THE GENERAL ASSEMBLY OF PENNSYLVANIA

SENATE BILL

No. 608

Amending the act of October 27, 1955 (P.L.744, No.222),

Session of 2003

INTRODUCED BY HUGHES, FERLO, LOGAN AND STOUT, APRIL 24, 2003

REFERRED TO LABOR AND INDUSTRY, APRIL 24, 2003

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AN ACT

2 entitled, as amended, "An act prohibiting certain practices 3 of discrimination because of race, color, religious creed, ancestry, age or national origin by employers, employment 5 agencies, labor organizations and others as herein defined; creating the Pennsylvania Human Relations Commission in the 7 Governor's Office; defining its functions, powers and duties; providing for procedure and enforcement; providing for 8 9 formulation of an educational program to prevent prejudice; 10 providing for judicial review and enforcement and imposing penalties," further providing for findings and declaration of 11 policy, for right to freedom from discrimination in 12 13 employment, housing and public accommodation, for unlawful 14 discriminatory practices, for prohibition of certain real 15 estate practices, for powers and duties of the commission, for educational program and for procedure; providing for 16 evidence of complainant's sexual conduct in sexual harassment 17 18 cases; and further providing for construction and 19 exclusiveness of remedy. 20 The General Assembly of the Commonwealth of Pennsylvania 21 hereby enacts as follows: 22 Section 1. The title and sections 2 and 3 of the act of 23 October 27, 1955 (P.L.744, No.222), known as the Pennsylvania Human Relations Act, amended December 20, 1991 (P.L.414, No.51), 25 are amended to read:

AN ACT

- 1 Prohibiting certain practices of discrimination because of race,
- color, <u>familial status</u>, religious creed, ancestry, age [or],
- 3 sex, sexual orientation, gender identity or expression,
- 4 national origin, handicap or disability by employers,
- 5 employment agencies, labor organizations and others as herein
- 6 defined; creating the Pennsylvania Human Relations Commission
- 7 in the Governor's Office; defining its functions, powers and
- 8 duties; providing for procedure and enforcement; providing
- 9 for formulation of an educational program to prevent
- 10 prejudice; providing for judicial review and enforcement and
- imposing penalties.
- 12 Section 2. Findings and Declaration of Policy.--
- 13 (a) The practice or policy of discrimination against
- 14 individuals or groups by reason of their race, class, color,
- 15 familial status, religious creed, ancestry, age, sex, sexual
- 16 orientation, gender identity or expression, national origin,
- 17 handicap or disability, use of guide or support animals because
- 18 of the blindness, deafness or physical handicap of the user or
- 19 because the user is a handler or trainer of support or quide
- 20 animals is a matter of concern of the Commonwealth. Such
- 21 discrimination foments domestic strife and unrest, threatens the
- 22 rights and privileges of the inhabitants of the Commonwealth,
- 23 and undermines the foundations of a free democratic state. The
- 24 denial of equal employment, housing, education and public
- 25 accommodation opportunities because of such discrimination, and
- 26 the consequent failure to utilize the productive capacities of
- 27 individuals to their fullest extent, deprives large segments of
- 28 the population of the Commonwealth of earnings necessary to
- 29 maintain decent standards of living, necessitates their resort
- 30 to public relief and intensifies group conflicts, thereby

- 1 resulting in grave injury to the public health and welfare,
- 2 compels many individuals to live in dwellings which are
- 3 substandard, unhealthful and overcrowded, resulting in racial
- 4 segregation in public schools and other community facilities,
- 5 juvenile delinquency and other evils, thereby threatening the
- 6 peace, health, safety and general welfare of the Commonwealth
- 7 and its inhabitants.
- 8 (b) It is hereby declared to be the public policy of this
- 9 Commonwealth to foster the employment of all individuals in
- 10 accordance with their fullest capacities regardless of their
- 11 race, <u>class</u>, color, religious creed, ancestry, age, sex, <u>sexual</u>
- 12 <u>orientation</u>, <u>gender identity or expression</u>, national origin,
- 13 handicap or disability, use of guide or support animals because
- 14 of the blindness, deafness or physical handicap of the user or
- 15 because the user is a handler or trainer of support or guide
- 16 animals, and to safequard their right to obtain and hold
- 17 employment without such discrimination, to assure equal
- 18 opportunities to all individuals and to safeguard their rights
- 19 to public accommodation and to secure housing accommodation and
- 20 commercial property regardless of race, <u>class</u>, color, familial
- 21 status, religious creed, ancestry, age, sex, sexual orientation,
- 22 gender identity or expression, national origin, handicap or
- 23 disability, use of guide or support animals because of blindness
- 24 or deafness of the user or because the user is a handler or
- 25 trainer of guide or support animals.
- 26 (c) This act shall be deemed an exercise of the police power
- 27 of the Commonwealth for the protection of the public welfare,
- 28 prosperity, health and peace of the people of the Commonwealth
- 29 of Pennsylvania.
- 30 Section 3. Right to Freedom from Discrimination in

- 1 Employment, Education, Housing and Public Accommodation. -- The
- 2 opportunity for an individual to obtain employment for which
- 3 [he] the individual is qualified, to obtain a quality education
- 4 and to obtain all the accommodations, advantages, facilities and
- 5 privileges of any public accommodation and of any housing
- 6 accommodation and commercial property without discrimination
- 7 because of race, class, color, familial status, religious creed,
- 8 ancestry, handicap or disability, age, sex, sexual orientation,
- 9 gender identity or expression, national origin, the use of a
- 10 guide or support animal because of the blindness, deafness or
- 11 physical handicap of the user or because the user is a handler
- 12 or trainer of support or guide animals is hereby recognized as
- 13 and declared to be a civil right which shall be enforceable as
- 14 set forth in this act.
- 15 Section 2. Section 4 of the act is amended by adding clauses
- 16 to read:
- 17 Section 4. Definitions.--As used in this act unless a
- 18 different meaning clearly appears from the context:
- 19 * * *
- 20 (bb) The term "sexual orientation" means a person's actual
- 21 <u>or perceived heterosexuality, homosexuality or bisexuality.</u>
- 22 (cc) The term "gender identity or expression" means a
- 23 person's self-identification as male or female, distinguished
- 24 <u>from the person's biological sex.</u>
- 25 (dd) The term "sex" means the gender of a person, as
- 26 perceived, presumed or assumed by others, including those who
- 27 are changing or who have changed their gender identification.
- 28 Section 3. Section 5 of the act, amended December 20, 1991
- 29 (P.L.414, No.51), July 12, 1996 (P.L.684, No.117) and June 25,
- 30 1997 (P.L.326, No.34), is amended to read:

