THE GENERAL ASSEMBLY OF PENNSYLVANIA

HOUSE BILL No. 248 Session of 1997

INTRODUCED BY PESCI, HENNESSEY, JAROLIN, SAINATO, GORDNER, DeLUCA, CAWLEY, B. SMITH, LAUGHLIN, ROBINSON, STABACK, VAN HORNE, FAIRCHILD, TRAVAGLIO, HERSHEY, BATTISTO, STURLA, PRESTON, DALEY, ITKIN, STERN, STETLER, BELFANTI, COY, FARGO, COLAFELLA, HANNA, TIGUE AND STEELMAN, FEBRUARY 5, 1997

REFERRED TO COMMITTEE ON FINANCE, FEBRUARY 5, 1997

AN ACT

1	Authorizing counties to impose sales and use or personal income
2	taxes or in certain circumstances a combination of both;
3	authorizing municipalities to impose personal income and
4	municipal service taxes; empowering municipalities to require
5	county sales and use taxes; authorizing school districts to
б	impose taxes on personal income; providing for the levying,
7	assessment and collection of such taxes; providing for the
8	powers and duties of the Department of Community and Economic
9	Development, the Department of Revenue and the State
10	Treasurer; and providing for limitations on spending by
11	counties, municipalities and school districts.
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3 The General Assembly of the Commonwealth of Pennsylvania 4 hereby enacts as follows:

5 CHAPTER 1 6 GENERAL PROVISIONS Section 101. Short title. 7 8 This act shall be known and may be cited as the Optional Local Tax Enabling Act. 9 Section 102. Definitions. 10 11 The following words and phrases when used in this act shall have the meanings given to them in this section unless the 12 13 context clearly indicates otherwise: "Association." As defined in section 301 of the act of March 14 15 4, 1971 (P.L.6, No.2), known as the Tax Reform Code of 1971. 16 "Board of county commissioners." Includes the successor in function to the board of county commissioners in a county which 17

has adopted a home rule charter under the act of April 13, 1972 (P.L.184, No.62), known as the Home Rule Charter and Optional Plans Law, but does not include the city council of a city of the first class or the board of county commissioners of a county of the second class.

"Business." As defined in section 301 of the act of March 4,
1971 (P.L.6, No.2), known as the Tax Reform Code of 1971.

25 "Classes of income." The classes of income set forth in 26 section 303 of the act of March 4, 1971 (P.L.6, No.2), known as 27 the Tax Reform Code of 1971.

28 "Compensation." As defined in section 301 of the act of 29 March 4, 1971 (P.L.6, No.2), known as the Tax Reform Code of 30 1971.

"County." A county-level municipality within this
Commonwealth, regardless of classification. The term includes a
county which has adopted a home rule charter or optional plan of
government under the act of April 13, 1972 (P.L.184, No.62),
known as the Home Rule Charter and Optional Plans Law. The term
does not include a county of the first class or a county of the
second class.

8 "Current year." The calendar year or fiscal year for which9 the tax is levied.

10 "Department." The Department of Revenue of the Commonwealth.
11 "Domicile." As defined in section 13 of the act of December
12 31, 1965 (P.L.1257, No.511), known as The Local Tax Enabling
13 Act.

14 "Employer." As defined in section 301 of the act of March 4, 15 1971 (P.L.6, No.2), known as the Tax Reform Code of 1971. 16 "Governing body." The board of county commissioners, including the successor in function to the board of county 17 18 commissioners in a county which has adopted a home rule charter under the act of April 13, 1972 (P.L.184, No.62), known as the 19 20 Home Rule Charter and Optional Plans Law, city council, borough 21 council, incorporated town council, board of township 22 commissioners, board of township supervisors, a governing council of a home rule municipality or optional plan 23 24 municipality, a governing council of any similar general purpose 25 unit of government which may hereafter be created by statute, or 26 a board of school directors of a school district. The term does 27 not include the city council of a city of the first class or the 28 board of county commissioners of a county of the second class. "Home rule municipality." A city, borough, incorporated town 29 30 or township which has adopted a home rule charter under the act 19970H0248B0278 - 5 -

of April 13, 1972 (P.L.184, No.62), known as the Home Rule
 Charter and Optional Plans Law.

3 "Individual." As defined in section 301 of the act of March 4 4, 1971 (P.L.6, No.2), known as the Tax Reform Code of 1971. 5 "Local Tax Enabling Act." The act of December 31, 1965 6 (P.L.1257, No.511), known as The Local Tax Enabling Act. 7 "Municipal service tax." A tax upon residents and

8 nonresidents employed within a municipality.

9 "Municipality." A city of the second class, city of the 10 second class A, city of the third class, borough, incorporated 11 town, township of the first class, township of the second class, 12 home rule municipality, optional plan municipality, optional 13 form municipality or similar general purpose unit of government 14 which may hereafter be created by statute, except a city of the 15 first class.

16 "Nonresident." An individual domiciled outside the 17 municipality.

18 "Optional form municipality." A city which has adopted an 19 optional form of government under the act of July 15, 1957 20 (P.L.901, No.399), known as the Optional Third Class City 21 Charter Law.

22 "Optional plan municipality." A city, borough, incorporated 23 town or township which has adopted an optional plan of 24 government under the act of April 13, 1972 (P.L.184, No.62), 25 known as the Home Rule Charter and Optional Plans Law.

26 "Ordinance." Includes a resolution.

Personal income." The classes of income enumerated in section 303 of the act of March 4, 1971 (P.L.6, No.2), known as the Tax Reform Code of 1971, and upon which is imposed a personal income tax by the Commonwealth.

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"Preceding year." The calendar year or fiscal year before
 the current year.

3 "Register." The register provided for in Chapter 9.

4 "Resident individual." An individual who is domiciled in a 5 municipality or school district.

6 "School district." A school district of the first class A,
7 second class, third class or fourth class, including any
8 independent school district.

9 "Succeeding year." The calendar year or fiscal year10 following the current year.

11 "Tax officer." The person, public employee or private agency 12 designated by a governing body to collect and administer the 13 municipal service tax imposed under this act.

14 "Tax Reform Code." The act of March 4, 1971 (P.L.6, No.2), 15 known as the Tax Reform Code of 1971.

16 "Taxpayer." An individual required under this act to file a 17 tax return or to pay a tax.

