THE GENERAL ASSEMBLY OF PENNSYLVANIA

HOUSE BILL

No. 2005 Session of 2005

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R. STEVENSON, E. Z. TAYLOR, THOMAS, TIGUE, WANSACZ, WILT,
WOJNAROSKI, WRIGHT AND YOUNGBLOOD, OCTOBER 25, 2005

REFERRED TO COMMITTEE ON CONSUMER AFFAIRS, OCTOBER 25, 2005

AN ACT

1 Prohibiting the installation, transmission and use of computer
2   software that collects personally identifiable information;
3   authorizing the Attorney General and district attorneys to
4   bring civil actions against persons who violate this act; and
5   providing for damages.

6   The General Assembly of the Commonwealth of Pennsylvania

7 hereby enacts as follows:

8 Section 1. Short title.

9   This act shall be known and may be cited as the Computer

10 Spyware Protection Act.

11 Section 2. Legislative intent.

12   It is the intent of the General Assembly to protect owners

13 and operators of computers in this Commonwealth from the use of

14 spyware and malicious software, commonly referred to as malware,

15 that is deceptively or surreptitiously installed on the owner's

1 or the operator's computer.

2 Section 3. Definitions.

3   The following words and phrases when used in this act shall

4 have the meanings given to them in this section unless the

5 context clearly indicates otherwise:

6   "Cause to be copied." To distribute or transfer computer

7 software, or any component thereof. The term shall not include

8 the following:

9   (1) Transmission, routing, provision of intermediate

10   temporary storage or caching of software.

11   (2) A storage or hosting medium, such as a compact disc,

12   web site or computer server through which the software was

13   distributed by a third party.

14   (3) An information location tool, such as a directory,

15   index, reference, pointer or hypertext link, through which

16   the user of the computer located the software.

17   "Computer software." A sequence of instructions written in

18 any programming language that is executed on a computer. The

19 term does not include a data component of a web page that is not

20 executable independently of the web page.

21   "Computer virus." A computer program or other set of

22 instructions that is designed to degrade the performance of or

23 disable a computer or computer network and is designed to have

24 the ability to replicate itself on other computers or computer

25 networks without the authorization of the owners of those

26 computers or computer networks.

27   "Damage." Any significant impairment to the integrity or

28 availability of data, software, a system or information.

29   "Execute." When used with respect to computer software, the

30 term means the performance of the functions or the carrying out

1 of the instructions of the computer software.

2 "Intentionally deceptive." Any of the following:

3   (1) An intentionally and materially false or fraudulent

4   statement.

5   (2) A statement or description that intentionally omits

6   or misrepresents material information in order to deceive an

7   owner or operator of a computer.

8   (3) An intentional and material failure to provide a

9   notice to an owner or operator regarding the installation or

10   execution of computer software for the purpose of deceiving

11   the owner or operator.

12 "Internet." The global information system that is logically

13 linked together by a globally unique address space based on the

14 Internet Protocol (IP), or its subsequent extensions, and that

15 is able to support communications using the Transmission Control

16 Protocol/Internet Protocol (TCP/IP) suite, or its subsequent

17 extensions, or other IP-compatible protocols, and that provides,

18 uses or makes accessible, either publicly or privately, high-

19 level services layered on the communications and related

20 infrastructure described in this section.

21 "Message." A graphical or text communication presented to an

22 authorized user of a computer.

23 "Owner or operator." The owner or lessee of a computer or a

24 person using such computer with the owner or lessee's

25 authorization. The term does not include a person who owned a

26 computer prior to the first retail sale of the computer.

27 "Person." Any individual, partnership, corporation, limited

28 liability company or other organization, or any combination

29 thereof.

30 "Personally identifiable information." Any of the following

1 information if it allows the entity holding the information to

2 identify the owner or operator of a computer:

3   (1) The first name or first initial in combination with

4   the last name.

5   (2) A home or other physical address, including street

6   name.

7   (3) Personal identification code in conjunction with a

8   password required to access an identified account, other than

9   a password, personal identification number or other

10   identification number transmitted by an authorized user to

11   the issuer of the account or its agent.

12   (4) Social Security number, tax identification number,

13   driver's license number, passport number or any other

14   government-issued identification number.

15   (5) Account balance, overdraft history or payment

16   history that personally identifies an owner or operator of a

17   computer.

18 Section 4. Prohibitions; use of software.

19   It is unlawful for a person who is not an owner or operator

20 of a computer to cause computer software to be copied on such

21 computer knowingly or with conscious avoidance of actual

22 knowledge or willfully use such software to do any of the

23 following:

24   (1) Modify, through intentionally deceptive means,

25   settings of a computer that control any of the following:

26   (i) The web page that appears when an owner or

27   operator launches an Internet browser or similar computer

28   software used to access and navigate the Internet.

