THE GENERAL ASSEMBLY OF PENNSYLVANIA

HOUSE BILL

No. 1688 Session of 1993

INTRODUCED BY FREEMAN, FAIRCHILD, GEORGE, DeWEESE, ITKIN, KUKOVICH, D. R. WRIGHT, JOSEPHS, KIRKLAND, YANDRISEVITS, RITTER, SURRA, LEVDANSKY, PISTELLA, ROONEY, DALEY, STABACK, ROBINSON, ARGALL, STURLA, STEELMAN, CURRY, KASUNIC, TRELLO, BLAUM, HENNESSEY, VITALI, PRESTON, MUNDY, HECKLER, HUGHES AND LAUGHLIN, MAY 26, 1993

REFERRED TO COMMITTEE ON CONSERVATION, MAY 26, 1993

AN ACT

Providing for the reduction of the use of toxic materials; 2 establishing the Toxic Use Reduction Advisory Board in the 3 Department of Environmental Resources and providing for its 4 powers and duties; providing for additional duties of the 5 Department of Environmental Resources and for the preparation, submission and approval of toxic use reduction 7 plans and related documents; establishing the Office of Toxic Use Reduction and the Toxic Use Reduction Assistance Bureau 8 9 and providing for their powers and duties; establishing the 10 Toxic Waste Reduction Fund; and providing for enforcement and civil and criminal penalties. 11

The General Assembly finds and declares as follows:

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(1) That thousands of tons of hazardous substances are discharged into the environment of this Commonwealth each year and that, regardless of whether the discharges are legal under the terms of applicable permits, the discharges often constitute an unnecessary risk to the environment and to the public health. This risk is compounded by the danger of spills and accidents during the transportation of hazardous substances and by the residues of these substances sometimes

incorporated into products and packaging.

- That the traditional system of separately regulating air pollution, water pollution and hazardous waste constitutes a fragmented approach to environmental protection and potentially allows pollution to be shifted from one environmental medium to another. While the traditional system has produced palpable improvements in this Commonwealth's environmental quality, it does not adequately address the problem.
 - (3) That the inherent limitations of the traditional system of pollution control should be addressed by a new emphasis on pollution prevention and toxic use reduction, focused on reducing the use of hazardous substances in industrial and manufacturing processes. A rigorous audit of the use of hazardous substances, their generation as nonproduct output and their environmental release at each step of an industrial process will identify ways and means by which pollution can be prevented. Toxic use reduction can be achieved through a more efficient use of hazardous substances and the substitution of less hazardous substances and less polluting production processes.
 - (4) That a soundly planned toxic use reduction program can be implemented without weakening the existing legislative and regulatory system of pollution control, while at the same time promoting the Commonwealth's economic health and protecting the jobs of those employed by industries that use and discharge hazardous substances.
 - (5) That government can play a major role in reducing pollution by providing to businesses the technical assistance necessary to achieve reduction in the use and creation of

- 1 hazardous substances. Many businesses will sustain long-term
- 2 profit and other advantages from the reduction of toxics.
- 3 Often businesses are prevented from initiating their own
- 4 toxic use reduction programs by the lack of available
- 5 technical assistance and by a tax structure which generally
- fails to encourage toxic reduction programs. Providing needed
- 7 assistance and incentives to businesses will give many
- 8 businesses an opportunity to reduce their reliance on toxic
- 9 chemicals and chemical processes.
- 10 (6) That it is in the interest of the environment and
- 11 public health and in the general public interest of all
- residents of this Commonwealth to place greater emphasis on
- pollution prevention and toxic use reduction, while at the
- same time maintaining the current framework of pollution
- 15 control.
- 16 (7) That it is in the public interest to propose, as a
- 17 Commonwealth public policy goal a 50% reduction over five
- 18 years in the use of hazardous substances at industrial
- 19 facilities and in the generation of hazardous substances as
- 20 nonproduct output, even greater reductions in the use of
- 21 special hazards and continuing reductions in the use and
- 22 generation of hazardous substances and special hazards
- thereafter.
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- 12 The General Assembly of the Commonwealth of Pennsylvania
- 13 hereby enacts as follows:
- 14 Section 1. Short title.
- 15 This act shall be known and may be cited as the Toxic Use
- 16 Reduction Law.
- 17 Section 2. Definitions.
- 18 The following words and phrases when used in this act shall
- 19 have the meanings given to them in this section unless the
- 20 context clearly indicates otherwise:
- 21 "Board." The Toxic Use Reduction Advisory Board.
- 22 "Bureau." The Toxic Use Reduction Assistance Bureau.
- 23 "CAS number." The unique identification number assigned by
- 24 the Chemical Abstracts Service to the chemical.
- 25 "Chemical name." The scientific designation of a chemical in
- 26 accordance with the nomenclature system developed by the
- 27 International Union of Pure and Applied Chemistry or the
- 28 Chemical Abstracts Service rules of nomenclature.
- 29 "Consume." To change or alter the molecular structure of a
- 30 hazardous substance within a production process.

- 1 "Department." The Department of Environmental Resources of
- 2 the Commonwealth.
- 3 "Facility." All buildings, equipment, structures and other
- 4 property that are located on a single site or on contiguous or
- 5 adjacent sites and that are owned or operated by the same person
- 6 on a permanent or temporary basis.
- 7 "Hazardous nonproduct output." All hazardous substances or
- 8 hazardous wastes that are generated prior to storage, recycling,
- 9 treatment, control or disposal and that are not used or intended
- 10 for use as a product.
- 11 "Hazardous substance." Any substance on the most recent list
- 12 established by the Bureau of Right to Know, under section 3 of
- 13 the act of October 5, 1984 (P.L.734, No.159), known as the
- 14 Worker and Community Right-to-Know Act.
- 15 "Hazardous waste." Any solid waste defined as hazardous
- 16 waste by the Department of Environmental Resources under the act
- 17 of July 7, 1980 (P.L.380, No.97), known as the Solid Waste
- 18 Management Act.
- 19 "Industrial facility." Any facility having an SIC code that
- 20 is included under the requirements of section 313 of the
- 21 Emergency Planning and Community Right-to-Know Act of 1986
- 22 (Public Law 99-499, 42 U.S.C. § 11023) or is listed as a source
- 23 of hazardous waste in the Pennsylvania Hazardous Waste
- 24 Facilities Plan.
- 25 "Manufacture." To produce, prepare, import or compound a
- 26 hazardous substance.
- 27 "Multimedia release." The release of a hazardous substance
- 28 to any environmental medium, or any combination of media,
- 29 including the air, water or land.
- 30 "Operator." Any person in control of, or exercising