18 Section 103. Scope.

(a) General rule.--Except as provided in subsection (b), it is the intent of this act to confer upon each county, municipality and school district the power to levy, assess and collect taxes upon the subjects of taxation set forth in this act.

(b) Real estate transfer taxes.--This act does not affect
the powers of a municipality or school district to levy, assess
and collect a real estate transfer tax.

27 Section 104. Preemption.

28 No act of the General Assembly heretofore or hereinafter 29 enacted shall vacate or preempt any ordinance passed or adopted 30 under the authority of this act, or any other act, providing 19970H0248B0278 - 7 -

authority for the imposition of a tax by a county, municipality 1 or school district unless the act of the General Assembly 2 3 expressly vacates or preempts the authority to pass or adopt 4 such ordinances. Section 105. Rates of taxation in home rule counties. 5 A home rule county shall not have the right or authority to 6 fix the rate of taxation for the subjects of taxation authorized 7 under section 311 in excess of the rates fixed in section 311. 8 9 CHAPTER 3 10 SUBJECTS OF TAXATION 11 SUBCHAPTER A 12 TAX AUTHORIZATION 13 Section 301. General tax authorization. 14 (a) General rule.--Subject to sections 303 and 304 and except as provided in subsection (b), each county, municipality 15 16 or school district shall have the power and may by ordinance 17 levy, assess and collect or provide for the levying, assessment 18 and collection of such taxes on the subjects specified in this 19 chapter for general revenue purposes as it shall determine on 20 any or all of the subjects of taxation set forth in this act 21 within the geographical limits of the county, municipality or school district. 22 23 (b) Exclusions. -- No county, municipality or school district which levies a tax authorized by this act shall have any power 24 25 or authority to levy, assess or collect: 26 (1) A tax based upon a flat rate or on a millage rate on 27 an assessed valuation of a particular trade, occupation or 28 profession, commonly known as an occupation tax. 29 A tax at a set or flat rate upon persons employed (2) 30 within the taxing district, commonly known as an occupational

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1 privilege tax.

2 (3) A per capita, poll, residence or similar head tax.
3 (4) The earned income and net profits tax levied under
4 the Local Tax Enabling Act.

5 (5) Any other tax authorized or permitted under the
6 Local Tax Enabling Act.

7 (6) An earned income tax under the act of August 24,
8 1961 (P.L.1135, No.508), referred to as the First Class A
9 School District Earned Income Tax Act, or under the
10 additional authority in section 652.1(a)(2) of the act of
11 March 10, 1949 (P.L.30, No.14), known as the Public School
12 Code of 1949.

13 (7) Any tax under section 652.1(a)(4) of the Public14 School Code of 1949.

15 (8) The intangible personal property tax under the act
16 of June 17, 1913 (P.L.507, No.335), referred to as the
17 Intangible Personal Property Tax Law.

18 Section 302. Continuity of tax.

Every tax levied under the provisions of this act shall continue in force on a calendar or fiscal year basis, as the case may be, without annual reenactment unless the rate of tax is increased or the tax is subsequently repealed.

23 Section 303. Election to participate under act.

24 (a) General rule.--

(1) Any governing body which desires to participate
under the provisions of this act shall make that
determination by using either of the procedures set forth in
subsection (b) or (c).

29 (2) Any governing body after making an election to 30 participate under this act may, after a period of at least 19970H0248B0278 - 9 - three full calendar years of participation, elect, under the provisions of subsection (c), to be covered by and subject to the provisions of the act of December 31, 1965 (P.L.1257, No.511), known as The Local Tax Enabling Act.

5 (b) Adoption of ordinance. -- Subject to the requirements of section 316(a) or 325(a), whichever is applicable, a governing 6 body may elect to participate under this act by adopting an 7 ordinance to that effect. The ordinance must set forth the 8 initial rate of the tax to be imposed. Any governing body which 9 10 uses the procedures under this subsection shall submit all 11 future tax rate increases to public referendum as provided in section 304. 12

13 (c) Public referendum. -- Subject to the notice and public 14 hearing requirements of section 316(a) or 325(a), whichever is 15 applicable, a governing body may elect to participate under this 16 act by obtaining the approval of the electorate of the affected 17 county, municipality or school district in a public referendum 18 at only the November election preceding the calendar year when 19 the taxes will be initially imposed. The referendum question 20 must state the initial rate of the proposed tax. Any governing 21 body which uses the procedures under this section shall not be 22 subject to the provisions of section 304 for any future tax rate 23 increases.

24 Section 304. Public referendum.

(a) General rule.--Except as provided in subsection (c), a
governing body which elects to participate under this act
pursuant to section 303 may not increase the rate of any tax
imposed under this act or any other act without first obtaining
the approval of the electorate of the affected county,
municipality or school district in a public referendum at the
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November election immediately preceding the calendar year of the
 proposed tax increase for entities operating on a calendar year
 fiscal basis and at the primary election for the calendar year
 of the proposed tax increase for entities operating on a July to
 June fiscal basis.

6 (b) Disapproval.--Whenever the electorate fails to approve 7 the proposed referendum question increasing the rates of tax, 8 the governing body shall be limited to the tax rate in effect 9 prior to the referendum.

10 (c) Referendum exceptions.--The provisions of subsection (a) 11 shall not apply to any necessary tax increases in the following 12 cases:

13 (1) If an increase in local expenditures is necessary to
14 respond to or recover from an emergency or disaster declared
15 by the Governor.

16 (2) If the political subdivision is required to17 implement a court decision.

18 (3) To pay interest and principal on any indebtedness
19 incurred under the act of July 12, 1972 (P.L.781, No.185),
20 known as the Local Government Unit Debt Act.

(4) To pay increases in pension fund requirements which
are in excess of the annual average increase over the
immediately preceding five fiscal years.

(5) To respond to a municipality declared to be
distressed under the act of July 10, 1987 (P.L.246, No.47),
known as the Municipalities Financial Recovery Act.

(6) To respond to a school district determined to be distressed under sections 691 through 695 of the act of March 10, 1949 (P.L.30, No.14), known as the Public School Code of 1949.

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1 (7) To increase revenues when actual revenues decline 2 from the immediate preceding year but only to the extent of 3 the revenue decline.

