## THE GENERAL ASSEMBLY OF PENNSYLVANIA

## HOUSE BILL



## Report of the Committee of Conference

To the Members of the House of Representatives and Senate:

We, the undersigned, Committee of Conference on the part of the House of Representatives and Senate for the purpose of considering House Bill No. 224, entitled:
"An act amending the act of April 12, 1951 (P.L.90, No.21), entitled 'An act relating to alcoholic liquors, alcohol and malt and brewed beverages; amending, revising, consolidating and changing the laws relating thereto; * * * providing for local option, and repealing existing laws,' further providing for records of the board, for hearings on applications for new or transfers of hotel, club or restaurant liquor licenses, for license applications, for the posting of certain notices and the giving of notice to municipalities; * * * further providing for nuisances; and providing penalties,"
respectfully submit the following bill as our report:

ROBERT W. O'DONNELL
THOMAS J. FEE
STANFORD I. LEHR
(Committee on the part of the House of Representatives.)

STEWART J. GREENLEAF
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ROBERT J. MELLOW
(Committee on the part of the Senate.)

Amending the act of April 12, 1951 (P.L.90, No.21), entitled "An act relating to alcoholic liquors, alcohol and malt and brewed beverages; amending, revising, consolidating and changing the laws relating thereto; regulating and restricting the manufacture, purchase, sale, possession, consumption, importation, transportation, furnishing, holding in bond, holding in storage, traffic in and use of alcoholic liquors, alcohol and malt and brewed beverages and the persons engaged or employed therein; defining the powers and duties of the Pennsylvania Liquor Control Board; providing for the establishment and operation of State liquor stores, for the payment of certain license fees to the respective municipalities and townships, for the abatement of certain nuisances and, in certain cases, for search and seizure without warrant; prescribing penalties and forfeitures; providing for local option, and repealing existing laws," further providing for records of the board, for hearings on applications for new or transfers of hotel, club or restaurant liquor licenses, for license applications, for the posting of certain notices and the giving of notice to municipalities; providing for licenses for zoos owned by first and second class cities; further providing for suspension and revocation of licenses, for citations, for certain violations; further providing for local option, for the surrender of certain club licenses; prohibiting certain loitering; further providing for nuisances; and providing penalties.

The General Assembly of the Commonwealth of Pennsylvania
hereby enacts as follows:
Section 1. The act of April 12, 1951 (P.L.90, No.21), known
as the Liquor Code, is amended by adding a section to read:
Section 211. Records.--All records of the board, except the
personnel file of board employes, shall be open to public
inspection and review during normal business hours. Except for
testimony given at a hearing, the board shall delete, prior to
the release of any record for public inspection, the following:
(1) Any name, address or other information which could
reasonably be used to identify any person who provided
information for any investigation of the board in the official
performance of its official duties.
(2) Any report or information which would be reasonably
expected to jeopardize, prejudice or impair the result of any investigation in the process of being conducted by the board or other law enforcement agency.
(3) All information assembled as a result of any inquiry or investigation, formal or informal, on any alleged violation of this act or any other law of the Commonwealth when such investigation does not result in a citation.
(4) Any other information the release of which is prohibited by law.

Section 2. Section 402 of the act is amended to read: Section 402. License Districts; License Year; Hearings.--(a) The board shall, by regulation, divide the State into convenient license districts and shall hold hearings on applications for licenses and renewals thereof, as it deems necessary, at a convenient place or places in each of said districts, at such times as it shall fix, by regulation, for the purpose of hearing testimony for and against applications for new licenses and renewals thereof. The board shall hold a hearing on any application for a new hotel, club or restaurant liquor license or the transfer of any such license to a new location, upon the request of any person with standing to testify under subsection (b) if the request is filed with the board within the first fifteen (15) days of posting of the notice of application pursuant to section $403(\mathrm{~g})$. The board may provide for the holding of such hearings by examiners learned in the law, to be appointed by the Governor, who shall not be subject to the "Civil Service Act." Such examiners shall make report to the board in each case with their recommendations. The board shall, by regulation, fix the license year for each separate district so that the expiration dates shall be uniform in each of the
several districts but staggered as to the State.
(b) Where a hearing is held in the case of an application for a new hotel, club or restaurant liquor license or an application for the transfer of a hotel, club or restaurant liquor license to a new location, the board shall permit residents residing within a radius of five hundred feet of the premises to testify at the hearing. The board and any hearing officer thereof shall give weight to any testimony of such residents of the municipality given at the hearing.

