THE GENERAL ASSEMBLY OF PENNSYLVANIA

HOUSE BILL No. 1906 Session of 1999

INTRODUCED BY J. TAYLOR, REINARD, PETRONE, ARGALL, BROWNE, CAPPABIANCA, CAWLEY, COY, DEMPSEY, FICHTER, GODSHALL, HARHAI, HENNESSEY, LEH, MAJOR, MARSICO, ORIE, PIPPY, RAMOS, READSHAW, ROBINSON, STABACK, STURLA, E. Z. TAYLOR, THOMAS, VAN HORNE, WALKO AND WOJNAROSKI, OCTOBER 4, 1999

REFERRED TO COMMITTEE ON URBAN AFFAIRS, OCTOBER 4, 1999

AN ACT

- 1 Establishing the Pennsylvania Mortgage Guaranty Corporation; 2 providing for appointment of members and employees;
- 3 establishing the Pennsylvania Commercial and Industrial
- 4 Mortgage Guaranty Fund; providing for powers and duties; and
- 5 making an appropriation.
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- 19 Section 901. Appropriation.
- 20 Section 902. Construction.
- 21 Section 903. Effective date.
- 22 The General Assembly of the Commonwealth of Pennsylvania
- 23 hereby enacts as follows:
- 24 CHAPTER 1
- 25 PRELIMINARY PROVISIONS
- 26 Section 101. Short title.
- 27 This act shall be known and may be cited as the
- 28 Pennsylvania Mortgage Guaranty Corporation Act.
- 29 Section 102. Legislative declaration and findings.
- 30 The General Assembly finds and declares as follows:

- 1 (1) There exists in many areas of this Commonwealth
 2 neighborhoods which are blighted, are becoming blighted or
 3 may become blighted because of vacant, abandoned,
 4 deteriorated or deteriorating commercial and industrial
- 6 (2) There exists a deficiency of adequate mortgage
 7 financing needed to provide sufficient funds to finance new
 8 or refinance existing, mortgage indebtedness in order to
 9 undertake the necessary construction, reconstruction,
 10 rehabilitation, repair, renovation, replacement or other
 11 improvement of commercial and industrial properties, within
- 13 (3) Uncorrected, these conditions will increase the rate
 14 of abandonment and destruction of such neighborhoods, which
 15 in turn will erode the local tax base, depriving
 16 municipalities of revenues needed to provide essential
 17 municipal services and facilities.

neighborhoods which are blighted or are becoming blighted.

- (4) If mortgage insurance were available for loans to finance new and refinance existing indebtedness needed to undertake necessary construction, reconstruction, rehabilitation, repair, renovation, replacement or other improvement of commercial and industrial properties in blighted areas, the conditions of blight within such neighborhoods could be ameliorated or averted.
 - (5) Changes in the national economy, including corporate downsizing and plant closures have also resulted in underused and abandoned industrial sites referred to as brownfields in many areas of this Commonwealth, many of which are located in urban settings. These abandoned sites have further
- 30 contributed to neighborhood blight.

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buildings.

- 1 (6) Abandoned commercial and industrial properties
 2 located in blighted areas of this Commonwealth, if
 3 decontaminated and rehabilitated, have the potential to once
 4 again become employment centers and serve as an economic
 5 development catalyst to reverse existing and past trends
 6 which resulted in the neighborhoods becoming blighted.
- According to a recent Housing and Urban Development 7 8 publication entitled Industrial Site Reuse and Urban 9 Redevelopment, "the inability to secure loans may stifle any 10 new enterprises whose owners would consider using abandoned industrial and commercial sites is securing credit. Without 11 12 access to capital, these companies cannot maintain their 13 competitiveness, expand to take advantage of new market opportunities, update their equipment and facilities, 14 15 maintain necessary inventories or create new jobs. Critical 16 funding gaps are currently the primary deterrent to brownfield site facility reuse, especially for small start-up 17 18 businesses wishing to utilize abandoned commercial or 19 industrial property in blighted areas."
 - (8) Because of the time required to structure financial packages for commercial and industrial sites in blighted neighborhoods, including environmental assessments and detailed appraisals, brownfield sites are at a tremendous competitive disadvantage and according to the report will remain undeveloped without additional government incentives or assistance.
 - (9) As a result, it is in the public interest to encourage the financing of, and otherwise support, the planning, acquisition, development, construction,
- reconstruction, rehabilitation, repair, renovation, or other

