THE GENERAL ASSEMBLY OF PENNSYLVANIA

HOUSE BILL

No. 741

Session of 1989

INTRODUCED BY SAURMAN, J. L. WRIGHT, COLAIZZO, TRELLO, PERZEL, MAIALE, HAYDEN, BUNT, VEON, REBER, HAGARTY, WOGAN, FARMER, DEMPSEY, E. Z. TAYLOR, FOX, CORNELL, BELARDI, MELIO, GIGLIOTTI AND HECKLER, MARCH 13, 1989

REFERRED TO COMMITTEE ON CONSUMER AFFAIRS, MARCH 13, 1989

AN ACT

- 1 Amending Title 66 (Public Utilities) of the Pennsylvania
- 2 Consolidated Statutes, requiring passenger brokers to furnish
- 3 security insuring financial responsibility in carrying out
- 4 contracts and agreements.
- 5 The General Assembly of the Commonwealth of Pennsylvania
- 6 hereby enacts as follows:
- 7 Section 1. Sections 2501 and 2505 of Title 66 of the
- 8 Pennsylvania Consolidated Statutes are amended to read:
- 9 § 2501. Declaration of policy and definitions.
- 10 (a) Declaration of policy. -- It is hereby declared to be the
- 11 policy of the General Assembly to regulate in this part the
- 12 service of common carriers by motor vehicle and forwarders in
- 13 such manner as to recognize and preserve the inherent advantages
- 14 of, and foster sound economic conditions in such service, and
- 15 among such carriers and forwarders in the public interest; to
- 16 promote safe, adequate, economical, and efficient service by
- 17 common carriers by motor vehicle and forwarders, and just and
- 18 reasonable rates therefor, without unjust discrimination, and

- 1 unfair or destructive practices; to improve the relations
- 2 between, and coordinate the service and regulation of, common
- 3 carriers by motor vehicle, forwarders, and other carriers; to
- 4 develop and preserve a safe highway transportation system
- 5 properly adapted to the needs of the commerce of this
- 6 Commonwealth and insure its availability between all points of
- 7 production and markets of this Commonwealth. It is hereby found
- 8 as a fact, after due investigation and deliberation, that the
- 9 service of common carriers by motor vehicle, forwarders,
- 10 contract carriers by motor vehicle, and brokers, including the
- 11 procurement and provision of motor vehicles and other facilities
- 12 for the safe transportation of passengers or property over the
- 13 highways, are so closely interwoven and interdependent, and so
- 14 directly affect each other, that in order effectively to
- 15 regulate such common carriers by motor vehicle and forwarders,
- 16 and to provide a proper and safe highway transportation system
- 17 in the public interest, it is necessary to regulate the service
- 18 of such contract carriers by motor vehicle and brokers,
- 19 including the procurement and provision of motor vehicles and
- 20 other facilities for the safe transportation of passengers or
- 21 property over the highways, in the manner set forth in this
- 22 chapter. It is also found as a fact, after due investigation and
- 23 <u>deliberation</u>, that it is necessary to protect the traveling
- 24 public from fraud by requiring all passenger brokers operating
- 25 in this Commonwealth to furnish security to insure the
- 26 <u>transportation of passengers by motor vehicle, air, water or</u>
- 27 rail in accordance with contracts, agreements and arrangements
- 28 therefor.
- 29 (b) Definitions.--The following words and phrases when used
- 30 in this part shall have, unless the context clearly indicates