Section 3. Section $403(\mathrm{~g})$ of the act, amended November 19, 1959 (P.L.1546, No.553), is amended to read:

Section 403. Applications for Hotel, Restaurant and Club Liquor Licenses.--* * *
(g) Every applicant for a new license or for the transfer of an existing license [to another premises not then licensed] shall post, for a period of at least fifteen days beginning with the day the application is filed with the board, in a conspicuous place on the outside of the premises or at the proposed new location for which the license is applied, a notice of such application, in such form, of such size, and containing such provisions as the board may require by its regulations. Simultaneous with posting of the notice of such application, the applicant shall send notice of the application to the governing body of the municipality in which the premises or proposed new location is located by certified mail, return receipt requested. Proof of the posting of such notice and mailing of notice to the municipality shall be filed with the board. Notwithstanding any other provision of law, the board shall take no action on an application until at least fifteen days have elapsed from the date of receipt of notice by the municipality.

Section 4. The act is amended by adding a section to read: Section 408.10. Zoos Owned by Cities of the First and Second Class.--(a) The board is authorized to issue a license in any city of the first or second class for the retail sale of liquor and malt or brewed beverages by the glass, open bottle or other container, and in any mixture, for consumption in any city-owned zoos or city-owned zoos leased or maintained by a nonprofit corporation. For the purpose of this section, "nonprofit corporation" shall mean a corporation organized under the nonprofit corporation laws of the Commonwealth for the benefit of the public and not for the mutual benefit of its members, and which maintains a zoo on city-owned property containing a minimum of forty acres.
(b) The application for a license may be filed at any time by the city, the nonprofit corporation or lessee. The application may also be filed by a concessionaire selected and certified by the city or a nonprofit corporation. The application shall conform with all requirements of this act except as otherwise provided herein, and that liquor, or malt or brewed beverages, or both, may be sold by the city, the nonprofit corporation or lessee, at multiple locations approved by the board within the security fencing of the zoo. The applicant shall submit such other information as the board may require. The application shall be in writing on forms prescribed by the board and shall be signed and submitted to the board by the applicant with the requisite filing fee.
(c) Upon receipt of the application in proper form with the application fee, and upon being satisfied that the applicant is of good repute and financial responsibility and that the
proposed place of business is proper, the board shall issue a license to the applicant.
(d) The annual fee for a zoological facility license shall be six hundred dollars $(\$ 600)$ and shall accompany the application for a license.
(e) The penal sum of the bond which shall be filed by an applicant for a zoological facility pursuant to section 465 shall be two thousand dollars $(\$ 2,000)$.
(f) The license shall be issued for the same period of time as provided for restaurant licenses and shall be renewed as provided in section 402. The license shall terminate upon revocation by the board or upon termination of the contract between the concessionaire and the city or the nonprofit corporation.
(g) Sales by the holder of a zoo license may be made on premises used for zoological purposes except to those persons prohibited by this act. The sales may not be made beyond the hours expressed in this act.
(h) Licenses issued under this section shall not be subject to the quota restrictions of section 461 , nor shall they be subject to the provisions of section 463 and section 493 (10).
(i) Whenever a lease or concession contract is terminated prior to the expiration date provided in the lease or contract between the city or nonprofit corporation or the tenant or concessionaire, the city or the nonprofit corporation may select and certify to the board a different licensee or concessionaire who may then apply to the board for a new license. If the applicant meets the requirements of the board as herein provided, a new license shall thereupon be issued.