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- 1 improvement of commercial and industrial properties in
- 2 blighted areas of this Commonwealth including brownfield
- 3 sites.
- 4 (10) The flow of private investment capital into
- 5 blighted areas for commercial and industrial development can
- 6 be stimulated by a system wherein qualified lending
- 7 institutions and local governments may be insured against
- 8 losses incurred as a result of nonpayment of principal,
- 9 interest or other sums agreed to be paid under the terms of
- any note, mortgage, bond or other evidence of indebtedness.
- 11 This includes loans from local governments and other
- qualified lending institutions to nonprofit organizations and
- 13 private developers.
- 14 (11) The provision of insurance for loans made by
- qualified lending institutions and local governments or bonds
- and notes issued by qualified issuers, the issuance of
- obligations backed by mortgages or the provision of other
- 18 credit enhancements in support of the foregoing activities
- 19 will encourage and expand the flow of public and private
- 20 capital in support of all these activities in blighted areas.
- 21 Therefore, it is declared to be a public purpose of this
- 22 Commonwealth that, in order to promote the economic
- 23 revitalization of neighborhoods which are blighted or are
- 24 becoming blighted and to discourage further disinvestment while
- 25 encouraging increased investment of mortgage capital in the real
- 26 estate situated in such blighted neighborhoods, the Pennsylvania
- 27 Mortgage Guaranty Corporation should be created to insure
- 28 qualified industrial and commercial mortgage loans in blighted
- 29 neighborhoods subject to the terms and provisions set forth in
- 30 this act.

- 1 Section 103. Definitions.
- 2 The following words and phrases when used in this act shall
- 3 have the meanings given to them in this section unless the
- 4 context clearly indicates otherwise:
- 5 "Agency." The Pennsylvania Mortgage Guaranty Corporation.
- 6 "Applicant." A person or company that meets the application
- 7 requirements as established by the Pennsylvania Mortgage
- 8 Guaranty Corporation.
- 9 "Blighted area." A geographic area that is lacking adequate
- 10 employment opportunities, shows signs of existing physical
- 11 deterioration of buildings and structures, has unsafe and
- 12 unsanitary living conditions within dwellings, excessive land
- 13 coverage of buildings or economically and socially undesirable
- 14 land uses.
- 15 "Board." The Board of Directors of the Pennsylvania Mortgage
- 16 Guaranty Corporation.
- 17 "Brownfield site." An underused or abandoned commercial or
- 18 industrial building or building site normally in a state of
- 19 deterioration, which may be contaminated or partially
- 20 contaminated.
- 21 "Credit enhancement." A guarantee, including a guarantee of
- 22 obligations in any form backed by a pool of mortgages or other
- 23 form of assurance or security device issued in order to:
- 24 (1) improve the credit of a qualified borrowing entity;
- 25 or
- 26 (2) upgrade the security or rating of a financial
- obligation, including mortgage-backed securities,
- 28 certificates of participation and any bonds or notes issued
- 29 to finance any development activities eligible to be insured
- 30 by this act.

- 1 "Debt obligation." A bond, note, certificate of indebtedness
- 2 and any other instrument or evidence of indebtedness, including
- 3 a debt obligation issued to refund any of the foregoing.
- 4 "Economic development." A process by which government,
- 5 through the adoption and implementation of programs and
- 6 policies, provides incentives or inducements to stimulate growth
- 7 in the private sector that is manifested in increased commercial
- 8 or industrial activity resulting in new employment
- 9 opportunities.
- 10 "Feasibility study." A study performed by the Pennsylvania
- 11 Mortgage Guaranty Corporation pursuant to section 703.
- 12 "Financial institution." A bank, trust company, national
- 13 bank, savings bank, Federal or State savings and loan
- 14 association, Community Development Financial Institution (CDFI)
- 15 certified by the Federal or State government, Federal or State
- 16 credit union, insurance company, pension fund or retirement
- 17 system of any corporation, association or any other entity which
- 18 is owned or controlled by any one or more of them, provided the
- 19 financial institution is supervised by or responsible to any
- 20 agency of the Federal Government, the Commonwealth, any
- 21 department thereof or the governing body of any municipality or
- 22 any other entity approved by the Pennsylvania Mortgage Guaranty
- 23 Corporation or any one or more of them when lawfully acting as a
- 24 trustee or otherwise, in a fiduciary capacity.
- 25 "Financing." This term includes acquisition financing,
- 26 permanent financing, short-term bridge financing, construction
- 27 financing or refinancing of any type of loan or project
- 28 authorized to be insured by this act.
- 29 "Fund." The Pennsylvania Mortgage Guaranty Fund created and
- 30 established by this act to quarantee commercial and industrial

- 1 mortgages in blighted areas.
- 2 "Guaranty." An undertaking or promise that is collateral to
- 3 the primary or principal obligation and that binds the guarantor
- 4 to performance in event of nonperformance by the principal
- 5 obligor.
- 6 "Guaranty fund reserve requirement." The amount of assets,
- 7 or their equivalent, of the Pennsylvania Mortgage Guaranty Fund
- 8 determined by the agency as necessary to maintain the claims
- 9 paying ability of the Pennsylvania Mortgage Guaranty Fund. For
- 10 purposes of the definition, an asset equivalent may include, but
- 11 is not limited to, a letter of credit, insurance policy,
- 12 reinsurance treaty or policy, surety, guarantee or other
- 13 security arrangement.
- 14 "Holder." When used in reference to a debt obligation
- 15 insured by the Pennsylvania Mortgage Guaranty Corporation, means
- 16 any person who shall be the owner of any outstanding debt
- 17 obligation insured by the Pennsylvania Mortgage Guaranty
- 18 Corporation.
- 19 "Housing project." The construction of new, or
- 20 rehabilitation of existing, affordable single-family or multi-
- 21 family for-sale or rental housing units.
- 22 "Local Government." Any municipality or county, and any
- 23 housing or redevelopment authority in this Commonwealth.
- 24 "Mortgage." An interest in land created by a written
- 25 instrument providing security for the payment of a debt,
- 26 including leasehold mortgages, deeds of trust, security
- 27 agreements, pledges or any other security arrangements securing
- 28 a loan.
- 29 "Obligee." A qualified lending institution under a qualified
- 30 obligation and its successors and assigns approved by the