- 1 Section 5. Unlawful Discriminatory Practices.--It shall be
- 2 an unlawful discriminatory practice, unless based upon a bona
- 3 fide occupational qualification, or in the case of a fraternal
- 4 corporation or association, unless based upon membership in such
- 5 association or corporation, or except where based upon
- 6 applicable security regulations established by the United States
- 7 or the Commonwealth of Pennsylvania:
- 8 (a) For any employer because of the race, color, religious
- 9 creed, ancestry, age, sex, sexual orientation, gender identity
- 10 or expression, national origin or non-job related handicap or
- 11 disability or the use of a guide or support animal because of
- 12 the blindness, deafness or physical handicap of any individual
- 13 or independent contractor, to refuse to hire or employ or
- 14 contract with, or to bar or to discharge from employment such
- 15 individual or independent contractor, or to otherwise
- 16 discriminate against such individual or independent contractor
- 17 with respect to compensation, hire, tenure, terms, conditions or
- 18 privileges of employment or contract, if the individual or
- 19 independent contractor is the best able and most competent to
- 20 perform the services required. The provision of this paragraph
- 21 shall not apply, to (1) operation of the terms or conditions of
- 22 any bona fide retirement or pension plan which have the effect
- 23 of a minimum service requirement, (2) operation of the terms or
- 24 conditions of any bona fide group or employe insurance plan, (3)
- 25 age limitations placed upon entry into bona fide apprenticeship
- 26 programs of two years or more approved by the State
- 27 Apprenticeship and Training Council of the Department of Labor
- 28 and Industry, established by the act of July 14, 1961 (P.L.604,
- 29 No.304), known as "The Apprenticeship and Training Act."
- 30 Notwithstanding any provision of this clause, it shall not be an

- 1 unlawful employment practice for a religious corporation or
- 2 association to hire or employ on the basis of sex in those
- 3 certain instances where sex is a bona fide occupational
- 4 qualification because of the religious beliefs, practices, or
- 5 observances of the corporation, or association.
- 6 (b) For any employer, employment agency or labor
- 7 organization, prior to the employment, contracting with an
- 8 independent contractor or admission to membership, to:
- 9 (1) Elicit any information or make or keep a record of or
- 10 use any form of application or application blank containing
- 11 questions or entries concerning the race, color, religious
- 12 creed, ancestry, age, sex, sexual orientation, gender identity
- 13 or expression, national origin, past handicap or disability or
- 14 the use of a guide or support animal because of the blindness,
- 15 deafness or physical handicap of any applicant for employment or
- 16 membership. Prior to an offer of employment, an employer may not
- 17 inquire as to whether an individual has a handicap or disability
- 18 or as to the severity of such handicap or disability. An
- 19 employer may inquire as to the individual's ability to perform
- 20 the essential functions of the employment.
- 21 (2) Print or publish or cause to be printed or published any
- 22 notice or advertisement relating to employment or membership
- 23 indicating any preference, limitation, specification or
- 24 discrimination based upon race, color, religious creed,
- 25 ancestry, age, sex, sexual orientation, gender identity or
- 26 <u>expression</u>, national origin, non-job related handicap or
- 27 disability or the use of a quide or support animal because of
- 28 the blindness, deafness or physical handicap of the user.
- 29 (3) Deny or limit, through a quota system, employment or
- 30 membership because of race, color, religious creed, ancestry,

- 1 age, sex, sexual orientation, gender identity or expression,
- 2 national origin, non-job related handicap or disability, the use
- 3 of a guide or support animal because of the blindness, deafness
- 4 or physical handicap of the user or place of birth.
- 5 (4) Substantially confine or limit recruitment or hiring of
- 6 individuals, with intent to circumvent the spirit and purpose of
- 7 this act, to any employment agency, employment service, labor
- 8 organization, training school or training center or any other
- 9 employe-referring source which services individuals who are
- 10 predominantly of the same race, color, religious creed,
- 11 ancestry, age, sex, sexual orientation, gender identity or
- 12 <u>expression</u>, national origin or non-job related handicap or
- 13 disability.
- 14 (5) Deny employment because of a prior handicap or
- 15 disability.
- 16 Nothing in clause (b) of this section shall bar any
- 17 institution or organization for handicapped or disabled persons
- 18 from limiting or giving preference in employment or membership
- 19 to handicapped or disabled persons.
- (c) For any labor organization because of the race, color,
- 21 religious creed, ancestry, age, sex, sexual orientation, gender
- 22 <u>identity or expression</u>, national origin, non-job related
- 23 handicap or disability or the use of a guide or support animal
- 24 because of the blindness, deafness or physical handicap of any
- 25 individual to deny full and equal membership rights to any
- 26 individual or otherwise to discriminate against such individuals
- 27 with respect to hire, tenure, terms, conditions or privileges of
- 28 employment or any other matter, directly or indirectly, related
- 29 to employment.
- 30 (d) For any person, employer, employment agency or labor

- 1 organization to discriminate in any manner against any
- 2 individual because such individual has opposed any practice
- 3 forbidden by this act, or because such individual has made a
- 4 charge, testified or assisted, in any manner, in any
- 5 investigation, proceeding or hearing under this act.
- 6 (e) For any person, employer, employment agency, labor
- 7 organization or employe, to aid, abet, incite, compel or coerce
- 8 the doing of any act declared by this section to be an unlawful
- 9 discriminatory practice, or to obstruct or prevent any person
- 10 from complying with the provisions of this act or any order
- 11 issued thereunder, or to attempt, directly or indirectly, to
- 12 commit any act declared by this section to be an unlawful
- 13 discriminatory practice.
- 14 (f) For any employment agency to fail or refuse to classify
- 15 properly, refer for employment or otherwise to discriminate
- 16 against any individual because of his race, color, religious
- 17 creed, ancestry, age, sex, sexual orientation, gender identity
- 18 or expression, national origin, non-job related handicap or
- 19 disability or the use of a guide or support animal because of
- 20 the blindness, deafness or physical handicap of the user.
- 21 (g) For any individual seeking employment to publish or
- 22 cause to be published any advertisement which in any manner
- 23 expresses a limitation or preference as to the race, color,
- 24 religious creed, ancestry, age, sex, sexual orientation, gender
- 25 <u>identity or expression</u>, national origin, non-job related
- 26 handicap or disability or the use of a guide or support animal
- 27 because of the blindness, deafness or physical handicap of any
- 28 prospective employer.
- 29 (h) For any person to:
- 30 (1) Refuse to sell, lease, finance or otherwise to deny or

