## THE GENERAL ASSEMBLY OF PENNSYLVANIA

## **HOUSE BILL**

No. 12

Session of 1993

INTRODUCED BY CORRIGAN, TRELLO, LEH, FARGO, PESCI AND LUCYK, JANUARY 27, 1993

REFERRED TO COMMITTEE ON RULES, JANUARY 27, 1993

## AN ACT

- 1 Imposing limitations on the use of eminent domain by
- 2 municipalities to obtain certain real estate or facilities;
- 3 providing for additional court proceedings; and making
- 4 repeals.
- 5 The General Assembly of the Commonwealth of Pennsylvania
- 6 hereby enacts as follows:
- 7 Section 1. Short title.
- 8 This act shall be known and may be cited as the Municipal
- 9 Eminent Domain Limitation Act.
- 10 Section 2. Definitions.
- 11 The following words and phrases when used in this act shall
- 12 have the meanings given to them in this section unless the
- 13 context clearly indicates otherwise:
- 14 "Authority." Any authority incorporated and operated under
- 15 the act of May 2, 1945 (P.L.382, No.164), known as the
- 16 Municipality Authorities Act of 1945.
- 17 "Condemning municipality." A municipality, first class
- 18 county or authority which desires to use eminent domain to

- 1 acquire real estate or a facility after obtaining court
- 2 approval.
- 3 "Court." The court of common pleas of the judicial district
- 4 where the real estate or facility which is subject to any
- 5 eminent domain proceedings under this act is located.
- 6 "Host municipality." A municipality where the real estate or
- 7 facility which is subject to an eminent domain proceeding under
- 8 this act is located.
- 9 "Municipality." Any city, borough, incorporated town,
- 10 township or home rule municipality within this Commonwealth.
- 11 Section 3. Scope.
- 12 The provisions of this act shall apply to every municipality,
- 13 every county and every authority within this Commonwealth,
- 14 except as otherwise provided in this act.
- 15 Section 4. Limitation on eminent domain power.
- 16 The power of a municipality, a county or an authority to
- 17 take, appropriate or acquire any real estate or any facility by
- 18 eminent domain for the creation, acquisition or operation of a
- 19 landfill, an incinerator, a resource recovery operation, a
- 20 sewage treatment facility or any other use or operation related
- 21 to the storage, processing, treatment or disposal of solid waste
- 22 or sewage shall not extend beyond the geographical boundaries of
- 23 the municipality, county or authority.
- 24 Section 5. Specific limitations and exceptions.
- 25 (a) Counties and cities of the first class.--
- 26 (1) Except as provided in paragraph (2), every county
- and city of the first class shall comply with the provisions
- of this section when utilizing eminent domain proceedings for
- the creation, acquisition or operation of a landfill, an
- 30 incinerator, a resource recovery operation, a sewage

- 1 treatment facility or any other use or operation related to
- the storage, processing, treatment or disposal of solid waste
- or sewage.
- 4 (2) Upon receipt of court approval under section 6, a
- 5 county or city of the first class may exercise the power of
- 6 eminent domain to acquire real estate or facilities for the
- 7 purposes specified in section 4 beyond the geographical
- 8 boundaries of the county.
- 9 (b) Other counties.--All other counties and authorities
- 10 created by such counties shall comply with the provisions of
- 11 section 4 without exception.
- 12 (c) Municipalities.--
- (1) Except as provided in paragraph (2), every
- municipality shall comply with the provisions of section 4.
- 15 (2) Upon receipt of court approval under section 6, any
- 16 municipality may exercise the power of eminent domain to
- 17 acquire real estate or facilities for the purposes specified
- in section 4 beyond the geographical boundaries of the
- 19 condemning municipality but not beyond the geographical
- 20 boundaries of the county in which the condemning municipality
- 21 is located.
- 22 (d) Municipal authorities.--Municipal authorities shall be
- 23 subject to the same specific limitations and exceptions that are
- 24 applicable to any or all of the incorporating municipalities
- 25 with the exception that the geographical boundaries of an
- 26 authority shall encompass the geographical boundaries of the
- 27 incorporating municipality or municipalities.
- 28 Section 6. Court proceedings.
- 29 (a) Jurisdiction.--Exclusive jurisdiction for all
- 30 proceedings under this act shall be vested in the court of

