THE GENERAL ASSEMBLY OF PENNSYLVANIA

HOUSE BILL

No. 506

Session of 1991

INTRODUCED BY PISTELLA, COLAIZZO, MARKOSEK, NOYE, KOSINSKI, TIGUE, HALUSKA, DeLUCA, F. TAYLOR, BELARDI, STISH, JAROLIN, KUKOVICH, STUBAN, SALOOM, JOHNSON, ITKIN, NAHILL, HECKLER, GIGLIOTTI, HARPER, COWELL, RITTER, FREEMAN, J. TAYLOR, E. Z. TAYLOR, MELIO, COHEN, SERAFINI, JOSEPHS, MCNALLY, PRESTON, HERMAN, ROBINSON, PESCI, TRELLO, FOX, CAPPABIANCA, BELFANTI, McCALL, BUNT, TANGRETTI, STETLER, DALEY, TRICH, MIHALICH, CAWLEY AND RICHARDSON, MARCH 11, 1991

REFERRED TO COMMITTEE ON AGING AND YOUTH, MARCH 11, 1991

AN ACT

- 1 Relating to long-term care insurance; providing for limits,
 2 disclosure and performance standards; and prescribing powers
- 3 and duties of the Insurance Commissioner.
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- 8 The General Assembly of the Commonwealth of Pennsylvania
- 9 hereby enacts as follows:
- 10 Section 1. Short title.
- 11 This act shall be known and may be cited as the Long-Term
- 12 Care Insurance Act.
- 13 Section 2. Statement of purpose.
- 14 The purpose of this act is to promote the public interest, to
- 15 promote the availability of long-term care insurance policies,
- 16 to protect applicants for long-term care insurance from unfair
- 17 or deceptive sales or enrollment practices, to establish
- 18 standards for long-term care insurance, to facilitate public
- 19 understanding and comparison of long-term care insurance
- 20 policies, and to facilitate flexibility and innovation in the
- 21 development of long-term care insurance coverage.
- 22 Section 3. Scope of act.
- 23 This act is not intended to supersede the obligations of
- 24 entities subject to this act to comply with the substance of
- 25 other applicable insurance laws insofar as they do not conflict
- 26 with this act, except that laws and regulations designed and
- 27 intended to apply to Medicare supplement insurance policies
- 28 shall not be applied to long-term care insurance. A policy which
- 29 is not advertised, marketed or offered as long-term care
- 30 insurance or nursing home insurance need not meet the

- 1 requirements of this act.
- 2 Section 4. Definitions.
- 3 The following words and phrases when used in this act shall
- 4 have the meanings given to them in this section unless the
- 5 context clearly indicates otherwise:
- 6 "Applicant." All of the following:
- 7 (1) In the case of an individual long-term care
- 8 insurance policy, the person who seeks to contract for
- 9 benefits.
- 10 (2) In the case of a group long-term care insurance
- 11 policy, the proposed certificate holder.
- 12 "Certificate." Any certificate issued under a group long-
- 13 term care insurance policy which has been delivered or issued
- 14 for delivery in this Commonwealth.
- 15 "Commissioner." The Insurance Commissioner of the
- 16 Commonwealth.
- 17 "Functionally necessary." The appropriateness of services
- 18 directed to address the individual's inability to perform tasks
- 19 required for daily living, as defined through regulation, and
- 20 the individual's need for continuous care or supervision.
- 21 "Group long-term care insurance." A long-term care insurance
- 22 policy which is delivered or issued for delivery in this
- 23 Commonwealth and issued to any of the following:
- 24 (1) Employers or labor organizations or a trust or to
- 25 the trustees of a fund established by employers or labor
- organizations, for employees or former employees, or for
- 27 members or former members, of the labor organizations.
- 28 (2) Any professional, trade or occupational association
- 29 for its members or former or retired members if the
- 30 association:

1 (i) is composed of individuals, all of whom are or were actively engaged in the same profession, trade or 2 3 occupation; and 4 (ii) has been maintained in good faith for purposes 5 other than obtaining insurance. (3) An association or a trust or the trustee of a fund 6 established or maintained for the benefit of members of 7 associations. The quality under this paragraph: 8 (i) The insurer of the association or associations 9 must file evidence with the commissioner that the 10 association or associations have at the outset a minimum 11 of 100 persons and have been organized and maintained in 12 13 good faith for purposes other than that of obtaining insurance, have been in active existence for at least one 14 15 year, and have a constitution and bylaws which provide that: 16 17 (A) the association or associations hold regular 18 meetings not less than annually to further purposes of the members; 19 20 (B) except for credit unions, the association or associations collect dues or solicit contributions 21 from members; and 22 23 (C) the members have voting privileges and 24 representation on the governing board and committees. Thirty days after filing, the association or 25 26 associations will be deemed to satisfy organizational requirements unless the commissioner makes a finding that 27 28 the association or associations do not satisfy those organizational requirements. 29 30 (4) A group other than as described in paragraphs (1),