- 1 withhold any housing accommodation or commercial property from
- 2 any person because of the race, color, familial status, age,
- 3 religious creed, ancestry, sex, sexual orientation, gender
- 4 <u>identity or expression</u>, national origin or handicap or
- 5 disability of any person, prospective owner, occupant or user of
- 6 such housing accommodation or commercial property, or to refuse
- 7 to lease any housing accommodation or commercial property to any
- 8 person due to use of a guide animal because of the blindness or
- 9 deafness of the user, use of a support animal because of a
- 10 physical handicap of the user or because the user is a handler
- 11 or trainer of support or guide animals or because of the
- 12 handicap or disability of an individual with whom the person is
- 13 known to have a relationship or association.
- 14 (1.1) Evict or attempt to evict an occupant of any housing
- 15 accommodation before the end of the term of a lease because of
- 16 pregnancy or the birth of a child.
- 17 (2) Refuse to lend money, whether or not secured by mortgage
- 18 or otherwise for the acquisition, construction, rehabilitation,
- 19 repair or maintenance of any housing accommodation or commercial
- 20 property or otherwise withhold financing of any housing
- 21 accommodation or commercial property from any person because of
- 22 the race, color, familial status, age, religious creed,
- 23 ancestry, sex, sexual orientation, gender identity or
- 24 <u>expression</u>, national origin, handicap or disability of any
- 25 person, the use of a guide or support animal because of the
- 26 blindness, deafness or physical handicap of the user or because
- 27 the user is a handler or trainer of support or quide animals or
- 28 because of the handicap or disability of an individual with whom
- 29 the person is known to have a relationship or association.
- 30 (3) Discriminate against any person in the terms or

- 1 conditions of selling or leasing any housing accommodation or
- 2 commercial property or in furnishing facilities, services or
- 3 privileges in connection with the ownership, occupancy or use of
- 4 any housing accommodation or commercial property because of the
- 5 race, color, familial status, age, religious creed, ancestry,
- 6 sex, <u>sexual orientation</u>, <u>gender identity or expression</u>, national
- 7 origin, handicap or disability of any person, the use of a guide
- 8 or support animal because of the blindness, deafness or physical
- 9 handicap of the user or because the user is a handler or trainer
- 10 of support or guide animals or because of the handicap or
- 11 disability of an individual with whom the person is known to
- 12 have a relationship or association.
- 13 (3.1) Refuse to permit, at the expense of a person with a
- 14 handicap, reasonable modifications of existing premises occupied
- 15 or to be occupied by such person if such modifications may be
- 16 necessary to afford such person full enjoyment of the premises,
- 17 except that, in the case of a rental, the landlord may, where it
- 18 is reasonable to do so, grant permission for a modification if
- 19 the renter agrees to restore the interior of the premises to the
- 20 condition that existed before the modification, with reasonable
- 21 wear and tear excepted.
- 22 (3.2) Refuse to make reasonable accommodations in rules,
- 23 policies, practices or services when such accommodations may be
- 24 necessary to afford such person equal opportunity to use and
- 25 enjoy a housing accommodation.
- 26 (4) Discriminate against any person in the terms or
- 27 conditions of any loan of money, whether or not secured by
- 28 mortgage or otherwise for the acquisition, construction,
- 29 rehabilitation, repair or maintenance of housing accommodation
- 30 or commercial property because of the race, color, familial

- 1 status, age, religious creed, ancestry, sex, sexual orientation,
- 2 gender identity or expression, national origin or handicap or
- 3 disability of any person, the use of a guide or support animal
- 4 because of the blindness, deafness or physical handicap of the
- 5 user or because the user is a handler or trainer of guide or
- 6 support animals or because of the handicap or disability of an
- 7 individual with whom the person is known to have a relationship
- 8 or association.
- 9 (5) Print, publish or circulate any statement or
- 10 advertisement: (i) relating to the sale, lease or acquisition of
- 11 any housing accommodation or commercial property or the loan of
- 12 money, whether or not secured by mortgage, or otherwise for the
- 13 acquisition, construction, rehabilitation, repair or maintenance
- 14 of any housing accommodation or commercial property which
- 15 indicates any preference, limitation, specification, or
- 16 discrimination based upon race, color, familial status, age,
- 17 religious creed, ancestry, sex, sexual orientation, gender
- 18 <u>identity or expression</u>, national origin, handicap or disability
- 19 or because of the handicap or disability of an individual with
- 20 whom the person is known to have a relationship or association,
- 21 or (ii) relating to the sale, lease or acquisition of any
- 22 housing accommodation or commercial property which indicates any
- 23 preference, limitation, specification or discrimination based
- 24 upon use of a guide or support animal because of the blindness,
- 25 deafness or physical handicap of the user or because the user is
- 26 a handler or trainer of support or guide animals.
- 27 (6) Make any inquiry, elicit any information, make or keep
- 28 any record or use any form of application, containing questions
- 29 or entries concerning race, color, familial status, age,
- 30 religious creed, ancestry, sex, <u>sexual orientation, gender</u>

- 1 <u>identity or expression</u>, national origin, handicap or disability
- 2 or because of the handicap or disability of an individual with
- 3 whom the person is known to have a relationship or association
- 4 in connection with the sale or lease of any housing
- 5 accommodation or commercial property or loan of any money,
- 6 whether or not secured by mortgage or otherwise for the
- 7 acquisition, construction, rehabilitation, repair or maintenance
- 8 of any housing accommodation or commercial property, or to make
- 9 any inquiry, elicit any information, make or keep any record or
- 10 use any form of application, containing questions or entries
- 11 concerning the use of a guide or support animal because of the
- 12 blindness, deafness or physical handicap of the user or because
- 13 the user is a handler or trainer of support or guide animals, in
- 14 connection with the lease of any housing accommodation or
- 15 commercial property.
- 16 (7) Construct, operate, offer for sale, lease or rent or
- 17 otherwise make available housing or commercial property which is
- 18 not accessible.
- 19 (8) Discriminate in real estate-related transactions, as
- 20 described by and subject to the following:
- 21 (i) It shall be unlawful for any person or other entity
- 22 whose business includes engaging in real estate-related
- 23 transactions to discriminate against any person in making
- 24 available such a transaction or in the terms or conditions of
- 25 such a transaction because of race, color, religious creed,
- 26 ancestry, national origin, sex, <u>sexual orientation</u>, <u>gender</u>
- 27 <u>identity or expression</u>, age, handicap or disability, use of a
- 28 guide or support animal because of a physical handicap or
- 29 because the user is a handler or trainer of guide or support
- 30 animals or familial status.