- 1 common pleas of the judicial district where the real estate or
- 2 facility which is subject to the eminent domain proceeding for
- 3 the creation, acquisition or operation of a landfill, an
- 4 incinerator, a resource recovery operation, a sewage treatment
- 5 facility or any other use or operation related to the storage,
- 6 processing, treatment or disposal of solid waste or sewage is
- 7 located. In the event the real estate or facility which is
- 8 subject to the eminent domain proceeding is located in two or
- 9 more contiguous judicial districts, the court of common pleas of
- 10 the judicial district in which the greatest portion of the total
- 11 real estate or facility subject to said proceedings is located
- 12 shall have exclusive jurisdiction for all proceedings under this
- 13 act. Approvals required by this act shall be obtained prior to
- 14 instituting any action under the act of June 22, 1964 (Sp.Sess,
- 15 P.L.84, No.6), known as the Eminent Domain Code.
- 16 (b) Burden of proof.--In order to obtain court approval, the
- 17 condemning municipality which desires to acquire real estate or
- 18 a facility outside of its geographical boundaries by eminent
- 19 domain shall establish, by clear and convincing evidence, that:
- 20 (1) There is no equally suitable property available
- 21 within the condemning municipality's boundaries for the
- intended purpose.
- 23 (2) The proposed action would not impede the existing
- land use plan of the host municipality.
- 25 In addition, the condemning municipality shall present economic,
- 26 ecological and land use impact studies regarding the impact on
- 27 the host municipality. The condemning municipality shall provide
- 28 copies of such studies to the court and host municipality at
- 29 least 90 days before hearing on the petition for court approval.
- 30 (c) Basis for decision.--After a hearing, the court shall

- 1 reach a decision by balancing the need of the condemning
- 2 municipality against the similar need of and the economic and
- 3 ecological impact on the host municipality. Upon presentation of
- 4 a petition for court approval under this act, the court may
- 5 appoint up to three persons as commissioners who shall be
- 6 severally sworn or affirmed, shall view the real estate or
- 7 facility proposed to be taken by eminent domain, shall review
- 8 the impact studies presented by the condemning municipality, and
- 9 shall report their recommendations to the court as soon
- 10 thereafter as possible. The report of the commissioners shall be
- 11 advisory only, and not binding upon the court. Each commissioner
- 12 shall receive such compensation for his services as the court
- 13 shall allow to be paid by the condemning municipality.
- 14 (d) Appeals.--Any appeal shall be to the Commonwealth Court.
- 15 The findings of fact of the court of common pleas shall be
- 16 binding on the appellate court in the absence of an abuse of
- 17 discretion by the court of common pleas.
- 18 Section 7. Imposition of conditions.
- 19 After receipt of court approval and the conclusion of
- 20 proceedings under the act of June 22, 1964 (Sp. Sess., P.L. 84,
- 21 No.6), known as the Eminent Domain Code, the condemning
- 22 municipality and its successors in interest and assigns shall
- 23 comply with each of the following conditions in relation to an
- 24 eminent domain proceeding for the creation, acquisition or
- 25 operation of a landfill, an incinerator, a resource recovery
- 26 operation, a sewage treatment facility or any other use or
- 27 operation related to the storage, processing, treatment or
- 28 disposal of solid waste or sewage:
- 29 (1) The real estate or facility which is the subject of
- 30 the condemnation shall continue to be subject to the zoning

- ordinances of the host municipality in accordance with the
- 2 act of July 31, 1968 (P.L.805, No.247), known as the
- 3 Pennsylvania Municipalities Planning Code.
- 4 (2) The condemning municipality shall pay all real
- 5 estate transfer taxes as if the acquisition of the property
- 6 involved a private sale of that property.
- 7 (3) The condemning municipality shall make payments in
- 8 lieu of taxes equal to the property tax that a private owner
- 9 would pay to the host municipality, school district and
- 10 county.
- 11 (4) The condemning municipality shall comply with all
- provisions of the act of July 7, 1980 (P.L.380, No.97), known
- as the Solid Waste Management Act, and maintain all necessary
- 14 permits at its expense.
- 15 (5) The host municipality shall be permitted to utilize
- the site and facility for any garbage or refuse collected
- 17 within the host municipality by either municipal or private
- 18 contractors operating under contract with the host
- 19 municipality.
- 20 (6) The host municipality may place reasonable limits on
- 21 the hours of operation of any site or facility by ordinance.
- 22 (7) The host municipality may impose a municipal service
- charge on dumping at the site or facility, which charge must
- 24 be reasonably related to the additional cost to the host
- 25 municipality for extra services necessitated by the existence
- of the site or facility.
- 27 (8) Any subsequent sale of any property taken by eminent
- domain by the condemning municipality shall be subject to all
- 29 the conditions of taking stated in this section.
- 30 Section 8. Repeals.

- 1 The following acts and parts of acts are repealed insofar as
- 2 they are inconsistent with this act:
- 3 Section 1901 of the act of June 24, 1931 (P.L.1206, No.331),
- 4 known as The First Class Township Code.
- 5 Clause VIII of section 702 of the act of May 1, 1933
- 6 (P.L.103, No.69), known as The Second Class Township Code.
- 7 Section 11 of the act of May 2, 1945 (P.L.382, No.164), known
- 8 as the Municipality Authorities Act of 1945.
- 9 Section 2513 of the act of February 1, 1966 (1965 P.L.1656,
- 10 No.581), known as The Borough Code.
- 11 Section 9. Applicability.
- 12 This act shall apply to all proceedings for which a
- 13 declaration of taking is filed on or after the effective date of
- 14 this act.
- 15 Section 10. Effective date.
- 16 This act shall take effect in 30 days.