THE GENERAL ASSEMBLY OF PENNSYLVANIA

HOUSE BILL

No. 898

Session of 2003

INTRODUCED BY KENNEY, BROWNE, BUNT, DALLY, JAMES, LEWIS, McNAUGHTON, REICHLEY, WALKO, WASHINGTON, BAKER, BALDWIN, BELARDI, BENNINGHOFF, CAWLEY, CIVERA, COY, CRAHALLA, EACHUS, GEIST, GEORGE, GODSHALL, GOODMAN, GORDNER, HALUSKA, HARHAI, HARPER, HARRIS, HERMAN, HERSHEY, HESS, HORSEY, KELLER, KIRKLAND, LaGROTTA, LAUGHLIN, LEDERER, LEH, MANN, MARSICO, McGEEHAN, R. MILLER, MUNDY, O'NEILL, PRESTON, RUBLEY, SAINATO, SATHER, SAYLOR, SEMMEL, SHANER, B. SMITH, SOLOBAY, STABACK, E. Z. TAYLOR, J. TAYLOR, THOMAS, TIGUE, WILT, YOUNGBLOOD, BEBKO-JONES AND COLEMAN, MARCH 18, 2003

SENATOR GREENLEAF, JUDICIARY, AS AMENDED, JUNE 17, 2003

AN ACT

- 1 Prohibiting false claims; imposing duties on the Attorney
- 2 General and on district attorneys; and providing for
- 3 procedures and for penalties.
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- 1 The General Assembly of the Commonwealth of Pennsylvania
- 2 hereby enacts as follows:
- 3 CHAPTER 1
- 4 PRELIMINARY PROVISIONS
- 5 Section 101. Short title.
- 6 This act shall be known and may be cited as the Fraud Against
- 7 Taxpayers Act.
- 8 Section 102. Definitions.
- 9 The following words and phrases when used in this act shall
- 10 have the meanings given to them in this section unless the
- 11 context clearly indicates otherwise:
- "Claim." Any request or demand for money, property or
- 13 services made to any employee, officer or agent of the
- 14 Commonwealth or of any political subdivision thereof or to any
- 15 contractor, subcontractor, grantee or other recipient of the
- 16 Commonwealth or any political subdivision thereof, if any
- 17 portion of the money, property or services requested or demanded
- 18 issued from, was provided or will be reimbursed by the
- 19 Commonwealth, referred to as Commonwealth funds, or by any
- 20 political subdivision thereof, referred to as political
- 21 subdivision funds. Provided, however, that a filing with an
- 22 agency of the Commonwealth shall not constitute a claim under
- 23 this act to the extent it is not connected to any request or
- 24 demand for reimbursement from the Commonwealth or any political
- 25 subdivision thereof, or to any request or demand for a contract
- 26 or grant with the Commonwealth or any political subdivision
- 27 thereof. Services shall not include a review of a filing by an
- 28 agency of the Commonwealth.
- 29 "False." In addition to its ordinary meaning, this term also
- 30 means fraudulent.

- 1 "Interest." Four percentage points greater than the prime
- 2 lending rate at its highest point during the period commencing
- 3 with the commission of the first act defined in section 301 and
- 4 ending with entry of judgment for all such violations. Interest
- 5 shall be compounded daily commencing from the commission of the
- 6 first act defined in section 301.
- 7 "INTEREST." TWO PERCENTAGE POINTS GREATER THAN THE PRIME <-
- 8 LENDING RATE IN EFFECT AT THE TIME OF CALCULATION OF AN
- 9 OUTSTANDING AMOUNT REQUIRED UNDER THIS ACT. INTEREST SHALL BE
- 10 COMPOUNDED DAILY COMMENCING FROM THE COMMISSION OF THE FIRST ACT
- 11 DEFINED IN SECTION 301 AND ENDING WITH EITHER AN ENTRY OF A
- 12 JUDGMENT IN A MATTER PURSUED UNDER SECTION 301(A) OR THE
- 13 DISCLOSURE BY A PERSON OF INFORMATION LEADING TO A RESOLUTION OF
- 14 AN ACTION UNDER THIS ACT PURSUANT TO SECTION 301(B).
- 15 "Knowing" or "knowingly." A person who, with respect to
- 16 information, does any of the following:
- 17 (1) has actual knowledge of the information;
- 18 (2) acts in deliberate ignorance of the truth or falsity
- 19 of the information; or
- 20 (3) acts in reckless disregard of the truth or falsity
- of the information. Proof of specific intent to defraud shall
- 22 not be required. A PERSON SHALL NOT BE DEEMED TO HAVE ACTED

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- 23 IN RECKLESS DISREGARD WHERE THE PERSON FILED AN ERRONEOUS
- 24 CLAIM BASED ON GOOD FAITH RELIANCE ON GUIDANCE OR ADVICE
- 25 PROVIDED BY THE GOVERNMENTAL ENTITY TO WHICH IT SUBMITTED THE
- 26 CLAIM OR BY AN EMPLOYEE OR AGENT OF THE ENTITY. THE
- 27 SUBMISSION OF A SERIES OR BODY OF CLAIMS CONTAINING THE SAME
- 28 TYPE OF ERROR MAY CONSTITUTE RECKLESS DISREGARD, BUT THE FACT
- 29 THAT A NUMBER OR VOLUME OF ERRONEOUS CLAIMS MAY HAVE BEEN
- 30 SUBMITTED DOES NOT DEMONSTRATE, PER SE, THAT THE CLAIMS WERE

- 1 INTENTIONALLY FALSE.
- 2 "Person." Any natural person, corporation, political
- 3 subdivision, firm, association, organization, partnership,
- 4 business, trust or other legal entity.
- 5 "Political subdivision." Any city, county, tax or assessment
- 6 district, township, municipal or government authority or other
- 7 legally authorized local governmental entity in this
- 8 Commonwealth.
- 9 "Proceeds." The term includes civil penalties as well as
- 10 double or treble damages as provided in Chapter 3.
- 11 "Prosecuting authority." The Attorney General and where
- 12 appropriate the district attorney of any county in which the
- 13 political subdivision, including the county itself, lies.
- 14 Section 103. Construction.
- This act shall be liberally and broadly construed to
- 16 effectuate its purposes. It shall be applied and interpreted to
- 17 promote the public interest to eliminate fraud, waste and abuse
- 18 through the submission of false or fraudulent claims in this
- 19 Commonwealth or in any of its political subdivisions.
- 20 CHAPTER 3
- 21 FALSE CLAIMS
- 22 Section 301. Offenses defined.
- 23 (a) Liability.--
- 24 (1) A person shall be liable to the Commonwealth or to
- 25 the political subdivision for each false claim in the amount
- specified in paragraph (2) if that person commits any of the
- 27 following acts:
- 28 (i) Knowingly presents or causes to be presented to
- an officer or employee of the Commonwealth or any
- 30 political subdivision a false claim for payment or

1 approval.