- 1 responsibility for, the daily operation of an industrial
- 2 facility or a priority industrial facility; and any person who
- 3 owns an industrial facility or owns a corporation which manages
- 4 or controls an industrial facility.
- 5 "Person." Any individual, partnership, company, corporation,
- 6 society, firm, consortium, joint venture or any commercial or
- 7 other legal entity; and including the Commonwealth, its
- 8 political subdivisions, including school districts, and any
- 9 officer, board, commission, agency, authority or other
- 10 instrumentality thereof.
- 11 "Plan documents." The toxic use reduction plan, toxic use
- 12 reduction plan summary and toxic use reduction progress report
- 13 required to be prepared under this act, collectively.
- 14 "Priority industrial facility." Any industrial facility
- 15 required to prepare and submit a toxic chemical release form
- 16 under section 313 of the Emergency Planning and Community Right-
- 17 to-Know Act of 1986 (Public Law 99-499, 42 U.S.C. § 11023) and
- 18 any other industrial facility designated a priority industrial
- 19 facility by the Department of Environmental Resources under
- 20 section 8.
- 21 "Process." The preparation of a hazardous substance, after
- 22 its manufacture, for sale or use in the same form or physical
- 23 state, or in a different form or physical state, as that in
- 24 which it was received at the industrial facility where it is
- 25 processed, or as part of an article or product containing the
- 26 hazardous substance.
- 27 "Product." A desired result of a production process that is
- 28 used as a commodity in trade in the channels of commerce by the
- 29 general public in the same form as it is produced.
- 30 "Production process." A line, method, activity or technique,

- 1 or a series thereof, used to create a product or reach a planned
- 2 result.
- 3 "Research and development laboratory." A specially
- 4 designated area used primarily for research, development,
- 5 teaching or testing activity, and not primarily involved in the
- 6 production of goods for commercial sale, in which chemicals are
- 7 used by or under the direct supervision of a technically
- 8 qualified person. For the purposes of this act, a technically
- 9 qualified person is a person who, because of education, training
- 10 or experience, understands the risks associated with the
- 11 hazardous substance or mixture containing a hazardous substance
- 12 handled by employees under his supervision and guidance.
- "Secretary." The Secretary of Environmental Resources of the
- 14 Commonwealth.
- 15 "SIC code." The Standard Industrial Classification assigned
- 16 to a facility by latest edition of the Standard Industrial
- 17 Classification Manual issued by the Federal Office of Management
- 18 and Budget.
- 19 "Source." A point or location in a production process at
- 20 which a hazardous nonproduct output is generated or released,
- 21 provided, that similar, related or identical kinds of sources
- 22 may be considered a single source for the purposes of this act.
- 23 "Special hazard." Any substance on the most recent list of
- 24 special hazards established by the Bureau of Right to Know,
- 25 under section 3 of the act of October 5, 1984 (P.L.734, No.159),
- 26 known as the Worker and Community Right-to-Know Act.
- 27 "Toxic use reduction." In-plant changes in production
- 28 processes or raw materials that reduce, avoid or eliminate the
- 29 use of hazardous substances or generation of hazardous
- 30 nonproduct output per unit of product, so as to reduce risks to

- 1 the health of consumers, the public at large or the environment,
- 2 without shifting risks from one person or group of people to
- 3 another, from the environment to the public or consumers or from
- 4 any group of people to the environment.
- 5 "Toxic use reduction plan." A plan required to be prepared
- 6 by a priority industrial facility under section 6.
- 7 "Toxic use reduction plan progress report." A report
- 8 required to be submitted annually to the Department of
- 9 Environmental Resources by the owner or operator of a priority
- 10 industrial facility under section 6.
- "Toxic use reduction plan summary." A summary of a toxic use
- 12 reduction plan required to be prepared by a priority industrial
- 13 facility and submitted to the Department of Environmental
- 14 Resources under section 6.
- 15 "Trade secret." Any confidential formula, pattern, process,
- 16 device, information, or compilation of information that is used
- 17 in an owner's business, and that gives said owner an opportunity
- 18 to obtain an advantage over competitors who do not know or use
- 19 it.
- 20 "Use." To process or otherwise act upon a hazardous
- 21 substance.
- 22 Section 3. Toxic use reduction.
- 23 (a) Reduction methods.--Toxic use reduction shall be
- 24 achieved through any of the following methods:
- 25 (1) Input substitution, which refers to replacing a
- 26 hazardous substance or raw material used in a production
- 27 process with a nonhazardous or less hazardous substance.
- 28 (2) Product reformulation, which refers to substituting
- 29 for an existing end product a different end product which is
- 30 nonhazardous or less hazardous upon use, release or disposal.

- 1 (3) Production process redesign or modification, which 2 refers to developing and using production processes of a 3 different design than those currently used.
 - (4) Production process modernization, which refers to upgrading or replacing existing production process equipment and methods with other equipment and methods based on the same production process.
- (5) Improved operation and maintenance of production
 process equipment and methods, which refers to modifying or
 adding to existing equipment or methods including, but not
 limited to, such techniques as improved housekeeping
 practices, system adjustments, product and process
 inspections, or production process control equipment or
 methods.
- 15 (6) In-process recycling, which refers to recycling,
 16 reuse, or extended use of toxics by using equipment or
 17 methods which become an integral part of the production
 18 process of concern, including, but not limited to, filtration
 19 and other closed loop methods.
- 20 (b) Methods not included.--Toxic use reduction shall not
- 21 include or in any way be inferred to promote or require
- 22 incineration, transfer from one medium of release or discharge
- 23 to other media, offsite or out-of-production unit waste
- 24 recycling, or methods of end-of-production unit waste recycling,
- 25 use as a fuel source, or methods of end-of-pipe treatment of
- 26 toxics as waste.

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- 27 Section 4. Office of Toxic Use Reduction.
- 28 (a) Establishment and supervision. -- There is hereby
- 29 established within the Department of Environmental Resources the
- 30 Office of Toxic Use Reduction. The office shall be under the

- 1 immediate supervision of a director appointed by the secretary
- 2 who shall report directly to the secretary. The director and all
- 3 managerial employees necessary to implement the provisions of
- 4 this act as determined by the secretary may be members of the
- 5 unclassified service of the Commonwealth.
- 6 (b) Powers and duties in general. -- The office shall be
- 7 responsible for the implementation of the provisions of this
- 8 act, for the coordination of all toxic use reduction policies
- 9 within the department, for conducting an ongoing review of all
- 10 regulatory and enforcement policies to ensure that they require
- 11 or encourage toxic use reduction to the maximum feasible extent,
- 12 and for performing any other function that the secretary may
- 13 deem appropriate.
- 14 (c) Education and outreach program. -- The office shall
- 15 establish an education and outreach program designed to explain
- 16 and make available to the general public all toxic use reduction
- 17 plan summaries and toxic use reduction plan progress reports
- 18 submitted to the department under this act.
- 19 (d) Copies of summaries and reports. -- Upon a written request
- 20 by a member of the public, the department shall provide that
- 21 person within 30 days a copy of any requested toxic use
- 22 reduction plan summary or toxic use reduction plan progress
- 23 report in its possession, at a cost not to exceed the cost of
- 24 copies and postage.
- 25 Section 5. Toxic use reduction plans.
- 26 (a) Preparation and submission. -- For each priority
- 27 industrial facility, the owner shall, in the manner prescribed
- 28 below and in regulations promulgated by the department, prepare
- 29 a toxic use reduction plan, and shall prepare and submit to the
- 30 department a toxic use reduction plan summary and toxic use

