THE GENERAL ASSEMBLY OF PENNSYLVANIA

HOUSE BILL

No. 1634 Session of 1999

INTRODUCED BY PLATTS, M. COHEN, FREEMAN, JOSEPHS, MANDERINO, MASLAND, STETLER, THOMAS AND ZUG, JUNE 14, 1999

REFERRED TO COMMITTEE ON STATE GOVERNMENT, JUNE 14, 1999

AN ACT

Amending the act of June 3, 1937 (P.L.1333, No.320), entitled 2 "An act concerning elections, including general, municipal, special and primary elections, the nomination of candidates, 3 primary and election expenses and election contests; creating 4 5 and defining membership of county boards of elections; 6 imposing duties upon the Secretary of the Commonwealth, 7 courts, county boards of elections, county commissioners; imposing penalties for violation of the act, and codifying, 8 9 revising and consolidating the laws relating thereto; and 10 repealing certain acts and parts of acts relating to elections," further providing for the definition of political 11 parties and political bodies, for candidates to be nominated 12 13 and party officers to be elected at primaries, for 14 nominations by minor political parties, for nominations by political bodies, for contents of nomination papers and for 15 circulation and filing of nomination papers. 16 17 The General Assembly finds and declares as follows: That the Commonwealth's electoral laws hinder the 18 (1)19 entry into the electoral process of independent candidates, 20 thereby limiting the electoral choices available to voters of 21 this Commonwealth. 22 That the political system of the Commonwealth should

be electorally inclusive in order to promote the broadest

range of issue discussion and candidate selection.

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- 1 (3) That enhanced ballot access for all candidates will
- 2 ensure a more democratic election process.
- 3 The General Assembly of the Commonwealth of Pennsylvania
- 4 hereby enacts as follows:
- 5 Section 801(a) and (b) of the act of June 3, 1937 (P.L.1333,
- 6 No.320), known as the Pennsylvania Election Code, amended July
- 7 28, 1941 (P.L.526, No.213) and December 22, 1971 (P.L.613,
- 8 No.165), are amended to read:
- 9 Section 801. Definition of Political Parties and Political
- 10 Bodies.--
- 11 (a) (1) Any party or political body, one of whose
- 12 candidates at <u>any of</u> the [general election] <u>prior three November</u>
- 13 <u>elections</u> next preceding the primary polled in each of at least
- 14 ten counties of the State not less than [two] one per centum of
- 15 the largest entire vote cast in each of said counties for any
- 16 elected candidate, and polled a total vote in the State equal to
- 17 at least [two] one per centum of the largest entire vote cast in
- 18 the State for any elected candidate, is hereby declared to be a
- 19 political party within the State, and shall nominate all its
- 20 candidates for any of the offices provided for in this act, and
- 21 shall elect its delegates and alternate delegates to the
- 22 National convention as party rules provide at primaries held in
- 23 accordance with this act, except as otherwise provided in this
- 24 act. State committee members, and also such party officers,
- 25 including members of the National committee, as its rules
- 26 provide, shall be elected by a vote of the party electors, in
- 27 accordance with the provisions of this act and party rules.
- 28 (2) Notwithstanding the provisions of clause (1), any party
- 29 or political body, one of whose candidates at any of the prior
- 30 three November elections next preceding the primary polled in

- 1 each of at least ten counties of the State not less one per
- 2 <u>centum of the largest entire vote cast in each of the ten</u>
- 3 counties for any elected candidate, and polled a total vote in
- 4 the State equal to at least one per centum of the largest entire
- 5 vote cast in the State for any elected candidate, but whose
- 6 State-wide registration is less than fifteen per centum of the
- 7 combined State-wide registration for all State-wide political
- 8 parties as of the close of the registration period immediately
- 9 preceding the most recent November election, is hereby declared
- 10 to be a political party within the State. It shall nominate only
- 11 its candidates for the offices of United States Senator,
- 12 Representative in Congress and for all other elective public
- 13 offices within this State to be filled by the vote of the
- 14 electors of the State at large, and shall elect its delegates
- 15 and alternate delegates to the national convention as party
- 16 rules provide at primaries held in accordance with the
- 17 provisions of this act, except as otherwise provided in this
- 18 act.
- 19 (b) Any party or political body, one of whose candidates at
- 20 [either the general or municipal election] any of the prior
- 21 three November elections preceding the primary polled at least
- 22 [five] one per centum of the largest entire vote cast for any
- 23 elected candidate in any county, is hereby declared to be a
- 24 political party within said county; and shall nominate all its
- 25 candidates for office in such county and in all political
- 26 districts within said county, or of which said county forms a
- 27 part, and shall elect such party officers as its rules provide
- 28 shall be elected therein, by a vote of the party electors, in
- 29 accordance with the provisions of this act.
- 30 * * *