- (ii) Knowingly makes, uses or causes to be made or
 used a false record or statement to get a false claim

 paid or approved by the Commonwealth or by any political
 subdivision.
 - (iii) Has possession, custody or control of public property or money used or to be used by the Commonwealth or by any political subdivision and knowingly delivers or causes to be delivered property of lesser quality, quantity or value than for which the person receives a certificate or receipt.
 - (iv) Is authorized to make or deliver a document certifying receipt of property used or to be used by the Commonwealth or by any political subdivision and knowingly makes or delivers a receipt that falsely represents the quality, quantity or value of the property used or to be used.
 - (v) Knowingly buys or receives as a pledge of an obligation or debt public property from any person who lawfully may not sell or pledge the property.
 - (vi) Knowingly makes, uses or causes to be made or used a false record or statement to conceal, avoid or decrease an obligation to pay or transmit money or property to the Commonwealth or any political subdivision.
 - (vii) Conspires to commit any of the acts specified in subparagraphs (i) through (vi).
 - (2) The liability imposed under paragraph (1) shall be:
- 29 (i) The greater of:
- 30 (A) three times the amount of damages which the

1	Commonwealth or political subdivision sustains	
2	because of the act of that person; or	
3	(B) three times the amount of the interest	
4	accumulated on such damages.	
5	(ii) The costs of an action brought to recover any	
6	of those penalties or damages.	
7	(iii) A civil penalty of not less than \$5,000 nor	
8	more than \$10,000 for each false claim.	
9	(b) Reduced assessment.	<-
10	(1) Notwithstanding subsection (a), the court shall	
11	assess the amount of damages which the Commonwealth or the	
12	political subdivision sustains because of the act of the	
13	person described in subsection (a) and the interest	
14	accumulated on such damages, and no civil penalty, if the	
15	court finds all of the following:	
16	(i) The violation was committed by a corporation,	
17	firm, association, organization, partnership, business,	
18	trust or other legal entity and promulgated by an	
19	employee or other agent of the entity who did not act in	
20	a managerial role within the entity.	
21	(ii) The person committing the violation furnished	
22	the appropriate prosecuting authority with such	
23	information known to that person about the violation	
24	within 90 days after the date on which the person first	
25	obtained the information.	
26	(iii) The person fully cooperated with any	
27	investigation by the prosecuting authority of the	
28	violation.	
29	(iv) At the time the person furnished the	
30	appropriate prosecuting authority with such information	

1	about the violation, no investigation, criminal
2	prosecution, civil action or administrative action had
3	commenced with respect to the violation.
4	(v) The person has a compliance program that could
5	reasonably be expected to prevent and detect violations
6	of law, even if the program did not detect the instant
7	offense.
8	(2) Notwithstanding subsection (a), the court shall
9	assess for each false claim two times the amount of damages
10	which the Commonwealth or the political subdivision sustains
11	because of the act of the person described in subsection (a),
12	if the court finds all of the following:
13	(i) The person committing the violation furnished
14	the prosecuting authority with such information known to
15	the person about the violation within 90 days after the
16	date on which the person first obtained the information.
17	(ii) The person fully cooperated with any
18	investigation by the prosecuting authority of the
19	violation.
20	(iii) At the time the person furnished the
21	appropriate prosecuting authority with such information
22	about the violation, no criminal prosecution, civil
23	action or administrative action had commenced, and the
24	person did not have knowledge or notice that an
25	investigation had commenced with regard to the violation.
26	(iv) The person had a compliance program that could
27	reasonably be expected to prevent and detect violations
28	of law, even if the program did not detect the instant
29	violation.
30	(c) Costs. If it is determined that a person is eligible

- 1 for a reduced assessment pursuant to subsection (b)(1) or (2),
- 2 the person shall also be liable to the prosecuting authority for
- 3 the cost of a civil action brought to recover any penalty or
- 4 damages. The costs shall be awarded against the defendant.
- 5 (B) REDUCED ASSESSMENT.--NOTWITHSTANDING SUBSECTION (A), THE <---
- 6 COURT SHALL ASSESS NO MORE THAN TWO TIMES THE AMOUNT OF DAMAGES
- 7 WHICH THE COMMONWEALTH OR THE POLITICAL SUBDIVISION SUSTAINS
- 8 BECAUSE OF THE ACT OF THE PERSON DESCRIBED IN SUBSECTION (A)
- 9 PLUS THE COSTS OF PROSECUTION AND THE INTEREST ACCUMULATED ON
- 10 SUCH DAMAGES, IF THE COURT FINDS ALL OF THE FOLLOWING:
- 11 (1) THE PERSON COMMITTING THE VIOLATION OR THE PERSON
- 12 RESPONSIBLE FOR THE VIOLATION OF THIS SECTION FURNISHED
- OFFICIALS OF THE COMMONWEALTH OR THE POLITICAL SUBDIVISION
- 14 RESPONSIBLE FOR INVESTIGATING FALSE CLAIMS VIOLATIONS WITH
- 15 ALL INFORMATION KNOWN TO SUCH PERSON ABOUT THE VIOLATION
- 16 WITHIN 60 DAYS AFTER THE DATE ON WHICH THE DEFENDANT FIRST
- 17 OBTAINED THE INFORMATION.
- 18 (2) THE PERSON FULLY COOPERATED WITH ANY COMMONWEALTH OR
- 19 POLITICAL SUBDIVISION INVESTIGATION OF SUCH VIOLATION.
- 20 (3) AT THE TIME THE PERSON FURNISHED THE COMMONWEALTH OR
- 21 POLITICAL SUBDIVISION INFORMATION ABOUT THE VIOLATION, THE
- 22 PERSON DID NOT HAVE ACTUAL KNOWLEDGE OF THE EXISTENCE OF AN
- 23 INVESTIGATION INTO SUCH VIOLATION.
- 24 (4) THE PERSON HAD A COMPLIANCE PROGRAM THAT COULD
- 25 REASONABLY BE EXPECTED TO PREVENT AND DETECT VIOLATIONS OF
- 26 LAW, EVEN IF THE PROGRAM DID NOT DETECT THE INSTANT OFFENSE.
- 27 (d) (C) Joint and several liability.--Notwithstanding the
- 28 provisions of 42 Pa.C.S. § 7102 (relating to comparative
- 29 negligence), liability under this section shall be joint and
- 30 several for any act committed by two or more persons.