- 1 agency.
- 2 "Obligor." The original borrower under a qualified
- 3 obligation and its successor and assign approved by the agency.
- 4 "Operating expenses." All costs of administering the agency,
- 5 including, but not limited to, salaries and wages, expenses of
- 6 administering staff functions, fees of consultants, legal fees,
- 7 costs incurred for servicing insured mortgage loans, money
- 8 management, office rents, utility charges, cost of supplies,
- 9 furnishings, equipment, machinery and apparatus, maintenance and
- 10 repair of property and other expenses incurred in connection
- 11 therewith.
- 12 "Person." An individual, local government, partnership,
- 13 corporation or joint venture.
- 14 "Program." The Mortgage Guarantee Program established by
- 15 this act.
- 16 "Qualified lending institution." A bank, trust company,
- 17 national bank, savings bank, Federal or State savings and loan
- 18 association, Community Development Financial Institution (CDFI)
- 19 certified by the Federal or State Government, Federal or State
- 20 credit union, insurance company, private or public pension fund,
- 21 philanthropic institution, community development financial
- 22 institution or any other entity approved by the agency. All
- 23 qualified lending institutions must submit information,
- 24 sufficient in detail to demonstrate the capacity to perform the
- 25 functions and services itself, or through contractual
- 26 arrangements with third parties, necessary to adequately comply
- 27 with the requirements contained in the quarantee documents.
- 28 Information to be submitted must include a current audited
- 29 financial statement, a description detailing the institution's
- 30 experience in originating and servicing loans and a listing and

- 1 the qualifications of key personnel within the institution's
- 2 operation. If the qualified lending institution plans on
- 3 contracting with third parties for the servicing of the
- 4 qualified obligation, then this information must be provided
- 5 with respect to the party to provide those services.
- 6 "Qualified obligation." An obligation or loan which is made
- 7 or purchased by a qualified lending institution, deemed suitable
- 8 for guarantee by the agency and secured by a commercial or
- 9 industrial property or a mortgage of a lease thereof.
- 10 "Rehabilitation." Repairs, alterations or improvements to
- 11 commercial or industrial property located in a blighted area.
- 12 "Rehabilitation loan." A loan extended by a financial
- 13 institution which may include the refinancing of existing
- 14 indebtedness, if any, secured by one or more mortgages on
- 15 commercial or industrial property located in a blighted area
- 16 which is to be rehabilitated.
- 17 "Revenues." All rates, rents, fees, charges, surcharges,
- 18 money, profits, earnings, payments or principal of or interest
- 19 on municipal securities and other investments, gifts,
- 20 governmental and other grants, contributions, appropriations and
- 21 all other income derived or to be derived by the Pennsylvania
- 22 Mortgage Guaranty Corporation in connection with any project for
- 23 which mortgage insurance has been provided by the Pennsylvania
- 24 Mortgage Guaranty Corporation.
- 25 CHAPTER 3
- 26 PENNSYLVANIA MORTGAGE GUARANTY CORPORATION
- 27 Section 301. Establishment.
- 28 (a) General rule. -- There is hereby established in the State
- 29 Treasury, an independent board politic and corporate, to be
- 30 known as the Pennsylvania Mortgage Guaranty Corporation. The

- 1 agency shall constitute an instrumentality of the Commonwealth,
- 2 and the exercise by the agency thereof of the powers conferred
- 3 by this act shall be deemed and held to be a public and
- 4 essential governmental function.
- 5 (b) Purpose. -- The purpose of the agency shall be to promote,
- 6 encourage and provide mortgage insurance to participating
- 7 lenders and local governments in their efforts to promote,
- 8 encourage and finance the construction, reconstruction,
- 9 rehabilitation, repair, renovation, replacement or other
- 10 improvement of commercial and industrial properties in blighted
- 11 areas of this Commonwealth.
- 12 (c) Board of directors. -- The agency shall be directed by a
- 13 nine member board of directors. The board shall be composed of
- 14 the State Treasurer, the Secretary of Banking, the Secretary of
- 15 Community and Economic Development and three persons appointed
- 16 by the Governor at the recommendation of the President pro
- 17 tempore of the Senate and three persons appointed by the
- 18 Governor at the recommendation of the Speaker of the House of
- 19 Representatives. With the exception of the State Treasurer, the
- 20 Secretary of Banking and the Secretary of Community and Economic
- 21 Development, no more than two of each group of three directors
- 22 shall be from the same political party and shall serve two-year
- 23 terms. Of the six directors appointed by the Governor, two shall
- 24 have experience in banking generally; two shall have experience
- 25 in mortgage banking specifically; and two shall be economic
- 26 development professionals. Each appointed director shall serve
- 27 until a successor has been appointed and qualified. A director
- 28 may be reappointed. A vacancy shall be filled in the same manner
- 29 as the original appointment but for the remainder of the
- 30 unexpired term only.

