publish or
- 24 cause to be published any advertisement which in any manner
- 25 expresses a limitation or preference as to the race, color,
- 26 religious creed, ancestry, age, sex, national origin, genetic
- 27 <u>information</u>, non-job related handicap or disability or the use
- 28 of a guide or support animal because of the blindness, deafness
- 29 or physical handicap of any prospective employer.
- 30 * * *

- 1 Section 7. Powers and Duties of the Commission. -- The
- 2 Commission shall have the following powers and duties:
- 3 * * *
- 4 (i) To create such advisory agencies and conciliation
- 5 councils, local or state-wide, as will aid in effectuating the
- 6 purposes of this act. The Commission may itself or it may
- 7 empower these agencies and councils to (1) study the problems of
- 8 discrimination in all or specific fields of human relationships
- 9 when based on race, color, familial status, religious creed,
- 10 ancestry, age, sex, national origin, genetic information or
- 11 handicap or disability, and (2) foster, through community effort
- 12 or otherwise, good will among the groups and elements of the
- 13 population of the State. Such agencies and councils may make
- 14 recommendations to the Commission for the development of
- 15 policies and procedure in general. Advisory agencies and
- 16 conciliation councils created by the Commission shall be
- 17 composed of representative citizens, serving without pay, but
- 18 the Commission may make provision for technical and clerical
- 19 assistance to such agencies and councils, and for the payment of
- 20 the expenses of such assistance.
- 21 (j) To issue such publications and such results of
- 22 investigations and research as, in its judgment, will tend to
- 23 promote good will and minimize or eliminate discrimination
- 24 because of race, color, familial status, religious creed,
- 25 ancestry, age, sex, national origin, genetic information or
- 26 handicap or disability.
- 27 (k) To submit an annual report for each fiscal year by the
- 28 following March 31 to the General Assembly, the Labor and
- 29 Industry Committee of the Senate and the State Government
- 30 Committee of the House of Representatives and the Governor

- 1 describing in detail the types of complaints received, the
- 2 investigations, status of cases, Commission action which has
- 3 been taken, how many were found to have probable cause, how many
- 4 were resolved by public hearing and the length of time from the
- 5 initial complaint to final Commission resolution. It shall also
- 6 contain recommendations for such further legislation concerning
- 7 abuses and discrimination because of race, color, familial
- 8 status, religious creed, ancestry, national origin, genetic
- 9 information, age, sex, handicap or disability or the use of a
- 10 guide or support animal because of the blindness, deafness or
- 11 physical handicap of the user or because the user is a handler
- 12 or trainer of support or guide animals, as may be desirable.
- 13 * * *
- 14 Section 4. Section 8 of the act, amended July 12, 1996
- 15 (P.L.684, No.117), is amended to read:
- 16 Section 8. Educational Program. -- The Commission, in
- 17 cooperation with the Department of Education, is authorized to
- 18 recommend a multicultural educational program, designed for the
- 19 students of the schools in this Commonwealth and for all other
- 20 residents thereof, with emphasis on foreign cultural and
- 21 language studies, as well as on the basic shared precepts and
- 22 principles of United States culture, in order to promote
- 23 cultural understanding and appreciation and to further good will
- 24 among all persons, without regard to race, color, familial
- 25 status, religious creed, ancestry, age, sex, national origin,
- 26 genetic information, handicap or disability.
- Section 5. Section 12(b) of the act, amended December 20,
- 28 1991 (P.L.414, No.51), is amended to read:
- 29 Section 12. Construction and Exclusiveness of Remedy. --
- 30 * * *

- 1 (b) Except as provided in subsection (c), nothing contained
- 2 in this act shall be deemed to repeal or supersede any of the
- 3 provisions of any existing or hereafter adopted municipal
- 4 ordinance, municipal charter or of any law of this Commonwealth
- 5 relating to discrimination because of race, color, familial
- 6 status, religious creed, ancestry, age, sex, national origin,
- 7 genetic information or handicap or disability, but as to acts
- 8 declared unlawful by section five of this act the procedure
- 9 herein provided shall, when invoked, be exclusive and the final
- 10 determination therein shall exclude any other action, civil or
- 11 criminal, based on the same grievance of the complainant
- 12 concerned. If the complainant institutes any action based on
- 13 such grievance without resorting to the procedure provided in
- 14 this act, such complainant may not subsequently resort to the
- 15 procedure herein. In the event of a conflict between the
- 16 interpretation of a provision of this act and the interpretation
- 17 of a similar provision contained in any municipal ordinance, the
- 18 interpretation of the provision in this act shall apply to such
- 19 municipal ordinance.
- 20 * * *
- 21 Section 6. This act shall take effect in 60 days.