- 1 reduction plan progress report.
- 2 (b) Departmental review. -- The department shall have the
- 3 authority to review and approve the content of plan documents
- 4 prepared under this act and require the owner or operator of a
- 5 priority industrial facility to make any revisions or
- 6 modifications of the plan documents necessary for compliance
- 7 with this act. In reviewing the plan documents, the department
- 8 shall have the authority to compel the production of such
- 9 information as the department deems necessary to support the
- 10 owner or operator's plan documents concerning a production
- 11 process or source. The secretary shall require any plan
- 12 deficiencies to be corrected within 90 days.
- 13 (c) Procedure. -- At the time of an initial application for,
- 14 or renewal of, any permit, certificate, registration or any
- 15 other relevant department approval issued to the operator of a
- 16 priority industrial facility under the act of June 22, 1937
- 17 (P.L.1987, No.394), known as The Clean Streams Law, the act of
- 18 January 8, 1960 (1959 P.L.2119, No.787), known as the Air
- 19 Pollution Control Act, or the act of July 7, 1980 (P.L.380,
- 20 No.97), known as the Solid Waste Management Act, the department
- 21 may require that the permit, certificate, registration or
- 22 approval include the toxic use reduction strategies set forth in
- 23 the toxic use reduction plan or toxic use reduction plan summary
- 24 prepared for that facility, or may require, as a condition of
- 25 issuing a permit, certificate, registration, or any other
- 26 relevant department approval, that the operator of the priority
- 27 industrial facility prepare a toxic use reduction plan and
- 28 submit a toxic use reduction plan summary to the department.
- 29 (d) Enforcement.--The department may revoke, issue, reissue,
- 30 or modify any permit, certificate, registration, or any other

- 1 relevant approval issued under any of the statutes cited in
- 2 subsection (c), to the operator of a priority industrial
- 3 facility by the department, for the purpose of requiring more
- 4 stringent control of emission or effluent levels based on toxic
- 5 use reduction strategies contained in the toxic use reduction
- 6 plan for that facility. Any action taken by the department under
- 7 this subsection may be appealed under the provisions of 42
- 8 Pa.C.S. § 763(a) (relating to direct appeals from government
- 9 agencies), as appropriate.
- 10 Section 6. Content of plans.
- 11 (a) General rule. -- The information required by the
- 12 department in a toxic use reduction plan shall cover the
- 13 previous calendar year and be reported in two parts.
- 14 (b) Part I.--Part I shall consist of a comprehensive
- 15 inventory and analysis of the use and release of hazardous
- 16 substances and special hazards, and the generation of hazardous
- 17 nonproduct output and hazardous waste at an industrial facility.
- 18 The information required shall include the following:
- 19 (1) A certification by the highest ranking official with
- 20 direct operating responsibility at the facility that he has
- 21 read the toxic use reduction plan, that he has made
- 22 reasonable inquiries into the underlying facts and assertions
- 23 contained therein, and that the toxic use reduction plan is
- true, accurate and complete to the best of his knowledge, and
- a certification by the highest ranking corporate official at
- the facility that he is familiar with the toxic use reduction
- 27 plan and that it is the corporate policy of that facility to
- achieve the goals of the toxic use reduction plan.
- 29 (2) The name and business telephone number of the
- 30 operator of the facility, and of the highest ranking

- 1 corporate official at the facility, and the name and business
- 2 telephone number of a representative for each union which
- 3 represents employees at the facility.
- 4 (3) An identification of each production process at the
- 5 industrial facility using or producing hazardous substances
- or special hazards, the product produced in the production
- 7 process, and the total units of production produced in each
- 8 production process during the year.
- 9 (4) The chemical name and CAS number of each hazardous
- 10 substance or special hazard manufactured, stored or used at
- 11 the industrial facility.
- 12 (5) The amounts of each hazardous substance or special
- hazard, in pure form or contained in a mixture, which are:
- 14 (i) in storage at the industrial facility on the
- first and last days of the year;
- 16 (ii) stored on an annual average at the industrial
- 17 facility;
- 18 (iii) manufactured as a product at the industrial
- 19 facility;
- 20 (iv) brought into the industrial facility;
- 21 (v) generated as hazardous nonproduct output at the
- 22 industrial facility;
- 23 (vi) used at the industrial facility;
- 24 (vii) consumed at the industrial facility; and
- 25 (viii) contained in the product or products produced
- at the industrial facility.
- 27 (6) For each production process, the amounts of each
- 28 hazardous substance or special hazard, either in pure form or
- contained in a mixture, manufactured, used, consumed,
- 30 contained in the product or products produced and generated

- 1 as hazardous nonproduct output.
- 2 (7) The amounts of each hazardous waste generated and
- 3 hazardous substance released at each production process at
- 4 the industrial facility and the amount of hazardous
- 5 nonproduct output generated at each source at the industrial
- 6 facility.
- 7 (8) The address of each offsite treatment, disposal, or
- 8 storage facility to which hazardous waste generated at the
- 9 industrial facility is transported, and the type of treatment
- or disposal method utilized at each offsite facility.
- 11 (9) For the industrial facility as a whole, the amounts
- of each hazardous waste generated, recycled in-process,
- 13 treated, stored, disposed of or recycled outside of any
- 14 production process onsite, recycled outside of any production
- process offsite, and treated, stored or disposed of offsite.
- 16 (10) The amount of each hazardous substance in hazardous
- 17 nonproduct output recycled within each production process at
- the industrial facility, recycled outside of any production
- 19 process onsite and recycled outside of any production process
- 20 offsite.
- 21 (11) The amounts of all hazardous substances and special
- 22 hazards that are released into the air or discharged into the
- 23 water or any other waste stream following recycling,
- treatment or any combination thereof.
- 25 (12) A comprehensive financial analysis, as specified by
- the department, of the costs associated with the use,
- 27 generation, release or discharge of hazardous substances
- 28 which occur as a result of current production processes at
- 29 the industrial facility, including the costs of generation of
- 30 hazardous nonproduct output, the savings realized by

- investments in toxic use reduction and the more efficient use
 of raw materials, the cost of the treatment and disposal of
 hazardous waste, the cost of environmental cleanup associated
 with spills and the cost of medical treatment due to workers'
 exposure to hazardous substances and the cost of liability
 insurance.
 - (13) A calculation of the reduction or increase in the use of each hazardous substance and special hazard per comparable unit of production in each production process, in comparison to the use of each hazardous substance and special hazard per unit of production in each production process reported in the previous toxic use reduction plan, including an indication if the calculation is an estimate.
 - (14) A calculation of the reduction or increase in the amount of each hazardous substance or special hazard generated as hazardous nonproduct output and the amount of each hazardous waste generated from each source and production process per comparable unit of product, in comparison to the amounts reported in the toxic use reduction plan for the previous year.
 - (15) A calculation of the reduction or increase in the use of each hazardous substance or special hazard by the entire industrial facility in comparison to the use reported in the toxic use reduction plan for the previous year, including an indication if the calculation is an estimate.
 - (16) A calculation of the reduction or increase in the amount of each hazardous substance generated as hazardous nonproduct output and in the amount of each hazardous waste generated by the entire industrial facility, in comparison to the amounts reported in the toxic use reduction plan for the