4 Section 305. Local tax study commission.

5 (a) First-year implementation.--Before any municipality, 6 school district or county levies, assesses or collects, or 7 provides for the levy, assessment or collection of, any tax 8 under the authority of this act, the governing body may appoint 9 a local tax study commission in accordance with the following 10 provisions:

11 The local tax study commission shall consist of (1)12 five, seven or nine members appointed by the board. One 13 member of the local tax study commission may be a member of 14 the school board, as deemed appropriate by the board. No 15 member of the local tax study commission shall be a relative, by blood or marriage, of an official or employee of the 16 17 municipality, school district or county. All members shall be 18 residents of the district. Representatives on a local tax 19 study commission must reasonably reflect the socioeconomic, 20 age and occupational diversity of the municipality, school district or county. 21

(2) The board shall provide necessary and reasonable staff to support the local tax study commission and shall reimburse the members of the local tax study commission for necessary and reasonable expenses in the discharge of their duties.

27 (3) The local tax study commission shall study the 28 existing taxes levied, assessed and collected by the district 29 and determine if and how the tax policies of the district 30 could be strengthened or made more equitable by adopting for 19970H0248B0278 - 12 - levy, assessment and collection one or a combination of any of the following taxes: personal income tax, real estate tax, realty transfer tax or amusement tax at such levels and in such combinations on permissible subjects of taxation as do not exceed the limitations in this act. This study shall include, but not be limited to, consideration of all of the following:

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(i) Historic rate and revenue provided by taxes currently levied, assessed and collected by the district.

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(ii) The percentage of total revenues provided by taxes currently levied, assessed and collected.

12 (iii) The age, income, employment and property use13 characteristics of existing tax base.

14 (iv) The projected revenues of any taxes currently15 levied, assessed and collected.

16 (v) The projected revenues of any taxes referred to
17 above not currently levied, assessed and collected by the
18 district.

Within 60 days of its appointment, the local tax 19 (4) 20 study commission shall make a nonbinding recommendation to 21 the board of the appropriate tax or combination of taxes, 22 identified in paragraph (3), to be levied, assessed and 23 collected commencing the next fiscal year. Upon appointment 24 of the commission and except as provided for in paragraph 25 (5), no tax may be levied, assessed or collected for the next 26 fiscal year until receipt of the recommendation of the local 27 tax study commission. No later than 30 days prior to the 28 commencement of the next fiscal year, the board shall accept or reject the recommendation of the local tax study 29 30 commission or adopt any other appropriate tax or combination 19970H0248B0278 - 13 -

of taxes for the district commencing the next fiscal year as
 provided by law.

3 (5) If the local tax study commission fails to make a 4 nonbinding recommendation within 60 days of its appointment, 5 the board shall discharge the appointed local tax study 6 commission and appoint itself as the local tax study 7 commission. No later than 30 days prior to the commencement 8 of the next fiscal year, the board shall adopt the 9 appropriate tax or combination of taxes for the district 10 commencing the next fiscal year as provided by law.

(6) The local tax study commission shall publish or cause to be published, within 30 days of making its recommendation, a final report of its activities and recommendations and shall deliver the final report to the secretary of the board who shall supply copies to any interested persons upon request.

17 Receipts are required for all reimbursable expenses. (7) 18 (8) All the records, receipts, tapes, minutes of 19 meetings and written discussions of the local tax study 20 commission shall, upon its discharge, be turned over to the 21 secretary of the district for the permanent safekeeping. The 22 secretary shall make such materials available for public 23 inspection at any time during regular business hours.

24 (9) The local tax study commission shall be discharged25 upon the filing of its final report.

(b) Three-year review.--Any municipality, school district or county that levies, assesses and collects, or provides for the levy, assessment or collection of, any tax, after having received the recommendations of a local tax study commission and acted, shall continue to levy, assess and collect the same tax 19970H0248B0278 - 14 -

or combination of taxes for the next three fiscal years. 1 2 However, nothing herein shall preclude the board to change or 3 alter the rates of any such tax or combination of taxes if it 4 deems necessary. Before the third fiscal year following the 5 district's action on the recommendations of a local tax study commission and every third fiscal year thereafter, the board may 6 7 appoint a local tax study commission in the manner provided in subsection (a). The local tax study commission appointed under 8 9 this subsection shall be charged with all of the same powers and 10 duties provided for the local tax study commission under 11 subsection (a). In the event the district does not appoint a local tax study commission under this subsection after having 12 13 previously acted on the recommendations of a local tax study 14 commission, the district shall continue to levy, assess and 15 collect the same tax or combination of taxes for the next three 16 fiscal years.

17

SUBCHAPTER B

18

COUNTY SALES AND USE TAX

19 Section 311. Construction.

The tax imposed by the governing body of a county under this subchapter shall be in addition to any tax imposed by the Commonwealth under Article II of the Tax Reform Code. Except for the differing situs provisions under section 313, the provisions of Article II of the Tax Reform Code shall apply to the tax. Section 312. Imposition.

(a) Sales.--The governing body of a county may levy and assess upon each separate sale at retail of tangible personal property or services, as defined in Article II of the Tax Reform Code, within the boundaries of the county, a tax on the purchase price. The tax shall be collected by the vendor from the 19970H0248B0278 - 15 - purchaser and shall be paid over to the Commonwealth as provided
 in this subchapter.

3 (b) Use.--In any county within which the tax authorized in 4 subsection (a) is imposed, there shall be levied, assessed and 5 collected upon the use, within the county, of tangible personal property purchased at retail, and on services purchased at 6 retail, as defined in Article II of the Tax Reform Code, a tax 7 8 on the purchase price. The tax shall be paid over to the 9 Commonwealth by the person who makes the use. The use tax 10 imposed under this subchapter shall not be paid over to the 11 Commonwealth by any person who has paid the tax imposed by subsection (a) or has paid the tax imposed by this subsection to 12 13 the vendor with respect to the use.

(c) Occupancy.--In any county within which a tax authorized by subsection (a) is imposed, there shall be levied, assessed and collected an excise tax on the rent upon every occupancy of a room or rooms in a hotel in the county. The tax shall be collected by the operator or owner from the occupant and paid over to the Commonwealth.

20 (d) Rate and uniformity.--

(1) The tax authorized by subsections (a), (b) and (c)
shall be imposed at a rate of 1%.

23 (2) The tax imposed by subsections (a), (b) and (c)
24 shall be uniform.

