THE GENERAL ASSEMBLY OF PENNSYLVANIA

HOUSE BILL No. $2521_{1994}^{Session of}$

INTRODUCED BY LLOYD, B. SMITH, COLAIZZO, SANTONI, PESCI, TRICH, GORDNER, YEWCIC, MILLER, HERSHEY AND MAITLAND, FEBRUARY 2, 1994

AS AMENDED ON THIRD CONSIDERATION, HOUSE OF REPRESENTATIVES, APRIL 18, 1994

AN ACT

1 2 3 4 5 6 7 8	Amending the act of June 30, 1981 (P.L.128, No.43), entitled "An act authorizing the creation of agricultural areas," FURTHER PROVIDING FOR DEFINITIONS; providing standards, criteria and requirements for the purchasing of agricultural conservation easements; providing for review of county programs; imposing duties on the State Agricultural Land Preservation Board and county boards; and further providing for subdivision of land and change of ownership.	<
9	The General Assembly of the Commonwealth of Pennsylvania	
10	hereby enacts as follows:	
11	Section 1. Section 14.1 of the act of June 30, 1981	<
12	(P.L.128, No.43), known as the Agricultural Area Security Law,	
13	SECTION 1. THE DEFINITION OF "AGRICULTURAL CONSERVATION	<
14	EASEMENT" IN SECTION 3 OF THE ACT OF JUNE 30, 1981 (P.L.128,	
15	NO.43), KNOWN AS THE AGRICULTURAL AREA SECURITY LAW, AMENDED	
16	JUNE 22, 1990 (P.L.242, NO.57), IS AMENDED AND THE SECTION IS	
17	AMENDED BY ADDING A DEFINITION TO READ:	
18	SECTION 3. DEFINITIONS.	
19	THE FOLLOWING WORDS AND PHRASES WHEN USED IN THIS ACT SHALL	

20 HAVE THE MEANINGS GIVEN TO THEM IN THIS SECTION, UNLESS THE

1 CONTEXT CLEARLY INDICATES OTHERWISE:

2 * * *

3 "AGRICULTURAL CONSERVATION EASEMENT." AN INTEREST IN LAND, 4 LESS THAN FEE SIMPLE, WHICH INTEREST REPRESENTS THE RIGHT TO PREVENT THE DEVELOPMENT OR IMPROVEMENT OF THE LAND FOR ANY 5 PURPOSE OTHER THAN AGRICULTURAL PRODUCTION. THE EASEMENT MAY BE 6 GRANTED BY THE OWNER OF THE FEE SIMPLE TO ANY THIRD PARTY OR TO 7 THE COMMONWEALTH, TO A COUNTY GOVERNING BODY OR TO A UNIT OF 8 9 LOCAL GOVERNMENT. [IT MAY BE GRANTED FOR A TERM OF 25 YEARS OR 10 IN PERPETUITY, AS THE EQUIVALENT OF COVENANTS RUNNING WITH THE 11 LAND.] IT SHALL BE GRANTED IN PERPETUITY. THE EXERCISE OR FAILURE TO EXERCISE ANY RIGHT GRANTED BY THE EASEMENT SHALL NOT 12 13 BE DEEMED TO BE MANAGEMENT OR CONTROL OF ACTIVITIES AT THE SITE 14 FOR PURPOSES OF ENFORCEMENT OF THE ACT OF OCTOBER 18, 1988 15 (P.L.756, NO.108), KNOWN AS THE "HAZARDOUS SITES CLEANUP ACT." 16 * * *

17 <u>"CROPS UNIQUE TO THE REGION." INCLUDE, BUT ARE NOT LIMITED</u>
18 TO, CROPS WHICH HISTORICALLY HAVE BEEN GROWN OR HAVE BEEN GROWN
19 <u>WITHIN THE LAST FIVE YEARS IN THE REGION AND WHICH ARE USED FOR</u>
20 <u>AGRICULTURAL PRODUCTION IN THE REGION.</u>

21 * * *

22 SECTION 2. SECTION 14.1 OF THE ACT, amended or added
23 December 14, 1988 (P.L.1202, No.149), June 22, 1990 (P.L.242,
24 No.57), April 13, 1992 (P.L.100, No.23) and December 17, 1993
25 (P.L.522, No.75), is amended to read:

Section 14.1. Purchase of agricultural conservation easements.
(a) State Agricultural Land Preservation Board.--The
Department of Agriculture and the State Agricultural Land
Preservation Board shall administer pursuant to this section a
program for the purchase of agricultural conservation easements
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1 by the Commonwealth.

2 (1) There is established within the Department of
3 Agriculture as a departmental board the State Agricultural
4 Land Preservation Board. The State board shall consist of 17
5 members.

(i) There shall be eight voting ex officio members 6 of the State board: the Secretary of Agriculture, who 7 shall serve as the board chairman; the Secretary of 8 9 Community Affairs, or his designee; the Secretary of 10 Environmental Resources, or his designee; the Chairman 11 and the Minority Chairman of the House Agriculture and Rural Affairs Committee, or their designees; the Chairman 12 13 and the Minority Chairman of the Senate Agriculture and 14 Rural Affairs Committee, or their designees; and the Dean 15 of the College of Agriculture of The Pennsylvania State 16 University.