- 1 previous year.
- 2 (17) Indications of the methods, modifications or
- 3 procedures used to achieve each reduction reported under
- 4 paragraphs (13), (14), (15) and (16) and the industrial
- facility's five-year goals for such reductions for each
- 6 production process and on a facility-wide basis, except that
- 7 the product of a production process need not be included in
- 8 the reduction goal.
- 9 (c) First year's plan. -- The information identified in
- 10 paragraphs (13), (14), (15) and (16) shall not be required for
- 11 the first year covered by a toxic use reduction plan prepared
- 12 under this subsection.
- 13 (d) Part II.--The information required by the department in
- 14 Part II of a toxic use reduction plan shall consist of
- 15 information concerning production processes and sources, and
- 16 shall include at least the following information:
- 17 (1) The facility's five-year numeric goals for reducing
- 18 the use of each hazardous substance and special hazard, and
- 19 for reducing the generation as hazardous nonproduct output of
- 20 each hazardous substance.
- 21 (2) For each production process, the facility's five-
- 22 year numeric goals for reducing the use of each hazardous
- 23 substance or special hazard per unit of product, and for
- 24 reducing the generation as hazardous nonproduct output of
- 25 each hazardous substance or special hazard per unit of
- 26 product.
- 27 (3) A description of each production process and source
- using or producing hazardous substances.
- 29 (4) An identification, for each production process and
- 30 source using or producing hazardous substances, of available

- reduction options, including procedures, technologies and equipment, that may substantially reduce the use and
- 3 generation of hazardous substances.
- (5) A feasibility analysis, for each production process
 and source using or producing hazardous substances, of
 reduction options identified under paragraph (4), which shall
 include, but not be limited to, a full-cost accounting of the
 options, and any technological obstacles to adopting the
- 9 options.

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- (6) A description, for each production process using or 10 producing hazardous substances, of options the owner or 11 12 operator of the facility intends to undertake during the next 13 five years to achieve its reduction goals and a schedule for the implementation of the options. The options to be 14 15 described shall include, but not be limited to, employee 16 training, management policies, inventory control, scheduling 17 improvements, material handling improvements, and spill and
 - (7) A description of the valuation methods used by the owner or operator to determine not to install or utilize each option identified under paragraph (4) that would have resulted in a greater percentage reduction in the use of hazardous substances or generation of hazardous nonproduct output than the option chosen.
 - (8) A quantitative description of the impact that individual toxic use reduction techniques have had on posttreatment multimedia environmental releases of hazardous substances, reported by medium.
- 29 (e) Description of prior methods.--The owner or operator of 30 an industrial facility may include in a toxic use reduction plan 19930H1688B1956 - 17 -

- 1 and toxic use reduction plan summary a description of any toxic
- 2 use reduction methods implemented at the industrial facility
- 3 prior to enactment of this act.
- 4 (f) Content of progress report. -- The information required by
- 5 the department in a toxic use reduction plan progress report
- 6 shall include at least the following:
- 7 (1) An identification of each production process using
- 8 or producing hazardous substances or special hazards, and
- 9 calculations, for the facility and for each production
- 10 process, of the reduction or increase in the use of each
- 11 hazardous substance or special hazard per unit of production,
- in the generation of each hazardous nonproduct output per
- unit of production, and in multimedia releases, by medium,
- 14 following recycling and treatment of each hazardous
- substance, in comparison to the previous year.
- 16 (2) An indication of the method used to achieve each
- 17 reduction listed under paragraph (1).
- 18 (3) A numerical statement demonstrating the facility's
- 19 progress towards achieving each of its five-year goals under
- subsection (d)(1) and (2).
- 21 (4) An explanation of why the facility's annual progress
- 22 may be less than that anticipated in the toxic use reduction
- 23 plan time schedule for implementation.
- 24 (5) A description of toxic use reduction techniques that
- 25 the owner or operator of the facility intends to undertake
- during the forthcoming year at a production process level.
- 27 (6) The amounts of each hazardous substance and special
- hazard, in pure form or contained in a mixture, which are:
- 29 (i) in storage at the industrial facility on the
- 30 first and last days of the year;

- 1 (ii) stored on an annual average at the industrial
- 2 facility;
- 3 (iii) manufactured as a product at the industrial
- 4 facility;
- 5 (iv) brought into the industrial facility;
- 6 (v) generated as hazardous nonproduct output at the
- 7 industrial facility;
- 8 (vi) used at the industrial facility;
- 9 (vii) consumed at the industrial facility; and
- 10 (viii) contained in the product or products produced
- 11 at the industrial facility.
- 12 (g) Content of plan summary. -- The information required by
- 13 the department in a toxic use reduction plan summary shall
- 14 contain at least the following:
- 15 (1) The facility's five-year numeric goal for reducing
- the use of each hazardous substance and special hazard, and
- for reducing the generation of each hazardous nonproduct
- 18 output.
- 19 (2) For each production process that uses or produces
- 20 hazardous substances, the facility's five-year numeric goals
- 21 for reducing the use of each hazardous substance and special
- 22 hazard per unit of production, and for reducing the
- 23 generation of hazardous nonproduct output per unit of
- 24 product.
- 25 (3) A description of each production process and source
- that uses or produces hazardous substances.
- 27 (4) A description, for each production process, of the
- techniques the owner or operator of the industrial facility
- intends to undertake during the next five years to achieve
- 30 the industrial facility's reduction goals, and a schedule for

- 1 the implementation of the techniques.
- 2 (5) An indication, for each hazardous substance used in
- 3 a targeted production process, of whether the hazardous
- 4 substance is used in an amount of zero to 5,000 pounds, 5,000
- pounds to 10,000 pounds, or greater than 10,000 pounds.
- 6 (6) A written certification that the owner or operator
- of the facility has prepared a toxic use reduction plan and
- 8 that the plan is available onsite for the department's
- 9 inspection.
- 10 (7) A list of all other permits, certificates,
- 11 registrations, or other approvals, or documents issued by the
- 12 department for the facility.
- 13 (8) The amounts of each hazardous substance and special
- hazard, in pure form or contained in a mixture, which are:
- 15 (i) in storage at the industrial facility on the
- 16 first and last days of the year;
- 17 (ii) stored on an annual average at the industrial
- 18 facility;
- 19 (iii) manufactured as a product at the industrial
- 20 facility;
- 21 (iv) brought into the industrial facility;
- (v) generated as hazardous nonproduct output at the
- 23 industrial facility;
- 24 (vi) used at the industrial facility;
- 25 (vii) consumed at the industrial facility; and
- 26 (viii) contained in the product or products produced
- 27 at the industrial facility.
- 28 (h) Certain facilities excluded.--An owner or operator is
- 29 not required to include in a toxic use reduction plan or toxic
- 30 use reduction plan summary information concerning a research and