(e) Computation.--The tax imposed under this section shall be computed in the manner set forth in section 503(e)(2) of the act of June 5, 1991 (P.L.9, No.6), known as the Pennsylvania Intergovernmental Cooperation Authority Act for Cities of the First Class.

30 Section 313. Situs.

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1 The situs of sales at retail or uses, including leases, of 2 motor vehicles, aircraft, motorcraft and utility services shall 3 be determined in the manner specified by section 504 of the act 4 of June 5, 1991 (P.L.9, No.6), known as the Pennsylvania 5 Intergovernmental Cooperation Authority Act for Cities of the 6 First Class.

7 Section 314. Licenses.

A license for the collection of the tax imposed by this 9 subchapter shall be issued in the same manner as is provided for 10 in section 505 of the act of June 5, 1991 (P.L.9, No.6), known 11 as the Pennsylvania Intergovernmental Cooperation Authority Act 12 for Cities of the First Class. Licensees shall be entitled to 13 the same discount as provided in section 227 of the Tax Reform 14 Code.

15 Section 315. Rules and regulations; collection costs.

(a) Regulations.--Rules and regulations shall be applicable
to the taxes imposed under section 312 in the same manner as is
provided for in section 506(1) and (2) of the act of June 5,
19 1991 (P.L.9, No.6), known as the Pennsylvania Intergovernmental
Cooperation Authority Act for Cities of the First Class.

21 (b) Administrative costs. -- The department, to cover its 22 costs of administration, shall be entitled to retain a sum equal 23 to 1% of the revenues collected under this subchapter for its 24 administrative costs. When the annual operating budget for the 25 department is submitted to the General Assembly, the department 26 shall also submit to the chairman and minority chairman of the Appropriations Committee of the Senate and to the chairman and 27 28 minority chairman of the Appropriations Committee of the House of Representatives the actual sums retained for costs of 29 30 collection in the preceding fiscal year, together with all 19970H0248B0278 - 17 -

1 supporting details.

2 Section 316. Procedure and administration.

3 (a) Ordinance. -- Any county desiring to impose the tax 4 authorized by section 312 shall give at least 60 days' written 5 notice to every municipality and school district located in the 6 county of its intent to impose the tax and shall adopt an ordinance after the expiration of 60 days after the date of such 7 notice. The notice and an ordinance shall state the tax rate and 8 9 refer to this subchapter. The ordinance shall authorize the 10 imposition of all taxes provided for in section 312. Prior to 11 adopting an ordinance imposing the tax authorized by section 312, the governing body of the county shall give public notice 12 13 of its intent to adopt the ordinance in the manner provided by section 4 of the Local Tax Enabling Act and shall conduct at 14 15 least one public hearing regarding the proposed adoption of the 16 ordinance.

(b) Notification to Department of Revenue.--A certified copy of the county ordinance shall be delivered to the department by September 1 of the year prior to the effective date thereof. The county ordinance shall become effective on the January 1 following at least four months after the date of enactment of the county ordinance.

(c) Delivery of repeal ordinance.--A certified copy of a
repeal ordinance shall be delivered to the department at least
30 days prior to the effective date of the repeal.

26 Section 317. County sales and use tax funds.

There is hereby created for each county levying the tax under section 312 the (proper name) County Sales and Use Tax Fund. The State Treasurer shall be custodian of the funds which shall be subject to the provisions of law applicable to funds listed in 19970H0248B0278 - 18 -

section 302 of the act of April 9, 1929 (P.L.343, No.176), known 1 2 as The Fiscal Code. Taxes imposed under section 312 shall be 3 received by the department and paid to the State Treasurer and, 4 along with interest and penalties, less any collection costs 5 allowed under this subchapter and any refunds and credits paid, shall be credited to the funds not less frequently than every 6 7 two weeks. During any period prior to the credit of moneys to 8 the funds, interest earned on moneys received by the department 9 and paid to the State Treasurer under this subchapter shall be 10 deposited into the funds. All moneys in the funds, including, 11 but not limited to, moneys credited to the funds under this 12 section, prior year encumbrances and the interest earned 13 thereon, shall not lapse or be transferred to any other fund, 14 but shall remain in the funds. Pending their disbursement, 15 moneys received on behalf of or deposited into the funds shall 16 be invested or reinvested as are other moneys in the custody of 17 the State Treasurer in the manner provided by law. All earnings 18 received from the investment or reinvestment of the moneys shall be credited to the respective funds. 19

20 Section 318. Disbursements.

(a) General rule.--On or before the tenth day of every month, the State Treasurer shall make the disbursements on behalf of the county imposing the tax out of the moneys which are, as of the last day of the previous month, contained in the respective county sales and use tax fund.

(b) Disbursement to counties.--The State Treasurer shall disburse to a county imposing the tax authorized under section 312 an amount of money equal to 50% of the tax collected in that county and remitted to the department and deposited in the respective county sales and use tax fund. The county shall 19970H0248B0278 - 19 - deposit the revenue from the respective county sales and use tax
 fund into the county general fund for disposition as provided
 under section 701(a).

4 (c) Disbursement to municipalities.--The State Treasurer
5 shall, at the same time, disburse to the qualified
6 municipalities 25% of the tax collected in their respective
7 counties as provided in section 320. Each municipality's portion
8 shall be deposited in the municipal general fund for disposition
9 as provided in section 701(b).

(d) Disbursement to school districts.--The State Treasurer
shall, at the same time, disburse to the qualified school
districts 25% of the tax collected in their respective counties
as provided in section 320. Each school district's portion shall
be deposited in the school district's general fund for
disposition as provided in section 701(b).

(e) Penalty.--If disbursements are not made on or before the
tenth day of each month, a 5% penalty shall be added thereto
plus an additional 1% late charge per month delayed.
Section 319. Adoption of municipal ordinances and school

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district petitions.

(a) General rule.--No municipality shall be entitled to a disbursement under section 318(c) and no school district shall be entitled to a disbursement under section 318(d) unless one of the following applies:

(1) Prior to enactment of the county ordinance, it
adopts a municipal ordinance or a school district petition
containing the statement:

We strongly urge the county to enact a county sales and use tax and intend to accept disbursements of the sales and use taxes collected.