Section 5. Section 471 of the act, amended January 13, 1966
(1965 P.L.1301, No.518) and repealed in part June 3, 1971
(P.L.118, No.6), is amended to read:

Section 471. Revocation and Suspension of Licenses; Fines.-(a) Upon learning of any violation of this act or any laws of this Commonwealth relating to liquor, alcohol or malt or brewed beverages, or of any regulations of the board adopted pursuant to such laws, of any violation of any laws of this Commonwealth or of the United States of America relating to the tax-payment of liquor or malt or brewed beverages by any licensee within the scope of this article, his officers, servants, agents or employes, or upon any other sufficient cause shown, the board may, within one year from the date of such violation or cause appearing, cite such licensee to appear before it or its examiner, not less than ten nor more than sixty days from the date of sending such licensee, by registered mail, a notice addressed to him at his licensed premises, to show cause why such license should not be suspended or revoked or a fine imposed.
(b) Hearings on such citations shall be held in the same manner as provided herein for hearings on applications for license. Upon such hearing, if satisfied that any such violation has occurred or for other sufficient cause, the board shall immediately suspend or revoke the license, or impose a fine of not less than fifty dollars (\$50) nor more than one thousand dollars (\$1,000), notifying the licensee by registered letter addressed to his licensed premises. If the licensee has been cited and found to have violated section $493(1)$ insofar as it relates to sales to minors, (10) insofar as it relates to any lewd, immoral or improper entertainment, (14), (16) or (21) of this act or has been found to be a public nuisance pursuant to
section 611, or if the owner, operator or any authorized agent has been cited for any violation of the act of April 14, 1972 (P.L.233, No.64), known as "The Controlled Substance, Drug, Device and Cosmetic Act," or 18 Pa.C.S. § 5902 (relating to prostitution and related offenses) or 6301 (relating to corruption of minors), the board shall immediately suspend or revoke the license, or impose a fine not to exceed five thousand dollars $(\$ 5,000)$. The board shall notify the licensee by registered mail, addressed to the licensed premises, of such suspension, revocation or fine. In the event the fine is not paid within twenty days of the order the board shall suspend or revoke the license, notifying the licensee by registered mail addressed to his licensed premises. Suspensions and revocations shall not go into effect until twenty days have elapsed from the date of notice of issuance of the board's order, during which time the licensee may take an appeal as provided for in this act. When a license is revoked, the licensee's bond may be forfeited by the board. Any licensee whose license is revoked shall be ineligible to have a license under this act until the expiration of three years from the date such license was revoked. In the event the board shall revoke a license, no license shall be granted for the premises or transferred to the premises in which the said license was conducted for a period of at least one year after the date of the revocation of the license conducted in the said premises, except in cases where the licensee or a member of his immediate family is not the owner of the premises, in which case the board may, in its discretion, issue or transfer a license within the said year. In all such cases, the board shall file of record at least a brief statement in the form of an opinion of the reasons for the
ruling or order. In the event the person who was fined or whose license was suspended or revoked by the board shall feel aggrieved by the action of the board, he shall have the right to appeal to the court of [quarter sessions or the county court of Allegheny County] common pleas in the same manner as herein provided for appeals from refusals to grant licenses. Upon appeal, the court so appealed to shall, in the exercise of its discretion, sustain, reject, alter or modify the findings, conclusions and penalties of the board, based on the findings of fact and conclusions of law as found by the court. The aforesaid appeal shall act as a supersedeas unless upon sufficient cause shown the court shall determine otherwise.
(c) If the licensee has been cited and found to have violated section $493(1)$ as it relates to sales to minors, (10) insofar as it relates to lewd, immoral or improper entertainment, (14) or (21) or has been found to be a public nuisance pursuant to section 611, or if the owner or operator or any authorized agent has been cited for any violation of the act of April 14, 1972 (P.L.233, No.64), known as "The Controlled Substance, Drug, Device and Cosmetic Act" or 18 Pa.C.S. § 5902 (relating to prostitution and related offenses) or 6301 (relating to corruption of minors), its appeal shall not act as a supersedeas unless the court determines otherwise upon sufficient cause shown. In any hearing on an application for a supersedeas under this section, the court shall consider, in addition to other relevant evidence, the prior history of citations, fines, suspensions or revocations against the licensee; the seriousness of the offense and the evidence of any recurrence of the unlawful activity occurring between the date of the citation which is the subject of the appeal and the date