- 1 development laboratory located at the facility.
- 2 Section 7. Submission of toxic use reduction documents.
- 3 (a) Submission by certain priority facility operators. -- The
- 4 operator of each priority industrial facility within SIC Code
- 5 Major Group Numbers 26, 28 and 33, shall prepare a toxic use
- 6 reduction plan, and shall submit a toxic use reduction plan
- 7 summary to the department within 24 months of the date of final
- 8 enactment of this act.
- 9 (b) Submission by other operators.--The operator of each
- 10 priority industrial facility, other than those enumerated in
- 11 subsection (a), shall prepare a toxic use reduction plan and
- 12 submit a toxic use reduction plan summary to the department
- 13 within 48 months of the date of final enactment of this act.
- 14 (c) Copies.--The operator shall maintain a copy of the toxic
- 15 use reduction plan at the facility, where it shall be available
- 16 for inspection by the department, and shall immediately provide
- 17 a copy to the department in person or by mail or electronic
- 18 facsimile upon the department's request.
- 19 (d) Updates and changes. -- The information required to be
- 20 reported under section 6(b)(13), (14), (15), (16) and (17) shall
- 21 be updated annually, as well as whenever a significant change in
- 22 operations occurs, including, but not limited to, the cessation
- 23 or major expansion of a production process; the installation or
- 24 removal of primary components of a production process; or the
- 25 additional use or release of a hazardous substance, or the
- 26 additional generation of a hazardous waste, which was not used,
- 27 released or generated when the initial toxic use reduction plan
- 28 was completed.
- 29 (e) Revised plan. -- A complete revision of a toxic use
- 30 reduction plan shall be prepared by July 1 of the fifth year

- 1 after the initial completion of the plan, and by July 1 of each
- 2 fifth year thereafter.
- 3 (f) "Revised summary." A complete revision of a toxic use
- 4 reduction plan summary shall be prepared and submitted to the
- 5 department by July 1 of the fifth year after the initial
- 6 completion of the plan summary, and by July 1 of each fifth year
- 7 thereafter.
- 8 (g) Progress report. -- An owner or operator shall prepare and
- 9 submit to the department, on July 1 of each year after the year
- 10 of the initial completion of a toxic use reduction plan or the
- 11 year of a complete revision of the toxic use reduction plan, a
- 12 toxic use reduction plan progress report that indicates the
- 13 progress made in the previous year in complying with the goals
- 14 set forth in the initial toxic use reduction plan or revised
- 15 toxic use reduction plan, as appropriate.
- 16 (h) Additional priority industrial facilities.--After
- 17 January 1, 1995, the department may designate additional
- 18 priority industrial facilities pursuant to criteria established
- 19 in duly promulgated rules and regulations.
- 20 (i) Addition of new hazardous substances.--The addition of
- 21 new hazardous substances to the list shall be accomplished
- 22 through the procedures set forth in section 3(b) and (c) of the
- 23 act of October 5, 1984 (P.L.734, No.159), known as the Worker
- 24 and Community Right-to-Know Act.
- 25 Section 8. Other industrial facilities.
- 26 The department, pursuant to the criteria established in duly
- 27 promulgated rules and regulations, may direct the owner or
- 28 operator of an industrial facility which is not a priority
- 29 industrial facility, to prepare a toxic use reduction plan for
- 30 the facility and to submit a toxic use reduction plan summary

- 1 and toxic use reduction plan progress report to the department.
- 2 An operator shall thereupon prepare the toxic use reduction plan
- 3 and submit the toxic use reduction plan summary to the
- 4 department within 18 months of receipt of the department's
- 5 directive, and shall annually submit to the department a toxic
- 6 use reduction plan progress report. This facility shall be
- 7 treated the same as a priority industrial facility for the
- 8 purposes of section 5.
- 9 Section 9. Toxic Use Reduction Assistance Bureau.
- 10 (a) Powers and duties. -- There is hereby established within
- 11 the department the Toxic Use Reduction Assistance Bureau, which
- 12 shall have, in addition to any other responsibilities under this
- 13 act, the powers and duties listed below:
- 14 (1) To provide technical assistance to owners and
- operators to assist them in achieving toxic use reduction
- quals and in complying with the other requirements of this
- 17 act. The bureau shall, however, establish criteria for
- 18 prioritizing this assistance to owners and operators of small
- 19 facilities without sufficient resources to formulate toxic
- 20 use reduction plans on their own.
- 21 (2) To engage in an outreach program to small businesses
- 22 required to report and plan as a result of prioritization and
- 23 to assist first-time filers with reporting requirements and
- 24 trade secret submissions.
- 25 (3) To coordinate with private sector initiatives in the
- 26 reduction of the use and generation of hazardous substances
- and waste prevention education and technical assistance.
- 28 (b) Confidential information. -- The bureau shall not make
- 29 available to the department information it obtains in the course
- 30 of providing technical assistance, unless:

- 1 (1) the operator agrees that such information may be
- 2 available to the department;
- 3 (2) the information is a matter of public record;
- 4 (3) the information pertains to an imminent threat to
- 5 public health or safety or to the environment; or
- 6 (4) disclosure to the department is required by law.
- 7 (c) Construction of section. -- Nothing in this section shall
- 8 relieve any owner or operator of any obligation to provide the
- 9 department any notice or information required by this or any
- 10 other act. The bureau shall notify owners and operators
- 11 requesting technical assistance of these provisions.
- 12 Section 10. Research on pollution prevention.
- 13 (a) Conduct of research. -- The department shall conduct
- 14 research on toxic use reduction trends within each of the SIC
- 15 industry groups represented by priority industrial facilities.
- 16 This research shall include an analysis of information contained
- 17 in toxic use reduction plan summaries, and may include an
- 18 analysis of toxic use reduction plans. This research shall also
- 19 investigate techniques to develop standardized classifications
- 20 of production processes employed by industrial facilities and
- 21 investigate the feasibility of utilizing such techniques in the
- 22 development and implementation of toxic use reduction plans.
- 23 Within five years of the effective date of this act, the
- 24 department shall prepare and submit to the Governor and the
- 25 General Assembly, and shall make available to the public, a
- 26 toxic use reduction profile report for each of the Standard
- 27 Industrial Classification industry groups represented by
- 28 priority industrial facilities that summarizes the department's
- 29 research on each industry group, and, if warranted by the
- 30 research, that recommends any administrative or legislative

- 1 action necessary to increase toxic use reduction activities at
- 2 priority industrial facilities.
- 3 (b) Analysis of reduction. -- Five years after all priority
- 4 industrial facilities are required to submit plans, the
- 5 department shall analyze the reductions achieved by
- 6 participating industries, evaluating whether an aggregate
- 7 reduction of 50% has been achieved in the use of hazardous
- 8 substances and the generation of hazardous nonproduct output per
- 9 unit of production.
- 10 (c) Performance standards.--
- 11 (1) If the department determines that the 50% reduction
- goal has not been achieved, the department shall be
- authorized to establish by regulation, performance standards
- 14 for priority industrial facilities. The department may
- establish such a standard if a facility falls significantly
- 16 below a Commonwealth-based norm for similar facilities for
- 17 hazardous substances used or hazardous by-product generated
- 18 per unit of product. The department shall consider the
- 19 facility's efforts to reduce the use of hazardous substances
- and generation of hazardous nonproduct output. The department
- 21 shall also consider the potential effectiveness of referral
- 22 for technical assistance and/or proposing changes in the
- 23 facility's toxic use reduction plan instead of establishing a
- 24 performance standard, such consideration not being subject to
- 25 adjudication.
- 26 (2) A performance standard shall be set through the
- 27 issuance of an administrative order applicable to the
- facility. The order shall require a specified percent
- 29 reduction of hazardous substances used or hazardous by-
- 30 product generated per unit of product that is economically