- 1 Section 2. Section 902 of the act, amended May 23, 1949
- 2 (P.L.1656, No.504), is amended to read:
- 3 Section 902. Candidates to Be Nominated and Party Officers
- 4 to Be Elected at Primaries. -- (a) All candidates of political
- 5 parties, as defined in section 801 (a)(1) of this act, for the
- 6 offices of United States Senator, Representative in Congress and
- 7 for all other elective public offices within this State, except
- 8 that of presidential electors, shall be nominated, and party
- 9 delegates and alternate delegates, committeemen and officers
- 10 who, under the provisions of Article VIII of this act or under
- 11 the party rules, are required to be elected by the party
- 12 electors, shall be elected at primaries held in accordance with
- 13 the provisions of this act, except as otherwise provided in this
- 14 act.
- 15 (b) (1) All candidates of political parties, as defined in
- 16 section 801(a)(2) of this act, for the offices of United States
- 17 <u>Senator, Representative in Congress and for all other elective</u>
- 18 public offices within this State to be filled by the vote of the
- 19 electors of the State at large, except that of the presidential
- 20 <u>electors</u>, <u>shall</u> <u>be nominated</u>, <u>and party delegates and alternate</u>
- 21 <u>delegates</u>, <u>committeemen</u> and <u>officers</u> who, <u>under the provisions</u>
- 22 of Article VIII of this act or under the party rules are
- 23 required to be elected by the party electors, shall be elected
- 24 at primaries held in accordance with the provisions of this act,
- 25 <u>except as otherwise provided in this act.</u>
- 26 (2) All candidates of political parties, as defined in
- 27 section 801(a)(2) of this act, for all other elective public
- 28 offices within this State, except that of the presidential
- 29 <u>electors</u>, shall be nominated in the same manner as minor
- 30 political party candidates pursuant to section 912.2 of this

- 1 <u>act.</u>
- 2 (c) In the years when candidates for the office of President
- 3 of the United States are to be nominated, every registered and
- 4 enrolled member of a political party, as defined in section
- 5 801(a)(1) and (2), shall have the opportunity at the Spring
- 6 primary in such years to vote his preference for one person to
- 7 be the candidate of his political party for President.
- 8 Section 3. Section 912.2(a) and (b) of the act, added
- 9 February 19, 1986 (P.L.29, No.11), are amended to read:
- 10 Section 912.2. Nominations by Minor Political Parties.--(a)
- 11 Notwithstanding any other provision in this act to the contrary,
- 12 minor political parties shall nominate all of their candidates
- 13 for the offices to be filled at the ensuing November election
- 14 pursuant to section 903 in accordance with the requirements of
- 15 section 951, other than subsection (e)(6) and (7) thereof, and
- 16 section 954, and shall obtain the required signatures during the
- 17 same time frame available to political bodies. Minor political
- 18 parties shall be subject to the provisions of this act
- 19 applicable to political parties with respect to special
- 20 elections, voter registration forms, substituted nominations and
- 21 all other purposes except as otherwise expressly provided in
- 22 this section. "Minor political party" shall mean a political
- 23 party as defined in section 801(a) or (b) whose State-wide
- 24 registration is less than [fifteen] one per centum of the
- 25 combined State-wide registration for all State-wide political
- 26 parties as of the close of the registration period immediately
- 27 preceding the most recent November election[.] and none of whose
- 28 <u>candidates at any of the prior three November elections next</u>
- 29 preceding the primary polled in each of at least ten counties of
- 30 the State not less than one per centum of the largest entire

