THE GENERAL ASSEMBLY OF PENNSYLVANIA

HOUSE BILL

No. 1292 Session of 1997

INTRODUCED BY KIRKLAND, CARN, ITKIN, BELARDI, CLYMER, THOMAS, TRELLO, PISTELLA, KENNEY, BEBKO-JONES AND MELIO, APRIL 10, 1997

REFERRED TO COMMITTEE ON JUDICIARY, APRIL 10, 1997

AN ACT

- Amending the act of May 28, 1937 (P.L.955, No.265), entitled, as 2 amended, "An act to promote public health, safety, morals, 3 and welfare by declaring the necessity of creating public 4 bodies, corporate and politic, to be known as housing authorities to engage in slum clearance, and to undertake projects, to provide dwelling accommodations for persons of 6 7 low income; providing for the organization of such housing 8 authorities; defining their powers and duties; providing for 9 the exercise of such powers, including the acquisition of property by purchase, gift or eminent domain, the renting and 10 selling of property, and including borrowing money, issuing 11 12 bonds, and other obligations, and giving security therefor; 13 prescribing the remedies of obligees of housing authorities; authorizing housing authorities to enter into agreements, 14 15 including agreements with the United States, the Commonwealth, and political subdivisions and municipalities 16 thereof; defining the application of zoning, sanitary, and 17 18 building laws and regulations to projects built or maintained 19 by such housing authorities; exempting the property and 20 securities of such housing authorities from taxation; and 21 imposing duties and conferring powers upon the State Planning 22 Board, and certain other State officers and departments," 23 providing for employment of security personnel and police.
- 24 The General Assembly of the Commonwealth of Pennsylvania
- 25 hereby enacts as follows:
- 26 Section 1. Section 10 of the act of May 28, 1937 (P.L.955,
- 27 No.265), known as the Housing Authorities Law, amended July 18,
- 28 1969 (P.L.168, No.69), October 4, 1978 (P.L.1008, No.215) and

- 1 October 5, 1980 (P.L.690, No.140), is amended to read:
- 2 Section 10. Powers of an Authority. -- An Authority shall
- 3 constitute a public body, corporate and politic, exercising
- 4 public powers of the Commonwealth as an agency thereof, which
- 5 powers shall include all powers necessary or appropriate to
- 6 carry out and effectuate the purpose and provisions of this act,
- 7 including the following powers, in addition to others herein
- 8 granted:
- 9 (a) To investigate into living, dwelling, and housing
- 10 conditions, and into the means and methods of improving such
- 11 conditions.
- 12 (b) To determine where unsafe or unsanitary dwelling or
- 13 housing conditions exist, or where there is a shortage of safe
- 14 and sanitary dwelling accommodations for persons of low income.
- 15 (c) To study and make recommendations concerning the plan of
- 16 any city or municipality located within the field of operation
- 17 of the Authority in relation to the problem of clearing,
- 18 replanning, and reconstructing areas in which unsafe or
- 19 unsanitary dwelling or housing conditions exist, and the problem
- 20 of providing dwelling accommodations for persons of low income.
- 21 (d) To cooperate with any city, county, regional, Federal or
- 22 other agency.
- 23 (e) To prepare, carry out, acquire, lease, and operate
- 24 housing projects, to provide for the construction,
- 25 reconstruction, improvement, alteration or repair of any housing
- 26 project, or any part thereof.
- 27 (f) To take over by purchase, lease, or otherwise, any
- 28 housing project located within its field of operation undertaken
- 29 by any government.
- 30 (g) To cooperate with and act as agent of the Federal

- 1 Government for the public purposes set out in this act in
- 2 connection with the acquisition, construction, operation or
- 3 management of any housing project, or part thereof.
- 4 (h) To arrange with any city or other municipality located,
- 5 in whole or in part, within the Authority's field of operation,
- 6 or with the Federal or State Government for the furnishing,
- 7 planning, replanning, installing, opening or closing of streets,
- 8 roads, roadways, alleys, sidewalks or other places or
- 9 facilities, or for the acquisition by such city, municipality or
- 10 the Federal or State Government of property options or property
- 11 rights, or for the furnishing of property or services in
- 12 connection with a project.
- 13 (i) To clear areas of unsafe or unsanitary housing, and to
- 14 provide for the use of cleared sites for community facilities
- 15 and for any other public purpose authorized by this act.
- 16 (j) To arrange with the Commonwealth, its subdivisions and
- 17 agencies, and any county, city or other municipality of the
- 18 State, to the extent that it is within the scope of each of
- 19 their respective functions -- (1) to cause the services
- 20 customarily provided by each of them to be rendered for the
- 21 benefit of such housing authority, or the occupants of any
- 22 housing projects of the Authority; and (2) to provide and
- 23 maintain parks, recreational centers, schools, sewerage,
- 24 transportation, water, and other municipal facilities adjacent
- 25 to, or in connection with, housing projects; and (3) to plan,
- 26 replan, zone or rezone any part of the municipality in
- 27 connection with any housing project of the Authority.
- 28 (k) To lease or rent any of the dwellings or other
- 29 accommodations or any of the lands, buildings, structures or
- 30 facilities embraced in any housing project, and (subject to the