17 (ii) Five members shall be appointed by the 18 Governor. One member shall be a current member of the governing body of a county, one member shall be a person 19 20 who is recognized as having significant knowledge in 21 agricultural fiscal and financial matters, one member 22 shall be an active resident farmer of this Commonwealth, 23 one member shall be a residential, commercial or 24 industrial building contractor, and one member shall be a 25 current member of a governing body. Initially, two 26 members shall be appointed for a term of four years, two 27 members shall be appointed for a term of three years and 28 one member shall be appointed for a term of two years. 29 Thereafter, the terms of all members appointed herein 30 shall be four years. The term of a person appointed to

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1 replace another member whose term has not expired shall be only the unexpired portion of that term. Members may 2 3 be reappointed to successive terms.

4 (iii) One member each shall be appointed by the 5 Speaker of the House of Representatives, the Minority Leader of the House of Representatives, the President pro 6 tempore of the Senate and the Minority Leader of the 7 Senate, who shall, at the time of appointment, be 8 resident farm owners and operators of at least one 9 10 commercial farm in this Commonwealth. The initial term of 11 the appointee of the President pro tempore of the Senate shall be four years, the initial term of the appointee of 12 13 the Speaker of the House of Representatives shall be 14 three years, the initial term of the appointee of the 15 Minority Leader of the Senate shall be two years and the 16 initial term of the appointee of the Minority Leader of the House of Representatives shall be one year. 17 18 Thereafter, the terms of all appointees shall be four 19 years. An appointment made to fill an unexpired term 20 shall be only for the duration of the unexpired term. 21 Members may be reappointed to successive terms. 22 Nine members shall constitute a quorum for purposes (2)

23 of conducting meetings and official actions pursuant to 24 authority given to the State board under this act. Members 25 appointed pursuant to paragraph (1)(ii) and (iii) shall 26 receive per diem in the amount of \$100 for attendance at a 27 meeting of the State board. Such members shall also be 28 entitled to reimbursement in accordance with Commonwealth 29 regulations for reasonable traveling, lodging and other necessary expenses incurred in the discharge of their duties. 30 19940H2521B3564

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(3) It shall be the duty and responsibility of the State board to exercise the following powers:

3 (i) To adopt rules and regulations pursuant to this 4 act: Provided, That the board shall have the power and 5 authority to promulgate, adopt, publish and use quidelines for the implementation of this act until 6 September 30, 1990, or the effective date of final rules 7 and regulations, whichever first occurs, pending adoption 8 of final rules and regulations. Guidelines proposed under 9 10 the authority of this section shall be subject to review 11 by the General Counsel and the Attorney General in the manner provided for the review of proposed rules and 12 13 regulations pursuant to the act of October 15, 1980 14 (P.L.950, No.164), known as the "Commonwealth Attorneys 15 Act," but shall not be subject to review pursuant to the 16 act of June 25, 1982 (P.L.633, No.181), known as the 17 "Regulatory Review Act."

18 (ii) To adopt rules of procedure and bylaws
19 governing the operations of the State board and the
20 conduct of its meetings.

(iii) To review, and accept or reject, the recommendation made by a county board for the purchase of an agricultural conservation easement by the Commonwealth.

(iv) To execute agreements to purchase agricultural
conservation easements in the name of the Commonwealth if
recommended by a county and approved by the State board
as provided in subparagraph (iii).

29 (v) To purchase in the name of the Commonwealth 30 agricultural conservation easements if recommended by a 19940H2521B3564 - 5 - county and approved by the State board as provided in
 subparagraph (iii).

3 (vi) To purchase agricultural conservation easements
4 jointly with a county if recommended by a county and
5 approved by the State board as provided in subparagraph
6 (iii).

7 (vii) To allocate State moneys among counties for
8 the purchase of agricultural conservation easements, in
9 accordance with provisions of subsection (g).

(viii) To establish and maintain a central 10 11 repository of records which shall contain records of county programs for purchasing agricultural conservation 12 13 easements, records of agricultural conservation easements 14 purchased by counties, and records of agricultural 15 conservation easements purchased by the Commonwealth. All 16 records indicating the purchase of agricultural conservation easements shall refer to and describe the 17 18 farm land subject to the agricultural conservation 19 easement.

20 (ix) To record agricultural conservation easements
21 purchased by the Commonwealth or jointly owned, in the
22 office of the recorder of deeds of the county wherein the
23 agricultural conservation easements are located.

(x) To establish and publish the standards, criteria
 and requirements necessary for State board approval of
 county programs for purchasing agricultural conservation
 easements.

(xi) To review and certify and approve, or
 disapprove, county programs for purchasing agricultural
 conservation easements.

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(xii) To exercise other discretionary powers as may
 be necessary and appropriate for the exercise and
 performance of its duties, powers and responsibilities
 under this act.

5 (xiii) To determine an annual easement purchase6 threshold.

7 (xiv) To review and approve or disapprove for
 8 recertification each county program for the purchase of
 9 agricultural conservation easements. Such review shall be
 10 conducted by December 31, 1996, and every seventh year
 11 thereafter.

12 (xv) To authorize the development of a guidebook 13 defining all technical elements necessary for a complete 14 application for purchase of an agricultural conservation 15 easement. Such guidebook shall include model formats of 16 the specific components of applications. Guidebooks shall 17 be distributed to every county with an approved program 18 for purchasing agricultural conservation easements.

(4) The State board is authorized to:

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(i) Take the actions necessary to qualify for
Federal guarantees and interest rate assistance for
agricultural easement purchase loans under Chapter 2 of
the Food, Agriculture, Conservation, and Trade Act of
1990 (Public Law 101-624, 104 Stat. 3616).

(ii) Segregate from the Agricultural Conservation
Easement Purchase Fund, into a Farms for the Future Trust
Fund, funds necessary to qualify for the maximum amount
of funding made available under the Federal act. There
shall be deposited in this trust fund, and are
appropriated for the purposes of this act, any interest
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rate assistance subsidies provided by participation in
 the Federal program. The State board is authorized to
 deposit interest accruing on moneys in the trust fund, in
 excess of the amounts needed to satisfy interest
 payments, in the Agricultural Conservation Easement
 Purchase Fund.