1 $\frac{\text{(e)}}{\text{(D)}}$ (D) Limitation.--

2 (1) This section does not apply to any controversy

3 involving an aggregate amount of less than \$2,500 in value or

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- 4 where the claim was filed by the individual recipient of
- benefits or compensation conferred under the act of June 2,
- 6 1915 (P.L.736, No.338), known as the Workers' Compensation
- 7 Act, or the act of December 5, 1936 (2nd Sp.Sess., 1937
- 8 P.L.2897, No.1), known as the Unemployment Compensation Law,
- 9 or the act of June 13, 1967 (P.L.31, No.21), known as the
- 10 Public Welfare Code.
- 11 (2) As used in this subsection, the term "controversy"
- means any one or more false claims submitted or caused to be
- submitted by either a person or persons who act pursuant to a
- common plan, scheme or design in violation of this act.
- 15 (3) THIS SECTION SHALL NOT APPLY TO A CLAIM THAT A
- 16 PERSON HAS FAILED TO SATISFY STATUTORY OR REGULATORY
- 17 STANDARDS SUCH AS THE GENERAL CONDITIONS OF PARTICIPATION
- 18 WITH A GOVERNMENTAL PROGRAM UNLESS THE SUBMISSION OF A CLAIM
- 19 FOR PAYMENT IS CONDITIONED UPON AN EXPRESS CERTIFICATION OF
- 20 COMPLIANCE WITH SUCH STANDARDS OR PROVISIONS AND THE PERSON
- 21 HAS THEREBY FALSELY CERTIFIED SUCH COMPLIANCE TO OBTAIN
- 22 PAYMENT. THE FOREGOING LIMITATION SHALL NOT PRECLUDE THE
- 23 APPLICATION OF THIS SECTION IN CASES WHERE A PERSON INVOICES
- 24 THE COMMONWEALTH OR A POLITICAL SUBDIVISION FOR SERVICES
- 25 RENDERED UNDER A GRANT OR REGULATORY PROGRAM FOR SERVICES THE
- 26 PERSON HAS FAILED TO PROVIDE OR WHICH ARE WHOLLY WORTHLESS.
- 27 Section 302. False claims jurisdiction.
- 28 If any defendant can be found, resides or transacts business
- 29 in this Commonwealth or if an act proscribed by this act
- 30 occurred within this Commonwealth, an action under this act

- 1 shall be brought in the Commonwealth Court exclusively.
- 2 Section 303. Procedure.
- 3 (a) Commonwealth prosecution. --
- 4 (1) The Attorney General shall diligently investigate
- 5 violations under section 301 involving Commonwealth funds. If
- 6 the Attorney General finds that a person has violated or is
- 7 violating section 301, the Attorney General may bring an
- 8 action under this act against that person.
- 9 (2) If the Attorney General brings an action under this
- 10 act on a claim involving political subdivision funds as well
- 11 as Commonwealth funds, the Attorney General shall, on the
- same date that the complaint is filed in this action, serve
- by mail, return receipt requested, a copy of the complaint on
- 14 the appropriate district attorney.
- 15 (3) The district attorney shall have the right to
- 16 intervene in an action brought by the Attorney General under
- this act within 90 days after receipt of the complaint
- 18 pursuant to paragraph (2).
- 19 (b) Political subdivision prosecution.--
- 20 (1) The district attorney shall diligently investigate
- violations under section 301 involving political subdivision
- 22 funds. If the district attorney finds that a person has
- violated or is violating section 301, the district attorney
- 24 may bring an action under this act against that person.
- 25 (2) The district attorney may refer a matter involving
- 26 political subdivision funds to the Attorney General at any
- 27 time. The Attorney General may decline or accept the
- 28 referral.
- 29 (3) If the district attorney brings an action on a claim
- involving Commonwealth funds as well as political subdivision

- 1 funds, the district attorney shall, on the same date that the
- 2 complaint is filed in this action, serve by mail, return
- 3 receipt requested, a copy of the complaint on the Attorney
- 4 General.
- 5 (4) Within 90 days after receiving the complaint
- 6 pursuant to paragraph (2), the Attorney General shall do one
- 7 of the following:
- 8 (i) Notify the court that the Attorney General
- 9 intends to proceed with the action, in which case the
- 10 Attorney General shall assume primary responsibility for
- 11 conducting the action and the district attorney shall
- have the right to continue as a party.
- 13 (ii) Notify the court that the Attorney General
- declines to prosecute the action, in which case the
- district attorney shall have the right to conduct the
- 16 action on its own.
- 17 (iii) Proceed jointly with the district attorney,
- 18 assuming coequal responsibility for prosecution of the
- 19 action.
- 20 CHAPTER 5
- 21 QUI TAM ACTIONS
- 22 Section 501. General provisions.
- 23 (a) When action may be brought and dismissed.--
- 24 (1) A person may bring a qui tam action for a violation
- of this act for the person and either for the Commonwealth in
- the name of the Commonwealth if any Commonwealth funds are
- 27 involved or for a political subdivision in the name of the
- 28 political subdivision if political subdivision funds are
- 29 exclusively involved. A qui tam action may be brought
- 30 alleging fraud involving both Commonwealth and political

- 1 subdivision funds. The person bringing the qui tam action
- 2 shall be referred to as the qui tam plaintiff.
- 3 (2) The prosecuting authority may seek dismissal of the
- 4 qui tam action notwithstanding the objection of the qui tam
- 5 plaintiff if the qui tam plaintiff has been notified by the
- 6 prosecuting authority of the filing of the motion to dismiss
- 7 and the court has provided the qui tam plaintiff with an
- 8 opportunity for a hearing on the motion.
- 9 (b) Filing and service on defendant.--A complaint filed by a
- 10 qui tam plaintiff under this 434 act shall be filed ex parte
- 11 under seal with the Clerk of the Commonwealth Court or ex parte
- 12 under seal in the appropriate Federal district court if Federal
- 13 funds are also involved, and the complaint and all related
- 14 pleadings shall remain under seal for 90 days from the date of
- 15 service. No service shall be made on the defendant until after
- 16 the complaint is unsealed by order of the court.
- 17 Section 502. Commonwealth funds.
- 18 Within 90 days after receiving a complaint alleging
- 19 violations which involve Commonwealth funds, but not political
- 20 subdivision funds, the Attorney General shall do either of the
- 21 following:
- 22 (1) Notify the court that it intends to proceed with the
- 23 action and petition the court to have the case unsealed. If
- 24 the court grants the Attorney General's request, the seal may
- be lifted. The court may, upon motion by the Attorney
- 26 General, order a partial unsealing where appropriate.
- 27 (2) Notify the court that it declines to prosecute the
- action, in which case the complaint may be unsealed by the
- 29 court within 20 days after written notification is made by
- 30 the Attorney General to the qui tam plaintiff and counsel

- 1 that the Attorney General does not wish to intervene. Upon
- 2 such notification, the qui tam plaintiff shall have the right
- 3 to conduct the action.
- 4 Section 503. Political subdivision funds.
- 5 (a) Procedure.--Within 30 days after receiving a complaint
- 6 alleging violations which exclusively involve political
- 7 subdivision funds, the Attorney General shall promptly forward
- 8 the complaint and written disclosure to the appropriate district
- 9 attorney for review and disposition and shall notify in writing
- 10 the qui tam plaintiff and counsel of the transfer.
- 11 (b) Duty of district attorney. --Within 60 days after the
- 12 Attorney General forwards the complaint and written disclosure
- 13 under subsection (a), the district attorney shall do either of
- 14 the following:
- 15 (1) Notify the court that the district attorney intends
- 16 to proceed with the action and petition the court to have the
- 17 case unsealed. If the court grants the district attorney's
- 18 request, the seal shall be lifted.
- 19 (2) Notify the court that the district attorney declines
- 20 to take over the action, in which case the seal may be lifted
- 21 within 20 days after such notification has been made and the
- 22 qui tam plaintiff shall have the right to conduct the action.
- 23 Section 504. Complaints relating to Commonwealth and political
- subdivision funds.
- 25 (a) Complaints.--Within 30 days after receiving a complaint
- 26 alleging violations which involve or allege both Commonwealth
- 27 and political subdivision funds, the Attorney General shall
- 28 forward copies of the complaint and written disclosure to the
- 29 appropriate district attorney and shall coordinate the review
- 30 and investigation with those of the district attorney.