- 1 (ii) Nothing in this act prohibits a person engaged in the
- 2 business of furnishing appraisals of real property to take into
- 3 consideration factors other than race, color, religious creed,
- 4 ancestry, national origin, sex, sexual orientation, gender
- 5 <u>identity or expression</u>, age, handicap or disability, use of a
- 6 guide or support animal because of a physical handicap or
- 7 because the user is a handler or trainer of guide or support
- 8 animals or familial status.
- 9 (9) Nothing in this clause, regarding age or familial
- 10 status, shall apply with respect to housing for older persons. A
- 11 person shall not be held personally liable for monetary damages
- 12 for a violation of this act if the person reasonably relied, in
- 13 good faith, on the application of the exemption of this
- 14 subclause. A person may only prove good faith reliance on the
- 15 application of the exemption of this subclause by proving that
- 16 at the time of the act complained of all of the following
- 17 applied:
- 18 (i) The person had no actual knowledge that the housing was
- 19 not eligible for exemption under this subclause.
- 20 (ii) The owner or manager of the housing had stated
- 21 formally, in writing, that the housing complied with the
- 22 requirements for exemption under this subclause.
- 23 (10) Nothing in this clause shall bar any religious or
- 24 denominational institution or organization or any charitable or
- 25 educational organization which is operated, supervised or
- 26 controlled by or in connection with a religious organization or
- 27 any bona fide private or fraternal organization from giving
- 28 preference to persons of the same religion or denomination or to
- 29 members of such private or fraternal organization or from making
- 30 such selection as is calculated by such organization to promote

- 1 the religious principles or the aims, purposes or fraternal
- 2 principles for which it is established or maintained. Nor shall
- 3 it apply to the rental of rooms in a landlord-occupied rooming
- 4 house with a common entrance, nor with respect to discrimination
- 5 based on sex, the advertising, rental or leasing of housing
- 6 accommodations in a single-sex dormitory or rooms in one's
- 7 personal residence in which common living areas are shared.
- 8 (11) Nothing in this act limits the applicability of the
- 9 Fair Housing Act and reasonable State or local restrictions on
- 10 the maximum number of occupants permitted to occupy a dwelling
- 11 or a reasonable restriction relating to health or safety
- 12 standards or business necessity. Owners and managers of
- 13 dwellings may develop and implement reasonable occupancy and
- 14 safety standards based on factors such as the number and size of
- 15 sleeping areas or bedrooms and the overall size of a dwelling
- 16 unit so long as the standards do not violate the Fair Housing
- 17 Act or State or local restrictions.
- 18 (i) For any person being the owner, lessee, proprietor,
- 19 manager, superintendent, agent or employe of any public
- 20 accommodation, resort or amusement to:
- 21 (1) Refuse, withhold from, or deny to any person because of
- 22 his race, color, sex, <u>sexual orientation</u>, <u>gender identity or</u>
- 23 <u>expression</u>, religious creed, ancestry, national origin or
- 24 handicap or disability, or to any person due to use of a guide
- 25 or support animal because of the blindness, deafness or physical
- 26 handicap of the user or because the user is a handler or trainer
- 27 of support or guide animals, either directly or indirectly, any
- 28 of the accommodations, advantages, facilities or privileges of
- 29 such public accommodation, resort or amusement.
- 30 (2) Publish, circulate, issue, display, post or mail, either

- 1 directly or indirectly, any written or printed communication,
- 2 notice or advertisement to the effect that any of the
- 3 accommodations, advantages, facilities and privileges of any
- 4 such place shall be refused, withheld from or denied to any
- 5 person on account of race, color, religious creed, sex, sexual
- 6 <u>orientation</u>, <u>gender identity or expression</u>, ancestry, national
- 7 origin or handicap or disability, or to any person due to use of
- 8 a guide or support animal because of the blindness, deafness or
- 9 physical handicap of the user, or because the user is a handler
- 10 or trainer of support or guide animals, or that the patronage or
- 11 custom thereat of any person, belonging to or purporting to be
- 12 of any particular race, color, religious creed, sex, sexual
- 13 <u>orientation</u>, <u>gender identity or expression</u>, ancestry, national
- 14 origin or handicap or disability, or to any person due to use of
- 15 a guide or support animal because of the blindness, deafness or
- 16 physical handicap of the user or because the user is a handler
- 17 or trainer of support or guide animals, is unwelcome,
- 18 objectionable or not acceptable, desired or solicited.
- 19 (3) Exclude or otherwise deny equal goods, services,
- 20 facilities, privileges, advantages, accommodations or other
- 21 opportunities to a person because of the handicap or disability
- 22 of an individual with whom the person is known to have a
- 23 relationship or association.
- 24 (4) Construct, operate or otherwise make available such
- 25 place of public accommodation, resort or amusement which is not
- 26 accessible.
- 27 (j) For any person subject to the act to fail to post and
- 28 exhibit prominently in [his] the person's place of business any
- 29 fair practices notice prepared and distributed by the
- 30 Pennsylvania Human Relations Commission. The notice shall