7 (b) County programs.--After the establishment of an 8 agricultural security area by the governing body, the county 9 governing body may authorize a program to be administered by the 10 county board for purchasing agricultural conservation easements 11 from landowners whose land is within an agricultural security 12 area.

13 (1) The county board shall be composed of five, seven or nine members appointed by the county governing body. The 14 15 chairman of the county governing body shall designate 16 annually one member of the county board to serve as chairman 17 of the county board. County board members shall be appointed 18 from among the following groups: the number of farmers shall 19 constitute one less than a majority of the board; one member 20 shall be a current member of the governing body of a township or borough located within the county; one member shall be a 21 22 commercial, industrial or residential building contractor; 23 and the other members shall be selected at the pleasure of 24 the county governing body. The county board membership of the 25 member of the governing body of a township or borough located 26 within the county shall be deemed vacant upon vacancy in, or 27 the expiration of the term of, the township or borough office 28 to which the member was elected. The term of the initial farmer appointees shall be three years, the initial term of 29 30 the current member of the governing body of a township or - 8 -19940H2521B3564

borough shall be two years and the initial term of all other
 members shall be one year. Thereafter, the term of all
 members shall be three years.

4 (2) It shall be the duty and responsibility of the5 county board to exercise the following powers:

To adopt rules and regulations for the 6 (i) administration of a countywide program for the purchase 7 of agricultural conservation easements within 8 agricultural security areas in accordance with the 9 provisions of this act, including, but not limited to, 10 11 rules and regulations governing the submission of applications by landowners, establishing standards and 12 13 procedures for the appraisal of property eligible for 14 purchase as an agricultural conservation easement and 15 establishing standards and procedures for the selection 16 or purchase of agricultural conservation easements.

17 (ii) To adopt rules of procedure and bylaws
18 governing the operation of the county board and the
19 conduct of its meetings.

20 (iii) To execute agreements to purchase agricultural21 conservation easements in the name of the county.

22 (iv) To purchase in the name of the county
23 agricultural conservation easements within agricultural
24 security areas.

(v) To use moneys appropriated by the county
governing body from the county general fund to hire staff
and administer the countywide program.

28 (vi) To use moneys appropriated by the county 29 governing body from the county general fund or the 30 proceeds of indebtedness incurred by the county and 19940H2521B3564 - 9 - approved by the county governing body for the purchase of
 agricultural conservation easements within agricultural
 security areas.

4 (vii) To establish and maintain a repository of
5 records of farm lands which are subject to agricultural
6 conservation easements purchased by the county and which
7 are located within the county.

(viii) To record agricultural conservation easements 8 purchased by the county in the office of the recorder of 9 10 deeds of the county wherein the agricultural conservation easements are located and to submit to the State board a 11 certified copy of agricultural conservation easements 12 13 within 30 days after recording. The county board shall attach to all certified copies of the agricultural 14 15 conservation easements submitted to the State board a 16 description of the farm land subject to the agricultural 17 conservation easements.

18 (ix) To submit to the State board for review the
19 initial county program and any proposed revisions to
20 approved county programs for purchasing agricultural
21 conservation easements.

(x) To recommend to the State board for purchase by
the Commonwealth agricultural conservation easements
within agricultural security areas located within the
county.

26 (xi) To recommend to the State board the purchase of
27 agricultural conservation easements by the Commonwealth
28 and the county jointly.

29 (xii) To purchase agricultural conservation
30 easements jointly with the Commonwealth.

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(xiii) To exercise other powers which are necessary
 and appropriate for the exercise and performance of its
 duties, powers and responsibilities under this act.

4 (xiv) To submit to the State board applications for
5 agricultural conservation easements in accordance with
6 the guidebook authorized under section 14.1(a)(3)(xv).

7 (3) The county may incur debt pursuant to the act of
8 July 12, 1972 (P.L.781, No.185), known as the "Local
9 Government Unit Debt Act," for the purchase of agricultural
10 conservation easements.

11 (4) County programs for the purchase of agricultural 12 conservation easements approved by the State board in 13 accordance with the provisions of this section shall be reviewed by the State board and approved or disapproved for 14 recertification by December 31, 1996, and every seventh year 15 16 thereafter. On or before December 31, 1995, and the end of each seven-year period thereafter, the county board may 17 18 submit to the State board a request for review and recertification of the county program for the purchase of 19 20 agricultural conservation easements and shall submit any proposed revisions to such program. County programs subject 21 to State board review and recertification under this 22 23 paragraph shall be approved or disapproved in accordance with 24 the requirements of subsection (d). After December 31, 1996, and the end of each seven-year period, the State board shall 25 not approve a county board's recommendation to purchase until 26 27 the county program has been approved for recertification. 28 (c) Restrictions and limitations.--An agricultural conservation easement shall be subject to the following terms, 29 conditions, restrictions and limitations: 30

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(1) The term of an agricultural conservation easement shall be perpetual [or for a term of 25 years].

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3 (2) An agricultural conservation easement shall not be
4 sold, conveyed, extinguished, leased, encumbered or
5 restricted in whole or in part for a period of 25 years
6 beginning on the date of purchase of the easement.