- 1 limitations contained in this act) to establish and revise the
- 2 rents or charges therefor.
- 3 (1) To enter upon any building or property in order to make
- 4 surveys or soundings.
- 5 (m) To purchase, lease, obtain options upon, acquire by
- 6 gift, grant, bequest, devise, or otherwise, any real or personal
- 7 property, or any interest therein, from any person, firm,
- 8 corporation, municipality or government.
- 9 (n) To acquire by eminent domain any real property,
- 10 including improvements and fixtures, for the public purposes set
- 11 forth in this act, in the manner hereinafter provided.
- 12 (o) To sell, exchange, transfer or assign any real or
- 13 personal property, or interest therein, to any person, firm,
- 14 corporation, public or private, when the Authority determines
- 15 that such property is not needed for the purposes of this act.
- 16 (p) To own, hold clear, and improve real property.
- 17 (q) To insure or provide for the insurance of any property
- 18 or operations of the Authority against any risks or hazards.
- 19 (r) To procure or agree to the procural of insurance or
- 20 guarantees from the Federal Government of the payment of any
- 21 debts, or parts thereof, incurred by said Authority, and to pay
- 22 premiums in connection therewith.
- 23 (s) To invest any funds held in reserves or sinking funds,
- 24 or any funds not required for immediate disbursement in such
- 25 investments as may be lawful for executors, administrators,
- 26 guardians, trustees, and other fiduciaries under any law of this
- 27 Commonwealth.
- 28 (t) To sue and be sued.
- 29 (u) To adopt a seal and to alter the same at pleasure.
- 30 (v) To have perpetual succession.

- 1 (w) To make and execute contracts and other instruments
- 2 necessary or convenient to the exercise of the powers of the
- 3 Authority.
- 4 (x) To make and from time to time to amend and repeal
- 5 resolutions, rules, and regulations, not inconsistent with this
- 6 act, in order better to carry into effect the powers of the
- 7 Authority.
- 8 (y) To conduct examinations and investigations and to hear
- 9 testimony and take proof, under oath or affirmation, at public
- 10 or private hearings, on any matter material for its information.
- 11 (z) To issue subpoenas requiring the attendance of witnesses
- 12 and the production of books and papers pertinent to any hearing
- 13 before such Authority, or before one or more members of the
- 14 Authority appointed by it to conduct such hearing.
- 15 (aa) To apply to any court, having territorial jurisdiction
- 16 of the offense, to have punished for contempt any witness who
- 17 refuses to obey a subpoena, or who refuses to be sworn or
- 18 affirmed or to testify, or who is guilty of any contempt after
- 19 summons to appear.
- 20 (bb) To authorize any member or members of such Authority to
- 21 conduct hearings and to administer oaths, take affidavits, and
- 22 issue subpoenas.
- 23 (cc) To make available to such agencies, boards or
- 24 commissions as are charged with the duty of abating or requiring
- 25 the correction of nuisances or like conditions or of demolishing
- 26 unsafe or unsanitary structures within the field of operation of
- 27 such Authority, its findings and recommendations with regard to
- 28 any building or property where there exist conditions dangerous
- 29 to the public health, morals, safety or welfare.
- 30 (dd) To sell any dwelling unit to any member of a tenant

