THE GENERAL ASSEMBLY OF PENNSYLVANIA

HOUSE BILL No. 2126 Session of 1989

INTRODUCED BY KOSINSKI, STISH, PISTELLA, PESCI, VEON, MELIO, ROEBUCK, MAIALE, JOSEPHS, BELARDI, O'BRIEN, WOGAN AND J. TAYLOR, NOVEMBER 29, 1989

REFERRED TO COMMITTEE ON LABOR RELATIONS, NOVEMBER 29, 1989

AN ACT

Amending the act of March 10, 1949 (P.L.30, No.14), entitled "An 2 act relating to the public school system, including certain 3 provisions applicable as well to private and parochial schools; amending, revising, consolidating and changing the 4 laws relating thereto, "further providing for collective bargaining for school administrators. 6 7 The General Assembly declares that it is the public policy of 8 this Commonwealth and the purpose of this act to promote orderly, constructive and harmonious relationships between each 10 school district and its school administrator employees, subject, 11 however, to the paramount right of the citizens of this 12 Commonwealth to keep inviolate the guarantees for their health, safety and welfare and to the duty and responsibility of the 13 14 boards of public education of school districts to provide an 15 appropriate education to the children of their districts. Unresolved disputes between boards of public education of school 16 17 districts and their employees charged with managing, supervising 18 and administering the educational programs may be injurious to

the public and pupils. The delineation of the responsibilities,

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- 1 the clarification of the administrative roles and the
- 2 facilitation of communications are vital to the functioning of
- 3 the educational system. Recognizing that continuing harmonious
- 4 relationships between school districts and their management,
- 5 supervisory and administrative employees are essential to the
- 6 educational process, the General Assembly has determined that
- 7 the overall policy may best be accomplished by requiring school
- 8 districts to negotiate and bargain with employee organizations
- 9 representing their management, supervisory and administrative
- 10 employees and to enter into written agreements evidencing the
- 11 result of such bargaining.
- 12 The General Assembly of the Commonwealth of Pennsylvania
- 13 hereby enacts as follows:
- 14 Section 1. The act of March 10, 1949 (P.L.30, No.14), known
- 15 as the Public School Code of 1949, is amended by adding a
- 16 section to read:
- 17 <u>Section 2134. Collective Bargaining.--(a) Upon the written</u>
- 18 request of an employe organization, the appropriate
- 19 representatives of the board of public education of a school
- 20 <u>district shall be required to enter into collective bargaining</u>
- 21 with representatives of the school administrator's employe
- 22 <u>organization for the purpose of reaching agreement upon all</u>
- 23 guestions concerning wages, hours and other terms and conditions
- 24 of employment. Any agreement reached as a result of such
- 25 collective bargaining shall contain, but shall not be limited
- 26 to, provisions concerning school administrators' salaries and
- 27 fringe benefits and a procedure for the resolution of grievances
- 28 which shall contain provisions for final, binding arbitration of
- 29 <u>disputes or grievances arising out of the interpretation of the</u>
- 30 provisions of the collective bargaining agreement. The procedure

- 1 to be adopted is a proper subject of bargaining.
- 2 (b) Once an agreement is reached between a school district
- 3 and the school administrator's employe organization, the
- 4 agreement shall be reduced to writing and signed by the parties.
- 5 Any provisions of the contract requiring legislative action will
- 6 be effective only if such legislation is enacted. Such agreement
- 7 shall continue in effect until the time specified in the
- 8 agreement, but in no event for less than one school year.
- 9 (c) (1) If in any case where the collective bargaining
- 10 process reaches an impasse and stalemate with the result that
- 11 said school district and the school administrators' organization
- 12 are unable to effect a settlement, then either party to the
- 13 dispute, after written notice to the other party containing
- 14 specifications of the issue or issues in dispute, may request
- 15 the appointment of a board of arbitration. An impasse or
- 16 <u>stalemate shall be deemed to occur in the collective bargaining</u>
- 17 process if the parties do not reach a settlement of the issue or
- 18 issues in dispute by way of a written agreement within six
- 19 months after collective bargaining proceedings have been
- 20 initiated.
- 21 (2) The board of arbitration shall be composed of three
- 22 persons, one appointed by the board of public education, one
- 23 appointed by the employe representative and a third member to be
- 24 agreed upon by the board of public education and employe
- 25 representative. The members of the board representing the board
- 26 of public education and the employe representative shall be
- 27 named within five days from the date of the request for the
- 28 appointment of such board. If, after a period of ten days from
- 29 the date of the appointment of the two arbitrators appointed by
- 30 the board of public education and by the employe representative,