If the land subject to the agricultural conservation 7 (3) 8 easement is no longer viable agricultural land, the 9 Commonwealth, subject to the approval of the State board, and 10 the county, subject to the approval of the county board, may 11 sell, convey, extinguish, lease, encumber or restrict an 12 agricultural conservation easement to the current owner of 13 record of the farmland subject to the easement after the expiration of 25 years from the date of purchase of the 14 15 easement for a purchase price equal to the value at the time 16 of resale determined pursuant to subsection (f) at the time 17 of conveyance. A conveyance by the Commonwealth pursuant to 18 this subsection shall not be subject to the requirements of 19 Article XXIV-A of the act of April 9, 1929 (P.L.177, No.175), 20 known as "The Administrative Code of 1929." The purchase 21 price shall be payable to the Commonwealth and the county as 22 their respective legal interests in the agricultural 23 conservation easement appear, and a separate payment shall be 24 made to the Commonwealth and the county accordingly at the 25 time of settlement. Any payment received by the Commonwealth 26 pursuant to this provision shall be paid into the fund.

(4) Instruments and documents for the purchase, sale and conveyance of agricultural conservation easements shall be approved by the State board or the county board, as the case may be, prior to execution and delivery. Proper releases from 19940H2521B3564 - 12 - mortgage holders and lienholders must be obtained and
 executed to insure that all agricultural conservation
 easements are purchased free and clear of all encumbrances.

4 (5) Whenever any public entity, authority or political
5 subdivision exercises the power of eminent domain and
6 condemns land subject to an agricultural conservation
7 easement, the condemnor shall provide just compensation to
8 the owner of the land in fee and to the owner of the easement
9 as follows:

10 (i) The owner of the land in fee shall be paid the
11 full value which would have been payable to the owner but
12 for the existence of an agricultural conservation
13 easement less the value of the agricultural conservation
14 easement at the time of condemnation.

15 (ii) The owner of the easement shall be paid the16 value of the easement at the time of condemnation.

17 (6) An agricultural conservation easement shall not18 prevent:

(i) The granting of leases, assignments or other 19 20 conveyances or the issuing of permits, licenses or other authorization for the exploration, development, storage 21 22 or removal of coal by underground mining methods, oil and 23 gas by the owner of the subject land or the owner of the 24 underlying coal by underground mining methods, oil and 25 gas or the owner of the rights to develop the underlying 26 coal by underground mining methods, oil and gas, or the 27 development of appurtenant facilities related to the 28 removal of coal by underground mining methods, oil or gas development or activities incident to the removal or 29 30 development of such minerals.

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(ii) The granting of rights-of-way by the owner of
 the subject land in and through the land for the
 installation of, transportation of, or use of water,
 sewage, electric, telephone, coal by underground mining
 methods, gas, oil or oil products lines.

6 (iii) Construction and use of structures on the 7 subject land necessary for agricultural production.

8 (iv) Construction and use of structures on the 9 subject land for the purpose of providing necessary 10 housing for seasonal or full-time employees: Provided, 11 That only one such structure may be constructed on no 12 more than two acres of the subject land during the term 13 of the agricultural conservation easement.

(v) Customary part-time or off-season minor or rural 14 15 enterprises and activities which are provided for in the 16 county Agricultural Conservation Easement Purchase 17 Program approved by the State board under subsection (d). 18 Land subject to an agricultural conservation (7) easement shall not be subdivided for any purpose which may 19 20 harm the economic viability of the farmland for agricultural production. Land may be subdivided prior to the granting of 21 an agricultural conservation easement, provided that 22 23 subdividing will not harm the economic viability for 24 agricultural production of the land subject to the easement.

25 (8) Nothing in this act shall prohibit a member of the 26 State board or county board or his or her family from selling 27 a conservation easement under this program, provided that all 28 decisions made regarding easement purchases be subject to the 29 provisions of section 3(j) of the act of October 4, 1978 30 (P.L.883, No.170), referred to as the Public Official and 19940H2521B3564 - 14 - 1 Employee Ethics Law.

2 (d) Program approval.--

3 (1) The standards, criteria and requirements established
4 by the State board for State board approval of county
5 programs for purchasing agricultural conservation easements
6 shall include, but not be limited to, the extent to which the
7 county programs consider and address the following:

8 (i) The quality of the farmlands subject to the 9 proposed easements, including soil classifications and 10 [productivity.] <u>soil productivity ratings.</u>

The likelihood that the farmlands would be 11 (ii) converted to nonagricultural use unless subject to an 12 13 agricultural conservation easement. [Priority for the purchase of an agricultural conservation easement shall 14 15 be given to farmlands most likely to be converted to 16 nonagricultural use.] For purposes of considering the likelihood of conversion, the existence of a zoning 17 18 classification of the land shall not be relevant, but the 19 market for nonfarm use or development of farmlands shall 20 be relevant.

(iii) The stewardship of the land and use of
conservation practices and best land management
practices, including, but not limited to, soil erosion
and sedimentation control and nutrient management.