- 1 family if the dwelling to be sold is sufficiently separable from
- 2 other property retained by the public housing authority to make
- 3 it suitable for sale.
- 4 [(ee) In a city of the second class, to appoint police
- 5 officers who shall have the same rights, powers and duties as
- 6 other peace officers in the Commonwealth with respect to the
- 7 property and enforcing order on and adjacent to the grounds and
- 8 buildings of the Authority: Provided, That said police officers
- 9 complete the same course of instruction as is required for
- 10 municipal police officers by the act of June 18, 1974 (P.L.359,
- 11 No.120), referred to as the Municipal Police Education and
- 12 Training Law.
- 13 (ff) In the city of the first class, to appoint security
- 14 officers who shall have the same rights, powers and duties as
- 15 police officers in the Commonwealth in and upon the grounds and
- 16 buildings of the Authority and in instances of hot pursuit
- 17 within the boundaries of the city of the first class and who
- 18 shall be authorized to arrest persons for the commission of any
- 19 offense and the keepers of the jails and other places of
- 20 detention in the city of the first class shall receive all
- 21 persons arrested by such security officers for purposes of
- 22 detention until they are dealt with according to law: Provided,
- 23 however, That such security officers successfully complete the
- 24 course of instruction provided under the act of June 18, 1974
- 25 (P.L.359, No.120), referred to as the Municipal Police Education
- 26 and Training Law. The Authority shall, to the maximum extent
- 27 practicable, give preference in hiring security officers first
- 28 to any person living in public housing and receiving any form of
- 29 State or Federal public assistance, and second, to any other
- 30 person living in public housing.]

- 1 Section 2. The act is amended by adding a section to read:
- 2 <u>Section 10.1. Employment of Security Personnel and Police.--(a)</u>
- 3 (1) Housing authorities may contract for security guard
- 4 personnel services to perform services not usually performed by
- 5 <u>municipal law enforcement agencies on a routine basis, such as</u>
- 6 patrolling inside buildings, providing guard services at
- 7 building entrances to check for resident identifications or
- 8 patrolling and checking car parking lots for appropriate parking
- 9 decals.
- 10 (2) As part of a security personnel contract, the Authority,
- 11 the provider (contractor) of the security personnel and the
- 12 <u>local municipal law enforcement agency shall enter into and</u>
- 13 execute a written agreement that describes the specific
- 14 activities to be performed by the security personnel, their
- 15 scope of authority and how they will coordinate their activities
- 16 with the local municipal law enforcement agency, and the types
- 17 of activities that such security personnel are expressly
- 18 prohibited from undertaking.
- 19 (3) Contract security personnel shall meet all relevant
- 20 requirements of the act of August 21, 1953 (P.L.1273, No.361),
- 21 known as "The Private Detective Act of 1953," and if applicable
- 22 all relevant requirements of the act of October 10, 1974
- 23 (P.L.705, No.235), known as the "Lethal Weapons Training Act."
- (b) (1) Housing authorities may appoint police officers,
- 25 who shall be referred to as housing authority police and who
- 26 <u>shall have the same rights, powers and duties as municipal</u>
- 27 police officers in this Commonwealth as set forth in 42 Pa.C.S.
- 28 Ch. 89 Subch. D (relating to municipal police jurisdiction) in
- 29 and upon the grounds and buildings of the Authority, in the
- 30 immediate and adjacent vicinity of these buildings and grounds,

- 1 and, in instances of hot pursuit, within the boundaries of the
- 2 city or county for which a particular housing Authority was
- 3 <u>created</u>. Housing authority police officers shall be authorized
- 4 to arrest persons for the commission of any offense, and the
- 5 <u>keepers of the jails and other places of detention shall receive</u>
- 6 <u>all persons arrested by such police officers for purposes of</u>
- 7 <u>detention until they are dealt with according to law.</u>
- 8 Additionally, while in transit from one Authority housing
- 9 community to another and while engaged in the discharge of their
- 10 duties as housing authority police officers, such police
- 11 officers shall have the right to detain, without warrant,
- 12 persons who commit any crime in their view, pending the arrival
- 13 of a municipal police officer with jurisdiction for the
- 14 municipality.
- 15 (2) Housing authority police officers shall complete the
- 16 <u>same course of instruction as is required for municipal police</u>
- 17 officers by 53 Pa.C.S. Ch. 21 Subch. D (relating to municipal
- 18 police education and training).
- 19 (3) Under no circumstances shall the act of June 24, 1968
- 20 (P.L.237, No.111), referred to as the Policemen and Firemen
- 21 Collective Bargaining Act, be construed to apply to housing
- 22 authority police officers for the purposes of bargaining and
- 23 binding arbitration.
- 24 (4) An Authority shall, to the maximum extent practicable,
- 25 give preference in hiring housing authority police officers
- 26 first to any qualified person living in public housing and
- 27 receiving any form of Federal or State public assistance, and
- 28 second to any other qualified person living in public housing.
- 29 (5) Housing authorities may contract with the Pennsylvania
- 30 State Police or a municipal police force for police protection

- 1 and services.
- 2 Section 3. This act shall take effect in 60 days.