- 1 otherwise, the meanings given to them in this subsection:
- 2 "Broker." [Any person or corporation not included in the
- 3 term "motor carrier" and not a bona fide employee or agent of
- 4 any such carrier, or group of such carriers, who or which, as
- 5 principal or agent, sells or offers for sale any transportation
- 6 by a motor carrier, or the furnishing, providing, or procuring
- 7 of facilities therefor, or negotiates for, or holds out by
- 8 solicitation, advertisement, or otherwise, as one who sells,
- 9 provides, furnishes, contracts, or arranges for such
- 10 transportation, or the furnishing, providing, or procuring of
- 11 facilities therefor, other than as a motor carrier directly or
- 12 jointly, or by arrangement with another motor carrier, and who
- 13 does not assume custody as a carrier.] Any person or corporation
- 14 that is an intrastate property broker or an intrastate passenger
- 15 broker. The term does not include any person or corporation that
- 16 <u>is an interstate and foreign passenger broker except as</u>
- 17 <u>otherwise expressly provided in this part.</u>
- "Contract carrier by motor vehicle."
- 19 (1) The term "contract carrier by motor vehicle"
- 20 includes any person or corporation who or which provides or
- 21 furnishes transportation of passengers or property, or both,
- or any class of passengers or property, between points within
- this Commonwealth by motor vehicle for compensation, whether
- or not the owner or operator of such motor vehicle, or who or
- which provides or furnishes, with or without drivers, any
- 26 motor vehicle for such transportation, or for use in such
- 27 transportation, other than as a common carrier by motor
- vehicle.
- 29 (2) The term "contract carrier by motor vehicle" does
- 30 not include:

- (i) A lessor under a lease given on a bona fide sale of a motor vehicle where the lessor retains or assumes no responsibility for maintenance, supervision or control of the motor vehicle so sold.
 - (ii) Any bona fide agricultural cooperative association transporting property exclusively for the members of such association on a nonprofit basis, or any independent contractor hauling exclusively for such association.
 - (iii) Any owner or operator of a farm transporting agricultural products from or farm supplies to such farm, or any independent contractor hauling agricultural products or farm supplies, exclusively, for one or more owners or operators of farms.
- 15 (iv) Transportation of school children for school 16 purposes or to and from school-related activities whether 17 as participants or spectators, with their chaperones, or 18 between their homes and Sunday school in any motor 19 vehicle owned by the school district, private school or parochial school, or the transportation of school 20 children between their homes and school or to and from 21 22 school-related activities whether as participants or 23 spectators, with their chaperones, if the person 24 performing the school-related transportation has a 25 contract for the transportation of school children 26 between their homes and school, with the private or 27 parochial school, with the school district or jointure in 28 which the school is located, or with a school district that is a member of a jointure in which the school is 29 30 located if the jointure has no contracts with other

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persons for the transportation of students between their homes and school, and if the person maintains a copy of all contracts in the vehicle at all times, or children between their homes and Sunday school in any motor vehicle operated under contract with the school district, private school or parochial school. Each school district shall adopt regulations regarding the number of chaperones to accompany students in connection with school-related activities.

- (v) Any person or corporation who or which uses, or furnishes for use, dump trucks for the transportation of ashes, rubbish, excavated or road construction materials.
- (vi) Transportation of voting machines to and from polling places by any person or corporation for or on behalf of any political subdivision of this Commonwealth for use in any primary, general or special election.
- (vii) Transportation of pulpwood, chemical wood, saw logs or veneer logs from woodlots.
- (viii) Transportation by towing of wrecked or disabled motor vehicles.
- 21 (ix) Any person or corporation who or which 22 furnishes transportation for any injured, ill or dead 23 person.
- 24 "Interstate and foreign passenger broker." Any person or
- 25 <u>corporation not an interstate or foreign carrier of passengers</u>
- 26 by motor vehicle, air, water or rail, and not a bona fide
- 27 employee or agent of any such carrier, or group of such
- 28 carriers, who or which, as principal or agent, sells or offers
- 29 <u>for sale in Pennsylvania any interstate or foreign</u>
- 30 transportation of passengers by such carrier, or the furnishing,