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- 1 (2) and (3), subject to a finding by the commissioner that:
- 2 (i) the issuance of the group policy is not contrary
- 3 to the best interest of the public;
- 4 (ii) the issuance of the group policy would result
- in economies of acquisition or administration; and
- 6 (iii) the benefits are reasonable in relation to the
- 7 premiums charged.
- 8 "Long-term care insurance." Any insurance policy or rider
- 9 advertised, marketed, offered or designed to provide coverage
- 10 for not less than 12 consecutive months for each covered person
- 11 on an expense-incurred, indemnity, prepaid or other basis for
- 12 functionally necessary or medically necessary diagnostic,
- 13 preventive, therapeutic, rehabilitative, maintenance or personal
- 14 care services provided in a setting other than an acute care
- 15 unit of a hospital. The term includes group and individual
- 16 policies or riders issued by insurers, fraternal benefit
- 17 societies, nonprofit health, hospital and medical service
- 18 corporations, prepaid health plans, health maintenance
- 19 organizations or similar organizations. The term does not
- 20 include any insurance policy which is offered primarily to
- 21 provide basic Medicare supplement coverage, basic hospital
- 22 expense coverage, basic medical-surgical expense coverage,
- 23 hospital confinement indemnity coverage, major medical expense
- 24 coverage, disability income protection coverage, accident-only
- 25 coverage, specified disease or specified accident coverage or
- 26 limited benefit health coverage.
- 27 "Medically necessary." As described in terms of
- 28 appropriateness of treatment of the insured's condition,
- 29 including nonmedical support services, based on current
- 30 standards of acceptable medical practice. The term excludes

- 1 benefits for care or services which are primarily for the
- 2 convenience of the insured or the person's physician.
- 3 Section 5. Extraterritorial jurisdiction; group long-term care
- 4 insurance.
- 5 No group long-term care insurance coverage may be offered to
- 6 a resident of this Commonwealth under a group policy issued in
- 7 another state to a group described in paragraph (4) of the
- 8 definition of "group long-term care insurance" unless the
- 9 Commonwealth or another state having statutory and regulatory
- 10 long-term care insurance requirements substantially similar to
- 11 those adopted in this Commonwealth has made a determination that
- 12 such requirements have been met.
- 13 Section 6. Disclosure and performance standards for long-term
- care insurance.
- 15 (a) General rule. -- The commissioner may adopt regulations,
- 16 that include standards for full and fair disclosure setting
- 17 forth the manner, content and required disclosures, for the sale
- 18 of long-term care insurance policies, terms of renewability,
- 19 initial and subsequent conditions of eligibility, nonduplication
- 20 of coverage provisions, coverage of dependents, preexisting
- 21 conditions, termination of insurance, continuation or
- 22 conversion, probationary periods, limitations, exceptions,
- 23 reductions, elimination periods, requirements for replacement,
- 24 recurrent conditions and definitions of terms.
- 25 (b) Prohibitions.--No long-term care insurance policy may:
- 26 (1) be canceled, nonrenewed or otherwise terminated on
- 27 the grounds of the age or the deterioration of the mental or
- 28 physical health of the insured individual or certificate
- 29 holder;
- 30 (2) contain a provision establishing a new waiting

- 1 period, in the event existing coverage is converted to or
- 2 replaced by a new or other form within the same company,
- 3 except with respect to an increase in benefits voluntarily
- 4 selected by the insured individual or group policyholder; or
- 5 (3) contain coverage for skilled nursing care only or
- 6 contain coverage that provides significantly more skilled
- 7 care in a facility than coverage for lower levels of care.
- 8 (c) Preexisting condition.--
- 9 (1) No long-term care insurance policy or certificate
- may use a definition of "preexisting condition" which is more
- 11 restrictive than a definition of "preexisting condition" that
- means a condition for which medical advice or treatment was
- 13 recommended by or received from a provider of health care
- 14 services, within six months preceding the effective date of
- 15 coverage of an insured person.
- 16 (2) No long-term care insurance policy may exclude
- 17 coverage for a loss or confinement which is the result of a
- 18 preexisting condition unless such loss or confinement begins
- 19 within six months following the effective date of coverage of
- an insured person.
- 21 Section 7. Commissioner's duties.
- The commissioner may extend the limitation periods set forth
- 23 in section 6 as to specific age group categories in specific
- 24 policy forms upon findings that the extension is in the best
- 25 interest of the public.
- 26 Section 8. Underwriting standards.
- 27 The definition of the term "preexisting condition" under
- 28 section 6(c) does not prohibit an insurer from using an
- 29 application form designed to elicit the complete health history
- 30 of the applicant, and, on the basis of the answers on that