(iv) Fair, equitable, objective and
 nondiscriminatory procedures for determining purchase
 priorities. The highest priority for the purchase of an
 agricultural conservation easement shall be given to
 farmlands with the highest soil classifications and soil
 productivity ratings and to farmlands most likely to be
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1	<u>converted to nonagricultural use. PRIORITY MAY BE GIVEN</u>
2	TO FARMLANDS WHICH CONTAIN SOILS WHICH DO NOT HAVE THE
3	HIGHEST SOIL CLASSIFICATIONS AND SOIL PRODUCTIVITY
4	RATINGS WHEN THEY ARE CONDUCIVE TO PRODUCING CROPS UNIQUE
5	TO THE REGION.
6	(v) Identification of areas in the county devoted
7	primarily to agricultural use in which development is
8	occurring or is likely to occur during the next 20 years.
9	(vi) Access of the farmlands subject to the proposed
10	easements to agricultural suppliers and markets for
11	agricultural goods.
12	(vii) Proximity of the farmlands subject to the
13	proposed easements to other agricultural lands in the
14	county which are subject to agricultural conservation
15	easements.
16	(2) The State board shall act on a county's program for
17	purchasing agricultural conservation easements within 60 days
18	of its receipt, and shall notify immediately the county in
19	writing of approval or disapproval of its program in
20	accordance with the criteria set forth in this subsection.
21	Failure of the State board to act on the submission of a
22	county program under this provision within 60 days of its
23	receipt shall be deemed to constitute approval of the county
24	program by the State board.
25	(e) Easement purchase
26	(1) The State board may reject the recommendation made

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27 by a county for purchase of an agricultural conservation 28 easement whenever:

29 (i) The recommendation does not comply with a county 30 program certified and approved by the State board for 19940H2521B3564 - 16 -

1 purchasing agricultural conservation easements. In determining the adherence of the recommendation to the 2 3 county program, the State board may consider: 4 (A) agricultural value of the easement; 5 (B) purchase price of the easement; (C) agricultural viability of the farmland; 6 (D) ranking of the farmland on the priority list 7 of the county; 8 9 (E) development pressure or potential for such 10 pressure; 11 (F) proximity of the farmland to other land in 12 the county under agricultural conservation easements; 13 (G) adequacy of the appraisal of the easement; 14 and (H) whether residential and farm buildings are 15 16 part of the easement or are excluded from the 17 easement. 18 (ii) Clear title cannot be conveyed. 19 (iii) The farmland which would be subject to the 20 agricultural conservation easement is not located within 21 a duly established agricultural security area established 22 or recognized under this act. 23 (iv) The allocation of a county established pursuant to subsection (h) is exhausted or is insufficient to pay 24 25 the purchase price. 26 (v) Compensation is not provided to owners of surface-mineable coal disturbed or affected by the 27 28 creation of such easement. 29 The State board shall act to approve or disapprove (2) 30 the recommendation by a county for purchase of an

agricultural conservation easement within 60 days of its
[receipt.] receipt, unless the following conditions delay
approval:

4 (i) The occurrence of a catastrophic event which
5 precludes the convening of the State board. Any natural
6 disaster, including, but not limited to, fire, flood,
7 excessive wind, snow or earthquake shall constitute a
8 catastrophic event.

9 (ii) The issue of a subdivision causes further
10 questions by the State board.

11 (iii) Legal actions or court decisions are pending 12 that would affect the recommendation in question. 13 The 60-day period shall be extended until all issues set 14 forth in this paragraph are resolved to the satisfaction of 15 the State board, whereby the State board shall act

16 immediately on the recommendation of the county board.

17 Decisions delayed due to catastrophic events shall be

18 determined in as reasonable an amount of time as possible.

19 (3) If the State board disapproves the recommendation by
20 a county for purchase of an agricultural conservation
21 easement, the county shall be given written notice of the
22 disapproval within ten days of the decision of the State
23 board. The written notice shall state the reason for the
24 State board's disapproval of the recommendation.

(4) A decision of the State board issued under the
authority of this subsection shall be an adjudication subject
to the provisions of 2 Pa.C.S. (relating to administrative
law and procedure).

29 (5) Failure of the State board to act on a 30 recommendation by a county for purchase of an agricultural 19940H2521B3564 - 18 -

1 conservation easement within 60 days of its receipt shall be deemed to constitute approval by the State board, unless one 2 3 or more of the conditions under section 14.1(e)(2) exist. 4 (f) Valuation.--The State board or the county board, as the 5 case may be, shall select and retain an independent [licensed] State certified general real estate appraiser to determine 6 market value and farmland value. If the seller disagrees with 7 the appraisal made by the State or county board's appraiser, the 8 seller shall have the right to select and retain a separate 9 10 independent [licensed] State certified general real estate 11 appraiser within 30 days of receipt of the appraisal of the State or county board's appraiser to determine market value and 12 13 farmland value. The State board or the county board shall 14 establish the agricultural value and the nonagricultural value 15 of the property subject to the agricultural conservation 16 easement. The State board may provide for a periodic review by a State certified general real estate appraiser of appraisals 17 18 submitted by counties in order to assure that the appraisals were performed in accordance with the standards of appraisal 19 20 practice.

(1) The agricultural value shall equal the sum of:
(i) the farmland value determined by the seller's

23 appraiser; and

(ii) one-half of the difference between the farmland
value determined by the State or county board's appraiser
and the farmland value determined by the seller's
appraiser if the farmland value determined by the State
or county board's appraiser exceeds the farmland value
determined by the seller's appraiser.

30 (2) The nonagricultural value shall equal the sum of: 19940H2521B3564 - 19 - (i) the market value determined by the State or
 county board's appraiser; and

3 (ii) one-half of the difference between the market
4 value determined by the seller's appraiser and the market
5 value determined by the State or county board's
6 appraiser, if the market value determined by the seller's
7 appraiser exceeds the market value determined by the
8 State or county board's appraiser.

9 <u>(3) The entire acreage of the farmland shall be included</u> 10 in the determination of the value of an agricultural

11 conservation easement, less the value of any acreage which

12 was subdivided prior to the granting of such easement. The

13 appraiser shall take into account the potential increase in

14 the value of the subdivided acreage because of the placement

15 of the easement on the remaining farmland.