- 1 (b) Procedure. -- Within 90 days after receiving a complaint
- 2 alleging violations which involve or allege both Commonwealth
- 3 and political subdivision funds, the Attorney General shall do
- 4 one of the following:
- 5 (1) Notify the court in writing that the Attorney
- 6 General intends to proceed with the action, in which case the
- 7 seal shall be lifted and service effected on the defendant.
- 8 (2) Notify the court in writing that the Attorney
- 9 General declines to take over the action but that the
- 10 district attorney involved intends to proceed with the
- 11 action, in which case the seal shall be lifted and the action
- shall be conducted by the district attorney.
- 13 (3) Notify the court that both the Attorney General and
- 14 the district attorney decline to take over the action, in
- which case the seal may be lifted within 20 days after
- 16 notification has been made and the qui tam plaintiff shall
- 17 have the right to conduct the action.
- 18 Section 505. Intervention by political subdivision.
- 19 If the Attorney General proceeds with the action under
- 20 section 503, the district attorney shall be permitted to
- 21 intervene in the action within 60 days after the Attorney
- 22 General notifies the court of his intentions.
- 23 Section 506. Extension of time.
- Upon a showing of good cause and reasonable diligence in his
- 25 investigation, the prosecuting authority may move the court for
- 26 reasonable extensions of time during which the complaint will
- 27 remain under seal. The qui tam plaintiff shall be notified of
- 28 any extensions requested under this section. Any such motions
- 29 may be supported by affidavits or other submissions in camera.
- 30 Section 507. Other actions prohibited.

- 1 When a qui tam plaintiff brings an action under this act, no
- 2 other person shall be permitted to bring a related action under
- 3 this act based on the same or similar facts underlying the
- 4 pending action.
- 5 Section 508. Exclusions.
- 6 (a) General rule. -- No court shall have jurisdiction over an
- 7 action brought under this chapter:
- 8 (1) Against the Commonwealth, any county or municipality
- 9 or a prosecuting authority.
- 10 (2) Against an official or employee of the Commonwealth
- or a political subdivision if the official or employee did
- 12 not act with actual knowledge.
- 13 (3) Which relies upon the public disclosure of specific
- 14 allegations or transactions in a criminal, civil or
- administrative hearing, in a governmental report, hearing,
- 16 audit or investigation or from the news media, unless the
- action is brought by or intervened in by a prosecuting
- authority or the qui tam plaintiff is an original source of
- 19 the information.
- 20 (4) By a prisoner.
- 21 (5) By a former prisoner against any official or
- 22 employee of the Commonwealth or a political subdivision for
- 23 acts relating to the operations and expenditures of a
- 24 correctional agency or facility.
- 25 (b) Definition.--As used in this section, the term "original
- 26 source" means an individual who has voluntarily provided the
- 27 information to the prosecuting authority before filing an action
- 28 based on that information and either has direct and independent
- 29 knowledge of the information on which the allegations are based
- 30 or directly or indirectly provided the impetus, basis or

- 1 catalyst for the investigation, hearing, audit or report which
- 2 led to the public disclosure.
- 3 Section 509. Employment-related discovery of information.
- 4 No court shall have jurisdiction over an action brought under
- 5 this act by a present or former employee of the Commonwealth, of
- 6 a political subdivision or of the person if that employee's
- 7 exclusive PRIMARY responsibility is the investigation or
- 8 prosecution of fraud, unless such employee first makes a good
- 9 faith attempt to use existing internal procedures for reporting,
- 10 auditing and seeking recovery of the falsely claimed funds
- 11 before filing an action. The Commonwealth, political subdivision
- 12 or the person shall have promulgated internal procedures for
- 13 reporting, auditing and seeking recovery of falsely claimed
- 14 funds and must act on the information reported by the employee
- 15 within 60 days of receipt of the information.
- 16 Section 510. Responsibility for prosecution.
- 17 If the prosecuting authority proceeds with the action, it
- 18 shall have the primary responsibility for prosecuting the
- 19 action. The qui tam plaintiff shall have the right to continue
- 20 with all rights and obligations as a full party to the action.
- 21 Section 511. Dismissal of action.
- 22 The Commonwealth or political subdivision may seek to dismiss
- 23 the action at any time notwithstanding the objections of the qui
- 24 tam plaintiff if the qui tam plaintiff has been notified by the
- 25 prosecuting authority of the filing of the motion and the court
- 26 has provided the qui tam plaintiff with an opportunity for a
- 27 hearing on the motion.
- 28 Section 512. Settlement.
- 29 The prosecuting authority may settle the action with the
- 30 defendant notwithstanding the objections of the qui tam

- 1 plaintiff if the court determines, after a hearing, that the
- 2 proposed settlement is fair, adequate and reasonable under all
- 3 circumstances. Upon a showing of good cause, the hearing may be

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- 4 held in camera. QUI TAM PLAINTIFF.
- 5 Section 513. Election not to proceed.
- 6 If the prosecuting authority elects not to proceed, the qui
- 7 tam plaintiff shall have the right to conduct the action and
- 8 shall apprise the prosecuting authority of all developments
- 9 during the course of the action. If the prosecuting authority so
- 10 requests, it shall be served with copies of all pleadings filed
- 11 in the action and supplied with copies of all deposition
- 12 transcripts.
- 13 Section 514. Intervention.
- 14 Upon application, the court shall permit the prosecuting
- 15 authority to intervene in an action with which it had initially
- 16 declined to proceed.
- 17 Section 515. Proceeds.
- 18 (a) Attorney General. -- If the Attorney General initiates an
- 19 action under section 303(a) or assumes control of an action
- 20 initiated by the district attorney pursuant to section
- 21 303(b)(4)(i), the Attorney General shall receive a fixed 33% of
- 22 the proceeds of the action or settlement of the claim, which
- 23 funds shall be used to support and expand its ongoing
- 24 investigation and prosecution of false claims violations.
- 25 (b) District attorney. -- If a district attorney initiates and
- 26 conducts an action pursuant to section 303(b), the office of the
- 27 district attorney shall receive a fixed 33% of the proceeds of
- 28 the action or settlement of the claim, which funds shall be used
- 29 to support and expand its ongoing investigation and prosecution
- 30 of false claims violations.