- 1 yote cast in each of the ten counties for any elected candidate,
- 2 and polled a total vote in the State equal to at least one per
- 3 <u>centum of the largest entire vote cast in the State for any</u>
- 4 <u>elected candidate</u>. The Secretary of the Commonwealth shall
- 5 prescribe forms or, if there is insufficient time, make
- 6 appropriate conforming changes in existing forms to carry out
- 7 the purposes of this section.
- 8 (b) All nomination papers circulated and filed pursuant to
- 9 this section shall specify--(1) the name or appellation of the
- 10 <u>political party or minor political party which the [candidates]</u>
- 11 <u>candidate</u> nominated thereby [represent] <u>represents</u> and, in the
- 12 case of electors for President and Vice President of the United
- 13 States, the names of the candidates for President and Vice
- 14 President of such minor political party; (2) the name of [each]
- 15 the candidate nominated therein, his profession, business or
- 16 occupation, if any, and his place of residence with street and
- 17 number, if any; and (3) the office for which such candidate is
- 18 nominated. No words shall be used in any nomination paper to
- 19 designate the name or appellation of the minor political party
- 20 represented by the candidate's name in such nomination paper
- 21 which are identical with or deceptively similar to the words
- 22 used for a like purpose by any minor political party which has
- 23 already filed nomination papers for the same office. Any
- 24 petition to set aside a nomination paper on account of the name
- 25 or appellation used therein, or involving the right of the
- 26 signers thereof to use such name or appellation, or on any other
- 27 account, shall be decided as in the case of other petitions to
- 28 set aside nomination papers, in the manner provided by this
- 29 article.
- 30 * * *

- 1 Section 4. Section 951 of the act, amended December 22, 1971
- 2 (P.L.613, No.165) and February 13, 1998 (P.L.72, No.18), is
- 3 amended to read:
- 4 Section 951. Nominations by Political Bodies.--(a) In
- 5 addition to the party nominations made at primaries, nomination
- 6 of candidates for any public office may also be made by
- 7 nomination papers signed by qualified electors of the State, or
- 8 of the electoral district for which the nomination is made, and
- 9 filed in the manner herein provided. [Such nomination papers]
- 10 Separate nomination papers must be filed in behalf of each
- 11 candidate for any public office and shall be in form prescribed
- 12 by the Secretary of the Commonwealth, and no other forms than
- 13 the ones so prescribed shall be used for such purposes.
- 14 (b) Where the nomination is for any office to be filled by
- 15 the electors of the State at large, the number of qualified
- 16 electors of the State signing such nomination paper shall be at
- 17 least equal to [two per centum of the largest entire vote cast
- 18 for any elected candidate in the State at large] one-tenth of
- 19 one per centum of the total ballots cast in the State at the
- 20 last preceding election at which State-wide candidates were
- 21 voted for[.] and shall be distributed so that one hundred (100)
- 22 signatures of electors are obtained in at least ten different
- 23 counties of the State. The total number of signatures necessary
- 24 shall be not less than the number of signers required for
- 25 <u>nomination petitions for party candidates for the same office.</u>
- 26 In the case of all other nominations, the number of qualified
- 27 electors of the electoral district signing such nomination
- 28 papers shall be at least equal to [two per centum of the largest
- 29 entire vote cast for any officer] one-half of one per centum of
- 30 the total ballots cast in the electoral district in the

- 1 preceding district-wide election for which nomination papers are
- 2 to be filed, except a judge of a court of record, [elected at
- 3 the last preceding election in said electoral district for which
- 4 said nomination papers are to be filed,] and shall be not less
- 5 than the number of signers required for nomination petitions for
- 6 party candidates for the same office. In cases where a new
- 7 electoral district shall have been created, the number of
- 8 qualified electors signing such nomination papers, for
- 9 candidates to be elected at the first election held after the
- 10 creation of such district, shall be at least equal to [two per
- 11 centum of the largest vote cast in the several election
- 12 districts, which are included in the district newly created, for
- 13 any officer elected in the last preceding election.] <u>one-quarter</u>
- 14 of one per centum of the combined district-wide registration for
- 15 <u>all district-wide political parties as of the date of the</u>
- 16 official existence of the new district, and shall not be less
- 17 than the number of signers required for nomination petitions for
- 18 party candidates for the same office.
- 19 (c) Each person signing a nomination paper shall declare
- 20 therein that he is a qualified elector of the State or district,
- 21 as the case may be, and shall add to his signature his
- 22 occupation and residence, giving city, borough or township, with
- 23 street and number, if any, and shall also add the date of
- 24 signing, expressed in words or numbers: Provided, however, That
- 25 if said political district named in the papers lies wholly
- 26 within any city, borough or township, or is coextensive with
- 27 same, it shall not be necessary for any signer of a paper to
- 28 state therein the city, borough or township of his residence. No
- 29 elector shall sign more than one nomination paper for each
- 30 office to be filled, unless there are two or more persons to be