16 <u>(4) The maximum price per acre which the Commonwealth</u>

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17 <u>may contribute for the purchase of an agricultural</u>

18 <u>conservation easement shall be as follows:</u>

19 <u>(i) On the first \$3,000 per acre 100%.</u>

- 20 <u>(ii) On the next \$2,000 per acre 70%.</u>
- 21 <u>(iii) On the next \$5,000 per acre 50%.</u>
- 22 <u>(iv) On the next \$5,000 per acre 25%.</u>
- 23 <u>(v) On the next \$5,000 per acre 10%.</u>
- 24 (vi) On any cost above \$20,000 per acre 0%.

25 (4) THE MAXIMUM PRICE PER ACRE WHICH THE COMMONWEALTH

26 <u>MAY CONTRIBUTE FOR THE PURCHASE OF AN AGRICULTURAL</u>

27 <u>CONSERVATION EASEMENT SHALL BE AS FOLLOWS:</u>

28 (I) ON THE FIRST \$6,000 PER ACRE, 100%.

29 (II) ON THE NEXT \$15,000 PER ACRE, 30%.

30 (III) ON ANY COST ABOVE \$20,000 PER ACRE, 0%.

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1 (g) Purchase price.--The price paid for purchase of an agricultural conservation easement in perpetuity shall not 2 3 exceed the difference between the nonagricultural value and the 4 agricultural value determined pursuant to subsection (f) at the 5 time of purchase, unless the difference is less than the State or county boards' original appraised value in which case the 6 State or county boards' original easement value may be offered. 7 [The price paid for purchase of an easement for a term of 25 8 years shall not exceed one-tenth of the difference between the 9 10 nonagricultural value and the agricultural value determined 11 pursuant to subsection (f) at the time of purchase.] The purchase price may be paid in a lump sum, in installments over a 12 13 period of years, or in any other lawful manner of payment. If payment is to be made in installments or another deferred 14 15 method, the person selling the easement may receive, in addition 16 to the selling price, interest in an amount or at a rate set 17 forth in the agreement of purchase, and final payment shall be 18 made within, and no later than, five years from the date the 19 agricultural conservation easement purchase agreement was 20 executed.

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(h) Allocation of State moneys.--The State board shall make an annual allocation among counties, except counties of the first class, for the purchase of agricultural conservation easements.

(1) As used in this subsection, the following words and
phrases shall have the meanings given to them in this
paragraph unless the context clearly indicates otherwise:

(i) "Adjusted weighted transfer tax revenues." An
 amount equal to the weighted transfer tax revenues of a
 county divided by the sum of the weighted transfer tax
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revenues of all counties except counties of the first
 class.

3 (ii) "Annual agricultural production." The total
4 dollar volume of sales of livestock, crops and
5 agricultural products according to the most recent Annual
6 Crop and Livestock Summary published by the Pennsylvania
7 Agricultural Statistics Service.

8 (iii) "Annual easement purchase threshold." An 9 amount annually determined by the State board which 10 equals at least \$10,000,000.

11 (iv) "Average realty transfer tax revenues." The 12 total annual realty transfer tax revenues collected in 13 all counties, except counties of the first class, divided 14 by 66.

15 (v) "Realty transfer tax revenues." The tax imposed 16 and collected under section 1102-C of the act of March 4, 17 1971 (P.L.6, No.2), known as the "Tax Reform Code of 18 1971."

19 (vi) "Weighted transfer tax revenues." An amount 20 equal to the total annual realty transfer tax revenues 21 collected in a county divided by the sum of the total 22 annual realty transfer tax revenues collected in all 23 counties except counties of the first class which does 24 not exceed three times the average realty transfer tax 25 revenues.

(2) An annual allocation shall be made to each county,
 except counties of the first class, for the purchase of
 agricultural conservation easements by the Commonwealth at
 the beginning of the county fiscal year which equals 50% of
 the annual easement purchase threshold multiplied by the
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adjusted weighted transfer tax revenues of the county for the
 preceding calendar year.

3 (3) If the aggregate annual allocation under this 4 paragraph to all eligible counties does not exceed 50% of the 5 annual easement purchase threshold, an additional annual allocation from 50% of the annual easement purchase threshold 6 shall be made to a county, except a county of the first 7 8 class, at the beginning of the county fiscal year for the 9 joint purchase of agricultural conservation easements by the 10 Commonwealth and a county. The additional annual allocation 11 under this paragraph shall equal the sum of:

(i) The annual appropriation of local moneys by a
county for the purchase of agricultural conservation
easements which does not exceed the average annual
allocation under paragraph (2) multiplied by four.

(ii) The annual appropriation of local moneys by a
county for the purchase of agricultural conservation
easements which does not exceed the average annual
allocation under paragraph (2) multiplied by four, if the
county has an annual agricultural production which equals
at least 2% of the total annual agricultural production
of the Commonwealth for the same year.

23 If the aggregate annual allocation under paragraph (4) 24 (3) to all eligible counties would exceed 50% of the annual 25 easement purchase threshold, paragraph (3) shall not apply, 26 and an additional annual allocation shall be made under this 27 paragraph at the beginning of the county fiscal year for the 28 joint purchase of agricultural conservation easements by the 29 Commonwealth and a county, except a county of the first 30 class. The additional annual allocation to a county under 19940H2521B3564 - 23 -

1 this paragraph shall equal 50% of the annual easement purchase threshold multiplied by a percentage equal to the 2 3 annual appropriation of local moneys appropriated by the 4 county for the purchase of agricultural conservation 5 easements divided by the aggregate of local moneys 6 appropriated by all eligible counties for the purchase of agricultural conservation easements and in all cases shall 7 8 not exceed the average annual allocation under paragraph (2) 9 multiplied by four.