of the hearing by the court.
(d) No penalty provided by this section shall be imposed by the board or any court for any violations provided for in this act unless the enforcement officer or the board notifies the licensee of its nature and of the date of the alleged violation within ten days of the completion of the investigation which in no event shall exceed ninety days.
(e) If the violation in question is a third or subsequent violation of this act or [the act of June 24, 1939 (P.L.872), known as "The Penal Code,"] Title 18 of the Pennsylvania Consolidated Statutes (relating to crimes and offenses), occurring within a period of four years the board shall impose a suspension or revocation.
[The jurisdiction of the county court of Allegheny County conferred hereby shall be exclusive within the territorial limits of its jurisdiction.]
(f) (1) Upon reasonable cause, any law enforcement agency may cite a licensee within the scope of this article for any violation of this act or of any laws of the commonwealth relating to liquor, alcohol or malt or brewed beverages, or of any regulation adopted pursuant to such laws, of any violation of any laws of the Commonwealth or of the United States of America relating to tax payment of liquor or malt or brewed beverages by any licensee within the scope of this act, his officers, servants, agents or employes, or upon any other sufficient cause shown.
(2) The citations allowed by clause (1) shall be on forms designed and provided by the board.
(3) Any citation issued by a law enforcement agency pursuant to this section shall identify the alleged violation and shall
include the date of said violation. A copy of said citation shall be served by the law enforcement agency by delivering the citation to the licensed premises and leaving it with the licensee or any officer, servant, agent or employe of the licensee found on the premises. If neither the licensee nor any officer, servant, agent or employe of the licensee is found on the premises, the citation may be served by leaving a copy thereof at the licensed premises. A copy of the citation may be delivered as provided in this subsection at the time that the violation is observed or detected by the law enforcement agency or within twenty days following the later of either:
(i) the observance or detection of the violation; or
(ii) the completion of the investigation disclosing the violation.
(4) Upon issuing any citation as herein provided, the law enforcement agency issuing the citation shall promptly provide a copy of the citation to the board. Upon receipt of such a citation, the board shall schedule a hearing on the citation not less than thirty nor more than sixty days after a copy of the citation was served as provided in clause (3). At the hearing, the licensee will be required to show cause why the license should not be suspended or revoked or a fine imposed, or both. The hearing provided for by this subsection shall be identical in form and substance to a hearing on a citation issued pursuant to subsection (a). The board shall, by registered mail, notify the licensee and the law enforcement agency issuing the citation of the date, time and place for the hearing.
(5) Upon providing a copy of the citation to the board as provided in clause (4), the law enforcement agency shall, in addition, supply the board with the names and addresses of all
shall have been held at the primary preceding a municipal election in any year, another election may be held under the provisions of this act at the primary occurring the fourth year after such prior election: And provided further, That an election on the question of establishing and operating a State liquor store shall be initiated only in those municipalities, or that part of a split municipality that shall have voted against the granting or renewal of liquor licenses; and that an election on the question of granting or renewal of wholesale distributor and importing distributor licenses shall be initiated only in those municipalities or parts of split municipalities that shall have at a previous election voted against the granting or renewal of dispenser's licenses. Whenever electors equal to at least twenty-five per centum of the highest vote cast for any office in the municipality or part of a split municipality at the last preceding general election shall file a petition with the county board of elections of the county for a referendum on the question of granting or renewal of any of said classes of licenses or the establishment of Pennsylvania liquor stores, the said county board of elections shall cause a question to be placed on the ballots or on the voting machine board and submitted at the primary immediately preceding the municipal election. Separate petitions must be filed for each question to be voted on. Said proceedings shall be in the manner and subject to the provisions of the election laws which relate to the signing, filing and adjudication of nomination petitions, insofar as such provisions are applicable.