- 1 (d) Removal for cause. -- Each appointed director may be
- 2 removed from the board by the Governor for cause, after a public
- 3 hearing, and may be suspended by the Governor pending the
- 4 completion of the hearing. Each appointed director, before
- 5 beginning duties on the board, shall take and subscribe an oath
- 6 to perform the duties of this office faithfully, impartially and
- 7 justly to the best of that person's ability. A record of oaths
- 8 shall be filed with the Secretary of the Commonwealth.
- 9 (e) Chairman. -- The Governor shall designate one of the
- 10 appointed members to be the chairman and chief executive officer
- 11 of the corporation, and the directors shall elect biennially a
- 12 vice chairman from among the appointed directors. The chairman
- 13 shall serve at the pleasure of the Governor and until a
- 14 successor shall be designated. The directors shall elect a
- 15 secretary and the same person may be elected to serve as both
- 16 secretary and treasurer. The power of the corporation shall be
- 17 vested in the directors in office from time to time and five
- 18 directors shall constitute a quorum at any meeting. Action may
- 19 be taken and motions and resolutions adopted by the agency by
- 20 the affirmative vote of at least five directors, except an
- 21 affirmative vote of at least seven directors shall be necessary
- 22 for an action to approve and make or establish the terms and
- 23 conditions of a mortgage guarantee or credit enhancement for an
- 24 applicant. No vacancy on the board of directors shall impair the
- 25 right of a quorum to exercise the powers and perform the duties
- 26 of the agency.
- 27 (f) Performance bond.--Each director and the treasurer of
- 28 the agency shall execute a bond to be conditioned upon the
- 29 faithful performance of the duties of the directors or treasurer
- 30 in a form and amount as may be prescribed by the State

- 1 Treasurer. Bonds shall be filed in the office of the Secretary
- 2 of the Commonwealth. At all times thereafter, the directors and
- 3 treasurer shall maintain the bonds in full effect. All costs of
- 4 the bonds shall be borne by the agency.
- 5 (g) Compensation. -- The agency shall reimburse the directors
- 6 for actual and necessary expenses incurred in the performance of
- 7 their duties.
- 8 (h) Designated substitute.--The State Treasurer, the
- 9 Secretary of Banking and the Secretary of Community and Economic
- 10 Development may designate an officer of their respective
- 11 departments to represent them at meetings of the agency. Each
- 12 designee may lawfully vote and otherwise act on behalf of the
- 13 director for whom that designee serves. The designation shall be
- 14 in writing delivered to the agency and shall continue in effect
- 15 until revoked or amended in writing.
- 16 (i) Dissolution of agency.--The agency may be dissolved by
- 17 law if it has no debts or obligations or guarantees outstanding
- 18 or if provision has been made for paying or retiring all debts,
- 19 obligations and guarantees. Upon a dissolution of the agency,
- 20 all of its property, funds and assets shall be vested in the
- 21 Commonwealth.
- 22 (j) Minutes of meetings.--A true copy of the minutes of
- 23 every meeting of the agency shall be delivered by and under the
- 24 certification of the secretary of the board of directors to the
- 25 Governor and the presiding officers of the Senate and the House
- 26 of Representatives.
- 27 Section 302. Mortgage insurance fund.
- 28 There is established in the State Treasury a special
- 29 nonlapsing fund to be known as the Pennsylvania Commercial and
- 30 Industrial Mortgage Guaranty Fund. The fund shall consist of:

- 1 (1) All fees and charges paid to the agency.
- 2 (2) Proceeds of any State loan to the extent provided by
- 3 the General Assembly or any agency or authority authorized to
- 4 issue bonds therefore.
- 5 (3) Any moneys made available to the agency for the
- 6 purposes set forth in this act from any public or private
- 7 source.
- 8 (4) All moneys appropriated by the General Assembly to
- 9 the agency for the purposes of carrying out the provisions of
- 10 this act.
- 11 Unless otherwise required by law, the earnings on the money in
- 12 the fund may be applied for any lawful purpose of the agency.
- 13 Section 303. Disposition of funds.
- 14 (a) Investments.--The State Treasurer shall deposit all
- 15 moneys of the fund in such financial institutions as the State
- 16 Treasurer deems proper and shall be accounted for by the Auditor
- 17 General. These funds shall be invested and reinvested in the
- 18 same manner as other State funds.
- 19 (b) Premiums and fee income. -- All premium and fee income
- 20 shall be credited to the fund for the operation of the fund and
- 21 the provision of additional insurance, guarantees and credit
- 22 enhancements.
- 23 (c) Insurance credit reserve. -- Any moneys in the fund which
- 24 by agreement, contract, secretarial termination or regulation
- 25 have been created as an identifiable insurance credit reserve
- 26 may only be used in conformance with the terms and conditions
- 27 creating such reserve.
- 28 (d) Transfers to reserve. -- Operational funds, earnings not
- 29 yet allocated to a particular reserve, State appropriated funds,
- 30 State general obligation bond proceeds or other funds received