10 (5) An additional annual allocation shall be made to a 11 county, except a county of the first class, from the amount 12 by which 50% of the annual easement purchase threshold 13 exceeds the total allocations made under paragraph (3) or 14 (4), as the case may be, as follows:

15 (i) An additional annual allocation shall be made 16 for the joint purchase of agricultural conservation 17 easements by the Commonwealth and a county which equals 18 six-tenths of the amount by which 50% of the annual 19 easement purchase threshold exceeds the total allocations 20 made under paragraph (3) or (4), as the case may be, 21 multiplied by a percentage equal to the annual 22 appropriation of local moneys appropriated by the county 23 for the purchase of agricultural conservation easements 24 divided by the aggregate of local moneys appropriated by 25 all eligible counties for the purchase of agricultural 26 conservation easements.

(ii) An additional annual allocation shall be made
for the purchase of agricultural conservation easements
by the Commonwealth which equals four-tenths of the
amount by which 50% of the annual easement purchase
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threshold exceeds the total allocations made under paragraph (3) or (4), as the case may be, multiplied by the adjusted weighted transfer tax revenues of the county for the preceding calendar year.

5 The allocation of a county shall be adjusted for (6) 6 purchases of agricultural conservation easements made with 7 moneys from the county's allocation, for all costs, except 8 administrative costs, incurred by the Commonwealth or a 9 county incident to the purchase of agricultural conservation 10 easements and for the costs of reimbursing nonprofit land 11 conservation organizations for expenses incurred in acquiring 12 and transferring agricultural conservation easements to the 13 Commonwealth or county. No purchase of an agricultural conservation easement shall be made with State moneys 14 15 allocated to a county unless the amount of the purchase price 16 is equal to or less than the adjusted allocation or the 17 county pays the portion of the purchase price which 18 represents the difference between the purchase price and the 19 adjusted allocation.

20 (7)The first annual allocation to a county under paragraphs (3), (4) and (5)(i) shall continue for three 21 22 county fiscal years occurring after the effective date of 23 this act, and the second and third such annual allocations 24 shall each continue for two county fiscal years occurring 25 after the effective date of this act. Thereafter each such 26 annual allocation shall be for one county fiscal year. Such 27 annual allocations which have not been expended or encumbered 28 at the end of the period for which they were allocated shall 29 be reallocated in the subsequent county fiscal year to a 30 county which used at least 90% of the allocation made to the - 25 -19940H2521B3564

1 county at the start of the period. An annual allocation shall 2 be considered to be encumbered and shall not be reallocated 3 if, by December 31 of the year in which that annual 4 allocation was made to the county, the department has 5 received an agreement executed by the landowner and the 6 county to purchase a specific agricultural conservation 7 easement as part of the county board's recommendation for 8 purchase. The reallocation to a county under this paragraph 9 shall be the total amount of the annual allocation available 10 for reallocation under this paragraph multiplied by a 11 percentage equal to the annual appropriation of local moneys 12 appropriated by the county for the purchase of agricultural 13 conservation easements at the start of the county fiscal year in which the annual allocation was made divided by the 14 15 aggregate of local moneys appropriated by all eligible 16 counties for the purchase of agricultural conservation 17 easements at the start of the county fiscal year in which the 18 annual allocation was made. Money reallocated to a county 19 under this paragraph shall be available for one county fiscal 20 year. Money reallocated to a county under this paragraph that 21 has not been spent or encumbered at the conclusion of one 22 county fiscal year shall be restored to the fund. Such money 23 shall be considered to be encumbered and shall not be 24 restored to the fund if, by December 31 of the year in which 25 a reallocation was made to the county, the department has 26 received an agreement executed by the landowner and the 27 county to purchase a specific agricultural conservation 28 easement as part of the county board's recommendation for 29 purchase.

30 (8) Initial allocations to counties under paragraphs (2)
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1 and (5)(ii) shall continue until the end of the fourth county 2 fiscal year occurring after the effective date of this act. 3 The sum of the total annual allocations of all counties under 4 paragraphs (2) and (5)(ii) which have not been expended or 5 encumbered by the end of the fourth county fiscal year, and every county fiscal year thereafter, occurring after the 6 7 effective date of this act shall be reallocated in the 8 subsequent county fiscal year to a county which used at least 9 90% of the allocation made to the county at the start of the 10 period. An annual allocation shall be considered to be 11 encumbered and shall not be reallocated if, by December 31 of 12 the year in which that annual allocation was made to the 13 county, the department has received an agreement executed by 14 the landowner and the county to purchase a specific 15 agricultural conservation easement as part of the county 16 board's recommendation for purchase. For purposes of 17 determining eligibility for reallocation of funds and the 18 amounts of reallocation, funds allocated to counties will be 19 segregated and accounted for on a county fiscal year basis. 20 Fifty percent of the amount available for allocation under this paragraph shall be reallocated in the manner set forth 21 22 in paragraph (2), and 50% of the amount available for 23 allocation under this paragraph shall be reallocated in the 24 manner set forth in paragraphs (3), (4) and (5). For purposes 25 of reallocating funds in the manner set forth in paragraph 26 (2), realty transfer tax revenues used to calculate weighted 27 transfer tax revenues shall correspond to the year for which 28 funds are being reallocated and weighted transfer tax 29 revenues shall be calculated only for counties eligible under 30 this paragraph. Money reallocated to a county under this - 27 -19940H2521B3564

1 paragraph shall be available for one county fiscal year. 2 Money reallocated to a county under this paragraph that has 3 not been spent or encumbered at the conclusion of one county 4 fiscal year shall be restored to the fund. Such money shall 5 be considered to be encumbered and shall not be restored to 6 the fund if, by December 31 of the year in which a reallocation was made to the county, the department has 7 8 received an agreement executed by the landowner and the 9 county to purchase a specific agricultural conservation 10 easement as part of the county board's recommendation for 11 purchase.