29   (ii) The default provider or web proxy that an owner

30   or operator uses to access or search the Internet.

1   (iii) An owner's or an operator's list of bookmarks
2   used to access web pages.
3   (2) Collect, through intentionally deceptive means,
4   personally identifiable information through any of the
5   following means:
6   (i) The use of a keystroke-logging function that
7   records all or substantially all keystrokes made by an
8   owner or operator of a computer and transfers that
9   information from the computer to another person.
10   (ii) In a manner that correlates personally
11   identifiable information with data regarding all or
12   substantially all of the Internet sites visited by an
13   owner or operator, other than Internet sites operated by
14   the person providing such software, if the computer
15   software was installed in a manner designed to conceal
16   from all authorized users of the computer the fact that
17   the software is being installed.
18   (iii) By extracting from the hard drive of an
19   owner's or an operator's computer, an owner's or an
20   operator's Social Security number, tax identification
21   number, driver's license number, passport number, any
22   other government-issued identification number, account
23   balances or overdraft history for a purpose unrelated to
24   any of the purposes of the software or service described
25   to an authorized user.
26   (3) Prevent, through intentionally deceptive means, an
27   owner's or an operator's reasonable efforts to block the
28   installation of or execution of or to disable computer
29   software by causing computer software that the owner or
30   operator has properly removed or disabled to automatically

1   reinstall or reactivate on the computer without the

2   authorization of an authorized user.

3   (4) Intentionally misrepresent that computer software

4   will be uninstalled or disabled by an owner's or an

5   operator's action.

6   (5) Through intentionally deceptive means, remove,

7   disable or render inoperative security, antispyware or

8   antivirus computer software installed on an owner's or an

9   operator's computer.

10   (6) Enable use of an owner's or an operator's computer

11   to do any of the following:

12   (i) Accessing or using a modem or Internet service

13   for the purpose of causing damage to an owner's or an

14   operator's computer or causing an owner or operator or a

15   third party affected by such conduct to incur financial

16   charges for a service that the owner or operator did not

17   authorize.

18   (ii) Opening multiple, sequential, stand-alone

19   messages in an owner's or an operator's computer without

20   the authorization of an owner or operator and with

21   knowledge that a reasonable computer user could not close

22   the messages without turning off the computer or closing

23   the software application in which the messages appear;

24   provided that this paragraph shall not apply to

25   communications originated by the computer's operating

26   system, originated by a software application that the

27   user chooses to activate, originated by a service

28   provider that the user chooses to use or presented for

29   any of the purposes described in section 6.

30   (iii) Transmitting or relaying commercial electronic

1   mail or a computer virus from the computer, where the

2   transmission or relaying is initiated by a person other

3   than the authorized user and without the authorization of

4   an authorized user.

5   (7) Modify any of the following settings related to the

6   computer's access to or use of the Internet:

7   (i) Settings that protect information about an owner

8   or operator for the purpose of taking personally

9   identifiable information of the owner or operator.

10   (ii) Security settings for the purpose of causing

11   damage to a computer.

12   (iii) Settings that protect the computer from the

13   uses identified in paragraph (6).

14   (8) Prevent, without the authorization of an owner or

15   operator, an owner's or an operator's reasonable efforts to

16   block the installation of or to disable computer software by

17   doing any of the following:

18   (i) Presenting the owner or operator with an option

19   to decline installation of computer software with

20   knowledge that, when the option is selected by the

21   authorized user, the installation nevertheless proceeds.

22   (ii) Falsely representing that computer software has

23   been disabled.

24   (iii) Requiring in an intentionally deceptive manner

25   the user to access the Internet to remove the software

26   with knowledge or reckless disregard of the fact that the

27   software frequently operates in a manner that prevents

28   the user from accessing the Internet.

29   (iv) Changing the name, location or other

30   designation information of the software for the purpose

1   of preventing an authorized user from locating the

2   software to remove it.

3   (v) Using randomized or intentionally deceptive

4   filenames, directory folders, formats or registry entries

5   for the purpose of avoiding detection and removal of the

6   software by an authorized user.

7   (vi) Causing the installation of software in a

8   particular computer directory or computer memory for the

9   purpose of evading authorized users' attempts to remove

10 the software from the computer.

11   (vii) Requiring, without the authority of the owner

12 of the computer, that an authorized user obtain a special

13 code or download software from a third party to uninstall

14 the software.

15 Section 5. Other prohibitions.

16   It is unlawful for a person who is not an owner or operator

17 of a computer to do any of the following with regard to the

18 computer:

19   (1) Induce an owner or operator to install a computer

20   software component onto the owner's or the operator's

21   computer by intentionally misrepresenting that installing

22   computer software is necessary for security or privacy

23   reasons or in order to open, view or play a particular type

24   of content.