- 1 and not identified to a particular reserve may, at the
- 2 discretion of the board, be transferred to any reserve.
- 3 (e) Limitation.--Insurance, guarantees, or other credit
- 4 enhancements provided pursuant to this act shall not pledge the
- 5 faith, credit, or taxing power of the Commonwealth or the agency
- 6 and shall be payable only to the extent of the reserve or other
- 7 identified funds that back the insurance, guarantee or
- 8 enhancement.
- 9 Section 304. Agency reserves, funds and accounts.
- 10 The agency may establish any reserves, funds or accounts as
- 11 it may determine necessary or desirable to further the purposes
- 12 of the agency or to comply with the provisions of any agreement
- 13 made by or any resolution of the agency.
- 14 Section 305. Management of fund.
- 15 (a) General rule. -- The agency shall manage and supervise the
- 16 fund.
- 17 (b) Use of fund moneys.--Moneys in the fund shall be used:
- 18 (1) To insure loans accepted by the agency under this
- 19 act.
- 20 (2) To insure local government bonds or notes issued to
- 21 finance any project that is eligible for insurance under this
- 22 act.
- 23 (3) To guarantee any securities, evidences of
- indebtedness or other forms of obligation backed by
- mortgages.
- 26 (4) To provide other forms of credit enhancement
- authorized by this act.
- 28 (c) Premiums and fees.--The agency shall establish premiums
- 29 and fees for insurance of loans, bonds, notes and other forms of
- 30 credit enhancement offered under this act, in an amount

- 1 calculated to cover administrative costs as well as anticipated
- 2 payments due to defaults on loans, bonds or notes causing
- 3 insured losses to the lenders, bondholders or noteholders or
- 4 losses or other liabilities incurred in connection with any
- 5 credit enhancement provided by the agency.
- 6 Section 306. Fees and rates.
- 7 For the issuance of a commercial or industrial mortgage
- 8 guarantee, the agency may charge fees and rates as established
- 9 in the applicable feasibility study to all applicants. A fee
- 10 based on a percentage of the total proposed qualified mortgage
- 11 amount shall be paid by the qualified lending institution at the
- 12 time a commercial or industrial loan is submitted to the agency
- 13 for consideration of a guarantee. A fee based on a percentage of
- 14 the total qualified mortgage amount shall be paid by the
- 15 qualified lending institution at the time a commitment to
- 16 guarantee is issued by the agency.
- 17 Section 307. Fund payments.
- 18 (a) General rule. -- The fund shall be maintained for the
- 19 benefit of the qualified lending institutions and local
- 20 governments whose qualified obligations are guaranteed under
- 21 this act. Amounts in the fund shall be used in accordance with
- 22 this act to satisfy any valid claim payable therefrom.
- 23 (b) Manner of payment. -- Payments pursuant to contracts of
- 24 guarantee and reinsurance may be made in a lump sum or in
- 25 partial payments made within such period of time as may be
- 26 agreed to by the agency and the qualified lending institution or
- 27 local government. These payments by the agency shall be payable
- 28 solely from the fund. The agency shall not guarantee or issue a
- 29 commitment to guarantee a qualified obligation if the balance of
- 30 the fund is less than the guarantee fund reserve requirement.

- 1 Section 308. Audit.
- 2 At least once in each fiscal year the fund shall be examined
- 3 for the purposes of auditing the fund's financial condition and
- 4 determining the soundness of its management and operating
- 5 policies. The fund shall pay the cost of each such examination.
- 6 Copies of each report, including the findings, conclusions and
- 7 recommendations, shall be furnished to the Governor, the General
- 8 Assembly and the agency.
- 9 CHAPTER 5
- 10 ADMINISTRATION
- 11 Section 501. Powers and duties of agency.
- 12 Except as otherwise limited by this act, the agency may:
- 13 (1) Make and alter bylaws for its organization and
- internal management and make rules and regulations with
- 15 respect to its operations.
- 16 (2) Adopt an official seal and alter it.
- 17 (3) Sue and be sued.
- 18 (4) Make and enter into all contracts, leases and
- 19 agreements necessary or incidental to the performance of its
- 20 duties and the exercise of its powers under this act and
- 21 consent to any modification, amendment or revision of any
- 22 contract or agreement to which the agency is a party.
- 23 (5) Hire an executive director and other employees
- 24 necessary to administer this act. The board shall set the
- compensation of those employees.
- 26 (6) Engage the services of attorneys, accountants and
- 27 financial experts and such other advisors, consultants and
- agents as may be necessary in its judgment and fix their
- 29 compensation.
- 30 (7) Insure or guarantee upon such terms as it may