- and technically feasible to the user and the technology for
- which is commercially available. A facility for whom a
- 3 performance standard is set under this section may appeal the
- 4 order to the Environmental Hearing Board in the manner
- 5 provided by law.
- 6 (3) Each performance standard issued under this section
- 7 shall specify a reasonable time for compliance, not to exceed
- 8 three years. If a facility finds it cannot comply with the
- 9 standard in the time provided for compliance, it shall apply
- 10 to the department for a waiver based on a showing that the
- 11 standard is not economically or technically feasible for that
- user. No waiver shall be granted by the department unless it
- finds that the standard is not feasible for the facility.
- 14 (4) A facility otherwise covered by a performance
- standard shall be exempt from such standard if compliance
- would adversely affect the facility's ability to produce its
- 17 product in conformance with product specifications of the
- 18 United States Food and Drug Administration, the United States
- 19 Department of Defense or other Federal agency.
- 20 Section 11. Right to enter and inspect.
- 21 The department may enter any industrial facility for the
- 22 purpose of obtaining information concerning the industrial
- 23 facility's toxic use reduction practices, reviewing a toxic use
- 24 reduction plan or ascertaining compliance with the provision of
- 25 this act or any rule or regulation adopted pursuant thereto. Any
- 26 information relating to a trade secret obtained in the course of
- 27 implementing or enforcing the provisions of this act shall be
- 28 kept confidential and shall be inadmissible as evidence in any
- 29 court or in any other proceeding in such a manner so as to
- 30 protect the confidentiality of the information.

- 1 Section 12. Protection of trade secrets.
- 2 (a) Trade secret claims. -- An owner or operator may omit from
- 3 the toxic use reduction plan or toxic use reduction plan summary
- 4 the specific chemical identity of a hazardous substance about
- 5 which information is required, and include instead the generic
- 6 class or category of the hazardous substance, or may omit any
- 7 other information required to be disclosed, if the owner or
- 8 operator files with the department a trade secret claim under
- 9 this section.
- 10 (b) Proof of trade secret. -- An owner or operator which seeks
- 11 to prevent disclosure of a trade secret shall submit to the
- 12 department a trade secret claim, accompanied by the toxic use
- 13 reduction plan or toxic use reduction plan summary, which
- 14 provides the department with the information omitted, and a
- 15 statement demonstrating that the omitted information meets the
- 16 criteria for a valid trade secret established under subsection
- 17 (c). Any trade secret claim made under this section which the
- 18 department determines is false or frivolous shall be considered
- 19 a violation of this act.
- 20 (c) Criteria for claim approval. -- The department shall not
- 21 approve a trade secret claim unless the owner or operator can
- 22 demonstrate all of the following:
- 23 (1) The information has not been disclosed to any other
- 24 person other than to a person bound by a confidentiality
- agreement.
- 26 (2) The owner or operator has taken all reasonable
- 27 measures necessary to protect the secrecy of the information.
- 28 (3) The information is not required to be disclosed, or
- 29 to be otherwise made available, to the public under any other
- 30 Federal or State law.

- 1 (4) Disclosure of the information would be likely to
 2 cause the owner or operator substantial economic disadvantage
 3 or harm.
- 4 (5) The information is not readily discoverable through 5 reverse engineering or other analytical techniques.
 - (d) Determination by department.--

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- (1) The department shall act to make a determination on the validity of a trade secret claim when a request is made by any person for the disclosure of the information for which the trade secret claim was made, or at any time that the department deems appropriate. Upon making a determination on the validity of a trade secret claim, the department shall inform the owner or operator of the affected industrial facility of the determination by certified mail.
- 15 If the department determines that the owner or 16 operator's trade secret claim is not valid, the owner or 17 operator shall have 45 days from the receipt of the 18 department's determination to file with the department a 19 written request for an administrative hearing before the 20 Environmental Hearing Board. If the owner or operator does 21 not file such a request within 45 days, the department shall 22 take action to provide that the information for which the 23 trade secret claim was made be disclosed under the provisions 24 of this act. At the hearing, the owner or operator shall have the burden to show that the trade secret claim is valid. The 25 26 action of the Environmental Hearing Board shall be considered 27 a final agency action, and shall be subject only to judicial 28 review by the Commonwealth Court under 42 Pa.C.S. § 763(a) 29 (relating to direct appeals from government agencies). The 30 Environmental Hearing Board shall inform the owner or

- operator of its decision by certified mail. If the department
- determines that the trade secret claim is not valid, the
- 3 owner or operator shall have 45 days to notify the department
- 4 in writing that he has filed an appeal of the department's
- 5 decision in the courts. Absent such notice, the department
- 6 shall take action to disclose the information for which the
- 7 trade secret claim was made.
- 8 (e) Omission of trade secrets from public copies.--Any toxic
- 9 use reduction plan summary containing information for which a
- 10 trade secret claim is pending or has been approved shall be made
- 11 available to the public with that information omitted.
- 12 (f) Nondisclosure of confidential information.--
- 13 (1) The subject of any trade secret claim pending or
- 14 approved and all information and documents submitted in
- connection therewith shall be treated as confidential
- information. Confidential information shall be kept in a
- 17 locked filed within a locked room at the department, and
- shall not be duplicated by any person, including any employee
- of the department. Except as provided in subsection (e), the
- 20 department shall not disclose any confidential information to
- any person except an officer or employee of the State in
- 22 connection with the official duties of the officer or
- 23 employee under any law for the protection of public health,
- or to the contractors of the State and their employees if, in
- 25 the opinion of the department, the disclosure is necessary
- for the completion of any work contracted for in connection
- with the implementation of this act.
- 28 (2) Any officer or employee of the State, contractor of
- 29 the State, or health professional who has access to any
- 30 confidential information, and who willingly and knowingly

- 1 discloses the confidential information to any person not
- authorized to receive it, is guilty of a misdemeanor of the
- 3 third degree.
- 4 (g) Certain matters not trade secrets. -- The secretary shall
- 5 not approve any trade secret claim for any information which has
- 6 already been determined not to be a trade secret:
- 7 (1) by the United States Environmental Protection Agency
- 8 pursuant to section 312 of the Emergency Planning and Community
- 9 Right-to-Know Act of 1986 (Public Law 99-499, 42 U.S.C. § 11023)
- 10 or section 3001 of the Resource Conservation and Recovery Act of
- 11 1976 (Public Law 94-580 42 U.S.C. § 6921);
- 12 (2) by the United States Occupational Safety and Health
- 13 Administration pursuant to 29 C.F.R. 1910.1200(i)(relating to
- 14 Lazard communications); or
- 15 (3) by the Commonwealth's Department of Labor and Industry
- 16 under section 11 of the act of October 5, 1984 (P.L.734,
- 17 No.159), known as the Worker and Community Right-to Know Act.
- 18 (h) Other matters not trade secrets.--An owner or operator
- 19 of an industrial facility may not claim the following
- 20 information as a trade secret:
- 21 (1) the chemical name, identity and amounts of any
- 22 hazardous substance discharged into the air or the surface or
- 23 ground waters of the State or into a wastewater treatment
- 24 system, the chemical identity and amounts of hazardous waste
- generated, or the location of a discharge or generation; or
- 26 (2) hazards to health or the environment posed by any
- 27 hazardous substance at an industrial facility and potential
- 28 routes of human exposure to a hazardous substance.
- 29 (i) Use of information authorized.--The information for
- 30 which a trade secret claim is made under this section may be