When the question is in respect to the granting of liquor licenses, it shall be in the following form:

Do you favor the granting of liquor licenses
shall be granted by the board, or the board may establish, operate and maintain Pennsylvania liquor stores, as the case may be, in such municipality or part of a split municipality, as provided by this act; but if a majority of the electors voting on any such question vote "no," then the board shall have no power to grant or to renew upon their expiration any licenses of the class so voted upon in such municipality or part of a split municipality; or if the negative vote is on the question in respect to the establishment, operation and maintenance of Pennsylvania liquor stores, the board shall not open and operate a Pennsylvania liquor store in such municipality or part of a split municipality, nor continue to operate a then existing Pennsylvania liquor store in the municipality or part of a split municipality for more than two years thereafter or after the expiration of the term of the lease on the premises occupied by such store, whichever period is less, unless and until at a later election a majority of the voting electors vote "yes" on such question.

When the question is in respect to the renewal of liquor licenses, it shall be in the following form:

Do you favor continuing the availability of
liquor licenses for the sale of liquor in......... Yes
of.......................................................... ? No
When the question is in respect to the renewal of licenses to retail dispensers of malt and brewed beverages, it shall be in the following form:

Do you favor continuing the availability of malt and brewed beverage retail dispensers licenses
in................................................
of.................................................. ? ? No

Section 7. Section 493 of the act is amended by adding a clause to read:

Section 493. Unlawful Acts Relative to Liquor, Malt and Brewed Beverages and Licensees.--The term "licensee," when used in this section, shall mean those persons licensed under the provisions of Article IV, unless the context clearly indicates otherwise.

It shall be unlawful--

*     *         * 

(28) Obstructing Public Passage or Disorderly Conduct. For any licensee to permit or encourage any patron to obstruct public passage or engage in disorderly conduct in public and on the property of the premises of the licensee.

Section 8. Section 494 of the act, amended May 25, 1956 (1955 P.L.1743, No.583), is amended to read:

Section 494. Penalties.--(a) Any person who shall violate any of the provisions of this article, except as otherwise specifically provided, shall be guilty of a misdemeanor and, upon conviction thereof, shall be sentenced to pay a fine of not less than one hundred dollars (\$100), nor more than five hundred dollars $(\$ 500)$, or if the licensee has been cited and found to have violated section $493(1)$, (10) insofar as it relates to lewd, immoral or improper entertainment, (14), (16) or (21) of this act or has been found to be a public nuisance pursuant to section 611, or if the owner, operator or any authorized agent has been cited for any violation of the act of April 14, 1972 (P.L.233, No.64), known as "The Controlled Substance, Drug, Device and Cosmetic Act," or 18 Pa.C.S. $\$ 5902$ (relating to prostitution and related offenses) or 6301 (relating to corruption of minors), a fine not exceeding five thousand
dollars $(\$ 5,000)$, and on failure to pay such fine, to imprisonment for not less than one month, nor more than three months, and for any subsequent offense, shall be sentenced to pay a fine not less than three hundred dollars ( $\$ 300$ ), nor more than five hundred dollars (\$500), and to undergo imprisonment for a period not less than three months, nor more than one year.
(b) The right of the board to suspend and revoke licenses granted under this article shall be in addition to the penalty set forth in this section.

Section 9. Section $611(\mathrm{~b})$ of the act is amended to read:
Section 611. Nuisances; Actions To Enjoin.--* * *
(b) An action to enjoin any nuisance defined in this act may be brought in the name of the Commonwealth of Pennsylvania by the Attorney General [or]\& by the district attorney of the proper county or by a private citizen residing within a radius of one mile of the alleged nuisance. Such action shall be brought and tried as an action in equity and may be brought in any court having jurisdiction to hear and determine equity cases within the county in which the offense occurs. If it is made to appear, by affidavit or otherwise, to the satisfaction of the court that such nuisance exists, a temporary writ of injunction shall forthwith issue, restraining the defendant from conducting or permitting the continuance of such nuisance until the conclusion of the proceedings. If a temporary injunction is prayed for, the court may issue an order restraining the defendant and all other persons from removing or in any way interfering with the liquids, beverages or other things used in connection with the violation of this act constituting such nuisance. No bond shall be required in instituting such proceedings brought in the name of the commonwealth by the

9 vehicle, or place, or any part thereof.
Attorney General or the district attorney. It shall not be on finding that the material allegations of the petition are for hire in such room, house, building, structure, boat, * * *

Section 10. This act shall take effect in 60 days. necessary for the court to find the property involved was being unlawfully used, as aforesaid, at the time of the hearing, but true, the court shall order that no liquor, alcohol or malt or brewed beverage shall be manufactured, sold, offered for sale, transported, bartered or furnished, or stored in bond, or stored