- prescribe any mortgage or pool of mortgages offered or any bonds or notes issued which are eligible for insurance.
- 3 (8) Insure bridge loans which are secured by persons 4 rather than real property.
 - (9) Provide other forms of credit enhancement upon such terms as it may prescribe for qualified lenders and borrowers who are unable otherwise to obtain such enhancement in the private market.
 - (10) Extend a line of credit sufficient to cover insurance and bonding expenditures of approved nonprofit corporations engaged in economic development projects, including housing, in blighted areas.
 - insured or otherwise credit enhanced under this act, acquire, hold, improve, operate pending sale or other disposition, sell, assign, exchange, transfer, convey, lease, mortgage or otherwise dispose of or encumber real property or any interest therein, personal property or any interest therein or any evidence of indebtedness, including, but not limited to, pass-through certificates, residual interests or other securities backed by real estate or a mortgage.
 - (12) In connection with any property, acquired by the agency through foreclosure, deed in lieu of foreclosure or otherwise pursuant to any other payment in settlement for a claim for loss; contract with private parties for services to secure, maintain, operate or improve such property in anticipation of disposition of the property or make a mortgage loan to assist in the disposition of the property.
- 29 (13) Establish a fund, independent of the Pennsylvania 30 Commercial and Industrial Mortgage Guaranty Fund, to be used

- 1 as a line of credit to guarantee the bond and insurance needs
- of qualified nonprofit community development corporations
- 3 that are uninsurable at reasonable rates due to the economic
- 4 conditions of the community in which their development
- 5 projects are located, and to guarantee the insurance needs of
- 6 businesses that cannot obtain affordable fire and casualty
- 7 insurance due to the physical condition of the buildings in
- 8 the immediate neighborhood in which is located their
- 9 principal place of business.
- 10 Section 502. Rules.
- 11 The agency shall promulgate such rules as are necessary to
- 12 carry out the purpose of this act.
- 13 Section 503. Annual report.
- 14 The agency shall provide a written report to the Governor and
- 15 to the General Assembly on or before December 1 of each year on
- 16 the financial status of the fund and its operations for the
- 17 preceding fiscal year, including, but not limited to, the types
- 18 and amount of insurance reserves, insurance issued, premiums
- 19 charged and claims made.
- 20 Section 504. Board determinations.
- 21 Any determination by the board relating to the eligibility of
- 22 any project, facility or undertaking for insurance or other
- 23 forms of credit enhancement or any other action taken by the
- 24 board in its own name or in the name of the Pennsylvania
- 25 Commercial and Industrial Mortgage Guaranty Fund, under this act
- 26 shall be conclusive of the matters determined therein unless
- 27 appealed based on new or additional information and the board
- 28 reverses its decision.
- 29 CHAPTER 7
- 30 MORTGAGE GUARANTEE PROGRAM

1 Section 701. Agency duties.

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- 2 In order to implement the program, the agency shall:
- 3 (1) Upon board approval:
- (i) Issue a commitment to guarantee any qualified

 obligation or aggregate of qualified obligations,

 guarantee any qualified obligations or aggregate of

 qualified mortgage loans.
 - (ii) Enter into contracts, agreements or treaties of insurance regarding any qualified obligations or aggregate of qualified obligations.
- 11 (iii) Provide the guarantee on terms that minimize
 12 the financial risk to the fund while making the project
 13 financially feasible.
- 14 (2) Guarantee and issue commitments to guarantee any
 15 part of the payments required on qualified obligations upon
 16 such terms and conditions as contained in the program
 17 documents.
 - (3) Enter into commitments to guarantee, contracts to guarantee and reinsurance contracts regarding qualified obligations and to fulfill its obligations and enforce its rights under any guarantee so furnished.
- 22 Fix a premium charge for its guarantee of 23 obligations in an amount to be determined in accordance with 24 the applicable feasibility study and establish and levy such 25 other charges and fees in connection with applications for 26 guarantee, guarantee commitments, contracts of guarantee as 27 are necessary to recover authorized reimbursable expenses 28 under the act or feasibility study. The premium charges, 29 other charges and fees shall be payable as incurred.
- 30 (5) Consent to the modification, with respect to rate of

- 1 interest, time of payment of any installment of principal or
- interest, security or any other term, of any obligation, the
- 3 security for any obligation, contract or agreement of any
- 4 kind which the fund has guaranteed or to which the fund is a
- 5 party.
- 6 (6) Foreclose any obligation in default or commence any
- 7 action to protect or enforce any rights conferred upon the
- 8 agency and the fund, and to bid for and purchase such
- 9 property at any foreclosure or at any other sale, or
- 10 otherwise to acquire or take possession of any such property.
- 11 (7) Hold, manage, administer, lease or sell any property
- conveyed to or acquired by the agency or the fund.
- 13 (8) Pay, pursue to final collection, compromise, waive
- or release any right, title, claim, lien or demand, however
- acquired, including any equity or right of redemption.
- 16 (9) Sell, at public or private sale, any mortgage,
- mortgage participation or other obligation held by the agency
- 18 or the fund.
- 19 (10) Procure insurance against any loss in connection
- with its property and other assets.
- 21 (11) Establish such other contractual provisions as are
- 22 necessary or incidental to paragraphs (1) through (10).
- 23 Section 702. Criteria for insuring loans.
- 24 (a) General rule. -- The agency may provide mortgage insurance
- 25 to participating lenders or local governments when the
- 26 requirements set forth in this act have been met and the
- 27 application and approval process provided for in this act have
- 28 been satisfactorily completed.
- 29 (b) General purpose for insuring loan.--Mortgage insurance
- 30 approved by the agency for loans of moneys shall be for the