- 1 the third arbitrator has not been selected by them, then either
- 2 arbitrator may request the American Arbitration Association, or
- 3 <u>its successor in function, to furnish a list of three members of</u>
- 4 said association who are residents of this Commonwealth from
- 5 which the third arbitrator shall be selected. The arbitrator
- 6 appointed by the board of public education shall eliminate one
- 7 <u>name from the list within five days after publication of the</u>
- 8 list, following which the arbitrator appointed by the employe
- 9 <u>representative shall eliminate one name from the list within</u>
- 10 five days thereafter. The individual whose name remains on the
- 11 <u>list shall be the third arbitrator and shall act as chairman of</u>
- 12 the board of arbitration. The board of arbitration thus
- 13 <u>established shall commence the arbitration proceedings within</u>
- 14 ten days after the third arbitrator is selected and shall make
- 15 <u>its determination within thirty days after the appointment of</u>
- 16 <u>the third arbitrator</u>.
- 17 (3) The determination of the majority of the board of
- 18 arbitration thus established shall be final on the issue or
- 19 issues in dispute and shall be binding upon the board of public
- 20 <u>education and the employe representative. Such determination</u>
- 21 shall be in writing and a copy thereof shall be forwarded to
- 22 both parties to the <u>dispute</u>. No appeal therefrom shall be
- 23 allowed to any court. Such determination shall constitute a
- 24 mandate to the board of public education to take the action
- 25 necessary to carry out the determination of the board of
- 26 <u>arbitration</u>.
- 27 (4) With respect to matters which require legislative action
- 28 by the board of public education for implementation, such action
- 29 shall be taken within one month following publication of the
- 30 findings. The effective date of any such action shall be the

- 1 first day of the fiscal year following the fiscal year during
- 2 which the action is thus taken.
- 3 (5) The compensation, if any, of the arbitrator appointed by
- 4 the employe representative shall be paid by them. The
- 5 compensation of the other two arbitrators, as well as all
- 6 stenographic and other expenses incurred by the arbitration
- 7 panel in connection with the arbitration proceedings, shall be
- 8 paid by the board of public education.
- 9 (d) School administrators shall continue to be subject to
- 10 the prohibition against strikes contained in the act of June 30,
- 11 1947 (P.L.1183, No.492), referred to as the Public Employe Anti-
- 12 Strike Law.
- (e) The following words, when used in this section, shall
- 14 have the following meaning, except where the context clearly
- 15 <u>indicates or requires a different meaning:</u>
- 16 <u>"Collective bargaining," "bargain" and "negotiate" shall mean</u>
- 17 the performance of the mutual obligation of school districts and
- 18 the employe representative to meet at reasonable times and
- 19 confer in good faith with respect to wages, hours and other
- 20 terms and conditions of employment, or the negotiation of an
- 21 agreement or any question arising thereunder and the execution
- 22 of a written contract incorporating any agreement reached, but
- 23 such obligation does not compel either party to agree to a
- 24 proposal or require the making of a concession, but shall not
- 25 include a requirement to bargain over matters of inherent
- 26 managerial policy nor the implementation of any provision which
- 27 would be in violation of, or inconsistent with, or in conflict
- 28 with, any statute or statutes of the Commonwealth, excluding,
- 29 however, section 704 of the act of July 23, 1970 (P.L.563,
- 30 No.195), known as the "Public Employe Relations Act."

- 1 "Employe organization" shall mean an organization or any
- 2 agency or employe representation committee or plan in which
- 3 membership is limited to school administrators and which exists
- 4 for the purpose, in whole or in part, of dealing with school
- 5 <u>districts concerning grievances</u>, <u>employe-employer disputes</u>,
- 6 wages, hours of employment or conditions of work, but shall not
- 7 include any organization which practices discrimination in
- 8 membership because of race, color, creed, national origin or
- 9 political affiliation.
- 10 <u>"School administrator" shall mean all supervisory and</u>
- 11 <u>administrative employes of a school district below the rank of</u>
- 12 <u>superintendent</u>, <u>district superintendent</u>, <u>executive director</u>,
- 13 <u>associate superintendent, assistant superintendent or assistant</u>
- 14 executive director, but including the rank of first level
- 15 supervisor, who, by virtue of assigned duties, is in or is
- 16 eligible to be in a "meet and discuss unit" as defined and
- 17 created under the act of July 23, 1970 (P.L.563, No.195), known
- 18 as the "Public Employe Relations Act," and all other employes
- 19 except those specified in this definition. The term shall not
- 20 <u>include those in or eliqible to be in a rank and file unit of</u>
- 21 public employes as created under the aforesaid "Public Employe
- 22 Relations Act, " or any employe who has the duties and
- 23 responsibilities of a personnel director.
- 24 Section 2. The act of July 23, 1970 (P.L.563, No.195), known
- 25 as the Public Employe Relations Act, is repealed insofar as it
- 26 is inconsistent with the provisions of this act.
- 27 Section 3. This act shall take effect immediately.