12 The allocation made to a county under this (9) 13 subsection shall be used for the purchase of agricultural 14 conservation easements in perpetuity[: Provided, That no more <-----15 than 30% of such allocation may be used at the option of a 16 county for the purchase of agricultural conservation 17 easements for a term of 25 years in the manner provided for 18 in this act]. <-----

19 (10) (i) Notwithstanding any other provision of this 20 subsection or any provision of regulations promulgated pursuant to this act, the department shall not reallocate 21 22 funds which were allocated prior to January 1, 1994, if, 23 by December 31, 1993, the department has received an 24 agreement signed by the landowner and the county board to 25 purchase a specific agricultural conservation easement as 26 part of the county board's recommendation for purchase. 27 (ii) Nothing in this paragraph shall affect any

28 reallocation made prior to the effective date of this29 paragraph.

30 <u>(i)</u> Subdivision of land after easement purchase.--The State 19940H2521B3564 - 28 -

1 board may agree to permit a parcel of land subject to an agricultural conservation easement to be subdivided after the 2 3 granting of such easement as follows: (1) The landowner of record may submit an application, 4 5 in such form and manner as the county board may prescribe, to the county board requesting that a parcel of the land subject 6 7 to an easement be subdivided. Upon receipt of the 8 application, the county board shall cause to be forwarded 9 written notification thereof to the county zoning office, county planning office and county farmland preservation 10 office, herein referred to as the reviewing agencies. Each 11 12 reviewing agency shall have 60 days from receipt of such 13 notification to review, comment and make recommendations on 14 the proposed application to the county board. 15 (2) When reviewing an application to subdivide land subject to an agricultural conservation easement, the county 16 board shall consider all of the following: 17 18 (i) the agricultural productivity and viability of 19 the land involved; 20 (ii) whether the subdivision will convert land which has been devoted primarily to agricultural use to another 21 22 primary use; 23 (iii) whether the subdivision will conflict with 2.4 agricultural operations on the land; (iv) whether the subdivision will conflict with 25 agricultural operations on surrounding lands; 26 27 (v) the extent to which subdivision of the land will 28 conflict with the county program to preserve agricultural 29 land; 30 (vi) the purpose of the landowner's request to

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1 subdivide; 2 (vii) whether the landowner reserved the right to subdivide the land at the time of purchase of the 3 easement, whether such reservation was set forth in the 4 5 easement agreement at the time such agreement was executed, and whether the easement purchase price was 6 lowered because of such reservation; and 7 8 (viii) any such other criteria specified in the 9 approved county program. (3) After reviewing the application and the comments and 10 recommendations submitted by the reviewing agencies, the 11 12 county board shall approve or reject the application to 13 subdivide within 120 days after the date of its filing, unless the time is extended by mutual agreement of the 14 landowner and reviewing agencies. 15 (4) If the application to subdivide land is approved by 16 the county board, a copy of the application, along with the 17 18 comments and recommendations of the reviewing agencies, shall be forwarded to the State board for review and approval or 19 disapproval. The State board shall notify the county board of 20 its decision regarding the application. 21 (5) If the application to subdivide is rejected by the 22 county board, the application shall be returned to the 23 2.4 landowner with a written statement of the reasons for such rejection. Within 30 days after the receipt of the statement 25 26 of rejection, the landowner may appeal the rejection to the 27 State board. The State board shall, after receipt of the 28 appeal, approve or reject the application to subdivide. The State board shall notify the county board and the landowner 29 of its decision regarding the appeal. 30

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1	(6) When reviewing an application to subdivide land		
2	subject to an agricultural conservation easement, the State		
3	board shall consider the factors listed in paragraph (2) and		
4	the recommendations of the county board and reviewing		
5	agencies.		
6	(7) When an application to subdivide land is approved by		
7	the State board and the purpose of the request to subdivide		
8	is to convey or transfer interest in such land to another		
9	person, the landowner may be liable to pay the Commonwealth		
10	or the county, as their respective legal interest in the		
11	agricultural conservation easement may appear, for any		
12	appreciation in the value of the subdivided land to be		
13	conveyed or transferred to another person. The landowner may		
14	be required to make such payment only when such appreciation		
15	in value of the subdivided land to be conveyed or transferred		
16	to another person is attributable to the location of the		
17	subdivided land in an area where there is land subject to an		
18	agricultural conservation easement.		
19	(j) Change of ownership		
20	(1) Whenever interest in land subject to an agricultural		
21	conservation easement is conveyed or transferred to another		
22	person, the deed conveying or transferring such land shall		
23	recite in verbatim the language of the easement as set forth		
24	in the deed executed in connection with the purchase of the		
25	agricultural conservation easement.		
26	(2) The person conveying or transferring land subject to		
27	an agricultural conservation easement shall, within 30 days		
28	of change in ownership, notify the county board and the		
29	department of the name and address of the person to whom the		
30	subject land was conveyed or transferred and the price per		
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1	acre, or portion thereof, received by the landowner from such
2	person.
3	(3) Notwithstanding any other provisions of law to the
4	contrary, the restrictions set forth in a deed executed in
5	connection with the purchase of an agricultural conservation
б	easement shall be binding on any person to whom subsequent
7	ownership of the land subject to the easement is conveyed or
8	transferred.
9	Section 2 3. This act shall take effect in 60 days. <