- 1 purpose of developing, constructing, reconstructing, repairing,
- 2 renovating, replacing, rehabilitating or expanding commercial,
- 3 industrial, and/or housing projects in blighted areas which
- 4 result in or promote new or expanded economic development.
- 5 To qualify for mortgage insurance approved by the agency for a
- 6 housing project, there shall be a minimum of ten units where
- 7 such housing project involves single-family homes, or a minimum
- 8 of 15 units in the case of multifamily homes.
- 9 (c) Waiver of requirements. -- The agency may waive the
- 10 minimum requirements provided in subsection (b) if in the
- 11 opinion of the agency such waiver is justified due to
- 12 circumstances unique to the project.
- 13 (d) Application. -- Any local government or lender which has
- 14 approved the financing of a commercial or industrial project in
- 15 a blighted area in accordance with this act applicable to it,
- 16 may request mortgage insurance from the agency by filing an
- 17 application with the agency. The application shall be in such
- 18 form and in compliance with such procedures as the agency may
- 19 from time to time fix and prescribe.
- 20 (e) Processing of application. -- The agency shall review such
- 21 application in a timely fashion and shall determine whether such
- 22 project is in accordance with Commonwealth policies and
- 23 objectives and with local and regional policies and objectives
- 24 as expressed in local urban renewal, comprehensive and community
- 25 development plans. In carrying out the duties under this
- 26 section, the agency shall work closely and consult and cooperate
- 27 with elected and nonelected local government officials,
- 28 nonprofit corporations and citizens in consideration of the
- 29 needs and desires of the residents and businesses located in the
- 30 area served by the local government. In addition, the agency

- 1 shall foster local participation in the planning and development
- 2 of projects for which mortgage insurance is being sought from
- 3 the agency. After reviewing the application, the agency shall
- 4 determine whether or not the application conforms with all
- 5 appropriate criteria and shall recommend approval or disapproval
- 6 of the application to the board.
- 7 (f) Factors for mortgage insurance approval.--Prior to the
- 8 agency approving mortgage insurance for any applicant, the
- 9 agency shall consider, among others, the following factors:
- 10 (1) If the proposed project is consistent with the needs
- of the local government in which the project is or is to be
- 12 located and will meet a substantial Commonwealth interest.
- 13 (2) If the project will have a significant, favorable
- and positive impact on the economic condition of the local
- government and region in which the project is or is to be
- located and this Commonwealth as a whole, including the
- generation or retention of long-term employment
- 18 opportunities.
- 19 (3) If the project is likely to occur without the
- assistance provided by this act.
- 21 (g) Priority of mortgage insurance approval. -- The agency
- 22 shall give priority to projects which provide any combination of
- 23 the following:
- 24 (1) Substantial employment or other direct benefits to
- low-income or unemployed or underemployed persons.
- 26 (2) Significant improvement to the physical condition of
- 27 neighborhoods, especially neighborhoods designated as
- deteriorated and blighted.
- 29 (3) Reinforcement for other housing and economic
- 30 development related investments by a local government or the

- 1 private sector.
- 2 (h) Procedures for application review. -- The agency shall
- 3 establish and, from time to time, may alter procedures governing
- 4 the process by which it reviews applications under this act for
- 5 mortgage insurance. These procedures shall include such matters
- 6 as evaluation criteria, opportunity for public comment,
- 7 standards for the ranking of projects by priority and standards
- 8 for the setting of the terms and conditions of the mortgage
- 9 insurance, including, but not limited to, the amount, duration,
- 10 fees and interest charges, where applicable. The agency shall
- 11 not approve any mortgage insurance for any project which does
- 12 not substantially meet such criteria and standards.
- 13 Section 703. Feasibility studies.
- 14 The agency shall cause to be performed a commercial and
- 15 industrial guarantee feasibility study prior to the issuance of
- 16 any loan guarantee. Each such feasibility study shall be
- 17 accepted by the governing board of the agency prior to the
- 18 issuance of the guarantee pursuant thereto. This study shall
- 19 determine the type of eligible commercial or industrial
- 20 development in a blighted area for which a guarantee is required
- 21 for the investment of private capital, the anticipated risk of
- 22 default and the level of fees, charges and reimbursement
- 23 conditions necessary to establish a financially sound commercial
- 24 and industrial guarantee program that exposes the funds
- 25 deposited into the guarantee fund to a reasonable or acceptable
- 26 level of risk.
- 27 Section 704. Program documents.
- 28 (a) General rule. -- The issuance of a guarantee shall require
- 29 the generation of the following program documents including, but
- 30 not limited to:

- 1 (1) A master guarantee agreement with the qualified
- 2 lending institution.
- 3 (2) A commitment and certificate of guarantee.
- 4 (3) Any additional conditions to the commitment and
- 5 certificate of guarantee.
- 6 The documents shall be binding and shall fully describe the
- 7 responsibilities of and remedies available to the signing
- 8 parties. The guarantee contract or other agreement issued by the
- 9 fund shall establish the procedures to be followed by an obligee
- 10 or other beneficiary of the guarantee in the event of a default
- 11 under the terms of any guaranteed obligation.
- 12 (b) Actions relating to pledged collateral.--Prior to
- 13 submitting a claim for payment, the obligee shall pursue such
- 14 actions with respect to the pledged collateral as may be
- 15 directed by the agency from among the following:
- 16 (1) becoming lawfully the obligee in possession thereof;
- 17 (2) causing a receiver to be appointed for such
- 18 property;
- 19 (3) obtaining voluntary conveyance of their obligor's
- 20 right and title to such property; or
- 21 (4) obtaining by foreclosure, clear and unencumbered
- 22 title to such property.
- 23 These actions shall be pursued in accordance with the directions
- 24 provided by the agency on the advice of counsel.
- 25 Section 705. Project criteria.
- 26 In order to be eligible for a commercial or industrial loan
- 27 guarantee issued by the agency, the project shall meet the
- 28 eligibility criteria provided in the applicable feasibility
- 29 study. In order for an obligation to be eligible for guarantee,
- 30 the agency must first find that:

- 1 (1) Except as otherwise permitted by this act, the 2 repayment of a qualified obligation is secured by a mortgage.
- 3 (2) The obligor is credit worthy as determined by comparison to similarly situated obligors.
- 5 (3) The obligation is in such principal amount and form
 6 and contains such terms and provisions with respect to
 7 property insurance, repairs, alterations, payment of taxes
 8 and assessments, delinquency charges, default remedies,
 9 additional security and other matters as the agency, with the
 10 advice of counsel, shall determine and are considered
- 12 (4) The requirements of the act are adequately met by
 13 the terms of the mortgage guarantee contract or other
 14 agreements.

customary in the industry.

- 15 Section 706. Eligibility standards for mortgage insurance and credit enhancements.
- 17 (a) General rule.--The agency shall prescribe such
 18 eligibility standards for insurance and other forms of credit
 19 enhancement to be offered as are reasonable to provide that the
 20 insurance and credit enhancements shall aid in:
- 21 (1) The financing of the construction, reconstruction,
 22 rehabilitation, repair, renovation, replacement or other
 23 improvement of commercial or industrial property in blighted
 24 areas.
- 25 (2) The sale or other transfer of an obligation, whether 26 denoted as bond, note, collateralized obligation, grantor 27 trust, conduit or any other form of security or obligation 28 however denoted, backed directly or indirectly by mortgages 29 or payments derived from mortgages.
- 30 (b) Lenders.--The standards under this section shall assure
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- 1 that any lender, including a local government, benefiting from
- 2 insurance or other credit enhancement provided by the agency for
- 3 a loan made by that lender shall be responsible and able to
- 4 service the loan or has made other arrangements for the
- 5 servicing of the loan that are acceptable to the agency.
- 6 Section 707. Guarantee coverage.
- 7 (a) Amount.--The guarantee percentage of the outstanding
- 8 principal indebtedness of an obligation or any aggregate of
- 9 obligations authorized to be guaranteed under this act may be
- 10 only for such percentage as minimizes the financial risk to the
- 11 fund while making the project financially feasible.
- 12 (b) Ownership of property. -- An obligor shall be, or by
- 13 reason of an obligation guaranteed by the fund shall become, the
- 14 owner or lessee of the property that secures the qualified
- 15 obligation, and shall be able to bear the usual expenses of
- 16 maintaining the structure and repay the obligation.
- 17 Section 708. Contracts.
- 18 The agency shall establish contractual provisions, which may
- 19 include a right of foreclosure, to foster secure reimbursement
- 20 of moneys paid pursuant to a guarantee in the event of a covered
- 21 default for which the qualified lending institution submits a
- 22 claim for loss as defined in the guaranty program documents. A
- 23 copy of the guaranty program documents shall be available from
- 24 the agency upon request.
- 25 Section 709. Reimbursable costs.
- 26 All expenses, exclusive of agency administrative costs,
- 27 incurred in the course of processing a request for a guarantee,
- 28 whether a guarantee is ever issued, shall be paid by the
- 29 qualified lending institution or local government.
- 30 CHAPTER 9

1 MISCELLANEOUS PROVISIONS

- 2 Section 901. Appropriation.
- 3 The sum of \$50,000,000 is hereby appropriated to the
- 4 Pennsylvania Mortgage Guaranty Corporation for deposit into the
- 5 Pennsylvania Commercial and Industrial Mortgage Guaranty Fund
- 6 established and to be used to implement the provisions of this
- 7 act. This sum shall be repaid, without interest, to the
- 8 Commonwealth as soon as practicable.
- 9 Section 902. Construction.
- 10 This act shall be liberally construed in furtherance of the
- 11 findings and declarations set forth in section 102.
- 12 Section 903. Effective date.
- 13 This act shall take effect in 180 days.