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Any municipality which does not enact an ordinance and any school district which does not enact a petition in compliance with this paragraph shall not be entitled to and shall not receive any distribution from funds collected during the first 24 months immediately following the initial date of imposition of such tax.

7 (2) Prior to October 1 of any year after the enactment
8 of the county resolution, it adopts a municipal ordinance or
9 a school district petition containing the statement:

10 We support the enactment by the county of the county 11 sales and use tax and strongly urge its continuation 12 and intend to accept disbursements of the sales and 13 use taxes collected.

(b) Delivery.--A certified copy of the municipal ordinance or the school district petition shall be delivered to the county commissioners on or before the enactment of the county resolution or October 15 of any year thereafter, as the case may be.

19 Section 320. Qualified municipalities and school districts. 20 (a) General rule.--The State Treasurer shall distribute 21 disbursements to qualified municipalities and school districts 22 in the manner provided in this section. Each qualified municipality shall receive a portion of the total disbursement 23 24 to qualified municipalities which is equal to the total 25 disbursement to qualified municipalities multiplied by the ratio 26 of weighted tax revenues of the municipality divided by the sum 27 of the weighted tax revenues of all gualified municipalities 28 located in the county. Each qualified school district shall 29 receive a portion of the total disbursement to qualified school 30 districts which is equal to the total disbursement to qualified 19970H0248B0278 - 21 -

1 school districts multiplied by the ratio of average daily
2 membership of the school district divided by the sum of the
3 average daily membership of all qualified school districts in
4 the county. For the purposes of this section, "average daily
5 membership" shall mean "average daily membership" as defined by
6 the act of March 10, 1949 (P.L.30, No.14), known as the Public
7 School Code of 1949.

8 (b) Qualifications.--Municipalities and school districts 9 qualified to receive disbursements under this section are 10 municipalities and school districts located within the county, 11 which:

12 (1) adopt in a timely fashion, the ordinance or petition13 required under section 319; and

14 (2) adopt the necessary ordinances or, in the case of
15 school districts, take the legally necessary action and
16 impose the taxes authorized under this act.

17 (c) Limited definition. -- For the purpose of this section, 18 weighted tax revenues are total tax revenues from all sources of 19 a municipality divided by the ratio of its per capita market value to the per capita market value of its county. The per 20 21 capita market value means the total market value of all real 22 property divided by population as determined by the most recent 23 decennial census. Calculations of weighted tax revenues shall be 24 made by the Department of Community and Economic Development and 25 certified to the State Treasurer based upon information reported 26 to the Department of Community and Economic Development by municipalities within its boundaries, subject to review, 27 28 verification and approval by the Department of Community and 29 Economic Development.

30

SUBCHAPTER C

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- 22 -

2 Section 321. Construction.

1

3 The tax imposed by the governing body of a municipality or 4 school district under this subchapter shall be in addition to 5 any tax imposed by the Commonwealth under Article III of the Tax 6 Reform Code. Except for the differing provisions under sections 7 501, 502 and 503, the provisions of Article III of the Tax 8 Reform Code shall apply to the tax.

9 Section 322. Personal income tax.

10 (a) Municipalities.--A municipality shall have the power to 11 levy, assess and collect a tax on the personal income of 12 resident individuals of the municipality up to a maximum rate of 13 1%, in increments of 0.25 of 1%.

(b) School districts.--Each school district shall have the power to levy, assess and collect a tax on personal income of resident individuals of the school district up to a maximum rate of 2%, in increments of 0.25 of 1%.

(c) Counties.--In lieu of imposing the tax under section 311, each county shall have the power and may levy, assess and collect a tax on the personal income of resident taxpayers of the county up to a maximum rate of 0.5%, in increments of 0.25%. Any county which imposes a tax under this subsection shall not impose any tax under section 311.

24 Section 323. Collections.

(a) General rule.--The department shall be responsible for
the collection of any tax imposed by a county under section
322(c).

(b) Municipalities and school districts.--Any municipality or school district imposing a tax under section 322(a) or (b) shall have the option and may:

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- 23 -
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1 (1) enter into an agreement with the department to 2 collect the taxes as provided in this subchapter; or

3 (2) designate the tax officer who is appointed under 4 section 12 or 13 of the Local Tax Enabling Act, or otherwise 5 by law, as the collector of the municipality or school district personal income tax. In the performance of the tax 6 7 collection duties under this subchapter, the designated tax 8 officer shall have all the same powers, rights, 9 responsibilities and duties for the collection of the taxes 10 which may be imposed under the Local Tax Enabling Act or 11 otherwise by law.

12 Section 324. Rules and regulations; collection costs.

(a) Regulations.--Rules and regulations shall be applicable
to the taxes imposed under section 322 in the same manner as is
provided for in Article III of the Tax Reform Code.

16 (b) Administrative costs. -- The department, to cover its costs of administration, shall be entitled to retain a sum equal 17 18 to 1% of the revenues collected under this subchapter for its 19 administrative costs. When the annual operating budget for the 20 department is submitted to the General Assembly, the department shall also submit to the chairman and minority chairman of the 21 Appropriations Committee of the Senate and to the chairman and 22 23 minority chairman of the Appropriations Committee of the House of Representatives the actual sums retained for costs of 24 25 collection in the preceding fiscal year, together with all 26 supporting details.

27 Section 325. Procedure and administration.

(a) Ordinance.--The governing body of the municipality,
 school district or county, in order to impose the tax authorized
 by section 322, shall adopt an ordinance which shall refer to
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1 this subchapter. Prior to adopting an ordinance imposing the tax 2 authorized by section 322, the respective governing body shall 3 give public notice of its intent to adopt the ordinance in the 4 manner provided by section 4 of the Local Tax Enabling Act, and 5 shall conduct at least one public hearing regarding the proposed 6 adoption of the ordinance.

7 (b) Delivery.--A certified copy of the ordinance imposing
8 the tax shall be delivered to the department no later than 90
9 days prior to the effective date of the ordinance.

10 (c) Delivery of repeal ordinance.--A certified copy of a 11 repeal ordinance shall be delivered to the department at least 12 30 days prior to the effective date of the repeal.