- 1 used by the department in general compilations of information
- 2 based on industry groups or classifications of hazardous
- 3 substances, or for the conducting of research and preparation of
- 4 the reports required under section 10 if this use does not
- 5 identify the specific facility for which the information was
- 6 reported.
- 7 Section 13. Rules and regulations.
- 8 (a) When promulgated. -- Within ten months of the effective
- 9 date of this act, the Environmental Quality Board shall
- 10 promulgate the rules and regulations necessary to carry out this
- 11 act.
- 12 (b) Content.--The rules and regulations which contain the
- 13 substantive requirements for plan documents shall, to the extent
- 14 possible, require that information be based on data developed
- 15 for the purposes of compliance with other Federal and State
- 16 laws, so long as all information required by this act is
- 17 supplied. These rules and regulations shall specify which, if
- 18 any, information required in a toxic use reduction plan summary
- 19 and toxic use reduction plan progress report may be reported to
- 20 the department in an environmental hazard survey submitted under
- 21 section 3(g) of the act of October 5, 1984 (P.L.734, No.159),
- 22 known as the Worker and Community Right-to-Know Act. These
- 23 regulations may require owners or operators of industrial
- 24 facilities to submit toxic use reduction plan summaries or toxic
- 25 use reduction plan progress reports in a form that is compatible
- 26 with the department's electronic information storage and
- 27 retrieval system.
- 28 (c) Priority facilities. -- Within 18 months of the effective
- 29 date of this act the Environmental Quality Board shall adopt
- 30 rules and regulations establishing criteria under which it may

- 1 require an industrial facility which is not a priority
- 2 industrial facility to prepare plan documents. These criteria
- 3 shall include the toxicity and volume of the hazardous
- 4 substances or hazardous waste used, generated or released at the
- 5 industrial facility, or the history of unpermitted releases at
- 6 the industrial facility.
- 7 (d) Hazardous substances. -- The department, through the
- 8 promulgation of rules and regulations, may establish, for any
- 9 hazardous substance use or manufactured at an industrial
- 10 facility, a facility-wide threshold quantity of up to 5,000
- 11 pounds below which the hazardous substance need not be included
- 12 in the plan documents. For special hazards, the threshold
- 13 quantity may be set at up to 1,000 pounds.
- 14 Section 14. Toxic Use Reduction Advisory Board.
- 15 (a) Establishment and composition.--
- 16 (1) There is hereby established with the department the
- 17 Toxic Use Reduction Advisory Board. The board shall consist
- 18 of the director of the Office of Toxic Use Reduction and 14
- 19 public members, ten of whom shall be appointed by the
- 20 Governor, no more than five of whom shall be of the same
- 21 political party; one member who shall be appointed by the
- 22 President pro tempore of the Senate; one member who shall be
- 23 appointed by the Minority Leader of the Senate; one member
- 24 who shall be appointed by the Speaker of the House of
- 25 Representatives and one member who shall be appointed by the
- 26 Minority Leader of the House of Representatives.
- 27 (2) Of the members appointed by the Governor, two shall
- have experience or training in the field of environmental
- 29 compliance at an industrial facility, one at a large facility
- 30 and the second at a small or medium-sized industrial

- 1 facility; two shall be members of environmental organizations
- with experience in toxic use reduction issues and which are
- 3 unconnected with any operators; one shall be a person with
- 4 academic training in the field of industrial processes; one
- 5 shall be a person with academic training in the field of
- 6 environmental economics; two shall be representatives of
- 7 organized labor and have training or experience in the field
- 8 of occupational diseases and health; one shall have
- 9 experience in local government; and one shall be a
- 10 representative of the general public.
- 11 (b) Terms.--Each of the members appointed by the Governor
- 12 shall be appointed for a term of four years; the members
- 13 appointed by the President pro tempore of the Senate, Minority
- 14 Leader of the Senate, Speaker of the House of Representatives
- 15 and Minority Leader of the House of Representatives shall serve
- 16 terms concurrent with the session of the General Assembly.
- 17 (c) Quorum.--A majority of the membership of the board shall
- 18 constitute a quorum for the transaction of board business.
- 19 Action may be taken and motions adopted by the board at any
- 20 meeting thereof by the affirmative vote of a majority of the
- 21 members of the board present and voting.
- 22 (d) Officers and expenses. -- The Governor shall appoint a
- 23 chairman and other officers as may be necessary from among the
- 24 members of the board. Members of the board shall serve without
- 25 compensation but shall be entitled to receive reimbursement for
- 26 all reasonable and necessary expenses, in accordance with the
- 27 rules of the Executive Board.
- 28 (e) Powers and duties. -- The board shall have the power and
- 29 duty to:
- 30 (1) Review any matters submitted to it by the department

- or the office concerning any aspect of the provisions or
- 2 implementation of this act, and report its recommendations to
- 3 the department or office.
- 4 (2) Conduct an ongoing review of the implementation of
- 5 this act, including initiating any inquiries it deems
- 6 necessary or useful, and submit any recommendations for
- 7 administrative or legislative changes it deems necessary to
- 8 the department of the office.
- 9 (3) Advise the office on the interpretation of
- information submitted in plan documents.
- 11 (4) Review the scientific literature concerning the
- 12 human, public health and environmental risks presented by
- exposures to specific hazardous substances, evaluate
- scientific interpretations of these risks and access the
- risks of the discharge of these hazardous substances into
- 16 different environmental media.
- 17 (5) Review and evaluate whether there is any impact on
- 18 employment levels of reductions in the use or discharge of
- 19 specific hazardous substances.
- 20 (6) Conduct periodic reviews of the criteria adopted by
- 21 the department for the preparation of plan documents and, if
- deemed necessary, make recommendations to the department for
- 23 administrative or legislative changes.
- 24 (7) Study and evaluate the practicability and
- 25 feasibility of achieving hazardous substance toxic use
- 26 reduction through the use of substitute substances,
- 27 alternative procedures or processes, or other means, and
- whether such methods have any positive or negative impact on
- 29 employment in the various industries.
- 30 (8) Conduct research and hold public hearings concerning