- 1 elected to the same office, in which case he may sign nomination
- 2 papers for as many candidates for such office as, and no more
- 3 than, he could vote for at the succeeding election. [More than
- 4 one candidate may be nominated by one nomination paper and
- 5 candidates for more than one office may be nominated by one
- 6 nomination paper: Provided, That each] Each political body
- 7 nominating [does not] cannot nominate more candidates than there
- 8 are offices to be voted for at the ensuing election[: And
- 9 provided, That all the signers on each nomination paper are
- 10 qualified to vote for all the candidates nominated therein].
- 11 (d) Nomination papers may be on one or more sheets and
- 12 different sheets must be used for signers resident in different
- 13 counties. If more than one sheet is used, they shall be bound
- 14 together when offered for filing if they are intended to
- 15 constitute one nomination paper, and each sheet shall be
- 16 numbered consecutively, beginning with number one (1) at the
- 17 foot of each page. Each sheet shall have appended thereto the
- 18 affidavit of some person, not necessarily a signer, and not
- 19 necessarily the same person on each sheet, setting forth--(1)
- 20 that the affiant is a qualified elector of the State, or of the
- 21 electoral district, as the case may be, referred to in the
- 22 nomination paper; (2) his residence, giving city, borough or
- 23 township with street and number, if any; (3) that the signers
- 24 signed with full knowledge of the contents of the nomination
- 25 paper; (4) that their respective residences are correctly stated
- 26 therein; (5) that they all reside in the county named in the
- 27 affidavit; (6) that each signed on the date set opposite his
- 28 name; and (7) that, to the best of affiant's knowledge and
- 29 belief, the signers are qualified electors of the State, or of
- 30 the electoral district, as the case may be.

- 1 (e) There shall be appended to each nomination paper offered
- 2 for filing an affidavit of [each] the candidate nominated
- 3 therein, stating--(1) the election district in which he resides;
- 4 (2) the name of the office for which he consents to be a
- 5 candidate; (3) that he is eligible for such office; (4) that he
- 6 will not knowingly violate any provision of this act, or of any
- 7 law regulating and limiting election expenses, and prohibiting
- 8 corrupt practices in connection therewith; (5) that his name has
- 9 not been presented as a candidate by nomination petitions for
- 10 any public office to be voted for at the ensuing primary
- 11 election, nor has he been nominated by any other nomination
- 12 papers filed for any such office; (6) that in the case where he
- 13 is a candidate for election at a general or municipal election,
- 14 he was not a registered and enrolled member of a party thirty
- 15 (30) days before the primary held prior to the general or
- 16 municipal election in that same year; (7) that, in the case
- 17 where he is a candidate for election at a special election, he
- 18 is not a registered and enrolled member of a party.
- 19 Section 5. Section 952 of the act, amended July 21, 1979
- 20 (P.L.189, No.63), is amended to read:
- 21 Section 952. Contents of Nomination Papers; Restriction on
- 22 Names; Campaign Finances. -- All nomination papers shall specify--
- 23 (a) The name or appellation of the political body which the
- 24 [candidates] candidate nominated thereby [represent] represents,
- 25 expressed in not more than three words, and in the case of
- 26 electors for President and Vice-President of the United States,
- 27 the names of the candidates for President and Vice-President of
- 28 such political body; (b) the name of [each] the candidate
- 29 nominated therein, his profession, business or occupation, if
- 30 any; and his place of residence with street and number, if any;