- 1 include a section that specifically defines sexual harassment
- 2 and lists it among the prohibited and unfair practices.
- 3 (k) For any employer to discriminate against an employe or a
- 4 prospective employe because the employe only has a diploma based
- 5 on passing a general educational development test as compared to
- 6 a high school diploma. However, should vocational technical
- 7 training or other special training be required with regard to a
- 8 specific position, then such training or special training may be
- 9 considered by the employer.
- 10 (1) To exclude or otherwise deny equal jobs or benefits to a
- 11 person because of the handicap or disability of an individual
- 12 with whom the person is known to have a relationship or
- 13 association.
- 14 This section of the act shall not be construed to prohibit
- 15 the refusal to hire or the dismissal of a person who is not able
- 16 to function properly in the job applied for or engaged in.
- 17 Section 4. Sections 5.3 and 7 of the act, amended December
- 18 20, 1991 (P.L.414, No.51), are amended to read:
- 19 Section 5.3. Prohibition of Certain Real Estate Practices.--
- 20 It shall be an unlawful discriminatory practice for any person
- 21 to:
- 22 (a) Induce, solicit or attempt to induce or solicit for
- 23 commercial profit any listing, sale or transaction involving any
- 24 housing accommodation or commercial property by representing
- 25 that such housing accommodation or commercial property is within
- 26 any neighborhood, community or area adjacent to any other area
- 27 in which there reside, or do not reside, persons of a particular
- 28 race, color, familial status, age, religious creed, ancestry,
- 29 sex, sexual orientation, gender identity or expression, national
- 30 origin, handicap or disability, or who are guide or support

- 1 animal dependent.
- 2 (b) Discourage, or attempt to discourage, for commercial
- 3 profit, the purchase or lease of any housing accommodation or
- 4 commercial property by representing that such housing
- 5 accommodation or commercial property is within any neighborhood,
- 6 community or area adjacent to any other area in which there
- 7 reside, or may in the future reside in increased or decreased
- 8 numbers, persons of a particular race, color, familial status,
- 9 age, religious creed, ancestry, sex, sexual orientation, gender
- 10 <u>identity or expression</u>, national origin, handicap or disability,
- 11 or who are guide or support animal dependent.
- 12 (c) Misrepresent, create or distort a circumstance,
- 13 condition or incident for the purpose of fostering the
- 14 impression or belief, on the part of any owner, occupant or
- 15 prospective owner or occupant of any housing accommodation or
- 16 commercial property, that such housing accommodation or
- 17 commercial property is within any neighborhood, community or
- 18 area adjacent to any other area which would be adversely
- 19 impacted by the residence, or future increased or decreased
- 20 residence, of persons of a particular race, color, familial
- 21 status, age, religious creed, ancestry, sex, sexual orientation,
- 22 gender identity or expression, national origin, handicap or
- 23 disability, or who are guide or support animal dependent within
- 24 such neighborhood, community or area.
- 25 (d) In any way misrepresent or otherwise misadvertise within
- 26 a neighborhood or community, whether or not in writing, that any
- 27 housing accommodation or commercial property within such
- 28 neighborhood or community is available for inspection, sale,
- 29 lease, sublease or other transfer, in any context where such
- 30 misrepresentation or misadvertising would have the effect of

- 1 fostering an impression or belief that there has been or will be
- 2 an increase in real estate activity within such neighborhood or
- 3 community due to the residence, or anticipated increased or
- 4 decreased residence, of persons of a particular race, color,
- 5 familial status, age, religious creed, ancestry, sex, sexual
- 6 orientation, gender identity or expression, national origin,
- 7 handicap or disability, or the use of a guide or support animal
- 8 because of the blindness, deafness or physical handicap of the
- 9 user.
- 10 Section 7. Powers and Duties of the Commission.--The
- 11 Commission shall have the following powers and duties:
- 12 (a) To establish and maintain a central office in the City
- 13 of Harrisburg.
- 14 (b) To meet and function at any place within the
- 15 Commonwealth.
- 16 (c) To appoint such attorneys and permanent hearing
- 17 examiners and other employes and agents as it may deem
- 18 necessary, fix their compensation within the limitations
- 19 provided by law, and prescribe their duties. Permanent hearing
- 20 examiners shall perform no duties inconsistent with their duties
- 21 and responsibilities as permanent hearing examiners.
- 22 (c.1) To conduct mandatory training seminars on the
- 23 Pennsylvania Human Relations Act and other applicable Federal
- 24 and State law, procedures and rules for all investigative
- 25 personnel.
- 26 (c.2) To afford complainants and respondents the opportunity
- 27 for comments after the final disposition of a complaint. These
- 28 comments shall be provided to the Commission members.
- 29 (c.3) To appoint attorneys to perform the following
- 30 functions: (1) render legal advice to Commission members on

- 1 matters appearing before it; or (2) give legal assistance to
- 2 complainants appearing before the Commission or hearing
- 3 examiners. These responsibilities shall require a separate staff
- 4 of attorneys to perform each function.
- 5 (d) To adopt, promulgate, amend and rescind rules and
- 6 regulations to effectuate the policies and provisions of this
- 7 act.
- 8 (e) To formulate policies to effectuate the purposes of this
- 9 act and make recommendations to agencies and officers of the
- 10 Commonwealth or political subdivisions of government or board,
- 11 department, commission or school district thereof to effectuate
- 12 such policies.
- 13 (f) To initiate, receive, investigate and pass upon
- 14 complaints charging unlawful discriminatory practices.
- 15 (f.1) To investigate where no complaint has been filed but
- 16 with the consent of at least eight of the members of the
- 17 Commission any problem of racial discrimination with the intent
- 18 of avoiding and preventing the development of racial tension.
- 19 (f.2) On request of the Governor, the General Assembly or
- 20 the Attorney General, to investigate claims of excessive use of
- 21 force by police in civil rights protest activities.
- 22 (g) (1) To hold hearings, subpoena witnesses, compel their
- 23 attendance, administer oaths, take testimony of any person under
- 24 oath or affirmation and, in connection therewith, to compel
- 25 <u>answers to interrogatories</u>, to require the production for
- 26 examination of any books and papers relating to any matter under
- 27 investigation where a complaint has been properly filed before
- 28 the Commission. The Commission may make rules as to the issuance
- 29 of subpoenas by individual Commissioners. In case of contumacy
- 30 or refusal to obey a subpoena issued to any person any court of