- 1 (c) Award of portion of recovery.--If a district attorney
- 2 intervenes in an action initiated by the Attorney General
- 3 pursuant to section 303(a)(3) or remains a party to an action
- 4 assumed by the Attorney General pursuant to section 303(b)(4)(i)
- 5 and (iii), the court may award the office of the district
- 6 attorney a portion of the Attorney General's fixed 33% of the
- 7 recovery under subsection (a), taking into account the district
- 8 attorney's role in investigating and conducting the action and
- 9 the resources of the office expended on the prosecution.
- 10 (d) Qui tam recovery.--
- 11 (1) If the prosecuting authority proceeds with an action
- brought by a qui tam plaintiff under this act, the qui tam
- plaintiff shall, subject to subsections (h) and (i), receive
- 14 not less than 20% nor more than 33% of the full proceeds of
- the action or settlement of the claim, depending upon the
- 16 extent to which the qui tam plaintiff substantially
- 17 contributed to the overall prosecution of the action. If the
- 18 prosecuting authority and the qui tam plaintiff cannot reach
- 19 an agreement concerning the percentage of proceeds to be
- 20 distributed to the qui tam plaintiff, the determination shall
- 21 be made by the court.
- 22 (2) When it conducts the action, the Attorney General or
- 23 the district attorney shall receive a fixed 33% of the
- 24 proceeds of the action or settlement of the claim, which
- funds shall be used to support and expand its ongoing
- investigation and prosecution of false claims.
- 27 (3) When both the Attorney General and the district
- 28 attorney are involved as coparties in a qui tam action
- 29 pursuant to section 504, the court in its discretion may
- 30 award the district attorney a portion of the Attorney

- 1 General's fixed 33% of the recovery, taking into account the
- district attorney's cooperation and contribution to
- 3 investigating and conducting the action.
- 4 (e) Decline to proceed.--If the prosecuting authority
- 5 declines to proceed with an action, the qui tam plaintiff shall,
- 6 subject to subsections (h) and (i), receive an amount which the
- 7 court decides is reasonable for collecting the civil penalty and
- 8 damages on behalf of the Commonwealth or political subdivision.
- 9 The amount awarded by the court shall be not less than 30% nor
- 10 more than 50% of the full proceeds of the action or settlement
- 11 and shall be paid out of the proceeds.
- 12 (f) Attorney fees and expenses.--If the prosecuting
- 13 authority does not proceed with the action and the person
- 14 bringing the action conducts the action, the court may award to
- 15 the defendant its reasonable attorney fees and expenses if the
- 16 defendant prevails in the action and the court finds that the
- 17 claim of the person bringing the action was clearly frivolous,
- 18 clearly vexatious or brought primarily for purposes of
- 19 harassment.
- 20 (g) Allocation of proceeds for costs of annual audit. -- The
- 21 controller, board of auditors or other government auditor
- 22 performing the annual audit of recoveries as provided under
- 23 subsection (1) shall receive a fixed 1% of the proceeds of the
- 24 action or settlement of the claim, which funds shall be used to
- 25 defray the costs of the annual audit.
- 26 (h) Present or former employee. -- If a qui tam action is
- 27 brought by a present or former employee of the Commonwealth or
- 28 political subdivision, the qui tam plaintiff shall not be
- 29 entitled to any minimum guaranteed recovery from the proceeds.
- 30 If the prosecuting authority and the qui tam plaintiff cannot

- 1 reach an agreement concerning the percentage of proceeds to be
- 2 distributed to the qui tam plaintiff, the determination shall be
- 3 made by the court. The court may award the qui tam plaintiff
- 4 those sums from the proceeds as it considers appropriate, but in
- 5 no case more than 33% of the proceeds if the prosecuting
- 6 authority goes forth with the action or 50% if it declines to go
- 7 forth, taking into account the significance of the information,
- 8 the role of the qui tam plaintiff in advancing the case to
- 9 litigation and the scope of and response to the qui tam
- 10 plaintiff's attempts to report and gain recovery of the falsely
- 11 claimed funds through official channels.
- 12 (i) Fraudulent activity.--
- 13 (1) Where the action is one which the court finds to be
- 14 based primarily on information from a qui tam plaintiff who
- 15 IN WHICH A QUI TAM PLAINTIFF substantially participated in <-

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- the fraudulent activity, the qui tam plaintiff shall not be
- 17 entitled to any minimum guaranteed recovery from the
- 18 proceeds. If the prosecuting authority and the qui tam
- 19 plaintiff cannot reach an agreement concerning the percentage
- 20 of proceeds to be distributed to the qui tam plaintiff, the
- 21 determination shall be made by the court. The court, in its
- 22 sole discretion after a full review of all the facts and
- 23 circumstances, may award the qui tam plaintiff such sums from
- 24 the proceeds as it considers appropriate under the
- 25 circumstances, but in no case more than 33% of the proceeds
- 26 <u>if the prosecuting authority goes forth with the action or</u>
- 27 50% if it declines to go forth, taking into account the
- 28 significance of the information, the role of the qui tam
- 29 plaintiff in advancing the case to litigation, the scope of
- 30 the qui tam plaintiff's involvement in the fraudulent

activity, the qui tam plaintiff's attempts to avoid or resist such activity and all other circumstances surrounding the activity. RECOVERY FROM THE PROCEEDS.

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- (2) A person who has been convicted of a crime based on participation in the fraudulent activity at issue in the action under this act shall under no circumstances be permitted to participate in any action under this act as a qui tam plaintiff. Such dismissal shall not prejudice the right of the prosecuting authority to continue the action.
- (j) Use of recoveries.--

- (1) Proceeds recovered under this act by the prosecuting authority or awarded to the government auditor pursuant to subsection (g) shall be placed in the General Fund of the Commonwealth, the operating fund of the county of the district attorney or the operating fund of the county of the government auditor, as appropriate.
- (2) Notwithstanding any other provision of law to the contrary, the Commonwealth, county of the district attorney or the county of the government auditor, as appropriate, shall immediately make such funds available for expenditure, without restriction, by the prosecuting authority or government auditor for the purposes specified elsewhere in this act. The entity having budgetary control over such funds may not anticipate future recoveries in the adoption or approval of the budget for the prosecuting authority.
- 26 (k) Annual audit of recoveries.--It shall be the
 27 responsibility of the Commonwealth, the county of the district
 28 attorney, or both, as appropriate, to provide, through the
 29 controller, board of auditors or other appropriate auditor, an
 30 annual audit of all recoveries under this act. The audit shall

- 1 be made public, subject to the right of the prosecuting
- 2 authority to redact portions of the audit which it reasonably
- 3 believes will compromise investigations or criminal proceedings,
- 4 and shall be submitted to the Attorney General's office by
- 5 September 30 of each year.
- 6 (1) Annual report.--The Attorney General shall annually
- 7 submit a report to the Appropriations Committee and the
- 8 Judiciary Committee of the Senate and the Appropriations
- 9 Committee and Judiciary Committee of the House of
- 10 Representatives, specifying the recoveries obtained under this
- 11 act. The report shall give an accounting of all moneys recovered
- 12 through the sale of any property seized in satisfaction of any
- 13 judgment arising from an action under this act.
- 14 (m) Recoveries and appropriations.--Recoveries or future
- 15 recoveries under this act shall be in addition to any
- 16 appropriation made to the office of the prosecuting authority.
- 17 Section 516. Reversion to General Fund.
- 18 (a) General rule. -- The portion of the proceeds not
- 19 distributed under section 515 shall revert to the General Fund
- 20 when the underlying false claims involved Commonwealth funds
- 21 exclusively and to the political subdivision when the underlying
- 22 false claims involved political subdivision funds exclusively.
- 23 When petitioned to do so, the court shall make an apportionment
- 24 of the recovered proceeds between the Commonwealth and political
- 25 subdivision based on their relative share of the funds falsely
- 26 claimed.
- 27 (b) Reimbursement.--When an insurer, quarantor or surety has
- 28 suffered a loss on an underlying false claim through either:
- 29 (1) reimbursing the Commonwealth or political
- 30 subdivision; or