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- 1 providing or procuring of facilities therefor, or negotiates in
- 2 Pennsylvania for, or holds out in Pennsylvania by solicitation,
- 3 <u>advertisement or otherwise</u>, as one who sells, provides,
- 4 furnishes, contracts or arranges for such transportation, or the
- 5 furnishing, providing or procuring of facilities therefor, other
- 6 than as a carrier directly or jointly, or by arrangement with
- 7 another carrier, and who receives partial or full payment in
- 8 advance for such passenger transportation.
- 9 <u>"Intrastate passenger broker." Any person or corporation not</u>
- 10 included in the term "common carrier" or the term "contract
- 11 <u>carrier by motor vehicle," and not a bona fide employee or agent</u>
- 12 of any such carrier, or group of such carriers, who or which, as
- 13 principal or agent, sells or offers for sale any transportation
- 14 of passengers by such carrier, or the furnishing, providing or
- 15 procuring of facilities therefor, or negotiates for, or holds
- 16 out by solicitation, advertisement or otherwise, as one who
- 17 sells, provides, furnishes, contracts or arranges for such
- 18 transportation, or the furnishing, providing or procuring of
- 19 facilities therefor, other than as such a carrier directly or
- 20 jointly, or by arrangement with another such carrier.
- 21 <u>"Intrastate property broker." Any person or corporation not</u>
- 22 included in the term "motor carrier" and not a bona fide
- 23 employee or agent of any such carrier, or group of such
- 24 <u>carriers</u>, who or which, as principal or agent, sells or offers
- 25 for sale any transportation of property by a motor carrier, or
- 26 the furnishing, providing or procuring of facilities therefor,
- 27 or negotiates for, or holds out by solicitation, advertisement
- 28 or otherwise, as one who sells, provides, furnishes, contracts
- 29 or arranges for such transportation, or the furnishing,
- 30 providing or procuring of facilities therefor, other than as a

- 1 motor carrier directly or jointly, or by arrangement with
- 2 another motor carrier, and who does not assume custody as a
- 3 carrier.
- 4 § 2505. Licenses and financial responsibility required of
- 5 brokers.
- 6 (a) General rule. -- No person or corporation shall engage in
- 7 the business of [a] an intrastate property broker or an
- 8 intrastate passenger broker in this Commonwealth unless such
- 9 person holds a brokerage license issued by the commission. No
- 10 such person or corporation, by virtue of a brokerage license,
- 11 shall render service as a [motor] <u>common</u> carrier <u>or as a</u>
- 12 <u>contract carrier by motor vehicle</u> unless he holds a certificate
- 13 of public convenience or permit, as the case may be. It shall be
- 14 unlawful for any broker to employ any [motor] common carrier or
- 15 any contract carrier by motor vehicle who or which is not the
- 16 lawful holder of an effective certificate of public convenience
- 17 or permit.
- 18 (b) License application and issuance.--Every application for
- 19 a brokerage license shall be made to the commission in writing,
- 20 be verified by oath or affirmation, and shall be in such form
- 21 and contain such information as the commission may, by its
- 22 regulations, require. A brokerage license shall be issued to any
- 23 qualified applicant therefor, authorizing the whole or any part
- 24 of the service covered by the application, if it is found that
- 25 the applicant is fit, willing and able properly to perform the
- 26 service proposed and to conform to the provisions of this part
- 27 and the lawful orders and regulations of the commission
- 28 thereunder, and that the proposed service, to the extent
- 29 authorized by the license, will be consistent with the public
- 30 interest and the policy declared in section 2501 (relating to

- 1 declaration of policy and definitions); otherwise such
- 2 application shall be denied.
- 3 (c) Regulation and bond. -- The commission shall prescribe
- 4 reasonable regulations to be observed by any intrastate
- 5 passenger broker or intrastate property broker for the
- 6 protection of passengers or property transported [by motor
- 7 vehicle, and no brokerage license shall be issued or remain in
- 8 force unless the holder thereof]. No person or corporation shall
- 9 operate in Pennsylvania as an intrastate passenger broker, an
- 10 <u>intrastate property broker or an interstate and foreign</u>
- 11 passenger broker unless such person shall have furnished a bond
- 12 or other security approved by the commission, in such form and
- 13 amount as will insure the financial responsibility of the broker
- 14 and the transportation of passengers or property in accordance
- 15 with contracts, agreements or arrangements therefor.
- 16 (d) Transferability of permits and licenses. -- Any permit or
- 17 brokerage license issued under this chapter may be transferred
- 18 pursuant to such regulations as the commission may prescribe.
- 19 Section 2. This act shall take effect in 60 days.