25   (2) Using intentionally deceptive means to cause the

26   execution of a computer software component with the intent of

27   causing the computer to use such component in a manner that

28   violates any other provision of this chapter.

29 Section 6. Exceptions.

30   Sections 4 and 5 shall not apply to the monitoring of or

1 interaction with an owner's or an operator's Internet or other

2 network connection, service or computer by a telecommunications

3 carrier, cable operator, computer hardware or software provider

4 or provider of information service or interactive computer

5 service for network or computer security purposes, diagnostics,

6 technical support, maintenance, repair, network management,

7 authorized updates of computer software or system firmware,

8 authorized remote system management or detection or prevention

9 of the unauthorized use of or fraudulent or other illegal

10 activities in connection with a network, service or computer

11 software, including scanning for and removing computer software

12 prescribed under this act.

13 Section 7. Remedies.

14   (a) Civil actions.--The Attorney General, an Internet

15 service provider or software company that expends resources in

16 good faith assisting authorized users harmed by a violation of

17 this act; or a trademark owner whose mark is used to deceive

18 authorized users in violation of this act, may bring a civil

19 action against a person who violates any provision of this act

20 to recover actual damages, liquidated damages of at least $1,000

21 per violation of this act, not to exceed $1,000,000 for a

22 pattern or practice of such violations, attorney fees and costs.

23   (b) Trebel damages.--The court may increase a damage award

24 to an amount equal to not more than three times the amount

25 otherwise recoverable under subsection (a) if the court

26 determines that the defendant committed the violation willfully

27 and knowingly.

28   (c) Liquidated damages.--The court may reduce liquidated

29 damages recoverable under subsection (a), to a minimum of $100,

30 not to exceed $100,000 for each violation if the court finds

1   that the defendant established and implemented practices and

2   procedures reasonably designed to prevent a violation of this

3   act.

4   (d) Other damages.--In the case of a violation of section

5   4(6)(i) that causes a telecommunications carrier or provider of

6   voice over Internet protocol service to incur costs for the

7   origination, transport or termination of a call triggered using

8   the modem or Internet-capable device of a customer of such

9   telecommunications carrier or provider as a result of such

10   violation, the telecommunications carrier may bring a civil

11   action against the violator to recover any or all of the

12   following:

13   (1) The charges such carrier or provider is obligated to

14   pay to another carrier or to an information service provider

15   as a result of the violation, including, but not limited to,

16   charges for the origination, transport or termination of the

17   call.

18   (2) Costs of handling customer inquiries or complaints

19   with respect to amounts billed for such calls.

20   (3) Costs and a reasonable attorney fee.

21   (4) An order to enjoin the violation.

22   (e) Multiple violations.--For purposes of a civil action

23   under subsections (a), (b) and (c), any single action or conduct

24   that violates more than one of the provisions of this act shall

25   be considered multiple violations based on the number of

26   provisions violated.

27   Section 8. Good Samaritan.

28   (a) Liability.--No provider of computer software or of an

29   interactive computer service may be held liable for identifying,

30   naming, removing, disabling or otherwise affecting a computer

1 program through any action voluntarily undertaken or service

2 provided where the provider:

3   (1) Intends to identify accurately, prevent the

4 installation or execution of, remove or disable another

5 computer program on a computer of a customer of the provider.

6   (2) Reasonably believes the computer program exhibits

7 behavior that violates this act.

8   (3) Notifies the authorized user and obtains clear and

9 conspicuous consent before undertaking such action or

10 providing such service.

11 (b) Requirements.--A provider of computer software or

12 interactive computer service is entitled to protection under

13 this section only if such provider:

14   (1) Has established internal practices and procedures to

15 evaluate computer programs reasonably designed to determine

16 whether or not a computer program exhibits behavior that

17 violates this act.

18   (2) Has established a process for managing disputes and

19 inquiries regarding misclassification or false positive

20 identifications of computer programs.

21 (c) Attorney General, district attorney.--Nothing in this

22 section is intended to limit the ability of the Attorney General

23 or a district attorney to bring an action against a provider of

24 computer software or of an interactive computer service.

25 Section 9. Severability.

26   The provisions of this act are severable. If any provision of

27 this act or its application to any person or circumstance is

28 held invalid, the invalidity shall not affect other provisions

29 or applications of this act which can be given effect without

30 the invalid provision or application.

1 Section 10. Repeal.

2   All acts and parts of acts are repealed insofar as they are

3 inconsistent with this act.

4 Section 11. Effective date.

5   This act shall take effect in 60 days.