13 Section 326. Local personal income tax funds.

14 There is hereby created for each municipality, school 15 district and county levying the tax under section 322 the 16 (proper name) Personal Income Tax Fund. The State Treasurer shall be custodian of the funds which shall be subject to the 17 18 provisions of law applicable to funds listed in section 302 of 19 the act of April 9, 1929 (P.L.343, No.176), known as The Fiscal 20 Code. Taxes imposed under section 322 shall be received by the 21 department and paid to the State Treasurer and, along with 22 interest and penalties, less any collection costs allowed under this subchapter and any refunds and credits paid, shall be 23 24 credited to the funds not less frequently than every two weeks. 25 During any period prior to the credit of moneys to the funds, 26 interest earned on moneys received by the department and paid to 27 the State Treasurer under this subchapter shall be deposited into the funds. All moneys in the funds, including, but not 28 29 limited to, moneys credited to the funds under this section, 30 prior year encumbrances and the interest earned thereon, shall 19970H0248B0278 - 25 -

1 not lapse or be transferred to any other fund, but shall remain 2 in the funds. Pending their disbursement, moneys received on 3 behalf of or deposited into the funds shall be invested or 4 reinvested as are other moneys in the custody of the State 5 Treasurer in the manner provided by law. All earnings received 6 from the investment or reinvestment of the moneys shall be 7 credited to the respective funds.

8 Section 327. Disbursements.

On or before the April 10, July 10, October 10 and the next 9 10 succeeding January 10, the State Treasurer shall make the 11 disbursements to each municipality, school district and county imposing the tax out of the moneys which are, as of the last day 12 13 of the previous month, contained in the respective personal income tax funds. If disbursements are not made on or before the 14 15 dates listed in this section, a 5% penalty shall be added 16 thereto plus a 1% late charge per month delayed.

17

SUBCHAPTER D

18

MUNICIPAL SERVICE TAX

19 Section 331. Municipal service tax.

(a) General rule.--Subject to the limitations established in
section 332, each municipality in which a taxpayer is employed
may levy, assess and collect a municipal service tax.

(b) Amount of tax.--A municipal service tax levied by a municipality under an ordinance passed under the authority of this act shall not exceed \$30.

26 (c) Situs for tax.--Subject to the limitations in section 27 332, the situs of a municipal service tax shall be the place of 28 employment.

29 Section 332. Multiple employment locations.

30 (a) Priority of claim.--In the event a person is engaged in 19970H0248B0278 - 26 - 1 more than one occupation or an occupation which requires the 2 person to work in more than one municipality during the calendar 3 year, the priority of claim to collect the municipal service tax 4 shall be in the following order:

5 (1) The municipality in which a person maintains his 6 principal office or is principally employed.

7 (2) The municipality in which the person resides and
8 works if the tax is levied by that municipality.

9 (3) The municipality nearest in miles to the person's 10 home in which the person is employed if the tax is levied by 11 that municipality.

12 (b) Place of employment.--The place of employment shall be 13 determined as of the day the taxpayer first becomes subject to 14 the tax during the calendar year.

15 (c) Liability.--No person shall be required to pay more than 16 \$10 in any calendar year without regard to the number of 17 municipalities within which the person may be employed. 18 Section 333. Collection procedures.

19 (a) Collector.--Any municipality which imposes a tax under 20 section 331 shall designate the tax officer who is appointed 21 under section 12 or 13 of the Local Tax Enabling Act, or 22 otherwise by law, as the collector of the municipality municipal services tax. In the performance of the tax collection duties 23 24 under this subchapter, the designated tax officer shall have all 25 the same powers, rights, responsibilities and duties for the 26 collection of the taxes which may be imposed under the Local Tax 27 Enabling Act, or otherwise by law.

(b) Employer withholding.--Any municipality imposing a municipal service tax shall have the power and may by ordinance require employers to withhold the municipal service tax from the 19970H0248B0278 - 27 -

compensation of employees. Any municipality which requires 1 2 employer withholding shall follow the procedures set forth in 3 the Local Tax Enabling Act. 4 SUBCHAPTERS E THROUGH I (RESERVED) 5 CHAPTER 5 CREDITS, EXEMPTIONS AND DEFERRALS 6 7 SUBCHAPTER A 8 CREDITS AND EXEMPTIONS Section 501. Credits. 9 The provisions of section 14 of the Local Tax Enabling Act 10 11 shall be used to determine any credits under the provisions of this act for any taxes imposed under section 322. 12 13 Section 502. Low-income tax provisions. The provisions of section 304 of the Tax Reform Code shall be 14 15 applied by any municipality, school district or county which 16 levies a tax under section 322 to any qualified individual under 17 65 years of age. 18 Section 503. Senior citizen tax provisions. 19 Each individual 65 years of age or older shall be entitled to 20 receive the first \$6,250 of any personal income free of any 21 municipal, school district or county tax imposed under section 22 322. Any personal income in excess of \$6,250 per individual shall be subject to any tax levied under section 322. 23 24 Section 504. Municipal service tax exemption. 25 Each municipality which levies a municipal service tax shall 26 have the power and may, by ordinance, exempt any person whose 27 total compensation is less than \$7,500 from the municipal 28 service tax. 29 Section 505. Regulations. 30 Each municipality or school district may adopt regulations

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- 28 -

for the processing of claims under sections 501, 502, 503 and 1 504. 2 3 SUBCHAPTER B 4 REAL ESTATE TAX DEFERRAL 5 Section 511. Short title of subchapter. This subchapter shall be known and may be cited as the Real 6 7 Estate Tax Deferment Program Act. Section 512. Findings and legislative intent. 8 (a) Findings.--The General Assembly finds as follows: 9 10 (1) Many tax jurisdictions are forced into an increasing 11 reliance on the real property tax. 12 The high level of real property taxes in some taxing (2) 13 jurisdictions makes it difficult for many individuals to keep a home. 14 15 (3) The high level of real property taxes in many taxing 16 jurisdictions creates a tremendous hardship on many 17 taxpayers, especially those on fixed incomes. 18 (4) When counties conduct countywide reassessments, many 19 taxpayers experience substantial increases in their real 20 property taxes. 21 (b) Intent.--It is the intent of the General Assembly to 22 provide relief to residential property owners from tax increases 23 caused by changes in the millage rate, or assessment rates or 24 method or by a countywide reassessment. It is the further intent 25 of the General Assembly to create a program which will allow 26 counties, municipalities and school districts to defer the 27 increased portion of real property taxes when certain conditions 28 are met. Section 513. Definitions. 29

30 The following words and phrases when

30The following words and phrases when used in this subchapter19970H0248B0278- 29 -

shall have the meanings given to them in this section unless the
 context clearly indicates otherwise:

3 "Base payment." The amount of property tax paid by an4 applicant in the base year.