- 1 (2) directly paying a claimant;
- 2 the insurer, guarantor or surety shall be reimbursed for its
- 3 losses to the extent that proceeds reverting to the General Fund
- 4 or to the political subdivision under this section exceed any
- 5 uninsured loss to the Commonwealth or the political subdivision.
- 6 Section 517. Expenses.
- 7 If the Commonwealth, political subdivision or qui tam
- 8 plaintiff prevails in or settles any action under this act, the
- 9 qui tam plaintiff shall receive an amount for all reasonable
- 10 expenses incurred in the prosecution of the claim, including
- 11 expert witness fees plus reasonable litigation costs and
- 12 attorney fees; all expenses, costs and attorney fees shall be
- 13 awarded against the defendant, and under no circumstances shall
- 14 they be the responsibility of the prosecuting authority.
- 15 CHAPTER 7
- 16 MISCELLANEOUS PROVISIONS
- 17 Section 701. Rules of civil procedure.
- 18 Except where this act provides otherwise, actions under this
- 19 act shall be governed by the Pennsylvania Rules of Civil
- 20 Procedure.
- 21 Section 702. Stay of discovery.
- 22 (a) General rule. -- The court may stay discovery for a period
- 23 of not more than 90 days if the prosecuting authority or the
- 24 General Counsel shows that discovery would interfere with an
- 25 investigation or a prosecution of a criminal or civil matter
- 26 arising out of the same or similar facts, regardless of whether
- 27 the prosecuting authority proceeds with the action. Such a
- 28 showing shall be conducted in camera. The court may extend the
- 29 90-day period upon a further showing in camera that the
- 30 prosecuting authority or the General Counsel has pursued the

- 1 criminal or civil investigation or proceedings with reasonable
- 2 diligence and that any proposed discovery in the action under
- 3 this act would interfere with the ongoing criminal or civil
- 4 investigation or proceedings.
- 5 (b) Criminal action. -- When a criminal action has commenced
- 6 based upon the same or similar facts underlying the pending
- 7 action under this act, discovery by the defendant in the pending
- 8 action under this act shall be confined to that available to a
- 9 criminal defendant under the Rules of Criminal Procedure and the
- 10 Constitutions of the United States and of the Commonwealth of
- 11 Pennsylvania. The defendant in the pending action under this act
- 12 may petition the court for a stay of proceedings pending the
- 13 conclusion of the criminal action.
- 14 Section 703. Control over prosecution.
- 15 When the prosecuting authority has intervened in an action
- 16 brought under section 501, the prosecuting authority shall have
- 17 full authority as to the manner in which the prosecution is
- 18 conducted.
- 19 Section 704. Employee protection.
- 20 (a) Disclosing information. -- No employer shall solicit,
- 21 attempt or conspire to prevent, make, adopt or enforce any rule,
- 22 regulation or policy preventing an employee from disclosing
- 23 information to a Federal, State or local law enforcement agency
- 24 or from acting in furtherance of the investigation of,
- 25 initiation of, testimony in or assistance in filing an action
- 26 under this act.
- 27 (b) Discrimination. -- No employer shall discharge, demote,
- 28 suspend, threaten, harass, deny promotion to or in any other
- 29 manner discriminate, or solicit, attempt or conspire to
- 30 discriminate against an employee in the terms of and conditions

- 1 of employment because of lawful acts done by the employee on
- 2 behalf of the employee or others in disclosing information to a
- 3 Federal, State or local government or law enforcement agency or
- 4 in furthering false claims action, including investigation for,
- 5 initiation of, testimony for or assistance in an action filed or
- 6 to be filed under this act.
- 7 (c) Good faith reporting to employer.--No employer may
- 8 discharge, threaten or otherwise discriminate or retaliate
- 9 against an employee regarding the employee's compensation,
- 10 terms, conditions, location or privileges of employment because
- 11 the employee made or is about to make a good faith report to the
- 12 employer regarding a false claim under this act, regardless of
- 13 whether the report is made or to be made orally or in writing.
- 14 (d) Penalty.--
- 15 (1) An employer who violates subsection (a), (b) or (c)
- shall be liable for all relief necessary to make the employee
- whole, including reinstatement with the same seniority status
- 18 that the employee would have had but for the discrimination.
- 19 three times the amount of back pay, prevailing interest on
- 20 the back pay, compensation for any special damage sustained
- 21 as a result of the discrimination and, where appropriate,
- 22 punitive damages. Except in cases alleging intentional
- 23 misconduct, punitive damages against a person shall not
- 24 exceed 200% of the compensatory damages awarded. In addition,
- 25 the employer shall be required to pay all litigation costs
- 26 and attorney fees.
- 27 (2) An employee may bring an action in the Commonwealth
- 28 Court for the relief provided in this subsection.
- 29 Section 705. Limitations.
- 30 (a) Time of filing.--An action under this act may not be

- 1 filed more than six years after the date on which the violation
- 2 of this act is completed or more than three years after the date
- 3 of discovery by the prosecuting authority, but in any event no
- 4 more than ten years after the date on which the violation of
- 5 section 301 is completed.
- 6 (b) Prior acts.--An action under this act may be brought
- 7 regarding false claims made prior to the effective date of this
- 8 act if the limitations period set forth in subsection (a) has
- 9 not elapsed.
- 10 (c) Proof.--In any action brought under this act, the
- 11 Commonwealth, the political subdivision or the qui tam plaintiff
- 12 shall be required to prove all essential elements of the cause
- 13 of action, including damages, by a preponderance of the
- 14 evidence.
- 15 (d) Estoppel.--Notwithstanding any other provision of law, a
- 16 guilty verdict, guilty plea or nolo contendere plea rendered in
- 17 a criminal proceeding which alleged a scheme to obtain funds
- 18 fraudulently from the Commonwealth or a political subdivision
- 19 shall estop the defendant from denying the essential elements of
- 20 the offense in any action which involves the same transaction as
- 21 in the criminal proceeding and which is brought under this act.
- 22 Section 706. Remedies.
- 23 (a) Civil remedies. The Commonwealth Court shall have the
- 24 jurisdiction to issue any order to prevent and restrain
- 25 violations of this chapter.
- 26 (b) Remedies cumulative. -
- 27 REMEDIES CUMULATIVE:
- 28 (1) The provisions of this act are not exclusive and
- shall be in addition to any other remedies provided for in
- any other law or available under common law.