- 1 jurisdiction, upon application by the Commission, may issue to
- 2 such person an order requiring such person to appear before the
- 3 Commission, there to produce documentary evidence, if so
- 4 ordered, or there to give evidence touching the matter in
- 5 question, and any failure to obey such order of the court may be
- 6 punished by said court as a contempt thereof.
- 7 (2) No person shall be excused from attending and
- 8 testifying, or from producing records, correspondence, documents
- 9 or other evidence in obedience to the subpoena of the Commission
- 10 or of any individual Commissioner, on the ground that the
- 11 testimony or evidence required of him may tend to incriminate
- 12 him or subject him to a penalty or forfeiture, but no person
- 13 shall be prosecuted or subjected to any penalty or forfeiture
- 14 for or on account of any transaction, matter or thing concerning
- 15 which he is compelled, after having claimed his privilege
- 16 against self-incrimination, to testify or produce evidence,
- 17 except that such person so testifying shall not be exempt from
- 18 prosecution and punishment for perjury committed in so
- 19 testifying. The immunity herein provided shall extend only to
- 20 natural persons so compelled to testify.
- 21 (h) To inspect upon request such records of the Commonwealth
- 22 or any political subdivision, board, department, commission or
- 23 school district thereof as it may deem necessary or advisable to
- 24 carry into effect the provisions of this act.
- 25 (i) To create such advisory agencies and conciliation
- 26 councils, local or state-wide, as will aid in effectuating the
- 27 purposes of this act. The Commission may itself or it may
- 28 empower these agencies and councils to (1) study the problems of
- 29 discrimination in all or specific fields of human relationships
- 30 when based on race, color, familial status, religious creed,

- 1 ancestry, age, sex, <u>sexual orientation</u>, <u>gender identity or</u>
- 2 <u>expression</u>, national origin or handicap or disability, and (2)
- 3 foster, through community effort or otherwise, good will among
- 4 the groups and elements of the population of the State. Such
- 5 agencies and councils may make recommendations to the Commission
- 6 for the development of policies and procedure in general.
- 7 Advisory agencies and conciliation councils created by the
- 8 Commission shall be composed of representative citizens, serving
- 9 without pay, but the Commission may make provision for technical
- 10 and clerical assistance to such agencies and councils, and for
- 11 the payment of the expenses of such assistance.
- 12 (j) To issue such publications and such results of
- 13 investigations and research as, in its judgment, will tend to
- 14 promote good will and minimize or eliminate discrimination
- 15 because of race, color, familial status, religious creed,
- 16 ancestry, age, sex, <u>sexual orientation</u>, <u>gender identity or</u>
- 17 <u>expression</u>, national origin or handicap or disability.
- 18 (k) To submit an annual report for each fiscal year by the
- 19 following March 31 to the General Assembly, the Labor and
- 20 Industry Committee of the Senate and the State Government
- 21 Committee of the House of Representatives and the Governor
- 22 describing in detail the types of complaints received, the
- 23 investigations, status of cases, Commission action which has
- 24 been taken, how many were found to have probable cause, how many
- 25 were resolved by public hearing and the length of time from the
- 26 initial complaint to final Commission resolution. It shall also
- 27 contain recommendations for such further legislation concerning
- 28 abuses and discrimination because of race, color, familial
- 29 status, religious creed, ancestry, national origin, age, sex,
- 30 sexual orientation, gender identity or expression, handicap or

- 1 disability or the use of a guide or support animal because of
- 2 the blindness, deafness or physical handicap of the user or
- 3 because the user is a handler or trainer of support or guide
- 4 animals, as may be desirable.
- 5 (1) To prepare and distribute fair practices notices.
- 6 (n) To notify local human relations commissions of
- 7 complaints received by the Pennsylvania Human Relations
- 8 Commission involving persons within a commission's jurisdiction.
- 9 The Pennsylvania Human Relations Commission may enter into work-
- 10 sharing agreements with those local commissions having
- 11 comparable jurisdiction and enforcement authority.
- 12 (o) To prepare and publish all findings of fact, conclusions
- 13 of the law, final decisions and orders made after a public
- 14 hearing by the hearing examiners, Commission panel or full
- 15 Commission.
- 16 (p) To give public access to the commission's compliance
- 17 manual.
- 18 (q) To preserve opinions rendered by the Commission for five
- 19 years from the date of publication.
- 20 Section 5. Section 8 of the act, amended July 12, 1996
- 21 (P.L.684, No.117), is amended to read:
- 22 Section 8. Educational Program. -- Each student is entitled to
- 23 <u>an educational experience that is free from bias and</u>
- 24 discrimination and that reflects and supports the gender, race
- 25 <u>and cultural diversity present in this Commonwealth. The twin</u>
- 26 goals of the State's educational system are to provide equal
- 27 opportunity for all students in all State-supported elementary,
- 28 <u>secondary</u>, <u>vocational</u>, <u>post-secondary</u> and <u>higher educational</u>
- 29 <u>institutions and to maximize the potential of all students</u>
- 30 regardless of race or color, religion or creed, national origin

- 1 or cultural heritage, gender or gender identity or expression,
- 2 <u>sexual orientation</u>, <u>ancestry</u>, <u>handicap or disability</u>. The
- 3 Commission, in cooperation with the Department of Education, is
- 4 authorized to [recommend] support a multicultural multiracial,
- 5 gender-fair educational program, designed for the students of
- 6 the schools in this Commonwealth and for all other residents
- 7 thereof, with emphasis on [foreign] cultural and language
- 8 studies, as well as on the basic shared precepts and principles
- 9 of United States culture, in order to promote [cultural
- 10 understanding and appreciation and] knowledge about and respect
- 11 for diversity and pluralism to further good will among all
- 12 persons, [without regard to] inclusive of race, class, color,
- 13 familial status, religious creed, ancestry, age, sex, sexual
- 14 <u>orientation</u>, <u>gender identity or expression</u>, national origin,
- 15 handicap or disability.
- 16 Section 6. Section 9(b), (d.1) and (h) of the act, amended
- 17 December 20, 1991 (P.L.414, No.51) and June 25, 1997 (P.L.326,
- 18 No.34), are amended and the section is amended by adding a
- 19 subsection to read:
- 20 Section 9. Procedure. -- * * *
- 21 (b) (1) After the filing of any complaint, or whenever
- 22 there is reason to believe that an unlawful discriminatory
- 23 practice has been committed, the Commission shall make a prompt
- 24 investigation in connection therewith.
- 25 (2) The Commission shall send a copy of the complaint to the
- 26 named respondent within thirty days from the date of docketing
- 27 the complaint, unless otherwise required by the Fair Housing
- 28 Act.
- 29 (3) A respondent shall file with the Commission the original
- 30 and one copy of a written, verified answer to the complaint