- 1 application, from underwriting in accordance with that insurer's
- 2 established underwriting standards. Unless otherwise provided in
- 3 the policy or certificate, a preexisting condition, regardless
- 4 of whether it is disclosed on the application, need not be
- 5 covered until the waiting period described in section 6(c)(2)
- 6 expires. No long-term care insurance policy or certificate may
- 7 exclude or use waivers or riders of any kind to exclude, limit
- 8 or reduce coverage or benefits for specifically named or
- 9 described preexisting diseases or physical conditions beyond the
- 10 waiting period described in section 6(c)(2).
- 11 Section 9. Prior institutionalization.
- 12 No long-term care insurance policy may condition any benefits
- 13 on a prior stay in an institution or a prior chronic condition.
- 14 Section 10. Loss ratios.
- 15 The commissioner may adopt regulations establishing loss
- 16 ratio standards for long-term care insurance policies provided
- 17 that a specific reference to long-term care insurance policies
- 18 is contained in the regulation.
- 19 Section 11. Right to return; free look provision.
- 20 Individual long-term care insurance policyholders and group
- 21 certificate holders who contribute to the cost of their long-
- 22 term care coverage shall have the right to return the policy
- 23 within 30 days of its delivery and to have the premium refunded
- 24 if, after examination of the policy or certificate, the
- 25 policyholder or certificate holder is not satisfied for any
- 26 reason. Long-term care insurance policies and applicable group
- 27 certificates shall have a notice, prominently printed on the
- 28 first page of the policy or certificate, stating in substance
- 29 that the policyholder or certificate holder shall have the right
- 30 to return the policy or certificate within 30 days of its

- 1 delivery and to have the premium refunded if, after examination
- 2 of the policy or certificate, the policyholder or certificate
- 3 holder is not satisfied for any reason.
- 4 Section 12. Outline of coverage provisions.
- 5 (a) Requirement. -- An outline of coverage shall be delivered
- 6 to a prospective applicant for long-term care insurance at the
- 7 time of initial solicitation through means which prominently
- 8 direct the attention of the recipient to the document and its
- 9 purpose.
- 10 (b) Format.--The commissioner shall prescribe a standard
- 11 format, including style, arrangement and overall appearance, and
- 12 the content of an outline of coverage.
- 13 (c) Agent solicitations. -- In the case of agent
- 14 solicitations, an agent must deliver the outline of coverage
- 15 prior to the presentation of an application or enrollment form.
- 16 (d) Direct response solicitations.--In the case of direct
- 17 response solicitations, the outline of coverage must be
- 18 presented in conjunction with any application or enrollment
- 19 form.
- 20 (e) Contents of outline. -- The outline of coverage shall
- 21 include all of the following:
- 22 (1) A description of the benefits and coverage provided
- in the policy.
- 24 (2) A statement of the exclusions, reductions and
- limitations contained in the policy.
- 26 (3) A statement of the terms under which the policy or
- 27 certificate may be continued in force or discontinued,
- 28 including any reservation in the policy of a right to change
- 29 premium. Continuation or conversion provisions of group
- 30 coverage shall be specifically described.

- 1 (4) A statement that the outline of coverage is a
- 2 summary only, not a contract of insurance, and that the
- 3 policy or group master policy contains governing contractual
- 4 provisions.
- 5 (5) A description of the terms under which the policy or
- 6 certificate may be returned and premium refunded.
- 7 (6) A brief description of the relationship of cost of
- 8 care and benefits.
- 9 Section 13. Marketing and advertising prohibited.
- 10 No policy may be advertised, marketed or offered as long-term
- 11 care or nursing home insurance unless it complies with the
- 12 provisions of this act.
- 13 Section 14. Severability.
- 14 The provisions of this act are severable. If any provision of
- 15 this act or its application to any person or circumstance is
- 16 held invalid, the invalidity shall not affect other provisions
- 17 or applications of this act which can be given effect without
- 18 the invalid provision or application.
- 19 Section 15. Applicability.
- 20 This act shall apply to all policies delivered or issued for
- 21 delivery in this Commonwealth on or after the effective date of
- 22 this act.
- 23 Section 16. Effective date.
- This act shall take effect in 60 days.