- 1 the continued use, production, manufacture, discharge or
- disposal of any hazardous substance in this Commonwealth and
- 3 the threat it poses to human health or the environment, and,
- 4 if warranted, make a written recommendation to the Governor
- 5 and the General Assembly concerning the prohibition of, or
- 6 restrictions on, the continued use, production, manufacture,
- 7 discharge or disposal of the hazardous substance in this
- 8 Commonwealth.
- 9 (9) Review the expenditure by the department of moneys
- 10 deposited in the Toxic Use Reduction Fund established under
- 11 section 16.
- 12 Section 15. Enforcement and penalties.
- 13 (a) Authority of department.--Whenever, on the basis of
- 14 information available to the department, the secretary finds
- 15 that a person is in violation of this act, the secretary shall:
- 16 (1) issue an order in accordance with subsection (b)
- 17 requiring the person to comply;
- 18 (2) bring a civil action in accordance with subsection
- 19 (c);
- 20 (3) levy a civil administrative penalty in accordance
- 21 with subsection (d); or
- 22 (4) bring an action for a civil penalty in accordance
- with subsection (e).
- 24 The exercise of any of the remedies provided in this section
- 25 shall not preclude recourse to any other remedy so provided.
- 26 (b) Order.--Whenever, on the basis of information available,
- 27 the secretary finds that a person is in violation of this act,
- 28 the secretary may issue an order:
- 29 (1) specifying the provision of this act, or the rule or
- 30 regulation adopted pursuant thereto, of which the person is

- 1 in violation;
- 2 (2) citing the action that caused the violation;
- 3 (3) requiring compliance with the provision of this act
- 4 or the rule or regulation adopted pursuant thereto of which
- 5 the person is in violation; and
- 6 (4) giving notice to the person of his right to a
- 7 hearing on the matters contained in the order.
- 8 (c) Civil action. -- The secretary is authorized to commence a
- 9 civil action in the court of common pleas of the applicable
- 10 judicial district for appropriate relief from a violation of
- 11 this act. This relief may include an assessment against the
- 12 violator for the costs of any investigation, inspection or
- 13 monitoring survey that led to the discovery and establishment of
- 14 the violation and for the reasonable costs of preparing and
- 15 litigating the case under this subsection.
- 16 (d) Civil penalty.--
- 17 (1) The secretary is authorized to impose a civil
- penalty of not more than \$15,000 for each violation, and each
- 19 day during which each violation continues shall constitute an
- 20 additional, separate and distinct offense. Any amount imposed
- 21 under this subsection shall be assessed under the rules and
- 22 regulations adopted by the secretary for violations of
- 23 similar type, seriousness and duration. The secretary shall
- have the authority to assess penalties prior to the
- 25 establishment of rules and regulations governing penalties to
- the extent that such penalties are reasonable and based on
- other violations of a similar type, seriousness and duration.
- 28 (2) No civil administrative penalty shall be imposed
- 29 until after the person has been notified by certified mail or
- 30 personal service. The notice shall include:

(i) a reference to the section of the act, rule,
 regulation, order or permit violated;

- 3 (ii) a concise statement of the facts alleged to
 4 constitute a violation;
- 5 (iii) a statement of the amount of the civil 6 administrative penalties to be imposed; and
- (iv) a statement of the person's right to a hearing. 7 8 The person shall have 20 days from receipt of the notice 9 within which to deliver to the secretary a written request for a hearing. Subsequent to the hearing and upon finding 10 11 that a violation has occurred, the secretary may issue a 12 final order or civil administrative penalty after imposing 13 the amount of the fine specified in the notice. If no hearing is requested, the notice shall become a final order or a 14 15 final civil administrative penalty upon the expiration of the 20-day period. Payment of the penalty is due when a final 16 17 order is issued or when the notice becomes a final order or a 18 final civil administrative penalty.
- 19 The authority to levy a civil administrative penalty 20 is in addition to all other enforcement provisions in this act, and the payment of a civil administrative penalty shall 21 not be deemed to affect the availability of any other 22 23 enforcement provision in connection with the violation for 24 which the penalty is levied. A civil administrative penalty 25 imposed under this subsection may be compromised by the 26 secretary upon the posting of a performance bond by the 27 violator, or upon terms and conditions the secretary may 28 establish by rule or regulation.
- 29 (4) In addition to the assessment of a civil
 30 administrative penalty, the secretary may, by administrative
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- 1 order and upon an appropriate finding, assess a violator for
- 2 the reasonable costs of any investigation, inspection or
- 3 monitoring survey which led to the establishment of the
- 4 violation.
- 5 (e) Additional civil penalty. -- Any person who violates this
- 6 act, an order issued under subsection (b) or a court order
- 7 issued under subsection (c) or who fails to pay in full a civil
- 8 penalty levied under subsection (d) shall be subject, upon order
- 9 of a court, to a civil penalty not to exceed \$15,000 for each
- 10 day during which the violation continues. Any penalty imposed
- 11 under this subsection may be collected and any costs incurred in
- 12 connection therewith may be recovered in a civil action brought
- 13 in the name of the Commonwealth.
- 14 (f) Private actions. -- Any affected person may bring a civil
- 15 action in the appropriate court of common pleas on his own
- 16 behalf against any owner or operator for a violation of any
- 17 provision of this act or any rule or regulation promulgated
- 18 pursuant thereto, or may bring suit in Commonwealth Court
- 19 against the department for failure to enforce the provisions of
- 20 this act or any rule or regulation promulgated pursuant thereto.
- 21 The court may issue, whenever it deems appropriate, a
- 22 preliminary, permanent or special injunction as necessary to
- 23 enforce the provisions of this act or any rule or regulation
- 24 promulgated pursuant thereto. A private plaintiff who is a
- 25 prevailing party in any litigation under this subsection shall
- 26 be awarded all costs of litigation, including, but not limited
- 27 to, court fees, litigation expenses, deposition transcript fees,
- 28 expert witness fees and reasonable attorney fees.
- 29 (g) Falsification of plans. -- Any operator or person who
- 30 willfully falsifies any part of a plan document commits a

- 1 misdemeanor of the second degree, punishable by a fine of not
- 2 less than \$2,500 nor more than \$50,000 for each separate
- 3 offense, or to imprisonment for a period of not more than two
- 4 years for each separate offense, or both.
- 5 Section 16. Toxic Use Reduction Fund.
- 6 (a) Establishment.--There is hereby established a separate
- 7 account in the State Treasury to be known as the Toxic Use
- 8 Reduction Fund. The fund shall be credited with all fees imposed
- 9 and collected by the department under this act, with all
- 10 penalties collected for violations of this act and with any
- 11 other moneys that may be made available, or appropriated, to the
- 12 department for the implementation of this act. Moneys in the
- 13 fund shall be used by, and are hereby continuously appropriated
- 14 to, the Department of Environmental Resources solely for the
- 15 purpose of implementing this act.
- 16 (b) Assessment.--Commencing within 180 days of the effective
- 17 date of this act, each operator shall be assessed a fee in the
- 18 amount of \$970 for each hazardous substance which the facility
- 19 is required to report on Form R under the Emergency Planning and
- 20 Community Right-to-Know Act of 1986 (Public Law 99-499, 42
- 21 U.S.C. § 11023), the fees to be paid into the fund.
- 22 (c) Payments per pound. -- Commencing seven years from the
- 23 effective date of this act, the fee schedule contained in
- 24 subsection (b) shall be replaced with a system requiring
- 25 companies to pay a flat amount per pound of hazardous substance
- 26 used by the facility. The rate per pound shall be determined by
- 27 the department, in accordance with a formula to be determined by
- 28 the department and promulgated by the department as a
- 29 regulation.
- 30 Section 17. Effective date.

1 This act shall take effect in 60 days.