- 1 within thirty days of service of the complaint, along with any
- 2 accompanying exhibits and a certificate of service that the
- 3 answer and accompanying exhibits have been served on the
- 4 complainant, unless otherwise required by the Fair Housing Act.
- 5 The Commission, upon request of the respondent, may grant an
- 6 extension of not more than thirty additional days, unless
- 7 otherwise required by the Fair Housing Act. A respondent shall
- 8 send a copy of the answer, any accompanying exhibits and the
- 9 certificate of service to the named complainant at the time of
- 10 <u>filing the answer with the Commission. The Commission shall</u>
- 11 impose a fine of fifty dollars (\$50) upon the respondent,
- 12 payable to the Commission, if the respondent fails to serve a
- 13 copy of the answer and accompanying exhibits to the complainant
- 14 at the time of filing the answer with the Commission.
- 15 (4) After service of the complaint, the Commission shall
- 16 encourage voluntary and informed predetermination settlements
- 17 between parties.
- 18 * * *
- 19 (d.1) When notice of hearing is given as set forth in
- 20 subsection (d) and an election procedure is required by the Fair
- 21 Housing Act, either party may elect to have the claim asserted
- 22 in the complaint decided in a civil action brought under the
- 23 original jurisdiction of Commonwealth Court. The written notice
- 24 of the Commission shall be sent to all parties and will inform
- 25 them of their right to take civil action. An election must be
- 26 made within twenty days after receipt of the notice of hearing.
- 27 A party making this election shall notify the Commission and all
- 28 other parties. If an election for civil action is made by either
- 29 party, the Commission shall, within thirty days from the date of
- 30 election, commence and maintain a civil action on behalf of the

- 1 complainant provided, however, that, whenever the Attorney
- 2 General signs and files the complaint pursuant to subsection
- 3 (a), the Attorney General shall, within thirty days from the
- 4 date of election, commence and maintain a civil action on behalf
- 5 of the complainant. In those cases commenced by the Attorney
- 6 General, the Commission shall have the right to intervene. In
- 7 any action brought under this subsection:
- 8 (1) All filing fees shall be waived for the Commission and
- 9 all parties, including the action brought under Commonwealth
- 10 Court's original jurisdiction and any appeal arising out of such
- 11 action.
- 12 (2) If, after a trial, Commonwealth Court finds that a
- 13 respondent engaged in or is engaging in any unlawful
- 14 discriminatory practice as defined in this act, the court may
- 15 award attorney fees and costs to the complainant on whose behalf
- 16 the action was commenced.
- 17 (3) If, after a trial, Commonwealth Court finds that a
- 18 respondent has not engaged in or is not engaging in any unlawful
- 19 discriminatory practice as defined in this act, the court may
- 20 award attorney fees and costs to the prevailing respondent if
- 21 the respondent proves that the complaint upon which the civil
- 22 action was based was brought in bad faith.
- 23 (4) If, after a trial, the Commonwealth Court finds that a
- 24 respondent has not engaged in any unlawful discriminatory
- 25 practice as defined in this act, the court may award attorney
- 26 fees and costs to the prevailing respondent if the court
- 27 determines that the complaint is frivolous and that the
- 28 Commission dealt with the party complained against in a wilful,
- 29 wanton and oppressive manner, in which case the Commission shall
- 30 be ordered to pay such costs and attorney fees.

- 1 (5) Any party may demand a trial by jury.
- 2 * * *
- 3 (h) Any complaint filed pursuant to this section must be so
- 4 filed within [one hundred eighty] three hundred days after the
- 5 alleged act of discrimination, unless otherwise required by the
- 6 Fair Housing Act.
- 7 * * *
- 8 (k) (1) At the conclusion of the Commission's involvement
- 9 <u>in a complaint, either party may request in writing a copy of</u>
- 10 the Commission's file of the investigation. Records provided to
- 11 the requesting party shall be furnished at the requesting
- 12 party's expense, except that these charges shall be waived if:
- (i) the requesting party requests a waiver of charges due to
- 14 low family income; or
- 15 (ii) the Commission determines that the cost of producing
- 16 the records is de minimis.
- 17 (2) The Commission shall inform the requesting party of the
- 18 costs to produce the records, and the requesting party shall
- 19 remit this amount to the Commission prior to release of the
- 20 records, unless the charges are waived by the Commission as
- 21 provided. The Commission shall produce the records as soon as
- 22 reasonably possible, but not later than forty-five days from
- 23 receipt of the written request for the records, unless the
- 24 required payment or request for waiver of fees has not been
- 25 received by the Commission within forty-five days, in which case
- 26 the Commission shall release the records promptly upon receipt
- 27 of payment or request for waiver of fees.
- 28 (3) The Commission shall not be required under this section
- 29 to release any of the following:
- 30 (i) A record not within its custody and control at the time

- 1 of the request.
- 2 (ii) A record, report, memorandum or communication dealing
- 3 with the internal practice, policy and procedure of the
- 4 Commission.
- 5 (iii) A record, report, memorandum or mental impression
- 6 prepared by a Commission attorney.
- 7 (iv) A record, report, memorandum or communication regarding
- 8 any endeavor to eliminate the unlawful discriminatory practice
- 9 <u>complained of by conference, conciliation or persuasion, as</u>
- 10 required by subsections (b)(4) and (c), commonly referred to as
- 11 <u>"settlement negotiations."</u>
- 12 (v) The identity and statements of a witness which the
- 13 Commission's investigatory file states, in writing, was obtained
- 14 with an assurance of confidentiality to the witness.
- 15 <u>(vi) Those investigatory records which constitute interim</u>
- 16 mental impressions of a Commission employe about a case.
- 17 However, the final case analysis by the fact-finder supporting a
- 18 finding of the fact-finder shall be produced.
- 19 (4) Any reasonably segregable portion of a record shall be
- 20 provided to any person requesting such record after deletion of
- 21 the portions which are exempt under paragraph (3).
- 22 (5) This section shall not create or alter any privilege
- 23 under the law.
- 24 Section 7. The act is amended by adding a section to read:
- 25 Section 9.4. Evidence of Complainant's Sexual Conduct in
- 26 Sexual Harassment Cases. -- (a) In cases including allegations of
- 27 sexual harassment, evidence of specific instances of
- 28 <u>complainant's past sexual conduct, opinion evidence of the</u>
- 29 <u>complainant's past sexual conduct and reputation evidence of the</u>
- 30 complainant's past sexual conduct shall not be admissible in