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- 1 (2) Election by the prosecuting authority or a qui tam
- 2 plaintiff to bring an action under this act shall neither
- 3 preclude the Commonwealth or political subdivision from
- 4 bringing any other appropriate action nor moot any such
- 5 action filed prior to commencement of an action under this
- 6 act.
- 7 (3) Election by the prosecuting authority or a qui tam
- 8 plaintiff to bring an action under this act shall not
- 9 preclude the Commonwealth or prosecuting authority from
- 10 bringing criminal charges against the defendant, nor shall it
- 11 moot any pending criminal charges.
- 12 (4) Judgment for a defendant in any action brought under
- this act shall have no res judicata effect in any other
- action brought by the Commonwealth or political subdivision.
- 15 Section 707. Enforcement.
- 16 (a) Prosecuting authority. -- The prosecuting authority shall
- 17 have the power and duty to enforce this act, including the
- 18 authority to issue civil investigative demands pursuant to this
- 19 act, to institute proceedings under this act and to take such
- 20 actions as may be necessary to ascertain and investigate alleged
- 21 violations of this act. The prosecuting authority may delegate
- 22 its powers to investigate and prosecute actions under this act
- 23 to appropriate Deputy Attorneys General or deputy or assistant
- 24 district attorneys.
- 25 (b) Construction. -- Nothing contained in this act shall be
- 26 construed to limit the regulatory or investigative authority of
- 27 any department or agency of the Commonwealth or political
- 28 subdivision whose functions might relate to persons, enterprises
- 29 or matters falling within the scope of this act.
- 30 Section 708. Civil investigative demand.

- 1 (a) General rule. -- Whenever the prosecuting authority has
- 2 reason to believe that any person may be in possession, custody
- 3 or control of any documentary material or information relevant
- 4 to a false claim investigation, the prosecuting authority may
- 5 issue in writing and cause to be served upon the person a civil
- 6 investigative demand requiring such person to:
- 7 (1) produce such documentary material for inspection and
- 8 copying;
- 9 (2) answer in written interrogatories with respect to
- 10 such documentary material or information;
- 11 (3) give oral testimony concerning such documentary
- 12 material or information; or
- 13 (4) furnish any combination of such material, answers
- 14 and testimony.
- 15 (b) Content.--Each demand under this section shall:
- 16 (1) State the nature of the conduct constituting the
- 17 alleged false claim violation which is under investigation
- and the provision of law applicable thereto.
- 19 (2) If the demand is for the production of documentary
- 20 material:
- 21 (i) describe the class or classes of documentary
- 22 material to be produced thereunder with such definiteness
- and certainty as to permit the material to be fairly
- identified;
- 25 (ii) state that the demand is returnable forthwith
- or prescribe a return date which will provide a
- 27 reasonable period of time within which the material so
- demanded may be assembled and made available for
- inspection and copying or reproduction; and
- 30 (iii) identify an investigator to whom the material

1 shall be made available. If the demand is for written interrogatories: 2 3 (i) set forth with specificity the written 4 interrogatories to be answered; (ii) prescribe dates at which time answers to 5 written interrogatories shall be submitted; and 6 identify the investigator to whom such answers 7 shall be submitted. 8 If such demand is for the giving of oral testimony: 9 10 (i) prescribe a date, time and place at which oral 11 testimony should be commenced; identify the investigator who shall conduct the 12 13 examination and the person to whom the transcript of such investigation shall be submitted; 14 15 (iii) specify that such attendance and testimony are 16 necessary to the conduct of the investigation; and 17 (iv) describe the general purpose for which the 18 demand is being issued and the general nature of the testimony, including the primary areas of inquiry, which 19 20 will be taken pursuant to the demand. 21 (5) Contain the following statement printed 22 conspicuously at the top of the demand: 23 You have the right to seek the assistance of any 24 attorney, and he may represent you in all phases of 25 the false claim investigation of which this civil 26 investigative demand is a part. (c) Limitation. -- No demand under this section shall: 27 28 (1) contain any requirement which would be held to be unreasonable if contained in a subpoena duces tecum issued by 29

any court in connection with a grand jury investigation of

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- 1 the alleged violation; or
- 2 (2) require the production of any documentary evidence
- 3 which would be privileged from disclosure if demanded by a
- 4 subpoena duces tecum issued by any court in connection with a
- 5 grand jury investigation of the alleged violation.
- 6 (d) Service. -- Service of any demand or any petition filed
- 7 under this section shall be made in the manner prescribed by the
- 8 Pennsylvania Rules of Civil Procedure for service of writs and
- 9 complaints unless otherwise agreed to by the prosecuting
- 10 authority and the person.
- 11 (e) Return.--A verified return by the individual serving any
- 12 demand or petition under this section setting forth the manner
- 13 of service shall be prima facie proof of such service. In the
- 14 case of service by registered or certified mail, the return
- 15 shall be accompanied by the return post office receipt of
- 16 delivery of the demand.
- 17 (f) Procedure.--
- 18 (1) A person upon whom a demand issued under this
- 19 section has been duly served shall make the demanded material
- 20 available for inspection and copying or reproduction to an
- investigator designated in the demand at the principal place
- 22 of business of the person or at such other place as the
- 23 investigator and the person thereafter may agree or as the
- 24 court may direct pursuant to this section on the return date
- specified in the demand. The person may, upon agreement of
- the investigator, substitute copies of all or any part of the
- 27 demanded material for the originals of the demanded material.
- 28 (2) The investigator to whom any documentary material is
- so delivered shall take physical possession of the material
- and shall be responsible for the use made of the material and

for its return pursuant to this section. The investigator may

2 cause the preparation of the copies of the documentary

3 material as may be required for official use. While in the

4 possession of the investigator, no material so produced shall

5 be available for examination by any individual other than the

prosecuting authority or any investigator without the consent

of the person who produced the material. Under such

8 reasonable terms and conditions as the prosecuting authority

shall prescribe, documentary material while in the possession

of the investigator shall be available for examination by the

11 person who produced the material or any duly authorized

12 representatives of that person.

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- (3) The production of documentary material in response to a civil investigative demand served under this section shall be made under a sworn certificate, in such form as the demand designates, by:
- 17 (i) in the case of a natural person, the person to
 18 whom the demand is directed; or
 - (ii) in the case of a person other than a natural person, a person having knowledge of the facts and circumstances relating to such production and authorized to act on behalf of such person.
 - The certificate shall state that all of the documentary material required by the demand and in the possession, custody or control of the person to whom the demand is directed has been produced and made available to the investigator identified in the demand.
 - (4) Each interrogatory in a civil demand served under this section shall be answered separately and fully in writing under oath and shall be submitted under a sworn

1 certificate, in such form as the demand designates, by:

(i) in the case of a natural person, the person to whom the demand is directed; or

- (ii) in the case of a person other than a natural person, a person or persons responsible for answering each interrogatory.
- If any interrogatory is objected to, the reasons for the objection shall be stated in the certificate instead of 9 an answer. The certificate shall state that all information 10 required by the demand and in the possession, custody, control or knowledge of the person to whom the demand is 12 directed has been submitted. To the extent that any 13 information is not furnished, the information shall be identified and reasons set forth with particularity regarding 14 15 the reasons why the information was not furnished.

The examination of any person pursuant to a

17 civil investigative demand for oral testimony served 18 under this section shall be deemed an "official 19 proceeding within the meaning of 18 Pa.C.S. § 4902(a) 20 (relating to perjury). The examination shall be taken before an officer authorized to administer oaths and 21 22 affirmations by the laws of this Commonwealth. The 23 officer before whom the testimony is to be taken shall put the witness on oath or affirmation and shall, 24 25 personally or by someone acting under the direction of 26 the officer and in the officer's presence, record the 27 testimony of the witness. The testimony shall be taken 28 accurately and shall be transcribed. When the testimony is fully transcribed, a copy of the transcript shall be 29 30 promptly forwarded to the designated person. This

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subsection shall not preclude the taking of testimony by any means authorized by, and in a manner consistent with, the Pennsylvania Rules of Civil Procedure.