5 "Base year." The tax year preceding the first tax year for 6 which a taxing authority implements the provisions of this 7 subchapter or the tax year immediately preceding an applicant's 8 entry into the tax deferral program.

9 "Claimant." A person who qualifies as a claimant under the 10 provisions of the act of March 11, 1971 (P.L.104, No.3), known 11 as the Senior Citizens Rebate and Assistance Act, whether or not 12 a claim is filed under that act and whose household income does 13 not exceed the limit provided for in section 515.

14 "Homestead." Real property which qualifies as a homestead 15 under the provisions of the act of March 11, 1971 (P.L.104, 16 No.3), known as the Senior Citizens Rebate and Assistance Act, 17 except real property which is rented or leased to a claimant. 18 "Household income." All income as defined in the act of March 11, 1971 (P.L.104, No.3), known as the Senior Citizens 19 20 Rebate and Assistance Act, received by the claimant and by the 21 claimant's spouse while residing in the homestead during the 22 calendar year for which a tax deferral is claimed.

Increases in property taxes." An increase in the property tax above the base payment, resulting from a millage increase, a change in the assessment ratio or method, or any other reason. "Taxing authority." A county, city, borough, town, township and school district.

28 Section 514. Authority.

All taxing authorities shall have the power and authority to grant annual tax deferrals in the manner provided in this 19970H0248B0278 - 30 - 1 subchapter.

2 Section 515. Income eligibility.

3 (a) First year of enactment.--During the first calendar year 4 this subchapter takes effect, a person shall be eligible for a 5 tax deferral if the person has a household income of \$15,000 or 6 less.

7 (b) Subsequent years.--The amount of household income
8 provided for in subsection (a) shall be increased \$500 each
9 calendar year following the calendar year this subchapter takes
10 effect.

11 Section 516. Tax deferral.

12 (a) Amount.--An annual real estate tax deferral granted 13 under this subchapter shall equal the increase in real property 14 taxes in excess of the person's base payment.

15 (b) Prohibition.--No tax deferrals shall be granted if the 16 total amount of deferred taxes, plus the total amount of all 17 other unsatisfied liens on the homestead of the claimant, 18 exceeds 85% of the market value of the homestead or if the outstanding principal on any and all mortgages on the homestead 19 20 exceeds 70% of the market value of the homestead. Market value 21 shall equal assessed value divided by the common level ratio as 22 most recently determined by the State Tax Equalization Board for the county in which the property is located. 23

24 Section 517. Application procedure.

(a) Initial application.--Any person eligible for a tax deferral under this subchapter may apply annually to the taxing authority. In the initial year of application, the following information shall be provided in the manner required by the taxing authority:

30 (1) A statement of request for the tax deferral. 19970H0248B0278 - 31 - 1 (2) A certification that the applicant or the applicant 2 and his or her spouse jointly are the owners in fee simple 3 and residents of the property upon which the real property 4 taxes are imposed.

5 (3) A certification that the applicant's residence is 6 adequately insured under a homeowner's policy to the extent 7 of all outstanding liens.

8 (4) Receipts showing timely payment of the current
9 year's nondeferred real property tax liability.

10 (5) Proof of income eligibility under section 515.
11 (b) Subsequent years.--After the initial entry into the
12 program, a claimant shall remain eligible for tax deferral in
13 subsequent years so long as the claimant continues to meet the
14 eligibility requirements of this subchapter.

15 Section 518. Contents of application.

16 Any application for a tax deferral distributed to persons 17 shall contain the following:

18 (1) A statement that the tax deferral granted under this
19 subchapter is provided in exchange for a lien against the
20 homestead of the applicant.

(2) An explanation of the manner in which the deferred
taxes shall become due, payable and delinquent and include,
at a minimum, the consequences of noncompliance with the
provisions of this subchapter.

25 Section 519. Attachment and satisfaction of liens.

(a) Nature of lien.--All taxes deferred under this subchapter shall constitute a prior lien on the homestead of the claimant in favor of the taxing authority and shall attach as of the date and in the same manner as other liens for taxes. The deferred taxes shall be collected as other liens for taxes, but 19970H0248B0278 - 32 - 1 the deferred taxes shall be due, payable and delinquent only as 2 provided in subsection (b), and no interest shall be collected 3 on the lien.

4 (b) Payment.--

5 (1) All or part of the deferred taxes may at any time be6 paid to the taxing authority.

7 (2) In the event that the deferred taxes are not paid by
8 the claimant or the claimant's spouse during his or her
9 lifetime or during their continued ownership of the property,
10 the deferred taxes shall be paid either:

(i) prior to the conveyance of the property to anythird party; or

(ii) prior to the passing of the legal or equitable
title, either by will or by statute, to the heirs of the
claimant or the claimant's spouse.

The surviving spouse of a claimant shall not be 16 (3) 17 required to pay the deferred taxes by reason of his or her 18 acquisition of the property due to death of the claimant as 19 long as the surviving spouse maintains his or her residence 20 in the property. The surviving spouse may continue to 21 participate in the tax deferral program in subsequent years 22 provided he or she is eligible under the provisions of this 23 subchapter.

24

CHAPTER 7

DISPOSITION OF TAX REVENUES

25

26

Section 701. Sales tax revenues.

(a) Counties.--Any additional revenues from the sales and
use tax in excess of 105% of revenue for the fiscal year
immediately preceding the year of implementation shall be used
to offset the lost revenues from the prohibition on intangible
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1 personal property tax and then to reduce or eliminate the 2 following taxes in the order set forth. The taxes to be reduced 3 or eliminated are as follows:

4

(1) The county per capita tax.

5 (2) The county occupational assessment tax, whether
6 based on a flat rate or a millage rate.

7 (3) The county real property tax reduced by means of the
8 universal exemption or by means of a uniform reduction in the
9 millage rate or any combination thereof.

10 (b) Municipalities and school districts under Chapter 3.--11 All sales and use tax revenues received by any municipality or school district which has elected to proceed under the 12 13 provisions of this act shall be used to reduce the municipal 14 real property tax or the school district real property tax, 15 respectively, by means of the universal exemption or a uniform 16 reduction in the millage rate or any combination thereof. 17 Section 702. Personal income tax revenues.