- 1 proceedings under this act before the Commission or in court to
- 2 prove welcomeness by the complainant or the absence of injury to
- 3 the complainant, unless the injury alleged by the complainant is
- 4 in the nature of loss of consortium. This prohibition shall not
- 5 apply to past sexual conduct with the respondent where
- 6 <u>welcomeness of respondent's alleged conduct by the complainant</u>
- 7 is at issue and such evidence is otherwise admissible pursuant
- 8 to the rules of evidence.
- 9 (b) A respondent who proposes to offer evidence of the
- 10 complainant's past sexual conduct under subsection (a) shall
- 11 file a written motion and offer of proof at the time of a
- 12 Commission hearing or trial in court, wherever the case may be.
- 13 If, in connection with the Commission hearing or trial in court,
- 14 the Commission or court determines that the motion and offer of
- 15 proof are sufficient on their faces, the Commission or court
- 16 <u>shall order an in camera proceeding. If the Commission or court</u>
- 17 finds that evidence offered by the respondent regarding the
- 18 sexual conduct of the complainant is relevant and that the
- 19 probative value of the evidence offered is not outweighed by its
- 20 collateral nature or the probability that its admission will
- 21 <u>create undue prejudice, confusion of the issues or unwarranted</u>
- 22 invasion of the privacy of the complainant, the Commission or
- 23 court shall enter an order setting forth with specificity what
- 24 evidence may be introduced and the reasons why the Commission or
- 25 court finds that such evidence satisfies the standards contained
- 26 in this section. The respondent may then offer evidence under
- 27 the order of the Commission or court.
- 28 Section 8. Section 12 of the act, amended December 20, 1991
- 29 (P.L.414, No.51), is amended to read:
- 30 Section 12. Construction and Exclusiveness of Remedy.--

- 1 (a) The provisions of this act shall be construed liberally
- 2 for the accomplishment of the purposes thereof, and any law
- 3 inconsistent with any provisions hereof shall not apply.
- 4 (b) Except as provided in subsection (c), nothing contained
- 5 in this act shall be deemed to repeal or supersede any of the
- 6 provisions of any existing or hereafter adopted municipal
- 7 ordinance, municipal charter or of any law of this Commonwealth
- 8 relating to discrimination because of race, color, familial
- 9 status, religious creed, ancestry, age, sex, sexual orientation,
- 10 gender identity or expression, national origin or handicap or
- 11 disability, but as to acts declared unlawful by section five of
- 12 this act the procedure herein provided shall, when invoked, be
- 13 exclusive and the final determination therein shall exclude any
- 14 other action, civil or criminal, based on the same grievance of
- 15 the complainant concerned. If the complainant institutes any
- 16 action based on such grievance without resorting to the
- 17 procedure provided in this act, such complainant may not
- 18 subsequently resort to the procedure herein. In the event of a
- 19 conflict between the interpretation of a provision of this act
- 20 and the interpretation of a similar provision contained in any
- 21 municipal ordinance, the interpretation of the provision in this
- 22 act shall apply to such municipal ordinance.
- 23 (c) (1) In cases involving a claim of discrimination, if a
- 24 complainant invokes the procedures set forth in this act, that
- 25 individual's right of action in the courts of the Commonwealth
- 26 shall not be foreclosed. If within [one (1) year] six months, or
- 27 in cases alleging age discrimination, within sixty days, after
- 28 the filing of a complaint with the Commission, the Commission
- 29 dismisses the complaint or has not entered into a conciliation
- 30 agreement to which the complainant is a party, the Commission

- 1 must so notify the complainant. [On] The notice shall also
- 2 <u>inform the complainant that on</u> receipt of such a notice the
- 3 complainant [shall be able] has the right to bring an action in
- 4 the courts of common pleas of the Commonwealth based on the
- 5 right to freedom from discrimination granted by this act.
- 6 (2) An action under this subsection shall be filed within
- 7 two years after the date of notice from the Commission closing
- 8 the complaint. Any complaint so filed shall be served on the
- 9 Commission at the time the complaint is filed in court. The
- 10 Commission shall notify the complainant of this requirement.
- 11 (3) If the court finds that the respondent has engaged in or
- 12 is engaging in an unlawful discriminatory practice charged in
- 13 the complaint, the court shall enjoin the respondent from
- 14 engaging in such unlawful discriminatory practice and order
- 15 affirmative action which may include, but is not limited to,
- 16 reinstatement or hiring of employes, granting of back pay, or
- 17 any other legal or equitable relief as the court deems
- 18 appropriate. Back pay liability shall not accrue from a date
- 19 more than three years prior to the filing of a complaint
- 20 charging violations of this act.
- 21 (4) The court shall serve upon the Commission any final
- 22 order issued in any action brought under this subsection.
- 23 (5) In any action under this subsection, any party may
- 24 <u>demand a trial by jury.</u>
- 25 (c.1) Notwithstanding subsections (a) and (c) or any other
- 26 provision of this act, nothing in this act shall be deemed to
- 27 authorize imposition by the Commission of remedial quota relief
- 28 in cases involving hiring or promoting of employes of the
- 29 Commonwealth, its agencies or instrumentalities or employes of
- 30 local governments and school districts in this Commonwealth.

- 1 This subsection shall not, however, prohibit the voluntary
- 2 adoption of an affirmative action plan designed to assure that
- 3 all persons are accorded equality of opportunity in employment.
- 4 (c.2) If, after a trial held pursuant to subsection (c), the
- 5 court of common pleas finds that a defendant engaged in or is
- 6 engaging in any unlawful discriminatory practice as defined in
- 7 this act, the court may award attorney fees and costs to the
- 8 prevailing plaintiff.
- 9 (c.3) If, after a trial held pursuant to subsection (c), the
- 10 court of common pleas finds that a defendant has not engaged in
- 11 or is not engaging in any unlawful discriminatory practice as
- 12 defined in this act, the court may award attorney fees and costs
- 13 to the prevailing defendant if the defendant proves that the
- 14 complaint was brought in bad faith.
- 15 (d) Nothing in this act shall be construed to require any
- 16 employer to hire any person with a job-related handicap or
- 17 disability.
- 18 (e) The time limits for filing under any complaint or other
- 19 pleading under this act shall be subject to waiver, estoppel and
- 20 equitable tolling.
- 21 (f) Nothing in this act shall be constructed as superseding
- 22 any provision of the act of October 15, 1980 (P.L.950, No.164),
- 23 known as the "Commonwealth Attorneys Act." All court actions
- 24 commenced by or against the Commission shall be subject to the
- 25 provisions of that act.
- 26 Section 9. This act shall take effect in 60 days.