- 1 (c) the office for which such candidate is nominated; and (d)
- 2 the names and addresses of the committee, not to be less than
- 3 three (3) nor more than five (5) persons, authorized to fill
- 4 vacancies, if any shall occur. No words shall be used in any
- 5 nomination paper to designate the name or appellation of the
- 6 political body represented by the [candidates] candidate named
- 7 in such nomination paper which are identical with or deceptively
- 8 similar to the words used for a like purpose by any existing
- 9 political party as defined by section 801 of this act, or which
- 10 contain part of the name or an abbreviation of the name or part
- 11 of the name of any existing political party; nor shall any words
- 12 be used in any nomination paper to designate the name or
- 13 appellation of the political body represented by the candidate's
- 14 name in such nomination paper which are identical with or
- 15 deceptively similar to the words used for a like purpose by any
- 16 political body which has already filed nomination papers for the
- 17 same office nor which contain part of the name or an
- 18 abbreviation of the name or part of the name of a political body
- 19 which has already filed nomination papers for the same office.
- 20 Any petition to set aside a nomination paper on account of the
- 21 name or appellation used therein, or involving the right of the
- 22 signers thereof to use such name or appellation shall be decided
- 23 as in the case of other petitions to set aside nomination
- 24 papers, in the manner provided by this article.
- 25 Each person filing any nomination paper for public office
- 26 shall be given a statement composed by the Secretary of the
- 27 Commonwealth setting forth his duties under law to file pre-
- 28 election and post-election campaign finance reports, and the
- 29 penalties for nonfiling. Each person filing shall also be given
- 30 a form to file expenses if the amount received or expended or

- 1 liabilities incurred shall exceed the sum of two hundred fifty
- 2 dollars (\$250), and a form containing a sworn statement that the
- 3 amount received or expended or liabilities incurred do not
- 4 exceed the sum of two hundred fifty dollars (\$250), with written
- 5 instructions prepared by the Secretary of the Commonwealth.
- 6 Within three weeks after such candidate has filed, the
- 7 appropriate supervisor shall mail the same forms and
- 8 instructions to such candidate by first class mail.
- 9 Section 6. Section 953 of the act, amended December 2, 1976
- 10 (P.L.1221, No.269), July 12, 1980 (P.L.649, No.134) and March 3,
- 11 1982 (P.L.127, No.42), is amended to read:
- 12 Section 953. Place and Time of Filing Nomination Papers.--
- 13 (a) Nomination papers for candidates for presidential
- 14 electors, United States Senators, Representatives in Congress,
- 15 and State offices, including senators, representatives and
- 16 judges of courts of record, shall be filed with the Secretary of
- 17 the Commonwealth. Nomination papers for all other candidates
- 18 shall be filed with the county boards of elections of the
- 19 respective counties. Nomination papers for candidates for any
- 20 office to be voted for by the electors of any city, borough,
- 21 township, ward or school district which is situate in two or
- 22 more counties shall be filed with the county board of the county
- 23 in which the major number of the registered electors of such
- 24 city, borough, township, ward or school district reside.
- 25 Immediately after the last day for withdrawals of candidates
- 26 nominated by nomination papers, the said county board shall
- 27 certify to the county board of each other county involved a list
- 28 of the names, addresses and occupations of the candidates so
- 29 nominated to be voted for in two or more counties, together with
- 30 the names or appellations of the political bodies nominating

- 1 them.
- 2 (b) No nomination paper shall be circulated prior to the
- 3 tenth Wednesday prior to the primary, and no signature shall be
- 4 counted unless it bears a date affixed not earlier than the
- 5 tenth Wednesday prior to the primary nor later than the [second]
- 6 first Friday subsequent to the primary.
- 7 (c) All nomination papers must be filed on or before the
- 8 [second] <u>first</u> Friday subsequent to the primary.
- 9 (d) The office in which a nomination paper is filed shall
- 10 issue to the person filing the nomination paper a receipt
- 11 containing the date and time of filing, the name of the
- 12 candidate and the office for which he is a candidate.
- 13 (e) For the primary election in the year 1982, the time
- 14 schedule relating to circulating and filing of nominating
- 15 petitions, filing of objections, and casting of lots for
- 16 position on the ballot or ballot labels for the Office of
- 17 Representative in Congress shall be delayed twenty-one (21) days
- 18 from the times otherwise specified in this act and the time for
- 19 withdrawal of candidates for such office shall be delayed
- 20 fourteen (14) days from the time otherwise specified in this
- 21 act.
- 22 Section 7. This act shall take effect in 60 days.