- (ii) The investigator conducting the examination shall exclude from the place where the examination is held all persons except the person giving the testimony, the attorney for and any other representative of the person giving the testimony, the prosecuting authority, any person who may be agreed upon by the prosecuting authority and the person giving the testimony, and any stenographer taking such testimony.
- (iii) The oral testimony of any person taken pursuant to a civil investigative demand served under this section shall be taken in the county where the office of the investigator conducting the examination is situated, or in such other place as may be agreed upon by the investigator and such person.
- (iv) When the testimony is fully transcribed, the investigator shall afford the witness, who may be accompanied by counsel, a reasonable opportunity to examine and read the transcript, unless such examination and reading are waived by the witness. Any changes in form or substance which the witness desires to make shall be entered and identified upon the transcript by the officer or the investigator, with a statement of the reasons given by the witness for making such changes. The transcript shall then be signed by the witness, unless the witness in writing waives the signing, is ill, cannot be found or refuses to sign. If the transcript is not signed by the witness within 30 days after being afforded

a reasonable opportunity to examine it, the officer or the investigator shall sign it and state on the record the fact of the waiver, illness, absence of the witness or the refusal to sign, together with the reasons, if any, given therefor.

- (v) Upon payment of reasonable charges therefor, the investigator shall furnish a copy of the transcript to the witness only, except that the prosecuting authority may, for good cause, limit such witness to inspection of the official transcript of the witness' testimony.
- 11 Any person compelled to appear for oral testimony under a civil investigative demand may be 12 13 accompanied, represented and advised by counsel. Counsel 14 may advise the person, in confidence, with respect to any 15 question asked of that person. The person or counsel may 16 object on the record to any question, in whole or in 17 part, and shall briefly state for the record the reason 18 for the objection. An objection may be made, received and 19 entered upon the record when it is claimed that such 20 person is entitled to refuse to answer the question on 21 the grounds of any constitutional or other legal right or 22 privilege, including the privilege against self-23 incrimination. The person may not otherwise object to or 24 refuse to answer any question, and may not directly or 25 through counsel otherwise interrupt the oral examination. 26 If the person refuses to answer any question, a petition 27 may be filed in the Commonwealth Court under section 28 708(g) for an order compelling the person to answer the question. 29
 - (7) Upon completion of:

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- 1 (i) the false claims investigation for which any
- documentary material was produced under this section; and
- 3 (ii) any case or proceeding arising from such
 4 investigation;
- 5 the investigator shall return to the person who produced the
- 6 material all of the material other than copies of the
- 7 material made pursuant to this section which have not passed
- 8 into the control of any court or grand jury through
- 9 introduction into the record of such case or proceeding.
- 10 (8) When documentary material has been produced by a
- 11 person under this section for use in a false claims
- investigation and no case or proceeding arising from the
- investigation has been instituted within a reasonable time
- 14 after completion of the examination and analysis of all
- evidence assembled in the course of the investigation, the
- person shall be entitled, upon written demand made upon the
- 17 prosecuting authority, to the return of all documentary
- 18 material, other than copies of the material made pursuant to
- 19 this section, so produced by that person.
- 20 (g) Failure to comply. --Whenever a person fails to comply
- 21 with a civil investigative demand that is served upon him under
- 22 this section or whenever satisfactory copying or reproduction of
- 23 any of the material cannot be done and the person refuses to
- 24 surrender the material, the prosecuting authority may file in
- 25 the Commonwealth Court and serve upon the person a petition for
- 26 an order of the court for the enforcement of this section.
- 27 (h) Petition for relief.--
- 28 (1) Within 20 days after the service of any demand under
- this section upon any person or at any time before the return
- date specified in the demand, whichever period is shorter,

- the person may file in the Commonwealth Court and serve upon
- 2 the prosecuting authority a petition for an order of the
- 3 court modifying or setting aside this demand. The time
- 4 allowed for compliance with the demand, in whole or in part,
- 5 as deemed proper and ordered by the court shall not run
- 6 during the pendency of the petition in the court. The
- 7 petition shall specify each ground upon which the petitioner
- 8 relies in seeking the relief and may be based on any failure
- 9 of the demand to comply with the provisions of this section
- or on any constitutional or other legal right or privilege of
- 11 the person.
- 12 (2) At any time during which the prosecuting authority
- is in custody or control of documentary material delivered by
- 14 a person in compliance with a demand under this section, the
- 15 person may file in the Commonwealth Court and serve upon the
- 16 prosecuting authority a petition for an order of the court
- 17 requiring the performance of any duty imposed by this
- 18 section.
- 19 (3) Whenever a petition is filed in the Commonwealth
- 20 Court, the court shall have jurisdiction to hear and
- 21 determine the matter so presented and, after a hearing at
- 22 which all parties are represented, to enter such order or
- 23 orders as may be required to carry into effect the provisions
- of this section.
- 25 (i) Definition.--As used in this section, the term
- 26 "documentary material" includes, but is not limited to, any
- 27 book, paper, record, recording, tape, report, memorandum, data,
- 28 written or electronic communication or other document relating
- 29 to the business affairs of any person, enterprise or matter
- 30 falling within the purview of this act.

- 1 Section 709. Immunity.
- 2 Whenever any individual refuses on the basis of his privilege
- 3 against self-incrimination to comply with a civil investigative
- 4 demand issued pursuant to this act or to testify or produce
- 5 other information in a proceeding under this act, the
- 6 prosecuting authority may invoke the provisions of 42 Pa.C.S. §
- 7 5947 (relating to immunity of witnesses).
- 8 Section 710. Regulations.
- 9 (a) General rule. -- The Attorney General shall have the power
- 10 and authority to promulgate rules and regulations which may be
- 11 necessary to carry out the purposes set forth in this act.
- 12 (b) Guidelines.--In order to facilitate the speedy
- 13 implementation of this act, the Attorney General shall have the
- 14 power and authority to promulgate, adopt and use guidelines
- 15 which shall be published in the Pennsylvania Bulletin. The
- 16 guidelines shall not be subject to review pursuant to section
- 17 205 of the act of July 31, 1968 (P.L.769, No.240), referred to
- 18 as the Commonwealth Documents Law, sections 204(b) and 301(10)
- 19 of the act of October 15, 1980 (P.L.950, No.164), known as the
- 20 Commonwealth Attorneys Act, the act of June 25, 1982 (P.L.633,
- 21 No.181), known as the Regulatory Review Act, and shall be
- 22 effective for a period of not more than two years from the
- 23 effective date of this act. After the expiration of the two-year
- 24 period, the guidelines shall expire and be replaced by
- 25 regulations which shall be promulgated, adopted and published as
- 26 provided by law.
- 27 Section 711. Severability.
- The provisions of this act are severable. If any provision of
- 29 this act or its application to any person or circumstance is
- 30 held invalid, the invalidity shall not affect other provisions

- 1 or applications of this act which can be given effect without
- 2 the invalid provision or application.
- 3 Section 712. Effective date.
- This act shall take effect in 60 days. 4