(a) Municipalities.--Any additional revenues from the personal income tax in excess of 105% of revenue for the fiscal year immediately preceding the year of implementation shall be used to offset the lost revenues from the taxes prohibited under section 301(b) and then to reduce the municipal real property tax by means of the universal exemption or a uniform reduction in the millage rate or any combination thereof.

(b) School districts.--Any additional revenues from the
personal income tax in excess of 105% of revenue for the fiscal
year immediately preceding the year of implementation shall be
used to offset the lost revenues from the taxes prohibited under
section 301(b) and then to reduce the school district real
property tax by means of the universal exemption or a uniform
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1 reduction in the millage rate or any combination thereof.

(c) Counties.--Any additional revenues from the personal
income tax in excess of 105% of revenue for the fiscal year
immediately preceding the year of implementation shall be used
to offset the lost revenues from the taxes prohibited under
section 301(b) and then to reduce the county real property tax
by means of the universal exemption or a uniform reduction in
the millage rate or any combination thereof.

9 Section 703. Revenue limitation exceptions.

10 The limitations in sections 701 and 702 may be waived, but 11 only to the degree necessary, in the following cases:

12 (1) If an increase in local expenditures is necessary to
13 respond to or recover from an emergency or disaster declared
14 by the Governor.

15 (2) If the political subdivision is required to16 implement a court decision.

17 (3) To pay interest and principal on any indebtedness
18 incurred under the act of July 12, 1972 (P.L.781, No.185),
19 known as the Local Government Unit Debt Act.

20 (4) To pay increases in pension fund requirements which
21 are in excess of the annual average increase over the
22 immediately preceding five fiscal years.

(5) To respond to a municipality declared to be
distressed under the act of July 10, 1987 (P.L.246, No.47),
known as the Municipalities Financial Recovery Act.

26 (6) To respond to a school district determined to be
27 distressed under sections 691 through 695 of the act of March
28 10, 1949 (P.L.30, No.14), known as the Public School Code of
29 1949.

30 (7) To increase revenues when actual revenues decline 19970H0248B0278 - 35 -

1 from the immediate preceding year but only to the extent of the revenue decline. 2 3 CHAPTER 9 REGISTER FOR CERTAIN TAXES 4 Section 901. Definitions. 5 The following words and phrases when used in this chapter 6 shall have the meanings given to them in this section unless the 7 context clearly indicates otherwise: 8 9 "Department." The Department of Community and Economic 10 Development of the Commonwealth. 11 Section 902. Register for taxes under this act. 12 (a) General rule.--It shall be the duty of the department to 13 have available an official continuing register supplemented 14 annually of all sales and use, personal income and municipal service taxes levied under this act. 15 16 (b) Contents of register. -- The register and its supplements 17 shall list: 18 The counties, municipalities or school districts (1)levying personal income tax, municipal service tax or sales 19 20 and use tax. 21 The rate of tax as stated in the ordinance levying (2) 22 the tax. 23 (3) The rate on taxpayers. The name and address of the tax officer responsible 24 (4) 25 for administering the collection of the tax and from whom 26 information, forms for reporting and copies of rules and 27 regulations are available. 28 Section 903. Information for register. Information for the register shall be furnished by the chief 29

30 clerk or secretary of each county, municipality or school 19970H0248B0278 - 36 -

district to the department in such manner and on such forms as 1 2 the department may prescribe. The information must be received 3 by the department by certified mail no later than May 31 of each 4 year to show new tax enactments, repeals and changes. Failure to 5 comply with this date for filing may result in the omission of the tax levy from the register for that year. Failure of the 6 department to receive information of taxes continued without 7 change may be construed by the department to mean that the 8 information contained in the previous register remains in force. 9 10 Section 904. Availability and effective period of register. 11 The department shall have the register, with such annual supplements as may be required by new tax enactments, repeals or 12 13 changes, available upon request no later than July 1 of each 14 year. The effective period for each register shall be from July 15 1 of the year in which it is issued to June 30 of the following 16 year.

17 Section 905. Effect of nonfiling.

18 Employers shall not be required by any ordinance to withhold 19 from the compensation of their employees any personal income tax 20 or municipal service tax imposed under the provisions of this 21 act which is not listed in the register or to make reports of 22 compensation in connection with taxes not so listed. If the register is not available by July 1, the register of the 23 24 previous year shall continue temporarily in effect for an 25 additional period of not more than one year. 26 Section 906. Effect of chapter on liability of taxpayer. 27 The provisions of this chapter shall not affect the liability 28 of any taxpayer for taxes lawfully imposed under this act. 29 CHAPTER 11

30

CHALIER II

LIMITATIONS ON SPENDING

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- 37 -

1 Section 1101. Limitations on spending by counties,

2

municipalities and school districts.

3 (a) General rule.--No county, municipality or school
4 district shall be required to spend funds, or to take an action
5 requiring the expenditure of funds, unless:

6 (1) funds have been appropriated that have been 7 estimated by an independent legislative agency at the time of 8 the enactment of the law or promulgation of the regulation 9 requiring the expenditure to be sufficient to fund the 10 expenditure;

(2) the General Assembly authorizes or has authorized the county, municipality or school district to enact a funding source not available for the county, municipality or school district prior to the effective date of the law or regulation that can be used to generate the amount of funds estimated to be sufficient to fund such expenditure;

17 (3) the expenditure is required to comply with a law 18 that applies to all persons similarly situated, including 19 State and local governments; or

(4) the law is either required to comply with a Federal
requirement, or required for eligibility for a Federal
entitlement, which Federal requirement specifically
contemplates actions by political subdivisions for
compliance.

25 (b) Exceptions.--Laws exempt from the requirements of 26 subsection (a) include:

27 (1) laws that amend funding formulas existing on the28 effective date of this section;

29 (2) laws adopted to require funding of pension benefits
30 existing on the effective date of this section;

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1	(3) laws relating to the enforcement of criminal laws
2	but not the execution of judicial sentences;
3	(4) election laws;
4	(5) general appropriation acts; and
5	(6) special appropriation acts.
6	CHAPTER 13
7	MISCELLANEOUS PROVISIONS
8	Section 1301. Effective date.
9	This act shall take effect January 1, 1998.